

# Water Quality Control Plan

for the

## Central Coastal Basin



**June 2019 Edition**

Regional Water Quality Control Board, Central Coast Region  
State Water Resources Control Board  
California Environmental Protection Agency

## State of California

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**Water Quality Control Plan**  
**for the**  
**Central Coastal Basin**

**June 14, 2019 Edition**

***(Incorporating amendments approved by the California Office of  
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**Regional Water Quality Control Board, Central Coast Region  
State Water Resources Control Board  
California Environmental Protection Agency**

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# Chapter 1. Introduction

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## 1.1 Function of the Water Quality Control Plan (Basin Plan)

The objective of this Water Quality Control Plan for the Central Coastal Basin, or Basin Plan, is to show how the quality of surface water and groundwater in the Central Coast Region should be managed to provide the highest water quality reasonably possible. Water uses and water benefits vary. Water quality is an important factor in determining use and benefit. For example, drinking water has to be of higher quality than the water used to irrigate pastures. Both are legitimate uses, but the quality requirements for irrigation are different from those for domestic use. The plan recognizes such variations.

This Basin Plan lists the various water uses (Beneficial Uses, Chapter Two). Second, it describes the water quality which must be maintained to allow those uses (Water Quality Objectives, Chapter Three). Federal terminology is somewhat different, in that beneficial uses and water quality objectives are combined and the combination is called Water Quality Standards. Chapter Four, the Implementation Plan, then describes the programs, projects, and other actions which are necessary to achieve the standards established in this plan. Chapter Five, Plans and Policies, summarizes State Water Resources Control Board (State Board) and Regional Water Quality Control Board (Regional Board) plans and policies to protect water quality. Chapter Six describes statewide surveillance and monitoring programs as well as regional surveillance and monitoring programs.

The Regional Board implements the Basin Plan by issuing and enforcing waste discharge requirements to individuals, communities, or businesses whose waste discharges can affect water quality. These requirements can be either State Waste Discharge Requirements for discharges to land, or federally delegated National Pollutant Discharge Elimination System (NPDES) permits for discharges to surface water. Methods of treatment are not specified. When such discharges are managed so that: 1) they meet these requirements; 2) water quality objectives are met; and, 3) beneficial uses are protected, water quality is controlled.

The Basin Plan is also implemented by encouraging water users to improve the quality of their water supplies, particularly where the wastewater they discharge is likely to be reused. Public works or other

projects which can affect water quality are reviewed and their impacts identified. Proposals which implement or help achieve the goals of the Basin Plan are supported; the Regional Board makes water quality control recommendations for other projects.

## 1.2 Legal Basis and Authority

California's Porter-Cologne Water Quality Control Act (1969), which became Division Seven ("Water Quality") of the State Water Code, establishes the responsibilities and authorities of the nine Regional Water Quality Control Boards (previously called Water Pollution Control Boards) and the State Water Resources Control Board (SWRCB). The Porter-Cologne Act names these Boards "... the principal State agencies with primary responsibility for the coordination and control of water quality" (Section 13001). Each Regional Board is directed to "...formulate and adopt water quality control plans for all areas within the region." A water quality control plan for the waters of an area is defined as having three components: beneficial uses which are to be protected, water quality objectives which protect those uses, and an implementation plan which accomplishes those objectives (Section 13050). Further, "such plans shall be periodically reviewed and may be revised" (13240). The federal Clean Water Act (Public Law 92-500, as amended) provides for the delegation of certain responsibilities in water quality control and water quality planning to the states. Where the Environmental Protection Agency (EPA) and the SWRCB have agreed to such delegation, the Regional Boards implement portions of the Clean Water Act, such as the NPDES program and toxic substance control programs.

The Porter-Cologne and Clean Water Acts also describe how enforcement of waste discharge regulations is to be carried out. Enforcement tools available to the Regional Board range from simple letters to the discharger, through formal Regional Board order, and direct penalty assessments, to judicial abatement for civil and/or criminal penalties. Legally noticed public hearings are required for most actions, but some enforcement actions (e.g., Cleanup or Abatement Orders) have been delegated to staff to allow for a quicker response than regularly scheduled Regional Board meetings can provide.

# 1.3 The Central Coastal Region

One of nine Regional Water Quality Control Boards in California, the Central Coast Regional Board has jurisdiction over a 300-mile long by 40-mile wide section of the State's central coast. Its geographic area encompasses all of Santa Cruz, San Benito, Monterey, San Luis Obispo, and Santa Barbara Counties as well as the southern one-third of Santa Clara County, and small portions of San Mateo, Kern, and Ventura Counties. Included in the region are urban areas such as the Monterey Peninsula and the Santa Barbara coastal plain; prime agricultural lands as the Salinas, Santa Maria, and Lompoc Valleys; National Forest lands, extremely wet areas like the Santa Cruz mountains; and arid areas like the Carrizo Plain. Figure 1-1 shows the Central Coast Regional boundary. Some physical characteristics of the Region are listed below:

### CENTRAL COAST REGION<sup>1</sup>

<u>Characteristics</u>	<u>Number</u>	<u>Measure</u>
Area of Region	--	11,274 square miles
Streams	Unknown	2,360 miles
Lakes	99	25,040 acres
Groundwater Basins	53	3,559 square miles
Mainland Coast	--	378 miles
Wetlands and Estuaries	59	8,387 acres
Areas of Special Biological Significance	9	235,825 acres

1. Water Quality Assessment for Water Years 1986 and 1987, Water Quality Monitoring Report No. 88-1 Water Quality, Division of Water Quality, State Water Resources Control Board, July, 1988.

Topographic features are dominated by a rugged seacoast and three parallel ranges of the Southern Coast Mountains. Ridges and peaks of these mountains, the Diablo, Gabilan, and Santa Lucia Ranges, reach to 5,800 feet. Between these ranges are the broad valleys of the San Benito and Salinas Rivers. These Southern Coast Ranges abut the west to east trending Santa Ynez Mountains of the Transverse Ranges that parallel the southern exposed terraces of the Santa Barbara Coast.

This coastal area includes urbanized and agricultural areas along Monterey Bay, the rugged Big Sur Coast, Morro Bay with its famous rock, the sandy clam beds of Pismo Beach, and a varied coastline south to Point Conception and eastward along the terraces and recreational beaches which line the Santa Barbara Channel. The inland valleys and cities reflect an

agricultural, oil, and tourism economy, as well as the early history of California expressed in the architectural styles of the famous Spanish missions which are found throughout this region.

The trend of the mountain ranges, relative to onshore air mass movement, imparts a marked climatic contrast between seacoast, exposed summits, and interior basins. Variations in terrain, climate, and vegetation account for a multitude of different landscapes. Seacliffs, sea stacks, white beaches, cypress groves, and redwood forests along the coastal strand contrast with the dry interior landscape of small sagebrush, short grass, and low chaparral.

In times past, the beaches and ocean waters offshore have been prolific producers of clams, crustaceans, and important sport and commercial fish. Past fishing practices and disruption of habitat have reduced fishery resources; protective controls are now in effect. Terrestrial wildlife includes a wide range of valley and upland species including the more common raccoon, quail, bear, and deer. Rare, endangered, or unique species include various shore birds, the Morro Bay Kangaroo rat, the European boar, and the California condor. The Sespe Condor Range serves as a sanctuary for this impressive bird.

Historically, the economic and cultural activities in the basin have been agrarian. Livestock grazing persists, but it has been combined with hay cultivation in the valleys. Irrigation, with pumped local groundwater, is very significant in intermountain valleys throughout the basin. Mild winters result in long growing seasons and continuous cultivation of many vegetable crops in parts of this basin.

While agriculture and related food processing activities are major industries in the region, oil production, tourism, and manufacturing contribute heavily to its economy. The northern part of the region has experienced a significant influx of electronic manufacturing industry, and the southern part is being heavily influenced by expanded offshore oil exploration and production.

The Central Coast Region has three times the volume of average annual precipitation (12,090,000 acre-feet) as the Los Angeles Region, but one-seventh the population (1.2 million versus 8 million). The North Coast Region receives 52 million acre-feet of precipitation on the average with a population of 460,000. These three regions demonstrate the range of California's water and population distribution imbalance:

Figure 1-1. Central Coast Region 3



Figure 1-1 Central Coast Region 3

Region	Annual Average Precipitation (Ac. Ft.) per Person
North Coast	113.0
Central Coast	9.9
Los Angeles	0.56

Although this table shows the Central Coast is somewhat in the middle of the State's water-versus-population distribution, the region is considered arid for the most part. An exception is the Santa Cruz mountain area with its relatively high average precipitation.

Total population of the region is estimated to be 1.22 million people. San Luis Obispo County continues to grow more rapidly than other large counties in the region. The population of San Luis Obispo County has doubled since 1970:

County	1970	1988
Santa Cruz	124,000	225,400
Santa Clara(South)	29,000	65,800
San Benito	18,000	34,100
Monterey	249,000	346,100
San Luis Obispo	107,000	204,300
Santa Barbara	265,000	345,000
Total <sup>1</sup>	792,000	1,220,700

<sup>1</sup> Table does not include relatively small populations of portions of Ventura, Kern, and San Mateo Counties that are within the Central Coast Region.

Adequate quality water for many beneficial uses in the Central Coastal Basin is in short supply. Water rationing for domestic purposes is seriously considered and sometimes implemented during water shortages. The use of water by the human population and its activities is increasing in the basin. Water mining and seawater intrusion have resulted in some locations. Consequently, the competition for waters of adequate quality will become more intense in the future.

Water quality problems most frequently encountered in the Central Coastal Basin pertain to excessive salinity or hardness of local groundwaters. Groundwater basins containing 1000 mg/L Total Dissolved Solids (TDS) or higher are found near Hollister, the Lower Forebay of the Salinas Valley Basin, the Carrizo Plain, the Santa Maria and Cuyama Valleys, San Antonio Creek Valley, Lompoc and Santa Rita Basins of the Santa Ynez River Valley, and Goleta and Santa Barbara. The Carrizo Plain groundwaters are most highly mineralized—averaging over 5,000 mg/L TDS. Increasing nitrate concentrations is a growing problem in the Salinas Groundwater Basin, the Los Osos Valley Basin, the Santa Maria Valley Basin, and near Arroyo Grande. Surface water problems are less frequently evident, although bacteriological contamination of

coastal waters has been a problem in Morro Bay and South Santa Barbara County. Eutrophication occurs in Pajaro River and Llagas Creek, Salinas River below Spreckels, and in the lower reaches of San Luis Obispo Creek. Some streams in the basin are naturally highly mineralized and contribute to the excessive salinity of local groundwaters; examples include Pancho Rico Creek in the Salinas River Hydrologic Unit, and the Cuyama River in the Santa Maria Hydrologic Unit. Both surface waters contain in excess of 1000 mg/L TDS.

## 1.4 The Regional Board

The Regional Board consists of nine members appointed by the Governor to serve staggered four-year terms. Members must reside or maintain a place of business within the Region and must be associated with or have special knowledge of specific activities related to the control of water quality. Members of the Regional Board conduct their business at regular meetings and public hearings at which public participation is encouraged.

All duties and responsibilities of the Regional Board are directed at providing reasonable protection and enhancement of the quality of all waters in the Region, both surface and underground. The programs by which these duties and responsibilities are carried out include:

- Preparing new or revised policies addressing regionwide water quality concerns;
- Adopting, monitoring compliance with, and enforcing waste discharge requirements and NPDES permits;
- Providing recommendations to the State Board on financial assistance programs, proposals for water diversion, budget development, and other statewide programs and policies;
- Coordinating with other public agencies which are concerned with water quality control; and
- Informing and involving the public on water quality issues.

## 1.5 History of Basin Planning and the Basin Plan

Prior to 1970, the Regional Board did not have an active water quality planning function. Water quality problems in surface streams and groundwater were responded to by setting controls on discharges. Those discharge controls generally consisted of limiting the allowable increases in TDS concentrations and certain other

parameters. Normally, the only additional requirement specified by the Regional Board was that the discharge could not create a nuisance or pollution.

At the request of the federal Water Quality Administration, predecessor to the EPA (and successor to the federal Water Pollution Control Administration), the so-called 1967 Standards were developed and published. These standards applied to coastal and estuarine waters.

By 1970, the Regional Board was actively involved in the formulation of plans to meet established water quality objectives. The federal Clean Water Act and the Porter-Cologne Act, requiring basinwide planning in order to qualify for state and federal funding, plus the National Pollution Discharge Elimination System (NPDES), which empowers the states to set discharge standards, placed new tools in the hands of the Regional Boards and encouraged the development of new approaches to water quality management.

The first single plan for this Region was the 1971 Interim Water Quality Control Plan. It represented significant progress in that the 1967 Standards were incorporated and standards were designated for fresh water streams as well.

Following adoption of the 1971 Interim Plan, the State Board developed and adopted the Ocean Plan and the Thermal Plan. The Regional Board expanded objectives for municipal and domestic water supplies. Chemical objectives for the San Lorenzo River Subbasin (i.e., the Big Basin Hydrological Unit) were made more stringent. Incorporation of these State Board plans and Regional Board revisions produced the Revised Interim Water Quality Control Plan of 1973.

Work then began in earnest on a complete Water Quality Control Plan, the 1975 Basin Plan, which has been the foundation of the Regional Board's planning operations since its adoption in 1975. Basin Plans were being developed statewide at that time under the direction of the State Water Resources Control Board (SWRCB). In this region, the prime contractors for basin planning were Brown and Caldwell Consulting Engineers; Water Resources Engineers, Inc.; and Yoder, Trottnner, Orlob and Associates. Water quality objectives were based largely on existing water quality.

After adoption of the 1975 Basin Plan, numerous amendments were made to the Basin Plan. Management of those amendments became cumbersome and led to the need for a Basin Plan reprint which included all current amendments. This document is intended to fulfill that need.

## 1.6 Triennial Review and Basin Plan Amendment Procedure

The federal Clean Water Act (Section 303(c)) requires states to hold public hearings for review of water quality standards at least once every three years. Water quality standards consist of beneficial use designations and water quality criteria (objectives) necessary to protect those uses. The Porter-Cologne Water Quality Control Act requires the entire Basin Plan to be reviewed periodically. While a major part of the review process consists of identifying potential problems, an important part of the review is the reaffirmation of those portions of the plan where no potential problems are identified.

At the conclusion of the triennial review public hearing, Regional Board staff prepares a priority list of potential problems to the Basin Plan that may result in amendments. Placing a potential problem on the priority list will only require the Regional Board staff to investigate the need for an amendment. It does not necessarily mean a revision of the water quality control plan will be made.

Other items completed after the public hearing include:

- Detailed workplans of each issue;
- Regional Board identification of issues that can be completed within existing resource allocations over a three-year period; and
- List of issues requiring additional resources to complete.

Once the triennial review process is complete, Regional Board staff begin investigating the issues in order of rank. After each investigation, staff determines the need for a Basin Plan amendment.

Basin Plan amendments can also occur for issues not identified during the triennial review. Amendments can occur for urgent issues to reflect new legislation.

Basin Plan amendment hearings are advertised in the public notice section of a newspaper circulated in areas affected by the amendment. Persons interested in a particular issue can also notify the Regional Board staff of their interest in being notified of hearings on that topic.

Basin Plan amendments do not become effective until approved by the State Board. Surface water standards also require the approval of the Environmental Protection Agency to become effective.

## 1.7 Central Coast Water Board Vision

The Vision for the Central Coast Water Board is Healthy Watersheds. The Vision represents a framework for how the Central Coast Water Board implements the California Water Code and the Basin Plan and is intended to achieve measurable results in water quality and watershed improvement over time. The Vision creates a structure to focus the Central Coast Water Board on the highest priorities for beneficial use protection and more strategically aligns the Central Coast Water Board with current and future challenges and opportunities in watershed protection.

Consistent with the Vision, the Central Coast Water Board established the following measurable goals:

- **Healthy Aquatic Habitat** – By 2025, 80 percent of aquatic habitat is healthy, and the remaining 20 percent exhibits positive trends in key parameters.
- **Sustainable Land Management** – By 2025, 80 percent of lands within a watershed will be managed to maintain healthy watershed functions, and the remaining 20 percent will exhibit positive trends in key watershed parameters.
- **Clean Groundwater** – By 2025, 80 percent of groundwater will be clean, and the remaining 20 percent will exhibit positive trends in key parameters.

The Central Coast Water Board will prioritize its actions to protect watersheds and beneficial uses by meeting the Measurable Goals through measuring tangible water quality and watershed improvements. Central Coast Water Board staff will track success toward meeting the Vision of Healthy Watersheds and Measurable Goals by developing and implementing a “report card” based on integrating and assessing key indicators that will provide the information necessary to determine whether the above three Measurable Goals are being attained in watersheds in the Central Coast Region. Further, Central Coast Water Board staff will establish data management and assessment infrastructures so that this process can be successfully maintained and repeated in future years.



# Chapter 2. Present and Potential Beneficial Uses

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State policy for water quality control in California is directed toward achieving the highest water quality consistent with maximum benefit to the people of the State (Appendix A-1). Therefore, all water resources must be protected from pollution and nuisance that may occur as a result of waste discharges.

Establishing the beneficial uses to be protected in the Central Coastal Basin is a cornerstone of this comprehensive plan. Once uses are recognized, compatible water quality standards can be established as well as the level of treatment necessary to maintain the standards and ensure the continuance of the beneficial uses. This chapter will examine and identify historical, present, and potential beneficial uses in the Basin.

The remainder of this chapter summarizes current beneficial uses, describes anticipated future water demands characterizing future or potential water users, and lists the present and potential beneficial uses in tabular form.

## 2.1 Present and Potential Beneficial Uses

Beneficial uses are presented for inland surface waters in Table 2-1. Beneficial uses for inland surface waters are arranged by hydrologic unit. A map of the hydrologic units is shown in Figure 2-1, and a table of hydrologic units is shown in Table 2-3. Beneficial uses are regarded as existing whether the waterbody is perennial or ephemeral, or the flow is intermittent or continuous. Beneficial uses of coastal waters are shown in Table 2-2.

Surface water bodies within the Region that do not have beneficial uses designated for them in Table 2-1 are assigned the following designations:

- Municipal and Domestic Water Supply
- Protection of both recreation and aquatic life.

Municipal and Domestic Water Supply is designated in accordance with the provisions of State Water Resources Control Board Resolution 88-63 is by reference, a part of this Plan. (A copy of this resolution is located in Appendix A-9). These MUN designations in no way affect the presence or absence of other beneficial use designations in these water bodies. Groundwater throughout the Central Coastal Basin, except for that found in the Carrizo Plain groundwater

basin, is suitable for agricultural water supply, municipal and domestic water supply, and industrial use. Groundwater basins, adapted from the California Department of Water Resources 2003 Bulletin 118, are listed in Table 2-4. A map showing these groundwater basins is displayed in Figure 2-2.

## 2.2 Beneficial Use Definitions

Beneficial uses for surface water and groundwater are divided into the twenty-three standard categories listed below. One of the principal purposes of this standardization is to facilitate establishment of both qualitative and numerical water quality objectives that will be compatible on a statewide basis.

### 2.2.1 Municipal and Domestic Supply (MUN)

Uses of water for community, military, or individual water supply systems including, but not limited to, drinking water supply. According to State Board Resolution No. 88-63, "Sources of Drinking Water Policy" (Appendix A-9) all surface waters are considered suitable, or potentially suitable, for municipal or domestic water supply except where:

- a. TDS exceeds 3000 mg/L (5000 uS/cm electrical conductivity);
- b. Contamination exists, that cannot reasonably be treated for domestic use;
- c. The source is not sufficient to supply an average sustained yield of 200 gallons per day;
- d. The water is in collection or treatment systems of municipal or industrial wastewaters, process waters, mining wastewaters, or stormwater runoff; and
- e. The water is in systems for conveying or holding agricultural drainage waters.

### 2.2.2 Agricultural Supply (AGR)

Uses of water for farming, horticulture, or ranching including, but not limited to, irrigation, stock watering, or support of vegetation for range grazing.

### **2.2.3 Industrial Process Supply (PROC)**

Uses of water for industrial activities that depend primarily on water quality (i.e., waters used for manufacturing, food processing, etc.).

### **2.2.4 Industrial Service Supply (IND)**

Uses of water for industrial activities that do not depend primarily on water quality including, but not limited to, mining, cooling water supply, hydraulic conveyance, gravel washing, fire protection, or oil well repressurization.

### **2.2.5 Groundwater Recharge (GWR)**

Uses of water for natural or artificial recharge of groundwater for purposes of future extraction, maintenance of water quality, or halting of saltwater intrusion into fresh water aquifers. Groundwater recharge includes recharge of surface water underflow.

### **2.2.6 Fresh Water Replenishment (FRSH)**

Uses of water for natural or artificial maintenance of surface water quantity or quality (e.g., salinity) which includes a waterbody that supplies water to a different type of waterbody, such as, streams that supply reservoirs and lakes, or estuaries; or reservoirs and lakes that supply streams. This includes only immediate upstream water bodies and not their tributaries.

### **2.2.7 Navigation (NAV)**

Uses of water for shipping, travel, or other transportation by private, military, or commercial vessels. This Board interprets NAV as, "Any stream, lake, arm of the sea, or other natural body of water that is actually navigable and that, by itself, or by its connections with other waters, for a period long enough to be of commercial value, is of sufficient capacity to float watercraft for the purposes of commerce, trade, transportation, and including pleasure; or any waters that have been declared navigable by the Congress of the United States" and/or the California State Lands Commission.

### **2.2.8 Hydropower Generation (POW)**

Uses of water for hydropower generation.

### **2.2.9 Water Contact Recreation (REC-1)**

Uses of water for recreational activities involving body contact with water, where ingestion of water is reasonably possible. These uses include, but are not limited to, swimming, wading, water-skiing, skin and scuba diving, surfing, white water activities, fishing, or use of natural hot springs.

### **2.2.10 Non-Contact Water Recreation (REC-2)**

Uses of water for recreational activities involving proximity to water, but not normally involving body contact with water, where ingestion of water is reasonably possible. These uses include, but are not limited to, picnicking, sunbathing, hiking, beachcombing, camping, boating, tidepool and marine life study, hunting, sightseeing, or aesthetic enjoyment in conjunction with the above activities.

### **2.2.11 Commercial and Sport Fishing (COMM)**

Uses of water for commercial or recreational collection of fish, shellfish, or other organisms including, but not limited to, uses involving organisms intended for human consumption or bait purposes.

### **2.2.12 Aquaculture (AQUA)**

Uses of water for aquaculture or mariculture operations including, but not limited to, propagation, cultivation, maintenance, or harvesting of aquatic plants and animals for human consumption or bait purposes.

### **2.2.13 Warm Fresh Water Habitat (WARM)**

Uses of water that support warm water ecosystems including, but not limited to, preservation or enhancement of aquatic habitats, vegetation, fish, or wildlife, including invertebrates.

### **2.2.14 Cold Fresh Water Habitat (COLD)**

Uses of water that support cold water ecosystems including, but not limited to, preservation or enhancement of aquatic habitats, vegetation, fish or wildlife, including invertebrates.

### **2.2.15 Inland Saline Water Habitat (SAL)**

Uses of water that support inland saline water ecosystems including, but not limited to, preservation or enhancement of aquatic saline habitats, vegetation, fish, or wildlife, including invertebrates. Soda Lake is a saline habitat typical of desert lakes in inland sinks.

### **2.2.16 Estuarine Habitat (EST)**

Uses of water that support estuarine ecosystems including, but not limited to, preservation or enhancement of estuarine habitats, vegetation, fish, shellfish, or wildlife (e.g., estuarine mammals, waterfowl, shorebirds). An estuary is generally described as a semi-enclosed body of water having a free connection with the open sea, at least part of the year and within which the seawater is diluted at least seasonally with fresh water drained from the land. Included are water bodies which would naturally fit the definition if not controlled by tidesgates or other such devices.

### **2.2.17 Marine Habitat (MAR)**

Uses of water that support marine ecosystems including, but not limited to, preservation or enhancement of marine habitats, vegetation such as kelp, fish, shellfish, or wildlife (e.g., marine mammals, shorebirds).

### **2.2.18 Wildlife Habitat (WILD)**

Uses of water that support terrestrial ecosystems including, but not limited to, preservation and enhancement of terrestrial habitats, vegetation, wildlife (e.g., mammals, birds, reptiles, amphibians, invertebrates), or wildlife water and food sources.

### **2.2.19 Preservation of Biological Habitats of Special Significance (BIOL)**

Uses of water that support designated areas or habitats, such as established refuges, parks, sanctuaries, ecological reserves, or Areas of Special Biological Significance (ASBS), where the preservation or enhancement of natural resources requires special protection. ASBS are those areas designated by the State Water Resources Control Board as requiring protection of species or biological communities to the extent that alteration of natural water quality is undesirable.

The following areas have been designated Areas of Special Biological Significance in the Central Coastal Basin:

1. Año Nuevo Point and Island, San Mateo County
2. Pacific Grove Marine Gardens Fish Refuge and Hopkins Marine Life Refuge, Monterey County
3. Point Lobos Ecological Reserve, Monterey County
4. Carmel Bay, Monterey County
5. Julia Pfeiffer Burns Underwater Park, Monterey County
6. Ocean area surrounding the mouth of Salmon Creek, Monterey County
7. Channel Islands, Santa Barbara County - San Miguel, Santa Rosa, Santa Cruz

An ASBS designation implies the following requirements:

1. Discharge of elevated temperature wastes in a manner that would alter water quality conditions from those occurring naturally will be prohibited.
2. Discharge of discrete, point source sewage or industrial process wastes in a manner that would alter water quality conditions from those occurring naturally will be prohibited.
3. Discharge of waste from nonpoint sources, including but not limited to stormwater runoff, silt, and urban runoff, will be controlled to the extent practicable. In control programs for waste from nonpoint sources, Regional Boards will give high priority to areas tributary to ASBS.

### **2.2.20 Rare, Threatened, or Endangered Species (RARE)**

Uses of water that support habitats necessary, at least in part, for the survival and successful maintenance of plant or animal species established under state or federal law as rare, threatened, or endangered.

### **2.2.21 Migration of Aquatic Organisms (MIGR)**

Uses of water that support habitats necessary for migration or other temporary activities by aquatic organisms, such as anadromous fish.

### **2.2.22 Spawning, Reproduction, and/or Early Development (SPWN)**

Uses of water that support high quality aquatic habitats suitable for reproduction and early development of fish.

### **2.2.23 Shellfish Harvesting (SHELL)**

Uses of water that support habitats suitable for the collection of filter-feeding shellfish (e.g., clams, oysters, and mussels) for human consumption, commercial, or sport purposes. This includes waters that have in the past, or may in the future, contain significant shellfisheries.

**Table 2-1. Identified Uses of Inland Surface Waters**

Waterbody Names	M U N	A G R	P R O C	I N D	G W R	R E C 1	R E C 2	W I L D	C O L D	W A R M	M I G R	S P W N	B I O L	R A R E	E S T	F R S H	N A V	P O W	C O M M	A Q U A	S A L	S H E L L
<b>Big Basin Hydrologic Unit 304</b>																						
Lucerne Lake Estuary						X	X	X	X			X	X	X	X				X			X
Lucerne Lake	X	X				X	X	X	X							X			X			
Arroyo de los Frejoles Creek	X	X			X	X	X	X	X	X	X	X	X	X		X			X			
Arroyo de los Frejoles Reservoir	X	X			X	X	X	X	X	X						X	X		X			
Gazos Creek Lagoon/Estuary						X	X	X	X	X	X	X	X	X	X				X			X
Gazos Creek	X	X			X	X	X	X	X		X	X				X			X			
Old Woman's Creek	X					X	X	X	X		X	X	X						X			
Whitehouse Creek	X					X	X	X	X		X	X	X		X	X			X			
Cascade Creek Lagoon/Estuary						X	X	X	X		X	X	X	X	X				X			X
Cascade Creek	X	X			X	X	X	X	X		X	X	X	X	X	X			X			
Green Oaks Creek Lagoon/Estuary						X	X	X	X			X		X	X				X			X
Green Oaks Creek	X	X			X	X	X	X	X	X	X	X	X	X	X	X			X			
Año Nuevo Creek	X	X			X	X	X	X	X		X	X	X	X	X	X			X			
Finney Creek	X	X				X	X	X	X				X		X	X			X			
Elliot Creek	X	X				X	X	X	X				X		X	X			X			
Waddell Creek Estuary					X	X	X	X	X		X	X	X	X	X				X			X
Waddell Creek (Main Stem)	X	X		X	X	X	X	X	X		X	X	X	X		X			X			
Waddell Creek, east branch	X				X	X	X	X	X		X	X	X	X		X			X			
Last Chance Creek	X	X			X	X	X	X	X		X	X		X					X			
Blooms Creek	X				X	X	X	X	X			X	X	X					X			
Sempervirens Creek	X				X	X	X	X	X		X	X	X						X			
Union Creek	X					X	X	X	X				X						X			
Sempervirens Res.	X					X	X	X	X				X			X			X			X
Opal Creek	X				X	X	X	X	X				X						X			
Rogers Creek	X					X	X	X	X				X						X			
Maddock's Creek	X					X	X	X	X				X						X			
Waddell Creek, west branch	X				X	X	X	X	X		X	X	X	X					X			
Kelley Creek	X				X	X	X	X	X										X			
Berry Creek (304, trib. of Waddell Cr. W.)	X				X	X	X	X	X										X			
Henry Creek	X				X	X	X	X	X				X						X			
Scott Creek Lagoon						X	X	X	X		X	X		X	X				X			X
Scott Creek	X	X		X	X	X	X	X	X		X	X		X		X			X			
Little Creek	X	X		X	X	X	X	X	X		X	X		X					X			
Big Creek (304)	X	X		X	X	X	X	X	X		X	X		X				X	X			
Berry Creek (304, trib. of Big Cr.)	X				X	X	X	X	X				X						X			
Deadman Gulch Creek	X				X	X	X	X	X				X		X				X			
Boyer Creek	X				X	X	X	X	X				X					X	X			
Mill Creek (304, trib. of Scott Creek)	X	X		X	X	X	X	X	X		X	X		X		X			X			
Mill Creek Res.	X					X	X	X	X	X	X	X				X	X		X			
Molino Creek	X	X			X	X	X	X	X						X	X			X			
San Vicente Creek	X	X	X	X	X	X	X	X	X		X	X		X	X	X			X			

**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	MUN	AGR	PROC	IND	GR	REC1	REC2	WILD	COLD	WARM	MIGR	SPWN	BIO	RARE	EST	FRESH	NAV	POW	COMM	AQUA	SAL	SHELL
Mill Creek (304, trib. of S. Vicente Cr.)	X				X	X	X	X	X		X	X							X			
Liddell Creek	X	X			X	X	X	X	X		X	X		X	X	X			X			
Liddell Creek, east branch	X	X		X	X	X	X	X	X		X	X							X			
Liddell Creek, west branch	X				X	X	X	X	X		X	X							X			
Laguna Creek Estuary					X	X	X	X	X		X	X		X	X				X			X
Laguna Creek	X	X		X	X	X	X	X	X		X	X		X		X			X			
Reggiardo Creek	X				X	X	X	X	X					X					X			
Majors Creek	X	X		X	X	X	X	X	X		X	X		X	X	X			X			
Baldwin Creek Estuary						X	X	X	X	X	X	X	X	X	X				X			X
Baldwin Creek	X	X			X	X	X	X	X		X	X	X	X		X			X			
Wilder Creek Estuary						X	X	X	X	X	X	X	X	X	X				X			X
Wilder Creek	X	X			X	X	X	X	X	X	X	X	X			X			X			
Cave Gulch	X				X	X	X	X	X	X									X			
Younger's Lagoon					X	X	X	X	X	X		X	X						X			X
Antonellis Pond					X	X	X	X		X	X	X		X					X			
Moore Creek	X	X			X	X	X	X	X	X		X	X			X			X			
Neary's Lagoon					X	X	X	X		X		X		X					X			
San Lorenzo River Estuary						X	X	X	X		X	X	X	X	X				X			
San Lorenzo River	X	X		X	X	X	X	X	X		X	X	X	X		X			X			
Branciforte Creek	X	X			X	X	X	X	X		X	X							X			
Blackburn Gulch	X				X	X	X	X	X		X	X							X			
Tie Gulch	X				X	X	X	X	X		X	X							X			
Granite Creek	X			X	X	X	X	X	X		X	X							X			
Carbonera Creek	X	X		X	X	X	X	X	X		X	X							X			
Zayante Creek	X	X		X	X	X	X	X	X		X	X							X			
Bean Creek	X	X		X	X	X	X	X	X		X	X							X			
Mackenzie Creek	X				X	X	X	X	X		X	X							X			
Ruins Creek	X				X	X	X	X	X		X	X							X			
Lockhart Gulch Creek	X				X	X	X	X	X		X	X							X			
Mountain Charlie Gulch	X				X	X	X	X	X		X	X							X			
Lompico Creek	X	X			X	X	X	X	X		X	X							X			
Mill Creek (304, trib. of Lompico Cr.)	X				X	X	X	X	X										X			
Newell Creek	X	X		X	X	X	X	X	X		X	X				X		X	X			
Loch Lomond Res.	X	X		X	X	X	X	X	X	X	X	X		X		X	X		X			X
Love Creek	X				X	X	X	X	X		X	X							X			
Fritch Creek	X				X	X	X	X	X		X	X							X			
Smith Creek	X				X	X	X	X	X										X			
Spring Creek Gulch	X				X	X	X	X	X										X			
Bear Creek	X	X			X	X	X	X	X		X	X							X			
Connelly Gulch	X				X	X	X	X	X		X	X							X			
Shear Creek	X				X	X	X	X	X		X	X							X			
Deer Creek	X				X	X	X	X	X		X	X							X			
Hopkins Gulch	X				X	X	X	X	X		X	X							X			
Two Bar Creek	X				X	X	X	X	X		X	X							X			
Kings Creek	X				X	X	X	X	X		X	X	X						X			

**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	MUN	AGR	PROC	IND	GR	REC1	REC2	WILD	COLD	WARM	MIGR	SPWN	BIO	RARE	EST	FRESH	NAV	POW	COMM	AQUA	SAL	SHELL
Logan Creek	X				X	X	X	X	X		X	X							X			
Sleeper Gulch	X				X	X	X	X	X				X						X			
McDonald Gulch	X				X	X	X	X	X		X	X	X						X			
Spring Creek	X				X	X	X	X	X		X	X							X			
Boulder Creek	X	X			X	X	X	X	X		X	X							X			
Bracken Brae Creek	X				X	X	X	X	X					X					X			
Hare Creek	X				X	X	X	X	X		X	X		X					X			
Jamison Creek	X				X	X	X	X	X		X	X							X			
Peavine Creek	X				X	X	X	X	X		X	X							X			
Silver Creek	X				X	X	X	X	X		X	X							X			
Foreman Creek	X				X	X	X	X	X		X	X							X			
Malosky Creek	X				X	X	X	X	X		X	X							X			
Clear Creek	X				X	X	X	X	X		X	X							X			
Alba Creek	X				X	X	X	X	X		X	X							X			
Marshall Creek	X				X	X	X	X	X		X	X							X			
Manson Creek	X				X	X	X	X	X		X	X							X			
Fall Creek	X	X		X	X	X	X	X	X		X	X	X						X			
South Fall Creek	X	X			X	X	X	X	X		X	X	X						X			
Bennett Creek	X	X		X	X	X	X	X	X		X	X	X						X			
Bull Creek	X				X	X	X	X	X			X							X			
Shingle Mill Creek	X				X	X	X	X	X		X	X							X			
Gold Gulch Creek	X				X	X	X	X	X		X	X							X			
Woods Lagoon						X	X	X			X	X			X				X			X
Arana Gulch	X				X	X	X	X	X		X	X		X		X			X			
Schwan Lake						X	X	X		X		X	X	X					X			X
Corcoran Lagoon					X	X	X	X		X		X		X	X				X			X
Rodeo Creek Gulch (Doyle Gulch)	X	X		X	X	X	X	X	X			X				X			X			
Moran Lake					X	X	X	X		X		X							X			
Soquel Lagoon						X	X	X	X		X	X		X	X				X			
Soquel Creek	X	X		X	X	X	X	X	X		X	X	X			X			X			
Bates Creek	X					X	X	X	X		X	X	X						X			
Grover Gulch	X				X	X	X	X	X		X	X							X			
Soquel Creek, east branch	X			X	X	X	X	X	X		X	X							X			
Hinckley Creek	X	X		X	X	X	X	X	X		X	X	X						X			
Amaya Creek	X				X	X	X	X	X		X	X							X			
Soquel Creek, west branch	X				X	X	X	X	X		X	X							X			
Hester Creek	X				X	X	X	X	X		X	X							X			
Laural Creek	X				X	X	X	X	X		X	X							X			
Burns Creek	X				X	X	X	X	X		X	X							X			
Moores Gulch	X				X	X	X	X	X		X	X							X			
Miners Creek	X				X	X	X	X	X		X	X							X			
Aptos Creek	X	X		X	X	X	X	X	X		X	X	X		X	X			X			
Valencia Creek	X				X	X	X	X	X		X	X							X			
Trout Gulch	X				X	X	X	X	X										X			
Bridge Creek	X	X				X	X	X	X		X	X	X						X			
Valencia Lagoon					X	X	X			X		X		X					X			

**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	MUN	AGR	PROC	IND	GR	REC1	REC2	WILD	COLD	WARM	MIGR	SPWN	BIO	RARE	EST	FRESH	NAV	POW	COMM	AQUA	SAL	SHELL
<b>Pajaro River Hydrologic Unit 305</b>																						
Corralitos Lagoon						X	X	X	X										X			
Palm Beach Pond	X					X	X	X		X				X					X			
Pinto Lake	X	X			X	X	X	X		X		X							X			
Kelley Lake	X	X			X	X	X	X		X		X							X			
Drew Lake	X	X			X	X	X	X		X		X							X			
Tynan Lake	X	X			X	X	X	X		X		X							X			
Warner Lake	X	X			X		X	X											X			
Pajaro River Estuary						X	X	X	X	X	X	X	X	X	X				X			X
Pajaro River	X	X		X	X	X	X	X	X	X	X	X				X			X			
San Benito River	X	X		X	X	X	X	X		X		X				X			X			
Bird Creek	X	X			X	X	X	X		X			X						X			
Pescadero Creek (305, trib. of San Benito R.)	X	X			X	X	X	X	X	X	X	X							X			
Tres Pinos Creek	X	X		X	X	X	X	X		X		X							X			
Hernandez Reservoir	X	X			X	X	X	X		X		X				X	X		X			
Tequisquita Slough					X	X	X	X		X		X							X			
San Felipe Lake	X	X			X	X	X	X	X	X	X					X	X		X			
Pacheco Creek	X	X			X	X	X	X	X	X	X	X	X	X	X	X			X			
Pacheco Lake	X	X			X	X	X	X	X	X		X		X	X	X			X			
Llagas Creek (above Chesbro Res.)	X	X			X	X	X	X	X	X				X	X				X			
Chesbro Reservoir	X	X			X	X	X	X		X	X	X		X	X	X			X			
Llagas Creek (below Chesbro Res.)	X	X		X	X	X	X	X	X	X	X	X		X					X			
Alamias Creek	X	X			X	X	X	X	X	X	X	X							X			
Live Oak Creek	X	X			X	X	X	X	X	X	X								X			
Little Llagas Creek	X	X			X	X	X	X		X									X			
Carnadero Creek	X				X	X	X	X	X	X	X			X					X			
Uvas Creek, downstream	X	X		X	X	X	X	X	X	X	X	X		X					X			
Uvas Res.	X	X			X	X	X	X		X		X		X		X	X		X			
Little Arthur Creek	X	X			X	X	X	X	X	X	X	X							X			
Bodfish Creek	X	X			X	X	X	X	X	X	X	X		X					X			
Black Hawk Canyon Creek	X				X	X	X		X	X	X			X					X			
Uvas Creek, upstream	X				X	X	X	X		X	X			X		X			X			
Little Uvas Creek	X	X			X	X	X	X		X									X			
Swanson Canyon Creek	X				X	X	X	X											X			
Alec Canyon Creek	X				X	X	X	X	X		X	X							X			
Croy Creek	X				X	X	X	X		X				X					X			
Eastman Canyon Creek	X	X			X	X	X	X		X									X			
Pescadero Creek (305, trib. of Pajaro R.)	X	X			X	X	X	X	X		X	X	X						X			
Soda Lake (305)							X	X		X				X					X			
Salsipuedes Creek (305)	X	X			X	X	X	X	X		X	X							X			
Corralitos Creek	X	X		X	X	X	X	X	X	X	X	X							X			
Browns Creek	X	X		X	X	X	X	X	X	X	X	X							X			



**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	MUN	AGR	PROC	IND	GR	REC1	REC2	WILD	COLD	WARM	MIGR	SPWN	BIO	RARE	EST	FRESH	NAV	POW	COMM	AQUA	SAL	SHELL
Gamecock Creek	X				X	X	X	X	X		X	X							X			
Ramsey Gulch	X				X	X	X	X	X		X	X							X			
Redwood Creek	X					X	X	X	X		X	X							X			
Mormon Gulch	X				X	X	X	X	X										X			
Clipper Gulch	X				X	X	X	X	X										X			
Cookhouse Gulch	X				X	X	X	X	X										X			
Shingle Mill Gulch	X				X	X	X	X	X		X	X							X			
Rattlesnake Gulch	X				X	X	X	X	X										X			
Diablo Gulch Creek	X				X	X	X	X	X										X			
Eureka Gulch	X				X	X	X	X	X										X			
Rider Gulch Creek	X				X	X	X	X	X		X	X							X			
Watsonville Slough						X	X	X		X		X	X	X	X				X			
Struve Slough						X	X	X		X		X	X	X	X				X			
Hanson Slough						X	X	X		X		X	X	X	X				X			
Harkins Slough						X	X	X		X		X	X	X	X				X			
Gallighan Slough						X	X	X		X		X		X	X				X			
<b>Bolsa Nueva Hydrologic Unit 306</b>																						
McClusky Slough					X	X	X	X		X		X		X					X			X
Elkhorn Slough						X	X	X	X	X	X	X	X	X	X		X		X	X		X
Carneros Creek	X					X	X	X	X	X	X	X		X		X			X			
Bennett Slough/Estuary						X	X	X	X	X		X	X	X	X				X			X
Parsons Slough						X	X	X	X			X	X	X	X				X			X
<b>Carmel River Hydrologic Unit 307</b>																						
Carmel River Estuary					X	X	X	X	X		X	X	X	X	X				X			X
Carmel River	X	X		X	X	X	X	X	X	X	X	X	X	X		X			X			
San Clemente Res.	X	X			X	X	X	X	X		X	X				X	X		X			
San Clemente Creek	X	X			X	X	X	X	X	X	X	X				X			X			
Pine Creek	X				X	X	X	X	X	X	X	X	X						X			
Los Padres Reservoir	X				X	X	X	X	X	X	X	X				X	X		X			
Cachagua Creek	X	X	X	X	X	X	X	X	X	X	X	X				X			X			
Finch Creek	X				X	X	X	X	X	X	X	X	X	X					X			
Tularcitos Creek	X	X			X	X	X	X	X	X	X	X							X			
Rana Creek	X				X	X	X	X	X	X	X	X							X			
Chupines Creek	X				X	X	X	X	X	X	X	X							X			
Black Rock Creek	X					X	X	X	X		X	X		X		X			X			
White Rock Lake	X					X	X	X	X	X	X	X					X		X			
<b>Santa Lucia Hydrologic Unit 308</b>																						
San Jose Creek Estuary						X	X	X	X		X	X	X	X	X				X			X
San Jose Creek (308)	X	X			X	X	X	X	X	X	X	X	X			X			X			
Garrapata Creek	X					X	X	X	X		X	X		X	X	X			X	X		
Palo Colorado Canyon	X	X			X	X	X	X	X	X		X			X	X			X			
Rocky Creek	X					X	X	X	X	X	X	X			X	X			X			
Bixby Creek	X					X	X	X	X		X	X		X	X	X			X			
Mill Creek (308, trib. of Bixby Cr.)	X					X	X	X	X		X	X							X			

**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	MUN	AGR	PROC	IND	GR	REC1	REC2	WILD	COLD	WARM	MIGR	SPWN	BIO	RARE	EST	FRESH	NAV	POW	COMM	AQUA	SAL	SHELL
Little Sur River Estuary						X	X	X	X		X	X	X	X	X				X			X
Little Sur River	X	X			X	X	X	X	X		X	X	X	X		X			X			
Big Sur River Estuary						X	X	X	X	X	X	X	X	X	X				X			X
Big Sur River	X	X			X	X	X	X	X	X	X	X	X	X	X				X			
Big Creek (308)	X					X	X	X	X	X	X	X	X	X	X	X			X			
Devils Canyon Creek, south fork	X					X	X	X	X		X	X	X						X			
Devils Canyon Creek, middle fork	X					X	X	X	X		X	X	X						X			
Devils Canyon Creek, north fork	X					X	X	X	X		X	X	X						X			
Big Creek, north fork	X					X	X	X	X				X						X			
Limekiln Creek	X	X			X	X	X	X	X		X	X	X	X	X	X			X			
Mill Creek (308, N. of Cape San Martin)	X					X	X	X	X	X	X	X			X	X			X			
Willow Creek	X				X	X	X	X	X		X	X		X	X	X			X			
Salmon Creek (308)	X					X	X	X	X		X	X		X	X	X			X			
<b>Salinas Hydrologic Unit 309</b>																						
Old Salinas River Estuary, downstream of Potrero Rd.						X	X	X	X	X	X	X	X	X	X				X			X
Moro Cojo Slough					X	X	X	X	X	X		X	X	X	X				X			X
Tembladero Slough						X	X	X		X	X	X		X	X				X			X
Espinosa Lake						X	X	X		X									X			
Espinosa Slough						X	X	X		X									X			
Salinas Reclamation Canal						X	X	X		X	X								X			
Gabilan Creek	X	X			X	X	X	X	X	X	X	X		X					X			
Alisal Creek	X	X			X	X	X	X	X	X		X							X			
Blanco Drain						X	X	X		X									X			
Old Salinas River						X	X	X	X	X	X	X	X	X	X				X			
Salinas River Refuge Lagoon (South)						X	X	X	X	X	X		X	X					X			X
Marina Pond #1					X	X	X	X	X			X	X	X					X			
Marina Pond #2					X	X	X	X	X				X	X					X			
Marina Pond #3					X	X	X	X	X				X	X					X			
Marina Pond #4/5					X	X	X	X	X				X	X					X			
Marina Pond #6					X	X	X	X	X				X	X					X			
Marina Pond #7					X	X	X	X	X		X	X	X						X			
Laguna Grande/Roberts Lake	X					X	X	X	X	X									X			
Del Monte Lake	X					X	X	X		X									X			
El Estero Lake	X				X	X	X	X	X	X		X							X			
Salinas River Lagoon (North)						X	X	X	X	X	X	X	X	X	X				X			X
Salinas River, downstream of Spreckels Gage	X	X				X	X	X	X	X	X					X			X			
Salinas River, Spreckels Gage-Chualar	X	X	X	X	X	X	X	X	X	X	X								X			
Salinas Riv, Chualar-Nacimiento Riv	X	X	X	X	X	X	X	X	X	X	X	X		X					X			
Arroyo Seco River	X	X		X	X	X	X	X	X	X	X	X		X					X			
Abbott Lakes (The Lakes)	X				X	X	X	X	X	X		X					X		X			

**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	MUN	AGR	PROC	IND	GR	REC1	REC2	WILD	COLD	WARM	MIGR	SPWN	BIO	RARE	EST	FRESH	NAV	POW	COMM	AQUA	SAL	SHELL
Piney Creek	X					X	X	X	X		X	X							X			
Paloma Creek	X	X			X	X	X	X	X	X									X			
Tassajara Creek	X	X			X	X	X	X	X	X	X	X	X	X					X			
Santa Lucia Creek	X	X			X	X	X	X	X	X	X	X	X						X			
Vaqueros Creek	X	X				X	X	X	X		X	X							X			
Reliz Creek	X	X			X	X	X	X	X		X	X							X			
Hames Creek	X	X			X	X	X	X		X									X			
San Antonio Riv., downstream from Res.	X	X		X	X	X	X	X		X	X	X		X					X			
San Antonio Reservoir	X	X			X	X	X	X	X	X		X		X		X	X	X	X			
San Antonio Riv., upstream from Res.	X	X		X	X	X	X	X	X	X	X	X		X		X			X			
Pancho Rico Creek	X	X			X	X	X	X		X		X							X			
San Lorenzo Creek	X	X			X	X	X	X		X		X							X			
Chalone Creek	X	X			X	X	X	X		X		X							X			
Salinas R.,Nacimiento R.-S. Margarita Res.	X	X	X		X	X	X	X	X	X	X	X		X					X			
Nacimiento River, upstream of Res.	X	X			X	X	X	X	X	X		X		X		X			X			
Salmon Creek (309)	X					X	X	X	X		X	X		X					X			
Nacimiento Reservoir	X	X			X	X	X	X	X	X		X		X		X	X		X			
Nacimiento River, downstream of Res.	X	X		X	X	X	X	X	X	X	X	X		X					X			
Las Tablas Creek	X	X			X	X	X	X	X	X		X		X					X			
Las Tablas Creek, north fork	X	X			X	X	X	X	X			X		X					X			
Las Tablas Creek, south fork	X	X			X	X	X	X	X			X		X					X			
Franklin Creek (309)	X	X			X	X	X	X											X			
San Marcos Creek	X	X			X	X	X	X		X									X			
Paso Robles Creek	X	X			X	X	X	X	X		X	X		X					X			
Jack Creek	X	X			X	X	X	X	X		X	X		X					X			
Santa Rita Creek (309)	X	X		X	X	X	X	X	X	X	X	X		X					X			
Atascadero Creek (309)	X	X			X	X	X	X	X			X		X					X			
Santa Margarita Reservoir (Lake)	X	X		X	X	X	X	X	X	X		X		X		X	X	X	X			
Salinas R., Reservoir-Headwaters	X	X			X	X	X	X	X		X	X				X			X			
Huerhuero Creek	X	X			X	X	X	X		X				X					X			
Vineyard Canyon Creek	X	X			X	X	X	X		X									X			
Big Sandy Creek	X	X			X	X	X	X		X			X	X					X			
Atascadero Lake	X				X	X	X	X	X	X		X					X		X			
<b>Estero Bay Hydrologic Unit 310</b>																						
San Carpoforo Creek Estuary						X	X	X	X		X	X	X	X	X				X			X
San Carpoforo Creek	X	X		X	X	X	X	X	X	X	X	X		X		X			X			
Estrada Creek	X	X			X	X	X	X	X	X									X			
Chris Flood Creek	X	X			X	X	X	X	X	X									X			
Wagner Creek	X	X			X	X	X	X	X	X									X			
Dutra Creek	X	X			X	X	X	X	X	X									X			

**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	MUN	AGR	PROC	IND	GR	REC1	REC2	WILD	COLD	WARM	MIGR	SPWN	BIO	RARE	EST	FRESH	NAV	POW	COMM	AQUA	SAL	SHELL
Arroyo de los Chinos	X	X			X	X	X	X	X	X				X	X	X			X			
Arroyo de la Cruz Estuary						X	X	X	X		X	X	X	X	X				X			X
Arroyo de la Cruz Creek	X	X		X	X	X	X	X	X	X	X	X		X		X			X			
Burnett Creek	X	X			X	X	X	X	X	X	X	X		X					X			
Arroyo del Oso	X	X			X	X	X	X	X					X	X	X			X			
Arroyo del Corral	X	X			X	X	X	X	X	X	X	X		X	X	X			X			
Oak Knoll Creek	X	X			X	X	X	X	X	X				X	X	X			X			
Arroyo Laguna						X	X	X	X			X		X	X				X			X
Little Pico Creek Estuary						X	X	X	X		X	X	X	X	X				X			X
Little Pico Creek	X	X			X	X	X	X	X		X	X		X		X			X			
Pico Creek Estuary					X	X	X	X	X	X	X	X	X	X	X				X			X
Pico Creek	X	X			X	X	X	X	X	X	X	X	X	X		X			X			
Pico Creek, south fork	X	X			X	X	X	X	X		X	X		X					X			
Pico Creek, north fork	X	X			X	X	X	X	X		X	X		X					X			
San Simeon Creek Estuary					X	X	X	X	X		X	X	X	X	X				X			X
San Simeon Creek	X	X		X	X	X	X	X	X	X	X	X	X	X		X			X			
Steiner Creek	X	X			X	X	X	X	X	X	X	X		X					X			
Santa Rosa Creek Estuary					X	X	X	X	X	X	X	X	X	X	X				X			X
Santa Rosa Creek (310)	X	X		X	X	X	X	X	X	X	X	X		X		X			X			
Perry Creek	X	X			X	X	X	X	X					X					X			
Green Valley Creek	X	X			X	X	X	X	X	X				X					X			
Villa Creek	X	X			X	X	X	X	X		X	X		X	X	X			X			
Cayucos Creek	X	X			X	X	X	X	X	X	X	X	X	X	X	X			X			
Old Creek, downstream from Whale Rock Res.	X	X			X	X	X	X		X				X	X	X			X			
Whale Rock Reservoir	X	X	X	X	X	X	X	X	X	X		X		X		X	X		X			
Old Creek, upstream from Whale Rock Res.	X	X	X	X	X	X	X	X	X	X		X		X		X			X			
Toro Creek	X	X			X	X	X	X	X	X	X	X		X	X	X			X			
Morro Creek	X	X			X	X	X	X	X	X	X	X		X	X	X			X			
Little Morro Creek	X	X			X	X	X	X	X		X	X		X					X			
Morro Bay Estuary				X		X	X	X	X		X	X	X	X	X				X	X		X
Chorro Creek	X	X			X	X	X	X	X	X	X	X	X	X		X			X			
Dairy Creek	X	X			X	X	X	X	X		X	X		X					X			
San Luisito Creek	X	X			X	X	X	X	X		X	X		X					X			
San Bernardo Creek	X	X			X	X	X	X	X		X	X		X					X			
Los Osos Creek	X	X			X	X	X	X	X	X	X	X		X		X			X			
Warden Lake Wetland		X			X	X	X	X		X		X		X					X			
Islay Creek	X	X			X	X	X	X	X		X	X	X	X	X	X			X			
Coon Creek	X	X			X	X	X	X	X		X	X	X	X	X	X			X			
Diablo Canyon Creek	X	X		X	X	X	X	X	X			X		X	X	X			X			
San Luis Obispo Creek Estuary (a)					X	X	X	X	X	X	X	X	X	X	X				X	X		X
S.L.O. Crk. above W. Marsh St.	X	X			X	X	X	X	X	X	X	X		X					X			
S.L.O. Crk. below W. Marsh St.	X	X			X	X	X	X	X	X	X	X				X			X			
Froom Creek	X					X	X	X						X					X			
Davenport Creek	X	X			X	X	X	X	X					X					X			

**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	M U N	A G R	P R O C	I N D	G W R	R E C 1	R E C 2	W I L D	C O L D	W A R M	M I G R	S P W N	B I O L	R A R E	E S T	F R S H	N A V	P O W	C O M M	A Q U A	S A L	S H E L L
San Luis Obispo Creek, east fork	X	X			X	X	X	X	X		X	X		X					X			
Stenner Creek	X	X			X	X	X	X	X		X	X		X					X			
Brizzolari Creek	X	X			X	X	X	X	X		X	X		X					X			
Prefumo Creek	X	X			X	X	X	X	X		X	X		X		X			X			
Laguna Lake	X	X			X	X	X	X		X	X	X		X			X		X			
Pismo Creek Estuary					X	X	X	X	X		X	X	X	X	X				X			X
Pismo Creek	X	X		X	X	X	X	X	X	X	X	X	X	X		X			X			
Arroyo Grande Creek Estuary					X	X	X	X	X		X	X	X	X	X				X			X
Arroyo Grande Creek, downstream from Lopez Res.	X	X		X	X	X	X	X	X	X	X			X		X			X			
Oceano Lagoon						X	X	X		X		X	X	X					X			
Meadow Creek	X	X			X	X	X	X	X				X	X					X			
Pismo Marsh (Lake)					X	X	X	X		X			X	X					X			
Los Berros Creek	X	X			X	X	X	X	X		X			X					X			
Lopez Reservoir	X	X	X	X	X	X	X	X	X	X	X	X		X		X	X		X			
Arroyo Grande Creek, upstream from Lopez Res.	X	X	X	X	X	X	X	X	X	X	X	X		X					X			
Big Pocket Lake (Dunes Lakes)					X		X	X						X					X			
Willow Lake " "					X	X	X	X		X		X		X					X			
Pipeline Lake " "					X	X	X	X		X		X		X					X			
Celery Lake " "					X	X	X	X		X		X		X					X			
Hospital Lake " "					X	X	X	X		X		X		X					X			
Big Twin Lake " "					X	X	X	X		X		X		X					X			
Small Twin Lake " "						X	X	X		X		X		X					X			
Bolsa Chico Lake " "					X	X	X	X		X		X		X					X			
White Lake " "					X	X	X	X		X		X		X					X			
Mud Lake " "					X	X	X	X		X		X		X					X			
Black Lake " "					X	X	X	X		X		X		X					X			
Dune Lakes Marsh Area " "					X	X	X	X		X		X		X					X			
<b>Carrizo Plain Hydrologic Unit 311</b>																						
San Diego Creek	X	X			X	X	X	X		X			X	X		X			X			
Soda Lake (311)				X			X	X		X			X	X					X		X	
<b>Santa Maria Hydrologic Unit 312</b>																						
Oso Flaco Lake					X	X	X	X		X		X	X	X			X		X			
Oso Flaco Creek	X	X			X	X	X	X		X			X	X		X			X			
Santa Maria River Estuary					X	X	X	X		X	X	X	X	X	X				X			X
Santa Maria River	X	X		X	X	X	X	X	X	X	X			X		X			X			
Corralitos Canyon Creek	X	X				X	X	X											X			
Sisquoc River, downstream from San Rafael wilderness boundary	X	X		X	X	X	X	X	X	X	X	X							X			
Sisquoc River, upstream from San Rafael wilderness boundary	X				X	X	X	X	X		X	X	X	X					X			

**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	MUN	AGR	PROC	IND	GR	REC1	REC2	WILD	COLD	WARM	MIGR	SPWN	BIO	RARE	EST	FRESH	NAV	POW	COMM	AQUA	SAL	SHELL
Cuyama River, downstream from Twitchell Res.	X	X			X	X	X	X		X				X					X			
Twitchell Reservoir	X	X			X		X	X		X				X		X			X			
Cuyama River, upstream from Twitchell Res.	X	X	X	X	X	X	X	X	X	X		X		X		X			X			
Alamo Creek	X	X			X	X	X	X	X	X		X		X					X			
Huasna River	X	X			X	X	X	X		X				X					X			
Orcutt Creek	X	X			X	X	X	X	X	X				X	X	X			X			
<b>San Antonio Hydrologic Unit 313</b>																						
Shuman Canyon Creek	X	X				X	X	X		X		X		X	X	X			X			
Casmalia Canyon Creek	X	X				X	X	X		X		X		X					X			
San Antonio Creek Estuary					X	X	X	X	X	X	X	X	X	X	X				X			X
San Antonio Creek (313)	X	X			X	X	X	X	X	X	X	X		X		X			X			
Barka Slough					X	X	X	X		X		X		X	X				X			X
<b>Santa Ynez Hydrologic Unit 314</b>																						
Santa Ynez River Estuary						X	X	X		X	X	X	X	X	X				X			X
Santa Ynez River, downstream from Cachuma Res.	X	X	X	X	X	X	X	X	X	X	X	X		X		X			X			
Graves Wetland						X	X	X		X		X							X			
Lompoc Canyon	X	X		X	X	X	X	X		X									X			
La Salle Canyon Creek	X	X			X	X	X	X		X									X			
Sloans Canyon Creek	X				X	X	X	X		X									X			
San Miguelito Creek	X	X			X	X	X	X	X	X		X							X			
Salsipuedes Creek (314)	X	X		X	X	X	X	X	X	X	X	X							X			
El Jaro Creek	X	X		X	X	X	X	X	X	X	X	X							X			
El Callejon Creek	X				X	X	X	X		X									X			
Llanito Creek	X				X	X	X	X		X									X			
Yridisis Creek	X	X			X	X	X	X		X		X							X			
Canada de la Vina	X	X			X	X	X	X		X									X			
Nojoqui Creek	X	X			X	X	X	X	X	X		X							X			
Alamo Pintado Creek	X	X		X	X	X	X	X		X									X			
Zaca Creek	X	X			X	X	X	X	X	X				X					X			
Zaca Lake	X					X	X	X	X	X		X		X					X			
Santa Rosa Creek (314)	X	X			X	X	X	X	X	X	X	X							X			
Santa Rita Creek (314)	X	X		X	X	X	X	X		X									X			
Davis Creek	X				X	X	X	X		X									X			
Santa Lucia Canyon Creek	X	X			X	X	X	X		X									X			
Oak Canyon Creek	X	X		X	X	X	X	X		X			X						X			
Hilton Creek	X	X			X	X	X	X	X		X	X							X			
Cachuma Reservoir	X	X	X		X	X	X	X	X	X		X		X		X	X		X			
Santa Ynez River, upstream from Cachuma Res.	X	X	X	X	X	X	X	X	X	X	X	X		X		X			X			
Gibraltar Reservoir	X	X	X	X	X	X	X	X	X	X		X		X		X	X		X			
Jameson Reservoir	X	X	X		X	X	X	X	X	X		X		X		X	X		X			
Agua Caliente Canyon	X	X		X	X	X	X	X	X	X		X		X					X			
Mono Creek	X	X		X	X	X	X	X	X	X	X	X		X					X			

**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	MUN	AGR	PROC	IND	GR	REC1	REC2	WILD	COLD	WARM	MIGR	SPWN	BIO	RARE	EST	FRESH	NAV	POW	COMM	AQUA	SAL	SHELL
Indian Creek	X	X		X	X	X	X	X	X	X	X	X	X	X					X			
Santa Cruz Creek	X	X		X	X	X	X	X	X	X	X	X		X					X			
Cachuma Creek	X				X	X	X	X	X	X	X	X		X					X			
<b>South Coast Hydrologic Unit 315</b>																						
Canada Honda Creek Estuary						X	X	X	X	X	X	X	X	X	X				X			X
Canada Honda Creek	X	X			X	X	X	X	X	X	X	X		X		X			X			
Canada Agua Viva	X				X	X	X	X		X					X	X			X			
Water Canyon Creek (315)	X				X	X	X	X		X			X		X	X			X			
Canada del Jolloru	X					X	X	X		X					X	X			X			
Jalama Creek Estuary						X	X	X		X	X	X	X	X	X				X			X
Jalama Creek	X	X			X	X	X	X		X		X				X			X			
Escondido Creek	X				X	X	X	X	X	X	X	X		X					X			
Gasper Creek	X				X	X	X	X		X									X			
Espada Creek	X				X	X	X	X		X									X			
Wood Canyon Creek	X				X	X	X	X		X					X	X			X			
Canada del Cojo	X				X	X	X	X		X					X	X			X			
Barranca Honda	X	X			X	X	X	X		X				X	X	X			X			
Arroyo Bulito	X	X			X	X	X	X		X					X	X			X			
Canada de Santa Anita	X	X			X	X	X	X		X					X	X			X			
Canada del Sacate	X	X			X	X	X	X		X					X	X			X			
Canada Alegria	X				X	X	X	X		X					X	X			X			
Canada del Agua Caliente	X	X			X	X	X	X	X	X					X	X			X			
Canada de la Gaviota	X	X			X	X	X	X	X	X	X	X	X	X	X	X			X			
Canada San Onofre	X				X	X	X	X	X	X	X	X		X	X	X			X			
Canada del Molino	X				X	X	X	X		X				X	X	X			X			
Arroyo Hondo	X				X	X	X	X	X	X	X	X		X	X	X			X			
Arroyo Quenado	X	X			X	X	X	X		X	X			X	X	X			X			
Tajigas Creek	X	X			X	X	X	X	X	X	X	X		X	X	X			X			
Canada del Refugio	X	X			X	X	X	X	X	X	X	X	X	X	X	X			X			
Canada del Capitan	X	X			X	X	X	X	X	X	X	X	X	X	X	X			X			
Dos Pueblos Canyon Creek	X	X	X	X	X	X	X	X	X	X	X	X		X	X	X			X			
Tecolote Creek	X	X	X	X	X	X	X	X	X	X	X	X		X	X	X			X			
Devereaux Ranch Lagoon						X	X	X		X	X	X	X	X	X				X			X
Devereaux Creek	X				X	X	X	X		X						X			X			
Goleta Point Marsh						X	X	X		X		X	X	X					X			
Goleta Slough/Estuary						X	X	X		X	X	X	X	X	X				X			X
Carneros Creek	X	X			X	X	X	X	X	X						X			X			
Tecolotito Creek	X				X	X	X	X	X	X	X					X			X			
Glen Annie Creek	X	X	X	X	X	X	X	X	X	X	X	X		X	X				X			
Los Caneros Wetland					X	X	X	X		X		X		X					X			
Los Caneros	X	X			X	X	X	X		X		X		X	X				X			
Atascadero Creek (315)	X	X			X	X	X	X	X	X	X	X		X	X				X			
Maria Ygnacio Creek	X	X			X	X	X	X		X	X								X			
San Antonio Creek (315)	X	X			X	X	X	X	X	X	X	X		X					X			
San Jose Creek (315)	X	X			X	X	X	X	X	X	X	X		X		X			X			
Las Vegas Creek	X				X	X	X	X	X	X									X			

**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	MUN	AGR	PROC	IND	GR	REC1	REC2	WILD	COLD	WARM	MIGR	SPWN	BIO	RARE	EST	FRESH	NAV	POW	COMM	AQUA	SAL	SHELL
San Pedro Creek	X	X			X	X	X	X	X	X	X					X			X			
Las Palmas Creek	X				X	X	X	X		X									X			
Arroyo Burro Estuary						X	X	X		X		X			X				X			
Arroyo Burro Creek	X				X	X	X	X		X		X	X	X	X				X			
Mission Creek	X				X	X	X	X	X	X	X	X		X	X	X			X			
Rattlesnake Canyon	X				X	X	X	X	X	X	X	X							X			
Waste Slough					X	X	X	X		X		X							X			
Sycamore Creek	X	X			X	X	X	X	X	X	X	X		X	X	X			X			
Andree Clark Bird Refuge						X	X	X		X			X	X					X			X
San Ysidro Creek	X				X	X	X	X		X					X	X			X			
Romero Creek	X				X	X	X	X		X					X	X			X			
Toro Canyon Creek	X				X	X	X	X		X					X	X			X			
Arroyo Paredon	X	X			X	X	X	X	X	X	X	X		X	X	X			X			
Carpinteria Marsh (El Estero Marsh)						X	X	X		X	X	X	X	X	X				X			
Santa Monica Creek	X	X			X	X	X	X	X	X		X	X			X			X			
Franklin Creek (315)	X	X			X	X	X	X	X	X	X	X		X		X			X			
Carpinteria Creek	X	X			X	X	X	X	X	X	X	X	X	X	X	X			X			
Gobernador Creek	X				X	X	X	X	X	X		X							X			
Steer Creek	X					X	X	X	X	X	X	X							X			
Rincon Creek	X	X			X	X	X	X	X	X	X	X		X	X	X			X			
<b>Santa Barbara Channel Hydrologic Unit 316</b>																						
<b>Santa Rosa Island</b>																						
Canada Lobos Creek	X	X				X	X	X		X			X	X					X			
Old Ranch Canyon Creek	X	X				X	X	X		X			X	X		X			X			
Arlington Canyon Creek	X	X				X	X	X		X			X	X					X			
Water Canyon Creek (316)	X	X				X	X	X		X			X	X					X			
Cow Canyon Creek	X	X				X	X	X		X			X	X					X			
Clapp Springs	X	X				X	X	X		X			X	X					X			
Old Ranch Canyon Creek Estuaries		X				X	X	X		X			X	X	X				X			
Old Ranch House Canyon Creek	X	X				X	X	X		X			X	X		X			X			
Cherry Canyon Creek	X	X				X	X	X		X			X	X					X			
<b>Santa Cruz Island</b>																						
Willow Canyon Creek	X					X	X	X		X			X	X					X			
Coches Prieto Canyon Creek	X					X	X	X		X			X	X					X			
Almos Anchorage Canyon Creek	X					X	X	X		X			X	X					X			
Canada del Puerta (Prisoner Harbor)	X					X	X	X		X			X	X					X			
Canada Larga Creek	X					X	X	X		X			X	X					X			
Upper Pozo Canyon Creek	X					X	X	X		X			X	X					X			
Sauces Canyon Creek	X					X	X	X		X			X	X					X			
Twin Harbors Canyon Ck, (E. Fork)	X					X	X	X		X			X	X					X			
Lady's Harbor Canyon Creek	X					X	X	X		X			X	X					X			
<b>Estrella River Hydrologic Unit 317</b>																						



**Table 2-1. Identified Uses of Inland Surface Waters (continued)**

Waterbody Names	M U N	A G R	P R O C	I N D	G W R	R E C 1	R E C 2	W I L D	C O L D	W A R M	M I G R	S P W N	B I O L	R A R E	E S T	F R S H	N A V	P O W	C O M M	A Q U A	S A L	S H E L L
Estrella River	X	X			X	X	X	X		X		X							X			
San Juan Creek	X	X			X	X	X	X		X				X					X			
Chalome Creek	X	X			X	X	X	X		X				X					X			
Little Chalome Creek	X	X			X	X	X	X		X				X					X			

**Table 2-2. Existing and Anticipated Uses of Coastal Waters<sup>a</sup>**

Coastal Water	R E C 1	R E C 2	I N D	N A V	M A R	S H E L L	C O M M	R A R E	B I O L	W I L D
Pescadero Pt. to Pt. Año Nuevo	E	E	E	E	E	E	E	E		E
Pt. Año Nuevo to Soquel Pt.	E	E	E	E	E	E	E			E
Pt. Año Nuevo and Island	E	E			E			E	E	E
Santa Cruz Harbor	E	E	E	E	E		E			
San Lorenzo Estuary	E	E		E	E	E	E			E
Soquel Pt. to Salinas River	E	E	E	E	E	E	E	E		E
Elkhorn Slough <sup>b</sup>	E	E			E	E	E	E		E
Moss Landing Harbor	E	E	E	E	E	E <sup>c</sup>	E	E		E
Salinas River to Pt. Piños	E	E	E	E	E	E	E			E
Monterey Harbor	A	E	E	E	E	E	A	E		
Pacific Grove Marine Gardens	E	E			E		E	E	E	E
Hopkins Marine Life Refuge	E	E			E		E	E	E	E
Pt. Piños to Pt. Piedras Blancas	E	E		E	E		E	E		E
Carmel Bay	E	E			E		E	E	E	E
Pt. Lobos State Reserve	E	E			E			E	E	E
Pt. Sur	E	E			E	E	E			E
Pfeiffer-Burns State Park	E	E			E			E	E	E
Ocean Area Surrounding Salmon Creek	E	E			E				E	E
Pt. Piedras Blancas to Pt. Estero	E	E		E	E	E	E	E		E
Estero Bay	E	E	E	E	E	E	E	E		E
Morro Bay	E	E	E	E	E	E	E	E		E
Pt. Buchon to Pt. San Luis	E	E	E	E	E	E	E			E
Pt. San Luis to Pt. Sal	E	E	E	E	E	E	E	E		E
Pt. Sal to Pt. Arguello	E	E		E	E	E	E			E
Pt. Arguello to Coal Oil Pt.	E	E	E	E	E	E	E			
Coal Oil Pt. to Rincon Pt.	E	E	E	E	E	E	E	E		E
Goleta Slough	E	E			E	E		E		E
Santa Barbara Harbor	E	E	E	E	E		E			
Beach Parks	E	E		E	E					
San Miguel Island	E	E		E	E	E	E	E	E	E
Santa Rosa Island	E	E		E	E	E	E		E	E
Santa Cruz Island	E	E		E	E	E	E	E	E	E
El Estero	E	E			E	E		E		E

a This table lists selected coastal segments. It is not a complete inventory for the Central Coast Region. Unlisted water bodies have implied beneficial use designations for protection of both recreation and aquatic life.

b Elkhorn Slough has been designated an ecological reserve by the California Department of Fish and Wildlife, and recognized as a National Estuary Sanctuary by the Federal Government.

c Clamming is an existing beneficial use in the North Harbor and on the south side of the entrance channel to Elkhorn Slough (north of the Pacific Gas and Electric Cooling Water Intake). Presently, no shellfishing use occurs south of the Pacific Gas and Electric Intake.

NOTES: E = Existing beneficial water use  
A = Anticipated beneficial water use

**Table 2-3. Central Coastal Surface Water Hydrologic Planning Areas**

Number	Surface Waterbody Name	Number	Surface Waterbody Name
<b>304.00</b>	<b>Big Basin Hydrologic Unit</b>	310.20	Point Buchon HA
304.10	Santa Cruz HA	310.21	Morro HSA
304.11	Davenport HSA	310.22	Chorro USA
304.12	San Lorenzo HSA	310.23	Los Osos HSA
304.13	Aptos-Soquel HSA	310.24	San Luis Obispo Creek HSA
304.20	Ano Nuevo HA	310.25	Point San Luis HSA
<b>305.00</b>	<b>Pajaro River Hydrologic Unit</b>	310.26	Pismo HSA
305.10	Watsonville HA	310.30	Arroyo Grande HA
305.20	Santa Cruz Mountains HA	310.31	Oceano HSA
305.30	South Santa Clara Valley HA	310.32	Nipomo Mesa HSA
305.40	Pacheco-Santa Ana Creek HA	<b>311.00</b>	<b>Carrizo Plain Hydrologic Unit</b>
305.50	San Benito River HA	<b>312.00</b>	<b>Santa Maria Hydrologic Unit</b>
<b>306.00</b>	<b>Bolsa Nueva Hydrologic Unit</b>	312.10	Guadalupe HA
<b>307.00</b>	<b>Carmel River Hydrologic Unit</b>	312.20	Sisquoc HA
<b>308.00</b>	<b>Santa Lucia Hydrologic Unit</b>	312.30	Cuyama Valley HA
<b>309.00</b>	<b>Salinas Hydrologic Unit</b>	<b>313.00</b>	<b>San Antonio Hydrologic Unit</b>
309.10	Lower Salinas Valley HA	<b>314.00</b>	<b>Santa Ynez Hydrologic Unit</b>
309.20	Chular HA	314.10	Lompoc HA
309.30	Soldad HA	314.20	Santa Rita HA
309.40	Upper Salinas Valley HA	314.30	Buellton HA
309.50	Monterey Peninsula HA	314.40	Los Olivos HA
309.60	Arroyo Sceo HA	314.50	Headwater HA
309.70	Gabilan Range HA	314.51	Santa Cruz Creek HSA
309.80	Paso Robles HA	314.52	Lake Cachuma HSA
309.81	Atascadero HSA	<b>315.00</b>	<b>South Coast Hydrologic Unit</b>
309.82	Nacimiento Reservoir HSA	315.10	Arguello HA
309.83	San Antonio Reservoir HSA	315.30	South Coast HA
309.90	Pozo HA	315.31	Goleta HSA
<b>310.00</b>	<b>Estero Bay Hydrologic Unit</b>	315.32	Santa Barbara HSA
310.10	Cambria HA	315.33	Montecito HSA
310.11	San Carpoforo HSA	315.34	Carpinteria HSA
310.12	Arroyo De La Cruz HSA	<b>316.00</b>	<b>Santa Barbara Channel Islands Hydrologic Unit</b>
310.13	San Simeon HSA	316.10	San Miguel Island HA
310.14	Santa Rosa HSA	316.20	Santa Rosa Island HA
310.15	Villa HSA	316.30	Santa Cruz Island HA
310.16	Cayucos HSA	<b>317.00</b>	<b>Estrella River Hydrologic Unit</b>
310.17	Old HSA		
310.18	Toro HSA		

Surface water hydrologic planning areas shown in Figure 2-1.

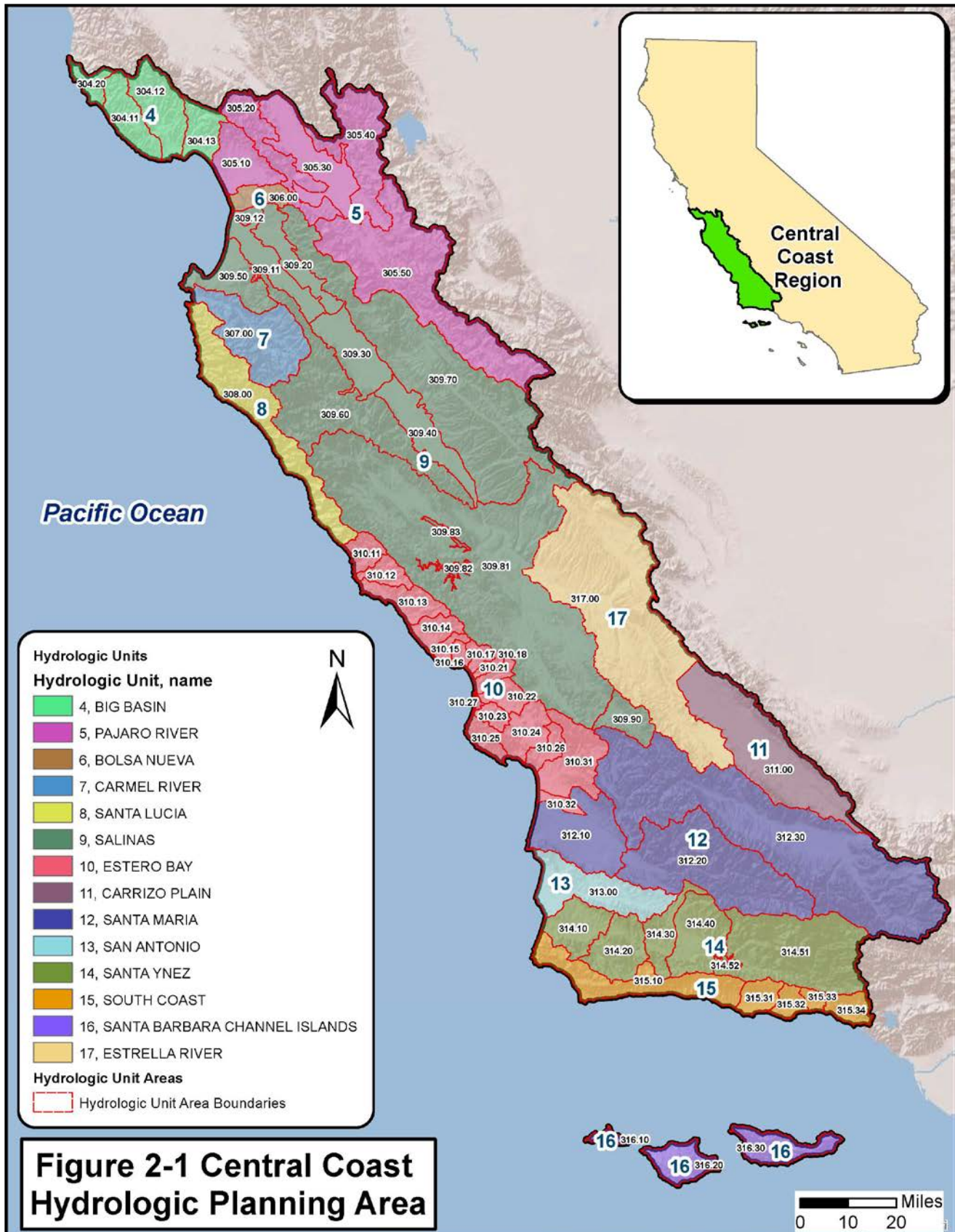
**Table 2-4. Central Coastal Groundwater Basins**

Basin/ Subbasin No.	Basin Name	County
3-1	Soquel Valley	Santa Cruz
3-2	Pajaro Valley	Monterey, Santa Cruz
3-3	Gilroy-Hollister Valley	San Benito, Santa Clara
3-3.01	Llagas Area	Santa Clara
3-3.02	Bolsa Area	San Benito
3-3.03	Hollister Area	San Benito, Santa Clara
3-3.04	San Juan Bautista Area	San Benito, Santa Clara
3-4	Salinas Valley	Monterey, San Luis Obispo
3-4.01	180/400 Foot Aquifer	Monterey
3-4.02	East Side Aquifer	Monterey
3-4.04	Forebay Aquifer	Monterey
3-4.05	Upper Valley Aquifer	Monterey
3-4.06	Paso Robles Area	Monterey, San Luis Obispo
3-4.08	Seaside Area	Monterey
3-4.09	Langley Area	Monterey
3-4.10	Corral de Tierra Area	Monterey
3-5	Cholame Valley	Monterey, San Luis Obispo
3-6	Lockwood Valley	Monterey
3-7	Carmel Valley	Monterey
3-8	Los Osos Valley	San Luis Obispo
3-9	San Luis Obispo Valley	San Luis Obispo
3-12	Santa Maria River Valley	San Luis Obispo, Santa Barbara
3-13	Cuyama Valley	Kern, San Luis Obispo, Santa Barbara, Ventura
3-14	San Antonio Creek Valley	Santa Barbara
3-15	Santa Ynez River Valley	Santa Barbara
3-16	Goleta	Santa Barbara
3-17	Santa Barbara	Santa Barbara
3-18	Carpinteria	Santa Barbara, Ventura
3-19	Carrizo Plain	San Luis Obispo
3-20	Ano Nuevo Area	San Mateo
3-21	Santa Cruz Purisima Formation	Santa Cruz

Basin/ Subbasin No.	Basin Name	County
3-22	Santa Ana Valley	San Benito
3-23	Upper Santa Ana Valley	San Benito
3-24	Quien Sabe Valley	San Benito
3-25	Tres Pinos Valley	San Benito
3-26	West Santa Cruz Terrace	Santa Cruz
3-27	Scotts Valley	Santa Cruz
3-28	San Benito River Valley	San Benito
3-29	Dry Lake Valley	San Benito
3-30	Bitter Water Valley	San Benito
3-31	Hernandez Valley	San Benito
3-32	Peach Tree Valley	San Benito
3-33	San Carpofooro Valley	San Luis Obispo
3-34	Arroyo de la Cruz Valley	San Luis Obispo
3-35	San Simeon Valley	San Luis Obispo
3-36	Santa Rosa Valley	San Luis Obispo
3-37	Villa Valley	San Luis Obispo
3-38	Cayucos Valley	San Luis Obispo
3-39	Old Valley	San Luis Obispo
3-40	Toro Valley	San Luis Obispo
3-41	Morro Valley	San Luis Obispo
3-42	Chorro Valley	San Luis Obispo
3-43	Rinconada Valley	San Luis Obispo
3-44	Pozo Valley	San Luis Obispo
3-45	Huasna Valley	San Luis Obispo
3-46	Rafael Valley	San Luis Obispo
3-47	Big Spring Area	San Luis Obispo
3-49	Montecito	Santa Barbara
3-50	Felton Area	Santa Cruz
3-51	Majors Creek	Santa Cruz
3-52	Needle Rock Point	Santa Cruz
3-53	Foothill	Santa Barbara

Groundwater basin locations shown in Figure 2-2.

Figure 2-1. Central Coast Surface Water Hydrologic Planning Areas



**Figure 2-2. Central Coast Groundwater Basins**

**Alluvial Groundwater Basins and Subbasins within the Central Coast Hydrologic Region**



## Chapter 3. Water Quality Objectives

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Section 13241, Division 7 of the California Water Code specifies that each Regional Water Quality Control Board shall establish water quality objectives which, in the Regional Board's judgment, are necessary for the reasonable protection of beneficial uses and for the prevention of nuisance.

Section 303 of the 1972 Amendments to the federal Water Pollution Control Act requires the State to submit to the Administrator of the U.S. Environmental Protection Agency (USEPA) for approval, all new or revised water quality standards which are established for surface and ocean waters. Under federal terminology, water quality standards consist of beneficial uses enumerated in Chapter Two and water quality objectives contained in this chapter.

Water quality objectives contained herein are designed to satisfy all State and federal requirements.

As new information becomes available, the Regional Board will review the appropriateness of objectives contained herein. These objectives are subject to public hearing at least once during each three-year period following adoption of this plan for the purpose of review and modification as appropriate.

### 3.1 Considerations in Selecting Water Quality Objectives

The aforementioned 1972 Amendments to the federal Water Pollution Control Act declare that a national goal is elimination of discharge of pollutants into navigable waters.

A prerequisite to water quality control planning is the establishment of a base or reference point. The base in this instance was various general and specific water quality criteria previously found acceptable for particular beneficial uses or selected sources of waste. Current technical guidelines, available historical data, and enforcement feasibility were given full consideration in formulating water quality objectives.

A distinction is made here between the terms "water quality objectives" and "water quality standards". Water quality objectives have been adopted by the State and, when applicable, extended as federal water quality standards. Water quality standards, previously mentioned in this chapter's introduction,

pertain to navigable waters and become legally enforceable criteria when accepted by the USEPA Regional Administrator.

Point and nonpoint water pollution sources described herein have the same meaning as defined in the federal Water Pollution Control Act. Point sources are wasteloads from identifiable sources such as municipal discharges, industrial discharges, vessels, controllable stormwaters, fish hatchery discharges, confined animal operations, and agricultural drains. Nonpoint sources are wasteloads resulting from land use practices where wastes are not collected and disposed of in any readily identifiable manner. Examples include: urban drainage, agricultural runoff, road construction activities, mining, grassland management, logging and other harvest activities, and natural sources such as effects of fire, flood, and landslide. The distinction between point sources and diffuse sources is not always clear but generally applies to the practicality of wasteload control.

Water quality objectives for the Central Coastal Basin satisfy State and federal requirements to protect waters for the beneficial uses in Chapter Two and are consistent with all existing statewide plans and policies.

### 3.2 Anti-Degradation Policy

Wherever the existing quality of water is better than the quality of water established herein as objectives, such existing quality shall be maintained unless otherwise provided by the provisions of the State Water Resources Control Board Resolution No. 68-16, "Statement of Policy with Respect to Maintaining High Quality of Waters in California," including any revisions thereto. A copy of this policy is included in Appendix A-1.

### 3.3 Water Quality Objectives

The water quality objectives which follow supersede and replace those contained in the 1967 Water Quality Control Policies; the Interim Water Quality Control Plan for the Central Coastal Basin adopted by the Regional Board in 1971, including all existing revisions; and the Water Quality Control Plan Report

for the Central Coastal Basin, adopted by the Regional Board in 1974.

Controllable water quality shall conform to the water quality objectives contained herein. When other conditions cause degradation of water quality beyond the levels or limits established as water quality objectives, controllable conditions shall not cause further degradation of water quality.

Controllable water quality conditions are those actions or circumstances resulting from man's activities that may influence the quality of the waters of the State and that may be reasonably controlled.

Water quality objectives are considered to be necessary to protect those present and probable future beneficial uses enumerated in Chapter Two of this plan and to protect existing high quality waters of the State. These objectives will be achieved primarily through the establishment of waste discharge requirements and through implementation of this water quality control plan.

In setting waste discharge requirements, the Regional Board will consider the potential impact on beneficial uses within the area of influence of the discharge, the existing quality of receiving waters, and the appropriate water quality objectives. The Regional Board will make a finding of beneficial uses to be protected and establish waste discharge requirements to protect those uses and to meet water quality objectives.

Several water quality objectives listed herein originate from the California Code of Regulations (CCR), Title 22. If Title 22 concentrations are amended, Basin Plan objectives are automatically amended to correspond with the new regulations.

### 3.3.1 Objectives for Ocean Waters

The provisions of the State Board's "Water Quality Control Plan for Ocean Waters of California" (Ocean Plan, Appendix A-11), "Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Waters and Enclosed Bays and Estuaries of California" (Thermal Plan, Appendix A-3), and any revisions thereto shall apply in their entirety to affected waters of the basin. The Ocean and Thermal Plans shall also apply in their entirety to Monterey Bay and Carmel Bay.

In addition to provisions of the Ocean Plan and Thermal Plan, the following objectives shall also

apply to all ocean waters, including Monterey and Carmel Bays:

#### Dissolved Oxygen

The mean annual dissolved oxygen concentration shall not be less than 7.0 mg/L, nor shall the minimum dissolved oxygen concentration be reduced below 5.0 mg/L at any time.

#### pH

The pH value shall not be depressed below 7.0, nor raised above 8.5.

#### Radioactivity

Radionuclides shall not be present in concentrations that are deleterious to human, plant, animal, or aquatic life; or result in the accumulation of radionuclides in the food web to an extent which presents a hazard to human, plant, animal, or aquatic life.

## 3.3.2 Objectives for All Inland Surface Waters, Enclosed Bays, and Estuaries

### 3.3.2.1 General Objectives

The following objectives apply to all inland surface waters, enclosed bays, and estuaries of the basin:

#### Color

Waters shall be free of coloration that causes nuisance or adversely affects beneficial uses. Coloration attributable to materials of waste origin shall not be greater than 15 units or 10 percent above natural background color, whichever is greater.

#### Tastes and Odors

Waters shall not contain taste or odor-producing substances in concentrations that impart undesirable tastes or odors to fish flesh or other edible products of aquatic origin, that cause nuisance, or that adversely affect beneficial uses.

#### Floating Material

Waters shall not contain floating material, including solids, liquids, foams, and scum, in concentrations that cause nuisance or adversely affect beneficial uses.



### Suspended Material

Waters shall not contain suspended material in concentrations that cause nuisance or adversely affect beneficial uses.

### Settleable Material

Waters shall not contain settleable material in concentrations that result in deposition of material that causes nuisance or adversely affects beneficial uses.

### Oil and Grease

Waters shall not contain oils, greases, waxes, or other similar materials in concentrations that result in a visible film or coating on the surface of the water or on objects in the water, that cause nuisance, or that otherwise adversely affect beneficial uses.

### Biostimulatory Substances

Waters shall not contain biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect beneficial uses.

### Sediment

The suspended sediment load and suspended sediment discharge rate of surface waters shall not be altered in such a manner as to cause nuisance or adversely affect beneficial uses.

### Turbidity

Waters shall be free of changes in turbidity that cause nuisance or adversely affect beneficial uses.

Increase in turbidity attributable to controllable water quality factors shall not exceed the following limits:

1. Where natural turbidity is between 0 and 50 Nephelometric Turbidity Units (NTU), increases shall not exceed 20 percent.
2. Where natural turbidity is between 50 and 100 NTU, increases shall not exceed 10 NTU.
3. Where natural turbidity is greater than 100 NTU, increases shall not exceed 10 percent.

Allowable zones of dilution within which higher concentrations will be tolerated will be defined for each discharge in discharge permits.

### pH

For waters not mentioned by a specific beneficial use, the pH value shall not be depressed below 7.0 or raised above 8.5.

### Dissolved Oxygen

For waters not mentioned by a specific beneficial use, dissolved oxygen concentration shall not be reduced below 5.0 mg/L at any time. Median values should not fall below 85 percent saturation as a result of controllable water quality conditions.

### Temperature

Temperature objectives for Enclosed Bays and Estuaries are as specified in the "Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Waters and Enclosed Bays and Estuaries of California" including any revisions thereto. A copy of this plan is included in Appendix A-3.

Natural receiving water temperature of intrastate waters shall not be altered unless it can be demonstrated to the satisfaction of the Regional Board that such alteration in temperature does not adversely affect beneficial uses.

### Toxicity

All waters shall be maintained free of toxic substances in concentrations which are toxic to, or which produce detrimental physiological responses in, human, plant, animal, or aquatic life. Compliance with this objective will be determined by use of indicator organisms, analyses of species diversity, population density, growth anomalies, toxicity bioassays of appropriate duration, or other appropriate methods as specified by the Regional Board.

Survival of aquatic life in surface waters subjected to a waste discharge or other controllable water quality conditions, shall not be less than that for the same waterbody in areas unaffected by the waste discharge or, when necessary, for other control water that is consistent with the requirements for "experimental water" as described in Standard Methods for the Examination of Water and Wastewater, latest edition. As a minimum, compliance with this objective shall be evaluated with a 96-hour bioassay.

In addition, effluent limits based upon acute bioassays of effluents will be prescribed where appropriate, additional numerical receiving water objectives for specific toxicants will be established as sufficient data become available, and source control of toxic substances is encouraged.

The discharge of wastes shall not cause concentrations of un-ionized ammonia (NH<sub>3</sub>) to exceed 0.025 mg/L (as N) in receiving waters.

#### Pesticides

No individual pesticide or combination of pesticides shall reach concentrations that adversely affect beneficial uses. There shall be no increase in pesticide concentrations found in bottom sediments or aquatic life.

For waters where existing concentrations are presently nondetectable or where beneficial uses would be impaired by concentrations in excess of nondetectable levels, total identifiable chlorinated hydrocarbon pesticides shall not be present at concentrations detectable within the accuracy of analytical methods prescribed in Standard Methods for the Examination of Water and Wastewater, latest edition, or other equivalent methods approved by the Executive Officer.

#### Chemical Constituents

Where wastewater effluents are returned to land for irrigation uses, regulatory controls shall be consistent with Title 22 of the California Code of Regulations and other relevant local controls.

#### Other Organics

Waters shall not contain organic substances in concentrations greater than the following:

Methylene Blue Activated Substances	0.2 mg/L
Phenols	0.1 mg/L
PCB's	0.3 µg/L
Phthalate Esters	0.002 µg/L

#### Radioactivity

Radionuclides shall not be present in concentrations that are deleterious to human, plant, animal, or aquatic life; or result in the accumulation of radionuclides in the food web to an extent which presents a hazard to human, plant, animal, or aquatic life.

### **3.3.2.2 Objectives for Specific Beneficial Uses**

#### **Municipal and Domestic Supply (MUN)**

##### pH

The pH value shall neither be depressed below 6.5 nor raised above 8.3.

#### Organic Chemicals

All inland surface waters, enclosed bays, and estuaries shall not contain concentrations of organic chemicals in excess of the maximum contaminant levels for primary drinking water standards specified in California Code of Regulations, Title 22, Division 4, Chapter 15, Article 5.5, Section 64444, Table 64444-A. This incorporation-by-reference is prospective, including future changes to the incorporated provisions as the changes take effect.

#### Inorganic Chemicals

Waters shall not contain concentrations of inorganic chemicals in excess of the maximum contaminant levels for primary drinking water standards specified in California Code of Regulations, Title 22, Division 4, Chapter 15, Sections 64431 and 64433.2. This incorporation-by-reference is prospective, including future changes to the incorporated provisions as the changes take effect.

#### Phenol

Waters shall not contain phenol concentrations in excess of 1.0 µg/L.

#### Radioactivity

Waters shall not contain concentrations of radionuclides in excess of the limits specified in California Code of Regulations, Title 22, Division 4, Chapter 15, Article 5, Sections 64442 and 64443. This incorporation-by-reference is prospective, including future changes to the incorporated provisions as the changes take effect.

#### **Agricultural Supply (AGR)**

##### pH

The pH value shall neither be depressed below 6.5 nor raised above 8.3.

##### Dissolved Oxygen

Dissolved oxygen concentration shall not be reduced below 2.0 mg/L at any time.

#### Chemical Constituents

Waters shall not contain concentrations of chemical constituents in amounts which adversely affect the agricultural beneficial use. Interpretation of adverse effect shall be as derived from the University of California Agricultural Extension Service guidelines provided in Table 3-1.

In addition, waters used for irrigation and livestock watering shall not exceed concentrations for those chemicals listed in Table 3-2. Salt concentrations for irrigation waters shall be controlled through implementation of the anti-degradation policy (Appendix A-2) to the effect that mineral constituents of currently or potentially usable waters shall not be increased. It is emphasized that no controllable water quality factor shall degrade the quality of any groundwater resource or adversely affect long-term soil productivity.

Where wastewater effluents are returned to land for irrigation uses, regulatory controls shall be consistent with Title 22 of the California Code of Regulations and with relevant controls for local irrigation sources.

### **Water Contact Recreation (REC-1)**

#### pH

The pH value shall neither be depressed below 6.5 nor raised above 8.3.

#### Bacteria

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200/100 mL, nor shall more than ten percent of total samples during any 30-day period exceed 400/100 mL.

### **Non-Contact Water Recreation (REC-2)**

#### pH

The pH value shall neither be depressed below 6.5 nor raised above 8.3.

#### Bacteria

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 2000/100 mL, nor shall more than ten percent of samples collected during any 30-day period exceed 4000/100 mL.

### **Cold Fresh Water Habitat (COLD)**

#### pH

The pH value shall not be depressed below 7.0 or raised above 8.5. Changes in normal ambient pH levels shall not exceed 0.5 in fresh waters.

#### Dissolved Oxygen

The dissolved oxygen concentration shall not be reduced below 7.0 mg/L at any time.

#### Temperature

At no time or place shall the temperature be increased by more than 5°F above natural receiving water temperature.

#### Chemical Constituents

Waters shall not contain concentrations of chemical constituents known to be deleterious to fish or wildlife in excess of the limits listed in Table 3-3.

### **Warm Fresh Water Habitat (WARM)**

#### pH

The pH value shall not be depressed below 7.0 or raised above 8.5.

Changes in normal ambient pH levels shall not exceed 0.5 in fresh waters.

#### Dissolved Oxygen

The dissolved oxygen concentration shall not be reduced below 5.0 mg/L at any time.

#### Temperature

At no time or place shall the temperature of any water be increased by more than 5°F above natural receiving temperature.

#### Chemical Constituents

Waters shall not contain concentrations of chemical constituents known to be deleterious to fish or wildlife in excess of the limits listed in Table 3-3.

### **Fish Spawning (SPWN)**

#### Cadmium

Cadmium shall not exceed 0.003 mg/L in hard water or 0.0004 mg/L in soft water at any time. (Hard water is defined as water exceeding 100 mg/L CaCO<sub>3</sub>.)

#### Dissolved Oxygen

The dissolved oxygen concentration shall not be reduced below 7.0 mg/L at any time.

### **Marine Habitat (MAR)**

## pH

The pH value shall not be depressed below 7.0 or raised above 8.5.

Changes in normal ambient pH levels shall not exceed 0.2 units.

## Dissolved Oxygen

The dissolved oxygen concentration shall not be reduced below 7.0 mg/L at any time.

## Chemical Constituents

Waters shall not contain concentrations of chemical constituents known to be deleterious to fish or wildlife in excess of limits listed in Table 3-4.

## **Shellfish Harvesting (SHELL)**

### Chromium

The maximum permissible value for waters designated SHELL shall be 0.01 mg/L.

### Bacteria

At all areas where shellfish may be harvested for human consumption, the median total coliform concentration throughout the water column for any 30-day period shall not exceed 70/100 mL, nor shall more than ten percent of the samples collected during any 30-day period exceed 230/100 mL for a five-tube decimal dilution test or 330/100 mL when a three-tube decimal dilution test is used.

## **3.3.3 Objectives for Specific Inland Surface Waters, Enclosed Bays and Estuaries**

Certain water quality objectives have been established for selected surface waters; these objectives are intended to serve as a water quality baseline for evaluating water quality management in the basin. Mean values, shown in Table 3-5 for surface waters, are based on available data.

It must be recognized that the mean values indicated in Table 3-5 are values representing gross areas of a waterbody. Specific water quality objectives for a particular area may not be directly related to the objectives indicated. Therefore, application of these objectives must be based upon consideration of the

surface water and groundwater quality naturally present; i.e., waste discharge requirements must adhere to the previously stated objectives and issuance of requirements must be tempered by consideration of beneficial uses within the immediate influence of the discharge, the existing quality of receiving waters, and water quality objectives. Consideration of beneficial uses includes: (1) a specific enumeration of all beneficial uses potentially to be affected by the waste discharge, (2) a determination of the relative importance of competing beneficial uses, and (3) impact of the discharge on existing beneficial uses. The Regional Board will make a judgment as to the priority of dominant use and minimize the impact on competing uses while not allowing the discharge to violate receiving water quality objectives.

As part of the State's continuing planning process, data will be collected and numerical water quality objectives will be developed for those mineral and nutrient constituents where sufficient information is presently not available for the establishment of such objectives.

## **3.3.4 Objectives for Groundwater**

### **3.3.4.1 General Objectives**

The following objectives apply to all groundwaters of the basin.

#### Tastes and Odors

Groundwaters shall not contain taste or odor producing substances in concentrations that adversely affect beneficial uses.

#### Radioactivity

Radionuclides shall not be present in concentrations that are deleterious to human, plant, animal, or aquatic life; or result in the accumulation of radionuclides in the food web to an extent which presents a hazard to human, plant, animal, or aquatic life.

### **3.3.4.2 Objectives for Specific Beneficial Uses**

## **Municipal and Domestic Supply (MUN)**

### Bacteria

The median concentration of coliform organisms over any seven-day period shall be less than 2.2/100 mL.

### Organic Chemicals

Ground waters shall not contain concentrations of organic chemicals in excess of the maximum contaminant levels for primary drinking water standards specified in California Code of Regulations, Title 22, Division 4, Chapter 15, Article 5.5, Section 64444, Table 64444-A. This incorporation-by-reference is prospective, including future changes to the incorporated provisions as the changes take effect.

### Inorganic Chemicals

Groundwaters shall not contain concentrations of inorganic chemicals in excess of the maximum contaminant levels for primary drinking water standards specified in California Code of Regulations, Title 22, Division 4, Chapter 15, Sections 64431 and 64433.2. This incorporation-by-reference is prospective, including future changes to the incorporated provisions as the changes take effect.

### Radioactivity

Ground waters shall not contain concentrations of radionuclides in excess of the limits specified in California Code of Regulations, Title 22, Division 4, Chapter 15, Article 5, Section 64443. This incorporation-by-reference is prospective, including future changes to the incorporated provisions as the changes take effect.

## **Agricultural Supply (AGR)**

Groundwaters shall not contain concentrations of chemical constituents in amounts that adversely affect such beneficial use. Interpretation of adverse effect shall be as derived from the University of California Agricultural Extension Service guidelines provided in Table 3-1.

In addition, water used for irrigation and livestock watering shall not exceed the concentrations for those chemicals listed in Table 3-2. No controllable water quality factor shall degrade the quality of any groundwater resource or adversely affect long-term soil productivity. The salinity control aspects of

groundwater management will account for effects from all sources.

## **3.3.5 Objectives for Specific Groundwaters**

Certain water quality objectives have been established for selected groundwaters; these objectives are intended to serve as a water quality baseline for evaluating water quality management in the basin. The median values for groundwaters are shown in Table 3-6.

The restrictions specified for Table 3-5 are applicable to the values indicated in Table 3-6; i.e., the values are at best representative of gross areas only. Groundwaters in the Upper Valley Aquifer Groundwater Basin have average Total Dissolved Solids (TDS) concentrations that range from 300 mg/L to over 3000 mg/L. Therefore, application of these objectives must be consistent with the objectives previously stated in this chapter and synchronously reflect the actual groundwater quality naturally present. The Regional Board must afford full consideration to: (1) present and probable future beneficial uses affected by the waste discharge; (2) competing beneficial uses; (3) degree of impact on existing beneficial uses; (4) receiving water quality; and (5) water quality objectives, before adjudging priority of dominant use and promulgating waste discharge requirements.

As part of the State's continuing planning process, data will be collected and numerical water quality objectives will be developed for those mineral constituents where sufficient information is presently not available for the establishment of such objectives.

**Table 3-1. Guidelines for Interpretation of Quality of Water for Irrigation<sup>a</sup>**

Problem and Related Constituent	Water Quality Guidelines		
	No Problem	Increasing Problems	Severe
Salinity <sup>b</sup>			
EC of irrigation water, mmho/cm	<0.75	0.75 - 3.0	>3.0
Permeability			
EC of irrigation water, mmho/cm	>0.5	<0.5	<0.2
SAR, adjusted <sup>c</sup>	<6.0	6.0 - 9.0	>9.0
Specific ion toxicity <sup>d</sup> from root absorption			
Sodium (evaluate by adjusted SAR)	<3	3.0 - 9.0	>9.0
Chloride			
me/L	<4	4.0 - 10	>10
mg/L	<142	142 - 355	>355
Boron, mg/L	<0.5	0.5 - 2.0	2.0 - 10.0
Specific ion toxicity <sup>d</sup> from foliar absorption <sup>e</sup> (sprinklers)			
Sodium			
me/L	<3.0	>3.0	--
mg/L	<69	>69	--
Chloride			
me/L	<3.0	>3.0	--
mg/L	<106	>106	--
Miscellaneous <sup>f</sup>			
NH4 - N, mg/L for sensitive crops	<5	5 - 30	>30
NO3 - N, mg/L for sensitive crops	<5	5 - 30	>30
HCO3 (only with overhead sprinklers)			
me/L	<1.5	1.5 - 8.5	>8.5
mg/L	<90	90 - 520	>520
pH	Normal range	6.5 - 8.4	--

- Interpretations are based on possible effects of constituents on crops and/or soils. Guidelines are flexible and should be modified when warranted by local experience or special conditions of crop, soil, and method of irrigation.
- Assumes water for crop plus needed water for leaching requirement (LR) will be applied. Crops vary in tolerance to salinity. Refer to tables for crop tolerance and LR. The mmho/cm x 640 = approximate total dissolved solids (TDS) in mg/L or ppm; mmho x 1,000 = micromhos.
- Adjusted SAR (sodium adsorption ratio) is calculated from a modified equation developed by U.S. Salinity Laboratory to include added effects of precipitation and dissolution of calcium in soils and related to CO<sub>3</sub> + HCO<sub>3</sub> concentrations.

To evaluate sodium (permeability) hazard: Adjusted SAR = Na/[1/2 (Ca + Mg)]<sup>1/2</sup>[1+ (8.4 - pHc)]. Refer to Appendix A-26 for calculation assistance.

SAR can be reduced if necessary by adding gypsum. Amount of gypsum required (GR) to reduce a hazardous SAR to any desired SAR (SAR desired) can be calculated as follows:

$$GR = \left[ \frac{2(Na)^2}{SAR^2_{desired}} - (Ca + Mg) \right] 234$$

Note: Na and Ca + Mg should be in me/L. GR will be in lbs. of 100 percent gypsum per acre foot of applied water.

- Most tree crops and woody ornamentals are sensitive to sodium and chloride (use values shown). Most annual crops are not sensitive (use salinity tolerance tables). For boron sensitivity, refer to boron tolerance tables. A source of tolerance tables is "Agricultural Salinity and Drainage," University of California Water Management Series publication 3375, revised 2006.
- Leaf areas wet by sprinklers (rotating heads) may show a leaf burn due to sodium or chloride absorption under low humidity/high evaporation conditions. (Evaporation increases ion concentration in water films on leaves between rotations of sprinkler heads.)
- Excess N may affect production or quality of certain crops; e.g., sugar beets, citrus, avocados, apricots, etc. (1 mg/L NO<sub>3</sub> - N = 2.72 lbs. N/acre foot of applied water.) HCO<sub>3</sub> with overhead sprinkler irrigation may cause a white carbonate deposit to form on fruit and leaves.

**Table 3-2. Water Quality Objectives for Agricultural Water Use**

Element	Maximum Concentration (mg/L) <sup>a</sup>	
	Irrigation supply <sup>b</sup>	Livestock watering
Aluminum	5.0	5.0
Arsenic	0.1	0.2
Beryllium	0.1	--
Boron	0.75	5.0
Cadmium	0.01	0.05
Chromium	0.10	1.0
Cobalt	0.05	1.0
Copper	0.2	0.5
Fluoride	1.0	2.0
Iron	5.0	--
Lead	5.0	0.1 <sup>c</sup>
Lithium	2.5 <sup>d</sup>	--
Manganese	0.2	--
Mercury	--	0.01
Molybdenum	0.01	0.5
Nickel	0.2	--
Nitrate + Nitrite	--	100
Nitrite	--	10
Selenium	0.02	0.05
Vanadium	0.1	0.10
Zinc	2.0	25

- a. Values based primarily on "Water Quality Criteria 1972" National Academy of Sciences-National Academy of Engineers, Environmental Study Board, ad hoc Committee on Water Quality Criteria furnished as recommended guidelines by University of California Agriculture Extension Service, January 7, 1974; maximum values are to be considered as 90 percentile values not to be exceeded.
- b. Values provided will normally not adversely affect plants or soils; no data available for mercury, silver, tin, titanium, and tungsten.
- c. Lead is accumulative and problems may begin at threshold value (0.05 mg/L).
- d. Recommended maximum concentration for irrigating citrus is 0.075 mg/L.

**Table 3-3. Toxic Metal Concentrations not to be Exceeded in Aquatic Life Habitats, mg/L<sup>a</sup>**

Metal	Fresh Water (COLD, WARM)	
	Hard (> 100 mg/L CaCO <sub>3</sub> )	Soft (< 100 mg/L CaCO <sub>3</sub> )
Cadmium <sup>b</sup>	0.03	0.004
Chromium	0.05	0.05
Copper	0.03	0.01
Lead	0.03	0.03
Mercury <sup>c</sup>	0.0002	0.0002
Nickel <sup>d</sup>	0.4	0.1
Zinc	0.2	0.004

- a. Based on limiting values recommended in the National Academy of Sciences-National Academy of Engineers "Water Quality Criteria 1972." Values are 90 percentile values except as noted in qualifying note "c."
- b. Lower cadmium values not to be exceeded for crustaceans and waters designated SPWN are 0.003 mg/L in hard water and 0.0004 mg/L in soft water.
- c. Total mercury values should not exceed 0.05 µg/L as an average value; maximum acceptable concentration of total mercury in any aquatic organism is a total body burden of 0.5 µg/g wet weight.
- d. Value cited as objective pertains to nickel salts (not pure metallic nickel).



**Table 3-4. Toxic Metal Concentrations Not to be Exceeded in Marine Habitats, mg/L<sup>a</sup>**

Metal	Marine (MAR)
Cadmium	0.0002
Chromium	0.05
Copper	0.01
Lead	0.01
Mercury <sup>b</sup>	0.0001
Nickel <sup>c</sup>	0.002
Zinc	0.02

- a. Based on limiting values recommended in the National Academy of Sciences-National Academy of Engineers "Water Quality Criteria 1972." Values are 90 percentile values except as noted in qualifying note "b."
- b. Total mercury values should not exceed 0.05 µg/L as an average value; maximum acceptable concentration of total mercury in any aquatic organism is a total body burden of 0.5 µg/g wet weight.
- c. Value cited as objective pertains to nickel salts (not pure metallic nickel).

**Table 3-5. Mean Surface Water Quality Objectives, mg/L<sup>a</sup>**

Hydrologic Unit/Sub-Area	TDS	Cl	SO4	B	Na
<b>Big Basin (304)</b>					
Boulder Creek	150	10	10	0.2	20
Zayante Creek	500	50	100	0.2	40
San Lorenzo River					
Above Bear Creek	400	60	80	0.2	50
At Tait Street Check Dam	250	30	60	0.2	25
<b>Pajaro River (305)</b>					
at Chittenden	1000	250	250	1.0	200
San Benito River	1400	200	350	1.0	250
Llagas Creek	200	10	20	0.2	20
<b>Carmel River (307)</b>					
	200	20	50	0.2	20
<b>Santa Lucia (308)</b>					
Big Sur River	200	20	20	0.2	20
<b>Salinas River (309)</b>					
Salinas River					
Above Bradley	250	20	100	0.2	20
Above Spreckles	600	80	125	0.2	70
Gabilan Tributary	300	50	50	0.2	50
Diablo Tributary	1200	80	700	0.5	150
Nacimiento River	200	20	50	0.2	20
San Antonio River	250	20	80	0.2	20
<b>Estero Bay (310)</b>					
Santa Rosa Creek	500	50	80	0.2	50
Chorro Creek	500	50	50	0.2	50
San Luis Obispo Creek	650	100	100	0.2	50
Arroyo Grande Creek	800	50	200	0.2	50
<b>Santa Maria (312)</b>					
Cuyama River (Near Garey)	900	50	400	0.3	70
Sisquoc River (Near Garey)	600	20	250	0.2	50
<b>Santa Ynez (314)</b>					
Cachuma Reservoir	600	20	220	0.4	50
Solvang	700	50	250	0.4	60
Lompoc	1000	100	350	0.4	100

a. Objectives shown are annual mean values. Objectives are based on preservation of existing quality or water quality enhancement believed attainable following control of point sources.

**Table 3-6. Median Groundwater Objectives, mg/L<sup>a</sup>**

Basin/Sub-Area	TDS	Cl	SO <sub>4</sub>	B	Na	N <sup>b</sup>
<b>Big Basin</b>						
Near Felton	100	20	10	0.2	10	1
Near Boulder Creek	250	30	50	0.2	20	5
<b>Pajaro Valley</b>						
Hollister	1200	150	250	1.0	200	5
Tres Pinos	1000	150	250	1.0	150	5
Llagas	300	20	50	0.2	20	5
<b>Salinas Valley</b>						
Upper Valley <sup>f</sup>	600	150	150	0.5	70	5
Upper Forebay <sup>f</sup>	800	100	250	0.5	100	5
Lower Forebay <sup>f</sup>	1500	250	850	0.5	150	8
180 foot Aquifer <sup>f</sup>	1500	250	600	0.5	250	1
400 foot Aquifer <sup>f</sup>	400	50	100	0.2	50	1
<b>Paso Robles Area<sup>9</sup></b>						
Central Basin <sup>f</sup>	400	60	45	0.3	80	3.4
San Miguel <sup>f</sup>	750	100	175	0.5	105	4.5
Paso Robles <sup>f</sup>	1050	270	200	2.0	225	2.3
Templeton <sup>f</sup>	730	100	120	0.3	75	2.7
Atascadero <sup>f</sup>	550	70	85	0.3	65	2.3
Estrella <sup>f</sup>	925	130	240	0.75	170	3.2
Shandon	1390	430	1025 <sup>h</sup>	2.8	730	2.3
<b>Estero Bay</b>						
Santa Rosa	700	100	80	0.2	50	5
Chorro	1000	250	100	0.2	50	5
San Luis Obispo	900	200	100	0.2	50	5
Arroyo Grande	800	100	200	0.2	50	10
<b>Carrizo Plain</b>						
	e	e	e	e	e	e
<b>Santa Maria River Valley<sup>c</sup></b>						
Upper Guadalupe <sup>f</sup>	1000 <sup>d</sup>	165	500 <sup>d</sup>	0.5	230	1.4 <sup>e</sup>
Lower Guadalupe <sup>f</sup>	1000 <sup>d</sup>	85	500 <sup>d</sup>	0.2	90	2.0 <sup>e</sup>
Lower Nipomo Mesa <sup>f</sup>	710	95	250	0.15	90	5.7 <sup>e</sup>
Orcutt <sup>f</sup>	740	65	300	0.1	65	2.3 <sup>e</sup>
Santa Maria <sup>f</sup>	1000 <sup>d</sup>	90	510	0.2	105	8.0 <sup>e</sup>
Cuyama Valley	1500	80	--	0.4	--	5
<b>San Antonio Creek Valley</b>						
	600	150	150	0.2	100	5
<b>Santa Ynez River Valley</b>						
Santa Ynez	600	50	10	0.5	20	1
Santa Rita	1500	150	700	0.5	100	1
Lompoc Plain <sup>f</sup>	1250	250	500	0.5	250	2
Lompoc Upland <sup>f</sup>	600	150	100	0.5	100	2
Lompoc Terrace <sup>f</sup>	750	210	100	0.3	130	1
<b>South Coast</b>						
Goleta	1000	150	250	0.2	150	5
Santa Barbara	700	50	150	0.2	100	5
Carpinteria	700	100	150	0.2	100	7

- a. Objectives shown are median values based on data averages; objectives are based on preservation of existing quality or water quality enhancement believed attainable following control of point sources.
- b. Measured as Nitrogen
- c. Basis for objectives is in the "Water Quality Objectives for the Santa Maria Ground Water Basin Revised Staff Report, May 1985" and February 1986, Staff Report.
- d. These are maximum objectives in accordance with Title 22 of the Code of Regulations.
- e. Groundwater basin currently exceeds usable mineral quality.
- f. Groundwater basin boundary maps available in the Appendix: Salinas (Appendix A-32), Paso Robles (Appendix A-33), Santa Maria (Appendix A-34), and Lompoc (Appendix A-35).
- g. Basis for objectives is in the report "A Study of the Paso Robles Ground Water Basin to Establish Best Management Practices and Establish Salt Objectives", Coastal Resources Institute, June 1993.
- h. Standard exceeds California Secondary Drinking Water Standards contained in Title 22 of the Code of Regulations. Water quality standard is based upon existing water quality. If water quality degradation occurs, the Regional Board may consider salt limits on appropriate discharges.

# Chapter 4. Implementation Plan

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A program of implementation to protect beneficial uses and to achieve water quality objectives is an integral component of this Basin Plan. The program of implementation is required to include, but is not limited to:

- A description of the nature of actions which are necessary to achieve the objectives, including recommendations for appropriate action by any entity, public or private.
- A time schedule for the actions to be taken.
- A description of surveillance to be undertaken to determine compliance with objectives.

Additional surveillance activities to determine compliance with objectives are described in Chapter Six, "Surveillance and Monitoring."

## 4.1 Regional Water Quality Control Board Goals

To insure that the water resources of the Central Coastal Basin are preserved for future generations of Californians, the California Regional Water Quality Control Board, Central Coast Region, determined it was desirable to establish certain planning goals. These goals pertain to utilization of the basin's water resources and guidelines for control of waste discharges, as follows:

1. Protect and enhance all basin waters, surface and underground, fresh and saline, for present and anticipated beneficial uses, including aquatic environmental values.
2. The quality of all surface waters shall allow unrestricted recreational use.
3. Manage municipal and industrial wastewater disposal as part of an integrated system of fresh water supplies to achieve maximum benefit of fresh water resources for present and future beneficial uses and to achieve harmony with the natural environment.
4. Achieve maximum effective use of fresh waters through reclamation and recycling.
5. Continually improve waste treatment systems and processes to assure consistent high quality

effluent based on best economically achievable technology.

6. Reduce and prevent accelerated (man-caused) erosion to the level necessary to restore and protect beneficial uses of receiving waters now significantly impaired or threatened with impairment by sediment.

## 4.2 General Control Actions and Related Issues

The Regional Water Quality Control Board (Regional Board) regulates the sources of water quality related problems which could result in actual or potential impairment or degradation of beneficial uses or degradations of water quality. The Regional Board regulates both point and nonpoint source discharge activities. A point source discharge generally originates from a single identifiable source, while a nonpoint source discharge comes from diffuse sources. To regulate the point and nonpoint sources, control actions are required for effective water quality protection and management. Such control actions are set forth for implementation by the State Water Resources Control Board (State Board), by other agencies with water quality or related authority, and by the Regional Board.

## 4.3 Control Actions under State Water Resources Control Board Authority

The State Board has adopted several water quality plans and policies which complement or may supersede portions of the Water Quality Control Plan. These plans and policies may include specific control measures. See Chapter Five, "Plans and Policies" for summaries of the most significant State Board plans and policies which affect the Central Coast Region.

## **4.4 Control Actions to be Implemented by other Agencies with Water Quality or Related Authority**

Water quality Management Plans prepared under Section 208 of the federal Water Pollution Control Act (Clean Water Act) have been prepared by various public agencies. These Section 208 plans, as well as other plans adopted by federal, State, and local agencies, may affect the Regional Board's water quality management and control activities. A summary of relevant water quality management plans is included in Chapter Five, "Plans and Policies".

## **4.5 Control Actions under Regional Board Authority**

Control measures implemented by the Regional Board must provide for the attainment of this Basin Plan's beneficial uses and water quality objectives. These uses and objectives can be found in Chapters Two and Three, respectively. In addition the control measures must be consistent with State Board and Regional Board plans, policies, agreements, prohibitions, guidance, and other restrictions and requirements contained within this document.

To prevent water quality problems, waste discharge restrictions are often used. The waste discharge restrictions can be implemented through Water Quality Certification, National Pollutant Discharge Elimination System (NPDES) permits, waste discharge requirements/permits (WDRs), discharge prohibitions, enforcement actions, and/or "Best Management Practices".

### **4.5.1 Waste Discharge Restrictions**

#### **4.5.1.1 Water Quality Certification**

Clean Water Act Section 401 Water Quality Certification gives the State extremely broad authority to review proposed federal activities in and/or affecting the Region's waters. The Regional Board can recommend to the State Board that it grant, deny, or condition certification of federal permits or licenses that may result in a discharge to "waters of the United States".

#### **4.5.1.2 National Pollutant Discharge Elimination System (NPDES)**

NPDES permits are issued to regulate discharges of waste from point sources to "waters of the United States" including discharges of stormwaters from urban separate storm sewer systems and certain categories of industrial activity. Waters of the United States are surface waters such as rivers, intermittent streams, dry stream beds, lakes, bays, estuaries, oceans, etc. The permits are authorized by Section 402 of the Clean Water Act and Section 13370 of the California Porter-Cologne Water Quality Control Act. The permit content and the issuance process are contained in 40 Code of Federal Regulations Part 122 and Chapter 9 of the California Code of Regulations. Regional Water Boards are authorized to take a variety of enforcement actions to obtain compliance with an NPDES permit. Enforcement actions the Regional Board may take are described below.

The U.S. Environmental Protection Agency (USEPA) has approved the State's program to regulate discharges of wastewater from point sources to "waters of the United States". The State, through the Regional Water Boards, issues the NPDES permits, reviews discharger self-monitoring reports, performs independent compliance checking, and takes enforcement actions as needed.

NPDES permits are required to prescribe conditions of discharge which will ensure protection of beneficial uses of the receiving water. The Regional Board uses this Basin Plan, the Ocean Plan (Appendix A-11), and water quality control policies adopted by the State Board to develop permits for specific types of discharges or uses of wastewater.

In addition to regulating discharges of wastewater to surface waters, NPDES permits also require municipal sewage treatment systems to conduct pretreatment programs if their design capacity is greater than five million gallons per day. Smaller municipal treatment systems may be required to conduct pretreatment programs if there are significant industrial users of their systems. The pretreatment programs must comply with 40 Code of Federal Regulations Part 403. The pretreatment program is further described under separate heading in the "Waste Discharge Regulation" Section further in this chapter.

#### **4.5.1.3 Waste Discharge Requirements (WDRs)**

The California Porter-Cologne Water Quality Control Act authorizes Regional Boards to regulate discharges

to protect ground and surface water quality. Regional Boards issue WDRs in accordance with Section 13263 of the California Porter-Cologne Water Quality Control Act. Regional Boards are required to review WDRs periodically based on the complexity and threat to water quality. WDRs seek to protect the beneficial uses of ground and surface water. Regional Boards issue WDRs, review self-monitoring reports submitted by the discharger, perform independent compliance checking, and take necessary enforcement action. The California Porter-Cologne Water Quality Control Act authorizes Regional Boards to issue enforcement actions (see below) ranging from orders requiring relatively simple corrective action to monetary penalties in order to obtain compliance with WDRs.

#### **4.5.1.4 Waivers**

Regional Boards may waive issuance of WDRs pursuant to California Porter-Cologne Water Quality Control Act Section 13269 if the Regional Board determines that such waiver is in the public interest. The requirement to submit a Report of Waste Discharge can also be waived. WDRs can be waived for a specific discharge or types of discharges. A waiver of WDRs is conditional and may be terminated at any time by the Regional Board. Regional Boards may delegate their power to waive WDRs to the Regional Board Executive Officer in accordance with policies adopted by the Regional Board and approved by the State Board. The Regional Board's general policy regarding waivers is described in Chapter Five, "Plans and Policies". Regional Boards may not waive NPDES permits.

#### **4.5.1.5 Prohibitions and Prohibition Exemptions**

The Regional Board can prohibit specific types of discharges to certain areas (California Porter-Cologne Water Quality Control Act Section 13243). These discharge prohibitions may be revised, rescinded, or adopted as necessary. Discharge prohibitions are described in pertinent sections of Chapter Four, "Implementation Plan" and Chapter Five, "Plans and Policies" in the Regional Board Discharge Prohibition Section. Prohibitions can be found by referring to the Table of Contents.

#### **4.5.1.6 Enforcement Actions**

To facilitate water quality problem remediation or Basin Plan violation remediation, the Regional Board can use different types of enforcement measures. These measures can include:

#### Notice of Violation

A Notice of Violation is a letter formally advising the discharger that the facility is in noncompliance and that additional enforcement actions may be necessary, if appropriate actions are not taken.

#### Time Schedule

A Time Schedule (California Porter-Cologne Water Quality Control Act Section 13300) is a time schedule for specific actions a discharger shall take to correct or prevent violations of requirements. A Time Schedule is issued by the Regional Board for situations in which the Regional Board is reasonably confident that the problem will be corrected.

#### Cleanup or Abatement Order

A Cleanup or Abatement Order (California Porter-Cologne Water Quality Control Act Section 13304) is an order requiring a discharger to clean up a waste or abate its effects or, in the case of a threatened pollution or nuisance, take other necessary remedial action. A Cleanup or Abatement Order can be issued by the Regional Board or by the Regional Board Executive Officer. Cleanup or Abatement Orders are issued for situations when action is needed to correct a problem caused by regulated or unregulated discharges which are creating or threatening to create a condition of pollution or nuisance. A Cleanup or Abatement Order is also used by the Regional Board to establish the acceptable level of cleanup.

#### Cease and Desist Order

A Cease and Desist Order (California Porter-Cologne Water Quality Control Act Section 13301) is an order requiring a discharger to comply with Waste Discharge Requirements or prohibitions according to a time schedule. If the violation is threatening water quality, a Cease and Desist Order can be used to require appropriate remedial or preventative action. A Cease and Desist Order is issued by the Regional Board when violations of requirements or prohibitions are threatened, are occurring, or have occurred and probably will continue in the future. Issuance of a Cease and Desist Order requires a public hearing.

#### Administrative Civil Liabilities

Administrative Civil Liabilities (monetary liabilities or fines) may also be imposed administratively by the Regional Board after a public hearing.

#### State Attorney General Referral

State Attorney General referral is used under certain circumstances. Enforcement actions may be referred to either the General or District Attorney.

### 4.5.1.7 Best Management Practices

Property owners, managers, or other dischargers may implement "Best Management Practices" to protect water quality. (Implementation and enforcement of Best Management Practices are discussed below under the "Nonpoint Source Measures" section of this chapter). The term "Best Management Practices" is used in reference to control measures for nonpoint source water pollutants and is analogous to the terms "Best Available Technology/Best Control Technology" used for control of point source pollutants. The USEPA (40 Code of Federal Regulations Section 103.2[m]) defines Best Management Practices as follows:

"Methods, measures, or practices selected by an agency to meet its nonpoint source control needs. Best Management Practices include, but are not limited to structural and nonstructural controls and operation and maintenance procedures. Best Management Practices can be applied before, during, and after pollution producing activities to reduce or eliminate the introduction of pollutants into receiving waters."

USEPA regulations (40 Code of Federal Regulations Section 103.6[b][4][i]) provide that Basin Plans:

"...shall describe the regulatory and nonregulatory programs, activities, and Best Management Practices which the agency has selected as the means to control nonpoint source pollution where necessary to protect or achieve approved water uses. Economic, institutional, and technical factors shall be considered in a continuing process of identifying control needs and evaluating and modifying the Best Management Practices as necessary to achieve water quality goals."

Best Management Practices fall into two general categories:

1. Source controls which prevent a discharge or threatened discharge.

These may include measures such as recycling of used motor oil, fencing stream banks to prevent livestock entry, fertilizer management, street cleaning, revegetation and other erosion controls, and limits on total impervious surface coverage. Because the effectiveness of Best Management Practices is often uncertain, source control is generally preferable to treatment. It is also often less expensive.

2. Treatment controls which remove pollutants from a discharge before it reaches surface water or groundwater.

Examples include infiltration facilities, oil/water separators, and constructed wetlands.

Several important points about Best Management Practices must be emphasized;

- Best Management Practices are not officially considered "best" practices for use in California unless they have been certified by the State Board.
- The use of Best Management Practices does not necessarily ensure compliance with effluent limitations or with receiving water objectives. Because nonpoint source control has been a priority only since the 1970's, the long-term effectiveness of some Best Management Practices has not yet been documented. Some source control Best Management Practices (e.g., waste motor oil recycling) may be 100 percent effective if implemented properly. Monitoring and evaluation of Best Management Practice effectiveness is an important part of nonpoint source control programs.
- The selection of individual Best Management Practices must take into account specific site conditions (e.g., depth to groundwater, quality of runoff, infiltration rates). Not all Best Management Practices are applicable at every location. High groundwater levels may preclude the use of runoff infiltration facilities, while steep slopes may limit the use of wet ponds.
- To be effective, most Best Management Practices must be implemented on a long term basis. Structural Best Management Practices (e.g., wet ponds and infiltration trenches) require periodic maintenance, and may eventually require replacement.
- The "state-of-the-art" for Best Management Practices design and implementation is expected to change over time. The State planning process will include periodic review and update of Best Management Practices certifications.

General information on recommended nonpoint source management practices is provided under different water quality problem categories throughout this chapter. For detailed information on the design, implementation, and effectiveness of specific Best Management Practices, the reader should consult the appropriate Best Management Practices Handbook for the project type or location.

### 4.5.1.8 Compliance Schedules

The California Porter-Cologne Water Quality Control Act (Section 13242[b]) requires a Basin Plan's implementation program for achieving water quality objectives to include a "time schedule for the actions to be taken". Regional Board prohibitions are effective upon adoption, unless specifically mentioned otherwise. The Regional Board issues discharge permits. Each includes an effective date. (Often compliance is effective upon Regional Board adoption). Waste discharge permits for construction projects generally require implementation of Best Management Practices during and immediately after construction. Long-term maintenance of permanent Best Management Practices is expected. Regional Board enforcement orders for specific problems also generally include compliance schedules.

The 1975 Basin Plans included recommendations that specific studies be carried out by specific dates on community wastewater collection and treatment facilities needs in certain areas of the Central Coast Region. These plans also recommended that some communities construct specific facilities by the given dates. Most of these schedules were not met. Because expected year-to-year changes in availability of and priorities for funding will ensure that long term schedules are unrealistic, this Basin Plan does not include such recommendations. Priorities are set on a short term basis for studies through the State Board's use of the Clean Water Strategy ranking system various grant programs, and for facilities construction through the State Board Division of Clean Water Programs needs assessment process for loans and grants. Once funding is allocated, completion schedules are set through the contract process.

### 4.5.2 Nonpoint Source Program

Nonpoint source pollution has been identified as a major cause of water pollution throughout the United States, and the California Central Coast Region is no exception. Nonpoint sources of water pollution are generally defined as sources which are diffuse (spread out over a large area). These sources are not as easily regulated or controlled as are point sources. Nonpoint source pollution is caused by land use activities or anthropomorphic activities. Deposition of pollutants may occur in lakes, rivers, wetlands, coastal waters, or groundwaters.

In order to address the nonpoint source pollution problem nationwide, the U.S. Congress incorporated Section 319 into the 1987 amendments to the Clean Water Act. By amending the Clean Water Act, Congress shifted the federal emphasis from nonpoint

source pollution planning and problem identification to a new nonpoint source action program. Section 319 of the federal Clean Water Act required each state to develop a State Nonpoint Source Management Program describing the measures the State would take to address nonpoint sources of pollution. In November 1988, the State Water Resources Control Board adopted a Nonpoint Source Management Plan which outlined steps to initiate the systematic management of nonpoint sources in California. For effective management of nonpoint sources the Management Plan required:

- An explicit long-term commitment by the State Board and Regional Boards;
- More effective coordination of existing State Board and Regional Board nonpoint source related programs;
- Greater use of Regional Board regulatory authority coupled with nonregulatory Regional Board programs;
- Stronger links between the local, State, and federal agencies which have authority to manage nonpoint sources; and
- Development of new funding sources.

The 1988 State Board Nonpoint Source Management Plan advocates three approaches for addressing nonpoint source management:

1. Voluntary implementation of Best Management Practices

Property owners or managers may volunteer to implement Best Management Practices. Implementation could occur for economic reasons and/or through awareness of environmental benefits.

2. Enforcement of Best Management Practices

Although the California Porter-Cologne Water Quality Control Act constrains Regional Boards from specifying the manner of compliance with water quality standards, there are two ways in which Regional Boards can use their regulatory authorities to encourage implementation of Best Management Practices.

First, the Regional Board may encourage Best Management Practices by waiving adoption of waste discharge requirements on condition that discharges comply with Best Management Practices. Alternatively, the Regional Board may enforce Best Management Practices indirectly by entering into



management agency agreements with other agencies which have the authority to enforce Best Management Practices.

The Regional Board will generally refrain from imposing effluent requirements on discharges that are implementing Best Management Practices in accordance with a waiver of waste discharge requirements, and approved Management Agency Agreements, or other State or Regional Board formal action.

### 3. Adoption of Effluent Limitations

The Regional Board can adopt and enforce requirements on the nature of any proposed or existing waste discharge, including discharges from nonpoint sources. Although the Regional Board is precluded from specifying the manner of compliance with waste discharge limitations, in appropriate cases, limitations may be set at a level which, in practice, requires implementation of Best Management Practices.

Not all of the categories of nonpoint source pollution follow this three-tiered approach. For example, silviculture activities on non-federal lands are administered by the California Department of Forestry. The State Board has entered into a Management Agency Agreement with California Department of Forestry which allows the Regional Boards to review and inspect timber harvest plans and operations for implementation of Best Management Practices for protection of water quality.

The Regional Board approach to addressing or regulating categories of nonpoint source pollution is discussed in various sections throughout this chapter.

## 4.6 Waste Discharge Program Implementation

Water Quality Control Plans to regulate wasteloads in the Central Coastal Basin have been developed to insure protection of beneficial uses of water described in Chapter Two, as well as water quality objectives described in Chapter Three.

### 4.6.1 Effluent Limits

Effluent limitations for disposal of wastes are based on water quality objectives for the area of effluent disposal and applicable State and federal policies and effluent limits. Water quality objectives and policies are based on beneficial uses established for receiving waters. Decisions in treatment process selection are discussed for four general disposal modes

considered: stream disposal, estuarine disposal, ocean disposal, and land disposal. There is no discussion provided for disposal to lakes or confined sloughs since these water bodies are protected by discharge prohibitions. Separate discussions of treatment for wastewater reclamation and reuse and sludge processing and disposal are also provided.

Management Principles and Regional Board Policies contained in Chapter Five should be reviewed for further information concerning discharge to surface waters.

#### 4.6.1.1 Stream Disposal

Most streams in the Central Coastal Basin are ephemeral in character. During summer months, there is little or no flow in stream channels. In several instances, flow during the dry season is composed of irrigation runoff or, in a very few cases, wastewater treatment plant effluent. Usually, these flows infiltrate into the stream bed a short distance downstream of discharges. In such instances, the concept of receiving water assimilative capacity has little meaning. Disposal of wastewater in ephemeral streams must be accomplished in a manner that safeguards public health and prevents nuisance conditions. Where possible, discharges should be beneficial as stream flow augmentation. When recharge of a useful groundwater basin occurs through stream channel recharge, impacts on groundwater quality must be considered.

There are a few streams in the basin which flow on a year-round basis and support an inland fishery. Disposal of wastewater to such streams requires that essentially all oxygen demanding substances and toxicity be removed.

Principal factors governing treatment process selection for stream disposal are federal effluent limits, State public health regulations, and water quality requirements for beneficial use protection. As a minimum, secondary treatment, as defined by the Environmental Protection Agency (EPA), is required in all cases. Where rapid percolation occurs, conventional secondary treatment is currently adequate. EPA guidelines for best practicable treatment would also apply in these cases. Where water contact recreational use is to be protected, the

California Department of Health Services (DOHS) recommends coagulation, filtration, and disinfection providing a median coliform MPN of 2.2/100 mL. Detoxification is required where fishery protection is a concern. Detoxification would include effluent limits for identified toxicants, pursuant to Section 307 of the federal Water Pollution Control Act. Source control of

specific toxicants may be necessary to comply with the Act.

#### 4.6.1.2 Estuarine Disposal

Water quality objectives applying to estuaries are contained in Chapter Three.

Receiving waters considered estuaries are one of two groups: (1) shallow waters of an open bay, and (2) confined tidal estuaries or lagoons. Flushing action is usually present in a shallow open bay and natural dispersion and dilution is available on a limited scale. In confined waters, flushing action is limited or nonexistent except during high stream inflow or storms. Since these shorelines frequently are heavily developed and waters are extensively used, requirements for wastewater disposal into such areas are the most stringent of any for marine receiving waters. The "Water Quality Control Policy for Enclosed Bays and Estuaries of California," adopted by the State Water Resources Control Board, prohibits discharge of waste to most enclosed bays and estuaries in the State, unless the discharge will enhance water quality.

Water quality objectives in Chapter Three prevent discharges that could raise natural nutrient levels to an extent that nuisance algal blooms or other aquatic growths occur. Excessive eutrophication in coastal estuaries of California often is characterized by floating and stranded mats of green marine seaweeds *Enteromorpha* and *Ulva*. These algae generally grow on mud or other substrates in estuarine water and can produce nuisance conditions along shorelines. These algae have a high sulfur content and emit foul smelling hydrogen sulfide and mercaptans during decomposition. Caution should be given in determining control measures for estuaries, as many of the seasonal algal growths that occur on mud flats are natural and may not be significantly affected by waste discharges in the watershed. Where eutrophication problems are apparent, secondary treatment with denitrification, or phosphorus removal and disinfection should be provided prior to discharge.

#### 4.6.1.3 Ocean Disposal

Water quality objectives applicable to ocean waters are contained in Chapter Three.

Federal guidelines for secondary treatment apply to ocean discharges. The State Water Resources Control Board's Water Quality Control Plan for Ocean Waters of California (Ocean Plan, Appendix A-11) establishes effluent limits achievable by alternative processes, such as advanced primary treatment. The Ocean Plan contains water quality objectives, requirements for effluent quality and management of

waste discharges, and discharge prohibitions (including Areas of Special Biological Significance). Effluent quality requirements establish limitations for grease and oil, solids, turbidity, pH, and toxicity. Limits are also established for heavy metals, chlorine residual, various chlorinated pesticides, PCBs, toxaphene and radioactivity outside the zone of initial dilution.

For municipal discharges, the Clean Water Act allows waiver of secondary treatment standards on a case-by-case basis. Secondary treatment waivers are further discussed as they apply to specific discharges in the following section on Municipal Wastewater Management. If full secondary treatment is required but funding is inadequate, treatment levels should be achieved through staged construction. Ocean Plan objectives can be achieved as an interim measure. Secondary treatment must be added later if a waiver is not issued, or if receiving water monitoring indicates additional treatment is necessary to protect ocean waters. Industrial wastewater management is discussed later in this chapter.

#### 4.6.1.4 Land Disposal

To protect groundwater resources, the Regional Board allows few waste discharges to land. Those that are permitted are closely regulated under existing laws and regulations to maintain and to protect groundwater quality and beneficial uses.

Disposal of waste to land in the Central Coast Region is regulated by California Code of Regulations (CCR), Title 27, Division 2, Subdivision 1; the federal Resource Conservation and Recovery Act; the Toxic Pits Cleanup Act; the Porter-Cologne Water Quality Control Act; and State Health Department Regulations. Types of land disposal operations being regulated by the Central Coast Region include landfills, surface impoundments, septage and sludge disposal, mining operations, confined animal facilities, and some oilfield exploration and production facilities.

##### California Code of Regulations, Title 27, Division 2, Subdivision 1

All land disposal operations are regulated by CCR Title 27, Division 2, Subdivision 1. (These regulations were formerly at California Code of Regulations, Title 23, Chapter 15.) This is the most significant regulation used by the Regional Board in regulating hazardous and nonhazardous waste treatment, storage, and disposal. These regulations include very specific siting, construction, monitoring, and closure requirements for all existing and new waste treatment, storage, and disposal facilities. CCR Title 27, Division 2, Subdivision 1 requires operators to provide assurances of financial responsibility for initiating and

completing corrective action for all known or reasonably foreseeable releases from waste management units. Detailed technical criteria are provided for establishing water quality protection programs, and corrective action programs are mandated for releases from waste management units.

#### Resource Conservation and Recovery Act

The State implements Resource Conservation and Recovery Act's Subtitle C (Hazardous Waste Regulations for Treatment, Storage, and Disposal) through the Department of Toxic Substances Control and the Regional Boards. In August 1992, the USEPA formally delegated the Act program implementation authority to Department of Toxic Substances Control. As described above, regulation of hazardous waste discharges is also included in CCR Title 27, Division 2, Subdivision 1. (CCR Title 27, Division 2, Subdivision 1 monitoring requirements were also amended in August 1991 so as to be equivalent to Act requirements). These will be implemented through the adoption of Waste Discharge Requirements for hazardous waste sites covered by the Act. The discharge requirements will then become part of a State Resource Conservation and Recovery Act permit issued by Department of Toxic Substances Control.

Federal regulations required by Resource Conservation and Recovery Act Subtitle D have been adopted for Municipal Solid Waste landfills (40 Code of Federal Regulations Parts 257 & 258). The California Integrated Waste Management Board is the State lead agency for Subtitle D implementation. The State Board and the California Integrated Waste Management Board received USEPA State program approval. Delegation of authority for the State Board to implement Subtitle I (Underground Storage Tanks) will occur after USEPA approval of the State's program application. (The Underground Storage Tank Section is discussed later in this chapter).

#### Toxic Pits Cleanup Act

The Toxic Pits Cleanup Act of 1984 required all impoundments containing liquid hazardous wastes or free liquids containing hazardous waste be retrofitted with a liner/leachate collection system, or dried out by July 1, 1988. Impoundments "dried out" were closed to remove all contaminants and/or to stabilize any residual contamination.

#### **4.6.1.4.1 Wastewater Disposal**

Principal factors affecting treatment process selection for land disposal are the nature of soils and groundwaters in the disposal areas and, where irrigation is involved, the nature of crops. Wastewater characteristics of particular concern are total salt

content, nitrate, boron, pathogenic organisms, and toxic chemicals. Where percolation alone is considered, the nature of underlying groundwaters is of particular concern. Treatment processes should be tailored to insure that local groundwaters are not degraded.

Nitrate removal is required in many cases where percolation is to usable groundwater basins. Percolation basins operated in alternating wet and dry cycles can provide significant nitrogen removal through nitrification/denitrification processes in the soil column. Finer textured soils are more effective than coarse soils. Nitrate removal would not necessarily be required, and secondary treatment may be adequate where recharge is for other purposes such as prevention of seawater intrusion or where soil percolation constraints do not require further treatment. Monitoring in the immediate vicinity of the disposal site is required in either case. Where the need for nitrate removal is not clear, removal could be considered at a possible future stage depending on monitoring results. Where well controlled irrigation is practiced, nitrate problems in the dry season will be controlled. Vegetative uptake will utilize soluble nitrates which would otherwise move into groundwater under a percolation operation. Demineralization techniques or source control of total dissolved solids may be necessary in some inland areas where groundwaters have been or may be degraded. Presence of excessive salinity, boron, or sodium could be a basis for rejection of crop irrigation with effluent.

State Health Department regulations, described in Title 22 of the California Code of Regulations, stipulate disinfection levels required for specific crops. In some cases, such as pasture for milking animals, the California Code of Regulations requires oxidation with disinfection to a median number of coliform organisms of 23 MPN/100 mL. Environmental Protection Agency guidelines for secondary treatment do not apply to land disposal cases. However, municipal treatment facilities must provide effective solids removal and some soluble organics removal for percolation bed operations and for reduction of nuisance in wastewater effluent irrigation operations. Disinfection requirements are dictated by the disposal method. Oxidation ponds may be cost-effective in some remote locations and may be equivalent to secondary treatment.

#### **4.6.1.5 Reclamation and Reuse**

Water shortages in California are resulting in increased demand for reclamation. Reclamation and reuse is encouraged where feasible and beneficial. Where practicable, land disposal by spray irrigation shall be accomplished by proper reclamation

techniques rather than by over-irrigation. This will aid water shortages and maximize nutrient removal.

Treatment process selection for reclamation of wastewater is dependent upon the intended reuse. Where irrigation reuse or groundwater recharge is intended, treatment requirements will depend on conditions described under land disposal. Clearly, the nature of the crop to be irrigated, soil percolation, and water characteristics are important considerations. Title 22 of the California Code of Regulations provides wastewater reclamation criteria to regulate specific uses of reclaimed water. Where reuse is extended to water contact recreation, secondary treatment with coagulation, filtration, and disinfection is required. Where golf course irrigation is practiced, this level of treatment minus coagulation and filtration may be adequate. More stringent measures may be necessary with increased risk of public exposure (for example, residents adjacent to fairways). However, where more complete reclamation is envisioned, such as creation of recreational lakes for fishing, swimming, and water skiing, nutrient removal may also be required to minimize algae growths and to encourage fish propagation. Comparable treatment may also be needed for industrial water supplies used for cooling and uses where algae growth in transfer channels or cooling towers is of concern. Nitrogen removal and demineralization processes may also be necessary for selected reclamation projects as discussed under land disposal.

To meet the increased demand for reclamation, existing regulations contained in the California Code of Regulations, Title 22, are being expanded. California Code of Regulations, Title 22, are hereby incorporated as applicable reclamation requirements.

Dual water systems may be feasible in some instances. Reclaimed wastewater should be investigated as an alternative water source for toilets.

Management Principles contained in Chapter Five should be reviewed for further reclamation information. This section is located after the "Recommended State Water Resources Control Board Actions" section.

#### **4.6.1.6 Pretreatment Programs**

State and federal regulations require certain municipalities to develop and administer pretreatment programs to control the discharge of industrial wastes to the treatment plant. All municipal plants discharging to navigable waters with design flows greater than 5.0 mgd are required to develop and implement a pretreatment program. Other municipalities may be required to develop a pretreatment program if circumstances warrant such a program. The

Environmental Protection Agency has established specific industrial subcategories of industries which discharge certain quantities or concentrations of pollutants to municipal systems. Pretreatment is required to meet effluent standards established for each industrial category. The objectives of a pretreatment program are to: (1) prevent introduction of pollutants into publicly-owned treatment works which will interfere with treatment operations and/or use or disposal of municipal sludge, (2) prevent introduction of pollutants into publicly owned treatment works which will pass through treatment works or be incompatible with treatment techniques, (3) increase feasibility of recycling and reclaiming municipal and industrial wastewaters and sludges, and (4) enforce applicable EPA Categorical Standards.

A pretreatment program must include: (1) a local pretreatment ordinance, (2) a use permit system, (3) a program of monitoring and inspection to insure compliance with the ordinance and use permit, and (4) an enforcement program sufficient to obtain compliance with provisions of the ordinance or use permit. Pretreatment programs are further discussed as they apply to specific dischargers in the section on Municipal Wastewater Management.

Municipalities required to comply with federal pretreatment regulations in the Central Coast Region are:

City of Santa Cruz,  
Cities of Gilroy/Morgan Hill,  
City of Watsonville,  
Monterey Regional Wastewater Treatment Plant,  
City of Salinas Industrial Plant,  
City of San Luis Obispo,  
City of Santa Maria,  
City of Lompoc, and  
City of Santa Barbara

#### **4.6.1.7 Sludge Treatment**

Sludge management is a difficult aspect of wastewater treatment. The methods used for sludge disposal or reuse tend to determine the sludge processing methods. Major goals of sludge treatment include pathogen destruction, vector attraction reduction, odor reduction, moisture removal, and contaminant removal. Treated sludge is commonly referred to as "Biosolids."

Solids removed during wastewater treatment include grit, primary sludge, and biological sludges. Grit is typically removed in a grit chamber and is usually inert and easily dewatered, so landfilling is usually the preferred management option. Primary sludges are generally solids that readily float or sink, whereas biological sludges are suspended organic materials

and necessitate biological treatment (e.g., trickling filter, activated sludge, or oxidation pond) to float or sink. Polymers are widely used to increase settling and thickening efficiencies and to reduce chemical sludge handling problems. Primary and biological sludges are usually combined prior to final treatment. Anaerobic digestion and lagoon stabilization are common sludge treatment methods, but methods which can render sludge pathogen and odor free, such as lime stabilization, composting, thermophilic aerobic digestion, and heat treatment, are becoming increasingly popular. Public acceptance of beneficial sludge uses, such as spreading on farmland and reclamation of strip mines, may be improved by advanced sludge treatment technologies.

Sludge treatment methods are evolving as disposal is discouraged and beneficial reuse is encouraged. Ocean disposal of sludge is prohibited by the California Ocean Plan (Appendix A-11). Landfilling of sludge is generally allowed if the sludge is nonhazardous and meets specific moisture content requirements. Sludge may be disposed in Class I and Class II waste management units, but this practice is uncommon due to its high cost. Disposal of sludge is becoming less attractive as landfill capacity decreases, recycling mandates (Assembly Bill 939) must be met, and society becomes aware that sludge can be a valuable resource as a soil amendment/fertilizer.

## 4.6.2 Municipal Wastewater Management

Municipal wastewater conveyance, treatment, and disposal facilities recommended for the Central Coastal Basin are described in the following pages. Recommended plans for municipal facilities are described in geographic sequence by hydrographic units. Hydrographic units are identified in Chapter Two, Figure 2-1. Numbers in parentheses throughout the chapter refer to design capacity unless otherwise stated. Pretreatment programs and modifications to secondary treatment are discussed as part of the recommended plan where applicable. Further discussion of these topics can be found under the subheadings "Ocean Disposal" and "Pretreatment Programs" at the beginning of this chapter.

Further specific municipal management information can be found in the Management Principles section of Chapter Five. General municipal wastewater management information is also included in the State Water Resources Control Board Plans and Policies section, Discharge Prohibitions section, Control Actions section, and Regional Board Policies section.

### 4.6.2.1 Big Basin Hydrologic Unit

The Big Basin Hydrologic Unit includes discharges from the City of Santa Cruz and the City of Scotts Valley, in addition to unsewered areas and several small waste dischargers. Table 4-1 displays summarized Big Basin Hydrologic Unit dischargers.

**Table 4-1. Big Basin Hydrologic Unit Summarized Municipal Dischargers**

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Davenport County Sanitation District
California Department of Parks and Recreation -Big Basin State Park
California Department of Forestry - Ben Lomond Conservation Facility
City of Santa Cruz
City of Scotts Valley
Santa Cruz County Service Area No. 7 - Boulder Creek Golf and Country Club
Santa Cruz County Service Area No. 10 - Rolling Woods Subdivision
San Lorenzo Valley Water District - Bear Creek Estates
Big Basin Woods
Santa Cruz County Service Area No. 5 - Sand Dollar Beach and Canon del Sol
Santa Cruz County Service Area No. 20 - Trestle Beach
Individual Septic Tank Systems

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The City of Santa Cruz operates a wastewater collection, primary treatment, and ocean disposal system with a capacity of 21 mgd. Sewerage service is provided to the City of Santa Cruz, Santa Cruz County Sanitation District (SCCSD), and the City of Scotts Valley. The SCCSD serves East Cliff, Capitola, Aptos, and Seacliff areas. The recommended plan for the City is to upgrade the existing treatment plant at Neary's Lagoon to secondary level treatment. A new outfall was completed in 1988. The new outfall is 12,250 feet long terminating in 100 feet of water about one mile offshore. It replaces a 2,000 foot outfall which was a source of many complaints due to its proximity to the shore water-contact recreation area.

Mitigation measures to offset environmental impacts to Neary's Lagoon and an adjacent park must be resolved before the plant can proceed. The City has implemented a pretreatment program affecting the City of Santa Cruz, and Santa Cruz County Sanitation District.

Wastewaters from sewerred areas of the City of Scotts Valley are transported to Scotts Valley's secondary treatment plant. Effluent is transported through a land outfall to the City of Santa Cruz marine outfall for

disposal to the Pacific Ocean. A recommended plan for Scotts Valley includes: (1) increasing wastewater treatment capacity from 0.65 mgd to 0.95 mgd, (2) providing reclaimed water to Pasatiempo Golf Course and other green belt areas for irrigation purposes, and (3) transporting excess wastewater through the Scotts Valley land outfall to the City of Santa Cruz ocean outfall. An alternative plan is to transport raw wastewater through the Scotts Valley land outfall to the Santa Cruz wastewater treatment plant for treatment and disposal through the ocean outfall. Local water agencies (Scotts Valley Water District and San Lorenzo Valley Water District) may benefit from reclamation efforts and should be involved in reuse planning.

Davenport County Sanitation District (DCSD) was created in 1979 to provide sewer and water services to the Davenport-Newtown area located on the coast north of Santa Cruz. Davenport-Newtown area has interceptors and an aerated wastewater lagoon on property owned by Lone Star Industries. Disposal is through evaporation/percolation and industrial reuse. DCSD is responsible for wastewater collection, treatment, and disposal.

The State Department of Parks and Recreation is responsible for Big Basin State Park facilities (.04 mgd). Discharge provides stream flow augmentation. The wastewater treatment plant includes secondary treatment with sand filtration and coagulation. This stream discharge qualifies as an acceptable wastewater reclamation project. The discharge is upstream from a popular swimming hole, so this plan emphasizes the need to enhance water quality and protect beneficial uses in Waddell Creek. The Department of Parks and Recreation must correct wastewater system deficiencies in order to protect public health and the beneficial uses of Waddell Creek and tributaries.

The recommended plan for the Ben Lomond Conservation Facility is to retain the existing septic tank, evaporation/percolation ponds, and spray field. Existing facilities are adequate so long as operation and maintenance are effective.

Wastewater management in San Lorenzo Valley (SLV) is provided by three community treatment and disposal facilities (Bear Creek Estates, Big Basin Woods, and Boulder Creek Golf and Country Club). Remaining areas are served by individually owned septic tank and soil absorption systems. Bear Creek Estates uses septic tank treatment with disposal to a soil absorption system. This facility is the responsibility of San Lorenzo Valley Water District and Bear Creek Estates.

The recommended plan for Big Basin Woods Subdivision is to retain the existing extended aeration treatment facility with leachfield disposal, presently operating at approximately ten percent of total capacity (.35 mgd). Flow from County Service Area No. 7 has been diverted to Big Basin Woods' leachfield during equipment repair periods. Leachfield capacity is adequate to serve both Big Basin Woods and CSA No. 7. Existing facilities are adequate so long as operation and maintenance are effective. This plan will be implemented by Big Basin Sanitation Company, Big Basin Woods Subdivision, and the San Lorenzo Valley Water District.

The recommended plan for Boulder Creek Golf and Country Club is to retain the existing activated sludge treatment facility with leachfield disposal and add filtration for golf course irrigation. Existing facilities are adequate so long as operation and maintenance are effective. Operation and maintenance of the system is the responsibility of the Santa Cruz County Department of Public Works. This plan will be implemented by Santa Cruz County Service Area No. 7 through Santa Cruz County Department of Public Works and San Lorenzo Valley Water District.

Rolling Woods Subdivision, Santa Cruz County Service Area No. 10, provides treatment with a redwood bark biofilter and disposes treated effluent through percolation pits. This facility should be replaced with an interceptor that would convey wastes to the City of Santa Cruz for treatment and disposal.

Individually owned septic tank leachfield systems in the San Lorenzo Valley have been inspected and monitored from 1986 through 1994. Problem areas have been identified and the suitability of these problem areas for the continued use of septic systems has been determined as documented in the County of Santa Cruz, Environmental Health Services reports (1) Preliminary Report, An Evaluation of Wastewater Disposal and Water Quality in the San Lorenzo Watershed, September, 1989; (2) Final Project Report, Boulder Creek Wastewater Feasibility Study, October, 1991; and (3) Final Project Report, San Lorenzo Valley Community Wastewater Feasibility Studies, March, 1994. Alternatives have been evaluated and solutions proposed to reduce septic system problems in certain areas of the valley. Solutions are contained in the "Wastewater Management Plan for the San Lorenzo River Watershed, County of Santa Cruz, Health Services Agency, Environmental Health Service", February 1995 and "San Lorenzo Nitrate Management Plan, Phase II Final Report", February 1995, County of Santa Cruz, Health Services Agency, Environmental Health Service (Wastewater Management Plan). The Wastewater Management Plan documented

standards and conditions that shall be met for the protection and enhancement of beneficial uses.

Dischargers in the Aptos-Soquel area include Santa Cruz County Service Area No. 5 (Sand Dollar Beach and Canon del Sol), SCCSA No. 20 (Trestle Beach), and Monterey Bay Academy. Flows from Aptos and East Cliff are conveyed through interceptors and pumping stations for treatment at the City of Santa Cruz Wastewater Treatment Plant.

The recommended plan for SCCSA No. 5 is to retain the existing extended aeration package treatment plant and disposal to seepage pits. Wastewater treatment and disposal at Canon del Sol will be by the same methods as Sand Dollar Beach. Facilities will be adequate so long as operation and maintenance are effective. This plan will be implemented by SCCSA No. 5 through Santa Cruz County Department of Public Works.

Wastewater treatment at Trestle Beach (SCCSA No. 20) will be provided by an extended aeration package treatment plant with disposal to seepage pits. This plan will be implemented by SCCSA No. 20 through the Santa Cruz County Department of Public Works. It is recommended that CSA No. 5 and No. 20 be connected to regional collection systems when service is extended to adjacent areas.

The recommended plan for the Monterey Bay Academy is to retain the existing settling pond with disposal to a series of evaporation-percolation ponds.

#### 4.6.2.2 Pajaro River Hydrologic Unit

Summarized municipal dischargers in the Pajaro River Hydrologic Unit include the City of Gilroy/ Morgan Hill, City of Hollister, City of San Juan Bautista, and the City of Watsonville. Table 4-2 displays dischargers summarized for the Pajaro River Hydrologic Unit.

**Table 4-2. Pajaro River Hydrologic Unit Summarized Municipal Dischargers**

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Unsewered San Martin
City of Gilroy/Morgan Hill
San Benito County Facilities
Sunnyslope County Water District
Tres Pinos County Water District
City of Hollister
City of San Juan Bautista
City of Watsonville

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The Gilroy area includes the unsewered San Martin area and the City of Gilroy's advanced primary treatment and land disposal facilities serving the Cities of Gilroy and Morgan Hill. The Cities are currently attempting to develop facilities to resolve disposal capacity deficiencies. Primary treatment provided via two oxidation ponds with surface aeration. Effluent disposal is to a series of evaporation/percolation ponds. Wastewater reclamation facilities were constructed in 1977 to alleviate water shortages during drought conditions. When reclamation facilities are in use (seasonally), primary effluent is provided further treatment in an aeration pond. Effluent is then screened, chlorinated, and pumped through nine miles of distribution pipe to various users (for irrigation purposes). The reclamation system's economics have not been favorable. Industrial flows of 6.3 mgd are treated and disposed of in a separate series of sedimentation, oxidation, and percolation ponds.

The recommended plan for the Gilroy-Morgan Hill wastewater treatment facilities is to continue geohydrological assessments to determine impacts of continued effluent disposal by percolation at the Gilroy site. If beneficial uses of surface and groundwaters are not adequately protected, other treatment and/or disposal methods must be used. Disposal will continue to be by percolation, evaporation, and reclamation. Before a discharge to surface waters is considered, the City will be required to evaluate feasible land disposal options. If current percolation practices are not causing receiving water problems, feasibility of existing disposal area expansion should be considered. The Cities are also evaluating stream disposal. Currently, the Cities of Gilroy and Morgan Hill are responsible for collection, treatment, and disposal of wastewater. They are also responsible for operating the wastewater reclamation facilities. Santa Clara Valley Water District is responsible for administrative tasks for the reclamation system. In addition, the Cities of Gilroy and Morgan Hill have implemented a pretreatment program since 1983.

Individual onsite systems are used for sewage disposal in the San Martin area. Twenty percent of the area's wells exceed the nitrate drinking water objective. This is a significant problem since this area serves as the sole recharge area for the Santa Clara Valley. Methods of providing a water supply that is free of excessive nitrate concentration should be investigated and implemented. Nitrate loadings from various sources should be calculated for the area to determine the contribution from various sources. The need for onsite system restrictions should be determined.

Small discharges (less than 0.10 mgd) in the Hollister area include flows from San Benito County Facilities, Sunnyslope County Water District, and Tres Pinos

County Water District. City of Hollister wastewater is treated at the City of Hollister Wastewater Treatment Facilities (1.2 mgd). San Juan Bautista wastewater is treated at the City of San Juan Bautista Wastewater Treatment Facilities (0.15 mgd).

The recommended plan for Tres Pinos is to retain the existing evaporation/percolation ponds. The recommended plan for San Benito County Hospital Facilities and Sunnyslope County Water District is to study the feasibility of constructing interceptors to the Hollister facilities or consolidating into a single subregional system. Existing facilities consisting of aerated pond treatment followed by land disposal to evaporation/percolation ponds may be maintained if project level studies determine this to be the more feasible method of wastewater treatment and disposal. Sunnyslope County Water District owns and operates a wastewater treatment and disposal system serving approximately 300 homes in Ridgemark Estates subdivision located approximately 2-1/2 miles south-east of Hollister. Wastewater is treated in two aerated ponds and disposed of in evaporation/percolation ponds. Effluent may be used in the future to irrigate a golf course.

The recommended plan for the City of Hollister is to retain the existing advanced primary treatment facilities and percolation ponds which started operating in 1979. The Hollister industrial system is to be maintained separately to receive seasonal flows from the spinach and tomato processing operations. The recommended plan for the City of San Juan Bautista is development of a land disposal system. The City currently discharges secondary effluent to a drainage ditch tributary to Pajaro River.

Land disposal of wastewaters in the Hollister region must be monitored carefully to assure groundwater quality is protected. Source control of salt must be stressed to reduce effluent salinity to levels acceptable for disposal to local groundwaters.

Wastewaters in the Watsonville area are transported to regional treatment facilities in the City of Watsonville with a design capacity of 13.4 mgd. Collection, primary treatment, and disposal to Monterey Bay are provided for the City of Watsonville, and the local sewerage entities of Freedom County Sanitation District, Pajaro County Sanitation District, and Salsipuedes Sanitary District. The City submitted an application to EPA for waiver of secondary treatment requirements and the Regional Board has approved a waiver permit. Project level studies determined ocean disposal to be the most feasible method of waste disposal. Ocean outfall improvements and a phased approach to secondary treatment are included in Watsonville's Clean Water Grant Project. If a waiver from secondary treatment is granted, the project will

provide advanced primary treatment. Local sewerage entities retain ownership and direct responsibility for wastewater collection and transport systems up to the point of discharge to interceptors owned and operated by Watsonville. The City is implementing a pretreatment program and the Regional Board has approved a waiver permit.

### 4.6.2.3 Carmel River Hydrologic Unit

Summarized municipal dischargers in the Carmel River Hydrologic Unit include Carmel Sanitary District. Table 4-3 displays dischargers summarized for the Carmel River Hydrologic Unit.

**Table 4-3. Carmel River Hydrologic Unit Summarized Municipal Dischargers**

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Carmel Sanitary District  
Carmel Valley Sanitation District  
Village Green  
White Oaks  
Carmel Valley Ranch  
Carmel Highlands Inn  
Carmel Sanitary Association

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The Carmel Sanitary District operates a secondary wastewater treatment plant with ocean disposal serving Carmel-by-the-Sea, Del Monte Forest, and a few adjacent areas. The outfall system terminates within a portion of Carmel Bay that is designated an Area of Special Biological Significance (ASBS). The District is developing a reclamation project for irrigation of Monterey Peninsula Golf Courses. A high concentration of golf courses in a water short area makes reclamation particularly desirable and attractive.

Carmel Valley Sanitation District operates three facilities in Carmel Valley. These include community septic tank/subsurface disposal systems at Village Green and White Oaks and a tertiary type treatment plant with golf course reclamation at Carmel Valley Ranch. No changes are recommended unless public health or water quality problems develop. Should the need arise for specific septic system maintenance in Carmel Valley, local agencies should be considered for management responsibilities.

Comprehensive studies to determine the feasibility of establishing separate treatment plants have been completed for the Carmel Valley area. These studies conclude that onsite septic systems should remain operational until further groundwater monitoring data shows sewers are necessary. Wastewater treatment



and reuse on the Carmel Valley Ranch Golf Course provides an optimal way of managing waste generated in the area.

Carmel Highlands wastewaters should continue to be treated in onsite wastewater systems except at the Highlands Inn and the Carmel Highlands Sanitary Association. Both of these systems will continue to discharge treated secondary quality effluent to the Pacific Ocean.

#### 4.6.2.4 Santa Lucia Hydrologic Unit

The U.S. Navy's Point Sur wastewater facilities and the State Department of Parks and Recreation Pfeiffer Big Sur State Park facilities are the only significant facilities in this hydrologic unit. Ocean discharge from the U. S. Navy is being discontinued and is being replaced with a subsurface land disposal system. The subsurface land disposal system at Pfeiffer Big Sur State Park also seems adequate. If expansion to this facility is considered or if ground or surface water degradation from this discharge is detected, other means of disposal, such as reclamation, are recommended.

#### 4.6.2.5 Salinas River Hydrologic Unit

The extensive Salinas River Hydrologic Unit includes the Monterey Peninsula and southern coastal area of Monterey Bay, the City of Salinas, agricultural and small urban centers of the Salinas Valley, and recreational developments in the upper watersheds. Major dischargers in the Salinas River Hydrologic Unit include the Monterey Regional Water Pollution Agency (MRWPCA). Table 4-4 displays dischargers summarized below for the Salinas River Hydrologic Unit.

**Table 4-4. Salinas River Hydrologic Unit Summarized Municipal Dischargers**

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Monterey Regional Water Pollution Control Agency (MRWPCA)
U.S. Army Fort Hunter Liggett
California Army National Guard - Camp Roberts
King City
City of Paso Robles
City of Atascadero
San Luis Obispo County Service Area No. 7A Oak Shores
San Luis Obispo County Service Area No. 19 Heritage Ranch Development

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The recommended plan for the Monterey Peninsula-Salinas area calls for consolidation of Monterey Peninsula, Salinas, Castroville, and other Monterey Bay municipal wastewater flows into a regional wastewater treatment plant and outfall. Discharge is to central Monterey Bay outside the prohibition zone described in Chapter 5 "Discharge Prohibitions" under "Waters Subject to Tidal Action." Upon completion of the regional plant, wastewater treatment plants in Monterey, Salinas (2), Castroville, and Fort Ord will be taken out of service. The Monterey Regional Water Pollution Control Agency (MRWPCA) was established to manage and implement regional consolidation.

It is recommended MRWPCA implement wastewater reclamation. MRWPCA plans to provide reclaimed water to the Castroville Irrigation Project which involves irrigating food crops in the Castroville area with water reclaimed at the regional plant blended with water diverted from the Salinas River.

New major residential developments proposed within the service area of the Regional Project should connect to the regional system unless studies can show that water quality and public health concerns can be properly mitigated. Sewerage feasibility studies and aerial groundwater studies should continue in this subbasin to assure that adequate sewage treatment and disposal capabilities are maintained for both existing and proposed development.

Recommended plans for Salinas Valley communities, the U. S. Army's Fort Hunter Liggett, the California Army National Guard's Camp Roberts, and recreational areas in the upper watershed involve separate wastewater treatment and disposal facilities.

Dischargers along the Salinas River should remain as separate treatment facilities with land disposal to evaporation/percolation systems and land application (irrigation) systems where possible. Disposal should be managed to provide maximum nitrogen reduction (e.g., through crop irrigation or wet and dry cycle percolation). Facility expansions shall include means for nitrogen reduction. Shallow groundwater monitoring at these facilities will determine if additional improvements are necessary. King City should consider expanding its service area to include Pine Canyon if development continues in that area.

The City of Paso Robles owns and operates a secondary treatment plant (4.9 mgd) utilizing trickling filtration followed by oxidation ponds. Disposal is by evaporation and percolation from the oxidation ponds and by discharging from the last pond to the Salinas River channel. Use of reclaimed water should be investigated and implemented, if feasible. A reduction of inorganic salt in the effluent would increase its

desirability to potential users. A report, "Water Quality in the Paso Robles Area," published by the California Department of Water Resources in 1981 made water quality control recommendations, including a recommendation for more stringent control of total dissolved solids and sodium in the City's wastewater treatment plant discharge. A Regional Board Salt Balance Study is planned to further define the need and methods of salt reduction.

The City of Paso Robles also owns and operates the wastewater facility serving the California Youth Authority and Paso Robles Airport Wastewater treatment plant (0.10 mgd). Disposal is to a series of oxidation-percolation ponds located adjacent to Huerhuero Creek. Wastewater reclamation uses should be investigated. An effluent pump exists at the plant in case wastewater reclamation potential develops. The City is planning an interceptor sewer to eliminate this facility and provide all treatment and disposal at its main City facility.

The City of Atascadero (1.67 mgd) owns and operates a wastewater collection, treatment, and disposal system serving part of the City. Pond treatment is provided followed by land disposal to percolation ponds and by irrigation of a golf course. San Luis Obispo County Health Department has documented public health problems and water quality problems arising from failing onsite sewage disposal systems in areas within the City. The City was seweraged in the most significant problem areas, but additional sewerage is needed.

Dischargers in the Nacimiento Reservoir area include San Luis Obispo County Service Area No. 7A, Oak Shores Development (0.1 mgd); and, San Luis Obispo County Service Area No. 19, Heritage Ranch Development (0.40 mgd). Wastewater facilities for the Oak Shores Development consist of two aerated treatment ponds and spray disposal. Part of the collection system is located below the spillway elevation of Nacimiento Reservoir. This has been a source of excessive infiltration in the past and the problem has been corrected. This area should be watched closely as reservoir level rises and wastewater flows increase to insure infiltration and/or exfiltration do not reoccur. Major expansion of wastewater facilities is expected in the future. As the development grows, new disposal facilities should be relocated well away from Nacimiento Lake.

Wastewater at Heritage Ranch is treated in aerated lagoons at the development. Discharge is to a holding pond, filtered, and then discharged to a drainageway located outside the Nacimiento Reservoir watershed.

Camp Roberts is a U. S. Army installation that is leased by the California National Guard as a major

training site. Wastewater flows that vary from 3000 gpd in winter to nearly 1.0 mgd in summer are treated to secondary levels prior to disposal in a series of percolation/evaporation ponds located near the Salinas River. The facility was upgraded in 1980 and there are no additional recommendations.

Dischargers in the San Antonio Reservoir watershed include Monterey County's Department of Parks and Recreation and the U.S. Army's Fort Hunter Liggett. There are no recommended changes to facilities operated by the Monterey County Department of Parks and Recreation. The U.S. Army, Fort Hunter Liggett operates wastewater treatment facilities located adjacent to the San Antonio River. The recommended plan is to maintain the existing facilities with improvement of the spray disposal area.

#### 4.6.2.6 Estero Bay Hydrologic Unit

Municipal wastewater management plans for the Estero Bay Hydrologic Unit are described for each of these four areas: North Coast, Morro Bay, San Luis Obispo Creek, and South County Regions. Table 4-5 displays dischargers summarized below.

**Table 4-5. Estero Bay Hydrologic Unit Summarized Dischargers**

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Cambria Community Services District  
San Simeon Acres Community Services District  
City of Morro Bay and Cayucos Sanitary District  
California Men's Colony  
Los Osos septic tank/leachfield systems  
City of San Luis Obispo  
Avila Beach County Water District  
San Luis Obispo County Service Area No. 18-  
Country Club Estates  
City of Pismo Beach  
South San Luis Obispo County Sanitation District  
Lopez Recreation Area Wastewater Treatment  
Plant

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Dischargers in the North San Luis Obispo Coast include Cambria Community Services District (1.0 mgd) and San Simeon Acres Community Services District (0.2 mgd).

Secondary treatment facilities at Cambria have a design capacity of 1.0 mgd and include a land outfall and spray irrigation system for effluent disposal, and an effluent holding reservoir. Excess effluent that cannot be spray-irrigated is pumped to the reservoir for later land disposal or discharged during wet weather through a sand filter bed to Van Gordon Creek. The District is evaluating land disposal

improvements. Implementation of this plan is the responsibility of Cambria Community Services District.

San Simeon Acres Community Services District owns and operates a secondary treatment (activated sludge) plant with design capacity of 0.2 mgd. Wastewater visitor complex generated at Hearst Castle and within the community is treated and discharged to the Pacific Ocean through an ocean outfall. The recommended plan is to retain the treatment plant.

Dischargers in the Morro Bay area include the City of Morro Bay and Cayucos Sanitary District (2.1 mgd), California Men's Colony (CMC) (1.2 mgd), and Los Osos- Baywood septic tank leachfield systems.

The City of Morro Bay and the Cayucos Sanitary District jointly own treatment facilities with ocean outfall disposal. Wastewater is being treated by a newly constructed plant and discharged through a newly constructed ocean outfall. In order to maximize plant capacity and meet Ocean Plan requirements, part of the effluent receives primary treatment only and part receives secondary treatment. Primary and secondary quality effluents are blended before disposal to the Pacific Ocean in compliance with a secondary treatment waiver.

Recently renovated wastewater treatment facilities at California Men's Colony also serve the California National Guard Camp, Cuesta College, the County Educational Center, and the County Operational Facility. Secondary treatment with coagulation/filtration, and subsequent disposal to Chorro Creek (stream flow augmentation) are provided. Effluent is also used to irrigate fodder crops on nearby lands owned by California State Polytechnic University.

Development on small lots in Los Osos-Baywood has resulted in one of the most densely populated areas without public sewers on the central coast. Septic tank effluent is discharged in predominantly sandy soil over a groundwater basin which is the sole source of water for the area. Some shallow wells have approached and exceeded the public health maximum nitrate concentration limit. The County of San Luis Obispo conducted a Clean Water Grant funded study of this situation. Study findings resulted in a Basin Plan Prohibition of discharges effective November 1, 1988 (Appendix A-30).

Dischargers in the San Luis Obispo Creek area include the City of San Luis Obispo (5.1 mgd), Avila Beach County Water District (0.1 mgd), and San Luis Obispo County Service Area (CSA) No. 18, Country Club Estates (0.12 mgd).

The City of San Luis Obispo wastewater treatment facilities serve as a regional plant for the City and certain proximal unincorporated county areas. Trickling filters provide secondary treatment before disposal to San Luis Obispo Creek. Infiltration and inflow in the wastewater collection system causes excessive wet weather flows and intermittent discharges to San Luis Obispo Creek of partially treated wastewater. The recommended plan for San Luis Obispo is improving the collection and treatment facilities capacity to eliminate these discharges. The City's Wastewater Management Plan should be implemented to provide treatment necessary to comply with stringent permit requirements.

The small community of Avila Beach is served by a small advanced primary trickling filter wastewater treatment facility owned and operated by the Avila Beach County Water District. Design capacity of the plant was originally 0.18 mgd, but was downgraded in 1986 to 0.1 mgd as the NPDES permit was revised to include secondary treatment standards for trickling filters. Current average flow is only 0.07 mgd. Wastewater disposal is through an ocean outfall to the Pacific Ocean. Additional treatment and/or outfall modification will be necessary as flow increases. Oceanographic studies would be required to determine appropriate modifications (e.g., lengthen the outfall and add a multipoint diffuser).

Country Club Estates (CSA No. 18) is a small subdivision in South San Luis Obispo County that historically relied on septic tank systems for wastewater treatment and disposal. A septic tank system performance survey completed in January, 1981, identified significant public health hazards from numerous failing septic tank systems in the subdivision. The septic systems were replaced in 1988 by a small secondary treatment plant (0.12 mgd) with effluent disposal via golf course irrigation at the San Luis Obispo Golf and Country Club.

Dischargers in the South San Luis Obispo County Region include the City of Pismo Beach (1.2 mgd), South San Luis Obispo County Sanitation District (3.0 mgd) (serving the City of Arroyo Grande, City of Grover City, and Ocean Community Services District), and Lopez Recreation Area wastewater treatment plant (0.10 mgd). These dischargers provide secondary treatment of wastewater through three separate facilities. Pismo Beach has a land outfall to the South San Luis Obispo County Sanitation District ocean outfall. Plant reliability improvements were made in 1987. Future treatment plant enlargements should provide duplicate process units for improved operation and maintenance. A long range solids management plan must be developed and implemented.

South San Luis Obispo County Sanitation District disposes of secondary effluent through an ocean outfall to the Pacific Ocean. The District has enlarged its facilities to 3.0 mgd and changed from activated sludge to fixed film reactor. A long range solids management plan is also needed for this plant.

The Lopez Recreation Area treatment facilities serve County facilities adjacent to Lopez Lake. Lopez Lake serves as a municipal water supply for downstream coastal communities. It is recommended land disposal of wastes be continued. Groundwater quality monitoring should be used to provide warning of any potential groundwater problems downstream of the disposal area. Implementation of this plan is the responsibility of the County of San Luis Obispo.

#### **4.6.2.7 Carrizo Plain Hydrologic Unit**

There are no municipal sewerage systems in the Carrizo Plain Hydrologic Unit; recommended practices for individual disposal systems will pertain to this area.

#### **4.6.2.8 Santa Maria Hydrologic Unit**

The municipal wastewater management plans for the Santa Maria Valley and the Cuyama Valley are described separately for the City of Guadalupe, the City of Santa Maria, the Laguna County Sanitation District, Nipomo, and the New Cuyama wastewater treatment plant.

It is recommended that separate wastewater treatment and disposal/reclamation facilities be maintained by the City of Guadalupe (0.5 mgd), the City of Santa Maria (7.8 mgd), and the Laguna County Sanitation District (3.2 mgd). Discharge will be to land in each case.

The City of Guadalupe provides primary treatment followed by mechanically aerated lagoons. An unincorporated neighborhood known as the Gularte Tract is located adjacent to Guadalupe. A lift station and interceptor have been constructed to transport Gularte's wastewater to the City's collection system.

The recommended plan for Guadalupe is to complete additional storage ponds and disposal facilities to insure containment of wastewaters during wet weather and accommodate planned growth and to continue effluent discharge to land. Use of reclaimed water to irrigate nearby pasture lands is encouraged and should be maximized. Implementation of this plan is the responsibility of the City of Guadalupe. The County of Santa Barbara will be responsible for wastewater collection and transport systems for

Gularte Tract up to the point of discharge to interceptors owned and operated by Guadalupe.

The City of Santa Maria provides wastewater collection, treatment, and disposal services to the City of Santa Maria, Santa Maria Airport District, and part of Laguna County Sanitation District. Biological secondary treatment is provided with disposal to percolation ponds and irrigation lands. The recommended plan for Santa Maria is to retain the existing treatment and disposal facilities. Since the Santa Maria groundwater basin is in a state of adverse dissolved solids balance, it is imperative that quantities of total dissolved solids, sodium, chloride, nitrogen, and nitrogen compounds be kept to a minimum by implementing a strict source control ordinance. Additional measures—importing better quality water, drilling new wells, partial desalting, etc.—may be required in the future to provide a suitable water supply for the area. Laguna County Sanitation District retains ownership and direct responsibility for wastewater collection and transport systems up to the point of discharge into interceptors owned and operated by the City of Santa Maria.

A secondary wastewater treatment plant owned and operated by Laguna County Sanitation District treats most of the wastewater generated within the District. Wastewater is discharged to approximately 2,250 acres of private lands located adjacent to the facility. The landowners and the County have a 30-year agreement for irrigation of fodder, fiber, and seed crops. The recommended plan for Laguna is to improve plant performance and increase capacity through a staged construction plan. Enough land is available to allow expansion and continue reclamation. Recommended improvements include increasing capacity and reliability of the Orcutt Lift Station, increasing sludge drying bed area, and expanding effluent, pumping, storage, and conveyance facilities. Funding of future improvements and plant expansions would be through connection and user charges. Laguna County Sanitation District is responsible for implementation of the recommended plan. Impact of salts must be minimized by implementing a strict source control ordinance and discharging to areas outside the main groundwater recharge area.

Failing individual onsite sewage disposal systems in the community of Nipomo resulted in a treatment facility being completed in 1987. Treatment is by aerated lagoons and disposal is by percolation beds. Sewer service is provided to downtown Nipomo and County operated systems of Nipomo Palms, Black Lake Estates, and Galaxy Subdivisions. The recommended plan is to extend the sewer system to small lot areas as growth allows.

Existing facilities at the New Cuyama Wastewater Treatment Plant provide primary treatment of wastewater, with some aeration. Effluent is chlorinated before discharge to Salisbury Creek. The recommended plan for New Cuyama is to study existing facilities, determine future needs of the community, and, since water is in short supply, explore wastewater reclamation alternatives. Cuyama Community Services District is the responsible party for wastewater and water supply facilities in New Cuyama. It is recommended that exploratory wells be drilled to find a higher quality water supply. If a lower salt content water is not available, the existing water supply should be partially demineralized.

#### 4.6.2.9 San Antonio Hydrologic Unit

Los Alamos Community Services District owns and operates a wastewater treatment and disposal facility to serve the Los Alamos community. Wastewater (0.1 mgd) is treated in mechanically aerated ponds and discharged to disposal ponds and a spray reclamation area.

#### 4.6.2.10 Santa Ynez Hydrologic Unit

Municipal wastewater management plans for the Santa Ynez River Hydrologic Unit are described below. Table 4-6 displays dischargers discussed below.

**Table 4-6. Santa Ynez River Hydrologic Unit Summarized Municipal Dischargers**

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City of Lompoc
Mission Hills Community Services District
Vandenberg Air Force Base
U. S. Department of Justice, Bureau of Prisons
Buellton Community Services District
City of Solvang
Cachuma County Sanitation District

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Parts of Lompoc Valley groundwater basin are in a state of adverse salt balance because of municipal and agricultural discharges. It is imperative that impacts of point source waste discharges to land be reduced by continuing to implement strict salt limitations, source control programs, and other salt management practices.

The City of Lompoc operates a secondary treatment facility (5.0 mgd) and discharges treated effluent to Santa Ynez River. The City also provides service to Vandenberg Village Community Services District and

sewered areas of Vandenberg Air Force Base. The recommended plan for Lompoc is to control mineral concentrations in the effluent by enforcing strict limits on discharges to the sewer system and to continue to implement a pretreatment program. Implementation of this plan is the responsibility of the City of Lompoc. Vandenberg Air Force Base and Vandenberg Village Community Services District retain ownership and direct responsibility for wastewater collection and transport systems up to the point of discharge into the wastewater treatment plant and/or interceptors owned and operated by the City of Lompoc.

In 1980, the Mission Hills Community Services District (0.4 mgd) was formed, assuming ownership and responsibility for water supply and sewage disposal in Mission Hills. The District expanded and upgraded its La Purisima Plant and eliminated the Rucker Road Plant. Wastewater is treated in mechanically aerated ponds and discharged to a series of evaporation/percolation ponds and reclamation areas. Separate water reclamation requirements were adopted for Mission Belle Dairy as a primary user of reclaimed water for pasture and fodder crop irrigation.

There are isolated areas of Vandenberg Air Force Base that are not served by the Base's collection system. Separate treatment and disposal systems exist to serve these areas. Due to the isolation of these systems, it is recommended that they be retained. Efficient operation and maintenance of these systems will protect public health and water quality.

The United States Department of Justice, Bureau of Prisons, owns and operates existing facilities at the U.S. Penitentiary (0.6 mgd) which provide secondary treatment of wastewater. Treated wastewater is reclaimed for irrigation of forage cropland.

It is recommended that facilities be maintained separately at Buellton Community Services District (0.65 mgd), City of Solvang (1.0 mgd), and Cachuma County Sanitation District (0.22 mgd). Secondary treatment prior to land disposal coupled with a strict source control program will be necessary to protect local groundwaters in these three areas.

The City of Solvang operates a secondary wastewater treatment facility to serve the City and Santa Ynez Community Services District with effluent disposal to evaporation/percolation ponds. Since the disposal ponds are located in a flood-prone area, it is imperative that sufficient disinfection capacity be available to disinfect effluent during wet weather. Expansion of capacity should be considered for ongoing growth in areas adjacent to present City and District boundaries. Implementation of this plan is the responsibility of both the City of Solvang and Santa Ynez Community Services District. Need for, and

feasibility of providing, sewerage facilities for the Los Olivos-Ballard areas should be investigated by the County of Santa Barbara. Treatment and disposal service for this area be contracted with the City of Solvang.

The recommended plan for Cachuma County Sanitation District is to continue to treat and dispose of wastewater in percolation ponds and spray fields outside the Cachuma Reservoir watershed. Since groundwaters downgradient from the spray field are used for domestic water supply, sampling of the nearest downgradient well is recommended to insure that water supply quality is not adversely affected by the discharge.

#### **4.6.2.11 South Coast Hydrologic Unit**

Summarized municipal wastewater treatment and disposal agencies in the South Coast Hydrologic Unit are described separately for the Goleta Sanitary District (9.7 mgd), City of Santa Barbara (11.0 mgd), Montecito Sanitary District (1.5 mgd), Summerland Sanitary District (0.20 mgd), and, Carpinteria Sanitary District (2.0 mgd) wastewater treatment plants.

Goleta Sanitary District operates a wastewater collection system within the District and a treatment and ocean disposal system to provide service to Goleta Sanitary District, Isla Vista Sanitary District, University of California at Santa Barbara, Santa Barbara Municipal Airport, and facilities of Santa Barbara County. EPA granted the District a waiver from secondary treatment requirements. The waiver permit limits flow to 7.9 mgd provided mass emission rates do not exceed limits based on a flow of 7.3 mgd. In order to meet EPA's conditions and Ocean Plan criteria, part of the effluent receive primary treatment only and part receives secondary treatment. Primary and secondary effluent are blended before disposal to the Pacific Ocean. The District implements a pretreatment program. Isla Vista Sanitary District, University of California at Santa Barbara, Santa Barbara Municipal Airport, and Santa Barbara County retain ownership and direct responsibility for wastewater collection and transport systems up to the point of discharge into interceptors owned and operated by Goleta Sanitary District. A long range solids management plan is needed to assure sludge disposal needs are met.

The recommended plan for the City of Santa Barbara is to retain El Estero Wastewater Treatment Plant, with disposal to the Pacific Ocean, along with implementation of the City of Santa Barbara wastewater reclamation project. The City could consider implementing a cost-effective composting

program to reduce transportation costs. The City implements a pretreatment program and also provides service to an unincorporated community in Mission Canyon located above the City.

The recommended plan for Montecito Sanitary District is to continue secondary treatment with disposal to the Pacific Ocean.

The recommended plan for Summerland Sanitary District is to expand and upgrade existing facilities to insure reliable plant operations and to accommodate planned growth. Recommended improvements are addition of standby power, dual processes, and continuous monitoring of total chlorine residual.

The recommended plan for Carpinteria Sanitary District is to retain existing secondary treatment facilities with disposal to the Pacific Ocean.

### **4.6.3 Industrial Wastewater Management**

In general, the alternatives available to industrial discharges are the following: (1) ocean discharge and compliance with the State Ocean Plan (Appendix A-11), the State Thermal Plan (Appendix A-3), and Public Law 92-500; (2) containment of nonsaline and non-toxic wastes on land; (3) reinjection of oil and gas production brines; (4) inland surface water discharge, if other alternatives are proved infeasible; and, (5) abandonment of the treatment facility and connection to a publicly owned treatment works. In most cases, alternatives will be limited by standards of performance and pretreatment standards being developed by EPA. It should also be noted that federal guidelines will be subject to regional considerations such as important fishery resources or wildlife areas which could necessitate making regional industrial discharge requirements more stringent than national performance standards.

Specific effluent limitations are being promulgated for existing industrial waste discharges together with standards of performance and pretreatment standards of performance for new sources pursuant to sections 304(b), 306 (b), and 307(b), of the federal Water Pollution Control Act. Effluent limitations were being circulated for comment by the EPA. Waste source categories of particular interest in the basin which will be covered by those sections of the federal law include:

- Meat product and rendering processing
- Dairy product processing

- Canned and preserved fruits and vegetables processing
- Canned and preserved seafood processing
- Cement Manufacturing
- Feedlots
- Electroplating
- Beet sugar processing
- Petroleum production and refining
- Steam electric power plants
- Leather tanning and finishing

Further information pertaining to industrial discharges can be found in the Management Principles and Control Actions Section of Chapter 5. The State Water Resources Control Board Plans and Policies Section, Discharge Prohibition Section, and Regional Board Policies Section are likely to apply (depending on site specific circumstances).

#### 4.6.4 Solid Waste Management

The protection and maintenance of water resources requires consideration and regulation of solid waste management practices. This section discusses present and future solid waste production, existing disposal practices and their effect on water quality, and proposed plans for solid waste disposal within the study area.

Land disposal is regulated by the CCR Title 27, Division 2, Subdivision 1. Wastes are classified as either hazardous waste, designated waste, nonhazardous solid waste, or inert waste. Waste Management Units (WMUs) are classified as either Class I, II, or III depending on the type of waste to be disposed of in the unit. Class I WMUs have the most restrictive siting criteria and must be constructed to provide optimum conditions for isolation of wastes from waters of the State. A double liner and a leachate collection and removal system (LCRS) is required for all Class I units. Class II WMUs also have relatively restrictive siting and construction standards and are designed to totally isolate wastes from the environment. Double liners and LCRSs are typically, but not always, required for Class II units. Class III WMUs must be sited and constructed such that no impairment of beneficial uses of surface water or groundwater beneath or adjacent to the site occurs. Siting and construction standards for Class III units are the least restrictive of the three, but the requirements are still considerable.

Wastes are considered hazardous if they meet the criteria defined in CCR Title 22, Section 66300. Examples of wastes that are considered hazardous include: waste solvents, waste pesticides, and waste electroplating solutions, to name a few. Hazardous wastes must be discharged only at Class I WMU.

Wastes are classified as designated if, under ambient conditions at the WMU, they may be released in concentrations in excess of applicable water quality objectives or cause degradation of waters of the State. Some examples of designated waste include, wet sewage treatment plant sludge, oilfield wastes, and some drilling muds. Designated wastes must be disposed of only at Class I WMU's, or at Class II WMU's which are approved for that particular type of waste.

Nonhazardous solid wastes consist of the more typical household and industrial wastes including: trash; rubbish; ashes; demolition and construction wastes; discarded home and industrial appliances; manure; and vegetable or animal solid or semi-solid wastes provided they do not meet the criteria mentioned above for hazardous or designated wastes. Nonhazardous solid waste may be disposed of at any classified WMU, but normally it is disposed of only at Class III WMUs to conserve the diminishing volume in the few operating Class I and Class II WMUs.

Inert waste does not contain hazardous waste or soluble pollutants at concentrations in excess of applicable water quality objectives and does not contain significant quantities of decomposable waste. Some examples of inert wastes include: broken up concrete rubble and excess clean earth fill. Inert wastes do not necessarily need to be disposed of at classified waste management units (i.e., Class I, II or III), but waste discharge requirements may be issued for the discharge at the discretion of the Regional Board.

There are 28 authorized active waste disposal sites regulated by the Central Coast Regional Board. Of the 28 sites, 26 are Class III landfills, with one Class I landfill, and one Class II surface impoundment. Additional information regarding a specific waste management unit can be found in the respective County Waste Management Plan in which the unit is located.

In recent years, data indicates municipal solid waste landfills may be having a greater impact on water resources than was previously anticipated. Legislation was passed in 1984 which requires all owners of active, inactive, or former landfills to initiate a study to determine if the landfilling operation has had an impact on waters of the State. Approximately 150 sites are evaluated per year throughout the State, with

approximately nine sites per year coming from the Central Coastal Region. Further studies and/or corrective actions are initiated at all sites impacting State waters.

A recent report from the Assembly Office of Research has documented California's dwindling remaining landfill capacity. In general, remaining landfill capacity within the Central Coastal Region is higher than most areas of the State. However, the ratio of landfill closures to landfill expansions or opening of new landfills within the region for the last five years is approximately 4:1. This ratio will probably remain the same or increase with the more stringent regulatory requirements and the time consuming permitting process required for siting of new waste management units. In order to avoid a landfill capacity crisis similar to the situation on the East Coast, our solid waste handling and disposal practices should be reevaluated and a more environmentally sound management practice should be developed.

The Toxic Pits Cleanup Act of 1984 (TPCA) declares that discharges of liquid hazardous wastes or hazardous wastes containing free liquids into lined or unlined impoundments pose a serious threat to the quality of the waters of the State. Therefore, the legislature enacted TPCA as Article 9.5 (Surface Impoundments) of Chapter 6.5 (Hazardous Waste Control) of Division 20 of the California Health and Safety Code with the intent of insuring that existing surface impoundments were either made safe or were closed.

The effect of TPCA was to prohibit discharge (defined to include storage) of liquid hazardous wastes and hazardous wastes containing free liquids to surface impoundments, which did not satisfy specific construction and monitoring standards, by June 30, 1988, or December 31, 1988, depending on the location and characteristics of the impoundment. TPCA allows specific exemptions with varying application and granting deadlines. However, on and after January 1, 1989, all discharge of liquid hazardous wastes and of hazardous wastes containing free liquids to surface impoundments which had not been granted exemptions, and which did not meet specific construction and monitoring standards, was prohibited. There is a rare set of circumstances which may exempt a surface impoundment from the January 1, 1989, deadline.

TPCA is fulfilling its goal of reducing the threat of liquid hazardous wastes to the waters of the State.

#### **4.6.4.1 Solid Waste Discharge Prohibitions**

Discharge is prohibited as follows:

1. Any Class I solid waste material to any location other than Class I solid waste disposal site.
2. Any Class II solid waste materials to any location other than Class I or II solid waste disposal sites.
3. Solid wastes shall not be discharged to rivers, streams, creeks, or any natural drainageways or flood plains of the foregoing.

#### **4.6.5 Stormwater Management**

Stormwater runoff can be a significant pollution source. The United States Environmental Protection Agency (USEPA) estimates that at least 33% of all contamination in lakes and estuaries and 10% of all river contamination are caused by stormwater runoff. Sources of pollution include runoff from industrial facilities, construction sites, and urban municipalities.

Federal regulations (40 Code of Federal Regulations 122.26) require certain industrial facility owners and/or operators to obtain stormwater discharge permits. The specific types of facilities that need coverage is dependent upon the facility's Standard Industrial Classification Code. The program is primarily directed at manufacturing facilities, oil and gas extraction facilities, transportation maintenance facilities (trucking and mass transit), and construction sites (with greater than five acres of land disturbance). In addition, municipalities with populations greater than 100,000 must participate in a municipal stormwater permitting program.

In August and September 1992, the State Water Resources Control Board (State Board) adopted the statewide General Construction Activity Stormwater Permit and amended the statewide General Industrial Activities Stormwater Permit. The statewide permits expire five years after adoption. At that time, Regional Boards will most likely adopt Region specific General Permits.

The stormwater program objectives include identification and elimination of pollutant contact with stormwater by implementation of Best Management Practices. To obtain coverage under a General Permit, an applicant (i.e., those facilities required under 40 Code of Federal Regulations 122.26) must submit a Notice of Intent and the appropriate fee. The Notice of Intent is an agreement accepting the discharge specifications and monitoring requirements of the General Permit.



General Industrial Permit Requirements include the development of a Stormwater Pollution Prevention Plan and stormwater runoff monitoring. The Stormwater Pollution Prevention Plan is a facility specific document which includes: a site description, facility processes, pollutant sources, stormwater management system, employee education and training program, and measures proposed to eliminate non-stormwater discharges. Minimum monitoring and reporting requirements include: sampling and analysis of four pollutant indicator parameters, wet and dry weather stormwater conveyance system inspections, and annual reporting. The Regional Board can recommend additional monitoring parameters based on the presence of specific pollutant sources.

The Construction Permit has similar requirements regarding development of a stormwater pollution prevention plan, but mainly deals with reducing pollutant sources associated with erosion and sediment transfer and chemicals used at construction sites. The monitoring requirements are less stringent and no sampling is required.

Annual monitoring reports required by the Industrial permit are due July 1 of each year. Sampling results and annual report information will be used to prioritize Regional Board staff education and enforcement efforts and to develop future group general permits. Compliance is measured through implementation of pollution prevention Best Management Practices, reduction in pollutant loadings, and accurate and timely report submittal.

#### 4.6.6 Bay Protection and Toxic Cleanup Program

The State Water Resources Control Board (State Board) established the Bay Protection and Toxic Cleanup Program in response to legislation enacted in 1989 (Chapter 269; Senate Bill 475 Torres) which added Chapter 5.6, Sections 13390 through 13396, to the California Porter-Cologne Water Quality Control Act. The Bay Protection and Toxic Cleanup Program is a statewide program that is coordinated with the California Department of Fish and Wildlife and California Environmental Protection Agency's Office of Environmental Health Hazard Assessment. The Water Code requires the State and Regional Water Quality Control Boards to do the following to attain the goals of the Bay Protection and Toxic Cleanup Program:

1. Develop and maintain a program to identify toxic hot spots, plan for their cleanup or mitigation, and

amend Water Quality Control Plans/Policies to abate toxic hot spots;

2. Formulate and adopt a Water Quality Control Plan for enclosed bays and estuaries;
3. Review and, if necessary, revise Waste Discharge Requirements to conform to the Plan;
4. Develop a database of toxic hot spots;
5. Develop an ongoing monitoring and surveillance program;
6. Develop sediment quality objectives;
7. Develop criteria for assessment and priority ranking of toxic hot spots; and
8. Fund the program through fees on point and nonpoint dischargers. (California Code of Regulations, Title 17, Section 2236, authorizes the fee program).

Funds for the Bay Protection and Toxic Cleanup Program will come from user fees, as proposed by State Board staff. User fees have been drafted for the following:

1. All NPDES and WDR dischargers to the ocean, bays, or estuaries;
2. Counties or cities which operate a storm drain system which discharges to the ocean, a bay, or estuary;
3. Dischargers of agricultural drainage to the ocean, bays, or estuaries;
4. Boat construction and repair facilities;
5. Boat marinas and recreational facilities;
6. Operators of commercial harbors and ports; and
7. Operators of dredging discharges.

The fees are based on threat to water quality, as defined by the Waste Discharge System (WDS) ranking system (threat to water quality and complexity criteria).

The Central Coast Regional Board has identified 17 potential toxic hot spots to be addressed under this program. These 17 sites are identified in Appendix A-31. An assessment/monitoring plan has been developed for potential toxic hot spots. Potential hot spots are ranked according to threat to beneficial uses.

The assessment/monitoring plan includes the following:

1. Definition of the extent of degradation;
2. Analysis of existing point and nonpoint discharges in the area;
3. Identification of contaminant sources; and
4. Development of options for removing the threat to beneficial uses, including consideration of additional effluent limits on point and nonpoint discharges and actual cleanup.

## 4.6.7 Military Installations

Military installations throughout the country include some of the largest and most complex contamination problems. In 1987, President Reagan signed into law Executive Order No. 12580 directing all federal facilities to investigate and remediate areas of environmental contamination. As a result, the U.S. Department of Defense has assumed responsibility for investigation and remediation at military bases. Certain environmental restoration projects involving hazardous materials and wastes from past military activities are being addressed through what is known as the U.S. Department of Defense Program. Although U.S. Department of Defense has assumed environmental restoration responsibility, the Regional Board is an active oversight participant.

From its inception, the Regional Board has been involved with a variety of military installation activities. Since 1990, this Regional Board has been actively and extensively involved in U.S. Department of Defense Program investigations and remedial activities at numerous military facilities within its jurisdiction. Active military installations in the Region addressed by the U.S. Department of Defense Program (current as of 1993) include Fort Ord, Presidio of Monterey, Monterey Naval Post Graduate School, Fort Hunter Liggett, Camp Roberts, Estero Bay Defense Fuel Supply Point, and Vandenberg Air Force Base. See Figure 4-1. Fort Ord is unique since it is a closing base and has been identified as a federal superfund site. Four formerly used defense sites in the Region undergoing U.S. Department of Defense remediation (as of 1993) include: Camp San Luis Obispo - California National Guard, Camp San Luis Obispo - San Luis Obispo County, Paso Robles Airport, and Santa Barbara Airport. Potentially additional military facilities can be added to the U.S. Department of Defense Program.

## Program Background

Decades of intense military activities have generated significant quantities of hazardous waste. As a result of insufficient internal control, improper handling and disposal practices, and inadequate regulation, military installations are now considered one of the Nation's most significant environmental polluters. Pollution problems are exacerbated by the large base size, the complex and varying missions, as well as routine personnel changes and inconsistent regulation and control. Many bases are actually small to midsize, totally contained communities providing complete services for base operations. Services vary from base to base, but range from aircraft, vehicle, or shop maintenance and repair facilities to laundry services, photo shops, gas stations, and other typical municipal services (e.g., utilities, streets, water supply, sewerage, and solid waste disposal).

Past waste disposal practices in both government and private industries were insufficient to protect public health and the environment. Environmental laws and regulation developed in the 1970s addressed many deficiencies, but federal operations, especially the military, remained inadequately addressed. The military was adamant that sovereign immunity protected them from State and local environmental regulation. Enforcement actions to force the military to comply with State and federal regulation were often protracted or disregarded. In 1976, U.S. Department of Defense developed its Installation-Restoration Program to help identify, investigate, and cleanup contamination from past operations. Due to funding and timing, Program activities were initiated at most military facilities in the early 1980s.

In 1980, the federal Comprehensive, Environmental Response, Compensation, and Liability Act (CERCLA), which is also referred to as "Superfund" was enacted to address cleanup of hazardous substance disposal and spill sites. The Superfund Amendments and Reauthorization Act was enacted in 1986 to enhance hazardous waste cleanup. The Superfund Amendments and Reauthorization Act, in part, mandated the Defense Environmental Restoration Program specifically to address cleanups at U.S. Department of Defense facilities. The Defense Environmental Restoration Program included an Inland Restoration Program as a component. To carry out required environmental restoration at its military facilities, U.S. Department of Defense established the Defense Environmental Restoration Account as the funding mechanism.

Executive Order No. 12580 was enacted in 1987 to intensify investigation and remediation of environmental problems. The Executive Order

directed all federal agencies to ensure environmental restoration. To comply with this Executive Order, U.S. Department of Defense has assumed lead responsibility to cleanup military bases throughout the world. California has the largest number of active military bases covered by the military cleanup plan.

As a result of Executive Order No. 12580 and growing public awareness, U.S. Department of Defense is now actively pursuing environmental restoration at military facilities. U.S. Department of Defense has demonstrated its restoration sincerity by providing oversight reimbursement to the State. The Defense/State Memorandum of Agreement signed by U.S. Department of Defense and State of California officials, provides State oversight cost reimbursement to a maximum of one percent (1%) of the total cleanup cost. The Memorandum of Agreement requires preparation and administration of a cooperative agreement between the State and Corp of Engineers to verify funding and services for remedial responses. The Memorandum of Agreement lists specific sites for which the State will receive federal funding for its oversight and regulatory involvement. In California, Regional Boards and the Department of Toxic Substances Control share State regulatory responsibility and reimbursement dollars allocated to the U.S. Department of Defense Program.

To ensure proper regulatory compliance and environmental restoration, Executive Order No. 12580 requires all federal agencies to complete cleanup pursuant to "Superfund." This means cleanups at all military installations must comply with the stringent federal CERCLA requirements, whether or not the base is a listed Superfund site. The Act requires federal facilities which are placed on the Superfund National Priorities List by the U.S. Environmental Protection Agency (USEPA), to conduct cleanup following the National Contingency Plan and USEPA procedures and standards. In this Region, Fort Ord is the only currently listed U.S. Department of Defense Superfund National Priority List site.

In addition to following federal CERCLA requirements, Superfund National Priority List sites must be conducted pursuant to agreements called Federal Facility Agreements. These agreements are between the federal agency owning the base (e.g., Department of the Army at Fort Ord) and the USEPA. The agreements may include certain State agencies. The Fort Ord Federal Facility Agreement includes the Regional Board and Department of Toxic Substances Control as signatories.

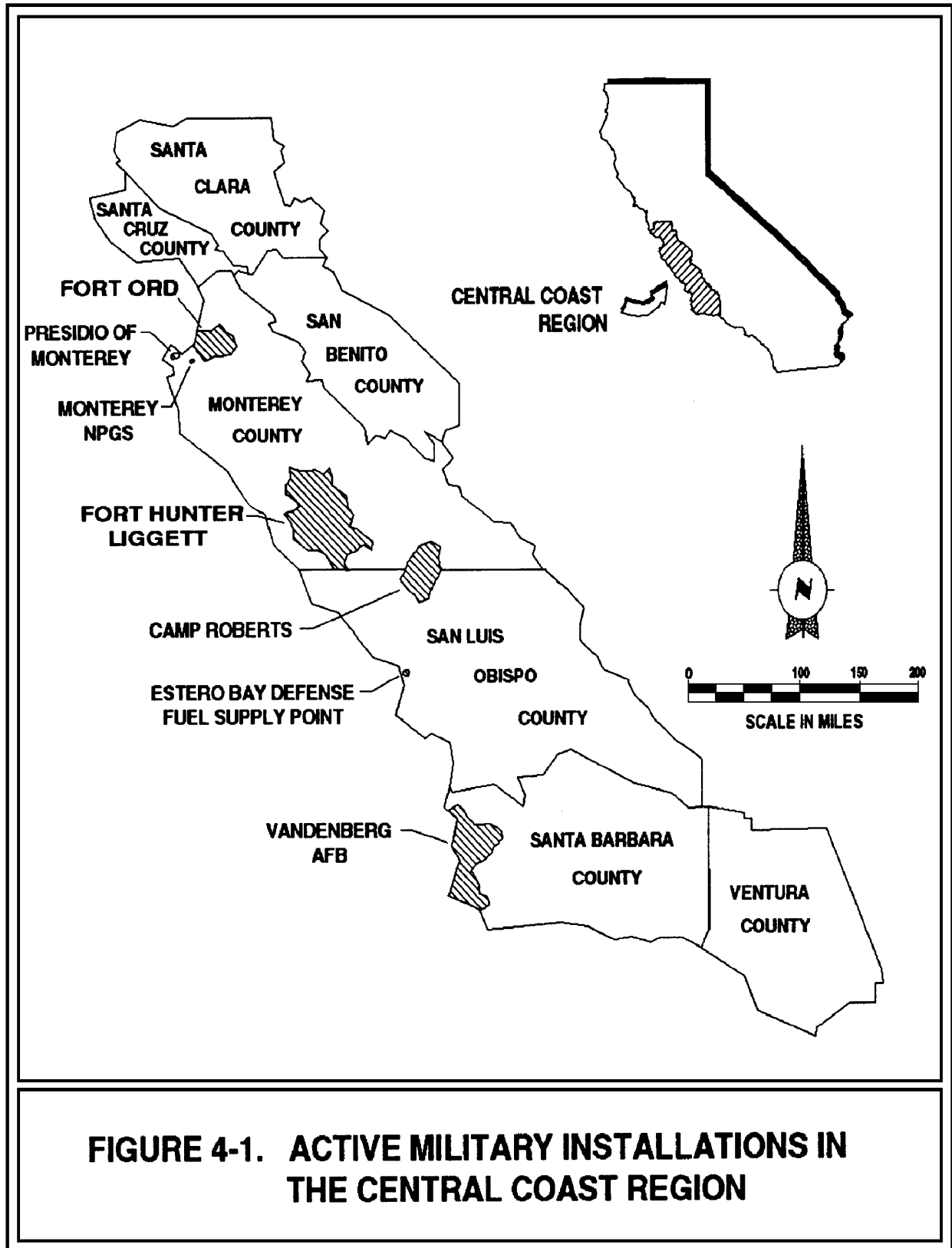
By federal law non-Superfund military sites must cleanup hazardous waste releases pursuant to federal Comprehensive, Environmental Response, Compensation, and Liability Act requirements and to

State laws. Federal non-Superfund facilities may enter into a State compliance agreement. Such an agreement is called a Federal Facility Site Remediation Agreement. At Vandenberg Air Force Base (a non-Superfund site), a Federal Facility Site Remediation Agreement was signed by the Department of the Air Force, the Regional Board, and Department of Toxic Substances Control in June 1991. Both Federal Facility Agreements and Federal Facility Site Remediation Agreements identify roles, responsibilities, dispute resolution procedures, and schedules.

By signing an agreement (Federal Facility Agreement and Federal Facility Site Remediation Agreement), and following federal CERCLA requirements, site remediation is modified from typical State procedures. The modification eliminates the need for State and local permits and enforcement action. Generally, Waste Discharge Requirements, Cleanup of Abatement Orders, and local agency permits are not imposed. Such provisions were included to ensure compliance with stringent federal cleanup standards, while limiting permit and enforcement involvement by local or State Agencies. In some parts of the Country, local and State involvement slowed or obstructed cleanup efforts.

The federal CERCLA (Section 121) does require compliance with State and federal laws and regulations which are more stringent than the CERCLA, and which are necessary to ensure site-specific environmental and public health protection. This compliance process is referred to as "Applicable" or "Relevant and Appropriate" requirements, because it allows consideration of either "Applicable" or "Relevant and Appropriate" requirements pursuant to State or federal law and regulations. At Superfund sites, USEPA has final authority to approve "Applicable" or "Relevant and Appropriate" requirements. At non-Superfund sites, the lead State agency is responsible to ensure "Applicable" or "Relevant and Appropriate" requirements are identified.

Figure 4-1. Active Military Installations in the Central Coast Region



**FIGURE 4-1. ACTIVE MILITARY INSTALLATIONS IN THE CENTRAL COAST REGION**

Federal Comprehensive, Environmental Response, Compensation, and Liability Act (Superfund) Response Process

Although cleanup pursuant to the federal CERCLA is quite complex, it was developed with the intent of simplifying regulatory requirements in a uniform manner and expediting environmental cleanup and restoration. The Act, although similar, is significantly more complex than the Regional Board's typical cleanup procedures pursuant to the California Porter-Cologne Water Quality Control Act. Following is a very simplified summary of the basic "Superfund" response process.

Many initial past military installation investigations included a Preliminary Assessment/Site Inspection. The Preliminary Assessment is an assessment based on existing, readily available information. The Preliminary Assessment attempts to evaluate the magnitude of a potential hazard and identify the source and nature of hazard release. The Site Inspection includes a site visit and possibly sample collection, soil borings, and well installation. The Site Inspection is intended to better characterize the problem and determine the need for further action. Often, information from the Preliminary Assessment/Site Inspection is used to place a site on the Superfund list.

Once a site has been Superfund listed, or has been identified as requiring remedial activities, more in-depth characterization is required. The next phase of remedial activities-site characterization is called the Remedial Investigation/Feasibility Study. The Remedial Investigation is the mechanism for collecting detailed site data to define fully the nature and extent of contamination. During the Remedial Investigation, treatability studies may be conducted to evaluate available treatment technologies in support of remedy selection. The Feasibility Study focuses on developing and screening specific remedial alternatives. The Feasibility Study goal is to identify preferred cleanup alternatives. The Remedial Investigation/Feasibility Study includes risk assessment, identifies "Applicable" or "Relevant and Appropriate" requirements, and develops cleanup goals.

The next phase is the Proposed Plan, which presents the preferred cleanup alternatives and allows public input. After public comments are considered, a Record of Decision is prepared at Superfund sites. The Record of Decision establishes cleanup levels and discharge standards and is based, in part, on identified "Applicable" or "Relevant and Appropriate" requirements. When the Record of Decision is

complete and acceptable, the selected remedy is administratively approved by the military department, USEPA, and the State (Regional Boards and Department of Toxic Substances Control). The final cleanup levels are established and "frozen" in the Record of Decision. Agencies that signed the Federal Facility Agreements also sign the Final Record of Decision. At non-Superfund sites in California, the typical document establishing the cleanup levels and discharge standards is called the Remedial Action Plan. The Remedial Action Plan is signed by the agencies that signed the Federal Facility Site Remediation Agreement. Decision Documents are used sometimes to identify cleanup levels for individual sites at non-Superfund installations. Agencies and the public can petition USEPA to change the Record of Decision levels (or the State to change the Remedial Action Plan), if substantial evidence is available demonstrating that an established cleanup level is not protective of human health and the environment.

Once the Record of Decision (or Remedial Action Plan) is signed, Remedial Design plans are prepared to implement the Record of Decision. Remedial Action, the long-term remediation, begins when Remedial Design and construction are complete. Operation and maintenance, including monitoring, evaluate long term performance and ensure that the Remedial Action is carried out as intended. Long term remediation (e.g., groundwater cleanup) continues until conditions of the Record of Decision (or Remedial Action Plan) have been met. Remediation progress must be evaluated at least every five years.

The federal CERCLA includes the Removal Action process to allow remediation of small/limited areas of contamination or time critical cleanups. A Removal Action may be undertaken at any time to address problems that do not require a full scale remediation project. Removal Actions are short term activities that remove immediate threats to public health or that can be implemented in a timely manner.

Generally, Removal Actions are limited to \$2 million and are completed in twelve months or less (e.g., removal and proper disposal of a small volume of surface soil contamination).

It is worthy to note that environmental assessment is addressed during the Remedial Investigation/Feasibility Study process. All military installations must comply with the National Environmental Policy Act by preparing an Environmental Impact Statement or Finding of No Significant Impact. An Environmental Impact Statement is similar to an Environmental Impact Report and a Finding of No Significant Impact is similar to a Negative Declaration in California. In California,

National Environmental Policy Act compliance may not be sufficient to address all environmental impacts; thus, environmental assessment must also comply with the California Environmental Quality Act.

#### Regional Board Responsibility

The federal Clean Water Act and the California Porter-Cologne Water Quality Control Act give the Regional Board regulatory responsibility and authority to protect water quality, including waters within and beneath federal lands. The primary role of the Regional Board and its staff, relative to military installations (U.S. Department of Defense Program) is to ensure that waters of the State are adequately protected. Involvement includes review and direction of all investigation and remediation documents, site visits to guide field activities, and oversight to ensure that cleanup/remediation is carried out properly to protect beneficial uses of water resources. Identification of "Applicable" or "Relevant and Appropriate" requirements and direction on cleanup level establishment require considerable involvement by the Regional Board and its staff.

Typically, the USEPA is the lead regulatory agency at Superfund sites (e.g., Fort Ord). The Regional Board and Department of Toxic Substances Control are responsible State agencies. In the past, at non-Superfund sites (all other military installations in the Region) either the Regional Board or Department of Toxic Substances Control has been the lead regulatory agency. At military installations where water quality and public health is threatened or impacted due to the release of hazardous substances, the Regional Board and Department of Toxic Substances Control may have overlapping jurisdiction. A Memorandum of Understanding exists between the State Water Resources Control Board, the Regional Boards, and Department of Toxic Substances Control specifying roles and responsibilities in hazardous waste cleanups where overlap may occur. In September 1993, the California Environmental Protection Agency requested the overall State "lead" become Department of Toxic Substance Control's responsibility. This transition should not impact the basic responsibilities. In general, Regional Boards have primary regulatory responsibility for water and soils directly related to water quality protection. Department of Toxic Substances Control has primary regulatory responsibility for public health protection, soil (where waters are not involved), air, and hazardous waste treatment and storage.

In this Region, the Regional Board has been the lead State agency at six of the currently active (1993) U.S. Department of Defense facilities (Vandenberg Air Force Base, Estero Bay Defense Fuel Supply Point, Camp Roberts, Fort Hunter Liggett, Monterey Naval

Post-Graduate School, and Presidio of Monterey). These sites are shown in Figure 4-1. The lead may be shared with Department of Toxic Substances Control at Fort Hunter Liggett, since there are several federal Resource Conservation and Recovery Act sites requiring investigation. In California, USEPA has authorized Department of Toxic Substances Control to implement Resource Conservation and Recovery Act program compliance.

Agreements have been signed only at Fort Ord and Vandenberg Air Force Base in this Region. The Federal Facility Agreements for Fort Ord identifies the Regional Board as a support agency since the USEPA is the lead regulatory agency. The current Federal Facility Site Remediation Agreement identifies the Regional Board as the lead agency at Vandenberg Air Force Base. Agreements could be negotiated at other military installations, or re-negotiated when they currently exist, if and when it becomes necessary to clarify roles and responsibilities. Changes are being considered in California to streamline regulatory processes associated with military installation cleanup, particularly at closing bases. The California Environmental Protection Agency has recently designated (September 1993) Department of Toxic Substances Control as the overall State lead at military installations. This designation will impact program activities, roles, and responsibilities.

## **4.6.8 Spills, Leaks, Investigations and Cleanup Program**

The Spills, Leaks, Investigations, and Cleanup program was established to allow Regional Boards to address water quality problems and potential problems resulting from discharges not covered by other State programs. Investigations and cleanups of Spills, Leaks, Investigations, and Cleanup program sites proceed as described in State Board Resolution No. 92-49 explained in the "Hazardous Waste Compliance Issues" section later in this chapter.

#### Spill, Leak, and Complaint Responses

Regional Board staff responds to complaints of nuisance conditions (e.g., odors from sewage treatment plants) and discharges or threatened discharges of substances which may impact ground and/or surface water quality. Complaints are followed up as soon as feasible. Proper response to a complaint includes the following:

- Completion of a Central Coast Region spill report form.

- Notification to other responsible agencies, or interested parties, as needed.
- Site inspection to determine validity of the complaint and to assess the situation, including determination of responsible party/parties.
- Written follow-up as needed (letters, cleanup or abatement orders, and/or waste discharge requirements)
- Except in cases where anonymity is requested, notification to complainant of findings and subsequent actions, if any.

Except for a discharge in compliance with waste discharge requirements, any person who causes or permits any reportable quantity of hazardous substance or sewage to be discharged in or on any waters of the State, or discharged or deposited where it is or probably will be discharged into or on any waters of the State, shall, as soon as possible, notify the Office of Emergency Services of the discharge in accordance with the spill reporting provision of the State toxic disaster contingency plan. The person shall also immediately notify the State Board or the appropriate Regional Board of the discharge (California Porter-Cologne Water Quality Control Act Section 13271).

Similarly any person who discharges any oil or petroleum product under the above stated conditions shall, as soon as possible, notify the Office of Emergency Services of the discharge in accordance with the spill reporting provision of the State oil spill contingency plan. Immediate notification of an appropriate agency of the federal government, or of the appropriate Regional Board (in accordance with the reporting requirements set under California Porter-Cologne Water Quality Control Act Section 13267 or 13383) shall satisfy the oil spill notification requirements of this paragraph (California Porter-Cologne Water Quality Control Act Section 13272).

The Regional Board staff will assist other agencies and work cooperatively at large-scale hazardous material releases resulting from surface transportation accidents. The Regional Board staff's role is primarily to provide immediate, onsite technical assistance concerning water quality in order to minimize the potential damage to the public health and safety, and the environment. In cases of railroad incidents, Regional Board staff will work with other agencies pursuant to the Office of Emergency Services Railroad Accident Prevention and Immediate Deployment Plan. Specifically, Regional Board staff are required to:

- Provide information on existing downstream beneficial uses and potential impacts from released substances.
- Provide toxicity information about released substances.
- Set up water sediment monitoring program.
- Collect water samples or provide technical assistance for others to collect samples.
- Coordinate available resources and equipment.

### 4.6.9 Underground Storage Tank Program

In 1981, citizens of Santa Clara County determined the cause of numerous birth defects to be polluted groundwater. The source of pollution was traced to underground storage tanks leaking chlorinated solvents. This revelation prompted the San Francisco Bay Regional Water Quality Control Board to investigate numerous other underground storage tanks, the majority of which were found to be leaking. The Santa Clara County Fire Chiefs Association then sponsored a task force which developed, in 1982, a Model Hazardous Material Storage Permit Ordinance. The Ordinance addressed materials regulated, secondary containment, permits, inspections, and so forth.

Recognizing the problem was a statewide problem, the Legislature passed the initial State underground storage tank law in 1983, and numerous counties and cities followed with local ordinances to regulate underground storage of hazardous materials. The State law contains a sunset provision with a termination date of January 1, 1998.

Since 1985, over 21,000 leaking tank sites have been reported statewide and over 1250 have been reported within the Central Coast Region. Of the reported cases, approximately 90% are petroleum product cases and one-third have impacted groundwater. As one might expect, Regions with the larger cities (thus more gasoline stations) have the largest number of reported leaks. The same holds true in the Central Coast Region. Santa Barbara County has almost fifty percent of the cases in this Region (up from 37% a few years ago) and San Benito County has only four percent; Monterey County has about twenty percent.

The Health and Safety Code gives both Regional Boards and local agencies authority to oversee investigation and cleanup of leaky Underground Petroleum Storage Tank sites. The California Code of

Regulations, Title 23, Chapter 16, Article 11 requires local agencies to oversee leak reporting and tank closures. Two agencies within the Central Coast Region, Santa Clara and Santa Barbara Counties, also provide oversight for cleanup of leaky Tank sites under a Local Oversight Program contract with the State Board.

Unauthorized releases from underground tanks are reported to the Regional Board by local agencies or private parties. Generally, investigation and cleanup of leaky Underground Petroleum Storage Tank sites is shared between the Regional Board and local agencies. Typically the Regional Board oversees cases involving impact to surface water and groundwater and local agencies oversee impacts to soil. However, in some circumstances the Regional Board oversees both soil and groundwater cleanup, and, in Santa Barbara and Santa Clara Counties, Local Oversight Programs oversee both soil and groundwater cleanup.

Investigations and cleanup of leaky Tanks are carried out in a manner similar to investigations and cleanups in the Spills, Leaks, Investigations, and Cleanup Program mentioned earlier.

To assist responsible parties to pay for cleanups and to meet federal financial responsibility requirements, the State has established a Tank Cleanup Fund. Money for the fund is generated by a fee paid for each gallon of petroleum delivered to Tanks. Owners and operators of Tanks may draw upon the fund after paying for the initial \$10,000 in cleanup costs. The Fund will pay up to \$990,000 per cleanup.

Underground Petroleum Storage Tank regulations regarding construction, monitoring, repair, release reporting, and corrective action are found in the California Code of Regulations, Title 23, Division 3, Chapter 16. Regulations regarding the State's Underground Petroleum Storage Tank Cleanup fund are found in California Code of Regulations, Title 23, Division 3, Chapter 18, and regulations regarding underground testers are found in California Code of Regulations Title 23, Division 3, Chapter 17.

## 4.6.10 Aboveground Petroleum Storage Tanks

Above ground petroleum storage tanks and associated piping leaks have been found to cause impacts to surface water and groundwater. Prior to 1990, above ground tank sites were regulated by the United States "Environmental Protection Agency Regulations on Oil Pollution Prevention", 40 Code of Federal Regulations Section 112, as amended. On

January 1, 1990, the Above Ground Petroleum Storage Act became effective as Chapter 6.67 (commencing with Section 25270), Division 20, of the Health and Safety Code and amendment to Section 3106 of the Public Resources Code. The regulations require:

- Regional Boards to inspect above ground storage tanks used for crude oil and its fractions;
- Owners or operators of tank facilities to prepare and initiate a spill prevention control and countermeasure plan in accordance with Part 112, Subchapter D, Chapter I, Title 40 of the Code of Federal Regulations by January 1, 1991 and any required monitoring program within 180 days later;
- Tank facility owners or operators to report releases of crude oil and its fractions in excess of one barrel; and
- Owners or operators of tank facilities to submit a storage statement and appropriate filing fee every two years.

The Above Ground Petroleum Storage Act provides for recovery of cost incurred by Regional Board staff for oversight of above ground tank site cleanups.

## 4.6.11 Consolidated Solid Waste Regulations

The California Code of Regulations, Title 27, Division 2, Subdivision 1 (titled "Consolidated Regulations for Treatment, Storage, Processing or Disposal of Solid Waste") contains minimum, prescriptive standards for proper management of applicable wastes. Landfills, surface impoundments, septage and sludge disposal, mining operations, confined animal facilities, and some oilfield exploration and production facilities are regulated according to CCR Title 27, Division 2, Subdivision 1. Regional Boards may impose more stringent requirements to accommodate regional and/or site-specific conditions. Factors affecting site specific considerations include: depth to groundwater, permeability of underlying soils, geologic structure, importance of underlying groundwater uses, waste characteristics, ability to remediate leaks, adequacy of the monitoring system, proximity of beneficial uses such as aquatic life, and others.

Dischargers may propose engineering alternatives to the construction or prescriptive standards contained in CCR Title 27, Division 2, Subdivision 1 if they can show the prescriptive standard is not feasible (i.e., too difficult or costly to implement, or not likely to perform adequately under the given circumstances). The



proposed alternative must be able to provide equivalent management of the waste, and must not be less stringent than the prescribed standards.

Discharges to land which may be exempt from CCR Title 27, Division 2, Subdivision 1 are listed in the Basin Plan Waiver Policy in Chapter Five.

Wastes fall into four categories under the current classification system. These four categories are: Hazardous, Designated, Nonhazardous, and Inert, and are defined in CCR Title 27, Division 2, Subdivision 1. Hazardous and Designated wastes can often be generated by the same source and may differ only by their concentrations of given constituents.

Wastes must be disposed of differently depending on their liquids content and the waste category into which they fall.

Receiving water monitoring is required at all waste management units. Article 5 discusses the monitoring requirements for the various classes of waste management units, and describes the progressive phases of monitoring.

The routine groundwater monitoring conducted during the entire compliance period of a project's life is referred to as "detection monitoring". If a release (leak) is detected during the course of detection monitoring, an "evaluation monitoring" program must be established. If the evaluation monitoring verifies the presence of a leak, a decision must be made as to whether the release represents a significant enough threat to water quality and the environment to warrant corrective action. If the leak is a significant water quality threat, a "corrective action program" must be established, including monitoring of the effectiveness of corrective action, and conducted until the problem has been successfully corrected.

Vadose zone monitoring must be conducted at all waste management units where feasible. Article 5 discusses the minimum requirements for an acceptable vadose zone monitoring program.

Special requirements for confined animal facilities are discussed Chapter 5 of this Basin Plan and in CCR Title 27, Division 2, Subdivision 1, Chapter 7, Subchapter 2 (titled "Confined Animals;" these regulations were formerly at CCR Title 23, Chapter 15, Article 6). These facilities are also subject to other portions of CCR Title 27, Division 2, Subdivision 1 as applicable.

Mining waste discharges are subject to requirements of CCR Title 27, Division 2, Subdivision 1, Chapter 7, Subchapter 1 (titled "Mining Waste Management;" these regulations were formerly CCR Title 23, Chapter

15, Article 7). Mining wastes are also subject to regulation under the Surface Mining and Reclamation Act, Public Resources Code Title 14, Division 2, Chapter 9.

Discharges of hazardous and nonhazardous waste, and the waste management units at which the wastes are discharged (e.g., landfills, surface impoundments), are regulated by the Regional Board through Waste Discharge Requirements to properly contain the wastes, and to ensure effective monitoring is undertaken to protect water resources of the Region. These waste discharges are also concurrently regulated by other State and local agencies. Local agencies implement the State's solid waste management programs as well as local ordinances governing the siting, design, and operation of solid waste disposal facilities (usually landfills) with the concurrence of the California Integrated Waste Management Board.

The California Integrated Waste Management Board also has direct responsibility for review and approval of plans for closure and post-closure maintenance of solid waste landfills. The Department of Toxic Substance Control issues permits for all hazardous waste management, treatment, storage, and disposal facilities. The State Board, Regional Boards, California Integrated Waste Management Board, and Department of Toxic Substances Control have entered into Memorandums of Understanding to coordinate their respective roles in the concurrent regulation of these discharges.

The laws and regulations governing both hazardous and nonhazardous solid waste disposal have been revised and strengthened in recent years.

An inactive waste management unit can still pose a threat to water quality. In fact, due to the nature of some wastes and the characteristics of some disposal sites, sometimes water quality problems do not become evident until years after a site has closed. Therefore, CCR Title 27, Division 2, Subdivision 1 requires all waste management units have a plan for acceptable closure procedures and post-closure maintenance and monitoring.

#### **4.6.11.1 Solid and Liquid Waste Requirements (Landfills and Surface Impoundments)**

Solid wastes are usually disposed of in a landfill or Solid Waste Disposal Site. A landfill, as defined in CCR Title 27, Division 2, Subdivision 1, is a waste management unit at which waste is discharged in or on land for disposal. A landfill may be classified as Class I, II, or III, depending on the type of waste being

accepted, but the term "landfill" typically refers to a Class III municipal solid waste landfill which accepts only inert or nonhazardous, municipal solid waste. Class I units are for hazardous wastes, Class II units are for designated wastes, and Class III landfills are for nonhazardous wastes as defined in CCR Title 27, Division 2, Subdivision 1. Landfills are an integral component of many communities in the Central Coast Region. Hazardous and/or designated solid wastes must be disposed of in Class I or II landfills or waste piles, respectively, also referred to as Resource Conservation and Recovery Act or non-Resource Conservation and Recovery Act solid waste management units.

Liquid wastes may not be disposed of to Class III waste management units. Rather, liquid wastes must be discharged to Class I or II surface impoundments, depending on the waste classification.

Discharges from solid and liquid waste management units can impact both ground and surface waters. The receiving water most likely to be at risk from a waste management unit is the groundwater beneath the site. Precipitation or runoff may enter the unit and contact the waste, percolate through it, and travel to groundwater, carrying constituents of the waste with it to the vadose zone or groundwater beneath the unit. Solid waste may contain enough free liquids to form a leachate which can migrate to groundwater. Vapors may migrate from a waste management unit into the soils and groundwater below the unit. Gases forming in a closed waste management unit may pressurize the unit and force contaminants into the groundwater. A liquid waste impoundment may leak its content into the soils and groundwater beneath the unit. Liquids may exit a waste management unit and travel to nearby surface waters. Uncontained solid waste may also be transported to surface waters by wind.

The Regional Board regulates all the active waste management units and some of the closed units in the Region under Waste Discharge Requirements which contain pertinent CCR Title 27, Division 2, Subdivision 1 regulations. Some of the applicable requirements include:

1. Waste management units must be sited in locations where they will not extend over a known Holocene fault, other areas of rapid geologic change or into areas with inadequate separation from groundwater.
2. Waste management units must be constructed to minimize (Class III) or prevent (Class I and II) the possibility of leachate contacting groundwater. The probability of accomplishing this goal may be improved by siting the unit in an area where the depth to groundwater is very great or where

natural geologic features will provide containment. A Class III waste management unit is required to have a composite clay and synthetic liner with a leachate collection and removal system, in accordance with federal Subtitle D requirements. New Class I and II units must also be lined. A discharger may propose engineered alternatives to the CCR Title 27, Division 2, Subdivision 1 and Subtitle D containment requirements, but the alternatives must provide equal or greater protection to the receiving waters at the site, per Article One.

3. To minimize or prevent the formation of leachate, solid waste management units shall be covered periodically (typically daily) with soil or other approved materials. The importance of effective interim cover is illustrated by recent improvements to some landfill interim covers which resulted in an apparent cessation of groundwater degradation. Rainwater surface flow from offsite should be prevented from entering a waste management unit and contacting the wastes in the unit.
4. The potential receiving waters shall be monitored. A waste management unit shall have sufficient groundwater monitoring wells at appropriate locations and depths to yield groundwater samples from the uppermost water bearing strata with continued saturation at depth, to provide the best assurance of the earliest possible detection of a release from the waste management unit. Perched groundwater zones shall also be monitored. Background monitoring should be conducted for at least one year prior to opening a new waste management unit.

CCR Title 27, Division 2, Subdivision 1 requires vadose zone monitoring at all new sites and at any existing site, unless it can be shown to the satisfaction of the Regional Board no vadose zone monitoring devices would work at the site, or that installation of vadose zone monitoring devices would require unreasonable dismantling or relocating of permanent structures.

5. All operating waste management units must have an approved closure/post-closure monitoring and maintenance plan and their operators must provide the Regional Board with assurance sufficient funds are irrevocably committed to ensure the site will be properly reclaimed and maintained.
6. The operator of a waste management unit must obtain and maintain assurances of financial responsibility for known and foreseeable releases from the unit.

## 4.6.11.2 Wastewater Sludge/Septage Management

Wastewater sludge (biosolids) is a by-product of wastewater treatment. Treated domestic sludge is now referred to as biosolids to encourage using this material for fertilizer and soil amendment. Raw sludge usually contains 93 to 99.5 percent water with the balance being solids present in the wastewater and added to or cultured by wastewater treatment processes. Most Publically Owned Treatment Works treat the sludge prior to ultimate use or disposal. Normally, this treatment consists of dewatering and/or digestion.

Treated and untreated sludges may contain high concentrations of heavy metals, organic pollutants, pathogens, and nitrates. Improper storage and disposal of municipal sludges on land can result in degradation of ground and surface water. Therefore, sludge handling and disposal must be regulated.

Septage and grease are usually considered liquid waste, so landfill disposal is usually restricted. Septage, the residual solids periodically pumped from septic tanks, is commonly applied to farmland as fertilizer. Grease waste is usually recycled, but grease trap pumpings are commonly rejected by grease recyclers. Grease and septage usually must be disposed in a Class I or II waste management unit.

The Regional Board will regulate disposal of sludge and septage pursuant to CCR Title 27, Division 2, Subdivision 1 and Department of Health Services standards for sludge management.

Sludge containing less than 50% solids by weight may be placed in a Class III landfill if it can meet the following requirements, otherwise it must be placed in a Class II surface impoundment:

1. The landfill is equipped with a leachate collection and removal system;
2. The sludge must contain at least 20 percent solids if primary sludge, or at least 15 percent solids if secondary sludge, mixtures of primary and secondary sludges, or water treatment sludge; and
3. A minimum solids-to-liquid ratio of 5:1 by weight must be maintained to ensure that the co-disposal will not exceed the initial moisture-holding capacity of the nonhazardous solid waste. The Regional Board may require that a more stringent solids-to-liquid ratio be maintained, based on site-specific conditions.

4. Nonhazardous sludge containing greater than 50% solids by weight is generally considered solid waste.

Beneficial reuse of sludge/septage is increasing in popularity. Sludges and septage, (including composted, liquid, dewatered and dried sludges) have been successfully used as a soil amendment/fertilizer on farmland, orchards, forest lands, pasture, land reclamation projects (e.g., strip mines and landfills), parks and home gardens. As the concentrations of heavy metals has dropped in municipal sludge, and as advanced sludge treatment methods are utilized, the public's acceptance of beneficial reuse projects has improved. However, improper land application of sludge/septage can cause significant odor nuisance, attract flies, contain high levels of pathogens and heavy metals, and be aesthetically offensive due to the presence of plastics.

Currently, regulation of sludge and septage management projects is under the jurisdiction of the Regional Board. Handling and disposal of sludge/septage can be regulated under CCR Title 27, Division 2, Subdivision 1 and California Department of Toxic Substance Control Standards for hazardous waste management. If sludge is used beneficially, the project may be exempted from CCR Title 27, Division 2, Subdivision 1, but the Regional Board may issue waste discharge requirements.

The U.S. Environmental Protection Agency (USEPA) has promulgated a policy of promoting those municipal sludge management practices that provide for the beneficial use of sludge and septage while maintaining or improving environmental quality and protecting public health. On February 19, 1993, the USEPA published final sewage sludge regulations in 40 Code of Federal Regulations 503. The 503 regulations are intended to assure that use and disposal of sewage sludges and septage comply with federal sludge use and disposal criteria developed by the USEPA. The State Board or the California Integrated Waste Management Board may develop a State sludge management program consistent with the USEPA's policy and criteria for land application, surface disposal, and incineration of sludge to seek federal authorization to implement the 40 Code of Federal Regulations 503 sludge regulations.

## 4.6.11.3 Mining Activities (Nonfuel Commodities)

The Central Coast has had a rich and varied mining history. Currently extracted products include asbestos, decomposed granite, diatomite, dimension stone, dolomite, gypsum, limestone, sand and gravel, shale, specialty sand and stone. The hundreds of

inactive metal mines and prospects appear to be the worst polluters though. Mercury, used partly to amalgamate gold ore, was mined from the Little Bonanza deposit, San Luis Obispo County, as early as 1862. The Buena Vista Mine, which ceased production in 1970 or 1971, is believed to have been the last mercury producer in the Central Coast Region. Chromite deposits have been mined in San Luis Obispo County since about 1870. By 1944, and probably until the demise of production possibly 20 years ago, San Luis Obispo County produced more chromite than any other California county. Other products mined or prospected for historically include gold, silver, manganese, magnesium, antimony, copper, nickel, iron, barite, coal, feldspar, gemstones, biotite, molybdenum, peat, phosphate, sodium sulfate, sulfur, titanium, uranium, zircon, and possibly platinum.

The extent of environmental degradation by all mining ventures is not yet known. Active operations are regulated individually pursuant to the CCR Title 27, Division 2, Subdivision 1, the Porter-Cologne Water Quality Control Act, the California Surface Mining and Reclamation Act and/or the federal Clean Water Act (including the NPDES permit program). About 25 active mines currently hold Waste Discharge Requirements and/or NPDES surface water discharge permits and a few operations have been granted waivers. CCR Title 27, Division 2, Subdivision 1 land disposal requirements are imposed as required.

Inactive operations with responsible parties fall under the same purview, as warranted. Inactive mines, with or without responsible parties (those without are considered abandoned) may be remediated as federal Superfund sites pursuant to federal Comprehensive, Environmental Response, Compensation, and Liability Act, or as State Board Cleanup and Abatement Account sites. Low interest loans or government or academic grants may, in rare cases, be applied to inactive mine remediation.

Mines are subject to the Resource Conservation and Recovery Act, although comprehensive regulations have not yet been written. If hazardous constituents are present, Resource Conservation and Recovery Act, Subtitle C, and California Code of Regulations Title 22 may apply to active and inactive sites.

#### **4.6.11.4 Other Industrial Activities**

Cement Industry -- Concrete manufacturing operations generate two significant types of solid waste, kiln dust and "off-specification" concrete. The first, kiln dust, is classified as a designated waste under Title 22 and is typically disposed of in Class II or III landfills operated by the concrete manufacturers. The second waste, "off-spec" concrete, is generated

in much greater quantities and, while classified as a hazardous waste due to its very high pH (often ranging from 12.5 to 13.5 pH units), is frequently dumped onsite at the concrete plants and spread.

Cement batch plants generate large quantities of liquid and semi-solid wastes from rinsing of cement trucks and/or cement covered equipment. This waste, referred to as "washout" is very alkaline (pH may be as high as 12.5 in fresh cement), is high in total dissolved solids, and may contain assorted heavy metals. Washout may also contain various air-entrainment additives or other chemicals.

The Regional Board regulates cement kiln dust disposal and all ready mix cement plants where water quality could be impacted. Wastewater from cement batch plants is considered to be a designated waste, and may need to be discharged to a lined impoundment, if site-specific characteristics (e.g., soil type, depth to groundwater, groundwater quality, etc.) will not protect groundwater from degradation. The Regional Board will consider, on a case-by-case basis, the need to line cement wastewater ponds. Solid or semi-solid wastes should be deposited in landfills or other legal points of disposal unless the discharger can demonstrate the waste will not pose a threat to water quality if deposited onsite.

Asphalt production -- Asphalt batch plants generally involve mixing heavy long chain hydrocarbons with aggregates. Occasionally other hydrocarbon sources (diesel and gasoline contaminated soil) are mixed with asphalt as a beneficial reuse. Diesel fuel and other solvents are used to clean equipment and as "lubricants" to prevent asphalt from sticking to equipment. Large quantities of these materials are generally stored onsite. Water quality can be significantly degraded if these materials reach watercourses. Waste control measures are fairly straightforward at such sites. Petroleum products should be stored in tanks, and the tanks placed in lined holding areas. If spillage to soil occurs, contaminated soils should be scraped up, stored on a liner, and incorporated into asphalt as soon as possible. A berm (or other runoff control) should be placed downgradient from earthen material stockpiles.

Oilfield Exploration and Production Facilities -- Oil exploration and production is a thriving business in the Central Coast Region. Although drilling muds are exempt from Resource Conservation and Recovery Act, Oil Exploration and Production Operations are often subject to the requirements of CCR Title 27, Division 2, Subdivision 1 because they represent a threat to water quality. Due to the significant CCR Title 27, Division 2, Subdivision 1 workload, remote oil operations may not reach the top of the regulatory

priority list. The Interstate Oil and Gas Compact Commission recently recommended:

"The review team recommends State Board obtain the resources necessary to fully discharge its responsibilities...seek adequate resources from the legislature or use some other mechanism to enable Regional Boards to process applications for WDRs in a timely manner...One option is to remove or raise the statutory cap on discharger fees so that State Board may restructure its fee system to improve its equity and cure substantial resource shortcomings."

## 4.6.12 Resource Conservation Recovery Act (Subtitle D)

### Policy for Regulation of Discharges of Municipal Solid Waste

On June 17, 1993, the State Water Resources Control Board (State Board) adopted Resolution 93-62, entitled Policy For Regulations Of Discharges Of Municipal Solid Waste. A copy of this policy is available in Appendix A-12.

The Policy implements the State Board's regulations governing the discharge of waste to land, CCR Title 27, Division 2, Subdivision 1, and implements those water quality related portions of the federal regulations governing the discharge of municipal solid waste at landfills (40 Code of Federal Regulations Section 258.1 et seq., "federal municipal solid waste regulations") that are not addressed by CCR Title 27, Division 2, Subdivision 1. The federal municipal solid waste regulations apply to all landfills that receive waste on or after October 9, 1991; the majority of the federal provisions become effective on October 9, 1993 (federal deadline).

The Policy directs Regional Boards to revise-or adopt, as appropriate-prior to the Federal Deadline, the waste discharge requirements (WDRs) for each landfill subject to the federal municipal solid waste regulations. The revised WDRs must implement those regulations in the manner described in the Policy and must implement the CCR Title 27, Division 2, Subdivision 1 regulations as well.

Landfills are subject to Subtitle D in California beginning October 9, 1993 or October 9, 1995 depending on landfill size and whether it is within one mile of a drinking water intake.

These federal regulations apply to municipal solid waste landfills (Class III landfills, under CCR Title 27, Division 2, Subdivision 1). The Subtitle D regulations outline the classification of municipal landfills, siting

criteria, design criteria, operation procedures, water quality monitoring parameters and standards, closure and post-closure care requirements, and financial assurance guidelines similar to CCR Title 27, Division 2, Subdivision 1. USEPA considers Subtitle D to be minimum standards for landfill operation. States may have equal or more stringent requirements, but may not have less stringent requirements. If a state's landfill regulation program meets USEPA's approval, that state may apply to become an USEPA "approved state" for landfill regulation.

California received Subtitle D approval in October 1993 and will be able to consider engineering alternatives to certain provisions of Subtitle D.

## 4.6.13 Solid Waste Water Quality Assessment Test

In 1984, California Porter-Cologne Water Quality Control Act Section 13273 was adopted to require operators (and/or owners) of active and inactive solid waste disposal sites to perform a Solid Waste Assessment Test investigation. About 150 sites per year are to be analyzed statewide. The State Board has approved a statewide ranked list including 2,242 sites in 15 ranks. It has prioritized all sites on the basis of the potential threat to water quality and has established schedules for Investigation Workplan (Workplan) and Solid Waste Assessment Test report's submittals. The Central Coast Region's 15 ranks include 131 sites. Test reports are due the first day of July each year, depending on their ranking. Rank One sites were due July 1, 1987.

If monitoring information conclusively demonstrates hazardous waste is migrating, or has migrated to State waters, the site owner/operator may request a waiver of the Test reporting requirements pursuant to Water Code Section 13273(c). Waiver requests are usually requested within 120 days of the notification date. Water Code Section 13273.1 allows the site operator to request an exemption from Test reporting requirements by submitting a Solid Waste Assessment Questionnaire. Questionnaires may be submitted if a site contains less than 50,000 cubic yards of waste and is not known nor suspected of containing hazardous substances, other than household hazardous wastes. Based on this Questionnaire, the Regional Board may exempt the Operator from all or part of the Solid Waste Assessment reporting requirements.

Solid Waste Assessment Test reports are required to contain:

1. An analysis of the surface water and groundwater on, under, and within one mile of the solid waste disposal site to provide a reliable indication whether there is any leakage of hazardous waste.
2. A chemical characterization of the soil-pore liquid in those areas which are likely to be affected if the solid waste disposal site is leaking, as compared to geologically similar areas near the solid waste disposal site which have been affected by leakage or waste discharge (Porter-Cologne §13273[b]).
3. A finding whether hazardous waste is leaching into surface water or groundwater on, under, and within one mile of the disposal site.

If hazardous waste has migrated, the Regional Board must notify the Department of Health Services and the Integrated Waste Management Board, and take appropriate remedial action (Porter-Cologne §13273[e]).

More than eighty percent of Test sites (mostly unlined) evaluated in all climates and geologic terrain in California have been found to impact groundwater quality as part of the Solid Waste Assessment Test program.

From the beginning, the Test program was supported by the California General Fund. In recent years, agencies with programs with such funding have been under increasing pressure to find alternative funding or face elimination. These pressures resulted in the Test Program being understaffed and, in the summer of 1991, eliminated. At that time, almost 200 Test Reports had been accepted and reviewed by the Regional Water Boards. However, a backlog of nearly 300 additional Test Reports had been submitted and had not been reviewed. The Central Coast Region had reviewed and accepted 29 reports, however 14 were backlogged.

In 1992, the Legislature adopted Assembly Bill 3348 (Eastin) which allocated \$2,500,000 from the Integrated Waste Management Board's "Solid Waste Disposal Site Cleanup and Maintenance Account" to the State and Regional Boards to fund the review of the above backlog. This law restricted these funds to the review of Solid Waste Assessment Reports from Ranks One through Five only and required the work be in accordance with a Memorandum of Understanding between the Regional Boards and the California Integrated Waste Management Board. This Memorandum of Understanding was signed by the Executive Directors of the two agencies in January 1993.

## 4.7 Hazardous Waste Compliance Issues

The Regional Board obtains information regarding hazardous waste discharge through two reporting programs. These programs are "Reportable Qualities of Hazardous Waste and Sewage Discharges" and the "Proposition 65" program. These mechanisms are discussed below:

### 4.7.1 Reportable Quantities of Hazardous Waste and Sewage Discharges

California Porter-Cologne Water Quality Control Act Section 13271 requires the State Board and the Department of Health Services to adopt regulations establishing reportable quantities for substances listed as hazardous wastes or hazardous materials pursuant to Section 25140 of the Health and Safety Code. Reportable quantities are those which should be reported because they may pose a risk to public health or the environment if discharged to ground or surface water.

Similarly, the State Board was required to adopt regulations establishing reportable quantities for sewage. These requirements for reporting the discharge of sewage and hazardous materials do not supersede waste discharge requirements or water quality objectives.

The regulations for reportable quantities adopted by the State Board are included in Subchapter 9.2 of the California Code of Regulations.

### 4.7.2 Proposition 65

The Safe Drinking Water and Toxic Enforcement Act of 1986 (Proposition 65) went into effect January 1, 1987. Proposition 65 is found in the Health and Safety Code, Section 25249.5, et seq. It prohibits discharges of chemicals known to the State to cause cancer or reproductive toxicity to a potential source of drinking water, with certain exceptions. The Governor is required to publish a list of such chemicals. The list must be updated yearly. The current list is found in 22 California Code of Regulations, Section 12000.

Section 25180 of the Health and Safety Code requires designated governmental employees to disclose information to the local Board of Supervisors and local health officer regarding an illegal discharge of hazardous waste if the discharge is likely to cause substantial injury to the public. A designated

employee is one who is required to sign a conflict of interest statement. Any designated employee who knowingly or intentionally fails to report information, as required by Proposition 65, is subject to fines and imprisonment (Section 25180.7). The following information should be reported:

- Discharge type
- How discharge was discovered
- Location of discharge
- Probable discharger
- Possible contacts
- Concentration of contaminant in soil and/or water.

## 4.8 Nonpoint Source Measures

The State Nonpoint Source Management Plan initiated development of specific program objectives to be implemented at the State and Regional level. Currently, Regional Board staff are implementing the following State Board program objectives:

- A. Control of Nonpoint Source pollution (urban runoff; agriculture; land disturbance activities such as road construction/maintenance, land construction, timber harvesting, and mining; hydrologic modification; and individual disposal systems). These activities include outreach, education, public participation, technical assistance, financial assistance, interagency coordination, demonstration projects, and regulatory activities such as imposing septic tank area prohibitions.
- B. Preparation of contracts for projects selected for grant funding. Regional Board staff also participate in these projects by providing technical assistance and publicizing their results.
- C. Implementation of the 1990 Coastal Zone Act Reauthorization Amendments, as developed by the State Board and the California Coastal Commission. This shall be an enforceable Nonpoint Source Management Program to control land use and anthropomorphic activities impacts that have a significant affect on coastal waters. (Further discussion of the Amendments is provided later.)
- D. Initiation of nonpoint source watershed pilot programs.

Using State program objectives, Regional Board staff developed task-specific workplans to address nonpoint sources of pollution. For the Central Coastal Region, the following tasks are managed and implemented by the Nonpoint Source Program staff:

### Task 1: Water Quality Assessment

Regional Board staff reviewed and updated the nonpoint source portion of the Water Quality Assessment and prepared waterbody fact sheets. (The Water Quality Assessment and waterbody fact sheets are discussed in Chapter Six.)

### Task 2: Watershed Studies/Planning

Three impaired watersheds (Morro Bay Watershed, San Luis Obispo Creek Watershed, and San Lorenzo River Watershed) have been targeted for intensive activity. Major activities for San Luis Obispo Creek watershed include:

1. Develop a Demonstration "Total Maximum Daily Load" model.
2. Create a "San Luis Obispo Creek Riparian Task Force".
3. Implement a riparian corridor restoration project.
4. Identify major nonpoint pollutants and sources.
5. Develop a watershed management program.

For Morro Bay watershed, the activities include:

1. Develop a long term monitoring program to assess water quality improvements associated with the implementation of nonpoint source pollution control measures.
2. Develop funding for the long term monitoring program.
3. Implement a sediment reduction program using best management practices.
4. Participate in the Morro Bay Task Force.

For San Lorenzo River watershed, the activities include:

1. Develop a detailed assessment of Nonpoint Source impacts in the watershed.
2. Develop a wastewater management plan for on/off-site wastewater disposal.
3. Develop of a nutrient objective for the river.

4. Conduct experimental onsite wastewater treatment to reduce nitrogen discharge into the environment.

#### Task 3: Outreach Program

Staff meets regularly with individuals and local government agencies to promote education and solutions on Nonpoint Source problems. Additionally, the use of grant and loan resources to correct Nonpoint Source problems is emphasized during outreach activities.

Specific outreach activities include participation on the San Luis Obispo Creek Riparian Task Force, Morro Bay Task Force, and various 319(h)/205(j)/Basin Planning Technical Advisory Committees, and development of grant applications with local agencies.

#### Task 4: Project Tracking and Participation

Regional Board staff prepare contracts, coordinate with project proponents, track project progress, review and approve invoices, and provide technical support for Nonpoint Source grant funded projects.

## **4.8.1 Coastal Zone Act Reauthorization Amendments**

In November 1990, Congress enacted Section 6217 of the Coastal Zone Act Reauthorization Amendments to help address the problem of nonpoint source pollution in coastal waters. Section 6217 requires that coastal states with federally approved coastal management programs develop Coastal Nonpoint Pollution Control Programs. The legislative history indicates that the central purpose of section 6217 is to strengthen the links between federal and State coastal zone management and water quality programs in order to enhance efforts to manage land use activities that degrade coastal beneficial uses. The State coastal zone management agency designated under Section 306 of the Amendments and nonpoint source management agency designated under section 319 of the Clean Water Act will have a dual and co-equal role and responsibility in developing and implementing the coastal nonpoint program.

The program gives the U.S. Environmental Protection Agency (USEPA) and the National Oceanic and Atmospheric Administration joint authority to approve programs developed by the State to address 6217 requirements.

The State agencies chosen to develop California's Coastal Nonpoint Pollution Control Program are the State Board and the Coastal Commission. The statute requires that the State program be "coordinated closely with State and local water quality plans and

programs." This means that the State's nonpoint source programs under Sections 208 and 319 of the Clean Water Act and the coastal program must be examined to determine if they comprehensively address land use activities and anthropomorphic effects that have a significant effect on coastal waters. In addition, the State agencies are charged with developing a coordinated program that:

- identifies categories of nonpoint sources that adversely impact coastal waters;
- describes management measures to be implemented;
- identifies the land uses and critical coastal areas that will require more stringent or additional management measures;
- describes the State-developed additional management measures to be implemented in critical areas;
- documents the authorities the State will use to implement both the guidance and additional management measures, including designation of a lead agency for each source category and/or subcategory; and
- sets forth a schedule to achieve full implementation of the guidance management measures within three years of program approval by USEPA and National Oceanic and Atmospheric Administration, and full implementation of additional management measures within six years of program approval.

The Coastal Commission and the State Board staff have been working on a strategy to develop the required Coastal Nonpoint Pollution Control Program plan. Recently, the State Board directed staff to review and revise the statewide Nonpoint Source Management Plan to include a strong coastal component. Revision of the Plan is intended to satisfy the requirements of Section 6217 within the existing framework of current nonpoint source activities.

On a Regional Board level, staff has been involved with the statewide program since 1991. A pilot project, "The New Coastal Nonpoint Pollution Control Program using the Morro Bay Watershed as a Model" was performed to assess the feasibility of establishing the Coastal Nonpoint Pollution Control Program in California. Regional Board staff supplied technical information and reviewed reports. Concerted planning and implementation efforts on target coastal watersheds such as Morro Bay will be major accomplishments to satisfy Coastal Nonpoint Pollution Control Program requirements. As the program goes



statewide, Regional Board staff will attend technical advisory committee meetings and will work closely with staff of the State Board and other Regional Boards, as well as staff of other relevant local, State, and federal agencies to develop a workable Coastal Nonpoint Pollution Control Program.

Wastewater originating from nonpoint sources includes those from urban runoff, agricultural activities, onsite sewage disposal systems, and land disturbance activities. Management of these types of nonpoint source discharges are discussed in the following section. The Regional Board will be developing management practices for marinas and recreational boating; hydromodification facilities; and wetlands, riparian areas, and vegetated treatment systems at a future date.

## **4.8.2 Urban Runoff Management**

The effect of urban runoff on receiving water quality is a problem which has only recently come to be recognized. Most of the work up to the present has centered on characterizing urban runoff: concentrations of various constituents have been measured, attempts to relate these to such factors as land use type and rainfall intensity have been made, and studies concerning the amounts of these constituents present on street surfaces have been conducted. It appears that considerable quantities of contaminants, heavy metals in particular, may enter the receiving waters through urban runoff. The federal Water Pollution Control Act Amendments of 1972 stress future "control of treatment of all point and nonpoint sources of pollution." Thus the federal government has concluded that nonpoint sources, such as urban runoff, are indeed deleterious to the aquatic environment and that measures should be taken to control such emissions.

There are four basic approaches to controlling pollution from urban runoff: (1) prevent contaminants from reaching urban land surfaces, (2) improve street cleaning and cleaning of other areas where contaminants may be present, (3) treat runoff prior to discharge to receiving waters, and (4) control land use and development. Which approach or combination of approaches is most effective or economical has not yet been studied extensively. Thus only the basic characteristics of each approach can be discussed. In addition to these direct approaches, measures to reduce the volume of runoff from urban areas are also available.

### **4.8.2.1 Source Controls**

The first approach, which emphasizes source control, has many aspects. Tough effective air pollution laws can probably aid in reducing the amount of certain materials deposited on the land. An obvious example is lead in automobile exhaust emissions. Effective anti-litter ordinances and campaigns can aid in reducing floatable materials washed to surface waters. These materials are objectionable primarily from an aesthetics viewpoint, although water fowl can be affected by plastics. New construction techniques may reduce emissions to receiving waters. Erosion can be decreased by seeding, sodding, or matting excavated areas as quickly as practicable. Construction in certain critical areas can be limited to the dry season. Stockpiling of excavated material can be regulated to minimize erosion. Control of chlorinated hydrocarbon pesticide usage would reduce the amounts found on urban land surfaces and thus reduce the amounts washed to natural waters.

### **4.8.2.2 Street Cleaning**

The second approach to reducing pollution from urban runoff involves improving street cleaning techniques. Generally, street cleaning as presently practiced is intended to remove large pieces of litter which are aesthetically objectionable. The removal of fine material which may account for most of the important contaminants is minimal. It may be possible to design mechanical sweepers to remove a greater fraction of the fine material. Alternatively, vacuum-type street cleaners could produce better results.

In addition to streets, sidewalks and roofs contribute large amounts of runoff. Controlling contaminants present on these surfaces would be more difficult and would be up to individuals. Advertising campaigns would probably be unproductive and legislation would be unworkable except perhaps in specific, localized situations. Therefore, contaminant removal will probably be limited to street surfaces.

In many areas, streets are cleaned by flushing with water from a tank truck. If catch basins are present, this material may be trapped in them. If catch basins do not exist, the material will be simply washed to the storm sewers where subsequent rainfall will carry them to surface waters. Where catch basins are regularly cleaned out, they can be effective in removing materials during runoff. Where they are allowed to fill up with material, they add to the pollution loading during a storm by discharging septic material. In any case, catch basins usually exist in older urban areas and have a rather low efficiency in removing contaminants from stormwater.

### 4.8.2.3 Treatment

The third approach to reducing the effects of urban runoff on receiving water quality involves collecting and treating the runoff. Physical or physical-chemical treatment would be required; the intermittent nature of storm flows precludes biological treatment. Examples of possible treatment processes are simple sedimentation, sedimentation with chemical clarification, and dissolved air flotation. In addition to cost, a principal problem with this approach is collection. Present storm sewerage systems generally drain to open creeks and rivers or directly to tidal waters. Even if treatment facilities were located at various sites in the Basin, a massive collection system would have to be built.

The economic question of "treatment vs. transport" would have to be studied with specific regard to stormwater runoff. Local sewage treatment plants abandoned in favor of regional facilities could possibly be utilized in such a program. One method of cutting down the peak flow capacity required is to provide storage volume in the collection system.

Solutions to the problem of preventing water quality degradation by urban runoff are only in the earliest stages of development and consist mostly of plausible hypothesis on how to deal with the problem. Therefore, it is not possible at this time to present a definite plan with regard to this subject. It is probable that research and study which up to now has emphasized defining and characterizing the problem, will turn to developing methods of control. The federal Water Pollution Control Act Amendments of 1972 state specifically that the EPA is authorized to conduct and assist studies "which will demonstrate a new or improved method of preventing, reducing, and eliminating the discharge into any waters of pollutants from sewers which carry storm water..." Considerable progress will be made during the next few years.

Information should be collected and studied so that a workable plan can be implemented in the future.

### 4.8.2.4 Control of Urbanization

A fourth approach is to encourage controls on urbanization which will either reduce the volume of runoff or at least not cause runoff to increase as a result of urban growth. The usual pattern is that increased urbanization leads to higher runoff coefficients, reflecting the many impervious surfaces associated with development. Roof drains to storm sewers, paved parking lots and streets, installation of storm sewers, filling of natural recharge areas, and increased efficiency in realigned and resurfaced stream channels all are characteristics of urban growth. Development near streams and on steep

slopes is deleterious to water resources; it is less disruptive to develop the lower portions of a watershed than the headwater areas, both from the standpoint of the length of channel affected and the extent of channel enlargement necessary to convey stormwater. Use of porous pavements and less reliance on roof connections to storm drains and more emphasis on local recharge would reduce the peak volume of runoff from storms. Areal mass emissions of urban drainage constituents should be quantified. Urban planning should be more cognizant of land constraints to permit greater natural recharge where possible and feasible and to discourage intensive development of steep land particularly in headwater areas.

## 4.8.3 Agricultural Water and Wastewater Management

Agricultural wastewaters and the effect of agricultural operations are a result of land use practices; controls should ultimately be developed from land use plans. Controls are required to minimize adverse effects from agricultural practices. The following discussion is confined to recommended improvements in practices and to the scope of federal-state permit programs which will regulate certain agricultural activities. The discussion of practices is limited here to animal confinement and irrigation practices. Although Public Law 92-500 defines a confined animal operation as a point source, this plan presents it in the traditional manner of dispersed nonpoint sources. Pesticide use and limits on fertilizer applications are not specifically considered; these materials are covered by appropriate water quality objectives.

### 4.8.3.1 Federal-State Permits Governing Agricultural Operations

Dischargers of wastes are managed in part by the NPDES permit program. Any person proposing to discharge waste that could affect the quality of the waters of the State must file a report of waste discharge with the appropriate regional board. The Regional Board will prescribe discharge requirements. The requirements implement water quality control plans and take into consideration beneficial uses to be protected.

Public Law 92-500 directed the Environmental Protection Agency to set up a permit system for all dischargers. Agriculture is specifically considered and permits are required for:

1. Feed lots with 1,000 or more slaughter steers and heifers.

2. Dairies with 700 head or more, including milkers, pregnant heifers, and dry mature cows, but not calves.
3. Swine facilities with 2,500 or more swine weighing 55 pounds or more.
4. Sheep feedlots with 10,000 head or more.
5. Turkey lots with 55,000 birds, unless the facilities are covered and dry.
6. Laying hens and broilers, with continuous flow watering, and 100,000 or more birds.
7. Laying hens and broilers, with liquid manure handling systems, and 30,000 or more birds.
8. Irrigation return flow from 3,000 or more continuous acres of land when conveyed to navigable waters from one or more point sources.

The law also provides that the State may administer its own permit program if EPA determines such program is adequate to carry out the objective of the Law. On March 26, 1973, this authority was transferred from the EPA to the State of California for waters within the State. Thus, the Regional Board issues discharge requirements to the agricultural operations covered under the aforementioned guidelines. The State may require discharge permits from any discharger, regardless of size.

#### **4.8.3.2 Animal Confinement Operations**

Animal confinements such as feedlots and dairy corrals present a surface runoff problem during wet winter flows. Runoff water passes through hillside operations to sometimes contribute manure loads to the surface streams. Stockpiled manure may also add to the problem. Disposing of washwater and manures from dairies in such a manner that groundwaters are not degraded can be a problem. Most dairies have some associated land for waste disposal. The land is devoted to crops and pasture and its assimilative capacity will depend upon the size, crop, crop yield, and the season. During intensive growth periods, crops can utilize more nutrients than in slow growth period. Small dairies with adequate cropland in close proximity may be able to use washwaters year round as a source of nutrients. Large dairies with smaller acreage will view the slurry wastes as a disposal problem, not a resource. Thus, there theoretically exists a threshold size for waste disposal. Regulations to achieve this size would be impractical and unenforceable. Cropland is expensive in the basin and would be difficult to acquire. However, a

combination of crop patterns and pasture land best suited for each size operation should be determined and the dairymen should be encouraged to follow such a pattern. Where acreage is not available, mutually advantageous agreements between the dairymen and a neighbor cultivator could be formed for disposal of dairy wastes.

Sumps, holding ponds, and reservoirs holding manure wastes should be protected from flood flows. No pipes, drains or ditches from the milk barn should be allowed to drain in or near a stream channel.

Specific Regional Board policies pertaining to animal confinement operations can be found under "Control Actions" in Chapter Five.

#### **4.8.3.3 Irrigation Operations - Need for Salt Management**

Salts originate by dissolution of the more soluble portions of rocks and soil particles in rainwater (weathering). Such salts are transported in solution, but are concentrated in soils, waters, and so-called salt sinks due to evaporation from soil and water surfaces and transpiration (use) by crops (plants). This removal of water by evaporation or transpiration leaves salts behind. Salts are concentrated by each successive evaporative loss of water. In time, accumulations of salt can go from no-problem to extreme-problem levels unless some controls are applied.

For irrigated agriculture to continue production into the foreseeable future, this problem of gradual accumulation of salts in soils and waters must be faced and kept under control at acceptable levels. Otherwise, production will decline even under the best management, and no added amount of good management will be able to continue production of the quantities of food crops needed. In most of California's water basins, the rate of export or removal of salts from the basin will need to be increased to more closely match or exceed the rate of salt accumulation. For each basin, not only do the rates of import and export of salts need to be in reasonably close balance, but the balance must also be maintained at a sufficiently low level of salinity to meet the quality demands of the various designated beneficial uses. This is often referred to as maintenance of a "favorable salt balance."

The rate of water quality degradation within a basin which results from inadequate salt exports is slow. It may be so slow that the need for control of salts is believed to be far into the future and of no concern to present planning. However, just as degradation may be a slow process, correction of a critical basin-wide

salinity problem is also an extremely slow process. Good planning, now, to control this long-term, slow degradation of our soil and water resources seems the better course of action, rather than to wait until the problem becomes critical. Decisions made, or not made, now can be critical to control in the future.

Agriculture's need for salt management is both for on-farm management and for off-farm (basin-wide) management. The absolute need for discharge of salts by agriculture will create conflicts with other water users - even other agricultural water users.

Compromises and trade-offs will be necessary to reconcile these conflicts; however, necessary motivation for change in management at the farm level will need to be tied to dollars and the economic consequences of "no- change." If required agricultural management changes for essential pollution control result in added costs to the farmer, he has the same hard choices of any other businessman:

1. Absorb the cost with reduced profit
2. Pass on the cost in increased prices to consumers
3. Accept some form of public subsidy to off-set cost
4. Go out of business
5. Change crops grown

In coastal higher rainfall areas, irrigated agriculture could probably continue almost indefinitely, since irrigation would be used primarily during dry summer periods to supplement winter rainfall. Rainfall would be sufficient to flush salts through soils and provide adequate recharge and outflow from the groundwater basin toward the ocean for salt control. There is more cause for concern in the drier inland areas such as the Salinas Hydrologic Unit and in the naturally mineralized groundwater areas such as the Santa Maria Valley.

#### **4.8.3.4 Improved Salt Management Techniques**

A concept of minimal degradation should be considered in some areas, but this will need to be coupled with management of the surface water and groundwater supplies to minimize and correct the effects of degradation that may occur. If complete correction is not possible, improved management will delay the time when salts reach critical levels. Several options available to correct degradation through improved salt management follow.

Improved irrigation efficiency would reduce both potential and actual pollutants in the water moving from surface to ground. Improved efficiency would also reduce total quantities of salts leaching to the water table and cut down on withdrawals or diversions from the limited water supply. Present statewide efficiency of water use may average 50 to 60 percent, but individual uses will vary from an estimated low of 30 percent where water is plentiful and inexpensive to a high of 95 percent where water quantity is limited and/or the price is high. Implementation of the Leaching Requirement reported by U.S. Salinity Laboratory, Riverside, will help improve efficiency of irrigation. Other research data by this same laboratory has been reported on the effects of low leaching fractions in reduction of salt loads leaching to water tables. The new data offers real incentives to agriculture to improve irrigation efficiency in the form of real dollars saved by the farmer. Real water saved by agriculture can then be used for dilution, recharge, or nonagricultural uses. True, the salts moving to the water table under these low leaching fractions will be more concentrated, but due to low solubilities of certain salts, a progressive precipitation and removal from solution occurs as the salt concentration in the percolating soil solution rises. As the concentration rises, considerable portions of the low solubility salts come out of solution, e.g., the relatively insoluble lime, dolomite, and slightly soluble gypsum.

With these low leaching fractions, salt load to the underground may be reduced as much as 50 percent in some cases. Sodium salts (sodium chloride, and sulfate) are not affected, so in relation to calcium and magnesium salts these sodium salts in the percolating waters increase. The compounds which precipitate are deposited in the lower root zone or below and cause no problem to agriculture except for a few specialized situations which are correctable (lime induced chlorosis). The increased proportions of sodium salts (higher SAR) will not reduce permeabilities of subsoils since salinity remains high enough to continue normal permeabilities of subsoils. The higher sodium (SAR) reaching water tables may reduce hardness slightly, but is not expected to be a problem to users of the groundwaters.

Crop production can continue into the foreseeable future in the low rainfall areas if the minimal degradation that almost inevitably will occur is offset (a) by recharge and replenishment of the underground which will furnish dilution water for the added salts and (b) by drainage or removal of degraded waters at a sufficient rate to maintain low salt levels and achieve a satisfactory balance between salts coming into the basin and salts leaving the basin.

To help in recharge and dilution, additional winter runoff can be stored in surface reservoirs for later use

for either surface stream or groundwater quantity/quality enhancement or maintenance, e.g., Nacimiento and Twitchell reservoirs. Possible future reservoirs may be located on the Arroyo Seco and Carmel rivers. Or winter runoff could be used directly for groundwater recharge to enhance flushing and flow-through dilution of salts and pollutants.

Drainage wells which discharge to drains leading to salt sinks are a possibility in removing salty waters, but these have had only limited success in draining high water table areas. However, they might be well adapted to groundwater quality maintenance. Such wells could be drilled and operated to recover the salty top layers of water tables where salts are believed to accumulate as a layer of poorer quality water over the better quality deeper layers. Since most of the movement within water tables is thought to be horizontal and downslope, and vertical mixing is relatively slow, the possibility of recovering polluted upper layers of water tables should be explored as a quality maintenance tool or rejuvenation procedure for degraded water supplies.

Underdrains (tile systems) can aid in both water and salt management. Perched water tables intercept percolating salts, nutrients, and other pollutants and offer real possibilities as an aid in management and protection of the overall water quality of a basin. A "perched" water table is held up and separated from deeper aquifers by a relatively impermeable barrier (soil, rock, hardpan). This barrier often protects the deeper waters from pollution by preventing leakage of polluted waters from above. Perched water tables exist in portions of several basins. Salts and nutrients collected in these perched water tables may be tapped by underdrains (tile systems) and transported through the basin drainage system to disposal sites.

Basin-wide or areawide drainage systems will be needed in order to move unusable wastewaters to acceptable temporary or permanent disposal sites (salt sinks). On-farm drainage problems will normally be solved at individual farmer expense because of the economics involved--the cost is not prohibitive and the costs of "not-solving" the problem (reduced yields, changing cropping patterns, or going out of business) are unacceptable. The off-farm part of drainage, however, is too big for individual farmers to solve, and some form of collective, organized large scale action is needed. The off-farm problems include collection of discharges, rights-of-way for conveyance, building and maintenance of a drainage system, disposal site acquisition, and management for compliance with discharge requirements.

Acceptable temporary or permanent salt disposal sites (salt sinks) must be designated and used. The Pacific Ocean is the only acceptable sink for most of the

Central Coastal Basin; however, the Carrizo Plain groundwater basin and certain other highly mineralized groundwater basins may be acceptable. To be able to remove salts as required to maintain a low salinity level in any one basin, there must be some other basin or site that will accept the salts. These acceptor areas are known as salt sinks. Without acceptable salt sinks, salt management becomes a long-term losing battle and a frustrating exercise in futility.

Other salt inputs to a basin can be reduced by improved management of other salt sources such as fertilizer, animal wastes, and soil amendments. Regulation may be required but an appreciable improvement can be expected by education of farmers to better understand and better utilize existing information and guidelines. A salt routing approach could be used in areas such as Pancho Rico Creek to permit discharge of highly mineralized wastewater during periods of high flow.

#### **4.8.3.5 Mushroom Farm Operations**

Mushroom farm operations present surface water or groundwater problems if not properly managed.

##### **4.8.3.5.1 Typical Mushroom Farm Operation**

Compost is needed as a growing base medium to produce mushrooms. Typically compost is produced onsite from straw, horse manure, cottonseed meal, or other organic matter. During composting, the organic material breaks down into a useable protein source for mushrooms. Water, added to assist the composting process, is constantly leaching through compost piles. Once compost is ready for use, it is placed in mushroom growing trays. After mushroom harvesting, steaming and fumigation sterilize the growing house and spent compost. Spent compost is then removed to "spent compost storage areas" and marketed as a soil additive or disposed of in some other manner.

##### **4.8.3.5.2 Types of Wastes Discharged**

Composting operations are typically carried out on concrete composting slabs. Compost is frequently sprayed with water. Excess water typically drains into a sump. Normally, excess water is recycled by pumping it back to spray the pile. In summer very little runoff or leachate is produced from composting. During the rainy season the sump collects more runoff from the compost slab than is recycled. Discharge to drainageways or containment sumps may result.

When mushroom beds are irrigated, excess water drains from concrete floors to drainageways or

disposal sumps. This water contains peat moss, soluble substances from beds, salt from salt pans (used to "sanitize" the footwear of persons entering the cultivating room), and whatever is on the floor, such as pesticide residues and mushroom stems, at the time the floor is washed.

Steam is used for tray sterilization and to heat and sterilize growing houses. Prior to entering boilers, water is softened and treated with an organic or inorganic corrosion and scale inhibitors. Salt is used as a water softener regenerant. Discharge of water softener regenerant and boiler blowdown to drainageways or disposal sumps may occur.

Solid wastes consisting of pesticide bags, mushroom roots and stumps, cardboard boxes, spent compost, and general debris are generated by mushroom farms.

Some of the disinfectants, fungicides, and pesticides being sprayed on the floor, walls, and mushrooms are occasionally washed off during washdown of the facility. Generally, pesticides used in this business have a relatively short life.

#### **4.8.3.5.3 Possible Water Quality Problems**

Compost leachate and irrigation/ washwater is high in biochemical oxygen demand (BOD). BOD is generally considered high if the concentration exceeds 30 mg/L, but this can vary from situation to situation. If discharged to surface waters, these wastes may depress dissolved oxygen to a critical level, and provide a nutrient source for undesirable aquatic growth. Improper disposal may also cause impacts on groundwater. Nitrates are a particular concern.

Discharges of water softener regenerant and boiler blowdown may degrade surface water and groundwater if improperly disposed. These wastes are high in Total Dissolved Solids, Sodium, and Chloride concentrations. Boiler blow-down may also contain organic or inorganic corrosion and scale inhibitors which could present toxicity problems if improperly disposed. Solid wastes can be a problem if improperly disposed.

Disinfectants, fungicides, and pesticides do not appear to present water quality problems based on inspections and limited sampling. These biocides can be a problem if handled improperly. Surface water runoff entering mushroom farm operations can become contaminated if runoff contacts any of the sources described above.

#### **4.8.3.5.4 Additional Concerns**

Wastes can create a nuisance. Public health can be jeopardized if vectors develop among solid wastes. Further, odors resulting from storage of wastes can become offensive and may obstruct the free use of neighboring property.

#### **4.8.3.5.5 Recommendations**

1. Spent irrigation/washwater and compost leachate may be reused to spray compost piles.
2. Spent irrigation/washwater, compost leachate, and contaminated surface water runoff should be collected for treatment, storage, and disposal in lined ponds, unless shown by geohydrologic analysis that groundwater will not be affected. If needed, aeration should be provided to stabilize organic substances and prevent odor problems. Dissolved oxygen of 1.0 mg/L or more is recommended for storage ponds.
3. Mushroom farm wastes, excluding water softener regenerant, may be used to irrigate farm crops during dry weather months. When salt is properly handled, the sodium and chloride content of these waters should be suitable for this purpose. The discharger must demonstrate to the Regional Board that irrigation water will not degrade beneficial water uses.
4. When irrigation is utilized, application rates and irrigation practices should be suitable to the crops irrigated.
5. Water softener regenerant and boiler blowdown should be disposed of separately from spent irrigation/washwater. Since its volume is small and concentration of pollutants is high, it is best to evaporate the liquid on a lined drying bed, or provide a documented test by a registered Engineer or laboratory that the soils permeability in the disposal area is 10-6 cm/sec or less. Two drying beds should be used for the purpose of holding salt/regenerant liquid and boiler blowdown waste. Discharges to beds are alternated to allow sufficient drying time.
6. Drying bed residue from any disposal pond should be disposed at a suitable solid waste disposal site.
7. As an alternative, water softener regenerant and boiler blowdown can be hauled in liquid form to a suitable disposal site, or discharged to the ocean through a suitable outfall.

8. Chemical alternatives for sanitizing footwear to replace salt pans should be investigated by farm operators.
9. If used, salt sanitation pans should be at least 4 inches deep and elevated to prevent contact between salt and water. Salt solution should remain in pans until disposed. Spent salt should be dumped into a sealed container and disposed at a suitable site.
10. Solid waste should be routinely collected and disposed at a suitable site.

#### **4.8.3.5.6 Prohibitions**

The following activities are prohibited at mushroom farms:

1. Discharge of inadequately treated waste, including leachate, high BOD, high nutrient waste, and contaminated surface water runoff to drainageways, surface waters, and groundwaters.
2. Discharge of untreated water softener regenerant and boiler blowdown waste in a manner that pollutes any non-saline surface water or groundwater.
3. Discharge and/or storage of waste, including spent compost, in a manner promoting nuisance and vector development.
4. Disposal of sludges, salt residues, pesticide residues, and solid waste in a manner not accepted by the Regional Board.

#### **4.8.3.6 Range Management**

Rangeland is the most extensive land use type in California, accounting for more than 40 million acres of the State's 101 million acres. As most of the rangelands are located between forested areas and major river systems, nearly all surface waters in the State flow through rangelands. Thus, rangeland activities can greatly impact water quality. In this section, grazing activities are discussed.

##### **4.8.3.6.1 Grazing**

Grazing activities (particularly overgrazing), by contributing excessive sediment, nutrients, and pathogens, can adversely impact water quality and impair beneficial uses. Soil erosion and sedimentation are the primary causes of lowered water quality from rangelands. When grazing removes most of the vegetative cover from pastures and rangelands, the soil surface is exposed to erosion from wind and water. With runoff, eroded soil becomes sediment which can

impair stream uses and alter stream channel morphology and results in decreased recharge capacity through clogging of channel bottoms. With steep slopes, highly erodible soils and interim storm events, the sediment delivery ratio (a measure of the amount of eroded soil delivery to a waterbody) on rangeland can be very high. Streambank erosion and lakeshore erosion are other sources of sediment on rangelands. Lakeshores, streambanks, and associated riparian zones are often subjected to heavy livestock use. Trampling and grazing of vegetation contribute to lakeshore and streamside instability as well as accelerated erosion.

Sediments can contribute large amounts of nutrients to surface water. Nutrients, mainly nitrogen and phosphorous, from manure and decaying vegetation also enter surface waters, particularly during runoff periods. Very critical nutrient problems can develop where livestock congregate for water, feed, salt, and shade. Pasture fertilization can also be a source of nutrients to surface waters, as well as a source of pesticides, particularly if flood irrigation techniques are used on rangelands.

Stream zone and lakeshore areas are important for water quality protection in that they can "buffer" (intercept and store nutrients which have entered surface water and groundwater from upgradient areas). These "buffer zones" are more sensitive to processes which can increase nutrient discharges such as soil compaction, soil erosion, and vegetation damage than other areas of the rangeland.

Localized contamination by pathogens that could impact human health in surface water, groundwater, and soils can result from livestock in pastures and rangelands. Rangeland streams can show increased coliform bacterial levels with fecal coliform levels tending to increase as intensity of livestock use increases. Fecal coliform serve as indicators that pathogens could exist and flourish. The extent of contamination is usually determined by livestock density, sizing, and frequency of grazing, and access to the surface waters.

##### Grazing Control Measures

Grazing activities occur on both public and private lands in the Central Coast Region. Regulation of grazing on federal lands differs from that on private lands.

Federal lands -- Grazing activities on federal lands are regulated by the responsible land management agency, such as the U. S. Bureau of Land Management or the U.S. Forest Service. Through Memorandum of Understandings and Management Agency Agreements, the Regional Board recognizes

the water quality authority of the U.S. Forest Service and U.S. Bureau of Land Management in range management activities on federal lands. Both these agencies require allotment management plans to be prepared for a specific area and for an individual permittee. The Regional Board relies on the water quality expertise of these agencies to include appropriate water quality measures in the allotment management plans. Most allotment management plans include specific Best Management Practices to protect water quality and existing and potential beneficial uses.

Non-federal (private) lands -- The Range Management Advisory Committee is a statutory committee which advises the California Board of Forestry on rangeland resources. The Committee has identified water quality protection as a major rangeland issue and has assumed a lead role in developing a Water Quality Management Plan for private rangelands in California. Regional Board staff is participating in the Plan's development. Sections proposed for inclusion in the Plan are status of water quality and soil stability on State rangelands, authority, mandates, and programs for water quality and watershed protection, local water quality planning guidelines, sources of assistance, development of management measures (Best Management Practices), State agency water quality responsibilities, and monitoring guidelines. Upon its completion, the Plan will be submitted to the State Board. On private lands whose owners request assistance, the U.S. Soil Conservation Service, in cooperation with the local Resource Conservation Districts, can provide technical and financial assistance for range and water quality improvement projects. A Memorandum of Understanding is in place between the U.S. Soil Conservation Service and the State Board for planning and technical assistance related to water quality actions and activities undertaken to resolve nonpoint source problems on private lands.

On both public and private lands, the Regional Board encourages grazing strategies that maintain adequate vegetative cover to reduce erosion and sedimentation. The Regional Board promotes dispersal of livestock away from surface waters as an effective means of reducing nutrient and pathogen loading. The Regional Board encourages use of Best Management Practices to improve water quality, protect beneficial uses, protect stream zone and lakeshore areas, and improve range and watershed conditions including:

- Implementing rest-rotation grazing strategies,
- Changing the season of use (on/off dates),
- Limiting the number of animals,

- Increasing the use of range riders to improve animal distribution and use of forage,
- Fencing to exclude grazing in sensitive areas,
- Developing non-lakeshore and non-stream zone watering sites,
- Constructing physical improvement projects such as check dams, and
- Restoring riparian habitat.

These same Best Management Practices may result in improved range and increased forage production, resulting in increased economic benefit to the rancher and landowner. The Regional Board also encourages landowners to develop appropriate site-specific Best Management Practices using the technical assistance of the U.S. Soil Conservation Service and the USEPA.

In addition to relying on the grazing management expertise of agencies such as the U.S. Forest Service, U.S. Bureau of Land Management, or Range Management Advisory Committee, the Regional Board can directly regulate grazing activities to protect water quality. Actions available to the Regional Board include:

1. Require that a Report of Waste Discharge be filed, that allotment management plans for specific federal lands be prepared, or that a Coordinated Resource Management Plan be adopted within one year of problem documentation. Such problems indicate impairment of beneficial uses or violation or threatened violation of water quality objectives.
2. Require that all allotment management plans (utilized for federal lands) and Coastal Resource Management Plans contain Best Management Practices necessary to correct existing water quality problems or to protect water quality so as to meet all applicable beneficial uses and water quality objectives contained in Chapters Two and Three, respectively, of this Basin Plan. Corrective measures would have to be implemented within one year of submittal of the allotment management plan or Coastal Resource Management Plan, except where staged Best Management Practices are appropriate. Implementation of a staged Best Management Practice must commence within one year of submittal of the allotment management plan or Coastal Resource Management Plan.



3. Require that each allotment management plan (utilized for federal lands) or Coastal Resource Management Plan include specific objectives, actions, and monitoring and evaluation procedures. The discussion of actions must establish the seasons of use, number of livestock permitted, grazing system(s) to be used, a schedule for rehabilitation of ranges in unsatisfactory condition, a schedule for initiating range improvements, and a schedule for maintenance of range improvements must include priorities and planned completion dates. The discussion of monitoring and evaluation must propose a method and timetable for reporting of livestock forage conditions, watershed condition, and surface water and groundwater quality.
4. Require that all allotment management plans and Coastal Resource Management Plans be circulated to interested parties, organizations, and public agencies.
5. Consider adoption of waste discharge requirements if an allotment management plan or Coastal Resource Management Plan is not prepared or if the Executive Officer and the landowner do not agree on Best Management Practices proposed in an allotment management plan or Coastal Resource Management Plan.
6. Decide that allotment management plans and Coastal Resource Management Plans prepared to address a documented watershed or water quality problem may be accepted by the Regional Board's Executive Officer in lieu of adoption of Waste Discharge Requirements.
7. Oversee monitoring of water quality variables and beneficial uses. Provide data interpretation.
8. Encourage the U.S. Bureau of Land Management, U.S. Forest Service, Resource Conservation District, and private landowners to develop watering sites for livestock away from Lake shores, stream zones, and riparian areas.
9. Encourage private landowners to request technical and financial assistance from U.S. Soil Conservation Service, in cooperation with the local Resource Conservation Districts, in the preparation of allotment management plans and the implementation or construction of grazing and water quality improvements.
10. Continue to coordinate with the Range Management Advisory Committee in the development of a water quality management plan for private rangelands.

## 4.8.4 Individual, Alternative, and Community Onsite Wastewater Systems

### 4.8.4.1 Onsite Wastewater System Requirements

Requirements for siting, design, operation, maintenance, and management of onsite wastewater systems are specified in the State Water Resources Control Board's *Water Quality Control Policy for Siting, Design, Operation, and Maintenance of Onsite Wastewater Treatment Systems* (OWTS Policy). The OWTS Policy sets forth a tiered implementation program with requirements based upon levels (tiers) of potential threat to water quality. The OWTS Policy includes a conditional waiver of waste discharge requirements for onsite systems that comply with the policy.

The OWTS Policy, including future revisions, is incorporated into this Basin Plan and shall be implemented according to the policy's provisions.

### 4.8.4.2 Discharge Prohibitions

**In order to achieve water quality objectives, protect present and future beneficial water uses, protect public health, and prevent nuisance, discharges of waste are prohibited in the following areas:**

1. Discharges from individual sewage disposal systems are prohibited in portions of the community of Nipomo, San Luis Obispo County, which are particularly described in Appendix A-27.
2. Discharges from individual sewage disposal systems within the San Lorenzo River Watershed shall be managed as follows:

Discharges shall be allowed, providing the County of Santa Cruz, as lead agency, implements the "Wastewater Management Plan for the San Lorenzo River Watershed, County of Santa Cruz, Health Services Agency, Environmental Health Service", February 1995 and "San Lorenzo Nitrate Management Plan, Phase II Final Report", February 1995, County of Santa Cruz, Health Services Agency, Environmental Health Service (Wastewater Management Plan) and assures the Regional Board that areas of the San Lorenzo River Watershed are serviced by wastewater disposal systems to protect and enhance water quality, to protect and restore beneficial uses of

water, and to abate and prevent nuisance, pollution, and contamination.

In fulfilling the responsibilities identified above, the County of Santa Cruz shall submit annual reports beginning on January 15, 1996. The report shall state the status and progress of the Wastewater Management Plan in the San Lorenzo River Watershed. The County of Santa Cruz annual report shall document the results of:

- a. Existing disposal system performance evaluations,
- b. Disposal system improvements,
- c. Inspection and maintenance of onsite systems,
- d. Community disposal system improvements,
- e. New development and expansion of existing system protocol and standards,
- f. Water quality monitoring and evaluation,
- g. Program administration management, and
- h. Program information management.

The report shall also document progress on each element of the Nitrate Management Plan, including:

- a. Parcel size limit,
- b. Wastewater Management Plan implementation,
- c. Boulder Creek Country Club Wastewater Treatment Plant Upgrade,
- d. Shallow leachfield installation,
- e. Enhanced wastewater treatment for sandy soils,
- f. Enhanced wastewater treatment for large onsite disposal systems,
- g. Inclusion of nitrogen reduction in Waste Discharge Permits,
- h. Livestock and stable management,
- i. Protection of groundwater recharge areas,
- j. Protection of riparian corridors and erosion control,
- k. Nitrate control for new uses,
- l. Scotts Valley nitrate discharge reduction, and
- m. Monitoring for nitrate in surface water and groundwater.

The County of Santa Cruz shall submit for approval by May 13, 2016, a Local Agency Management Program to be implemented in lieu of the Wastewater Management Plan for the San Lorenzo River Watershed, referenced above. Beginning in 2017 annual reports shall be consistent with the requirements specified in the OWTS Policy and the Regional Board approved Local Agency Management Program in lieu of reporting requirements stated above.

3. Discharges of waste from individual and community sewage disposal systems are prohibited effective November 1, 1988, in the Los Osos/Baywood Park area, and more particularly described as: Groundwater Prohibition Zone. (Prohibition Boundary Map included as Attachment "A" of Resolution No. 83-13 which can be found in Appendix A-30.)

Failure to comply with any of the compliance dates established by Resolution 83-13 will prompt a Regional Board hearing at the earliest possible date to consider adoption of an immediate prohibition of discharge from additional individual and community sewage disposal systems.

#### **4.8.4.3 Subsurface Disposal Exemptions**

The Regional Board or Executive Officer may grant exemptions to prohibitions of waste discharges from new or existing onsite systems within the specific prohibition areas cited above. Such exemptions may be granted only after presentation by the discharger of sufficient justification, including geologic and hydrologic evidence that the continued operation of such system(s) in a particular area will not individually or collectively, directly or indirectly, result in pollution or nuisance, or affect water quality adversely.

Requests for exemptions will not be considered until the local agency has reviewed the system and submitted the proposal for Regional Board review. Dischargers requesting exemptions must submit a Report of Waste Discharge. Exemptions will be subject to filing fees as established by the State Water Code.

Further information concerning individual, alternative, or community onsite sewage disposal systems can be found in Chapter 5 in the Management Principles and Control Actions sections. State Water Resources Control Board Plans and Policies, Discharge Prohibitions, and Regional Board Policies may also apply depending on individual circumstances.

#### **4.8.5 Land Disturbance Activities**

Construction, mining, and other soil disturbance activities which may disturb or expose soil or otherwise increase susceptibility of land areas to erosion are difficult to regulate effectively. Construction or timber harvesting may often begin and end with no obvious impairment of stream quality; however, erosion or land slides the following winter may be directly related to

earlier land disturbance or tree cutting. Mining and quarrying activities are generally longer in duration.

Under contract with the Regional Board, the California Association of Resource Conservation Districts completed a study entitled, "Erosion and Sediment in California Central Coast Watersheds - A study of Best Management Practices" (Erosion Study), dated June, 1979. This Erosion Study, funded under Section 208 of the Clean Water Act, assesses impacts of erosion and sedimentation on water quality and beneficial uses in nondesignated planning areas (San Benito, San Luis Obispo, and Santa Barbara Counties) of the Central Coast Region. This Erosion Study and supporting documents have been used by the Regional Board in developing erosion and sedimentation control policy.

Nonpoint source pollution in the remainder of the Region is addressed by designated planning agencies through their respective Areawide Waste Treatment Management Plans. Designated agencies and the areas affected within this Region include: Association of Bay Area Governments (portions of San Mateo and Santa Clara Counties), Association of Monterey Bay Area Governments (Santa Cruz and Monterey Counties), and Ventura County Board of Supervisors (portion of Ventura County). The policy herein described is compatible with those plans and is within the scope of the Regional Board authority.

The Erosion Study and Areawide Waste Treatment Management Plans identify examples of accelerated erosion resulting from insufficient land management of soil cultivation, grazing, silviculture, construction, and off-road vehicle activities, as well as wildfires.

Adverse impacts of sediment are identified, in part, as: impairment of water supplies and groundwater recharge, siltation of streams and reservoirs, impairment of navigable waters, loss of fish and wildlife habitat, degradation of recreational waters, transport of pathogens and toxic substances, increased flooding, increased soil loss, and increased costs associated with maintenance and operation of water storage and transport facilities. Recommendations based on conclusions of the Erosion Study and practices recommended in Areawide Waste Treatment Management Plans are a means to reduce unnecessary soil loss due to erosion and to minimize adverse water quality impacts resulting from sediment.

When a practice or combination of practices is found to be the most effective, practical (including technological, economic, and institutional considerations) means of preventing or reducing the amount of pollution generated by nonpoint sources to a level compatible with water quality goals, it is

designated a Best Management Practice (BMP). BMPs are determined only after problem assessment, examination of alternative practices, and appropriate public participation in the BMP development process.

General recommendations based on conclusions of the Erosion Study are discussed below. These recommendations are considered to be Best Management Practices (BMPs) by the Regional Board as are the Areawide approved water quality management plans.

1. Soil conservation control measures should be used to minimize impacts that would otherwise result from soil erosion. Control measures are identified according to systems, which are then broken down into subsystems of erosion control techniques or component measures.

For example, a system for control of erosion from construction sites would identify component measures such as debris basins, access roads, hillside ditches, etc. Other conservation control systems include: conservation cropping, conservation irrigation, roadside erosion control, critical area treatment, diversions and ditches, grade stabilization, pasture and range management, runoff and sediment control ponds and basins, stream bank and channel protection, and watershed, wildlife, and recreation land improvement. These control measures are comparable to the USDA Soil Conservation Services' Resource Management Subsystem approach as referenced in AMBAG's "Water Quality Management Plan for the Monterey Bay Region," dated July 1978, and in ABAG's, "Handbook of Best Management Practices," dated October 1977.

Experience has shown that no one control measure best solves an existing, or prevents a potential, pollution problem - especially in the area of soil erosion and sedimentation. As land use, the land user, and various situations change, so does the need for control measures. Before application, an onsite investigation with the land user is necessary to determine which practice or set of practices will be most effective and acceptable.

2. Erosion control should be implemented in a reasonable manner with as much implementation responsibility remaining with existing local entities and programs as is possible and consistent with water quality goals.
3. The Regional Board and local units of government should establish a clear policy for control of erosion, including consideration of offsite and

cumulative impacts and the imposition of performance standards according to the sensitivity of the area where land is to be disturbed.

4. Effective ordinances and regulatory programs should be adopted by local units of government. Effective programs would allow only land disturbance actions consistent with the wasteload capacity of the watershed, require preparation of erosion and sediment control plans with specific contents and with attention to both offsite/onsite impacts, identify performance standards, be at least comparable to the model ordinance in the "Erosion and Sediment Control Handbook," dated May 1978, and have provisions for inspection follow-up, enforcement, and referral.
5. Watersheds with critical erosion and sediment problems should be identified by one or more concerned agencies such as the California Department of Fish and Wildlife, the Regional Board, the local Environmental Health, Planning, or Engineering Departments, the local Flood Control District, or the local Resource Conservation District, and then referred to the remaining agencies by a designated local coordinating agency for determining the scope, nature, and significance of the identified problem. The designated local agency would evaluate the adequacy and appropriateness of the total assessment, including an assessment of the problem and causes, alternatives considered, recommended interim and permanent control measures, and the amount and sources of funding. The evaluation would then be submitted as an Impact Findings Report for consideration and decision by the local governing body.
6. Comprehensive and continuous training should be mandatory for building and grading inspectors, engineers, and planners involved in approving, designing, or inspecting erosion control plans and onsite control measures. The training program would preferably be conducted on an inter-county/agency basis and be administered through a USDA Soil Conservation Service cooperative training arrangement or through seminars conducted by the USDA Soil Conservation Service and the University of California Cooperative Extension seminars. The Soil Conservation Society of America should be requested to assist in establishing an effective training program, including public education to heighten awareness of the adverse affects of erosion and sediment on soil and water resources.
7. More intensive erosion controls should be considered within four watersheds (Lauro Reservoir and Devereaux Ranch Slough in Santa

Barbara County and Pismo Lake and Morro Bay in San Luis Obispo County) with apparent critical erosion and sediment problems. Alternative practices that may be implemented to effect the necessary level of control are assigned a relative priority.

#### **4.8.5.1 Land Disturbance Prohibitions**

The discharge or threatened discharge of soil, silt, bark, slash, sawdust, or other organic and earthen materials into any stream in the basin in violation of best management practices for timber harvesting, construction, and other soil disturbance activities and in quantities deleterious to fish, wildlife, and other beneficial uses is prohibited.

The placing or disposal of soil, silt, bark, slash, sawdust, or other organic and earthen materials from timber harvesting, construction, and other soil disturbance activities at locations above the anticipated high water line of any stream in the basin where they may be washed into said waters by rainfall or runoff in quantities deleterious to fish, wildlife, and other beneficial uses is prohibited.

Soil disturbance activities not exempted pursuant to Regional Board Management Principles contained in Chapter Five are prohibited:

1. In geologically unstable areas,
2. On slopes in excess of thirty percent (excluding agricultural activities), and
3. On soils rated a severe erosion hazard by soil specialists (as recognized by the Executive Officer) where water quality may be adversely impacted;

Unless,

- a. In the case of agriculture, operations comply with a Farm Conservation or Farm Management Plan approved by a Resource Conservation District or the USDA Soil Conservation Service;
- b. In the case of construction and land development, an erosion and sediment control plan or its equivalent (e.g., EIR, local ordinance) prescribes best management practices to minimize erosion during the activity, and the plan is certified or approved, and will be enforced by a local unit of government through persons trained in erosion control techniques; or,

- c. There is no threat to downstream beneficial uses of water, as certified by the Executive Officer of the Regional Board.

The controllable discharge of soil, silt, or earthen material from any grazing, farm animal and livestock, hydromodification, road, or other activity of whatever nature into waters of the State within the Pajaro River watershed is prohibited.

The controllable discharge of soil, silt, or earthen material from any grazing, farm animal and livestock, hydromodification, road, or other activity of whatever nature to a location where such material could pass into waters of the State within the Pajaro River watershed is prohibited.

The above two prohibitions do not apply to any discharge regulated by National Pollutant Discharge Elimination System permits, Waste Discharge Requirements or waivers of Waste Discharge Requirements.

The above two prohibitions do not apply to any grazing, farm animal and livestock, hydromodification, or road activity if the owner or operator:

- i. Submits a Nonpoint Source Pollution Control Implementation Program, consistent with the *Policy for Implementation and Enforcement of the Nonpoint Source Pollution Control Program, May 20, 2004*, that is approved by the Executive Officer, or
- ii. Demonstrates there is no activity that may cause soil, silt, or earthen material to pass into waters of the state within the Pajaro River watershed, as approved by the Executive Officer.

This Land Disturbance Prohibition takes effect three years following approval of the TMDL by the U.S. Environmental Protection Agency.

#### 4.8.5.2 Construction Activities

Road construction is often a cause of water quality impairment; all too often roads are located near streams, estuaries, or ocean waters where side fills may be eroded by flood waters. Construction within stream beds will inevitably cause turbidity; however, the timing of such activities should be established with reference to environmental sensitivity factors such as fish migrations, spawning or hatching, and minimum stream flow conditions. Sediment loads can be reduced by proper timing, bank and channel protection, and use of settling ponds to catch silt.

Construction debris should not be left in the flood plain; revegetation of cuts and fills should be encouraged.

California Department of Transportation (CALTRANS) has prepared a document entitled "Best Management Practices for Control of Water Pollution (Transportation Activities)," that sets forth procedures used by CALTRANS to address transportation activities which might impact water quality. These procedures are summarized under "Control Actions" in the Plans and Policies chapter. Past and potential impacts from CALTRANS activities may result from the above problems and may include impacts resulting from questionable maintenance practices, chemical spills, and discharges of silt and cement.

Land development projects in sensitive areas should be scheduled so as to minimize the areal extent of land exposed to erosive forces. Where water quality impairment is likely, permits should be issued by the Regional Water Quality Control Board which will insure against water quality degradation. Cooperation of local approving agencies should be obtained in order that approvals of significant subdivisions in environmentally sensitive areas, particularly the upper reaches of watersheds and lands near riparian habitats, are appropriately conditioned. For example, proposed subdivisions of 50 lots or more in such areas should be (1) covered by environmental impact reports on the development and its impact on wasteloads and water quality, (2) be in conformance with regional or county master plans, and (3) include provisions for establishment of a public agency responsible for environmental monitoring and maintenance where such subdivisions are outside other appropriate public jurisdictions.

#### 4.8.5.3 Mining Activities

Pollution control at the hundreds of inactive mine sites riddling the Coast Ranges is in its infancy. Accurate regional inventories are being compiled, isolated mine cases are addressed individually, and several polluting mines are under direct regulation. Regional Board assistance and consultation are aiding several proactive responsible parties and focused study of inactive mine effects on four Central Coast watersheds has been funded by the Clean Water Act, Water Quality Planning Program.

About a decade ago Toxic Substances Monitoring Program data revealed elevated mercury concentrations in Lake Nacimiento, a high priority municipal and agricultural water storage reservoir in San Luis Obispo County. The Lake is fed by the Las Tablas Creek system (among others), which receives discharge water from the Buena Vista Mine, a mercury mine inactive since 1970 or 1971. An academic study (conducted by respected Cal Poly scientists—team leader, Dr. Thomas J. Rice) of lake Nacimiento mercury sources recently concluded up to 78% of the fluvial mercury transport to the Lake is contributed by

the Las Tablas Creek system. Further, the inactive Buena Vista and Klau Mines were identified as the primary point sources of Las Tablas Creek mercury. Based on these conclusions and other independent supporting data, the Regional Board on May 14, 1993, adopted four orders requiring strict implementation of NPDES surface water discharge standards and California Code of Regulations Title 23 mine waste management and mine closure standards at the Buena Vista Mine and the adjacent Klau Mine.

The U. S. Bureau of Land Management and Forest Service are addressing several inactive mercury mines on their properties pursuant to the federal "Superfund" process. Sample analyses data generated by Regional Board staff have been instrumental in aiding these investigations.

Two sequential studies of inactive mines in four watersheds of northwest San Luis Obispo County are underway. Funded partially by the Clean Water Act Water Quality Planning Program, the studies address all inactive mines in the Las Tablas Creek, Santa Rosa Creek, San Simeon Creek (all primarily mercury mines), and Chorro Creek (primarily chromium) watersheds. The primary goals of the watershed studies are:

- identification of all inactive mines
- attribution of specific water quality problems to specific mines, and
- determinations of the best methods of abating contaminant sources and remediating already emplaced surface contamination, based on field and possibly lab experiments.

These are considered pilot studies and the Regional Board ultimately plans to conduct such studies for the complete Region and to implement the findings, resulting in abatement of inactive mines as surface and groundwater contaminant sources and remediation of contaminated media.

#### **4.8.5.4 Timber Harvesting Activities**

The Regional Board has regulatory responsibility to prevent adverse water quality impacts from timber harvest activities. Impacts usually consist of temperature, turbidity, and siltation effects caused by logging and associated activities. These can have deleterious impacts on fish and water flow.

Sensitivity of all watercourses, lakes, estuaries, or ocean waters in the basin to timber harvesting operations should be identified following rigorous

analysis of geological, pedological, hydrological, and biological data as confirmed by field inspections. Relative sensitivity could then be portrayed on a large map. The sensitivity would also reflect beneficial uses which are not directly associated with ecological systems.

Upon receiving a timber harvest plan, the Regional Board staff could locate the operation on the sensitivity map and determine the relative risk involved. This information could enable the board to better evaluate the proposed method of operation and the adequacy of proposed mitigation actions or other special considerations. The success of this process depends upon the degree of cooperation provided by the Department of Forestry. Timber harvest plans must contain sufficient detail for evaluation, and the Regional Board must be allowed an ample amount of time for review before start of timber harvesting operations.

The timber yarding and road building methods used at each operation is a function of the terrain, soils, species and other timber considerations including economics. The aforementioned are usually compatible with water quality management, but in cases where water quality may be degraded, mitigating measures to preserve the character and quality of the watercourse must be taken. Since the Department of Forestry is familiar with the limitations and relative degradation potential of the various harvest methods, it has the lead role in incorporating necessary mitigation measures into the permits and seeing that they are enforced.

The Department of Forestry administers provisions of the Z'berg-Nejedly Forest Practice Act of 1973. The Act provides an opportunity for Regional Boards involved with timber harvesting activities to participate on the Timber Harvest Plan permit process review team. A 1987 Clean Water Act amendment requires States to implement Water Quality Management Plans to control nonpoint sources of pollution, including silviculture. As part of that directive, the State Board has executed a Management Agency Agreement (MAA) with the Board of Forestry and Department of Forestry. It provides a better opportunity for water quality concerns to be incorporated into timber harvesting practices and regulations.

Several possibilities exist to deal with negligent or incompetent operators. The Department of Forestry can revoke the Registered Professional Foresters or Licensed Timber Operator's License. The Regional Board can also implement enforcement action. While these actions can be necessary and effective, they are after-the-fact methods rather than for deterring roles. Thus, the major emphasis must be placed on control measures rather than enforcement actions.

### **4.8.5.5 Agency Activities**

To insure that impacts on water quality from nonpoint sources of pollution are held to a minimum and that goals and management principles of the Regional Board are met, water quality management programs for implementation by land managing agencies have been developed through the Areawide planning process. For nonpoint sources of pollution, this required identification of Best Management Practices (BMP's).

Within the Central Coast Region, federal and State agencies control substantial portions of land. All retain their own land management programs, but are required by regulation to cooperate and give support to State planning agencies in formulating and implementing water quality management plans. Federal law also directs federal agencies to comply with requirements formulated to meet the objectives of the federal act.

Practices and procedures in the U. S. Forest Service's, U.S. Bureau of Land Management's (BLM's) and California Department of Transportation's (CALTRANS') 208 reports described below constitute proper management for water quality protection and are considered BMP's. Further, these agencies have expressed a willingness and capability to implement practices and to revise practices which are currently inadequate. Management agency agreements have been prepared between the State Board and each of these agencies which designates the Forest Service, the BLM, and CALTRANS as management agencies responsible for implementing BMPs for water quality protection on lands under the control of each of these respective agencies. The management agency agreement further provides for State/Regional Board working relationships with each agency and establishes a mechanism by which the State and Regional Boards will, on a continuing basis and in conjunction with each of these agencies, identify and address water quality management issues of concern to all parties.

The management agency agreements, as approved by the State Water Resources Control Board and each of the agencies, are a part of this Water Quality Control Plan by reference. Management agency agreements will be reviewed and updated periodically to reflect recent achievements, new information, and new concerns.

#### **4.8.5.5.1 United States Forest Service**

The United States Forest Service has prepared a report entitled, "Water Quality Management Plan for the National Forest Systems Lands Within the

Non-designated Planning Areas of California," dated April, 1979. The report assesses water quality problems, evaluates current practices, and sets forth procedures used by the Forest Service to address activities that might affect water quality. About 72 percent of Los Padres National Forest (which encompasses 1,964,408 gross acres) is within the Central Coast Region. Water and watershed protection were the chief reasons the forest was established. Approximately 1.5 million acre feet of water per year are used by people living adjacent to the forest for domestic and agricultural purposes. Less than five percent of the area is commercial forest land and most wood production is fuel wood sales.

A qualitative assessment of water quality problems on National Forest lands within the Central Coast Region was conducted primarily from information gathered by Forest Service and Regional Board staff. Fire management and recreation are activities with the greatest influence on water quality. Other major activities with potential impact on water quality include road construction, road maintenance, and grazing. Fire management can cause degradation from sediments, nutrients, and bacteria, but the major cause might well be off-road vehicles and misuse of unimproved roads by all vehicles. Road construction has been a source of problems along the Cuyama River. No significant affects from overgrazing or silvicultural practices were noted.

During preparation of the Forest Service's "Water Quality Management Plan for the National Forest Systems Lands Within the Nondesignated Planning Area of California," adopted April, 1979, Forest Service manuals, guidelines, regulations, etc., were reviewed for identification of those practices which are directly or indirectly for the purpose of protecting water quality. The report identifies and discusses ninety-eight such practices in eight activity categories (i.e., timber harvesting, road and building site construction, mining, recreation, vegetative manipulation, fire supervision and prescribed burning, watershed management, and grazing). Ninety-four of the practices are presented as BMPs, while four practices need improvement, and four practices need development. A course of action for improving inadequacies of current practices and for development of new practices is identified.

The practices/procedures contained in the Forest Service 208 plan are at a level of detail appropriate for all Forest Service operations statewide. These practices must be flexible to account for varying geographic conditions. The plan also includes a description of the "decision- making" process which leads to the actual selections of management solutions on a project-specific basis. There are several steps in this process at which Regional Boards

can be involved and there is a public involvement program to identify and respond to concerns of interested public. The most critical point of involvement is Step 1, identification of issues, concerns, and opportunities. Once this step is completed, the need for and time of future involvement in subsequent steps can be identified.

#### **4.8.5.5.2 United States Bureau of Land Management**

The United States Department of the Interior, Bureau of Land Management (BLM), has management responsibility for approximately 320,000 acres within the Central Coast Region. Management activities occurring on this land have potential for significantly affecting water quality (e.g., mining, grazing, recreation, road construction, off-road vehicles, etc.). The BLM prepared and submitted to the State a report entitled, "BLM California 208 Report." The report includes: (a) a discussion of existing or potential water quality problems on BLM lands, (b) a discussion of current BLM practices and policies including a description of the BLM planning process, (c) a description of the "decision-making process" which leads to the actual selection of management solutions on a project-specific basis, and (d) general policies.

The problem assessment identifies nonpoint sources of water pollution originating on lands administered by the BLM. Problems were qualitatively assessed by BLM with information provided primarily by Regional Board staff. Most of the identified water quality problems on BLM lands within the Central Coast Region result from recreation.

There is improper grazing management on the Temblor range in east San Luis Obispo County (BLM's Bakersfield District) that is causing sedimentation of retention structures for beneficial uses.

The process for determining management practices on a site-specific basis applies to all BLM activities and is divided into three major phases; (1) consideration of site characteristics and water quality concerns, (2) definition and application of BMP's through contract clauses, leases, stipulations, etc., and (3) evaluation of BMP effectiveness and practice modification, if necessary.

#### **4.8.5.5.3 California Department of Transportation**

##### Water Quality Studies

In developing control measures for CALTRANS projects, three basic types of studies are conducted for water quality protection:

1. Transportation System Planning - Emphasizes broad scale water quality problems. The focus is on regional factors such as variations in regional surface water and groundwater hydrology, existing water quality, and land use. Such studies are not site-specific.
2. Project Level Planning - Emphasis is on runoff associated problems (erosion and sedimentation). Detailed hydrologic and hydraulic analyses are made where warranted. Information is used in selecting project alternatives.
3. Construction - This type is usually associated with waste discharge requirements (issued by Regional Board). The intent is to monitor and control the contractor's operations.

##### Construction Control

Standard specifications for water pollution control have been prepared by CALTRANS, are set forth in CALTRANS' BMP document, and are incorporated as part of project design. Where warranted, special specifications are prepared by CALTRANS on a project-by-project basis. For every project, contractors must submit a plan for water pollution control to the CALTRANS resident engineer. During the course of any construction project, operations may be temporarily halted if inadequate provision has been made for water quality protection. Remedial work may be required.

In addition to CALTRANS specifications, federal and State permits (including waste discharge requirements) are made a part of project requirements.

##### Operation and Maintenance

1. Accidental Chemical Spills - A procedural manual has been developed by each CALTRANS district to standardize cleanup procedures. CALTRANS maintenance personnel are equipped and trained to handle such situations.
2. Erosion Control - Where slopes show evidence of erosion, remedial stabilization measures must be taken. Debris is disposed of at approved disposal site.

#### **4.8.5.5.4 Other Agencies Programs**

Resource Conservation Districts (RCD's) and the U.S.D.A. Soil Conservation Service are organizations that assist property owners in applying effective conservation and land management practices. The program includes technical, educational, and planning services to property owners and local governments



who request assistance. It has been relatively successful considering its voluntary nature and resource limitations. The Soil Conservation Service has a major role in the Rural Clean Water Program.

The U.S.D.A. Agricultural Stabilization and Conservation Service administers the cost-sharing aspects of the Agricultural Conservation Program, allocating available monies to farmers and ranchers for erosion and sedimentation control and water conservation projects.

Cities and Counties, as general purpose governments, have broad powers to adopt specific and general plans; to regulate land use, subdividing, grading, and private construction; and to construct and operate public works facilities. Local authority to regulate existing and potential discharges of sediment has been exercised to varying degrees throughout the region.

Many cities and counties within the coastal zone have developed Local Coastal Programs. These programs may include land use and grading restrictions designed to protect long-term productivity of soils and waters within the coastal zone. Regulation by the California Coastal Commission provides this protection where Local Coastal Programs are inadequate.

The California Department of Fish and Wildlife promotes the protection and improvement of streams, lakes, and natural habitat areas for fish and wildlife. It also regulates stream alteration and compels cleanup of fouled streams.

#### **4.8.5.6 Watsonville Slough Watershed Livestock Waste Discharge Prohibition**

1. The direct or indirect discharge of livestock animal waste from any grazing operations, non-sterile manure application, farm animal and livestock facilities including paddocks, pens, corrals, barns, sheds, or other activity of whatever nature into waters of the State within the Watsonville Slough Watershed is prohibited.

The above prohibition does not apply to any farm animal or livestock facility and/or any facility where non-sterile manure is applied if the owner or operator:

- i. Submits a Nonpoint Source Pollution Control Implementation Program, consistent with the *Policy for Implementation and Enforcement of the Nonpoint Source Pollution Control*

*Program*, that is approved by the Executive Officer, or

- ii. Demonstrates to the satisfaction of the Executive Officer that its activities do not cause livestock waste to pass into waters of the state within the Watsonville Slough Watershed, or
- iii. Is regulated under Waste Discharge Requirements or an NPDES permit, or a conditional waiver of waste discharge requirements that explicitly addresses compliance with the Watsonville Slough TMDL for Pathogens.

This Livestock Waste Discharge Prohibition takes effect two years following approval of the TMDL by the U.S. Environmental Protection Agency.

# 4.9 Total Maximum Daily Loads (TMDL)

## 4.9.1 TMDL for Sediment in Morro Bay

Morro Bay Total Maximum Daily Load for Sediment (including Chorro Creek, Los Osos Creek and the Morro Bay Estuary).

This TMDL was adopted by the Regional Water Quality Control Board on May 16, 2003.

This TMDL was approved by:

- The State Water Resources Control Board on September 16, 2003.
- The California Office of Administrative Law on December 3, 2003 (effective date).
- The U.S. Environmental Protection Agency on January 20, 2004.

### TMDL Elements

<b>Element</b>	
<b>Problem Statement</b>	Over time, all estuaries eventually fill with sediment due to the natural processes of erosion and sedimentation. In Morro Bay these natural processes have been accelerated due to anthropogenic watershed disturbances, resulting in impairment of Beneficial Uses, principally biological resources, but also recreational uses, including: RARE, MIGR, SPWN, WILD, EST, MAR, BIOL, REC1, REC2, NAV. This impairment indicates an exceedance of the Basin Plan narrative objective for sediment, which states that: "the suspended sediment load and suspended sediment discharge rate of surface waters shall not be altered in such a manner as to cause nuisance or adversely affect beneficial uses."

<b>Numeric Targets</b>	<b>Parameter</b>	<b>Numeric Target</b>
	<b>Chorro and Los Osos Creeks and Tributaries Streambed Sediment</b>	
	Residual Pool Volume <sup>1</sup>	V* (a ratio) = Mean values ≤ 0.21 (mean of at least 6 pools per sampling reach) Max values ≤ 0.45
	Median Diameter (D <sub>50</sub> ) of Sediment Particles in Spawning Gravels	D <sub>50</sub> = Mean values ≥ 69 mm Minimum values ≥ 37 mm
	Percent of Fine Fines (< 0.85 mm) in Spawning Gravels	Percent fine fines ≤ 21%
	Percent of Coarse Fines (all fines < 6.0 mm) in Spawning Gravels	Percent coarse fines ≤ 30%
	<b>Morro Bay and Estuary</b>	
	Tidal Prism Volume	4,200 acre-feet
<b>Loading Allocations<sup>2</sup></b> (TMDL expressed as annual load)	<b>Watershed</b>	<b>Total</b> (tons/year, rounded to nearest ton)

<sup>1</sup> Residual Pool Volume refers to the portion of a pool in a stream that is available for fish to occupy. Pool habitat is the primary habitat for steelhead in summer. Overwintering habitat requirements include deeper pools, undercut banks, side channels, and especially large, unembedded rocks, which provide shelter for fish against the high flows of winter. V\* gives a direct measurement of the impact of sediment on pool volume. It is the ratio of the amount of pool volume filled in with fine, mobile sediment, to total scour pool volume. Qualifying pools are those having a gradient less than 5%, a minimum depth twice the riffle-crest depth, a fairly even spacing between tributaries, and are located on streams fifth order or smaller.

<sup>2</sup> These loading allocations are 50% of the estimated current sediment loading to Morro bay.

	Chorro Creek at Reservoir	6,541
	Dairy Creek	440
	Pennington Creek	966
	San Luisito Creek	7,315
	San Bernardo Creek	10,270
	Minor Tributaries	4,489
	Chorro Creek	30,021
	Los Osos Creek	3,052
	Warden Creek and Tributaries	1,812
	Los Osos Creek	4,864
	Morro Bay Watershed	34,885

<b>Implement- ation</b>	<p>The sediment load to Morro Bay, Los Osos Creek and Chorro Creek derives from nonpoint sources (NPS) and point sources. As such, implementation will rely on the State's Plan for NPS pollution control (CWC §13369) and continued implementation of existing regulatory controls as appropriate for point sources, including stormwater pursuant to NPDES surface water discharge regulations and Waste Discharge Requirements (Porter Cologne).</p> <p>At this time, implementation emphasizes the activities of the Morro Bay National Estuary Program, Coastal San Luis Resources Conservation District, and other public and private groups that are not currently identified as dischargers responsible for sediment loading, to implement self-determined activities (see Table 4.9.1-1: Trackable Implementation Actions). Other actions, currently required because of another program, will be evaluated to make sure progress is taking place (see Table 4.9.1-1: Trackable Implementation Actions identifying Responsible Dischargers). Regional Board Staff will meet annually with the implementing parties identified in the list of Trackable Implementation Actions to provide technical assistance and to evaluate and track progress (see Implementation Schedule for details). If at the end of year three, implementing parties fail to complete these self-determined activities or resulting management practices fail to reduce sediment loads, then Regional Board staff may conduct inspections and investigations to identify individual responsible dischargers (e.g., landowners or public agencies). Regional Board staff may rely on Section 13267 of the California Water Code or other appropriate authorities for investigation and identification of individual responsible dischargers. Regional Board staff will also rely on Section 13267 of the California Water Code to require reporting and/or monitoring to determine the level of implementation of identified activities to reduce erosion and sediment. If necessary, the Regional Board may rely on enforcement authority, pursuant to California Water Code Section 13304, to require dischargers to clean-up and abate sediment discharges and/or prevent the threat of discharges on a case-by case basis. Additionally, Implementation Actions (in the Table 4.9.1-1 of Implementation Actions) may be required as conditions of compliance with stormwater permits and Waste Discharge Requirements.</p> <p>If at the end of the third year, self-determined actions have not been completed, staff will develop a regulatory approach (rather than a self-determined approach) and present a revised implementation plan to the Regional Board as a Basin Plan Amendment.</p> <p>Direct measurement of sediment loading is not proposed for this TMDL. Numeric Targets, which characterize the effect of loading are to be measured in lieu of loadings. The 50-year schedule for achieving the TMDL acknowledges that implementation actions taken in the near term are expected to take years to produce a response as measured through Numeric Target monitoring. Allocations will achieve the targets because over the long term, these allocated sediment loads are expected to result in changes in sediment distributions in the channel and the estuary that meet water quality objectives.</p>
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	Numeric targets and other parameters will be monitored to ensure that numeric targets are met. The Regional Board will rely on existing or planned efforts for this monitoring (e.g., Morro Bay National Estuary Program, Central Coast Ambient Monitoring Program).
<b>Margin of Safety</b>	An implicit margin of safety has been incorporated into this TMDL through the use of conservative assumptions throughout the source analysis and characterization of beneficial use impacts. The margin of safety is required due to uncertainty in calculations of sediment loading and of the effects of this loading on beneficial uses of the Morro Bay Estuary, Chorro Creek and Los Osos Creek.

**Table 4.9.1-1. Trackable Implementation Actions**

PROJECT NAME		ACTION	SCHEDULE	IMPLEMENTING PARTY
1	Hollister Ranch Acquisition	Design and construct floodplain restoration project	January 2002-May 2005	CSLRCD and MBNEP
2	Los Osos Creek Wetland Restoration Project	Design and construct Los Osos Creek wetland restoration project	Fall 2000-Spring 2004	CSLRCD and MBNEP
3	Watershed Crew Curriculum	Develop a curriculum that will provide training for a year-round crew of Civilian Conservation Corps	Winter 2001-Fall 2001	CCC
4	Catalogue of Erosion Control Projects	Develop a list of areas in need of erosion control projects	Spring 2001-Fall 2001; on-going	MBNEP
5	Project Clearwater	Provide technical assistance and cost sharing to install BMPs	2001-June 2004; on-going	CSLRCD
6	Agricultural Water Quality Program	Develop and implement a voluntary, cost-effective, and landowner/manager-directed program	2001-2002; on-going	Farm Bureau
7	Land Acquisitions and Conservation Easements	Acquire or otherwise protect lands in cooperation with willing landowners	2000-2010; on-going	MBNEP
8	Fire Management Plan	Develop and implement a Fire Management Plan	2001-2006; on-going	CDF
9	Maintenance of Sediment Basins Above Chorro Reservoir	Continue maintenance of the sediment basins above Chorro Reservoir	on-going	California Army National Guard
10	Road Maintenance	Increase the use of management measures for road maintenance and construction	2001-2006; on-going	County of San Luis Obispo, Public and Private Landowners; California Department of Transportation
11	Sediment Traps	Install sediment traps	2000-2007; on-going	CSLRCD; Natural Resource Conservation Service; DFW; Public and Private Landowners
PROJECT NAME		ACTION	SCHEDULE	RESPONSIBLE DISCHARGERS
12	Primera Mine Rehabilitation and Erosion Control	Remediation of Primera Mine	2003	California Army National Guard
13	Stormwater Sediment Control on Roads	Include specific road sediment control measures in County stormwater management plan prior to enrollment in Stormwater Permit; track implementation of BMPs	Prior to March 2003; on-going	County of San Luis Obispo
14		Track implementation of BMPs in Stormwater Permit	On-going	Caltrans

PROJECT NAME		ACTION	SCHEDULE	IMPLEMENTING PARTY
15	Water Quality Management Plans on Chorro Creek Ranches	Implement Waste Discharge Requirements to address Chorro Creek Ranches	Fall 2002-Fall 2003	California Polytechnic State University

### Implementation Schedule

At End of Implementation Year:	IMPLEMENTATION MILESTONE			MONITORING ACTIVITY		
	<i>Chorro Creek</i>	<i>Los Osos Creek</i>	<i>Morro Bay</i>	<i>Chorro Creek</i>	<i>Los Osos Creek</i>	<i>Morro Bay</i>
1	RB and MBNEP Staff meet to review progress. RB and County Staff meet to review inclusion of road erosion control measures in Stormwater Management Plan.			Baseline Streambed Parameters <sup>3</sup> , Turbidity		
2	<i>As above</i>					
3	RB and MBNEP Staff meet to review progress; RB requests implementation tracking report from Implementing Parties if not provided; RB staff consider modifications to Trackable Implementation Actions			Baseline Streambed Parameters, Turbidity		
4	RB and MBNEP Staff meet to review progress			Baseline Streambed Parameters, Turbidity		
5	RB and MBNEP Staff meet to review progress	RB Staff calculate: 5-year changes to Bay area and volume		Baseline Streambed Parameters, Turbidity		Bathymetry survey
6	RB and MBNEP Staff meet to review progress; RB request implementation tracking report from Implementing Parties if not provided; RB staff consider modifications to Trackable Implementation Actions			Baseline Streambed Parameters, Turbidity		
7	RB and MBNEP Staff meet to review progress			Baseline Streambed Parameters, Turbidity		
8	<i>As above</i>					
9	RB and MBNEP Staff meet to review progress; RB request implementation tracking report from Implementing Parties if not provided; RB staff consider modifications to Trackable Implementation Actions			Baseline Streambed Parameters, Turbidity		
10	RB and MBNEP Staff meet to review progress; RB Staff calculate 10-year rolling average of Streambed Sediment data	RB Staff calculate: 5-year changes to Bay area and volume		Baseline Streambed Parameters, Turbidity		Bathymetry survey
11	RB and MBNEP Staff meet to review progress; RB Staff calculate 10-year rolling average of Streambed Sediment data			Streambed Parameters, Turbidity		
12	RB and MBNEP Staff meet to review progress; RB Staff calculate 10-year rolling average of Streambed Sediment data; RB request implementation tracking report from Implementing Parties if not provided; RB staff consider modifications to Trackable Implementation Actions			Streambed Parameters, Turbidity		
13	RB and MBNEP Staff meet to review progress; RB Staff calculates 10-year rolling average of Streambed Sediment data			Streambed Parameters, Turbidity		
14	<i>As above</i>					

<sup>3</sup> Streambed Parameters, which are the Numeric Targets, include Residual Pool Volume, Median Diameter of Sediment Particles, Percent Fine Sediment, and Percent Coarse Sediment.

At End of Implementation Year:	IMPLEMENTATION MILESTONE		MONITORING ACTIVITY	
15	RB and MBNEP Staff meet to review progress; RB Staff calculate 10-year rolling average of Streambed Sediment data; RB request implementation tracking report from Implementing Parties if not provided; RB staff consider modifications to Trackable Implementation Actions	RB Staff calculate: 5-year changes to Bay area and volume	Streambed Parameters Turbidity	Bathymetry survey
16-49	Repeat as above with 3-, 5- and 10-year milestones.			
50	Numeric targets achieved; load reduction achieved			

## 4.9.2 TMDL for Sediment in the San Lorenzo River

San Lorenzo River Total Maximum Daily Load for Sediment (including Carbonera Creek, Lompico Creek, and Shingle Mill Creek)

This TMDL was adopted by the Regional Water Quality Control Board on May 16, 2003.

This TMDL was approved by:

The State Water Resources Control Board on September 16, 2003.

The California Office of Administrative Law on December 18, 2003.

The U.S. Environmental Protection Agency on February 19, 2004.

### TMDL Elements

### Problem Statement

The natural processes of erosion and sedimentation in the San Lorenzo River Watershed have been accelerated due to anthropogenic watershed disturbances. Studies conducted by various authors have concluded that erosion rates were two to four times natural rates. These studies have also documented and quantified the decline in anadromous fisheries and the quality of fish habitat. Excessive Sedimentation has interfered with the beneficial uses of these waterbodies including, Fish and Wildlife (RARE, MIGR, SPWN, WILD).

### Numeric Targets

(interpretation of the narrative water quality objectives for settleable solids and sediment):

Because the sediment objectives in the Basin Plan are narrative, rather than numeric, this Basin Plan amendment establishes numeric targets as indicators of water quality that are supportive of beneficial uses. The numeric targets serve to interpret the narrative water quality objectives and provide a measure with which to determine if the objectives and the TMDL are being met. The combination of these parameters is considered an effective approach in lieu of directly measuring sediment loading to the listed waterbodies. Attainment of Numeric Targets will be measured over a ten-year rolling time period. Numeric targets for the listed waterbodies and compliance points on tributaries are as follows:

Parameter	Numeric Target <sup>1</sup>
Residual Pool Volume <sup>2</sup>	$V^* =$ Mean values $\leq 0.21$ Max values $\leq 0.45$
Median Diameter ( $D_{50}$ ) of Sediment Particles in Spawning Gravels	$D_{50} =$ Mean values $\geq 69$ mm Minimum values $\geq 37$ mm
Percent of Fine Fines (< 0.85 mm) in Spawning Gravels	Percent fine fines $\leq 21\%$
Percent of Coarse Fines (< 6.0 mm) in Spawning Gravels	Percent coarse fines $\leq 30\%$

1 Target values are for sampling reach(es) within an individual waterbody.

2 Residual Pool Volume refers to the portion of a pool in a stream that is available for fish to occupy. Pool habitat is the primary habitat for steelhead in summer. Overwintering habitat requirements include deeper pools, undercut banks, side channels, and especially large, unembedded rocks, which provide shelter for fish against the high flows of winter.  $V^*$  gives a direct measurement of the impact of sediment on pool volume. It is the ratio of the amount of *pool volume filled by fine, mobile sediment*, to *total pool volume*. Qualifying pools are those having a gradient less than 5%, a minimum depth twice the riffle-crest depth, a fairly even spacing between tributaries, and are located on streams fifth order or smaller.

### Total Maximum Daily Load and Load Allocations

The Total Maximum Daily Load (expressed here as an annual load) was based on reductions necessary to achieve desired conditions of streambed sediment parameters (embeddedness and fraction of sediment particles less than

4mm in diameter). Desired conditions taken from values published in the scientific literature were 27% lower on average for the San Lorenzo River, Carbonera Creek and Shingle Mill Creek, and 24% lower on Lompico Creek, than measured values in these waterbodies, respectively. Load allocations were based on percent attainable reductions in each sediment source category.

Natural background sediment load was not calculated as a separate allocation of the TMDL. The Mass Wasting and Channel/Bank Erosion categories account for natural and anthropogenic loads associated with these processes. The load from Timber Harvest Plan Roads, Public/Private Roads, Timber Harvest Plan Lands and Other Urban and Rural Lands is assumed to be entirely anthropogenically derived and controllable.

Sediment Source Category	Allocations (tons/year)			
	Shingle Mill Creek	Carbonera Creek	Lompico Creek	San Lorenzo River
Upland Timber Harvest Plan (THP) Roads	0	420	362	25,215
Streamside THP Roads on Steep Slopes	0	182	164	10,949
Upland Public/Private Roads	146	1,233	367	13,835
Streamside Public/Private Roads on Steep Slopes	77	135	239	6,178
THP Land	0	23	16	1,057
Other Urban and Rural Land	310	2,622	965	43,368
Mass Wasting	0	4,082	6,440	157,388
Channel/Bank Erosion	324	3,030	989	48,149
Total Allocation = TMDL <sup>3</sup>	857	11,728	9,542	306,139

3 The term “Total Maximum Daily Load” or “TMDL” is used here for familiarity. The allowable loads for the San Lorenzo River and its tributaries are actually expressed as a Total Annual Loads (tons/year). This expression of load accounts for seasonal variation in sediment loads explained by the seasonality of rainfall in this region of the Central Coast.

## Implementation Plan

The sediment load to the San Lorenzo River, Lompico Creek, Carbonera Creek, and Shingle Mill Creek derives from nonpoint sources (NPS) and point sources. As such, implementation to achieve the TMDL will rely on the State’s Plan for NPS pollution control (CWC §13369) and on existing and anticipated independent regulatory programs for regulated stormwater discharges.

At this time implementation emphasizes the activities of the Santa Cruz County Departments of Planning and Public Works, the Santa Cruz County Resource Conservation District, and other public and private groups, not currently identified as dischargers responsible for causing erosion, to implement self-determined activities (Implementation Actions C through R, see following list, Trackable Implementation Actions). Regional Board staff will meet annually with these “Implementing Parties” identified in the list of Trackable Implementation Actions to provide technical assistance, and to evaluate and track progress (See following Implementation Compliance Schedule).

By the end of the first year of implementation, the Regional Board and the implementing parties will establish a time schedule for completion of Trackable Implementation Actions C through R. If these entities fail to complete these Tier 1, self-determined activities or resulting management practices to reduce sedimentation per the time schedule established, Regional Board staff intends to conduct inspections and investigations to identify individual responsible dischargers (e.g., landowners or regulated public agencies). Regional Board staff may rely on Section 13267 of the California Water Code for investigation and identification of individual responsible dischargers. Regional Board staff will also rely on Section 13267 of the California Water Code to require reporting and/or monitoring to determine the level of implementation of management practices to reduce sedimentation. If necessary, the Regional Board may rely on enforcement authority, pursuant to California Water Code Section 13304, to require dischargers to



clean up and abate sediment discharges and/or prevent the threat of discharges. The Implementation Actions identified in this Implementation Plan do not identify the specific management practices that will result in sediment reduction. As such the management practices developed through pursuit of the Implementation Actions are not intended to be independently enforceable by the Regional Board. Therefore, the Regional Board will rely on scheduled 3-year reviews to track Implementation Actions and the effectiveness of management practices to determine whether to continue with Tier 1, self-determined implementation. This portion of the implementation program currently relies on voluntary compliance and so is not regulatory. If, in future years, evaluation of progress indicates regulatory mechanisms are needed to implement actions that will result in attainment of the numeric targets, this will be achieved on a case-by-case basis using existing authority or if necessary, by amending the TMDL implementation program through a Basin Plan amendment.

To regulate sediment discharges derived from regulated stormwater discharges, implementation relies on National Pollutant Discharge Elimination System (NPDES) general permits covering municipalities and construction activities anticipated to be in place by March 2003. Implementation Actions S, T and U (see following list, Trackable Implementation Actions) identify actions that will be required of entities enrolling in these general permits. These entities are identified as "Responsible Dischargers" on this list. These actions will be required pursuant to the terms of the general permits, so this portion of the implementation program also does not impose any new regulatory requirements. To the extent the discharge is addressed by a Stormwater Permit, the Regional Board anticipates that management practices developed from any of the Implementation Actions (in the list of Trackable Implementation Actions) will be included in Stormwater Management Plans and Stormwater Pollution Prevention Plans. If the management practices are not included in these Plans, the Regional Board will work with dischargers to condition the Plans on an individual basis, will consider issuing individual Stormwater permits or waste discharge requirements, and/or, if necessary take actions to enforce the terms of the permits or waste discharge requirements. The Regional Board will take any such actions on a case-by-case basis using existing authority or if necessary, by amendment of the TMDL implementation program.

## **Margin of Safety**

A margin of safety has been established implicitly in the TMDL calculation through conservative assumptions used in establishing the percent reduction from existing loads necessary to protect beneficial uses.

## **Monitoring**

The TMDL will be evaluated by monitoring the four numeric targets specified above, as well as by tracking progress in implementation of voluntary and required implementation actions. Responsibility for tracking, reporting status, and evaluating the effectiveness of voluntary implementation actions, is shared by the Regional Board and participating members of the San Lorenzo River Technical Advisory Committee. Initially the Regional Board will be responsible for monitoring numeric targets. Any monitoring undertaken by members of the Committee, including turbidity monitoring by the San Lorenzo Valley Water District and the City of Santa Cruz Water Agency, as well as "comprehensive" monitoring of parameters affecting cold water fisheries conducted by various agencies, will be on a voluntary basis. Monitoring efforts pursuant to existing or anticipated regulatory programs or other voluntary efforts will be evaluated along with monitoring for numeric targets. The Board will evaluate progress on implementation actions in consultation with the San Lorenzo River Technical Advisory Committee. As more information is obtained concerning sources, locations and rates of sedimentation, TMDL numeric targets and implementation projects may be amended or modified through an amendment to the Basin Plan, as appropriate.

Trackable Implementation Actions to Address Sources of Erosion and Sedimentation

Source Category	Implementation Action	Implementing Party
Roads: Upland and Streamside Timber Harvest Plans	A Increase presence at Pre-Harvest Inspections to 100% of Class I and Class II watercourses (watercourses supporting use for domestic water supply, fish, and/or aquatic habitat for non-fish aquatic species).	Regional Water Quality Control Board (RWQCB)
	B Perform Post-Harvest Inspections 3 to 5 years after harvest on Timber Harvest Plans with Class I and Class II watercourse crossings.	RWQCB
	C Convene a Working Group of federal, state, and local agencies, and timberland owners and foresters to develop specific timber harvesting management practices for the San Lorenzo River Watershed.	National Marine Fisheries Service (NMFS), California Department of Forestry and Fire Protection (CDF), Santa Cruz County (County) Planning, RWQCB, Timber Owners and Foresters
	D Enforce erosion control ordinance following 3-year Timber Harvest Plan maintenance period.	County Planning
	E Develop strategy for more effective enforcement of County code violations pertaining to erosion control and sedimentation prevention throughout the San Lorenzo Watershed.	County Planning
	F RWQCB will review evidence of Timber Harvest Plan Best Management Practices developed pursuant to Section 916.9 of 2001 Forest Practices Act during Pre-Harvest and Post-Harvest Inspections.	CDF, Timber Harvest Plan Submitter, RWQCB
Roads: Upland and Streamside Public/Private	E See above	
	G Create public road database to inventory and prioritize problems for correction.	County Public Works, Caltrans, Cities of Santa Cruz and Scotts Valley
	H Develop a Public Road Maintenance Best Management Practices (BMP) Program.	County Public Works and Planning
	I Improve public road spoils management and disposal: develop spoils disposal site(s) in or near the San Lorenzo Watershed.	County Public Works and Caltrans
	J Assess State Park roads and trails for erosion into San Lorenzo River and tributaries. Develop a program for funding and addressing any identified problems.	California Department of Parks and Recreation
	K Develop and implement private road improvement program.	Santa Cruz Resource Conservation District (RCD)-lead, Natural Resources Conservation Service, County Department of Environmental Health, RWQCB, California Department of Fish and Wildlife, landowners
Developed Parcels: THP Lands	A-F See above	
	E See above	

Source Category	Implementation Action	Implementing Party
Developed Parcels: Other Urban and Rural Land	L Evaluate need to revise erosion control provisions in County Grading Regulations and Erosion Control Ordinance to better protect sandy-soil areas.	County Planning
	M Evaluate need to revise erosion control provisions in City of Scotts Valley Grading Regulations and Erosion Control Ordinance to better protect sandy-soil areas.	City of Scotts Valley
	N Evaluate need to revise erosion control provisions in City of Santa Cruz Grading Regulations and Erosion Control Ordinance to better protect sandy-soil areas.	City of Santa Cruz
	O Promote improved livestock management practices to reduce discharge of sediment.	RCD, Santa Cruz Horsemen, County Planning, County Environmental Health Services, Livestock Owners
	P Implement education programs and modify policies and procedures to improve riparian corridor protection, maintain channel integrity, implement alternatives to hard bank protection, and retain woody material.	County Planning, DFW, Cities
Mass Wasting	Q Develop strategy to reduce erosion from discrete sources, including Mount Hermon slide, Bean Creek Road slides, McEnery Road, Skypark, Rancho Rio and Monte Fiore.	County, City of Scotts Valley
	R Develop strategy to address accelerating the mitigation of quarry impacts at Hanson Aggregates site.	County Planning, California Division of Mines and Geology
Streambanks	A-H, J-N, P <i>See above</i>	
Source Category	Implementation Action	Responsible Dischargers
All Roads, Developed, and Developing Parcels	S Develop and implement Stormwater Management Plans (SWMPs) and Stormwater Pollution Prevention Plans (SWPPPs) consistent with NPDES Phase II Stormwater regulations.	County Planning and Public Works, City of Santa Cruz, City of Scotts Valley, construction site operators and owners.
	T Identify the San Lorenzo River Watershed as a priority for site inspection and enforcement of control measures in SWMPs and SWPPPs. Establish mechanism by which operators and owners of one-acre and greater construction projects are notified of the requirement to prepare SWPPPs.	County Planning and Public Works, City of Santa Cruz, City of Scotts Valley, construction site operators and owners.
	U Consider incorporation of sediment control programs/projects into SWMPs and SWPPPs.	County Planning and Public Works, City of Santa Cruz, City of Scotts Valley, construction site operators and owners.

## Implementation Compliance Schedule

At End of Implementation Year:	IMPLEMENTATION MILESTONE	MONITORING ACTIVITY <sup>4</sup>
	<b><i>San Lorenzo River Mainstem and Tributaries</i></b>	<b><i>San Lorenzo River Mainstem and Tributaries</i></b>
1	Regional Board (RB) staff and San Lorenzo River Technical Advisory Committee (SLR TAC) meet to: a) review progress on implementation actions; b) adopt Comprehensive Monitoring Program; and c) establish time schedules for Implementation Actions. RB and County staff meet to review inclusion of high priority status of San Lorenzo Watershed in Stormwater Management Plan.	Refine sampling strategy for comprehensive monitoring plan; Turbidity by water agencies.
2	RB staff and SLR TAC meet to review progress on implementation actions and monitoring.	Full suite of Numeric Target Parameters at compliance points; Turbidity by water agencies.
3	Implementing Parties submit report on progress of actions; RB staff and SLR TAC meet to review progress on implementation actions and monitoring; RB staff consider modifications to Trackable Implementation Actions; RB requests implementation tracking report from Implementing Parties if not provided;	Turbidity by water agencies.
4	RB staff and SLR TAC meet to review progress on implementation actions;	Turbidity by water agencies.
5	RB staff and SLR TAC meet to review progress on implementation actions;	Full suite of Numeric Target Parameters at compliance points; Turbidity by water agencies.
6	Implementing Parties submit report on progress of actions; RB staff and SLR TAC meet to review progress on implementation actions and monitoring; RB staff consider modifications to Trackable Implementation Actions; RB requests implementation tracking report from Implementing Parties if not provided;	Turbidity by water agencies.
7	RB staff and SLR TAC meet to review progress on implementation actions;	Turbidity by water agencies.
8	RB staff and SLR TAC meet to review progress on implementation actions;	Full suite on compliance points; Turbidity by water agencies.
9	Implementing Parties submit report on progress of actions; RB staff and SLR TAC meet to review progress on implementation actions and monitoring; RB staff consider modifications to Trackable Implementation Actions; RB requests implementation tracking report from Implementing Parties if not provided;	Turbidity by water agencies.
10	RB staff and SLR TAC meet to review progress on implementation actions;	Turbidity by water agencies.
11	RB staff and SLR TAC meet to review progress on implementation actions; RB staff calculate 10-year rolling average of streambed sediment data and turbidity;	Full suite of Numeric Target Parameters at compliance points; Turbidity by water agencies.

<sup>4</sup> Direct measurement of sediment loading is not proposed for this TMDL. Parameters characterizing the effect of loading are to be measured instead, and are identified as Numeric Targets. This 25-year schedule for achieving the TMDL acknowledges that implementation actions taken in the near term are expected to take years to produce a response as measured through Numeric Target monitoring.

At End of Implementation Year:	IMPLEMENTATION MILESTONE	MONITORING ACTIVITY <sup>4</sup>
12	Implementing Parties submit report on progress of actions; RB staff and SLR TAC meet to review progress on implementation actions and monitoring; RB staff consider modifications to Trackable Implementation Actions; RB requests implementation tracking report from Implementing Parties if not provided; RB staff calculate 10-year rolling average of streambed sediment data and turbidity;	Turbidity by water agencies.
13	RB staff and SLR TAC meet to review progress on implementation actions; RB staff calculate 10-year rolling average of streambed sediment data and turbidity;	Turbidity by water agencies.
14	RB staff and SLR TAC meet to review progress on implementation actions; RB staff calculate 10-year rolling average of streambed sediment data and turbidity;	Full suite of Numeric Target Parameters at compliance points; Turbidity by water agencies.
15	Implementing Parties submit report on progress of actions; RB staff and SLR TAC meet to review progress on implementation actions and monitoring; RB staff consider modifications to Trackable Implementation Actions; RB requests implementation tracking report from Implementing Parties if not provided; RB staff calculate 10-year rolling average of streambed sediment data and turbidity;	Turbidity by water agencies.
16-24	<i>Repeat as above with 1- and 3-year milestones</i>	
25	Numeric Targets Achieved; Load reduction Achieved	

## 4.9.3 TMDL for Pathogens in Morro Bay and Chorro and Los Osos Creeks

Total Maximum Daily Loads for Pathogens for Morro Bay and Chorro and Los Osos Creeks.

The Regional Water Quality Control Board adopted this TMDL on May 16, 2003.

This TMDL was approved by:

The State Water Resources Control Board on September 16, 2003.

The California Office of Administrative Law on November 11, 2003.

The U.S. Environmental Protection Agency on January 20, 2004.

### TMDL Elements

Element													
<b>Problem Statement</b>	<p>Numeric water quality objectives for fecal coliform set by the Regional Board and standards enforced by the California Department of Health Services (DHS) pursuant to the United States Department of Health Services Food and Drug Administration's National Shellfish Sanitation Program have been exceeded for shellfish harvesting and water contact recreation in Morro Bay. Elevated levels of fecal coliform in Morro Bay and Chorro and Los Osos Creeks indicate that pathogens are impairing water contact recreation and shellfish harvesting in these water bodies. High levels of pathogens may cause disease in humans and may also adversely affect marine animals. Portions of Morro Bay have been closed by DHS for commercial shellfish harvesting since 1996, and advisories have been posted to warn the public to avoid water contact activities. Morro Bay was identified as impaired for pathogens on the 1998 Clean Water Act Section 303(d) list of impaired water bodies.</p>												
<b>Numeric Targets</b>	<p>Numeric targets for <u>Morro Bay</u>, based on regulations<sup>1</sup> that DHS follows</p> <table border="1" data-bbox="367 1066 1149 1163"> <thead> <tr> <th colspan="2" data-bbox="367 1066 1149 1098"><b>Fecal Coliform</b></th> </tr> <tr> <th data-bbox="367 1098 760 1129"><b>Geometric Mean</b></th> <th data-bbox="766 1098 1149 1129"><b>Maximum</b></th> </tr> </thead> <tbody> <tr> <td data-bbox="367 1129 760 1163">14 MPN/100 mL<sup>a</sup></td> <td data-bbox="766 1129 1149 1163">43 MPN/100 mL<sup>b</sup></td> </tr> </tbody> </table> <p>a: Based on the geometric mean of monthly sampling b: No more than 10% of total samples may exceed this number</p> <p>Numeric targets for Chorro and Los Osos Creeks and fresh water seeps<sup>2</sup> to Morro Bay, based on Basin Plan objective</p> <table border="1" data-bbox="367 1318 1149 1415"> <thead> <tr> <th colspan="2" data-bbox="367 1318 1149 1350"><b>Fecal Coliform</b></th> </tr> <tr> <th data-bbox="367 1350 760 1381"><b>Geometric Mean</b></th> <th data-bbox="766 1350 1149 1381"><b>Maximum</b></th> </tr> </thead> <tbody> <tr> <td data-bbox="367 1381 760 1415">200 MPN/100 mL<sup>a</sup></td> <td data-bbox="766 1381 1149 1415">400 MPN/100 mL<sup>b</sup></td> </tr> </tbody> </table> <p>a: Geometric mean of not less than five samples over a period of 30 days b: Not more than 10% of total samples during a period of 30 days exceed</p>	<b>Fecal Coliform</b>		<b>Geometric Mean</b>	<b>Maximum</b>	14 MPN/100 mL <sup>a</sup>	43 MPN/100 mL <sup>b</sup>	<b>Fecal Coliform</b>		<b>Geometric Mean</b>	<b>Maximum</b>	200 MPN/100 mL <sup>a</sup>	400 MPN/100 mL <sup>b</sup>
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<b>Geometric Mean</b>	<b>Maximum</b>												
200 MPN/100 mL <sup>a</sup>	400 MPN/100 mL <sup>b</sup>												

1 National Shellfish Sanitation Program, Model Ordinance. Chapter IV, 0.02, D

2 Seeps are defined as any surfacing groundwater flowing into Morro Bay from the east shore of the Bay, south of Los Osos Creek.

<b>Allocations and TMDL</b>	This TMDL is expressed as concentrations that are equal to the numeric targets. For Bay waters, a geometric mean of 14 MPN/100 mL must be achieved and no more than 10% of the samples may be over 43 MPN/100 mL for <u>fecal coliform</u> . For tributaries (Chorro and Los Osos Creeks and fresh water seeps) to the Bay, the geometric mean shall not exceed 200 MPN/100 mL over a 30-day period nor shall 10% of the samples exceed 400 MPN/100 mL over any 30-day period for <u>fecal coliform</u> . Point and nonpoint sources cannot exceed the concentrations specified above. Therefore, the wasteload allocations and load allocations, which include background levels, are also equal to the numeric targets.
<b>Margin of Safety</b>	A margin of safety has been established implicitly through the use of protective numeric targets.
<b>Linkage Analysis</b>	Allocations are equal to the numeric targets which equal the water quality objectives.
<b>Implementation</b>	<p>The bacterial load to Morro Bay derives from nonpoint sources (NPS) and point sources. As such, implementation will rely on the State's Plan for NPS pollution control (CWC §13369) and continued implementation of existing regulatory controls as appropriate for point sources, including stormwater pursuant to NPDES surface water discharge regulations and Waste Discharge Requirements (Porter Cologne).</p> <p>Implementation emphasizes the activities of the Morro Bay National Estuary Program, Coastal San Luis Resources Conservation District, Farm Bureau, University of California Cooperative Extension, Natural Resources Conservation Service, Public/Private Landowners, Morro Bay Harbor Department, California Department of Fish and Wildlife, City of Morro Bay, United States Coast Guard, San Luis Obispo County, Division of Animal Services, all of whom are not currently identified as dischargers responsible for bacterial loading, to implement self-determined activities (see Table 4.9.3-1: Trackable Implementation Actions (self-determined)). Other actions, currently required because of another Regional Water Quality Control Board (Regional Board) regulatory program, will be evaluated to make sure progress is taking place (see Table 4.9.3-1: Trackable Implementation Actions identified under existing regulatory programs). Regional Board Staff will meet annually with the implementing parties identified in the list of Trackable Implementation Actions Table 4.9.3-1 to provide technical assistance and to evaluate and track progress (see Table 4.9.3-2: Morro Bay TMDL for Pathogens Implementation Schedule for details). If at the end of year three, implementing parties fail to complete these self-determined activities and/or resulting management practices fail to reduce bacterial loads and/or the numeric targets are not being met, then Regional Board staff will conduct inspections and investigations to identify individual responsible dischargers (e.g., landowners or public agencies). Regional Board staff may rely on Section 13267 of the California Water Code for investigation and identification of individual responsible dischargers. Regional Board staff will also rely on Section 13267 of the California Water Code to require reporting and/or monitoring to determine the level of implementation of identified activities to reduce bacteria. If necessary, the Regional Board may rely on enforcement authority, pursuant to California Water Code Section 13304, to require dischargers to clean-up and abate bacterial discharges and/or prevent the threat of discharges on a case-by case basis. Additionally, Implementation Actions (in the Table 4.9.3-1 of Implementation Actions) may be identified as conditions of compliance with stormwater permits and Waste Discharge Requirements.</p> <p>If at the end of the third year, self-determined actions have not been initiated, staff will develop a regulatory approach (rather than a self-determined approach) and present a revised implementation plan to the Regional Board as a Basin Plan Amendment.</p>

<b>Monitoring</b>	Monitoring will be performed and evaluated by the DHS according to their regulations, the Morro Bay National Estuary Volunteer Program and the Regional Board to ensure that numeric targets are met and implementation actions are taking place. Should the Morro Bay National Estuary Volunteer Program be unable to sample, the Regional Board will sample to the extent practicable. Regional Board staff will review data on a triennial basis, at a minimum, and determine if progress towards fecal coliform reduction is adequate and whether changes to implementation actions are warranted (as described above).
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**Table 4.9.3-1. Trackable Implementation Actions (self-determined)**

<b>PROJECT NAME</b>	<b>ACTION</b>	<b>SCHEDULE</b>	<b>IMPLEMENTING PARTIES</b>
<b>Grazing Management</b>	Implement grazing management measures that reduce bacterial levels	Ongoing - 2012	MBNEP, CSLRCD, Farm Bureau, UCCE, NRCS, Public/Private Landowners
<b>Boat Management, Pump-outs</b>	Upgrade pump-out facilities, provide new facilities, improve accessibility	2002-2005	MBHD
<b>Remove unpermitted moorings</b>	Remove illegal moorings and prevent future ones	Ongoing - 2007	CDFW, MBNEP
<b>Remove derelict boats</b>	Remove abandoned, derelict boats and vessels in back bay	Ongoing - 2007	CDFW, MBNEP
<b>Manage live aboard boating situation</b>	Continue issuing permits to live aboards, continue with inspections	Ongoing - 2012	City of Morro Bay, USCG, CDFW, MBHD
<b>Educate Public about proper boat waste disposal</b>	Educate public about proper waste disposal	Ongoing - 2012	MBNEP, MBHD
<b>Pet waste management</b>	Create an off leash dog park, provide supplies to pick-up pet waste, ordinance	Ongoing - 2012	MBNEP, City of Morro Bay, San Luis Obispo County
<b>Septic System Maintenance</b>	Inspect and maintain all septic systems throughout the watershed	2004 - continuous	San Luis Obispo County, LOCSO
<b>Spay/neuter pets</b>	Educate public to promote spaying and neutering pets	Ongoing - 2012	Division of animal services
<b>Reduce the number of feral dogs/cats</b>	Reduce the number of feral dogs/cats	Ongoing - 2012	Division of animal services, feral cat caretakers

CDFW – California Department of Fish and Wildlife  
 CSLRCD – Coastal San Luis Resources Conservation District  
 MBHD – Morro Bay Harbor Department  
 MBNEP – Morro Bay National Estuary Program  
 NRCS – Natural Resources Conservation Service  
 UCCE – University of California Cooperative Extension  
 USCG – United States Coast Guard  
 LOCSO – Los Osos Community Services District



**Table 4.9.3-1 (continued). Trackable Implementation Actions (under existing regulatory programs)**

<b>PROJECT NAME</b>	<b>ACTION</b>	<b>SCHEDULE</b>	<b>RESPONSIBLE DISCHARGERS</b>
<b>Phase II stormwater permit</b>	Incorporate actions to reduce bacteria loading into Morro Bay by implementing a stormwater management plan for the City of Morro Bay and the Community of Los Osos	March 2003 - 2008	City of Morro Bay LOCSD, San Luis Obispo County
<b>Los Osos Community Wastewater Treatment Plant</b>	Construct and maintain a wastewater treatment plant pursuant to Waste Discharge Requirements, R3-2003-0007, Waste Discharge Identification no. 3 401078001	Ongoing - 2007	LOCSD

**Table 4.9.3-2. Implementation Schedule for Morro Bay TMDL for Pathogens**

At End of Implementation Year:	Implementation Milestone	Monitoring Activity	Chorro Creek TMDL	Los Osos Creek TMDL	Morro Bay TMDL
1	<ul style="list-style-type: none"> <li>RWQCB evaluates data collected over past year, evaluates progress on actions</li> <li>Meet with VMP, MBNEP, LOCSD, City of MB, County of SLO, DHS, MBHD, State Parks, CDFW, Farm Bureau to discuss progress</li> <li>LOCSD wastewater treatment plant WDR issued</li> <li>Submittal of stormwater management plan and permit coverage (City of MB, LOCSD)</li> </ul>	Fecal coliform	↓	↓	↓
2	<ul style="list-style-type: none"> <li>RWQCB evaluates data collected; evaluates progress on actions</li> </ul>				
3	<ul style="list-style-type: none"> <li>RWQCB evaluates data collected; evaluates progress on actions</li> <li>Regional Board evaluates the monitoring of septic system maintenance in the watershed with the County of San Luis Obispo</li> <li>RWQCB, MBNEP, VMP, LOCSD, City of MB, County of SLO, DHS, MBHD, State Parks, CDFW, Farm Bureau meet to determine TMDL progress.</li> </ul>				
4	<ul style="list-style-type: none"> <li>RWQCB evaluates data collected; evaluates progress on actions</li> </ul>				
5	<ul style="list-style-type: none"> <li>RWQCB evaluates data collected; evaluates progress on actions</li> </ul>				
6	<ul style="list-style-type: none"> <li>RWQCB evaluates data collected; evaluates progress on actions</li> <li>LOCSD sewer installed</li> <li>RWQCB, MBNEP, VMP, LOCSD, City of MB, County of SLO, DHS, MBHD, State Parks, CDFW, Farm Bureau meet to determine TMDL progress</li> </ul>				
7	<ul style="list-style-type: none"> <li>RWQCB evaluates data collected; evaluates progress on actions</li> </ul>				
8	<ul style="list-style-type: none"> <li>RWQCB evaluates data collected and evaluates progress on actions</li> </ul>				
9	<ul style="list-style-type: none"> <li>RWQCB evaluates data collected and evaluates progress on actions</li> <li>RWQCB, MBNEP, VMP, LOCSD, City of MB, County of SLO, DHS, MBHD, State Parks, CDFW, Farm Bureau meet to determine TMDL progress</li> </ul>				
10	<ul style="list-style-type: none"> <li>RWQCB evaluates data collected and evaluates progress on actions</li> </ul>				
	<b>Load Reduction Achieved; Numeric Targets Achieved</b>		REC-1 standards achieved	REC-1 standards achieved	DHS Standards, SHELL achieved

CDFW – California Department of Fish and Wildlife  
DHS – Department of Health Services  
LOCSD – Los Osos Community Services District  
MB – Morro Bay  
MBHD – Morro Bay Harbor Department

MBNEP – Morro Bay National Estuary Program  
RWQCB – Regional Water Quality Control Board  
SLO – San Luis Obispo  
VMP – Volunteer Monitoring Program  
WDR – Waste Discharge Requirements

## 4.9.4 TMDL for Pathogens in San Luis Obispo Creek

Total Maximum Daily Load for Pathogens for San Luis Obispo Creek.

The Regional Water Quality Control Board adopted this TMDL on December 3, 2004.

This TMDL was approved by:

The State Water Resources Control Board on May 19, 2005.

The California Office of Administrative Law on July 25, 2005 (effective date).

The U.S. Environmental Protection Agency on September 23, 2005.

### Problem Statement

The beneficial uses of non-contact water recreation and water contact recreation are not being supported because fecal coliform concentration in San Luis Obispo Creek exceeds existing Basin Plan numeric objectives protecting these beneficial uses.

### Numeric Target

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100mL, nor shall more than ten percent of total samples collected during any 30-day period exceed 400 MPN per 100mL.

### Source Analysis

The fecal coliform sources contributing to the problems identified in the Problem Statement are, in decreasing order of contribution: urban, human, birds and bats roosting in the tunnel, livestock, and background. DNA analysis of samples drawn between sites 10.3 and 10.9 (see map in Figure 4.9.4-1) in San Luis Obispo Creek indicate that the following sources and corresponding frequencies are present: human (41%), avian (17%), combined sewer overflow (15%), canine (11%), rodent (5%), dog (4%), raccoon (3%), feline (3%), opossum (1%).

### TMDL and Allocations

The TMDL is a receiving water concentration equal to the numeric target. The TMDL is considered achieved when the allocations assigned to individual reaches are consistently met or numeric targets are consistently met in all reaches.

Allocations are expressed as receiving water fecal coliform concentration. Table 4.9.4-1 shows the allocations with respect to location and responsible party. The reaches referred to in Table 4.9.4-1 are illustrated in Figure 4.9.4-1.

Locations of the sites illustrated in Figure 4.9.4-1 are described as follows:

- Site 10.0: located along the main stem of San Luis Obispo Creek (Creek) at the bridge crossing the Creek on Marsh Street. This location is downstream of the confluence of the main stem of the Creek with Stenner Creek.
- Site 10.3: located along the main stem of the Creek at Mission Plaza, immediately downstream of the downstream end of the tunnel.
- Site 10.9: located along the main stem of the Creek at the upstream end of the tunnel.
- STEN0.0: located at the mouth of Stenner Creek before its confluence with San Luis Obispo Creek.
- STEN1.5: located in Stenner Creek at its crossing with Highland Drive on the campus of Cal Poly.
- BRIZ1.0: located in Brizzolari Creek at its crossing with Via Carte Drive on Cal Poly campus; this site is located downstream of the bull-test animal unit.
- Site 12.5: located along the main stem of the Creek at Cuesta Park near the Highway 101 bridge.

Wasteload Allocations: Allocations to the City of San Luis Obispo are wasteload allocations (WLAs). The WLAs will be implemented by the City's NPDES permit for the Water Reclamation Facility for control of sewer sources. The WLAs will also be implemented by the City's General Municipal Stormwater permit for the control of urban sources as well as animal sources from the tunnelized area of the Creek.

Allocations to the County of San Luis Obispo are WLAs. The WLAs will be implemented by the County’s General Municipal Stormwater permit for the control of urban sources.

A portion of the total allocation to California Polytechnic State University, San Luis Obispo (Cal Poly) is a WLA. The allocation at site STEN1.5 shown in Table 4.9.4-1 is a WLA. The WLA will be implemented by Cal Poly’s General Municipal Stormwater permit for the control of urban sources.

Load Allocations: Cal Poly is allocated a load allocation (LA) for the livestock sources along Brizziolari Creek. The LA will be implemented by Cal Poly’s WDR permit for the control of animal sources (see site BRIZ1.0 in Table 4.9.4-1).

Allocation for Background: The allocation to Background is included in the WLAs and LA. The background allocation is a receiving water concentration of 81 MPN/100 mL. Therefore, the allocations in Table 4.9.4-1 include the allocation to background.

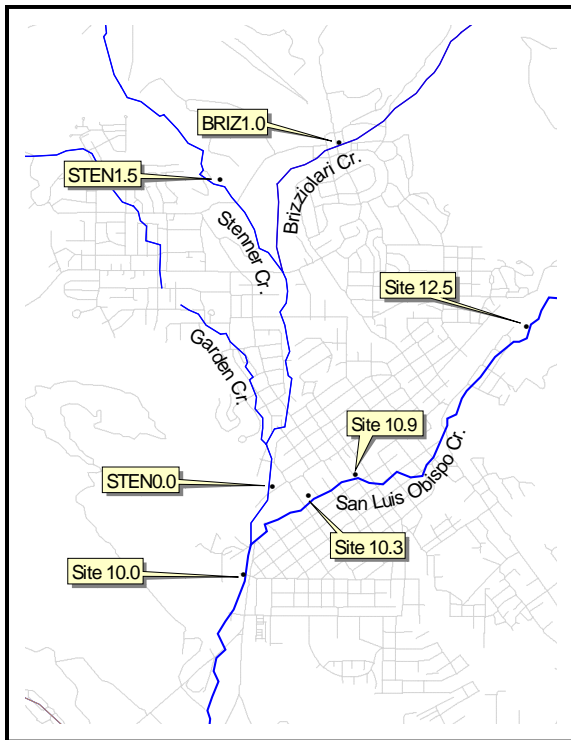


Figure 4.9.4-1: Allocation Sites

Table 4.9.4-1 Allocations and Responsible Parties

Allocations in San Luis Obispo Creek				Receiving Water Fecal Coliform Concentration (MPN/100mL) <sup>1</sup>
From Site:	To Upstream Site:	Responsible Party <sup>2, 3, 4</sup>	Allocation Type <sup>5</sup>	
12.5	All upstream sites	County	WLA	≤ 200
10.9	12.0	City	WLA	≤ 200
10.0	10.9	City	WLA	≤ 200
Allocations in Stenner and Brizziolari Creeks				Receiving Water Fecal Coliform Concentration (MPN/100mL) <sup>1</sup>
From Site:	To Upstream Site:	Responsible Party <sup>2, 3, 4</sup>	Allocation Type <sup>5</sup>	

STEN1.5	All upstream sites	Cal Poly	WLA	≤ 200
STEN0.0	STEN1.5	City	WLA	≤ 200
BRIZ1.0	All upstream sites	Cal Poly	LA	≤ 200
<p>Allocations for reaches not specifically noted above:  For stream reaches not specifically noted above, the allocation for any discharge loading fecal coliform into San Luis Obispo Creek or any of its tributaries is as follows:  Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100mL, nor shall more than 10% of the total samples during any 30-day period exceed 400 MPN per 100mL.</p> <p><sup>1</sup> As log mean of 5 samples taken in a 30-day period occurring within each season.  <sup>2</sup> County implies County of San Luis Obispo  <sup>3</sup> City implies City of San Luis Obispo  <sup>4</sup> Cal Poly implies California Polytechnic State University, San Luis Obispo Campus  <sup>5</sup> WLA implies Wasteload Allocation, LA implies Load Allocation</p>				

## Margin of Safety

A margin of safety is incorporated in the TMDL through conservative assumptions. The conservative assumptions include: 1) assumption of zero bacterial die-off, 2) TMDL and allocation calculations are predominantly based on data collected during low-flow conditions, which, in the case of San Luis Obispo Creek, skews towards a worst-case scenario.

## Implementation

The following actions will occur within one year of TMDL approval by the Office of Administrative Law.

### Human Sources

The City will implement actions described in Table 4.9.4-2, item 1F, to control human sources as currently required by the NPDES permit for the Water Reclamation Facility (WRF).

The Executive Officer (EO) or the Regional Board will amend the Monitoring and Reporting Program (M&RP) of the City's NPDES permit for the WRF to incorporate stream monitoring for fecal coliform. The EO or Regional Board will also amend the M&RP to incorporate reporting of such stream monitoring activities.

### Urban Sources

The City will amend its Stormwater Management Plan (SWMP) to include actions described in Table 4.9.4-2, items 1A, 1B, 1C, 1D, and 1E, pursuant to Section D of State Board Order No. 2003-005, NPDES General Permit No. CAS000004 for Stormwater Discharges from Small Municipal Separate Storm Sewer Systems (Small MS4 Permit). The City will then describe the actions taken in Table 4.9.4-2 as part of its annual report required by the Small MS4 Permit. If the City does not make these changes by submittal of the next annual report, the Executive Officer will require such changes.

The Executive Officer or the Regional Board will amend the Monitoring and Reporting Program of the City's small MS4 Permit to incorporate stream monitoring of fecal coliform and reporting of such monitoring, if additional monitoring-beyond that amended to the Monitoring and Reporting Program for the City's NPDES Permit for the WRF-is necessary.

Cal Poly will amend their SWMP to include specific actions described in Table 4.9.4-2, items 3A, 3B, and 3D. Cal Poly will then describe actions taken in Table 4.9.4-2 as part of their annual report required by the Small MS4 Permit. If Cal Poly does not make these changes by submittal of next annual report for this permit, the Executive Officer will require such changes.

The County of San Luis Obispo (County) will amend its SWMP to include specific actions described in Table 4.9.4-2, items 2A, 2B, 2C, and 2D, pursuant to Section D of the Small MS4 Permit. The County will then describe actions

taken in Table 4.9.4-2 as part of its annual report required by the Small MS4 Permit. If the County does not make these changes by submittal of next annual report for this permit, the Executive Officer will require such changes.

### **Livestock Sources**

Cal Poly will eliminate discharges of animal waste from seepage to surface waters from irrigated wastewater and flow to surface waters from confined animal operations, as currently required by Cal Poly's Waste Discharge Requirements.

Cal Poly has agreed to use management practices described in Table 4.9.4-2, item 3C, as described in its Water Quality Management Plan.

Cal Poly will conduct stream monitoring and report results as currently required by the M&RP of Cal Poly's Waste Discharge Requirements.

Additionally, the EO will amend the M&RP associated with Cal Poly's Waste Discharge Requirements to require annual reporting of specific measures that have been identified in the Water Quality Management Plan and have been and/or will be taken to reduce fecal coliform loading from livestock and urban sources.

### **Three-Year Reviews**

Regional Board staff will conduct a review every three years beginning three years after TMDL approval by the Office of Administrative Law. Regional Board staff will utilize Annual Reports, as well as other available information, to review water quality data and implementation efforts of responsible parties and progress being made towards achieving the allocations and the numeric target. Regional Board staff may conclude and articulate that ongoing implementation efforts may be insufficient to ultimately achieve the allocations and numeric target. If staff makes this determination, staff will recommend that additional reporting, monitoring, or implementation efforts be required either through approval by the Executive Officer (e.g. pursuant to CWC section 13267 or section 13383) or by the Regional Board (e.g. through revisions of existing permits and/or a Basin Plan Amendment). Regional Board staff may conclude and articulate that to date, implementation efforts and results are likely to result in achieving the allocations and numeric target, in which case existing and anticipated implementation efforts should continue.

Three-year reviews will continue until the TMDL is achieved. The target date to achieve the TMDL is ten years after implementation commences.

**Table 4.9.4-2. Implementation Actions ff Responsible Parties**

<b>Responsible Party</b>	<b>Item</b>	<b>Best Management Practice</b>	<b>Discussion</b>
City of San Luis Obispo	1A	Public Participation and Outreach	Educate the public regarding sources of fecal coliform and associated health risks of fecal coliform in surface waters. Educate the public regarding actions that individuals can take to reduce loading.
	1B	Pet Waste Management	Develop and implement enforceable means (e.g. an ordinance) of reducing/eliminating fecal coliform loading from pet waste.
	1C	Wild Animal Waste Management	Develop and implement strategies to reduce/eliminate fecal coliform loading from wild animals inhabiting the tunnelized area of the Creek.
	1D	Illicit Discharge Detection and Elimination	Develop and implement strategies to detect and eliminate illicit discharges (whether mistaken or deliberate) of sewage to the Creek.
	1E	Pollution Prevention and Good Housekeeping	Develop and implement strategies to reduce/eliminate fecal coliform loading from streets, parking lots, sidewalks, and other urban areas potentially collecting and discharging fecal coliform to the Creek.
	1F	Human Source Elimination and Prevention	Maintain the sewage collection system, including identification of sewage leaks, the correction of sewage leaks, and prevention of sewage leaks.
County of San Luis Obispo	2A	Public Participation and Outreach	Educate the public regarding sources of fecal coliform and associated health risks of fecal coliform in surface waters. Educate the public regarding actions that individuals can take to reduce loading.
	2B	Pet Waste Management	Develop and implement enforceable means (e.g. an ordinance) of reducing/eliminating fecal coliform loading from pet waste.
	2C	Illicit Discharge Detection and Elimination	Develop and implement strategies to detect and eliminate illicit discharges (whether mistaken or deliberate) of sewage to the Creek.
	2D	Pollution Prevention and Good Housekeeping	Develop and implement strategies to reduce/eliminate fecal coliform loading from streets, parking lots, sidewalks, and other urban areas potentially collecting and discharging fecal coliform to the Creek.
Cal Poly State University	3A	Public Participation and Outreach	Educate the public regarding sources of fecal coliform and associated health risks of fecal coliform in surface waters. Educate the public regarding actions that individuals can take to reduce loading.
	3B	Pet Waste Management	Develop and implement enforceable means of reducing/eliminating fecal coliform loading from pet waste.
	3C	Grazing Management	Develop and implement strategies to reduce/eliminate fecal coliform loading from livestock grazing.
	3D	Pollution Prevention and Good Housekeeping	Develop and implement strategies to reduce/eliminate fecal coliform loading from streets, parking lots, sidewalks, and other urban areas potentially collecting and discharging fecal coliform to the Creek.

## 4.9.5 TMDL for Nitrate-Nitrogen in San Luis Obispo Creek

San Luis Obispo Creek Total Maximum Daily Load and Implementation Plan for Nitrate-Nitrogen.

The Regional Water Quality Control Board adopted this TMDL on September 9, 2005.

This TMDL was approved by:

The State Water Resources Control Board on June 21, 2006.

The California Office of Administrative Law on August 4, 2006 (effective date).

The U.S. Environmental Protection Agency on January 10, 2007.

### Problem Statement

The municipal and domestic supply of water beneficial use (MUN) is not being supported because nitrate-N concentrations in San Luis Obispo Creek exceed the existing Basin Plan numeric objective protecting the MUN beneficial use.

### Numeric Target

The numeric target used to calculate the TMDL is a nitrate-N concentration of 10 mg/L-N.

### Source Analysis

Nitrate-N sources contributing to the problem identified in the Problem Statement are, in decreasing order of contribution: City of San Luis Obispo Water Reclamation Facility (WRF), croplands, background, reservoirs, and residential areas.

### TMDL and Allocations

The TMDL is a receiving water nitrate-N concentration equal to the numeric target. The following allocations are necessary to achieve the TMDL.

#### Wasteload Allocations:

- City of San Luis Obispo WRF effluent: The monthly mean nitrate-N concentration of effluent shall not exceed 10 mg/L-N.

#### Load Allocations:

- Croplands in Prefumo Creek Watershed: shall not cause nitrate-N concentration in receiving waters to exceed 10 mg/L-N.
- Background: Nitrate concentration of 0.1 mg/L-N.

#### Load and wasteload allocations to sources currently meeting water quality standards:

- The following wasteload and load allocations ensure that the receiving water will achieve compliance with water quality standards at the earliest possible date, continue to meet water quality standards after the above wasteload and load allocations are attained, and comply with state and federal anti-degradation requirements.
  - Residential Sources Wasteload Allocation:
    - Stormwater discharge shall not cause an increase in receiving water nitrate-N concentration greater than the current increase in nitrate-N concentration resulting from the discharge.
  - Reservoir Sources Load Allocation (Laguna Lake):
    - Reservoir discharge shall not cause an increase in receiving water nitrate-N concentration greater than the current increase in nitrate-N concentration resulting from the discharge.

### Margin of Safety

Nitrate concentration of 2.2 mg/L-N.



## Implementation

The following actions will be taken to implement the TMDL.

### **WRF Source:**

- The Central Coast Water Board will incorporate an effluent limit for nitrate-N in the City of San Luis Obispo's National Pollutant Discharge Elimination System permit (NPDES permit) for the WRF, consistent with the allocations described in the Wasteload Allocations section above. The effluent limit will be incorporated in the NPDES permit at the first permit renewal following TMDL approval by the Central Coast Water Board (expected in May 2007).
- The Central Coast Water Board intends to issue a Cease and Desist Order (CDO) or Time Schedule Order to the WRF concurrently with the NPDES permit, requiring the WRF to reduce nitrate-N concentration in the effluent. The CDO will contain a time schedule establishing the time allowed to comply with the order.
- The Central Coast Water Board will consider a revision of the wasteload allocation and corresponding effluent limit for the WRF if an amendment to the Basin Plan removing or revising the MUN beneficial use and corresponding numeric objective for nitrate is approved by USEPA.

### **Residential Source (Stormwater):**

- The City of San Luis Obispo, the County of San Luis Obispo, and Cal Poly State University will implement management practices consistent with and required by Small MS4 Permits regulating stormwater discharge in San Luis Obispo Creek watershed, and will submit annual reports as required by such permits. If implementation actions are insufficient to achieve the TMDL, additional implementation actions will be required through approval by the Executive Officer (e.g., pursuant to CWC section 13267 or section 13383) or by the Central Coast Water Board (e.g., by requiring revisions of existing stormwater management plans and/or a Basin Plan Amendment).

### **Reservoir Source**

- Implementation measures to achieve the allocation to the reservoir source are carried out through the Residential Source (Stormwater) implementation actions.

### **Cropland Source:**

- Landowners and operators of irrigated lands in Prefumo Creek watershed will implement actions needed to achieve the allocations to croplands pursuant to the Conditional Waiver of Waste Discharge Requirements for Discharges to Irrigated Lands (Conditional Waiver). Implementation and monitoring requirements for parties engaged in agricultural activities are consistent with, and rely upon, the Conditional Waiver.
- Monitoring reports and data associated with the Conditional Waiver, as well as other information, will be used to determine whether management measures being taken are sufficient to achieve the TMDL by the year 2012. Central Coast Water Board staff will make this determination every three years as described in the Tracking and Monitoring section below. If implementation actions are insufficient to achieve the TMDL, additional implementation actions will be required through approval by the Executive Officer (e.g., pursuant to CWC section 13267 or section 13383) or by the Central Coast Water Board; the Executive Officer or the Central Coast Water Board will approve of additional actions as soon as practicable.

## Monitoring

The following actions will be taken to implement monitoring requirements.

- The Executive Officer (EO) or the Central Coast Water Board will amend the Monitoring and Reporting Program (M&RP) of the City's NPDES permit for the WRF to incorporate effluent and stream monitoring for nitrate-N, and to incorporate reporting of these monitoring activities. The City of San Luis Obispo will comply with the amended M&RP as soon as the EO or the Water Board issues the revised program (anticipated to occur at the next permit renewal following TMDL approval by the Central Coast Water Board [expected in May 2007]).
- Implementation and monitoring requirements for parties engaged in agricultural activities are consistent with, and rely upon, the Conditional Waiver.

## Tracking and Monitoring

- Central Coast Water Board staff will conduct a review of implementation activities every three years, beginning three years after TMDL approval by the Office of Administrative Law, unless funding is unavailable. Central Coast Water Board staff will utilize annual reports associated with Small MS4 permits, as well as other available information, to review water quality data and implementation efforts of implementing parties and progress being made towards achieving the allocations and the numeric target. Central Coast Water Board staff may conclude that ongoing implementation efforts may be insufficient to ultimately achieve the allocations and numeric target. If staff makes this determination, staff will recommend that additional reporting, monitoring, or implementation efforts be required either through approval by the Executive Officer (e.g., pursuant to CWC section 13267 or section 13383) or by the Central Coast Water Board (e.g., through revisions of existing permits and/or a Basin Plan Amendment). Central Coast Water Board staff may conclude that to date, implementation efforts and results are likely to result in achieving the allocations and numeric target, in which case existing and anticipated implementation efforts will continue.

Three-year reviews will continue until the TMDL is achieved, unless funding is unavailable. The target date to achieve the TMDL is during or before the year 2012.

## 4.9.6 TMDL for Sediment in the Pajaro River

Pajaro River Total Maximum Daily Loads for Sediment Including Llagas Creek, Rider Creek, and San Benito River.

The Regional Water Quality Control Board adopted this TMDL on December 2, 2005.

This TMDL was approved by:

The State Water Resources Control Board on September 21, 2006.

The California Office of Administrative Law on November 27, 2006 (effective date).

The U.S. Environmental Protection Agency on May 3, 2007.

### Problem Statement

Anthropogenic watershed disturbances have accelerated the natural processes of erosion and sedimentation in the Pajaro River, including Llagas Creek, Rider Creek, and San Benito River. Special studies have identified a variety of watershed conditions that have lead to excessive sedimentation. Excessive sedimentation has caused an exceedance of the narrative, general water quality objective for sediment because sediment load and rate have interfered with the beneficial uses of these waterbodies including, fish and wildlife (COLD, MIGR, and SPWN).

The narrative objective states, “the suspended sediment load and suspended sediment discharge rate of surface waters shall not be altered in such a manner as to cause nuisance or adversely affect beneficial uses.”

### Numeric Targets

(interpretation of the narrative water quality objective)

This TMDL establishes numeric targets as indicators of the narrative, general water quality objective for sediment. This TMDL uses two types of numeric targets: suspended sediment concentration-duration and streambed characteristics. Numeric targets for suspended sediment concentration-duration are presented in Table 4.9.6-1. Numeric targets for streambed characteristics are presented in Table 4.9.6-2.

**Table 4.9.6-1 - Numeric Targets for Suspended Sediment Conditions**

Major Subwatershed <sup>a</sup>	Exposure Category <sup>b</sup>		Exceedance Event Criteria		Numeric Targets <sup>c</sup>	
	Duration (consecutive days)	Suspended Sediment Concentration Range (mg/L) <sup>d</sup>	Duration (consecutive days)	Suspended Sediment Concentration (mg/L)	Maximum Number of Exceedance Events	Maximum Duration of any given Exceedance Event (consecutive days)
<b>Tres Pinos</b>	1	666 – 1808	2	>1808	15	22
	2	245 – 665	3	>665	42	44
	6	91 – 244	7	>244	36	51
	14	91 – 244	15	>244	20	51
	49	33 – 90	50	>90	5	108
<b>San Benito</b>	1	666 – 1808	2	>1808	9	9
	2	245 – 665	3	>665	30	21
	6	91 – 244	7	>244	29	35
	14	91 – 244	15	>244	14	35
	49	33 – 90	50	>90	2	60
<b>Llagas</b>	1	666 – 1808	2	>1808	0	0
	2	245 – 665	3	>665	0	1
	6	91 – 244	7	>244	9	15
	14	91 – 244	15	>244	1	15
	49	33 – 90	50	>90	0	28
<b>Uvas</b>	1	666 – 1808	2	>1808	1	3
	2	245 – 665	3	>665	12	8
	6	91 – 244	7	>244	12	15
	14	91 – 244	15	>244	1	15
	49	33 – 90	50	>90	0	18
<b>Upper Pajaro</b>	1	666 – 1808	2	>1808	0	1
	2	245 – 665	3	>665	3	3
	6	91 – 244	7	>244	2	9
	14	91 – 244	15	>244	0	9
	49	33 – 90	50	>90	0	33
<b>Corralitos (includes Rider Creek)</b>	1	666 – 1808	2	>1808	0	1
	2	245 – 665	3	>665	0	2
	6	91 – 244	7	>244	8	11
	14	91 – 244	15	>244	0	11
	49	33 – 90	50	>90	0	36
<b>Mouth of Pajaro</b>	1	666 – 1808	2	>1808	0	1
	2	245 – 665	3	>665	0	2
	6	91 – 244	7	>244	8	11
	14	91 – 244	15	>244	0	11
	49	33 – 90	50	>90	0	36

<sup>a</sup> Major subwatersheds of the Pajaro River.

<sup>b</sup> Five exposure categories per major subwatershed. Each exposure category is comprised two components: a duration (consecutive days) and a suspended sediment concentration (SSC) range in milligrams per liter (mg/L).

<sup>c</sup> Numeric targets are comprised of two components: a maximum number of exceedance events that may occur in any consecutive 15 years after development of the monitoring program and the maximum duration (consecutive days) in which the maximum SSC value for each range can be exceeded in 15 years. Exceedance events are specific to each exposure category and consist of consecutive days in which the duration and the maximum SSC value for each range is exceeded. Using the exposure category of 1-day, 666-1,808 mg/L SSC range for Tres Pinos as an example; the maximum number of exceedance events (e.g. 2-days or longer and greater than 1,808 mg/L) is 15. The maximum duration is 22 days. Using the same Tres Pinos example, numeric targets are not met if the number of exceedance events is 16 (or more) or if the maximum duration of any event is 23 consecutive days or longer.

<sup>d</sup> Numbers rounded to show measurable break in the range.

**Table 4.9.6-2 - Numeric Targets for Streambed Characteristics**

Parameter	Numeric Target <sup>1</sup>
Residual Pool Volume <sup>2</sup>	V* = Mean values ≤ 0.21 Max values ≤ 0.45
Median Diameter (D <sub>50</sub> ) of Sediment Particles in Spawning Gravels	D <sub>50</sub> = Mean values ≥ 69 mm Minimum values ≥ 37 mm
Percent of Fine Fines (< 0.85 mm) in Spawning Gravels	Percent fine fines ≤ 21%
Percent of Coarse Fines (< 6.0 mm) in Spawning Gravels	Percent coarse fines ≤ 30%

1 Target values are for sampling reach(es) within an individual waterbody.

2 Residual Pool Volume refers to the portion of a pool in a stream that is available for fish to occupy. Pool habitat is the primary habitat for steelhead in summer. Overwintering habitat requirements include deeper pools, undercut banks, side channels, and especially large, unembedded rocks, which provide shelter for fish against the high flows of winter. V\* gives a direct measurement of the impact of sediment on pool volume. It is the ratio of the amount of *pool volume filled by fine, mobile sediment*, to *total pool volume*. Qualifying pools are defined by Regional Board sampling protocol (2002).

## Source Analysis

Sources of sediment include the following nonpoint and point source discharge activities occurring within the respective land use source categories. Nonpoint sources include irrigated agriculture activities upon crop, fallow and orchard lands; timber harvesting activities upon forested lands; grazing activities upon pasture and range lands; urban and rural residential development, roads, farm animal and livestock boarding upon urban lands; unpaved roads in the San Benito watershed, and paved and unpaved roads in the Corralitos Creek and Rider Creek watersheds upon lands in the roads land use category; hydromodification-related activities upon all types of land use; off-road recreational vehicle areas; sand and gravel mining; as well as natural erosion and landslides. Point sources include the small Municipal Separate Storm Sewer Systems (MS4s) of Watsonville, Hollister, Gilroy, and Morgan Hill.

## TMDLs and Allocations

TMDLs and load allocations are assigned to sources for seven watersheds as represented in Table 4.9.6-3. These allocations are modeled load values that are necessary to meet the suspended sediment concentration-duration targets. The Regional Board will determine that the TMDL is attained when the numeric targets are achieved. When numeric targets are achieved, the Regional Board will assume that these loads are met.

## Margin of Safety

The total load includes an implicit margin of safety that was derived through conservative assumptions.

**Table 4.9.6-3. TMDLs and Load Allocations**

Major Subwatershed	Allocations <sup>1</sup> (LA/WLA)	Source Category							Total Load
		Crop, Fallow, and Orchard	Forest <sup>2</sup>	Pasture and Range	Urban Lands <sup>3</sup>	Roads	Barren <sup>2</sup>	Sand and Gravel Mining	
Tres Pinos	LA	477	352	41085	312		11551		53,778
	WLA				1				

San Benito	LA	1971	2083	19863	327	1180	14128	27	39,679
	WLA				100				
Llagas	LA	596	326	6978	354		144	0	9,185
	WLA				787				
Uvas	LA	946	989	12454	280		369		15,177
	WLA				139				
Upper Pajaro	LA	4114	1228	37664	356		425	3	43,951
	WLA				161				
Corralitos (including Rider Creek)	LA	3544	4536	2427	443	79	73	2	11,389 <sup>4</sup>
	WLA				284				
Mouth of Pajaro	LA	3047	58	3055	383		500	35	7,268 <sup>4</sup>
	WLA				191				

#### Notes:

- 1 Annual load allocations (LA) and wasteload allocations (WLA) expressed in metric tons (1 metric ton equals 1,000 kilograms). Blank cells indicate no allocations for specified source category.
- 2 Forest includes loads from natural sources and from timber harvesting operations; Barren includes loads from natural sources only.
- 3 Load allocations for urban lands outside of NPDES Phase 2 urban boundaries. Wasteload allocations for urban lands within NPDES Phase 2 urban boundaries.
- 4 Number rounded.

## Implementation

The following actions will be taken to reduce sediment discharges from activities that occur within each of the land use source categories (headings) below. Regional Board staff intends to identify and notify the parties responsible for the activities according to the schedule below; however, if staff resources are insufficient or other water quality priorities emerge, this schedule will be modified.

### Crop, Fallow, and Orchard Lands

Landowners and operators of crop, fallow, and orchard lands, where irrigated agricultural activities are conducted, will implement agricultural management measures and perform monitoring and reporting pursuant to the Conditional Waiver of Waste Discharge Requirements for Discharges from Irrigated Lands and the Monitoring and Reporting Program, Order No. R3-2004-0117. This is an existing, on-going activity.

### Forest Lands

Landowners and operators of forest lands, where timber harvest activities are conducted, will implement timber harvest management measures and perform monitoring and reporting pursuant to the General Conditional Waiver of Waste Discharge Requirements for Timber Harvest Activities and the Monitoring and Reporting Program, Order No. R3-2005-0066. This is an existing, on-going activity.

### Pasture and Range

Owners and operators of pasture and range lands, where grazing activities occur, must comply with the land disturbance prohibition.

Within one year following approval of the TMDLs by the Office of Administrative Law, the Executive Officer will notify the owners and operators of pasture and range lands of the prohibition and conditions for compliance with the prohibition. The Executive Officer will review and approve, or request modification of, the Nonpoint Source Pollution Control Implementation Program (Program) or documentation submitted in compliance with the prohibition within six months of the submittal date. Should the Program or documentation require modification, or if a party fails to submit a Program or documentation, the Executive Officer may issue a civil liability complaint pursuant to section 13268 or 13350 of the CWC, or alternatively, propose individual or general waste discharge requirements to assure compliance with the prohibition.

### **Urban Lands**

Urban lands include the small communities of Watsonville, Hollister, Gilroy, and Morgan Hill (cities), rural properties throughout the watershed with farm animals or livestock boarding (rural properties), and roads throughout the watershed. These lands do not include unpaved roads in San Benito River watershed, and paved and unpaved roads within the Corralitos Creek and Rider Creek subwatersheds (See Roads below).

The cities must obtain a Municipal Separate Storm Sewer System (MS4) permit. Their Stormwater Management Programs must include specific actions to reduce sediment discharges pursuant to Clean Water Act Section 402(p)(3)(B) and Section D of State Board Order No. 2003-005, NPDES General Permit No. CAS000004 for Stormwater Discharges from Small Municipal Separate Storm Sewer Systems. The cities will then describe the actions taken as part of their annual report. If necessary, the Regional Board's Executive Officer can require more stringent sediment controls. This is an existing requirement and an on-going activity.

### **Owners and operators of rural properties and roads must comply with the land disturbance prohibition.**

Within one year following approval of the TMDLs by the Office of Administrative Law, the Executive Officer will notify the owners and operators of rural properties and roads of the prohibition and conditions for compliance with the prohibition. The Executive Officer will review and approve, or request modification of, the Program or documentation submitted in compliance with the prohibition within six months of the submittal date. Should the Program or documentation require modification, or if a party fails to submit a Program or documentation, the Executive Officer may issue a civil liability complaint pursuant to section 13268 or 13350 of the CWC, or alternatively, propose individual or general waste discharge requirements to assure compliance with the prohibition.

### **Roads**

Within one year following approval of the TMDLs by the Office of Administrative Law, the Executive Officer will notify the owners and operators of unpaved roads within the San Benito River watershed and paved and unpaved roads within the Corralitos Creek and Rider Creek watersheds of the prohibition and conditions for compliance with the prohibition. The Executive Officer will review and approve, or request modification of, the Program or documentation submitted in compliance with the prohibition within six months of the submittal date. Should the Program or documentation require modification, or if a party fails to submit a Program or documentation, the Executive Officer may issue a civil liability complaint pursuant to section 13268 or 13350 of the CWC, or alternatively, propose individual or general waste discharge requirements to assure compliance with the prohibition.

### **Sand and Gravel Mining**

Within six months following approval of the TMDLs by the Office of Administrative Law and pursuant to Section 13263(e) of the CWC, Regional Board staff will review existing waste discharge requirements (WDRs) for sand and gravel mining operations and revise or require activities to: 1) assess cumulative impacts, including fluvial geomorphic impacts, upon the beneficial uses of the San Benito River; 2) mitigate the impacts identified; and 3) monitor the effectiveness of mitigation activities. One year following approval of the TMDLs by the Office of Administrative Law, pursuant to Section 13267 of the CWC, the Executive Officer will require owners and operators of sand and gravel mining operations to submit a plan to assess cumulative impacts, including fluvial geomorphic impacts, upon the beneficial uses of the San Benito River. The Executive Officer will comply with the requirements of section 13267 when issuing the orders. Regional Board staff will encourage sand and gravel mining operators to conduct the cumulative impacts assessment cooperatively.

## **Streambank Erosion**

Owners and operators of properties where hydromodification activities occur must comply with the land disturbance prohibition.

Within one year following approval of the TMDLs by the Office of Administrative Law, the Executive Officer will notify the owners and operators of properties where hydromodification activities occur of the prohibition and conditions for compliance with the prohibition. The Executive Officer will review and approve, or request modification of, the Program or documentation submitted in compliance with the prohibition within six months of the submittal date. Should the Program or documentation require modification, or if a party fails to submit a Program or documentation, the Executive Officer may issue a civil liability complaint pursuant to section 13268 or 13350 of the CWC, or alternatively, propose individual or general waste discharge requirements to assure compliance with the prohibition.

## **Monitoring**

Regional Board staff will develop a monitoring program to measure instream numeric targets within five years following TMDL approval. The program will be consistent with other Central Coast Region sediment TMDLs, regional sediment monitoring programs, and in cooperation with implementing parties. If Regional Board staff concludes that sediment contributions from individual landowners should be monitored in addition to instream numeric targets, the Executive Officer will establish such monitoring requirements in compliance with section 13267.

## **Tracking and Evaluation**

Regional Board staff will conduct a review every three years beginning three years after TMDL approval by the Office of Administrative Law. Regional Board staff will utilize required reports, as well as other available information, to review implementation efforts of responsible parties and progress being made towards achieving the allocations. Regional Board staff will also review numeric target monitoring (see above) to determine progress towards TMDL achievement in the waterbody. The numeric targets, not actual loads or reductions in loads, will be measured, as they are a more direct indicator of beneficial use protection. Regional Board staff may conclude and articulate that ongoing implementation efforts may ultimately be insufficient to achieve the allocations and numeric targets. If staff makes this determination, staff will recommend that additional reporting, monitoring, or implementation efforts be required either by the Executive Officer (e.g. pursuant to CWC section 13267 or section 13383) or by the Regional Board (e.g. through revisions of existing permits and/or a Basin Plan Amendment). At any particular date, Regional Board staff may conclude and articulate that implementation efforts and results are likely to result in achieving the allocations and numeric target, in which case existing and anticipated implementation efforts should continue.

Three-year reviews will continue until the TMDLs are achieved. The target date to achieve the TMDLs is forty-five years after implementation commences.



## 4.9.7 TMDL for Pathogens in Watsonville Slough

Total Maximum Daily Load for Pathogens for Watsonville Slough.

The Regional Water Quality Control Board adopted this TMDL on March 24, 2006.

This TMDL was approved by:

The State Water Resources Control Board on September 21, 2006.

The California Office of Administrative Law on November 20, 2006 (effective date).

The U.S. Environmental Protection Agency on July 19, 2007.

### Problem Statement

The beneficial uses of water contact recreation (REC-1) and non-contact water recreation (REC-2) are not supported in Watsonville Slough or its tributaries, Struve, Hanson, Harkins and Gallighan Sloughs, because fecal coliform concentrations there exceed existing Basin Plan numeric water quality objectives protecting these beneficial uses.

### Numeric Target

Fecal coliform concentration, based on a minimum of five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100mL, nor shall more than ten percent of total samples collected during any 30-day period exceed 400 MPN per 100mL.

### Source Analysis

Controllable sources of fecal coliform bacteria in Watsonville Slough and its tributaries include humans, pets, livestock, and land-applied non-sterile manure in irrigated agriculture. Genetic data indicate that the major sources of fecal coliform causing exceedance of the REC-1 standard are natural avian populations. Genetic analysis of Watsonville Slough water samples from both winter and summer periods confirmed birds, cows, and dogs (with birds contributing the most and dogs the least); human fecal coliform bacteria was confirmed in Harkins and Struve Sloughs, but in lower amounts than cow, bird and dog fecal coliform.

### TMDL and Allocations

The TMDL for pathogens in Watsonville Slough is a receiving water concentration equal to the numeric target for fecal coliform. The allocation to each responsible party is the receiving water fecal coliform concentration equal to the TMDL. These allocations focus on reducing or eliminating the controllable sources of fecal coliform. The table below shows the allocations with respect to responsible party and waterbody.

The allocation to background (including natural sources from birds) is also the receiving water fecal coliform concentration equal to the TMDL. The parties responsible for the allocation to controllable sources are not responsible for the allocation to natural sources.

## ALLOCATIONS AND RESPONSIBLE PARTIES

WASTELOAD ALLOCATIONS		Receiving Water Fecal Coliform (MPN/100mL) <sup>1</sup>
Waterbody	Responsible Party	
Watsonville, Struve, Harkins Sloughs	Santa Cruz County (Urban Stormwater)	≤ 200
Watsonville, Struve, Harkins, Gallighan, Hanson Sloughs	City of Watsonville (Urban Stormwater)	≤ 200
Harkins Slough	Santa Cruz Co. Freedom Sanitation District (Sanitary Sewer Collection System)	≤ 200
Watsonville & Struve Sloughs	City of Watsonville (Sanitary Sewer Collection System)	≤ 200
Gallighan Slough	Santa Cruz County (Landfill Stormwater)	≤ 200
LOAD ALLOCATIONS		Receiving Water Fecal Coliform (MPN/100mL) <sup>1</sup>
Watsonville & Harkins Sloughs	Operators or owners of irrigated lands who land-apply non-sterile manure	≤ 200
Watsonville & Harkins Sloughs	Operators or owners of livestock facilities and animals	≤ 200

<sup>1</sup> As log mean of five (5) samples taken in a 30-day period occurring within each season.

The TMDL is considered achieved when the allocations assigned to the controllable and natural sources are met, or when the numeric targets are consistently met in all tributaries and Watsonville Slough.

### Margin of Safety

A margin of safety is incorporated in the TMDL through conservative assumptions.

### Implementation and Monitoring

#### Landfill Stormwater Monitoring

Within six months following adoption of this TMDL by the Office of Administrative Law, the Executive Officer will require the County of Santa Cruz to include fecal coliform monitoring in the Buena Vista Landfill Waste Discharge Requirements (Order No. 94-29), per Section 13267 of the CWC.

### **The Following Actions Will Reduce Fecal Coliform Bacteria Loading From Humans And Pets:**

#### Urban Stormwater

The City of Watsonville (City) and County of Santa Cruz (County) must revise their Stormwater Management Plans to indicate how and when they will conduct public participation and outreach regarding specific actions that individuals can take to reduce pathogen loading and to indicate how and when they will develop and implement an enforceable means of reducing fecal coliform loading from pet waste (e.g., an ordinance). Within six months following adoption of this TMDL by the Office of Administrative Law, the Executive Officer will (i) issue a letter pursuant to Section 13383 of the California Water Code (CWC), requiring these changes to be described in the annual report required by the Small MS4 Permit (State Board Order No. 2003-005, NPDES General Permit No. CAS000004 for Municipal Separate Storm Sewer Systems) and (ii) require appropriate modifications to the Stormwater Management Plans pursuant to Section G of the General Permit.

The City and County public participation and outreach efforts must include the following tasks:

- a. Educating the public about sources of fecal coliform and its associated health risks in surface waters.
- b. Identifying and promoting specific actions that responsible parties can implement to reduce pathogen loading from sources such as homeless encampments, agricultural field workers, and homeowners who contribute waste from domestic pets.

The City and County must monitor receiving water and stormwater outfalls that may be contributing fecal coliform to the sloughs. Within six months following adoption of this TMDL by the Office of Administrative Law, the Executive Officer will issue a letter pursuant to Section 13267 and/or 13383 of the CWC, requiring a technical report that describes a monitoring plan and schedule that includes sampling sites in receiving water and at stormwater outfalls. The City and County may submit the monitoring results in subsequent annual reports already required by the Small MS4 Permit or submit them in a separate technical report.

#### Sanitary Sewer Collection System

The City and County are required to improve maintenance of their sewage collection systems, including identification, correction, and prevention of sewage leaks, in portions of the collection systems that run through, or adjacent to, tributaries to Watsonville Slough (Action 1B, Table 4.9.7-1). Within six months following adoption of this TMDL by the Office of Administrative Law, the Executive Officer will issue a letter pursuant to Section 13267 of the CWC, requiring a technical report that describes how and when they will conduct improved system maintenance in portions of the system most likely to affect the Sloughs. One year following adoption of this TMDL by the Office of Administrative Law, Water Board staff will evaluate proposed sewer system maintenance for the City and the County of Santa Cruz Freedom Sanitation District as described in the technical report and determine whether appropriate changes to the maintenance have been made or whether any changes to the Waste Discharge Requirements (currently, Order No. R3-2003-0041, and No. R3-2003-0040, respectively) are warranted.

### **The Following Actions Will Reduce Fecal Coliform Bacteria Loading From Livestock And Land-Applied Non-Sterile Manure:**

#### Livestock Sources

Operators or owners of livestock facilities and animals must comply with the proposed Watsonville Slough Watershed Livestock Waste Discharge Prohibition to implement their load allocations. Within one year following approval of the TMDL by the Office of Administrative Law, the Executive Officer will notify the owners and operators of livestock facilities, and the owners of animals, of the proposed Watsonville Slough Watershed Livestock Waste Discharge Prohibition and conditions for compliance with the prohibition. The Executive Officer will review and approve, or request modification of, the Nonpoint Source Pollution Control Implementation Program (Program) or documentation submitted in compliance with the prohibition within six months of the submittal date. Should the Program or documentation require modification, or if a party fails to submit a Program or documentation, the Executive Officer may issue a civil liability complaint pursuant to section 13268 or 13350 of the CWC, or alternatively, propose individual or general waste discharge requirements to assure compliance with the prohibition. Alternatively, dischargers may comply by immediately ceasing all discharges in violation of the Prohibition.

Responsible parties must submit monitoring data or other evidence that demonstrates compliance with the Watsonville Slough Watershed Livestock Waste Discharge Prohibition. The Executive Officer will determine whether the information submitted demonstrates compliance.

#### Irrigated Land Sources

Operators or owners of irrigated lands where non-sterile manure is applied must comply with the Conditional Waiver of Waste Discharge Requirements for Discharges from Irrigated Lands to implement their load allocations. Staff expects management measures implemented pursuant to this waiver for irrigated lands will be adequate to reduce or eliminate pathogen discharges where farmers apply non-sterile manure to the land. However, compliance with the conditions in the waiver does not meet all of the requirements of the proposed Watsonville Slough Watershed Livestock Waste Discharge Prohibition. Since the Conditional Waiver does not include any regulation or monitoring of pathogen discharges, operators or owners of irrigated lands where non-sterile manure is applied must also submit reports that demonstrate that they do not discharge pathogens, or explain how pathogen discharges are being addressed.

Within six months following approval of the TMDL by the Office of Administrative Law, the Executive Officer will notify responsible parties of the proposed Watsonville Slough Watershed Livestock Waste Discharge Prohibition and conditions for compliance with the prohibition. The Executive Officer will review and approve, or request modification of, the Nonpoint Source Pollution Control Implementation Program (Program), or other documentation submitted in compliance with the prohibition, within six months of the submittal date. Should the Program or

documentation require modification, or if a responsible party fails to submit a Program or documentation, the Executive Officer may issue an administrative civil liability complaint pursuant to section 13268 or 13350 of the CWC, or alternatively, propose individual or general waste discharge requirements or conditional waivers to assure compliance with the prohibition. Alternatively, dischargers may comply by immediately ceasing all discharges in violation of the Prohibition.

## **Tracking and Evaluation**

Water Board staff will conduct a review every three years beginning three years after TMDL approval by the Office of Administrative Law. Water Board staff will use Annual Reports and any other available information to determine progress toward compliance. Water Board staff may conclude that ongoing implementation efforts are insufficient to ultimately achieve the allocations and numeric target. If staff makes this determination, staff will recommend that additional reporting, monitoring, or implementation efforts be required either through authority of the Executive Officer (e.g. pursuant to CWC section 13267 or section 13383) or the Water Board (e.g. through revisions of existing permits and/or a Basin Plan Amendment). Water Board staff may also conclude that implementation efforts are likely to achieve compliance, and therefore existing implementation efforts should continue.

Responsible parties will continue monitoring according to this plan for at least three years, at which time Water Board staff will determine the need for continuing or otherwise modifying the monitoring requirements. Responsible parties may also demonstrate that controllable sources of pathogens are not contributing to exceedance of water quality objectives in receiving waters. If this is the case, staff may consider re-evaluating the targets and allocations. For example, staff may propose a site-specific objective for Watsonville Sloughs, to be approved by the Water Board. The site-specific objective would be based on evidence that natural, or “background” sources alone were the cause of exceedances of the Basin Plan water quality objective for fecal coliform.

Three-year reviews will continue until the TMDL is achieved. The target date to achieve the TMDL is ten years after implementation commences.

**Table 4.9.7-1. Implementation Actions of Responsible Parties**

<b>Responsible Party</b>	<b>Source Category</b>	<b>Management Measure</b>	<b>Action</b>
County of Santa Cruz and City of Watsonville	1A Human	Public Participation and Outreach	Educate the public, including the homeless, regarding sources of fecal coliform and associated health risks of fecal coliform in surface waters of the Watsonville Slough Watershed. Educate the public regarding actions that individuals can take to reduce pathogen loading in the Watershed. Revise Stormwater Management Plan and submit to Water Board for approval, monitor, and report.
	1B Human	Human Source Elimination and Prevention	Maintain the sewage collection system, including identification, correction, and prevention of sewage leaks into tributaries to Watsonville Slough. Revise Sewer System Management Plan and submit to Water Board for approval, monitor, and report.
	1C Pets	Pet Waste Management	Develop and implement enforceable means (e.g., an ordinance) of reducing/eliminating fecal coliform loading from pet waste. Educate the public regarding actions that individuals can take to reduce loading in the Watershed. Revise Stormwater Management Plan and submit to Water Board for approval, monitor, and report.
Operators or owners of livestock facilities and animals	2A Livestock	Farm Animal and Livestock Facilities Management	Develop and implement strategies to reduce/eliminate fecal coliform loading from farm animal and livestock facilities (e.g., pens, corrals, barns) into surface waters of the Watsonville Slough Watershed. Submit <i>Nonpoint Source Control Implementation Program</i> to the Executive Officer of the Water Board and monitor and report, or, document and report to the Water Board that no discharge is occurring from animal facilities.
	2B Livestock	Grazing Management	Protect sensitive areas (including streambanks, sloughs, wetlands, and riparian zones) by reducing direct loadings of animal wastes from grazing areas into surface waters of the Watsonville Slough Watershed. Submit <i>Nonpoint Source Control Implementation Program</i> to the Executive Officer of the Water Board and monitor and report, or, document and report to the Water Board that no discharge is occurring from grazing activities.
Operators or owners of irrigated lands who land-apply non-sterile manure	3 Land-Applied Non-Sterile Manure on Irrigated lands	Irrigated Land Management	Develop, implement and report on measures to reduce/eliminate fecal coliform loading from land-applied non-sterile manure into surface waters of the Watsonville Slough Watershed. Document and report to the Water Board that measures are in place and monitor to demonstrate effectiveness.

## 4.9.8 TMDL for Pathogens in San Lorenzo Estuary and River

Total Maximum Daily Loads for Pathogens in San Lorenzo Estuary, San Lorenzo River, Branciforte Creek, Camp Evers Creek, Carbonera Creek, and Lompico Creek.

The Regional Water Quality Control Board adopted these TMDLs on May 8, 2009.

These TMDLs were approved by:

The State Water Resources Control Board on: March 1, 2011.

The California Office of Administrative Law on: June 6, 2011.

The U.S. Environmental Protection Agency on: July 20, 2011.

### Problem Statement

The beneficial use of water contact recreation is not protected in the impaired reaches of the San Lorenzo River Estuary (also known as San Lorenzo River Lagoon), San Lorenzo River, Branciforte Creek, Camp Evers Creek, Carbonera Creek, and Lompico Creek because fecal coliform concentrations exceed existing Basin Plan numeric water quality objectives protecting this beneficial use. All reaches in these waterbodies are impaired with the exception of Carbonera Creek, where the impairment extends from the mouth of Carbonera Creek upstream to its intersection with Bethany Road.

### Numeric Targets

The numeric targets used to develop the TMDLs and allocations are as follows:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

### Source Analysis

#### San Lorenzo River Estuary

The relative order of controllable sources, in descending order, is:

1) City of Santa Cruz sanitary sewer collection system spills and leaks (including private laterals connected to municipal sanitary sewer collection systems), 2) storm drain discharges to municipally owned and operated separate storm sewer systems (MS4s) required to be covered by an NPDES permit, 3) pet waste in areas that do not drain to MS4s, 4) homeless person/encampment discharges in areas that do not drain to MS4s, 5) onsite wastewater disposal system discharges, and 6) farm animal and livestock discharges.

#### San Lorenzo River, and Lompico Creek

The relative order of controllable sources, in descending order, is:

1) Onsite wastewater disposal system discharges, 2) storm drain discharges to MS4s required to be covered by an NPDES permit, 3) City of Santa Cruz sanitary sewer collection system spills and leaks (including private laterals connected to municipal sanitary sewer collection systems) within the City limits of Santa Cruz [does not include Lompico Creek], 4) pet waste in areas that do not drain to MS4s, 5) homeless person/encampment discharges in areas that do not drain to MS4s, and 6) farm animal and livestock discharges.

#### Branciforte Creek

The relative order of controllable sources, in descending order, is:

1) Storm drain discharges to MS4s required to be covered by an NPDES permit, 2) pet waste in areas that do not drain to MS4s, 3) City of Santa Cruz sanitary sewer collection system spills and leaks (including private laterals connected to municipal sanitary sewer collection systems) within the City limits of Santa Cruz, 4) homeless person/encampment discharges in areas that do not drain to MS4s, 5) onsite wastewater disposal system discharges, and 6) farm animal and livestock discharges.

## **Carbonera and Camp Evers Creeks:**

The relative order of controllable sources, in descending order, is:

1) Storm drain discharges to MS4s required to be covered by an NPDES permit, 2) pet waste in areas that do not drain to MS4s, 3) homeless person/encampment discharges in areas that do not drain to MS4s, 4) onsite wastewater disposal system discharges (only for Carbonera Creek) 5) farm animal and livestock discharges, and 6) City of Santa Cruz sanitary sewer collection system spills and leaks (including private laterals connected to municipal sanitary sewer collection systems; only for Carbonera Creek).

## **TMDLs and Allocations**

The TMDLs are for the impaired reaches of the following water bodies, and are applicable for each day for all seasons:

San Lorenzo River Estuary, San Lorenzo River, Branciforte Creek, Camp Evers Creek, Carbonera Creek, and Lompico Creek TMDLs:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

The allocations to responsible parties are shown in Table 4.9.8-1.

**Table 4.9.8-1. Allocations and Responsible Parties**

<b>WASTELOAD ALLOCATIONS</b>		
<b>Waterbody Assigned Allocation<sup>1</sup></b>	<b>Responsible Party (Source) NPDES/Order number</b>	<b>Receiving Water Fecal Coliform (MPN/100mL)</b>
San Lorenzo River Estuary, San Lorenzo River, Branciforte Creek, and Carbonera Creek	City of Santa Cruz  (Storm drain discharges to MS4s required to be covered by an NPDES permit)  NPDES No. CAS000004	Allocation-1 <sup>a</sup>
Camp Evers Creek and Carbonera Creek	City of Scotts Valley  (Storm drain discharges to MS4s required to be covered by an NPDES permit)  NPDES No. CAS000004	Allocation-1 <sup>a</sup>
San Lorenzo River, Branciforte Creek, Lompico Creek, and Carbonera Creek	Santa Cruz County  (Storm drain discharges to MS4s required to be covered by an NPDES permit)  NPDES No. CAS000004	Allocation-1 <sup>a</sup>
San Lorenzo River Estuary, San Lorenzo River, Branciforte Creek, and Carbonera Creek	City of Santa Cruz  (Sanitary sewer collection system spills and leaks)  NPDES No. CA 0048194, Order R3-2005-003	Allocation-2 <sup>b</sup>

San Lorenzo River Estuary, San Lorenzo River, Branciforte Creek, Carbonera Creek, and Lompico Creek	Owners of onsite wastewater disposal systems residing in the County of Santa Cruz  (Onsite wastewater disposal system discharges)	Allocation-2 <sup>b</sup>
<b>LOAD ALLOCATIONS</b>		
Waterbody	Responsible Party (Source)	Receiving Water Fecal Coliform (MPN/100mL)
San Lorenzo River Estuary, San Lorenzo River, Branciforte Creek, Carbonera Creek, and Lompico Creek	Owners of onsite wastewater disposal systems residing in the County of Santa Cruz  (Onsite wastewater disposal system discharges)	Allocation-2 <sup>b</sup>
San Lorenzo River Estuary, San Lorenzo River, Branciforte Creek, Camp Evers Creek, Carbonera Creek, and Lompico Creek	Owners/operators of land used for/containing pets  (Pet waste not draining to MS4s)	Allocation-1 <sup>a</sup>
San Lorenzo River Estuary, San Lorenzo River, Branciforte Creek, Carbonera Creek, Camp Evers Creek, and Lompico Creek	Owners/operators of land used for/containing farm animals and livestock  (Farm Animals and Livestock discharges)	Allocation-1 <sup>a</sup>
San Lorenzo River Estuary, San Lorenzo River, Branciforte Creek, Lompico Creek, Camp Evers Creek, and Carbonera Creek	Owners and/or operators of land that include homeless persons/encampments  (Discharges from homeless persons/encampments not regulated by a permit for stormwater discharges)	Allocation-2 <sup>b</sup>
San Lorenzo River Estuary, San Lorenzo River, Branciforte Creek, Lompico Creek, Camp Evers Creek, and Carbonera Creek	No responsible party  (Natural sources)	Allocation-1 <sup>a</sup>
<p>1 All reaches of the following water bodies are assigned allocations, excepting Carbonera Creek, where the allocations are assigned from the mouth to the intersection with Bethany Road.</p> <p>a Allocation 1 = Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN/100mL, nor shall more than ten percent of total samples during any 30-day period exceed 400 MPN/100 mL.</p> <p>b Allocation 2 = Allocation of zero; no loading allowed from this source.</p>		

The parties responsible for the allocation to controllable sources are not responsible for the allocation to natural sources.

The TMDLs are considered achieved when the allocations assigned to all individual responsible parties are met or when the numeric targets are consistently met in the San Lorenzo River Estuary, San Lorenzo River, Branciforte Creek, Camp Evers Creek, Carbonera Creek, and Lompico Creek.

## Margin of Safety

A margin of safety is incorporated implicitly in the TMDLs through conservative assumptions.

## Implementation Plan



## **Sanitary Sewer Collection System Leaks**

Entities with jurisdiction over sewer collection systems can demonstrate compliance with these TMDL allocations through Waste Discharge Requirements and/or NPDES permits.

The City of Santa Cruz and City of Scotts Valley must continue to implement their sewer Collection System Management Plans as required by their respective NPDES permits and Waste Discharge Requirements (WDR) (City of Santa Cruz NPDES No. CA 0048194 and WDR Order R3-2005-003; City of Scotts Valley NPDES No. CA 0048828, WDR Order R3 2002-0016).

In addition, the City of Santa Cruz is required to improve maintenance of their sewage collection system, including identification, correction, and prevention of sewage spills and leaks in portions of the collection systems that run through or adjacent to, impaired surface waters within the San Lorenzo River Estuary or San Lorenzo River. To this end, within six months following approval of these TMDLs by the Office of Administrative Law, the Executive Officer will issue a letter pursuant to Section 13267 of the California Water Code requiring: 1) submittal within one year of a technical report that describes how and when the City of Santa Cruz will conduct improved collection system maintenance in portions of the collection system most likely to affect impaired surface water bodies, with the end result being compliance with its TMDL allocation, 2) stream monitoring for fecal coliform or another fecal indicator bacteria and reporting of these monitoring activities, and 3) annual reporting of self-assessment as to whether the City of Santa Cruz is in compliance with the TMDL allocation.

## **Private Laterals to the Sanitary Sewer Collection Systems**

The Central Coast Water Board has identified leaks from private laterals located in the City of Santa Cruz as a source of fecal indicator bacteria in municipal separate storm sewer systems (MS4s). Therefore, enrollees for the City of Santa Cruz' General Permit for the Discharges of Stormwater from Small Municipal Separate Storm Sewer Systems will address fecal indicator bacteria from private lateral leaks in the Wasteload Allocation Attainment Program (as described in the following section).

## **Storm Drain Discharges to Municipally Owned and Operated Separate Storm Sewer Systems**

The Central Coast Water Board will address fecal indicator bacteria (FIB), e.g., fecal coliform and/or other indicators of pathogens, discharged from the County of Santa Cruz and the Cities of Santa Cruz and Scotts Valley municipal separate storm sewer systems (MS4 entities) by regulating the MS4 entities under the provisions of the State Water Resources Control Board's General Permit for the Discharges of Stormwater from Small Municipal Separate Storm Sewer Systems (General Permit) (NPDES No. CAS000004). As enrollees under the General Permit, the MS4 entities must develop and implement Stormwater Management Plans (SWMPs) that control urban runoff discharges into and from their MS4s. To address the MS4 entities' TMDL wasteload allocations, the Central Coast Water Board will require the MS4 entities to specifically target FIB in urban runoff through incorporation of Wasteload Allocation Attainment Programs in their SWMPs.

The Central Coast Water Board will require the Wasteload Allocation Attainment Program to include descriptions of the actions that will be taken by the MS4 entities to attain the TMDL wasteload allocations, and specifically address:

1. Development of an implementation and assessment strategy;
2. Source identification and prioritization (including leaks to storm sewers from private laterals);
3. Best management practice identification, prioritization, implementation schedule, analysis, and effectiveness assessment;
4. Monitoring program development and implementation;
5. Reporting, including evaluation whether current best management practices are progressing towards achieving the wasteload allocations within thirteen years of the date that the TMDLs are approved by the Office of Administrative Law.
6. Coordination with stakeholders; and
7. Other pertinent factors.

The Wasteload Allocation Attainment Program will be required by the Central Coast Water Board to address each of these TMDLs that occur within the MS4 entities' jurisdictions.

The Central Coast Water Board will require the Wasteload Allocation Attainment Program to be submitted at one of the following milestones, whichever occurs first:

1. Within one year of approval of the TMDLs by the Office of Administrative Law;
2. When required by any other Central Coast Water Board-issued stormwater requirements (e.g., when the Phase II Municipal Stormwater Permit is renewed).

For those MS4 entities that are enrolled under the General Permit at the time of Wasteload Allocation Attainment Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMPs when they are submitted. For those MS4 entities that are not enrolled under the General Permit at the time of Wasteload Allocation Attainment Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMPs when the SWMPs are approved by the Central Coast Water Board.

The Executive Officer or the Central Coast Water Board will require information that demonstrates implementation of the actions described above, pursuant to applicable sections of the California Water Code and/or pursuant to authorities provided in the General Permit for stormwater discharges.

### **Pet Waste, Farm Animals and Livestock Discharges**

Owners and/or operators of lands containing domestic animals (including pets, farm animals, and livestock) in the San Lorenzo River Watershed must comply with the Domestic Animal Waste Discharge Prohibition; compliance with the Domestic Animal Waste Discharge Prohibition implies compliance with the load allocation for these TMDLs.

Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify owners and/or operators of lands used for/containing domestic animals of the requirement to comply with the Domestic Animal Waste Discharge Prohibition. In his notification, the Executive Officer will also describe the options owners/operators of lands containing domestic animals have for demonstrating compliance with the Domestic Animal Waste Discharge Prohibition. Pursuant to California Water Code section 13267 and within six months of the notification by the Executive Officer, owners/operators of lands containing domestic animals will be required to submit one of the following for approval by the Executive Officer or the Central Coast Water Board:

- 1) Clear evidence that the owner/operator of lands containing domestic animals is and will continue to be in compliance with the Domestic Animal Waste Discharge Prohibition; clear evidence could be documentation submitted by the owner/operator to the Executive Officer validating current and continued compliance with the Prohibition.
- 2) A plan for compliance with the Domestic Animal Waste Discharge Prohibition. Such a plan must include a list of specific management practices that will be implemented to control discharges containing fecal material from domestic animals. The plan must also describe how implementing the identified management practices are likely to progressively achieve the load allocations to domestic animals, with the ultimate goal of achieving the load allocations no later than thirteen years after Office of Administrative Law approval of the TMDL. The plan must include monitoring and reporting to the Central Coast Water Board, demonstrating the progress towards achieving load allocations for discharges from domestic animals, and a self-assessment of this progress. The plan may be developed by an individual discharger or by or for a coalition of dischargers in cooperation with a third-party representative, organization, or government agency acting as the agents of owners/operators of lands containing domestic animals.
- 3) Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements).

### **Onsite Wastewater Disposal System Discharges**

Owners of onsite wastewater disposal systems in the San Lorenzo River Watershed must comply with the Human Fecal Material Discharge Prohibition.

Owners of onsite wastewater disposal systems must demonstrate to the satisfaction of the Executive Officer or the Central Coast Water Board that they are in compliance with the Human Fecal Material Discharge Prohibition; compliance with the Human Fecal Material Discharge Prohibition implies compliance with the load allocation for these TMDLs.

Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will either

1) determine that the County of Santa Cruz is making adequate progress towards implementing an approved Santa Cruz County Onsite Wastewater Management Plan (or another Implementation Program to address onsite wastewater disposal systems) as it pertains to controlling the wasteloads from onsite wastewater disposal systems in the San Lorenzo River Watershed, or 2) notify owners of onsite wastewater disposal systems (owners) in the area described above of the requirement to comply with the Human Fecal Material Discharge Prohibition. In his notification, the Executive Officer will also describe owners' options for demonstrating compliance with the Human Fecal Material Discharge Prohibition. Pursuant to California Water Code 13267 and within six months of the notification by the Executive Officer, owners will be required to submit one of the following for approval by the Executive Officer or the Central Coast Water Board:

- 1) Clear evidence that the owner is and will continue to be in compliance with the Human Fecal Material Discharge Prohibition; clear evidence could be verification by the County of Santa Cruz, or similar, that the owner's onsite wastewater disposal system is in compliance with the Human Fecal Material Discharge Prohibition.
- 2) A schedule for compliance with the Human Fecal Material Discharge Prohibition. The compliance schedule must include a monitoring and reporting program and milestone dates demonstrating progress towards compliance with the Human Fecal Material Discharge Prohibition, with the ultimate milestone being compliance with the Human Fecal Material Discharge Prohibition no later than three years from the date of the Executive Officer's notification to the owner requiring compliance.
- 3) Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements; WDRs).
- 4) Clear evidence of current or scheduled compliance with the Human Fecal Material Discharge Prohibition (as described in number 1 and number 2 above, respectively) through the submittal of the required information by the County of Santa Cruz, acting as the voluntary agents of owners of onsite wastewater disposal systems. Note that an owner of an onsite wastewater disposal system cannot demonstrate compliance with the Human Fecal Material Discharge Prohibition through this option if: 1) the County of Santa Cruz is not their voluntary agent, 2) if the owner of the onsite wastewater disposal system does not choose the County of Santa Cruz as their agent, or 3) the Executive Officer or Central Coast Water Board does not approve the evidence submitted by the County of Santa Cruz on behalf of the owners of onsite wastewater disposal systems.

### **Homeless Persons/Encampment Discharges not Regulated by a Permit for Stormwater Discharges**

Owners of land that contain homeless persons and/or homeless encampments in the San Lorenzo River Watershed must comply with the Human Fecal Material Discharge Prohibition.

Owners of land with homeless persons must demonstrate to the satisfaction of the Executive Officer or the Central Coast Water Board that they are in compliance with the Human Fecal Material Discharge Prohibition; compliance with the Human Fecal Material Discharge Prohibition implies compliance with the load allocation for these TMDLs.

Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify owners of land containing homeless persons of the requirement to comply with the Human Fecal Material Discharge Prohibition. In his notification, the Executive Officer will also describe owners' options for demonstrating compliance with the Human Fecal Material Discharge Prohibition. Pursuant to California Water Code 13267 and within six months of the notification by the Executive Officer, owners will be required to submit one of the following for approval by the Executive Officer or the Central Coast Water Board:

- 1) Clear evidence that the owner is and will continue to be in compliance with the Human Fecal Material Discharge Prohibition; clear evidence could be documentation submitted by the owner to the Executive Officer validating current and continued compliance with the Prohibition.
- 2) A plan for compliance with the Human Fecal Material Discharge Prohibition. Such a plan must include a list of specific management practices that will be implemented to control discharges containing fecal material from homeless persons. The Plan must also describe how implementing the identified management practices are likely to progressively achieve the load allocation for homeless persons, with the ultimate goal of achieving the load allocation no later than three years from the date of the Executive Officer's notification to the owner requiring compliance. The plan must include monitoring and reporting to the Central Coast Water Board, demonstrating the progress towards achieving load allocations for discharges from homeless persons, and self-assessment of this progress.

- 3) Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements).

## **Tracking and Evaluation**

Every three years, beginning three years after TMDLs are approved by the Office of Administrative Law, the Central Coast Water Board will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress towards achieving their allocations. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and the numeric target.

Responsible parties will continue monitoring and reporting according to this plan for at least three years, at which time the Central Coast Water Board will determine the need for continuing or otherwise modifying the monitoring requirements. Responsible parties may also demonstrate that although water quality objectives are not being achieved in receiving waters, controllable sources of pathogens are not contributing to the exceedance. If this is the case, the Central Coast Water Board may reevaluate the numeric target and allocations. For example, the Central Coast Water Board may pursue and approve a site-specific objective based on evidence that natural or background sources alone were the cause of exceedances of the Basin Plan water quality objective for fecal indicator bacteria.

Three-year reviews will continue until the water quality objectives are achieved. The compliance schedule for achieving the TMDL numeric target is 13 years after the date of approval by the Office of Administrative Law.

## 4.9.9 TMDL for Pathogens in Soquel Lagoon, Soquel Creek, and Noble Gulch

Total Maximum Daily Loads for Pathogens in Soquel Lagoon, Soquel Creek, and Noble Gulch.

The Regional Water Quality Control Board adopted these TMDLs on May 8, 2009.

These TMDLs were approved by:

The State Water Resources Control Board on: July 6, 2010.

The California Office of Administrative Law on: September 5, 2010.

The U.S. Environmental Protection Agency on: November 17, 2010.

### Problem Statement

The beneficial use of water contact recreation is not protected in the impaired reaches of Soquel Lagoon, Soquel Creek, and Noble Gulch because fecal coliform concentrations exceed water quality objectives protecting this beneficial use. The impaired reaches are:

- 1) Soquel Lagoon and Soquel Creek: beginning from the mouth of Soquel Lagoon, upstream and along Soquel Creek to the bridge at Porter Street.
- 2) All reaches of Noble Gulch.

### Numeric Targets

The numeric targets used to develop the TMDLs and allocations are as follows:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

### Source Analysis

The controllable sources of fecal coliform contributing to impairment in Soquel Lagoon, Soquel Creek, and Noble Gulch are, in decreasing order of contribution:

1. Storm drain discharges to municipally owned and operated separate storm sewer systems (MS4s) required to be covered by an NPDES permit (including but not limited to discharges of fecal material from domestic animals and humans).
2. Sanitary sewer collection system spills and leaks (including but not limited to discharges from private laterals connected to municipal sanitary sewer collection systems).
3. Domestic animal waste discharges in areas that do not drain to MS4s (including but not limited to farm animals, livestock and pets).
4. Homeless person/encampment discharges in areas that do not drain to MS4s.

### Total Maximum Daily Load (TMDL)

The TMDLs for the impaired reaches of the following water bodies are concentration based TMDLs applicable for each day for all seasons and are equal to the following:

Soquel Lagoon, Soquel Creek, and Noble Gulch:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

### Allocations and Responsible Parties

The allocations to responsible parties are shown in Table 4.9.9-1.

**Table 4.9.9-1. Allocations to Responsible Parties**

<b>Wasteload Allocations</b>		
<b>Waterbody Subject to Allocation</b>	<b>Responsible Party (Source) NPDES/ORDER Number</b>	<b>Receiving Water Fecal Coliform (MPN/100mL)</b>
Soquel Lagoon <sup>1</sup>	City of Capitola (Storm drain discharges to MS4s required to be covered by an NPDES permit)  Stormwater General Permit NPDES No. CAS000004	Allocation-1 <sup>a</sup>
Soquel Creek <sup>2</sup> Noble Gulch <sup>3</sup>	County of Santa Cruz and City of Capitola (Storm drain discharges to MS4s required to be covered by an NPDES permit)  Stormwater General Permit NPDES No. CAS000004	Allocation-1 <sup>a</sup>
Soquel Lagoon <sup>1</sup> Soquel Creek <sup>2</sup> Noble Gulch <sup>3</sup>	Santa Cruz County Sanitation District  (Sanitary sewer collection system spills and leaks ) Order No. R3-2005-0043	Allocation-2 <sup>b</sup>
<b>Load Allocations</b>		
<b>Waterbody Subject to Allocation</b>	<b>Responsible Party (Source)</b>	<b>Receiving Water Fecal Coliform (MPN/100mL)</b>
Soquel Lagoon <sup>1</sup> Soquel Creek <sup>2</sup> Noble Gulch <sup>3</sup>	Owners and operators of land used for/containing pets  (Pet waste not draining to MS4s)	Allocation-1 <sup>a</sup>
Noble Gulch <sup>3</sup>	Owners and operators of land used for/containing farm animals and livestock  (Farm Animals and Livestock discharges)	Allocation-1 <sup>a</sup>
Soquel Lagoon <sup>1</sup> Soquel Creek <sup>2</sup> Noble Gulch <sup>3</sup>	Owners/operators of land that include homeless persons/encampments  (Homeless person/encampment discharges not draining to MS4s)	Allocation-2 <sup>b</sup>
Soquel Lagoon <sup>1</sup> Soquel Creek <sup>2</sup> Noble Gulch <sup>3</sup>	No responsible party  (Natural sources)	Allocation-1 <sup>a</sup>
<p>1 All waters of the Soquel Lagoon.</p> <p>2 Beginning and including the downstream most reach of Soquel Creek, up to and including Soquel Creek at the bridge crossing at Porter Street.</p> <p>3 All reaches of Noble Gulch.</p> <p>a Allocation 1: Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.</p> <p>b Allocation 2: Allocation of zero; no loading allowed from this source.</p>		

The parties responsible for the allocations to controllable sources are not responsible for the allocation to natural sources.

The TMDLs are considered achieved when the numeric target is consistently met in the impaired waters of Soquel Lagoon, Soquel Creek, and Noble Gulch.

## **Margin of Safety**

A margin of safety is incorporated implicitly in the TMDLs through conservative assumptions.

## **Implementation Plan**

### **Storm Drain Discharges:**

The Central Coast Water Board will address fecal indicator bacteria (FIB), e.g., fecal coliform and/or other indicators of pathogens, discharged from the County of Santa Cruz and the City of Capitola by regulating the MS4 entities under the provisions of the State Water Resources Control Board's General Permit for the Discharges of Stormwater from Small Municipal Separate Storm Sewer Systems (General Permit) (NPDES No. CAS000004). As enrollees under the General Permit, the MS4 entities must develop and implement Stormwater Management Plans (SWMPs) that control urban runoff discharges into and from their MS4s. To address the MS4 entities' TMDL wasteload allocations, the Central Coast Water Board will require the MS4 entities to specifically target FIB in urban runoff through incorporation of Wasteload Allocation Attainment Programs in their SWMPs.

The Central Coast Water Board will require the Wasteload Allocation Attainment Programs to include descriptions of the actions that will be taken by the MS4 entities to attain the TMDL wasteload allocations, and specifically address:

1. Development of an implementation and assessment strategy;
2. Source identification and prioritization (including leaks to storm sewers from private laterals);
3. Best management practice identification, prioritization, implementation schedule, analysis, and effectiveness assessment;
4. Monitoring program development and implementation;
5. Reporting; including evaluation whether current best management practices are progressing towards achieving the wasteload allocations within thirteen years of the date that the TMDLs are approved by the Office of Administrative Law;
6. Coordination with stakeholders; and
7. Other pertinent factors.

The Wasteload Allocation Attainment Program will be required by the Central Coast Water Board to address each of these TMDLs that occur within the MS4 entities' jurisdictions.

The Central Coast Water Board will require the Wasteload Allocation Attainment Program to be submitted at one of the following milestones, whichever occurs first:

1. Within one year of approval of the TMDLs by the Office of Administrative Law;
2. When required by any other Water Board-issued stormwater requirements (e.g., when the Phase II Municipal Stormwater Permit is renewed).

For those MS4 entities that are enrolled under the General Permit at the time of Wasteload Allocation Attainment Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMPs when they are submitted. For those MS4 entities that are not enrolled under the General Permit at the time of Wasteload Allocation Attainment Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMPs when the SWMPs are approved by the Central Coast Water Board.

The Executive Officer or the Central Coast Water Board will require information that demonstrates implementation of the actions described above, pursuant to applicable sections of the California Water Code and/or pursuant to authorities provided in the General Permit for stormwater discharges.

### **Sanitary Sewer Collection System Spills and Leaks:**

Entities with jurisdiction over sewer collection systems can demonstrate compliance with these TMDL load allocations through Waste Discharge Requirements and/or NPDES permits.

The Santa Cruz County Sanitation District (SCCSD) must continue to implement their Collection System Management Plan, as required by Waste Discharge Requirements (WDRs) (Order No. R3-2005-0043).

In addition, the SCCSD is required to improve maintenance of their sewage collection system, including identification, correction, and prevention of sewage leaks in portions of the collection systems that run through, or adjacent to, impaired surface waters within the Soquel Lagoon Watershed.

To this end, within six months following approval of these TMDLs by the Office of Administrative Law, the Executive Officer will issue a letter pursuant to Section 13267 of the California Water Code requiring: 1) submittal within one year of a technical report that describes how and when the SCCSD will conduct improved collection system maintenance in portions of the collection system most likely to affect impaired surface water bodies, with the end result being compliance with its TMDL allocation, 2) stream monitoring for fecal coliform or another fecal indicator bacteria and reporting of these monitoring activities, and 3) annual reporting of self-assessment as to whether the SCCSD is in compliance with the TMDL allocation.

### **Private Laterals to the Sanitary Sewer Collection System:**

The Central Coast Water Board has identified leaks from private laterals located in the City of Capitola and County of Santa Cruz as a source of fecal indicator bacteria in Municipal Separate Storm Sewer Systems (MS4s). Therefore, enrollees for the City of Capitola and County of Santa Cruz General Permit for the Discharges of Stormwater from Small Municipal Separate Storm Sewer Systems will address fecal indicator bacteria from private lateral leaks in the Wasteload Allocation Attainment Program (as described in the Storm Drain Discharges section).

### **Domestic Animals not Regulated by WQ Order No. 2003-0005-DWQ [Stormwater General Permit]:**

Owners and/or operators of lands containing domestic animals (including pets, farm animals, and livestock) in the Soquel Lagoon Watershed must comply with the Domestic Animal Waste Discharge Prohibition; compliance with the Domestic Animal Waste Discharge Prohibition implies compliance with the load allocation for these TMDLs.

Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify owners and/or operators of lands used for/containing domestic animals of the requirement to comply with the Domestic Animal Waste Discharge Prohibition. In his notification, the Executive Officer will also describe the options owners/operators of lands containing domestic animals have for demonstrating compliance with the Domestic Animal Waste Discharge Prohibition. Pursuant to California Water Code section 13267 and within six months of the notification by the Executive Officer, owners/operators of lands containing domestic animals will be required to submit one of the following for approval by the Executive Officer or the Central Coast Water Board:

- 1) Clear evidence that the owner/operator of lands containing domestic animals is and will continue to be in compliance with the Domestic Animal Waste Discharge Prohibition; clear evidence could be documentation submitted by the owner/operator to the Executive Officer validating current and continued compliance with the Prohibition.
- 2) A plan for compliance with the Domestic Animal Waste Discharge Prohibition. Such a plan must include a list of specific management practices that will be implemented to control discharges containing fecal material from domestic animals. The plan must also describe how implementing the identified management practices are likely to progressively achieve the load allocations to domestic animals, with the ultimate goal of achieving the load allocations no later than thirteen years after Office of Administrative Law approval of these TMDLs. The plan must include monitoring and reporting to the Central Coast Water Board, demonstrating the progress towards achieving load allocations for discharges from domestic animals, and a self-assessment of this progress. The plan may be developed by an individual discharger or by or for a coalition of dischargers in cooperation with a third-party representative, organization, or government agency acting as the agents of owners/operators of lands containing domestic animals.
- 3) Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements).



## **Homeless Person/Encampment Discharges not Regulated by WQ Order No. 2003-0005-DWQ [Stormwater General Permit]:**

Owners of land that contain homeless persons and/or homeless encampments in the Soquel Lagoon Watershed must comply with the Human Fecal Material Discharge Prohibition.

Owners of land with homeless persons must demonstrate to the satisfaction of the Executive Officer or the Central Coast Water Board that they are in compliance with the Human Fecal Material Discharge Prohibition; compliance with the Human Fecal Material Discharge Prohibition implies compliance with the load allocation for these TMDLs.

Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify owners of land containing homeless persons of the requirement to comply with the Human Fecal Material Discharge Prohibition. In his notification, the Executive Officer will also describe the options owners have for demonstrating compliance with the Human Fecal Material Discharge Prohibition. Pursuant to California Water Code 13267 and within six months of the notification by the Executive Officer, owners will be required to submit one of the following for approval by the Executive Officer or the Central Coast Water Board:

- 1) Clear evidence that the owner is and will continue to be in compliance with the Human Fecal Material Discharge Prohibition; clear evidence could be documentation submitted by the owner to the Executive Officer validating current and continued compliance with the Prohibition.
- 2) A plan for compliance with the Human Fecal Material Discharge Prohibition. Such a plan must include a list of specific management practices that will be implemented to control discharges containing fecal material from homeless persons. The Plan must also describe how implementing the identified management practices are likely to progressively achieve the load allocation for homeless persons, with the ultimate goal of achieving the load allocation no later than three years from the date of the Executive Officer's notification to the owner requiring compliance. The plan must include monitoring and reporting to the Central Coast Water Board, demonstrating the progress towards achieving load allocations for discharges from homeless persons, and self-assessment of this progress.
- 3) Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements).

## **Tracking and Evaluation**

Every three years, beginning three years after TMDLs are approved by the Office of Administrative Law, the Central Coast Water Board will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress towards achieving their allocations. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and the numeric target.

Responsible parties will continue monitoring and reporting according to this plan for at least three years, at which time the Central Coast Water Board will determine the need for continuing or otherwise modifying the monitoring requirements. Responsible parties may also demonstrate that although water quality objectives are not being achieved in receiving waters, controllable sources of pathogens are not contributing to the exceedance. If this is the case, the Central Coast Water Board may reevaluate the numeric target and allocations. For example, the Central Coast Water Board may pursue and approve a site-specific objective. The site-specific objective would be based on evidence that natural or background sources alone were the cause of exceedances of the Basin Plan water quality objective for fecal indicator bacteria.

Three-year reviews will continue until the water quality objectives are achieved. The compliance schedule for achieving the allocations and numeric target required under these TMDLs is 13 years after the date of approval by the Office of Administrative Law.

## 4.9.10 TMDL for Pathogens in Aptos Creek, Valencia Creek, and Trout Gulch

Total Maximum Daily Loads for Pathogens in Aptos Creek, Valencia Creek, and Trout Gulch.

The Regional Water Quality Control Board adopted these TMDLs on May 8, 2009.

These TMDLs were approved by:

The State Water Resources Control Board on August 3, 2010.

The California Office of Administrative Law on October 29, 2010.

The U.S. Environmental Protection Agency on January 20, 2011.

### Problem Statement

The beneficial use of water contact recreation is not being attained in Aptos Creek, Valencia Creek and Trout Gulch because fecal coliform concentrations exceed existing Basin Plan numeric water quality objectives protecting this beneficial use. Staff concluded Aptos Creek was impaired below the confluence with Valencia Creek. The entire reach of Trout Gulch was considered impaired. Staff also considered Valencia Creek impaired from its confluence with Aptos Creek, upstream to both the east and west forks. The east fork was impaired upstream to the intersection of McKay and Cox Roads. The west fork was impaired upstream to its intersection with Valencia Road.

### Numeric Targets

The numeric targets used to develop the TMDLs and allocations are as follows:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

### Source Analysis

The relative order of controllable sources, in descending order, contributing pathogens to Aptos Creek, Valencia Creek, and Trout Gulch are: (1) storm drain discharges to municipally owned and operated separate storm sewer systems (MS4s) required to be covered by an NPDES permit, (2) pet waste in areas that do not drain to MS4s, (3) County of Santa Cruz Sanitation District sanitary sewer collection system spills and leaks, (4) private sewer laterals connected to municipal sanitary sewer collection systems, and (5) farm animals and livestock discharges.

### TMDLs and Allocations

The TMDLs for all impaired waters of Aptos Creek, Valencia Creek, and Trout Gulch are concentration based TMDLs applicable to each day of all seasons and are equal to the following:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

The allocations to responsible parties are shown in Table 4.9.10-1.

**Table 4.9.10-1. Allocations and Responsible Parties**

<b>WASTELOAD ALLOCATIONS</b>		<b>Receiving Water Fecal Coliform (MPN/100mL)</b>
<b>Waterbody</b>	<b>Responsible Party (Source) NPDES/Order number</b>	
Aptos Creek <sup>1</sup> , Trout Gulch <sup>2</sup> , Valencia Creek <sup>3</sup>	Santa Cruz County  (Storm drain discharges to MS4s required to be covered by an NPDES permit)  Stormwater General Permit NPDES No. CAS000004	Allocation 1 <sup>a</sup>
Aptos Creek <sup>1</sup> , Trout Gulch <sup>2</sup> , Valencia Creek <sup>3</sup>	Santa Cruz County Sanitation District  (Sanitary sewer collection system spills and leaks) Order No. R3-2005-0043	Allocation 2 <sup>b</sup>
<b>LOAD ALLOCATIONS</b>		<b>Receiving Water Fecal Coliform (MPN/100mL)</b>
<b>Waterbody</b>	<b>Responsible Party (Source)</b>	
Aptos Creek <sup>1</sup> , Trout Gulch <sup>2</sup> , Valencia Creek <sup>3</sup>	Owners/Operators of land used for/containing pets  (Pet waste not draining to MS4s)	Allocation 1 <sup>a</sup>
Aptos Creek <sup>1</sup> , Trout Gulch <sup>2</sup> , Valencia Creek <sup>3</sup>	Owners/Operators of land used for/containing farm animals and livestock  (Farm Animals and Livestock discharges)	Allocation 1 <sup>a</sup>
Aptos Creek <sup>1</sup> , Trout Gulch <sup>2</sup> , Valencia Creek <sup>3</sup>	Natural sources	Allocation 1 <sup>a</sup>

1 Aptos Creek from the Pacific Ocean to the confluence of Aptos and Valencia Creeks

2 All reaches of Trout Gulch

3 Valencia Creek from the confluence with Aptos Creek upstream to the west fork, where it intersects with Valencia Road, and to the east fork at the intersection of McKay and Cox Roads.

a Allocation 1: Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN/100mL, nor shall more than ten percent of total samples during any 30-day period exceed 400 MPN/100 mL.

b Allocation 2: Allocation of zero; no loading allowed from this source.

The parties responsible for the allocations to controllable sources are not responsible for the allocation to natural sources.

The TMDLs are considered achieved when the allocations assigned to all individual responsible parties are met, or when the numeric targets are consistently met in Aptos Creek, Valencia Creek, and Trout Gulch.

## Margin of Safety

A margin of safety is incorporated implicitly in the TMDLs through conservative assumptions.

## Implementation Plan

### Storm Drain Discharges

The Central Coast Water Board will address fecal indicator bacteria (FIB), e.g. fecal coliform and/or other indicators of pathogens, discharged from the County of Santa Cruz' municipal separate storm sewer system (MS4) by regulating the MS4 under the provisions of the State Water Resources Control Board's General Permit for the Discharges of Stormwater from Small Municipal Separate Storm Sewer Systems (General Permit) (NPDES No. CAS000004). As an enrollee under the General Permit, the MS4 must develop and implement a Stormwater Management Plan (SWMP) that controls urban runoff discharges into and from its MS4. To address the MS4's TMDL wasteload allocations, the Central Coast Water Board will require the MS4 to specifically target FIB in urban runoff through incorporation of a Wasteload Allocation Attainment Program in its SWMP.

The Central Coast Water Board will require the Wasteload Allocation Attainment Program to include descriptions of the actions that will be taken by the MS4 to attain the TMDL wasteload allocations, and specifically address:

1. Development of an implementation and assessment strategy;
2. Source identification and prioritization (including leaks to storm sewers from private laterals);
3. Best management practice identification, prioritization, implementation schedule, analysis, and effectiveness assessment;
4. Monitoring program development and implementation;
5. Reporting, including evaluation whether current best management practices are progressing towards achieving the wasteload allocations within thirteen years of the date that the TMDLs are approved by the Office of Administrative Law;
6. Coordination with stakeholders; and
7. Other pertinent factors.

The Wasteload Allocation Attainment Program will be required by the Central Coast Water Board to address each of these TMDLs that occur within the MS4 entity's jurisdiction.

The Central Coast Water Board will require the Wasteload Allocation Attainment Program to be submitted at one of the following milestones, whichever occurs first:

1. Within one year of approval of the TMDLs by the Office of Administrative Law;
2. When required by any other Water Board-issued stormwater requirements (e.g., when the Phase II Municipal Stormwater Permit is renewed).

For an MS4 that is enrolled under the General Permit at the time of Wasteload Allocation Attainment Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMPs when they are submitted. For an MS4 that is not enrolled under the General Permit at the time of Wasteload Allocation Attainment Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMP when the SWMP is approved by the Central Coast Water Board.

The Executive Officer or the Central Coast Water Board will require information that demonstrates implementation of the actions described above, pursuant to applicable sections of the California Water Code and/or pursuant to authorities provided in the General Permit for stormwater discharges.

### Sanitary Sewer Collection System Spills and Leaks

Entities with jurisdiction over sewer collection systems can demonstrate compliance with these TMDL allocations through waste discharge requirements and/or NPDES permits.

The Santa Cruz County Sanitation District (SCCSD) must continue to implement its Collection System Management Plan, as required by Waste Discharge Requirements (WDRs) (Order No. R3-2005-0043).

In addition, the SCCSD is required to improve maintenance of their sewage collection system, including identification, correction, and prevention of sewage leaks in portions of the collection systems that run through, or adjacent to, impaired surface waters within the Aptos Creek Watershed.

To this end, within six months following approval of these TMDLs by the Office of Administrative Law, the Executive Officer will issue a letter pursuant to Section 13267 of the California Water Code requiring: 1) submittal within one year of a technical report that describes how and when the SCCSD will conduct improved collection system maintenance in portions of the collection system most likely to affect impaired surface water bodies, with the end result being compliance with its TMDL allocation, 2) stream monitoring for fecal coliform or another fecal indicator bacteria and reporting of these monitoring activities, and 3) annual reporting of self-assessment as to whether the SCCSD is in compliance with the TMDL allocation.

### **Private Sewer Lateral Discharges**

The Central Coast Water Board has identified leaks from private laterals located in the County of Santa Cruz as a source of fecal indicator bacteria in municipal separate storm sewer systems (MS4s). Therefore, enrollees for the County of Santa Cruz' General Permit for the Discharges of Stormwater from Small Municipal Separate Storm Sewer Systems will address fecal indicator bacteria from private lateral leaks in the Wasteload Allocation Attainment Program (as described in the above Storm Drain Discharges section).

### **Pet Waste, Farm Animals and Livestock Discharges**

Owners and/or operators of lands containing domestic animals (including pets, farm animals, and livestock) in the Aptos Creek Watershed must comply with the Domestic Animal Waste Discharge Prohibition; compliance with the Domestic Animal Waste Discharge Prohibition implies compliance with the load allocation for these TMDLs.

Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify owners and/or operators of lands used for/containing domestic animals of the requirement to comply with the Domestic Animal Waste Discharge Prohibition. In his notification, the Executive Officer will also describe the options owners/operators of lands containing domestic animals have for demonstrating compliance with the Domestic Animal Waste Discharge Prohibition. Pursuant to California Water Code section 13267 and within six months of the notification by the Executive Officer, owners/operators of lands containing domestic animals will be required to submit one of the following for approval by the Executive Officer or the Central Coast Water Board:

- 1) Clear evidence that the owner/operator of lands containing domestic animals is and will continue to be in compliance with the Domestic Animal Waste Discharge Prohibition; clear evidence could be documentation submitted by the owner/operator to the Executive Officer validating current and continued compliance with the Prohibition.
- 2) A plan for compliance with the Domestic Animal Waste Discharge Prohibition. Such a plan must include a list of specific management practices that will be implemented to control discharges containing fecal material from domestic animals. The plan must also describe how implementing the identified management practices are likely to progressively achieve the load allocations to domestic animals, with the ultimate goal of achieving the load allocations no later than thirteen years after Office of Administrative Law approval of these TMDLs. The plan must include monitoring and reporting to the Central Coast Water Board, demonstrating the progress toward achieving load allocations for discharges from domestic animals, and a self-assessment of this progress. The plan may be developed by an individual discharger or by or for a coalition of dischargers in cooperation with a third-party representative, organization, or government agency acting as the agents of owners/operators of lands containing domestic animals.
- 3) Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements).

### **Tracking and Evaluation**

Every three years, beginning three years after TMDLs are approved by the Office of Administrative Law, the Central Coast Water Board will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress toward achieving their allocations. The Central Coast Water Board will use

annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and the numeric target.

Responsible parties will continue monitoring and reporting according to this plan for at least three years, at which time the Central Coast Water Board will determine the need for continuing or otherwise modifying the monitoring requirements. Responsible parties may also demonstrate that although water quality objectives are not being achieved in receiving waters, controllable sources of pathogens are not contributing to the exceedance. If this is the case, the Central Coast Water Board may reevaluate the numeric target and allocations. For example, the Central Coast Water Board may pursue and approve a site-specific objective, based on evidence that natural or background sources alone were the cause of exceedances of the Basin Plan water quality objective for fecal indicator bacteria.

Three-year reviews will continue until the water quality objectives are achieved. The compliance schedule for achieving this TMDL numeric target is 13 years after the date of approval by the Office of Administrative Law.

## 4.9.11 TMDL for Fecal Coliform in the Pajaro River Watershed

Total Maximum Daily Loads for Fecal Coliform in Pajaro River Watershed Waters (Including Pajaro River, San Benito River, Llagas Creek, Tequisquita Slough, San Juan Creek, Carnadero/Uvas Creek, Bird Creek, Pescadero Creek, Tres Pinos Creek, Furlong (Jones) Creek, Santa Ana Creek, and Pacheco Creek).

The Regional Water Quality Control Board adopted these TMDLs on March 20, 2009.

These TMDLs were approved by:

The State Water Resources Control Board on April 20, 2010.

The California Office of Administrative Law on July 12, 2010.

The U.S. Environmental Protection Agency on August 3, 2010.

### Problem Statement

The beneficial use of water contact recreation is not being protected in Pajaro River Watershed (including the following water bodies: Pajaro River, San Benito River, Llagas Creek, Tequisquita Slough, San Juan Creek, Carnadero/Uvas Creek, Bird Creek, Pescadero Creek, Tres Pinos Creek, Furlong (Jones) Creek, Santa Ana Creek, and Pacheco Creek) because fecal coliform concentrations exceed Basin Plan numeric water quality objectives designed to protect this beneficial use.

### Numeric Target

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

### Source Analysis

The relative order of controllable sources contributing fecal coliform in the Pajaro River Watershed, in decreasing order of contribution are: (1) storm drain discharges to municipally owned and operated storm sewer systems required to be covered by an NPDES permit (MS4s); (2) domestic animal discharges that do not discharge to MS4s; (3) spills and leaks from Sanitary Sewer Collection and Treatment Systems; and (4) private sewer laterals connected to municipal sanitary sewer collection systems. Natural, uncontrollable sources also contribute fecal coliform in the Pajaro River Watershed.

### TMDLs and Allocations

The TMDLs for the impaired waters of Pajaro River, San Benito River, Llagas Creek, Tequisquita Slough, San Juan Creek, Carnadero/Uvas Creek, Bird Creek, Pescadero Creek, Tres Pinos Creek, Furlong (Jones) Creek, Santa Ana Creek, and Pacheco Creek are concentration-based TMDLs applicable to each day of all seasons equal to the following:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

The allocations to responsible parties are shown in Table 4.9.11-1.

**Table 4.9.11-1. Allocations and Responsible Parties**

Waterbody Assigned Allocation	Responsible Party [NPDES and/or WDR number] (Source)	Receiving Water Fecal Coliform Allocation
<b>WASTELOAD ALLOCATIONS</b>		
Pajaro River <sup>1</sup> San Benito River <sup>2</sup> Llagas Creek <sup>3</sup> Tequisquita Slough <sup>4</sup>	Santa Cruz, Santa Clara, and Monterey Counties. Cities of Hollister, Morgan Hill, Gilroy, and Watsonville [NPDES No. CAS000004] (Storm Drain Discharges To MS4s Required to be covered by an NPDES Permit )	Allocation 1

<p>Pajaro River<sup>1</sup> San Benito River<sup>2</sup> Llagas Creek<sup>3</sup> Tequisquita Slough<sup>4</sup></p>	<p>City of Hollister [WDR 87-47] (Sanitary Sewer Collection and Treatment Systems Spills and Leaks)</p> <p>City of Watsonville [WDR Order R3-2003-0040, NPDES No. CA0048216] (Sanitary Sewer Collection and Treatment Systems Spills and Leaks)</p> <p>Cities of Gilroy and Morgan Hill via South County Regional Wastewater Authority (SCRWA) [WDR Order R3-2004-0099, NPDES No. CA0049964] (Sanitary Sewer Collection and Treatment Systems Spills and Leaks)</p> <p>San Juan Bautista Wastewater Treatment Facility [WDR Order R3-2003-0087, NPDES No. CA0047902] (Sanitary Sewer Collection and Treatment Systems Spills and Leaks)</p> <p>Sunnyslope County Water District [WDR Order R3-2004-0065] (Sanitary Sewer Collection and Treatment Systems Spills and Leaks)</p> <p>Tres Pinos County Water District [WDR Order 99-101] (Sanitary Sewer Collection and Treatment Systems Spills and Leaks)</p> <p>Pajaro County Sanitation District [WDR Order R3-2003-0041] (Sanitary Sewer Collection and Treatment Systems Spills and Leaks)</p>	<p>Allocation 2</p>
<p>Pajaro River<sup>1</sup> San Benito River<sup>2</sup> Llagas Creek<sup>3</sup> Tequisquita Slough<sup>4</sup></p>	<p>Owners of Private Sewer Laterals  (Private Laterals Connected to Municipal Sanitary Sewer Collection and Treatment Systems)</p>	<p>Allocation 2</p>
<b>LOAD ALLOCATIONS</b>		
<p><b>Waterbody</b></p>	<p><b>Responsible Party (Source)</b></p>	
<p>Pajaro River<sup>1</sup> San Benito River<sup>2</sup> Llagas Creek<sup>3</sup> Tequisquita Slough<sup>4</sup></p>	<p>Owners/Operators of Land Used for/Containing Domestic Animals  (Domestic Animal Discharges)</p>	<p>Allocation 1</p>
<p>Pajaro River<sup>1</sup> San Benito River<sup>2</sup> Llagas Creek<sup>3</sup> Tequisquita Slough<sup>4</sup></p>	<p>Natural Sources</p>	<p>Allocation 1</p>
<p>Allocation 1: Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200/100mL, nor shall more than ten percent of total samples during any 30-day period exceed 400/100 mL.</p> <p>Allocation 2: Allocation of zero; no loading allowed from this source.</p>		

1 The entire Pajaro River from the Pacific Ocean to San Felipe Lake outflow via the Miller's Canal drain. Including the entire San Juan Creek tributary from the uppermost reach of the waterbody to the confluence with Pajaro River, and Carnadero/Uvas Creek tributary from Hollister Road crossing to the confluence with Pajaro River.

2 San Benito River from confluence with Pajaro River to three miles above Old Hernandez Road at Arizona Crossing. Including Bird Creek tributary from the uppermost reach of the waterbody to the confluence with San Benito River, the Pescadero Creek



- tributary from the uppermost reach of the waterbody to the confluence with San Benito River, and Tres Pinos Creek tributary from the uppermost reach of the waterbody to the confluence with San Benito River.
- 3 Llagas Creek from confluence with Pajaro River to Oak Glen Avenue. Including Furlong (Jones) Creek tributary from the uppermost reach of the waterbody to confluence with Llagas Creek.
  - 4 Tequisquita Slough from confluence with San Felipe Lake to the uppermost reach of the waterbody. Including Santa Ana Creek tributary from the uppermost reach of the waterbody to Tequisquita Slough, and Pacheco Creek tributary from the uppermost reach of the waterbody to San Felipe Lake.

The parties responsible for the allocations to controllable sources are not responsible for the allocation to natural sources.

The TMDLs are considered achieved when the allocations assigned to all individual responsible parties are met, or when the numeric targets are consistently met.

## **Margin of Safety**

A margin of safety is incorporated implicitly in the TMDLs through conservative assumptions.

## **Implementation Program**

### **Municipal Separate Storm Sewer System Discharges**

The Central Coast Water Board will address fecal indicator bacteria (FIB), e.g. fecal coliform and/or other indicators of pathogens, discharged from the Counties of Santa Cruz, Santa Clara, and Monterey, and the Cities of Hollister, Gilroy, Morgan Hill, and Watsonville municipal separate storm sewer systems (MS4 entities) by regulating the MS4 entities under the provisions of the State Water Resource Control Board's General Permit for the Discharges of Stormwater from Small Municipal Separate Storm Sewer Systems (General Permit) (NPDES No. CAS000004). As enrollees under the General Permit, the MS4 entities must develop and implement Stormwater Management Program (SWMPs) that control urban runoff discharges into and from their MS4s. To address the MS4 entities' TMDL wasteload allocations, the Central Coast Water Board will require the MS4 entities to specifically target FIB in urban runoff through incorporation of Wasteload Allocation Attainment Program in their SWMPs.

The Central Coast Water Board will require the Wasteload Allocation Attainment Program describe the actions that will be taken by the MS4 entities to attain the TMDL wasteload allocations, and specifically address:

1. Development of an implementation and assessment strategy;
2. Source identification and prioritization;
3. Best management practice identification, prioritization, implementation, analysis, and effectiveness assessment;
4. Monitoring program development and implementation;
5. Reporting; including evaluation whether current best management practices are progressing towards achieving the wasteload allocations by thirteen years after the TMDLs are approved by the Office of Administrative Law.
6. Coordination with stakeholders; and
7. Other pertinent factors.

The Wasteload Allocation Attainment Program will be required by the Central Coast Water Board to address each of these TMDLs that occur within the MS4 entities' jurisdictions.

The Central Coast Water Board will require the Wasteload Allocation Attainment Program to be submitted at one of the following milestones, whichever occurs first:

1. Within one year of approval of the TMDLs by the Office of Administrative Law;
2. When required by any other Water Board-issued stormwater requirements (e.g., when the Phase II Municipal Stormwater Permit is renewed).

For an MS4 that is enrolled under the General Permit at the time of Wasteload Allocation Attainment Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMP when the Wasteload Allocation Attainment Program is submitted. For an MS4 entity that is not enrolled under the General Permit at the

time of the Wasteload Allocation Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMP when the SWMP is approved by the Central Coast Water Board.

The Executive Officer or the Central Coast Water Board will require information that demonstrates implementation of the actions described above, pursuant to applicable sections of the California Water Code and/or pursuant to authorities provided in the General Permit for stormwater discharges.

### **Sanitary Sewer Collection and Treatment Systems Spills and Leaks**

Entities with jurisdiction over sewer collection systems in the Pajaro River Watershed must comply with the Human Fecal Material Discharge Prohibition; compliance with the Human Fecal Material Discharge Prohibition implies compliance with their load allocation for this TMDL.

To comply with the Human Fecal Material Discharge Prohibition, the Hollister Domestic Wastewater Treatment Facility (WDR Order 87-47), Sunnyslope County Water District, Ridgemark Estates Subdivision, Wastewater Treatment Plant (WDR Order R3-2004-0065), Tres Pinos County Water District (WDR Order 99-101), San Juan Bautista Wastewater Treatment Facility (WDR Order R3-2003-0087, NPDES CA0047902), South County Regional Wastewater Authority (SCRWA), Cities of Gilroy and Morgan Hill, (WDR Order R3-2004-0099, NPDES CA0049964), City of Watsonville Wastewater Treatment Facility (WDR Order R3-2003-0040, NPDES CA0048216), and Pajaro County Sanitation District (WDR Order R3-2003-0041) (herein referred to as sanitary collection system jurisdictions) must continue to implement their Collection System Management Plans, as required by their Waste Discharge Requirements (WDRs) and National Pollutant Discharge Elimination System (NPDES) permits.

In addition, the sanitary collection system jurisdictions identified above and in Table 4.9.11-1 are required to improve maintenance of their sewage collection systems, including identification, correction, and prevention of sewage leaks in portions of the collection systems that run through or adjacent to, impaired surface waters within the Pajaro River Watershed.

To this end, within six months following adoption of this TMDL by the Office of Administrative Law, the Executive Officer will issue a letter pursuant to Section 13267 of the CWC requiring: 1) submittal within one-year, a technical report that describes how and when the jurisdictions of the collection systems will conduct improved collection system maintenance in portions of the collection system most likely to affect impaired surface water bodies, with the end result being compliance with the Human Fecal Material Discharge Prohibition, and 2) stream monitoring for fecal coliform or another fecal indicator bacteria, and reporting of these monitoring activities, and 3) annual reporting of self-assessment as to whether the sanitary collection system jurisdiction is in compliance with the Human Fecal Material Discharge Prohibition.

### **Private Sewer Lateral Discharges**

Individual owners and operators of private laterals to sanitary sewer collection systems are ultimately responsible for maintenance of their private laterals and are, therefore, responsible for complying with the Human Fecal Material Discharge Prohibition; compliance with the Human Fecal Material Discharge Prohibition implies compliance with their load allocation for these TMDLs.

The Central Coast Water Board requires immediate cessation of spills from private laterals. Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify owners and/or operators of private laterals to sanitary sewer collection systems (owners/operators of private laterals), in suspected problem areas, of this requirement and of the requirement to comply with the Human Fecal Material Discharge Prohibition. In his notification, the Executive Officer will also describe the owner's/operator's of private laterals options for demonstrating compliance with the Human Fecal Material Discharge Prohibition; pursuant to California Water Code section 13267 and within six months of the notification by the Executive Officer, owners/operators of private laterals will be required to submit the following for approval by the Executive Officer or the Water Board:

- 1) Clear evidence that the owner/operator of private lateral is and will continue to be in compliance with the Human Fecal Material Discharge Prohibition; clear evidence could be certification by a sanitary collection system jurisdiction that owner/operator of private lateral is in compliance with the Human Fecal Material Discharge Prohibition, or
- 2) A schedule for compliance with the Human Fecal Material Discharge Prohibition. The compliance schedule must include a monitoring and reporting program and milestone dates demonstrating progress towards compliance with the Human Fecal Material Discharge Prohibition, with the ultimate milestone being

compliance with the Human Fecal Material Discharge Prohibition no later than three years (the exact timeframe at the discretion of the Executive Officer) from the date of the Executive Officer's notification to the owner/operator requiring compliance, or

- 3) Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements; WDRs or National Pollutant Discharge Elimination System (NPDES permit)), or
- 4) Clear evidence of current or scheduled compliance with the Human Fecal Material Discharge Prohibition (as described in number-1 and number-2 above, respectively) through the submittal of the required information by a sanitary collection system jurisdiction, acting as the voluntary agents of owners/operators of private laterals. Note that an owner/operator of a private lateral cannot demonstrate compliance with the Human Fecal Material Discharge Prohibition through this option if: 1) a sanitary collection system jurisdiction is not their voluntary agent, or 2) if the owner/operator of the private lateral does not choose the sanitary collection system jurisdiction as their agent, or, 3) the Executive Officer or Water Board does not approve the evidence submitted by the sanitary collection system jurisdictions on behalf of the owners/operators of private laterals.

### **Domestic Animal Discharges not Regulated by a Permit for Stormwater Discharges**

Owners and/or operators of lands containing domestic animals in the Pajaro River Watershed must comply with the Domestic Animal Waste Discharge Prohibition; compliance with the Domestic Animal Waste Discharge Prohibition implies compliance with the load allocation for these TMDLs.

Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify owners and/or operators of lands used for/containing domestic animals of the requirement to comply with the Domestic Animal Waste Discharge Prohibition. In his notification, the Executive Officer will also describe the owner's/operator's of lands containing domestic animals options for demonstrating compliance with the Domestic Animal Waste Discharge Prohibition; pursuant to California Water Code section 13267 and within six months of the notification by the Executive Officer, owners/operators of lands containing domestic animals will be required to submit the following for approval by the Executive Officer or the Water Board:

- 1) Clear evidence that the owner/operator of lands containing domestic animals is and will continue to be in compliance with the Domestic Animal Waste Discharge Prohibition; clear evidence could be documentation submitted by the owner/operator to the Executive Officer validating current and continued compliance with the Prohibition, or
- 2) A plan for compliance with the Domestic Animal Waste Discharge Prohibition. Such a plan must include a list of specific management practices that will be implemented to control discharges containing fecal material from domestic animals. The plan must also describe how implementing the identified management practices is likely to progressively achieve the load allocations to domestic animals, with the ultimate goal achieving the load allocations no later than thirteen years after Office of Administrative Law approval of these TMDLs. The plan must include monitoring and reporting to the Central Coast Water Board, demonstrating the progressive progress toward achieving load allocations for discharges from domestic animals, and a self-assessment of this progress. The plan may be developed by an individual discharger or by or for a coalition of dischargers in cooperation with a third-party representative, organization, or government agency acting as the agents of owners/operators of lands containing domestic animals, or
- 3) Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements; WDRs or National Pollutant Discharge Elimination System (NPDES permit)).

### **Tracking and Evaluation**

Every three years, beginning three years after TMDLs are approved by the Office of Administrative Law, the Central Coast Water Board will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress towards achieving their allocations. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and the numeric target.

Responsible parties will continue monitoring and reporting according to this plan for at least three years, at which time the Central Coast Water Board will determine the need for continuing or otherwise modifying the monitoring

requirements. Responsible parties may also demonstrate that although water quality objectives are not being achieved in receiving waters, controllable sources of pathogens are not contributing to the exceedance. If this is the case, the Central Coast Water Board may reevaluate the numeric target and allocations. For example, the Central Coast Water Board may pursue and approve a site-specific objective. The site-specific objective would be based on evidence that natural, or background sources alone were the cause of exceedances of the Basin Plan water quality objective for fecal indicator bacteria.

Three-year reviews will continue until the water quality objectives are achieved. The compliance schedule for achieving the TMDLs and numeric target is 13 years after the date of approval by the Office of Administrative Law.

## 4.9.12 TMDL for Fecal Coliform in Corralitos and Salsipuedes Creeks

Total Maximum Daily Loads for Fecal Coliform in Corralitos and Salsipuedes Creeks.

The Regional Water Quality Control Board adopted these TMDLs on March 20, 2009. These TMDLs were approved by:

- The State Water Resources Control Board on April 19, 2011.
- The California Office of Administrative Law on September 8, 2011.
- The U.S. Environmental Protection Agency on January 17, 2012.

### Problem Statement

The Central Coast Water Board concludes that the beneficial use of water contact recreation is not being protected in Corralitos and Salsipuedes Creeks because fecal coliform concentrations exceed existing Basin Plan numeric water quality objectives designed to protect this beneficial use. The impaired reaches are: (1) All reaches of Corralitos Creek downstream of Browns Valley Bridge, and (2) All reaches of Salsipuedes Creek.

### Numeric Target

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

### Source Analysis

The relative order of controllable sources contributing fecal coliform to Corralitos and Salsipuedes Creeks, in decreasing order of contribution, are: (1) storm drain discharges to municipally owned and operated storm sewer systems required to be covered by an NPDES permit (MS4s), (2) homeless person/encampment discharges (not regulated by a permit for stormwater discharges), (3) pet waste (not regulated by a permit for stormwater discharges), (4) farm animal and livestock discharges, (5) onsite wastewater system discharges, (6) sanitary sewer collection system spills and leaks, and (7) private sewer laterals connected to municipal sanitary sewer collection systems. Natural, uncontrollable sources also contribute fecal coliform in the Corralitos/Salsipuedes Creek watershed.

### TMDLs and Allocations

The TMDLs for all impaired waters of Corralitos and Salsipuedes Creeks are concentration-based TMDLs applicable to each day of all seasons equal to the following:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

The allocations to responsible parties are shown in Table 4.9.12-1.

**Table 4.9.12-1. Allocations and Responsible Parties**

Waterbody Assigned Allocation	Responsible Party (Source Organism or Source Category)	Receiving Water Fecal Coliform Allocation
<b>WASTELOAD ALLOCATIONS</b>		
Corralitos <sup>1</sup> and Salsipuedes Creeks <sup>2</sup>	Santa Cruz County and City of Watsonville (Storm Drain Discharges to MS4s Required to be Covered by an NPDES Permit)	Wasteload Allocation 1

Corralitos1 and Salsipuedes Creeks2	Freedom County Sanitation District (Corralitos Creek only) and Salsipuedes Sanitary District (Salsipuedes Creek only) (Sanitary Sewer Collection System Spills and Leaks Required to be Covered by WDR Order No. R3-2003-0041)	Wasteload Allocation 2
Corralitos1 and Salsipuedes Creeks2	Owners of Private Sewer Laterals (Private Sewer Laterals Connected to Municipal Sanitary Sewer Collection System)	Wasteload Allocation 2
<b>LOAD ALLOCATIONS</b>		
Corralitos1 and Salsipuedes Creeks2	Owners and/or Operators of Land that have Homeless Persons/Encampments (Discharges From Homeless Persons/Encampments Not Regulated by a Permit for Stormwater Discharges)	Load Allocation 2
Corralitos1 and Salsipuedes Creeks2	Owners/Operators of Land Used for/Containing Pets (Pet Waste Not Regulated by a Permit for Stormwater Discharges)	Load Allocation 1
Corralitos1 and Salsipuedes Creeks2	Owners of Land Used for/Containing Farm Animals/Livestock (Farm Animals and Livestock Waste Discharges)	Load Allocation 1
Salsipuedes Creek (upstream of confluence with Corralitos Creek)	Owners of Onsite Wastewater Systems Whose Systems are Within the Specified Area3 (Onsite Wastewater System Discharges)	Load Allocation 2
Corralitos1 and Salsipuedes Creeks2	Natural Sources	Load Allocation 1
<p>Wasteload/Load Allocation 1: Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN/100mL, nor shall more than ten percent of total samples during any 30-day period exceed 400 MPN/100 mL.</p> <p>Wasteload/Load Allocation 2: Allocation of zero; no fecal coliform bacteria load originating from human sources of fecal material is allowed.</p>		

- 1 All reaches of Corralitos Creek downstream of Browns Valley Bridge.
- 2 All reaches of Salsipuedes Creek.
- 3 The specified area is within the boundaries of State Highway 152 to the southeast, Foothill Road to the northeast (excluding assessor parcel numbers 05155107 and 05155106), Salsipuedes Creek to the northwest, and up to, but not including The County Fairgrounds to the southwest.

The parties responsible for the allocations to controllable sources are not responsible for the allocation to natural sources.

## Margin of Safety

A margin of safety is incorporated implicitly in the TMDLs through conservative assumptions.

## Implementation Program

### **Storm Drain Discharges**

The Central Coast Water Board will address fecal indicator bacteria (FIB), e.g., fecal coliform and/or other indicators of pathogens, discharged from the County of Santa Cruz's and City of Watsonville's municipal separate storm sewer system (MS4) by regulating the County of Santa Cruz and City of Watsonville under the provisions of the State Water Resources Control Board's General Permit for the Discharges of Stormwater from Small Municipal Separate Storm Sewer Systems (General Permit) (NPDES No. CAS000004). As enrollees, the County of Santa Cruz and City of Watsonville must develop and implement a Stormwater Management Plan (SWMP) that controls urban runoff discharges into and from their MS4. To address the County of Santa Cruz's and City of Watsonville's TMDL wasteload allocation, the Central Coast Water Board will require the County of Santa Cruz and City of Watsonville to specifically target FIB in urban runoff through incorporation of a Wasteload Allocation Attainment Program in their SWMP.

The Central Coast Water Board will require that the Wasteload Allocation Attainment Programs describe the actions that will be taken by the County of Santa Cruz and City of Watsonville to attain the TMDL wasteload allocations, and specifically address:

- Development of an implementation and assessment strategy;
- Source identification and prioritization;
- Best management practice identification, prioritization, implementation, analysis, and effectiveness assessment;
- Monitoring program development and implementation;
- Reporting, including evaluation whether current best management practices are progressing towards achieving the wasteload allocations by thirteen years after the TMDLs are approved by the Office of Administrative Law.
- Coordination with stakeholders; and
- Other pertinent factors.

The Wasteload Allocation Attainment Program will be required by the Central Coast Water Board to address each of these TMDLs that occur within the County of Santa Cruz's and City of Watsonville's jurisdiction.

The Central Coast Water Board will require that the Wasteload Allocation Attainment Program be submitted at one of the following milestones, whichever occurs first:

- Within one year of approval of the TMDLs by the Office of Administrative Law;
- When required by any other Central Coast Water Board-issued stormwater requirements (e.g., when the Phase II Municipal Stormwater Permit is renewed).

For an MS4 that is enrolled under the General Permit at the time of Wasteload Allocation Attainment Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMP when the Wasteload Allocation Attainment Program is submitted. For an MS4 entity that is not enrolled under the General Permit at the time of the Wasteload Allocation Attainment Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMP when the SWMP is approved by the Central Coast Water Board.

The Executive Officer or the Central Coast Water Board will require information that demonstrates implementation of the actions described above, pursuant to applicable sections of the California Water Code and/or pursuant to authorities provided in the General Permit for stormwater discharges.

### **Homeless Person/Encampment Discharges not Regulated by a Permit for Stormwater Discharges**

Owners of land that contain homeless persons and/or homeless encampments in the Corralitos/Salsipuedes Creeks watershed must comply with the Human Fecal Material Discharge Prohibition.

Owners of land with homeless persons must demonstrate to the satisfaction of the Executive Officer or the Central Coast Water Board that they are in compliance with the Human Fecal Material Discharge Prohibition; compliance with the Human Fecal Material Discharge Prohibition implies compliance with the load allocation for these TMDLs.

Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify owners of lands containing homeless persons of the requirement to comply with the Human Fecal Material Discharge Prohibition. In his notification, the Executive Officer will also describe the options owners have for demonstrating compliance with the Human Fecal Material Discharge Prohibition. Pursuant to California Water Code 13267 and within six months of the notification by the Executive Officer, owners will be required to submit one of the following for approval by the Executive Officer or the Central Coast Water Board:

- Clear evidence that the owner/operator is and will continue to be in compliance with the Human Fecal Material Discharge Prohibition; clear evidence could be documentation submitted by the owner to the Executive Officer validating current and continued compliance with the Prohibition, or a plan for compliance with the Human Fecal Material Discharge Prohibition. Such a plan must include a list of specific management practices that will be implemented to control discharges containing fecal material from homeless persons. The Plan must also describe how implementing the identified management practices is likely to progressively achieve the load allocation for homeless persons, with the ultimate goal of achieving the load allocation no later than three years from the date of the Executive Officer's notification to the owner requiring compliance. The plan must include monitoring and reporting to the Central Coast Water Board, demonstrating the progress towards achieving load allocations for discharges from homeless persons, and self-assessment of this progress.
- Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements; WDRs).

### **Domestic Animal Discharges not Regulated by a Permit for Stormwater Discharges**

Owners and/or operators of lands containing domestic animals in the Corralitos/Salsipuedes Creeks watershed must comply with the Domestic Animal Waste Discharge Prohibition; compliance with the Domestic Animal Waste Discharge Prohibition implies compliance with the load allocation for these TMDLs.

Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify owners and/or operators of lands used for/containing domestic animals of the requirement to comply with the Domestic Animal Waste Discharge Prohibition. In his notification, the Executive Officer will also describe the owner's/operator's of lands containing domestic animals options for demonstrating compliance with the Domestic Animal Waste Discharge Prohibition. Pursuant to California Water Code section 13267 and within six months of the notification by the Executive Officer, owners/operators of lands containing domestic animals will be required to submit one of the following for approval by the Executive Officer or the Central Coast Water Board:

- Clear evidence that the owner/operator of lands containing domestic animals is and will continue to be in compliance with the Domestic Animal Waste Discharge Prohibition; clear evidence could be documentation submitted by the owner/operator to the Executive Officer validating current and continued compliance with the Prohibition.
- A plan for compliance with the Domestic Animal Waste Discharge Prohibition. Such a plan must include a list of specific management practices that will be implemented to control discharges containing fecal material from domestic animals. The plan must also describe how implementing the identified management practices is likely to progressively achieve the load allocations to domestic animals, with the ultimate goal of achieving the load allocations no later than thirteen years after Office of Administrative Law approval of these TMDLs. The plan must include monitoring and reporting to the Central Coast Water Board, demonstrating the progress toward achieving load allocations for discharges from domestic animals, and a self-assessment of this progress. The plan may be developed by an individual discharger or by or for a coalition of dischargers in cooperation with a third-party representative, organization, or government agency acting as the agents of owners/operators of lands containing domestic animals.
- Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements; WDRs or National Pollutant Discharge Elimination System (NPDES permit).

### **Onsite Wastewater System Discharges**

Owners of onsite wastewater systems within the following described area must comply with the Human Fecal Material Discharge Prohibition. The subject area is within the boundaries of State Highway 152 to the southeast, Foothill Road to the northeast (excluding assessor parcel numbers 05155107 and 05155106), Salsipuedes Creek to the northwest, and up to but not including The County Fairgrounds to the southwest.



Owners of onsite wastewater systems must demonstrate to the satisfaction of the Executive Officer or the Central Coast Water Board that they are in compliance with the Human Fecal Material Discharge Prohibition; compliance with the Human Fecal Material Discharge Prohibition implies compliance with the load allocation for these TMDLs.

Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will either 1) determine that the County of Santa Cruz is making adequate progress towards implementing an approved Santa Cruz County Onsite Wastewater Management Plan as it pertains to controlling the wasteloads from onsite wastewater systems in Corralitos and Salsipuedes Creeks, or 2) notify owners of onsite wastewater systems (owners) in the area described above of the requirement to comply with the Human Fecal Material Discharge Prohibition. In his notification, the Executive Officer will also describe owner's options for demonstrating compliance with the Human Fecal Material Discharge Prohibition. Pursuant to California Water Code 13267 and within six months of the notification by the Executive Officer, owners will be required to submit one of the following for approval by the Executive Officer or the Central Coast Water Board:

- Clear evidence that the owner is and will continue to be in compliance with the Human Fecal Material Discharge Prohibition; clear evidence could be certification by the County of Santa Cruz, or similar, that the owner's onsite wastewater system is in compliance with the Human Fecal Material Discharge Prohibition.
- A schedule for compliance with the Human Fecal Material Discharge Prohibition. The compliance schedule must include a monitoring and reporting program and milestone dates demonstrating progress towards compliance with the Human Fecal Material Discharge Prohibition, with the ultimate milestone being compliance with the Human Fecal Material Discharge Prohibition no later than three years from the date of the Executive Officer's notification to the owner requiring compliance.
- Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements; WDRs).
- Clear evidence of current or scheduled compliance with the Human Fecal Material Discharge Prohibition (as described in number-1 and number-2 above, respectively) through the submittal of the required information, e.g. by the County of Santa Cruz, acting as the voluntary agents of owners/operators of onsite wastewater systems. Note that an owner of an onsite wastewater system cannot demonstrate compliance with the Human Fecal Material Discharge Prohibition through this option if: 1) the County of Santa Cruz is not their voluntary agent, or 2) if the owner/operator of the onsite wastewater system does not choose the County of Santa Cruz as their agent, or, 3) the Executive Officer or Central Coast Water Board does not approve the evidence submitted by the County of Santa Cruz on behalf of the owners/operators of onsite wastewater systems.

### **Salsipuedes Sanitary District And Freedom County Sanitation District Sewer Collection System Spills And Leaks**

The Freedom County Sanitation District (FCSD) and the Salsipuedes Sanitary District (SSD) in the Corralitos/Salsipuedes Creeks watershed must comply with the Human Fecal Material Discharge Prohibition; compliance with the Human Fecal Material Discharge Prohibition implies compliance with their allocation for this TMDL.

To comply with the Human Fecal Material Discharge Prohibition, the FCSD and the SSD must continue to implement their Collection System Management Plan and Infiltration/Inflow and Spill Prevention Program (herein referred to as the Plan and Program), respectively, as required by Waste Discharge Requirements (WDRs) (Order No. R3-2003-0041).

In addition, the FCSD and SSD are required to improve maintenance of their sewage collection systems, including identification, correction, and prevention of sewage leaks in portions of the collection systems that run through or adjacent to, impaired surface waters within the Corralitos/Salsipuedes Creek Watershed.

To this end, within six months following approval of this TMDL by the Office of Administrative Law, the Executive Officer will issue a letter pursuant to Section 13267 of the California Water Code requiring: 1) submittal within one-year, a technical report that describes how and when FCSD and SSD will conduct improved collection system maintenance in portions of the collection system most likely to affect impaired surface water bodies, with the end result being compliance with the Human Fecal Material Discharge Prohibition, and 2) stream monitoring for fecal coliform or another fecal indicator bacteria, and reporting of these monitoring activities, and 3) annual reporting of self-assessment as to whether the FCSD and SSD are in compliance with the Human Fecal Material Discharge Prohibition.

## **Private Sewer Laterals Connected to Municipal Sanitary Sewer Collection Systems**

Individual owners and operators of private laterals to sanitary sewer collection systems are ultimately responsible for maintenance of their private laterals and are, therefore, responsible for complying with the Human Fecal Material Discharge Prohibition; compliance with the Human Fecal Material Discharge Prohibition implies compliance with their load allocation for these TMDLs.

The Central Coast Water Board requires immediate cessation of spills from private laterals. Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify owners and/or operators of private laterals to sanitary sewer collection systems (owners/operators of private laterals), in suspected problem areas, of this requirement and of the requirement to comply with the Human Fecal Material Discharge Prohibition. In his notification, the Executive Officer will also describe the owner's/operator's of private laterals options for demonstrating compliance with the Human Fecal Material Discharge Prohibition. Pursuant to California Water Code section 13267 and within six months of the notification by the Executive Officer, owners/operators of private laterals will be required to submit one of the following for approval by the Executive Officer or the Central Coast Water Board:

- Clear evidence that the owner/operator of private lateral is and will continue to be in compliance with the Human Fecal Material Discharge Prohibition; clear evidence could be certification by the County of Santa Cruz or City of Watsonville that owner/operator of private lateral is in compliance with the Human Fecal Material Discharge Prohibition.
- A schedule for compliance with the Human Fecal Material Discharge Prohibition. The compliance schedule must include a monitoring and reporting program and milestone dates demonstrating progress towards compliance with the Human Fecal Material Discharge Prohibition, with the ultimate milestone being compliance with the Human Fecal Material Discharge Prohibition no later than three years (the exact timeframe at the discretion of the Executive Officer, but not to exceed three years for compliance) from the date of the Executive Officer's notification to the owner/operator requiring compliance.
- Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements; WDRs or National Pollutant Discharge Elimination System (NPDES permit)).
- Clear evidence of current or scheduled compliance with the Human Fecal Material Discharge Prohibition (as described in number-1 and number-2 above, respectively) through the submittal of the required information by the County of Santa Cruz or the City of Watsonville, acting as the voluntary agents of owners/operators of private laterals. Note that an owner/operator of a private lateral cannot demonstrate compliance with the Human Fecal Material Discharge Prohibition through this option if: 1) the County of Santa Cruz or the City of Watsonville is not their voluntary agent, or 2) if the owner/operator of the private lateral does not choose the County of Santa Cruz or the City of Watsonville as their agent, or, 3) the Executive Officer or Central Coast Water Board does not approve the evidence submitted by the County of Santa Cruz or the City of Watsonville on behalf of the owners/operators of private laterals.

## **Tracking and Evaluation**

Every three years, beginning three years after TMDLs are approved by the California Office of Administrative Law, the Central Coast Water Board will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress toward achieving their allocations. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and numeric target.

Responsible parties will continue monitoring and reporting according to this plan for at least three years, at which time the Central Coast Water Board will determine the need for continuing or otherwise modifying the monitoring requirements. Responsible parties may also demonstrate that although water quality objectives are not being achieved in receiving waters, controllable sources of fecal indicator bacteria are not contributing to the exceedance. If this is the case, the Central Coast Water Board may reevaluate the numeric target and allocations. For example, the Central Coast Water Board may pursue and approve a site-specific objective based on evidence that natural or background sources alone were the cause of exceedances of the Basin Plan water quality objective for fecal indicator bacteria.

Three-year reviews will continue until the water quality objectives are achieved. The compliance schedule for achieving the TMDLs and numeric target is 13 years after the date of approval by the California Office of Administrative Law.

## 4.9.13 TMDL for Fecal Coliform in Lower Salinas River Watershed

Total Maximum Daily Loads for Fecal Coliform in Lower Salinas River Watershed (Including Lower Salinas River, Old Salinas River, Tembladero Slough, Salinas Reclamation Canal, Alisal Creek, Gabilan Creek, Natividad Creek, Salinas River Lagoon (North), Santa Rita Creek, Quail Creek, Chualar Creek, and Towne Creek).

The Regional Water Quality Control Board adopted these TMDLs on September 2, 2010.

These TMDLs were approved by:

The State Water Resources Control Board on September 19, 2011.

The California Office of Administrative Law on December 20, 2011.

The U.S. Environmental Protection Agency on January 31, 2012.

### Problem Statement

The beneficial use of water contact recreation is not protected in the impaired reaches of the Lower Salinas River Watershed, including Lower Salinas River (from the Chualar River Road, downstream to the Salinas River Lagoon (North)), Old Salinas River, Tembladero Slough, Salinas Reclamation Canal, Alisal Creek, Gabilan Creek, Natividad Creek, Salinas River Lagoon (North), Santa Rita Creek, Quail Creek, Chualar Creek, and Towne Creek because fecal indicator bacteria concentrations exceed existing Basin Plan numeric water quality objectives and/or USEPA guidelines protecting this beneficial use. All reaches in these waterbodies are impaired.

The Ocean Plan and Basin Plan also contain Shellfish Harvesting (SHELL) and Non-contact Water Recreation (REC-2) water quality objectives. Waterbodies with SHELL beneficial use impaired by bacteria will be addressed in a separate TMDL project and/or standards action.

### Numeric Target

The numeric targets used to develop the TMDLs and allocations are as follows:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

The numeric target is equal to the water quality objective protecting the water contact recreation beneficial use (REC-1), as described in Chapter 3 of this Basin Plan. If this water quality objective protecting REC-1 is amended, the numeric target for this TMDL will be equal to the amended water quality objective.

### Source Analysis

Salinas Reclamation Canal, Lower: 1) discharges from Municipal Separate Storm Sewer Systems (MS4s), 2) domestic animals/livestock discharges in areas that do not drain to MS4s, 3) illegal dumping, 4) homeless person/encampment discharges in areas that do not drain to MS4s, 5) sanitary sewer collection system leaks.

Reclamation Canal, Upper/Alisal Creek: 1) Domestic animals/livestock discharges in areas that do not drain to MS4s, 2) illegal dumping, 3) homeless person/encampment discharges in areas that do not drain to MS4s, 4) discharges from MS4s.

Old Salinas River: 1) Domestic animals/livestock discharges in areas that do not drain to MS4s, 2) illegal dumping, 3) discharges from MS4s.

Tembladero Slough: 1) Domestic animals/livestock discharges in areas that do not drain to MS4s, 2) discharges from MS4s, 3) illegal dumping, 4) sanitary sewer collection system leaks.

Santa Rita Creek: 1) Domestic animals/livestock discharges in areas that do not drain to MS4s, 2) discharges from MS4s, 3) illegal dumping, 4) homeless person/encampment discharges in areas that do not drain to MS4s, 5) sanitary sewer collection system leaks.

Salinas River Lagoon (North): 1) Domestic animals/livestock discharges in areas that do not drain to MS4s, 2) illegal dumping 3) discharges from MS4s.

Lower Salinas River: 1) Domestic animals/livestock discharges in areas that do not drain to MS4s, 2) discharges from MS4s, 3) illegal dumping.

Gabilan Creek: 1) Domestic animals/livestock discharges in areas that do not drain to MS4s, 2) discharges from MS4s, 3) illegal dumping, 4) homeless person/encampment discharges in areas that do not drain to MS4s, 5) sanitary sewer collection system leaks.

Natividad Creek: 1) Domestic animals/livestock discharges in areas that do not drain to MS4s, 2) discharges from MS4s, 3) illegal dumping, 4) homeless person/encampment discharges in areas that do not drain to MS4s, 5) sanitary sewer collection system leaks.

Quail Creek: 1) Domestic animals/livestock discharges in areas that do not drain to MS4s, 2) illegal dumping.

Chualar Creek: 1) Domestic animals/livestock discharges in areas that do not drain to MS4s, 2) illegal dumping.

Towne Creek: 1) Domestic animals/livestock discharges in areas that do not drain to MS4s, 2) illegal dumping.

Natural uncontrollable sources of fecal coliform in the listed waterbodies are present and likely contributing to impairment at varying degrees by season and location.

## **TMDLs and Allocations**

The TMDLs for all impaired waters of the Lower Salinas River, Old Salinas River, Tembladero Slough, Salinas Reclamation Canal, Alisal Creek, Gabilan Creek, Natividad Creek, Salinas River Lagoon (North), Santa Rita Creek, Quail Creek, Chualar Creek, and Towne Creek are set equal to the loading capacity of the waterbodies. They are concentration based TMDLs applicable to each day of all seasons and are set equal to the following:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

The TMDLs are equal to the water quality objective protecting the water contact recreation beneficial use (REC-1), as described in Chapter 3 of this Basin Pln. If this water quality objective protecting REC-1 is amended, the TMDLs for the water bodies subject to the TMDLs will be equal to the amended water quality objective.

The allocations to responsible parties are shown in Table 4.9.13-1.

**Table 4.9.13-1. Allocations and Responsible Parties**

<b>WASTELOAD ALLOCATIONS</b>		
<b>Waterbody</b>	<b>Party Responsible for Allocation (Source) NPDES/WDR number</b>	<b>Receiving Water Fecal Coliform (MPN/100mL)</b>
Gabilan Creek <sup>1</sup> , Santa Rita Creek <sup>3</sup> , Salinas Reclamation Canal <sup>4</sup> , Natividad Creek <sup>5</sup> , Lower Salinas River <sup>6</sup>	City of Salinas  (Storm drain discharges to MS4s)  Stormwater Permit NPDES No. CA00049981	Allocation-1
Gabilan Creek <sup>1</sup> , Alisal Creek. <sup>2</sup> , Santa Rita Creek. <sup>3</sup> , Salinas Reclamation Canal <sup>4</sup> , Natividad Creek <sup>5</sup> , Lower Salinas River <sup>6</sup> , Tembladero Slough <sup>7</sup> , Old Salinas River <sup>9</sup> , Salinas River Lagoon <sup>10</sup>	County of Monterey  (Storm drain discharges to MS4s)  Stormwater General Permit NPDES No. CAS000004	Allocation-1
Gabilan Creek <sup>1</sup> , Santa Rita Creek <sup>3</sup> , Salinas Reclamation Canal <sup>4</sup> , Natividad Creek <sup>5</sup>	City of Salinas  (Sanitary sewer collection system spills and leaks)  Statewide General WDR for Sanitary Sewer Systems WQO No. 2006-0003	Allocation-2
Tembladero Slough <sup>7</sup>	Castroville Community Services District  (Sanitary sewer collection system spills and leaks)  Statewide General WDR for Sanitary Sewer Systems WQO No. 2006-0003	Allocation-2
<b>LOAD ALLOCATIONS</b>		
<b>Waterbody</b>	<b>Responsible Party (Source)</b>	<b>Receiving Water Fecal Coliform (MPN/100mL)</b>
All twelve impaired water bodies <sup>a</sup>	Owners/operators of land used for/containing domestic animals/livestock  (Domestic animals/livestock waste not draining to MS4s )	Allocation-1
Salinas Reclamation Canal, Alisal Creek, Santa Rita Creek, Gabilan Creek, Natividad Creek	Owners and/or Operators of Land that have Homeless Persons/Encampments  (Discharges From Homeless Persons/Encampments Not Regulated by a Permit for Stormwater Discharges)	Allocation-2
All twelve impaired water bodies <sup>a</sup>	Owners/operators of land used for/containing illegal dumping  (Discharges from illegal dumping Not Regulated by a Permit for Stormwater Discharges)	Allocation-1

WASTELOAD ALLOCATIONS		
Waterbody	Party Responsible for Allocation (Source) NPDES/WDR number	Receiving Water Fecal Coliform (MPN/100mL)
All twelve impaired water bodies <sup>a</sup>	No responsible party  (Natural sources)	Allocation-1
<p>Wasteload/Load Allocation 1 (Equal to the TMDL): Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN/100 mL, nor shall more than ten percent of total samples during any 30-day period exceed 400 MPN/100 mL.</p> <p>Wasteload/Load Allocation 2: Allocation of zero; no fecal coliform bacteria load originating from human sources of fecal material is allowed.</p>		

<sup>a</sup> All twelve impaired water bodies: Lower Salinas River, Old Salinas River, Tembladero Slough, Salinas Reclamation Canal, Alisal Creek, Gabilan Creek, Natividad Creek, Salinas River Lagoon (north), Chualar Creek, Santa Rita Creek, Quail Creek, Towne Creek.

<sup>1</sup> Gabilan Creek: all reaches and its tributaries, which includes from the confluence with Carr Lake to the uppermost reaches of the waterbody, including but not limited to Towne Creek<sup>12</sup>, Mudd Creek, and un-named creeks tributary to these.

<sup>2</sup> Alisal Creek : all reaches and its tributaries, which includes from the confluence with the Salinas Reclamation Canal to the uppermost reach of the waterbody.

<sup>3</sup> Santa Rita Creek: all reaches and its tributaries, which includes from the confluence with the Salinas Reclamation Canal to the uppermost reach of the waterbody.

<sup>4</sup> Salinas Reclamation Canal: all reaches and tributaries, which includes from confluence with Tembladero Slough, to upstream confluence with Carr Lake and Alisal Creek.

<sup>5</sup> Natividad Creek: all reaches and its tributaries, which includes from the confluence with Carr Lake to the uppermost reach of the waterbody.

<sup>6</sup> Lower Salinas River: all reaches and tributaries from Salinas River at Chualar River Road downstream to its confluence with the Salinas River Lagoon at Monte Road.

<sup>7</sup> Tembladero Slough: which includes all reaches and tributaries from the confluence with the Salinas Reclamation Canal downstream to its confluence with the Old Salinas River.

<sup>8</sup> Quail Creek: which includes all reaches and its tributaries, from the confluence with the Salinas River to the uppermost reach of the waterbody.

<sup>9</sup> Old Salinas River: all reaches and tributaries from the slide gate at the head of the Old Salinas River adjacent to Mulligan Hill, downstream to Potrero Road.

<sup>10</sup> Salinas River Lagoon (North): From Monte Road downstream to its confluence with Monterey Bay.

<sup>11</sup> Chualar Creek: which includes all reaches and its tributaries, from the confluence with the Salinas River to the uppermost reach of the waterbody.

<sup>12</sup> Towne Creek: all reaches and tributaries.

The parties responsible for the allocation to controllable sources are not responsible for the allocation to natural sources.

The TMDLs are considered achieved when the allocations assigned to all individual responsible parties are met or when the numeric targets are consistently met in the impaired reaches of the Lower Salinas River Watershed.

## Margin of Safety

A margin of safety is incorporated implicitly in the TMDLs through conservative assumptions.

## Implementation

### **Storm Drain Discharges to MS4s:**

The Central Coast Water Board will address fecal indicator bacteria (FIB), i.e., fecal coliform and/or other indicators of pathogens, discharged from the City of Salinas's and the County of Monterey's municipal separate storm sewer systems (MS4s) by regulating the MS4 entities under the provisions of an individual municipal stormwater permit,

or the State Water Resource Control Board's General Permit for the Discharges of Stormwater from Small Municipal Separate Storm Sewer Systems (General Permit). As enrollees under the an individual municipal stormwater permit or the General Permit, they must develop and implement a Stormwater Management Plan (SWMP) that controls urban runoff discharges into and from their MS4s. To address the MS4 TMDL wasteload allocations, the Central Coast Water Board will require the enrollees to specifically target FIB in urban runoff through incorporation of a Wasteload Allocation Attainment Program in their SWMPs.

The Central Coast Water Board will require the Wasteload Allocation Attainment Program to include descriptions of the actions that will be taken by the MS4 entity to attain the TMDL wasteload allocations, and specifically address:

1. Development of an implementation and assessment strategy;
2. Source identification and prioritization;
3. Best management practice identification, prioritization, implementation schedule, analysis, and effectiveness assessment;
4. Monitoring program development and implementation;
5. Reporting; including evaluation whether current best management practices are progressing towards achieving the wasteload allocations within thirteen years of the date that the TMDLs are approved by the Office of Administrative Law;
6. Coordination with stakeholders; and
7. Other pertinent factors.

The Wasteload Allocation Attainment Program will be required by the Central Coast Water Board to address each of these TMDLs that occur within the MS4 entities' jurisdictions.

The Central Coast Water Board will require the Wasteload Allocation Attainment Program to be submitted at one of the following milestones, whichever occurs first:

1. Within one year of approval of the TMDLs by the Office of Administrative Law;
2. When required by any other Water Board-issued stormwater requirements (e.g., when the Phase II Municipal Stormwater Permit is renewed).

For MS4 entities that are enrolled under an individual municipal stormwater permit or the General Permit at the time of Wasteload Allocation Attainment Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMPs when they are submitted. For an MS4 that is not enrolled under the General Permit at the time of Wasteload Allocation Attainment Program submittal, the Wasteload Allocation Attainment Program must be incorporated into the SWMP when the SWMP is approved by the Central Coast Water Board.

The Executive Officer, pursuant to delegated authority, or the Central Coast Water Board will require information that demonstrates implementation of the actions described above, pursuant to applicable sections of the California Water Code and/or pursuant to authorities provided in the General Permit for stormwater discharges.

### **Domestic Animal/Livestock Discharges:**

Owners and/or operators of lands containing domestic animals (including pets, farm animals, and livestock) in the Lower Salinas River watershed must comply with the Domestic Animal Waste Discharge Prohibition; compliance with the Domestic Animal Waste Discharge Prohibition is intended to result in compliance with the load allocation for these TMDLs.

Within three years of approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify owners and/or operators of lands used for/containing domestic animals of the requirement to comply with the Domestic Animal Waste Discharge Prohibition. In the notification, the Executive Officer will describe the options that owners/operators of lands containing domestic animals have for demonstrating compliance with the Domestic Animal Waste Discharge Prohibition. Within six months of notification by the Executive Officer pursuant to California Water Code section 13261 or 13267, owners/operators of lands containing domestic animals will be required to submit one the following to the Water Board:

- 1) Sufficient evidence to demonstrate that the owner/operator of lands containing domestic animals is and will continue to be in compliance with the Domestic Animal Waste Discharge Prohibition; Such evidence could



include documentation submitted by the owner/operator to the Executive Officer that the owner/operator is not causing waste to be discharged to the Creek resulting in violations of the Prohibition, or

- 2) A plan for compliance with the Domestic Animal Waste Discharge Prohibition. Such a plan must include a list of specific management practices that will be implemented to control discharges containing fecal material from domestic animals. The plan must also describe how implementing the identified management practices are likely to progressively achieve the load allocations to domestic animals, with the ultimate goal achieving the load allocations no later than thirteen years after Office of Administrative Law approval of these TMDLs. The plan must include monitoring and reporting to the Central Coast Water Board, demonstrating the progressive progress toward achieving load allocations for discharges from domestic animals, and a self-assessment of this progress. The plan may be developed by an individual discharger or by or for a coalition of dischargers in cooperation with a third-party representative, organization, or government agency acting as the agents of owners/operators of lands containing domestic animals, or
- 3) A Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements).

The estimated total median cost of TMDL implementation in the Lower Salinas River watershed to owners and operators of lands containing domestic animals is \$143,900. This estimated total median cost represents the collective total cost to implement the TMDL by all responsible parties over the 13 year timeline to achieve the TMDL. Sources of financing are described in the Basin Plan, Chapter 4, in section IX.M.

### **Homeless Persons/Encampment Discharges**

Owners of land that contain homeless persons and/or homeless encampments in the Lower Salinas River watershed must comply with the Human Fecal Material Discharge Prohibition.

Owners of land with homeless persons must demonstrate to the satisfaction of the Executive Officer or the Water Board that they are in compliance with the Human Fecal Material Discharge Prohibition; compliance with the Human Fecal Material Discharge Prohibition implies compliance with the load allocation for these TMDLs.

The Executive Officer will notify owners of lands containing homeless persons of the requirement to comply with the Human Fecal Material Discharge Prohibition. In his notification, the Executive Officer will also describe owners' options for demonstrating compliance with the Human Fecal Material Discharge Prohibition; pursuant to California Water Code 13267 and within six months of the notification by the Executive Officer, owners will be required to submit the following for approval by the Executive Officer or the Water Board:

- 1) Clear evidence that the owner/operator is and will continue to be in compliance with the Human Fecal Material Discharge Prohibition; clear evidence could be documentation submitted by the owner to the Executive Officer validating current and continued compliance with the Prohibition, or
- 2) A plan for compliance with the Human Fecal Material Discharge Prohibition. Such a plan must include a list of specific management practices that will be implemented to control discharges containing fecal material from homeless persons. The Plan must also describe how implementing the identified management practices is likely to progressively achieve the load allocation for homeless persons, with the ultimate goal achieving the load allocation no later than three years from the date of the Executive Officer's notification to the owner requiring compliance. The plan must include monitoring and reporting to the Central Coast Water Board, demonstrating the progress towards achieving load allocations for discharges from homeless persons, and self-assessment of this progress, or
- 3) Submittal of a Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements).

In accordance with the Porter-Cologne Water Quality Control Act §13350 (c), responsible parties are shielded from civil liability in certain cases. Pursuant to Porter-Cologne Water Quality Control Act §13350(c)(4) and §13350(c)(5) there is no civil liability for the responsible party if the discharge is an intentional act of a third party, the effects of which could not have been prevented or avoided by the exercise of due care or foresight; or, any other circumstance or event which causes the discharge despite the exercise of every reasonable precaution to prevent or mitigate the discharge.

### **Sanitary Sewer Collection System Leaks:**

Entities with jurisdiction over sewer collection systems can demonstrate compliance with these TMDL load allocations through waste discharge requirements and/or NPDES permits.

The City of Salinas, the Castroville Community Services District, and the California Utilities Service Wastewater Treatment Plant must continue to implement their Collection System Management Plans as required by waste discharge requirements.

In addition, the City of Salinas, the Castroville Community Services District, and the California Utilities Service Wastewater Treatment Plant (herein referred to as sanitary collection system jurisdictions) are required to improve maintenance of their sewage collection systems, including identification, correction, and prevention of sewage leaks in portions of the collection systems that run through, or adjacent to, impaired surface waters or their tributaries within the Lower Salinas River Watershed.

To this end, within six months following approval of these TMDLs by the Office of Administrative Law, the Executive Officer will issue letters to sanitary collection system jurisdictions pursuant to Section 13267 of the California Water Code requiring: 1) submittal within one year of approval of these TMDLs by the Office of Administrative Law a technical report that describes how and when the sanitary collection system jurisdictions will conduct improved collection system maintenance in portions of the collection system most likely to affect impaired surface water bodies, with the end result being compliance with its TMDL allocation, 2) stream monitoring for fecal coliform or another fecal indicator bacteria and reporting of these monitoring activities, and 3) annual reporting of self-assessment as to whether the sanitary collection system jurisdictions are in compliance with the TMDL allocation.

### **Illegal Dumping:**

Owners of lands where illegal dumping occurs are ultimately responsible for achieving the allocation for pathogen loading resulting from illegal dumping. However, the County of Monterey and the City of Salinas currently have programs and ordinances to address illegal dumping, and have been proactive in their effort to control these discharges. Illegal dumping is a violation of California Law and Monterey County Code (California Penal Code 374.3(A) and Monterey County Code, Chapter 10.41.040(A), respectively). The County of Monterey Health Department responds to illegal dumping complaints, prepares reports of investigation for the District Attorney's Office, engages in public outreach and education, and participates in programs that focus on minimizing illegal dumping. The County of Monterey and the City of Salinas actively prosecute individuals who are caught illegally dumping. The City of Salinas has devoted resources to watershed cleanup efforts to remove litter from City creeks. Both the City and the County have reportedly established telephone hotlines for citizens to report illegal dumping and they provide financial rewards for reporting parties.

The Executive Officer anticipates that existing programs and ordinances will achieve the allocation; therefore, no new regulatory mechanisms are warranted. Compliance with the allocation may be demonstrated through effective and proactive implementation and enforcement of existing regulatory authorities. The Executive Officer will assess progress and make changes if necessary during TMDL implementation tracking to achieve allocations for pathogen loading from illegal dumping.

### **Tracking and Evaluation**

Every three years, beginning three years after TMDLs are approved by the Office of Administrative Law, the Central Coast Water Board will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress toward achieving their allocations. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and the numeric target.

Responsible parties will continue monitoring and reporting according to this plan for at least three years, at which time the Central Coast Water Board will determine the need for continuing or otherwise modifying the monitoring requirements. Responsible parties may also demonstrate that although water quality objectives are not being achieved in receiving waters, controllable sources of pathogens are not contributing to the exceedance. If this is the case, the Central Coast Water Board may reevaluate the numeric target and allocations. For example, the

Central Coast Water Board may pursue and approve a site-specific objective. The site-specific objective would be based on evidence that natural, or background sources alone were the cause of exceedances of the Basin Plan water quality objective for fecal indicator bacteria.

Three-year reviews will continue until the water quality objectives are achieved. The compliance schedule for achieving this TMDL numeric target is 13 years after the date of approval by the Office of Administrative Law.

## 4.9.14 TMDL for Fecal Indicator Bacteria in the Santa Maria River Watershed

Total Maximum Daily Loads for Fecal Indicator Bacteria in Santa Maria River Watershed (Including Alamo Creek, Blosser Channel, Bradley Channel, Bradley Canyon Creek, Cuyama River, La Brea Creek, Little Oso Flaco Creek, Main Street Canal, Nipomo Creek, Orcutt Creek, Oso Flaco Creek, Oso Flaco Lake, Santa Maria River Estuary, and Santa Maria River).

The Regional Water Quality Control Board adopted these TMDLs on March 15, 2012. These TMDLs were approved by:

The State Water Resources Control Board on October 16, 2012.

The California Office of Administrative Law on February 21, 2013.

The U.S. Environmental Protection Agency on April 24, 2013.

### Problem Statement

The beneficial use of water contact recreation (REC-1) is not protected in the impaired reaches of the Santa Maria River Watershed, including Alamo Creek, Blosser Channel, Bradley Channel, Bradley Canyon Creek, Cuyama River (upstream of Twitchell reservoir to Highway 33), La Brea Creek, Little Oso Flaco Creek, Main Street Canal, Nipomo Creek, Orcutt Creek, Oso Flaco Creek, Oso Flaco Lake, Santa Maria River Estuary, and Santa Maria River because fecal coliform bacteria concentrations exceed existing Basin Plan numeric water quality objectives and in some instances also exceed USEPA criteria for *E. coli* protecting this beneficial use. All reaches in these waterbodies are impaired, with the exception of Cuyama River which is impaired from Twitchell Dam upstream to Highway 33.

The Ocean Plan and Basin Plan also contain Shellfish Harvesting (SHELL) water quality objectives. The beneficial use of shellfishing is not protected in the Santa Maria River Estuary because total coliform concentrations exceed existing Basin Plan and Ocean Plan numeric water quality objectives.

### Numeric Target

The numeric targets used to develop the TMDLs and allocations for REC-1 are:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

Based on a statistically sufficient number of samples (generally not less than five samples equally spaced over a 30-day period), the geometric mean of *E. coli* densities shall not exceed 126 per 100mL, and no sample shall exceed a one-sided confidence limit (C.L.) calculated using the following as guidance: lightly used for contact recreation (90% C.L.) = 409 per 100mL.

The numeric target used to develop the TMDLs and allocations for SHELL is:

At all areas where shellfish may be harvested for human consumption, the median total coliform concentration throughout the water column for any 30-day period shall not exceed 70/100 mL, nor shall more than ten percent of the samples collected during any 30-day period exceed 230/100mL for a five-tube decimal dilution test or 330/100 mL when a three-tube decimal dilution test is used.

The numeric targets are equal to the water quality objective protecting the water contact recreation and the shellfishing beneficial use as described in Chapter 3 of this Basin Plan as well as USEPA recommended criteria. If these water quality objectives or criteria protecting water contact recreation and/or shellfishing are amended, the numeric targets for this TMDL will be equal to the amended water quality objectives and criteria.

## Source Analysis

Natural uncontrollable sources of fecal coliform in the listed waterbodies are present and likely contributing to impairment at varying degrees by season and location.

Alamo Creek: 1) domestic animals/livestock discharges.

Blosser Channel: 1) discharges from Municipal Separate Storm Sewer Systems (MS4s), 2) sanitary sewer collection system leaks.

Bradley Channel: 1) discharges from MS4s, 2) sanitary sewer collection system leaks.

Bradley Canyon Creek: 1) domestic animals/livestock discharges.

Cuyama River (upstream of Twitchell reservoir to Highway 33): 1) domestic animals/livestock discharges.

La Brea Creek: 1) domestic animals/livestock discharges.

Little Oso Flaco Creek: 1) domestic animals/livestock discharges.

Main Street Canal: 1) discharges from MS4s, 2) sanitary sewer collection system leaks.

Nipomo Creek: 1) domestic animals/livestock discharges, 2) discharges from MS4s.

Orcutt Creek: 1) domestic animals/livestock discharges, 2) discharges from MS4s, 3) sanitary sewer collection system leaks.

Oso Flaco Creek: 1) domestic animals/livestock discharges.

Oso Flaco Lake: 1) domestic animals/livestock discharges.

Santa Maria River Estuary: 1) domestic animals/livestock discharges, 2) discharges from MS4s, 3) sanitary sewer collection system leaks.

Santa Maria River: 1) domestic animals/livestock discharges, 2) discharges from MS4s, 3) sanitary sewer collection system leaks.

## TMDLs and Allocations

The TMDLs for all waters and reaches of the Santa Maria River Watershed, including Alamo Creek, Blosser Channel, Bradley Channel, Bradley Canyon Creek, Cuyama River, La Brea Creek, Little Oso Flaco Creek, Main Street Canal, Nipomo Creek, Orcutt Creek, Oso Flaco Creek, Oso Flaco Lake, Santa Maria River Estuary and Santa Maria River are concentration-based TMDLs applicable to each day of all seasons, are applicable to all reaches, and are set equal to the following:

Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN per 100 mL, nor shall more than 10 percent of samples collected during any 30-day period exceed 400 MPN per 100 mL.

Based on a statistically sufficient number of samples (generally not less than 5 samples equally spaced over a 30-day period), the geometric mean of *E. coli* densities shall not exceed 126 per 100mL, and no sample shall exceed a one-sided confidence limit (C.L.) calculated using the following as guidance: lightly used for contact recreation (90% C.L.) = 409 per 100mL.

And for the Santa Maria River Estuary only:

At all areas where shellfish may be harvested for human consumption, the median total coliform concentration throughout the water column for any 30-day period shall not exceed 70/100mL, nor shall more than ten percent of

the samples collected during any 30-day period exceed 230/100mL for a five-tube decimal dilution test or 330/100 mL when a three-tube decimal dilution test is used.

The TMDLs are equal to the water quality objective or criteria protecting the water contact recreation beneficial use, as described in Chapter 3 of this Basin Plan as well as USEPA recommended criteria. If these water quality objectives or criteria protecting water contact recreation are amended, the TMDLs for the waterbodies subject to the TMDLs will be equal to the amended water quality objectives and criteria.

For the Santa Maria River Estuary only, the TMDLs are also equal to the water quality objective protecting the shellfishing beneficial use, as described in Chapter 3 of this Basin Plan. If this water quality objective protecting shellfishing is amended, the TMDLs for the waterbodies subject to the TMDLs will be equal to the amended water quality objective.

The allocations to responsible parties are shown in Table 4.9.14-1.

**Table 4.9.14-1. Allocations and Responsible Parties**

“Controllable water quality conditions are those actions or circumstances resulting from man’s activities that may influence the quality of the waters of the State and that may be reasonably controlled” (Water Quality Control Plan: Central Coast Region, section 3.2). The allocations identified below are subject to these conditions.

<b>WASTELOAD ALLOCATIONS</b>		
<b>Waterbody the Responsible Party is Discharging to*</b>	<b>Party Responsible for Allocation (Source)</b>	<b>Receiving Water Allocations*</b>
Santa Maria River, Main Street Canal, Blosser Channel, Bradley Channel,	City of Santa Maria - NPDES No. CAS000004 (Urban Stormwater)	Allocation 1 & 3
Main Street Canal	Santa Maria Fairpark – NPDES No. Pending (Urban Stormwater)	Allocation 1 & 3
Nipomo Creek	County of San Luis Obispo - NPDES No. CAS000004 (Urban Stormwater)	Allocation 1 & 3
Orcutt Creek	County of Santa Barbara - NPDES No. CAS000004 (Urban Stormwater )	Allocation 1 & 3
Santa Maria River	City of Guadalupe – NPDES No. Pending (Urban Stormwater)	Allocation 1 & 3
Blosser Channel, Bradley Channel, Main Street and Santa Maria River	City of Santa Maria -Statewide General WDR for Sanitary Sewer Systems WQO No. 2006-0003 (Wastewater Collection System)	Allocation 2
Orcutt Creek	Laguna County Sanitation District - Statewide General WDR for Sanitary Sewer Systems WQO No. 2006-0003 (Wastewater Collection System)	Allocation 2
Santa Maria River	City of Guadalupe - Statewide General WDR for Sanitary Sewer Systems WQO No. 2006-0003 (Wastewater Collection System)	Allocation 2

LOAD ALLOCATIONS		
Waterbody the Responsible Party is Discharging to*	Responsible Party and Source	Receiving Water Allocations*
Santa Maria River Estuary	Owners/Operators of land used for/containing domestic animals/livestock  (Domestic animals)	Allocation 4
All impaired waterbodies	Owners/Operators of land used for/containing domestic animals/livestock  (Domestic animals)	Allocation 1 & 3
All impaired waterbodies	No responsible party (Natural and Background Sources)	Allocation 1 & 3
<p><b>Allocation-1</b> = Fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, shall not exceed a log mean of 200 MPN/100mL, nor shall more than ten percent of total samples during any 30-day period exceed 400MPN/100 mL.</p> <p><b>Allocation-2</b> = Fecal coliform nor <i>E. coli</i> concentration shall not exceed zero; no fecal coliform nor <i>E. coli</i> bacteria load originating from human sources of fecal material is allowed.</p> <p><b>Allocation-3</b> = Based on a statistically sufficient number of samples (generally not less than five samples equally spaced over a 30-day period), the geometric mean of <i>E. coli</i> densities shall not exceed: 126 per 100mL, and no sample shall exceed a one-sided confidence limit (C.L.) calculated using the following as guidance: lightly used for contact recreation (90% C.L.) = 409 per 100mL.</p> <p><b>Allocation-4</b> = Total coliform concentration, the median throughout the water column for any 30-day period shall not exceed 70MPN/100 mL, nor shall more than ten percent of the samples collected during any 30-day period exceed 230MPN/100 mL for a five-tube decimal dilution test or 330MPN/100 mL when a three-tube decimal dilution test is used.</p>		

\* Responsible parties shall meet allocations in all receiving surface waterbodies of the responsible parties' discharges.

The parties responsible for the allocation to controllable sources are not responsible for the allocation to natural sources.

The TMDLs are considered achieved when water quality conditions meet all regulatory and policy requirements necessary for removing the impaired waters from Clean Water Act section 303(d) list of impaired waters.

## Margin of Safety

A margin of safety is incorporated implicitly in the TMDLs through conservative assumptions.

## Implementation

### **Storm Drain Discharges to MS4s:**

The Central Coast Water Board will require the MS4 entities to develop and submit for Executive Officer approval a Wasteload Allocation Attainment Program (WAAP). The WAAP shall be submitted within one year of approval of the TMDL by the Office of Administrative Law, or within one year of a stormwater permit renewal, whichever occurs first. The WAAP shall include descriptions of the actions that will be taken by the MS4 entity to attain the TMDL wasteload allocations, and specifically address:

1. Development of an implementation and assessment strategy;
2. Source identification and prioritization;
3. Best management practice identification, prioritization, implementation schedule, analysis, and effectiveness assessment;

4. Monitoring and reporting program development and implementation. Monitoring program goals shall include: 1) assessment of stormwater discharge and receiving water discharge quality 2) assessment of best management effectiveness, and 3) demonstration and progress towards achieving interim targets and wasteload allocations.

Demonstration of achieving wasteload allocations, interim targets, and progress shall be accomplished quantitatively through a combination of the following:

- a. Assessing discharge water quality.
  - b. Assessing receiving water quality.
  - c. Assessing mass load reduction.
  - d. Best management practices capable of achieving interim targets and wasteload allocations in combination with water quality monitoring for a balanced approach to determine effectiveness.
  - e. Any other effluent limitations and conditions which are consistent with the assumptions and requirements of the wasteload allocations.
5. Coordination with stakeholders; and
  6. Other pertinent factors.

### Monitoring

The City of Santa Maria, City of Guadalupe, County of San Luis Obispo (Nipomo), County of Santa Barbara (Orcutt) and the Santa Maria Fairpark are required to develop and submit monitoring programs as part of their WAAP. The goals of the monitoring programs are described in the requirements of the WAAP.

Staff encourages the City of Santa Maria, City of Guadalupe, County of San Luis Obispo (Nipomo), County of Santa Barbara (Orcutt) and the Santa Maria Fairpark to develop and submit creative and meaningful monitoring programs. Monitoring strategies can use a phased approach, for example, whereby outfall or receiving water monitoring is phased in after best management practices have been implemented and assessed for effectiveness. Pilot projects where best management practices are implemented in well-defined areas covering a fraction of the MS4 that facilitates accurate assessment of how well the best management practices control pollution sources, is acceptable, with the intent of successful practices then being implemented in other or larger parts of the MS4.

### Interim Targets

The target date to achieve the TMDLs is 15 years from the date of TMDL approval by the Office of Administrative Law. Implementing parties must demonstrate progress towards achieving their allocations. Interim targets are a tool to gauge progress during the 15-year implementation phase. Implementing parties may develop and propose interim targets as part of their WAAP as demonstration of progress. If implementing parties choose not to develop and propose interim targets, the following interim targets are expected as demonstration of progress towards achieving wasteload allocations:

- 20% progress towards achieving wasteload allocations at the end of the fifth year following TMDL approval by OAL.
- 50% progress towards achieving wasteload allocations at the end of the 10th year following TMDL approval by OAL.
- 100% progress towards achieving wasteload allocations at the end of the 15th year following TMDL approval by OAL.

Interim targets are goals and not wasteload allocations.

### **Domestic Animal/Livestock Discharges:**

After approval of these TMDLs by the Office of Administrative Law, the Executive Officer will notify livestock owners/operators who are not in compliance with the Domestic Animal Waste Discharge Prohibition of the requirement to comply with the Domestic Animal Waste Discharge Prohibition. Pursuant to California Water Code section 13261, 13267 or other applicable authority, the Executive Officer will require livestock owners/operators to submit for approval one the following to the Water Board:

- 1) Sufficient evidence to demonstrate that the livestock owner/operator is and will continue to be in compliance with the Domestic Animal Waste Discharge Prohibition. Such evidence could include documentation (e.g., photo documentation) submitted by the livestock owner/operator that the livestock owner/operator is not



causing waste to be discharged to a water of the state resulting in violations of the Domestic Animal Waste Discharge Prohibition, or

- 2) A Nonpoint Source Pollution Control Implementation Program (Plan) for compliance with the Domestic Animal Waste Discharge Prohibition. Such a Plan must include a list of specific management practices that will be implemented to control discharges containing fecal material from domestic animals. The Plan must also describe how implementing the identified management practices are likely to progressively achieve the load allocations, with the ultimate goal of achieving the load allocations during the implementation phase of the TMDL. The Plan must include monitoring and reporting to the Central Coast Water Board, demonstrating effectiveness of implemented best management practices and progress toward achieving load allocations, and a self-assessment of this progress. The Plan may be developed by an individual discharger or by a coalition of dischargers in cooperation with a third-party representative, organization, or government agency acting as the agents of livestock owners/operators, or
- 3) A Report of Waste Discharge pursuant to California Water Code Section 13260 (as an application for waste discharge requirements).

### Monitoring

Livestock owners/operators who are not in compliance may be required to implement and report water quality monitoring as part of their Plan for compliance with the Domestic Animal Waste Discharge Prohibition (as described above). Monitoring requirements can be developed individually, i.e., on an operation by operation basis, or by a coalition of dischargers in cooperation with a third-party representative, organization, or government agency acting as the agents of the livestock owners/operators.

### Interim Targets

The target date to achieve the TMDLs is 15 years from the date of TMDL approval by the Office of Administrative Law. Livestock owners/operators not in compliance with the Domestic Animal Waste Discharge Prohibition must demonstrate progress towards compliance with the Domestic Animal Waste Discharge Prohibition, as described in their Plan. Interim targets are a tool to gauge progress during the implementation phase. Livestock owner/operators may develop and propose interim targets as part of their Plan as demonstration of progress. If livestock owners/operators choose not to develop and propose interim targets, the following interim targets are expected as demonstration of progress towards compliance with the Domestic Animal Waste Discharge Prohibition:

- 20% progress towards achieving load allocations at the end of the fifth year following TMDL approval by OAL.
- 50% progress towards achieving load allocations at the end of the 10<sup>th</sup> year following TMDL approval by OAL.
- 100% progress towards achieving load allocations at the end of the 15<sup>th</sup> year following TMDL approval by OAL.

Interim targets are goals and not wasteload allocations.

### **Sanitary Sewer Collection System Leaks:**

Entities with jurisdiction over sewer collection systems will demonstrate compliance with these TMDL load allocations through waste discharge requirements.

The City of Santa Maria, Laguna County Sanitation District, and the City of Guadalupe must implement their Collection System Management Plans as required by the Statewide General waste discharge requirements for collection agencies. Implementation of their waste discharge requirements ensures that a maintenance and management plan is in place and will reduce or eliminate the number and frequency of sanitary sewer overflows in the project area. Information regarding sanitary sewer overflows must be provided to the Central Coast Water Board. Wastewater collection agencies will show compliance with the TMDL through complying with the existing statewide general waste discharge requirements.

Implementing parties will monitor and report as required in their waste discharge requirements.

## **Tracking and Evaluation**

Every three years, beginning three years after TMDLs are approved by the Office of Administrative Law, the Central Coast Water Board will perform a review of implementation actions, monitoring results, and evaluations submitted

by responsible parties of their progress toward achieving their allocations, dependent upon staff availability and priorities. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and the numeric target.

Responsible parties will continue monitoring and reporting according to this plan for at least three years, at which time the Central Coast Water Board will determine the need for continuing or otherwise modifying the monitoring requirements. Responsible parties may also demonstrate that although water quality objectives are not being achieved in receiving waters, controllable sources of pathogens are not contributing to the exceedance. If this is the case, the Central Coast Water Board may reevaluate the numeric target and allocations. For example, the Central Coast Water Board may pursue and approve a site-specific objective. The site-specific objective would be based on evidence that natural or background sources alone were the cause of exceedances of the Basin Plan water quality objective for fecal coliform or the USEPA recommended criteria for *E. coli*.

Three-year reviews will continue until the water quality objectives are achieved. The compliance schedule for achieving this TMDL numeric target is 15 years after the date of approval by the Office of Administrative Law.

## 4.9.15 TMDL for Nitrogen Compounds and Orthophosphate in the Lower Salinas River Watersheds

Total Maximum Daily Loads for Nitrogen Compounds and Orthophosphate in the Lower Salinas River and Reclamation Canal Basin, and the Moro Cojo Slough Subwatershed (Including Alisal Creek, Alisal Slough, Blanco Drain, Chualar Creek, Esperanza Creek, Espinosa Slough, Gabilan Creek, Merrit Ditch, Moro Cojo Slough, Natividad Creek, the Old Salinas River, Quail Creek, the Reclamation Canal, the Lower Salinas River (Downstream Of Gonzalez), Salinas River Lagoon (North), Santa Rita Creek, and Tembladero Slough).

The Regional Water Quality Control Board adopted these TMDLs on March 14, 2013.

These TMDLs were approved by:

The State Water Resources Control Board on February 4, 2014.

The California Office of Administrative Law on May 7, 2014.

The U.S. Environmental Protection Agency on October 13, 2015.

### Acronyms

BMP: best management practices

MS4: municipal separate storm sewer systems

OAL: Office of Administrative Law

### Problem Statement

Discharges of nitrogen compounds and orthophosphate are occurring at levels in surface waters which are impairing a spectrum of beneficial uses and, therefore, constitute a serious water quality problem. The municipal and domestic drinking water supply (MUN, GWR) beneficial uses and the range of aquatic habitat beneficial uses are not protected. Additionally, locally some waterbodies do not meet non-regulatory recommended guidelines for nitrate in agricultural supply water for sensitive crops indicating that potential or future designated agricultural supply beneficial uses may be detrimentally impacted. Further, recreational beneficial use (REC-1) of the Old Salinas River is not being supported on the basis of excessive amounts of algal toxins (microcystins) in surface water. A total of 35 waterbody/pollutant combinations are impaired due to exceedances of water quality objectives. The pollutants addressed in these TMDLs are nitrate, un-ionized ammonia, and orthophosphate – orthophosphate is included as a pollutant contributing to biostimulatory impairments of surface waters. Reducing these pollutants will also address several Clean Water Act section 303(d)-listed dissolved oxygen and chlorophyll *a* impairments in the TMDL project area.

As a result of these conditions, water quality standards are not being attained. By developing TMDLs for the aforementioned pollutants, the water quality standards violations being addressed in these TMDLs include:

- Violations of drinking water standard for nitrate
- Violations of the Basin Plan general toxicity objective for inland surface waters and estuaries (violations of un-ionized ammonia objective)
- Violations of the Basin Plan narrative general objective for biostimulatory substances in inland surface waters and estuaries (as expressed by excessive nutrients, chlorophyll *a*, algal biomass, microcystins, and low dissolved oxygen)

The TMDLs protect and restore the municipal and domestic water supply beneficial use (MUN) and aquatic habitat beneficial uses currently being degraded by violations of the toxicity objective and the biostimulatory substances objective. The aquatic habitat beneficial uses currently being degraded include the following: wildlife habitat (WILD), cold fresh water habitat (COLD), warm fresh water habitat (WARM), migration of aquatic organisms (MIGR), spawning, reproduction, and/or early development (SPWN), preservation of biological habitats of special significance (BIOL), and rare, threatened, or endangered species (RARE). In addition, current or potential future beneficial uses of the agricultural water supply beneficial use (AGR) are not being supported. Nitrate can create problems not only for water supplies and aquatic habitat, but also potentially for nitrogen sensitive crops (grapes, avocado, citrus) by detrimentally impacting crop yield or quality.

For waterbodies that are not expressing biostimulatory impairments, the most stringent relevant water quality objective for nitrate (and therefore the one that is protective of the full range of all nitrate-impaired designated

beneficial uses) is the numeric Basin Plan objective for nitrate in municipal and domestic water supply. Reducing nitrate pollution and ultimately achieving the nitrate drinking water quality standard in these waterbodies will therefore restore and be protective of the full range of MUN, GWR, and/or AGR designated beneficial uses of the surface waters which are being currently impaired by excess nitrate.

All waterbodies are required to attain the Basin Plan general toxicity objective for un-ionized ammonia in inland surface waters and estuaries.

For waterbodies that are expressing biostimulatory impairments, the most stringent relevant water quality objective for nitrate-nutrients (and therefore the one that is protective of the full range of all nutrient-impaired designated beneficial uses) is the Basin Plan narrative general objective for biostimulatory substances in inland surface waters and estuaries. These waterbodies must achieve concentration-based TMDLs for nitrate and orthophosphate as identified herein. Reducing nutrient pollution and ultimately achieving the TMDLs for nutrients in these waterbodies will therefore restore and be protective of the full range of aquatic habitat, MUN, GWR, and/or AGR designated beneficial uses of the surface waters which are being currently impaired by excess nutrients.

The following impairments are addressed with these TMDLs:

- Alisal Creek: nitrate, un-ionized ammonia, chlorophyll a
- Alisal Slough: nitrate, un-ionized ammonia, low dissolved oxygen
- Blanco Drain: nitrate, low dissolved oxygen
- Chualar Creek: nitrate, un-ionized ammonia
- Esperanza Creek: nitrate
- Espinosa Slough: nitrate, un-ionized ammonia
- Gabilan Creek: nitrate, un-ionized ammonia
- Lower Salinas River: nitrate
- Merrit Ditch: nitrate, un-ionized ammonia, low dissolved oxygen
- Moro Cojo Slough: un-ionized ammonia, low dissolved oxygen
- Natividad Creek: nitrate, un-ionized ammonia, low dissolved oxygen
- Old Salinas River: nitrate, low dissolved oxygen, chlorophyll a, microcystin
- Quail Creek: nitrate, un-ionized ammonia, low dissolved oxygen
- Reclamation Canal: nitrate, un-ionized ammonia, low dissolved oxygen
- Salinas River Lagoon (north): nitrate
- Santa Rita Creek: nitrate, un-ionized ammonia, low dissolved oxygen
- Tembladero Slough: nitrate, nutrients, chlorophyll a

## Numeric Targets

Numeric targets are water quality targets developed and used to ascertain when and where water quality objectives are achieved, and hence, when beneficial uses are protected.

### ➤ *Target for Nitrate (MUN-GWR standards)*

For impaired stream reaches that are required to support drinking water (MUN) and groundwater recharge (GWR) beneficial uses, the nitrate numeric target is 10 mg/L (nitrate as N) for these TMDLs, which therefore is equal to the Basin Plan's numeric nitrate water quality objective protective of drinking water beneficial uses and groundwater recharge beneficial uses.

### ➤ *Target for Un-ionized Ammonia (toxicity)*

For un-ionized ammonia (a nitrogen compound), the numeric target is 0.025 mg/L (as N) for these TMDLs, which therefore is equal to the Basin Plan's un-ionized ammonia numeric water quality objective protective against toxicity in surface waters.

### ➤ *Targets for Biostimulatory Substances (nitrate and orthophosphate)*

The Basin Plan contains the following narrative water quality objectives for biostimulatory substances:

*“Waters shall not contain biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect beneficial uses.”*

To implement this narrative objective, staff developed scientifically peer reviewed numeric targets, based on established methodologies and approaches. The numeric targets for biostimulatory substances are presented in Table 4.9.15-0.

**Table 4.9.15-0. Numeric targets for biostimulatory substances.**

<b>Stream Reaches</b>	<b>Nitrate-N (mg/L)</b>	<b>Orthophosphate-P (mg/L)</b>
Lower Salinas River – downstream of Spreckels to and including Salinas River Lagoon (north)	1.4 Maximum Dry Season Samples (May 1-Oct 31)  8.0 Maximum Wet Season Samples (Nov 1-Apr 30)	0.07 Maximum Dry Season Samples (May 1-Oct 31)  0.3 Maximum Wet Season Samples (Nov 1-Apr 30)
Tembladero Slough all reaches Blanco Drain all reaches Merritt Ditch downstream of Merritt Lake Reclamation Canal downstream of Hartnell Rd. to confluence w/Tembladero Slough Alisal Slough all reaches Espinosa Slough from Espinosa lake to confluence with Reclamation Canal Santa Rita Creek all reaches	6.4 Maximum Dry Season Samples (May 1-Oct 31)  8.0 Maximum Wet Season Samples (Nov 1-Apr 30)	0.13 Maximum Dry Season Samples (May 1-Oct 31)  0.3 Maximum Wet Season Samples (Nov 1-Apr 30)
Gabilan Creek all reaches Natividad Creek all reaches Alisal Creek upstream of Hartnell Rd.	2.0 Maximum Dry Season Samples (May 1-Oct 31)  8.0 Maximum Wet Season Samples (Nov 1-Apr 30)	0.07 Maximum Dry Season Samples (May 1-Oct 31)  0.3 Maximum Wet Season Samples (Nov 1-Apr 30)
Old Salinas River from slide gate infow @ Salinas River Lagoon to Old Salinas River at Potrero Rd.	3.1 Maximum Dry Season Samples (May 1-Oct 31)  8.0 Maximum Wet Season Samples (Nov 1-Apr 30)	0.07 Maximum Dry Season Samples (May 1-Oct 31)  0.3 Maximum Wet Season Samples (Nov 1-Apr 30)
<b>Stream Reaches</b>	<b>Total Nitrogen (mg/L)</b>	<b>Orthophosphate-P (mg/L)</b>

Stream Reaches	Nitrate-N (mg/L)	Orthophosphate-P (mg/L)
Moro Cojo Slough, all reaches	1.7 Maximum (total nitrogen) Dry Season Samples (May 1-Oct 31)	0.13 Maximum Dry Season (May 1-Oct 31)
	8.0 Maximum (total nitrogen) Wet Season Samples (Nov 1-Apr 30)	0.3 Maximum Wet Season Samples (Nov 1-Apr 30)

➤ *Targets for Nutrient-Response Indicators (dissolved oxygen and chlorophyll a and microcystins)*

Dissolved oxygen and chlorophyll a numeric targets are identified to ensure that streams do not show evidence of biostimulatory conditions and to provide primary indicator metrics to assess biological response to future nutrient water column concentration reductions.

For water bodies designated as cold fresh water habitat (COLD) and spawning (SPWN) beneficial uses the dissolved oxygen numeric targets is the same as Basin Plan numeric water quality objective which states that dissolved oxygen concentrations shall not be reduced below 7.0 mg/L at any time.

For water bodies designated as warm fresh water habitat (WARM) beneficial use the dissolved oxygen numeric targets is the same as Basin Plan numeric water quality objective which states that dissolved oxygen concentrations shall not be reduced below 5.0 mg/L at any time.

Additionally, for all inland surface waters, enclosed bays and estuaries, the dissolved oxygen numeric target is the same as Basin Plan numeric water quality objective which states that the median dissolved oxygen should not fall below 85% saturation as a result of controllable water quality conditions.

For water bodies designated as cold fresh water habitat (COLD) and spawning (SPWN) or warm fresh water habitat (WARM) beneficial uses the numeric water quality target indicative of excessive dissolved oxygen saturation conditions is 13 mg/L (i.e., water column dissolved oxygen concentrations not to exceed 13 mg/L).

The numeric water quality target for chlorophyll a is 15 micrograms per liter (µg/L) for all water bodies (i.e., water column chlorophyll a concentrations not to exceed 15 µg/L).

The numeric water quality target for microcystins is 0.8 micrograms per liter (µg/L) for all waterbodies (i.e., microcystins not to exceed 0.8 µg/L (includes microcystin congeners LA, LR, RR and YR)).

## Source Analysis

Discharges of un-ionized ammonia, nitrate, and orthophosphate originating from irrigated agriculture, urban lands, grazing lands, and natural sources are contributing loads to receiving waters. Irrigated agriculture is the overwhelming majority of controllable water column loads in the TMDL project area and this source category is not currently meeting its proposed load allocation. Urban stormwater is a relatively minor source of nitrogen compounds and orthophosphate, but can be locally significant. Grazing lands are currently meeting proposed load allocations. The source analysis for this TMDL project is consistent with source analyses reported by other scientists in previous nutrient-water quality studies in the lower Salinas Valley, which provides for a qualitative weight-of-evidence approach.

## TMDLs

The following TMDLs will result in attainment of water quality standards and will rectify impairments described in the Problem Statement.

The un-ionized ammonia TMDL for all waterbodies and reaches of the TMDL project area including Alisal Creek, Alisal Slough, Chualar Creek, Espinosa Slough, Merrit Ditch, Moro Cojo Slough, Natividad Creek, the Reclamation Canal, Quail Creek, Gabilan Creek and Santa Rita Creek is:

- Un-ionized ammonia concentration shall not exceed 0.025 mg/L-N in receiving waters.

The nitrate TMDL for all waters and reaches of the TMDL project area required to support MUN beneficial uses, including, Alisal Creek, Alisal Slough, Chualar Creek, Esperanza Creek, Gabilan Creek, Merrit Ditch, Natividad Creek, the Old Salinas River, Quail Creek, the Lower Salinas River (downstream of Gonzalez to Spreckels), Santa Rita Creek is:

- Nitrate concentration shall not exceed 10 mg/L-N in receiving waters.

The nitrate and orthophosphate TMDLs for the lower Salinas River (from downstream of Spreckels to the Salinas River Lagoon) and the Salinas River Lagoon (north) are:

- For dry season (May 1 to October 31): Nitrate-N concentration shall not exceed 1.4 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.07 mg/L in receiving waters, and
- For wet season (November 1 to April 30): Nitrate-N concentration shall not exceed 8.0 mg/L in receiving water; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving water.

The nitrate and orthophosphate TMDLs for Espinosa Slough (all reaches from Espinosa Lake to confluence with Reclamation Canal), for the Reclamation Canal (all reaches downstream of Hartnell Rd to confluence with Tembladero Slough), for Merrit Ditch (all reaches downstream of Merrit Lake), and for all reaches of Alisal Slough, Santa Rita Creek, Blanco Drain and Tembladero Slough are:

- For dry season (May 1 to October 31): Nitrate-N concentration shall not exceed 6.4 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.13 mg/L in receiving waters, and
- For wet season (November 1 to April 30): Nitrate-N concentration shall not exceed 8.0 mg/L in receiving water; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving water.

The nitrate and orthophosphate TMDLs for Gabilan Creek (all reaches downstream of Crazy Horse Road to confluence with Reclamation Canal), and for all reaches of Alisal Creek and Natividad Creek are:

- For dry season (May 1 to October 31): Nitrate-N concentration shall not exceed 2.0 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.07 mg/L in receiving waters, and
- For wet season (November 1 to April 30): Nitrate-N concentration shall not exceed 8.0 mg/L in receiving water; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving water.

The nitrate and orthophosphate TMDLs for all reaches of the Old Salinas River are:

- For dry season (May 1 to October 31): Nitrate-N concentration shall not exceed 3.1 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.07 mg/L in receiving waters, and
- For wet season (November 1 to April 30): Nitrate-N concentration shall not exceed 8.0 mg/L in receiving water; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving water.

The total nitrogen and orthophosphate TMDLs for all reaches of the Moro Cojo Slough are:

- For dry season (May 1 to October 31): total Nitrogen-N concentration shall not exceed 1.7 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.13 mg/L in receiving waters, and
- For wet season (November 1 to April 30): total Nitrogen-N concentration shall not exceed 8.0 mg/L in receiving water; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving water.

The TMDLs are considered achieved when water quality conditions meet all regulatory and policy requirements necessary for removing the impaired waters from Clean Water Act section 303(d) list of impaired waters.

## Final Allocations and Interim Allocations

Owners and operators of irrigated lands, municipal stormwater entities, natural sources, and owners/operators of livestock and domestic animals are assigned un-ionized ammonia, nitrate, and orthophosphate allocations equal to the TMDL and numeric targets.

The final allocations to responsible parties are shown in Table 4.9.15-1. The final allocations are equal to the TMDLs and should be achieved 30-years after the TMDL effective date. Unlike the load-based TMDL method, the concentration-based allocations do not add up to the TMDL because concentrations of individual pollution sources are not additive. Since the TMDLs are concentration-based, the allocations are not additive.

Recognizing that achievement of the more stringent final dry season biostimulatory allocations embedded in Table 4.9.15-1 may require a significant amount of time to achieve, interim allocations are identified. Interim allocations will be used as benchmarks in assessing progress towards the final allocations. Interim allocations are shown in Table 4.9.15-2.

## Controllable Water Quality Conditions

In accordance with the Water Quality Control Plan for the Central Coast Basin (Basin Plan), controllable water quality shall be managed to conform or to achieve the water quality objectives and load allocations contained in these TMDLs. The Basin Plan defines controllable water quality conditions as follows: *“Controllable water quality conditions are those actions or circumstances resulting from man’s activities that may influence the quality of the waters of the State and that may be reasonably controlled.”* - Water Quality Control Plan for the Central Coast Basin, Chapter 3, Water Quality Objectives, section 3.2.

## Compliance with Anti-degradation Requirements

State and federal anti-degradation policies require, in part, that where surface waters are of higher quality than necessary to protect beneficial uses, the high quality of those waters must be maintained unless otherwise provided by the policies. The federal anti-degradation policy, 40 C.F.R. 131.12(a), states in part, *“Where the quality of waters exceed levels necessary to support propagation of fish, shellfish, and wildlife and recreation in and on the water, that quality shall be maintained and protected unless the State finds, after full satisfaction of the intergovernmental coordination and public participation provisions of the State’s continuing planning process, that allowing lower water quality is necessary to accommodate important economic or social development in the area in which the waters are located...”*

Compliance with anti-degradation requirements may be determined on the basis of trends in declining water quality in applicable waterbodies, consistent with the methodologies and criteria provided in Section 3.10 of the California 303(d) Listing Policy (adopted, Sept. 20, 2004, SWRCB Resolution No. 2004-0063). Section 3.10 of the California 303(d) Listing Policy explicitly addresses the anti-degradation component of water quality standards as defined in 40 CFR 130.2(j), and provides for identifying trends of declining water quality as a metric for assessing compliance with anti-degradation requirements.

Section 3.10 of the California 303(d) Listing Policy states that pollutant-specific water quality objectives need not be exceeded to be considered non-compliant with anti-degradation requirements *“if the water segment exhibits concentrations of pollutants or water body conditions for any listing factor that shows a trend of declining water quality standards attainment”*.

Practically speaking, this means that, for example, stream reaches or waterbodies that have a concentration-based TMDL allocation of 10 mg/L nitrate-N, and if current water quality or future water quality assessments in the stream reach indicate nitrate-N in fact well under 10 mg/L nitrate-N, the allocation does not give license for controllable nitrogen sources to degrade the water resource all the way up to the maximum allocation = 10 mg/L nitrate-N.



➤ **Table 4.9.15-1. Final Allocations and Responsible Parties**

<b>FINAL WASTELOAD ALLOCATIONS (WLAs)</b>					
<b>Waterbody the responsible party is discharging to</b>	<b>Party Responsible for Allocation &amp; NPDES/WDR number</b>	<b>Receiving Water Nitrate as N WLA (mg/L)</b>	<b>Receiving Water Orthophosphate as P WLA (mg/L)</b>	<b>Receiving Water Total Nitrogen as N WLA (mg/L)</b>	<b>Receiving Water Un-ionized Ammonia as N WLA (mg/L)</b>
Lower Salinas River downstream of Spreckels, CA <sup>1</sup>	<p>City of Salinas (Storm drain discharges to MS4s) Stormwater Permit NPDES No. CA00049981</p> <p>County of Monterey (Storm drain discharges to MS4s) Stormwater General Permit NPDES No. CAS000004</p>	Allocation-1 <i>(see descriptions of allocations at bottom of this table)</i>	Allocation-2	Not Applicable	Allocation-5
Santa Rita Creek <sup>2</sup> , Reclamation Canal <sup>3</sup>	<p>City of Salinas (Storm drain discharges to MS4s) Stormwater Permit NPDES No. CA00049981</p> <p>County of Monterey (Storm drain discharges to MS4s) Stormwater General Permit NPDES No. CAS000004</p>	Allocation-3	Allocation-4	Not Applicable	Allocation-5
Gabilan Creek <sup>4</sup>	<p>City of Salinas (Storm drain discharges to MS4s) Stormwater Permit NPDES No. CA00049981</p> <p>County of Monterey (Storm drain discharges to MS4s) Stormwater General Permit NPDES No. CAS000004</p>	Allocation-6	Allocation-2	Not Applicable	Allocation-5

FINAL WASTELOAD ALLOCATIONS (WLA <sub>s</sub> )					
Waterbody the responsible party is discharging to	Party Responsible for Allocation & NPDES/WDR number	Receiving Water Nitrate as N WLA (mg/L)	Receiving Water Orthophosphate as P WLA (mg/L)	Receiving Water Total Nitrogen as N WLA (mg/L)	Receiving Water Un-ionized Ammonia as N WLA (mg/L)
Natividad Creek <sup>5</sup> Alisal Creek <sup>6</sup>	City of Salinas (Storm drain discharges to MS4s) Stormwater Permit NPDES No. CA00049981  County of Monterey (Storm drain discharges to MS4s) Stormwater General Permit NPDES No. CAS000004	Allocation-6	Allocation-2	Not Applicable	Allocation-5

FINAL LOAD ALLOCATIONS (LA <sub>s</sub> )					
Waterbody the responsible party is discharging to	Party Responsible for Allocation (Source)	Receiving Water Nitrate as N LA (mg/L)	Receiving Water Orthophosphate as P LA (mg/L)	Receiving Water Total Nitrogen as N LA (mg/L)	Receiving Water Un-ionized Ammonia as N LA (mg/L)
Lower Salinas River downstream of Spreckels, CA <sup>1</sup>	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-1 <i>(see descriptions of allocations at bottom of this table)</i>	Allocation-2	Not Applicable	Allocation-5
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)				
	No responsible party (Natural sources)				
Lower Salinas River upstream of Spreckels, CA <sup>17</sup>	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-9	Not Applicable	Not Applicable	Allocation-5

FINAL LOAD ALLOCATIONS (LAs)					
Waterbody the responsible party is discharging to	Party Responsible for Allocation (Source)	Receiving Water Nitrate as N LA (mg/L)	Receiving Water Orthophosphate as P LA (mg/L)	Receiving Water Total Nitrogen as N LA (mg/L)	Receiving Water Un-ionized Ammonia as N LA (mg/L)
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)				
	No responsible party (Natural sources)				
Merrit Ditch <sup>7</sup> , Reclamation Canal <sup>3</sup> , Alisal Slough <sup>8</sup> , Santa Rita Creek <sup>2</sup> , Espinosa Slough <sup>16</sup>	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-3	Allocation-4	Not Applicable	Allocation-5
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)				
	No responsible party (Natural sources)				
Tembladero Slough <sup>9</sup> , Blanco Drain <sup>10</sup>	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-3	Allocation-4	Not Applicable	Allocation-5
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)				
	No responsible party (Natural sources)				
Gabilan Creek <sup>4</sup>	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-6	Allocation-2	Not Applicable	Allocation-5

FINAL LOAD ALLOCATIONS (LAs)					
Waterbody the responsible party is discharging to	Party Responsible for Allocation (Source)	Receiving Water Nitrate as N LA (mg/L)	Receiving Water Orthophosphate as P LA (mg/L)	Receiving Water Total Nitrogen as N LA (mg/L)	Receiving Water Un-ionized Ammonia as N LA (mg/L)
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)				
	No responsible party (Natural sources)				
Natividad Creek <sup>5</sup> Alisal Creek <sup>6</sup>	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-6	Allocation-2	Not Applicable	Allocation-5
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)				
	No responsible party (Natural sources)				
Old Salinas River <sup>11</sup>	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-7	Allocation-2	Not Applicable	Allocation-5
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)				
	No responsible party (Natural sources)				
Moro Cojo Slough <sup>12</sup>	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Not applicable ( <i>biostimulation will be assessed on the basis of total nitrogen</i> )	Allocation-4	Allocation-8	Allocation-5

FINAL LOAD ALLOCATIONS (LAs)					
Waterbody the responsible party is discharging to	Party Responsible for Allocation (Source)	Receiving Water Nitrate as N LA (mg/L)	Receiving Water Orthophosphate as P LA (mg/L)	Receiving Water Total Nitrogen as N LA (mg/L)	Receiving Water Un-ionized Ammonia as N LA (mg/L)
	<p>Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)</p> <p>No responsible party (Natural sources)</p>				
Chualar Creek <sup>13</sup> , Quail Creek <sup>14</sup>	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-9	Not Applicable	Not Applicable	Allocation-5
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)				
	No responsible party (Natural sources)				
Esperanza Creek <sup>15</sup>	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-9	Not Applicable	Not Applicable	Allocation-5
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)				
	No responsible party (Natural sources)				

FINAL LOAD ALLOCATIONS (LAs)					
Waterbody the responsible party is discharging to	Party Responsible for Allocation (Source)	Receiving Water Nitrate as N LA (mg/L)	Receiving Water Orthophosphate as P LA (mg/L)	Receiving Water Total Nitrogen as N LA (mg/L)	Receiving Water Un-ionized Ammonia as N LA (mg/L)
Description of allocations.					
Allocation <sup>A</sup>	Compound	Concentration (mg/L) <sup>B</sup>			
Allocation 1	Nitrate as N	Dry Season (May 1-Oct. 31): <b>1.4</b> Wet Season (Nov. 1-Apr. 30): <b>8.0</b>			
Allocation 2	Orthophosphate as P	Dry Season (May 1-Oct. 31): <b>0.07</b> Wet Season (Nov. 1-Apr. 30): <b>0.3</b>			
Allocation 3	Nitrate as N	Dry Season (May 1-Oct. 31): <b>6.4</b> Wet Season (Nov. 1-Apr. 30): <b>8.0</b>			
Allocation 4	Orthophosphate as P	Dry Season (May 1-Oct. 31): <b>0.13</b> Wet Season (Nov. 1-Apr. 30): <b>0.3</b>			
Allocation 5	Un-ionized Ammonia as N	Year-round: <b>0.025</b>			
Allocation 6	Nitrate as N	Dry Season (May 1-Oct. 31): <b>2.0</b> Wet Season (Nov. 1-Apr. 30): <b>8.0</b>			
Allocation 7	Nitrate as N	Dry Season (May 1-Oct. 31): <b>3.1</b> Wet Season (Nov. 1-Apr. 30): <b>8.0</b>			
Allocation 8	Total Nitrogen as N	Dry Season (May 1-Oct. 31): <b>1.7</b> Wet Season (Nov. 1-Apr. 30): <b>8.0</b>			
Allocation 9	Nitrate as N	Year-round: <b>10</b>			

<sup>A</sup> Federal and state anti-degradation requirements apply to all wasteload and load allocations.

<sup>B</sup> Achievement of final wasteload and load allocations to be determined on the basis of the number of measured exceedances and/or other criteria set forth in Section 4 of the *Water Quality Control Policy for Developing California's Clean Water Act Section 303(d) List* (Listing Policy - State Water Resources Control Board, Resolution No. 2004-0063, adopted September 2004), or as consistent with any relevant revisions of the Listing Policy promulgated in the future pursuant to Government Code section 11353.

Responsible parties shall meet allocations in all receiving surface waterbodies receiving the responsible parties' discharges.

The parties responsible for the allocation to controllable sources are not responsible for the allocation to natural sources.

- <sup>1</sup> Lower Salinas River: all reaches from downstream of Spreckels (downstream of monitoring site 309SSP) to the confluence with the Pacific Ocean including Salinas River Lagoon (North)
- <sup>2</sup> Santa Rita Creek: all reaches and tributaries, from the confluence with the Reclamation Canal to the uppermost reach of the waterbody.
- <sup>3</sup> Reclamation Canal: all reaches and tributaries, which includes from confluence with Tembladero Slough, to upstream confluence with Alisal Creek.
- <sup>4</sup> Gabilan Creek: all reaches and tributaries downstream of Crazy Horse Rd.
- <sup>5</sup> Natividad Creek: all reaches and tributaries, from the confluence with Carr Lake to the uppermost reach of the waterbody.
- <sup>6</sup> Alisal Creek: all reaches and tributaries from the confluence with the Reclamation Canal to the uppermost reach of the waterbody.
- <sup>7</sup> Merrit Ditch: all reaches and tributaries from the confluence with the Reclamation Canal to the uppermost reach of the waterbody.
- <sup>8</sup> Alisal Slough: all reaches and tributaries of the waterbody.

- <sup>9</sup> Tembladero Slough: all reaches and tributaries from the confluence with the Salinas Reclamation Canal downstream to its confluence with the Old Salinas River.
- <sup>10</sup> Blanco Drain: all reaches and tributaries of the waterbody.
- <sup>11</sup> Old Salinas River: all reaches and tributaries from the slide gate at the head of the Old Salinas River adjacent to Mulligan Hill, downstream to Potrero Road.
- <sup>12</sup> Moro Cojo Slough: all reaches and tributaries, from the confluence with Moss Landing Harbor to the uppermost reach of the waterbody.
- <sup>13</sup> Chualar Creek: all reaches and tributaries, from the confluence with the Salinas River to the uppermost reach of the waterbody.
- <sup>14</sup> Quail Creek: all reaches and tributaries, from the confluence with the Salinas River to the uppermost reach of the waterbody.
- <sup>15</sup> Esperanza Creek: all reaches and tributaries, from the confluence with the Salinas River to the uppermost reach of the waterbody.
- <sup>16</sup> Espinosa Slough all reaches and tributaries, from the confluence with the Reclamation Canal to the uppermost reach of the waterbody.
- <sup>17</sup> Lower Salinas River: all reaches from upstream of Spreckels (upstream of monitoring site 309SSP) to Gonzalez, CA.

**Table 4.9.15-2. Interim Allocations**

<b>INTERIM WASTELOAD ALLOCATIONS (WLAs)</b>			
<b>Waterbody</b>	<b>Party Responsible for Allocation (Source)</b>	<b>First Interim WLA</b>	<b>Second Interim WLA</b>
All waterbodies given wasteload allocations (WLAs) as identified in Final Wasteload Allocations Table	City of Salinas (Storm drain discharges to MS4s) Stormwater Permit NPDES No. CA00049981  County of Monterey (Storm drain discharges to MS4s) Stormwater General Permit NPDES No. CAS000004	Achieve <b>MUN standard-based and Un-ionized Ammonia objective-based</b> allocations: Allocation-5 Allocation-9  <b>12 years after effective date of the TMDLs</b>	Achieve <b>Wet Season</b> (Nov. 1 to Apr. 30) <b>Biostimulatory target-based</b> TMDL allocations: Wet Season Allocation/Waterbody combinations as identified in Final Wasteload Allocations Table  <b>20 years after effective date of the TMDLs</b>
<b>INTERIM LOAD ALLOCATIONS (LAs)</b>			
<b>Waterbody</b>	<b>Party Responsible for Allocation (Source)</b>	<b>First Interim LA</b>	<b>Second Interim LA</b>
All waterbodies given load allocations (LAs) as identified in Final Load Allocations Table.	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Achieve <b>MUN standard-based and Un-ionized Ammonia objective-based</b> allocations: Allocation-5 Allocation-9  <b>12 years after effective date of the TMDLs</b>	Achieve <b>Wet Season</b> (Nov. 1 to Apr. 30) <b>Biostimulatory target-based</b> TMDL allocations: Wet Season Allocation/Waterbody combinations as identified in Final Load Allocations Table.  <b>20 years after effective date of the TMDLs</b>

## Margin of Safety

A margin of safety is incorporated implicitly in the TMDLs through conservative model assumptions and statistical analysis. In addition, an explicit margin of safety is incorporated by reserving 20% of the load, calculated on a concentration basis, from wet season allocations.

## Implementation

### **Discharges From Irrigated Agricultural Lands:**

Owners and operators of irrigated agricultural lands must comply with the Conditional Waiver of Waste Discharge Requirements for Irrigated Lands (Order R3-2012-0011; the "Agricultural Order") and the Monitoring and Reporting Programs in accordance with Orders R3-2012-0011-01, R3-2012-0011-02, and R3-2012-0011-03, or their renewals or replacements, to meet load allocations and achieve the TMDLs. The requirements in these orders, and their renewals or replacements in the future, will implement the TMDLs and rectify the impairments addressed in the TMDLs.

Current requirements in the Agricultural Order that will achieve the load allocations include:

- A. Implement, and update as necessary, management practices to reduce nutrient loading.
- B. Maintain existing, naturally occurring riparian vegetative cover in aquatic habitat areas.
- C. Develop/update and implement Farm Plans.
- D. Properly destroy abandoned groundwater wells.
- E. Develop and initiate implementation of an Irrigation and Nutrient Management Plan (INMP) or alternative certified by a Professional Soil Scientist, Professional Agronomist, or Crop Advisor certified by the American Society of Agronomy, or similarly qualified professional.

### **Monitoring**

Owners and operators of irrigated agricultural lands must perform monitoring and reporting in accordance with Monitoring and Reporting Program Orders R3-2012-0011-01, R3-2012-0011-02, and R3-2012-0011-03, as applicable to the operation.

### **Determination of Compliance with Load Allocations**

Load allocations will be achieved through a combination of implementation of management practices and strategies to reduce nitrogen compound and orthophosphate loading, and water quality monitoring. Flexibility to allow owners/operators of irrigated lands to demonstrate compliance with load allocations is a consideration. Additionally, staff is aware that not all implementing parties are necessarily contributing to or causing a surface water impairment. However, it is important to recognize that impacting shallow groundwater with nutrient pollution may also impact surface water quality via baseflow loading contributions to the surface waterbodies.

To allow for flexibility, Water Board staff will assess compliance with load allocations using one or a combination of the following:

- A. Attaining the load allocations in the receiving water;
- B. Attaining receiving water TMDL numeric targets for nutrient-response indicators (i.e., dissolved oxygen water quality objectives, chlorophyll a targets and microcystin targets) and mitigation of downstream nutrient impacts to receiving waterbodies may constitute a demonstration of attainment of the nitrate, nitrogen and orthophosphate-based seasonal biostimulatory load allocations. Note that implementing parties are strongly encouraged to maximize overhead riparian canopy, where and if appropriate, using riparian vegetation, because doing so could result in achieving nutrient-response indicator targets before allocations are achieved (resulting in a less stringent allocation);
- C. Demonstrating quantifiable receiving water mass load reductions;
- D. Owners/operators of irrigated lands may be deemed in compliance with load allocations by implementing management practices that are capable of achieving interim and final load allocations identified in these TMDLs;
- E. Owners/operators of irrigated lands may provide sufficient evidence to demonstrate that they are and will continue to be in compliance with the load allocations. Such evidence could include documentation submitted by the owner/operator to the Executive Officer that the owner/operator is not causing waste to be discharged to impaired waterbodies resulting or contributing to violations of the load allocations.

### **Storm Drain Discharges to MS4s:**

The Central Coast Water Board will require MS4 entities to develop and submit for Executive Officer approval a Wasteload Allocation Attainment Program (WAAP). The WAAP shall be submitted within one year of approval of



the TMDLs by OAL, or within one year of a stormwater permit renewal, whichever occurs first. The WAAP shall include descriptions of the actions that will be taken by the MS4 entity to attain the TMDL wasteload allocations, and shall specifically address:

- A. Development of an implementation and assessment strategy;
- B. Source identification and prioritization;
- C. BMP identification, prioritization, implementation schedule, analysis, and effectiveness assessment;
- D. Monitoring and reporting program development and implementation. Monitoring program goals shall include: 1) assessment of stormwater discharge and receiving water discharge quality, 2) assessment of BMP effectiveness, and 3) demonstration and progress towards achieving interim goals and wasteload allocations.
- E. Coordination with stakeholders; and
- F. Other pertinent factors.

#### *Determination of Compliance with Wasteload Allocations*

Wasteload allocations will be achieved through a combination of implementation of management practices and strategies to reduce nitrogen compound and orthophosphate loading, and water quality monitoring.

To allow for flexibility, Water Board staff will assess compliance with wasteload allocations using one or a combination of the following:

- A. Attaining the wasteload allocations in the receiving water;
- B. Attaining receiving water TMDL numeric targets for nutrient-response indicators (i.e., dissolved oxygen water quality objectives, chlorophyll a targets, and microcystin targets) and mitigation of downstream nutrient impacts to receiving waterbodies may constitute a demonstration of the attainment of the nitrate, nitrogen and orthophosphate-based seasonal biostimulatory wasteload allocations. Note that implementing parties are strongly encouraged to maximize overhead riparian canopy using riparian vegetation, as appropriate, because doing so could result in achieving nutrient-response indicator targets before allocations are achieved (resulting in a less stringent allocation);
- C. Demonstrate compliance by measuring concentrations in stormwater outfalls;
- D. Demonstrate compliance by demonstrating load reductions on mass basis at stormdrain outfalls;
- E. MS4s may be deemed in compliance with wasteload allocations through implementation and assessment of BMPs capable of achieving interim and final wasteload allocations identified in this TMDL in combination with water quality monitoring for a balanced approach to determining program effectiveness;
- F. Any other effluent limitations and conditions which are consistent with the assumptions and requirements of the wasteload allocations.

#### Monitoring

MS4 entities with operations and stormwater conveyance systems in the TMDL project areas - specifically the City of Salinas and County of Monterey - are required to develop and submit monitoring programs as part of their WAAP. The goals of the monitoring programs are described in the requirements of the WAAP.

Staff encourages the City of Salinas and County of Monterey to develop and submit creative and meaningful monitoring programs. Monitoring strategies can use a phased approach, for example, whereby outfall or receiving water monitoring is phased in after BMPs have been implemented and assessed for effectiveness. Pilot projects where BMPs are implemented in well-defined areas covering a fraction of the MS4 that facilitates accurate assessment of how well the BMPs control pollution sources, are acceptable, with the intent of successful practices then being implemented in other or larger parts of the MS4.

#### **Domestic Animal/Livestock Discharges:**

The water quality data available from stream reaches that exclusively drain grazing lands, or lands where grazed animals and farm animals can be expected to occur, indicate the nitrogen compounds and orthophosphate proposed water quality targets, and thus load allocations, are being met in these reaches. Based on available data, this source category is meeting their load allocation. As such, no new regulatory requirements are deemed necessary or are being proposed.

It is important to note that the TMDL project area is subject to the Domestic Animal Waste Discharge Prohibition and are subject to compliance with an approved indicator bacteria TMDL load allocation. Implementation efforts by responsible parties to comply with this prohibition and with indicator bacteria load allocations will, as a practical matter, also reduce the risk of nitrogen and phosphorus loading to surface waters from domestic animal waste. It should be noted that available information does not conclusively demonstrate that all domestic animal operations are currently meeting load allocations; there are potentially unpermitted confined animal facilities, equestrian facilities, or grazing animal operations that do not meet load allocations. More information will be obtained, if merited, during the implementation phase of the TMDLs to further assess the level of nutrient contribution from these source categories, and to identify any actions if necessary to reduce loading.

## **Tracking and Evaluation**

Every three years, beginning three years after the TMDLs are approved by the OAL, the Central Coast Water Board will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress toward achieving their allocations, dependent upon staff availability and priorities. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and the numeric goal.

Responsible parties will continue monitoring and reporting according to this plan for at least three years, at which time the Central Coast Water Board will determine the need for continuing or otherwise modifying the monitoring requirements. Responsible parties may also demonstrate that although water quality objectives are not being achieved in receiving waters, controllable sources of nitrogen compounds and orthophosphate are not contributing to the exceedance. If this is the case, the Central Coast Water Board may reevaluate the numeric goal and allocations. For example, the Central Coast Water Board may pursue and approve a site-specific objective. The site-specific objective would be based on evidence that natural conditions or background sources alone were the cause of exceedances of the Basin Plan water quality objectives.

Three-year reviews will continue until the water quality objectives are achieved. The compliance schedule for achieving these TMDLs is 30 years after the date of approval by the OAL.

## **Optional Special Studies and Reconsideration of the TMDLs**

Additional monitoring and voluntary optional special studies would be useful to evaluate the uncertainties and assumptions made in the development of these TMDLs. The results of special studies may be used to reevaluate waste load allocations and load allocations in these TMDLs. Implementing parties may submit work plans for optional special studies (if implementing parties choose to conduct special studies) for approval by the Executive Officer. Special studies completed and final reports shall be submitted for Executive Officer approval. Additionally, eutrophication is an active area of research. Consequently, ongoing scientific research on eutrophication and biostimulation may further inform the Water Board regarding wasteload or load allocations that are protective against biostimulatory impairments, implementation timelines, and/or downstream impacts. At this time, staff maintains there is sufficient information to begin to implement these TMDLs and make progress towards attainment of water quality standards and the proposed allocations. However, in recognition of the uncertainties regarding nutrient pollution and biostimulatory impairments, staff proposes that the Water Board reconsider the wasteload and load allocations, if merited by optional special studies and new research, ten years after the effective date of the TMDLs, which is upon approval by the OAL. A time schedule for optional studies and Central Coast Water Board reconsideration of the TMDL is presented in Table 4.9.15-3.

Further, the Central Coast Water Board may also reconsider these TMDLs, the nutrient water quality criteria, or other TMDL elements on the basis of potential future promulgation of a statewide nutrient policy for inland surface waters in the State of California.

**Table 4.9.15-3. Time schedule for optional studies and Water Board reconsideration of wasteload allocations and load allocations.**

Proposed Actions	Description	Time Schedule-Milestones
Optional studies work plans	Implementing parties shall submit work plans for optional special studies (if implementing parties choose to conduct special studies) for approval by Executive Officer	By five years after the effective date of the TMDLs
Final optional studies	Optional studies completed and final report submitted for Executive Officer approval.	By eight years after the effective date of the TMDLs
Reconsideration of the TMDLs	If merited by optional special studies or information from ongoing research into eutrophication issues, the Water Board will reconsider the Wasteload and Load allocations and/or implementation timelines adopted pursuant to these TMDLs.	By ten years after the effective date of the TMDLs

## 4.9.16 TMDL for Toxicity and Pesticides in the Santa Maria Watershed

Total Maximum Daily Loads for Toxicity and Pesticides in the Santa Maria Watershed (Including Blosser Channel, Bradley Canyon Creek, Bradley Channel, Greene Valley Creek, Little Oso Flaco Creek, Main Street Canal, Orcutt Creek, Oso Flaco Creek, Oso Flaco Lake, and Santa Maria River).

The Regional Water Quality Control Board adopted these TMDLs on January 30, 2014.

These TMDLs were approved by:

The State Water Resources Control Board on July 2, 2014.

The California Office of Administrative Law on October 29, 2014.

The U.S. Environmental Protection Agency on August 31, 2015.

### Problem Statement

Surface waters in the Santa Maria River watershed are polluted with pesticides that are toxic to aquatic life. This is in violation of the Basin Plan general narrative objectives for toxicity and pesticides. Aquatic life-related beneficial uses are not being protected, including but not limited to the following: cold fresh water habitat, warm fresh water habitat, estuarine habitat, wildlife habitat, rare threatened or endangered species-migration, spawning, reproduction and/or early development, commercial and sport fishing, and shellfish harvesting.

There are three classes of pesticides and several pesticide active ingredients causing impairment in Santa Maria River watershed, including organophosphates (chlorpyrifos, diazinon, and malathion), synthetic pyrethroids (bifenthrin, cyfluthrin, cypermethrin, esfenvalerate, lambda-cyhalothrin, and permethrin), and organochlorine (DDTs, dieldrin, and toxaphene). Additionally, surface waters in the project area are on the Clean Water Act section 303(d) list as impaired for unknown water column toxicity and sediment toxicity to invertebrate test organisms. Organophosphate and pyrethroids concentrations in the surface waters and sediments are at levels associated with toxicity. Surface waters are impaired for organochlorine pesticides due to the levels in fish tissue that exceeded fish consumption criteria.

The following impairments are addressed with these TMDLs:

Blosser Channel: unknown toxicity, chlorpyrifos, diazinon

Bradley Canyon Creek: unknown toxicity

Bradley Channel: chlorpyrifos, sediment toxicity, unknown toxicity, diazinon, pyrethroids, DDT

Greene Valley Creek: chlorpyrifos, unknown toxicity

Little Oso Flaco Creek: sediment toxicity, unknown toxicity

Main Street Canal: chlorpyrifos, diazinon, unknown toxicity, pyrethroids, DDT

Orcutt Creek: chlorpyrifos, DDT, diazinon, dieldrin, sediment toxicity, unknown toxicity, pyrethroids

Oso Flaco Creek: sediment toxicity, unknown toxicity, malathion, DDT

Oso Flaco Lake: dieldrin, chlordane, DDT

Santa Maria River: chlorpyrifos, DDT, dieldrin, endrin, sediment toxicity, toxaphene, unknown toxicity, diazinon, pyrethroids

### Numeric Targets

The following numeric targets are used to ascertain if water quality objectives are achieved and if beneficial uses are protected.

## Water Column Numeric Targets

**Table 4.9.16-1. Water Column Numeric Targets**

Chemical	Concentration µg/L (ppb)	Target Type
Chlorpyrifos	0.025	CMC <sup>1</sup>
Chlorpyrifos	0.015	CCC <sup>2</sup>
Diazinon	0.16	CMC
Diazinon	0.10	CCC
Malathion	0.17	CMC
Malathion	0.028	CCC
Bifenthrin	0.004	CMC
Bifenthrin	0.0006	CCC
Cyfluthrin	0.0003	CMC
Cyfluthrin	0.00005	CCC
Lambda-Cyhalothrin	0.001	CMC
Lambda-Cyhalothrin	0.0005	CCC
Chlordane	0.00057	Human Health Consumption
DDD, 4,4- (p,p-DDD)	0.00083	Human Health Consumption
DDE, 4,4- (p,p-DDE)	0.00059	Human Health Consumption
DDT, 4,4-(p,p-DDT)	0.00059	Human Health Consumption
Dieldrin	0.00014	Human Health Consumption
Toxaphene	0.00073	Human Health Consumption

<sup>1</sup> CMC – Criterion Maximum Concentration (Acute: 1- hour average). Not to be exceeded more than once in a three-year period

<sup>2</sup>. CCC - Criterion Continuous Concentration (Chronic: 4-day (96-hour) average). Not to be exceeded more than once in a three-year period.

## Additive Toxicity Numeric Target for Organophosphate Pesticides

The organophosphate pesticides chlorpyrifos and diazinon have additive toxicity in the water column. Since the TMDL is linked to toxicity and concentrations, additive toxicity must be considered in the TMDL as a numeric target.

The numeric target for additive toxicity for organophosphate pesticides is:

$$\frac{C(\text{diazinon})}{NT(\text{diazinon})} + \frac{C(\text{chlorpyrifos})}{NT(\text{chlorpyrifos})} = S; \text{ where } S \leq 1$$

Where:

C = the concentration of a pesticide measured in the receiving water.

NT = the numeric target for each pesticide present.

S = the sum; a sum exceeding one (1.0) indicates that beneficial uses may be adversely affected.

The additive toxicity numeric target formula shall be applied when both diazinon and chlorpyrifos are present in the water column.

## Sediment Numeric Targets

**Table 4.9.16- 2. Sediment Numeric Targets**

Chemical Group	Chemical	Concentration µg/kg o.c. (ppb)	Target Type
Organochlorine	Chlordane	1.7	Human Health-Based
Organochlorine	DDD, 4,4- (p,p- DDD)	9.1	Human Health-Based
Organochlorine	DDE, 4,4- (p,p-DDE)	5.5	Human Health-Based
Organochlorine	DDT, 4,4-(p,p-DDT)	6.5	Human Health-Based
Organochlorine	Total DDT	10	Human Health-Based
Organochlorine	Dieldrin	0.14	Human Health-Based
Organochlorine	Endrin	550	Human Health-Based
Organochlorine	Toxaphene	20	Human Health-Based

## Additive Toxicity Numeric Target for Pyrethroid Pesticides

The pyrethroid pesticides have additive toxicity in aquatic sediments. Since the TMDL is linked to toxicity and concentrations, additive toxicity must be considered in the TMDL as a numeric target.

The numeric target for additive toxicity for pyrethroid pesticides is:

$$\frac{C (\text{Pyrethroid 1})}{NLC(\text{Pyrethroid 1})} + \frac{C (\text{Pyrethroid 2})}{NLC (\text{Pyrethroid 2})} = S; \text{ where } S \leq 1$$

Where:

C = the concentration of a pesticide measured in sediment.

NLC = the numeric LC50 for each pesticide present (Table 4.9.16- 3).

S = the sum; a sum exceeding one (1.0) indicates that beneficial uses may be adversely affected.

The additive toxicity numeric target formula shall be applied when pyrethroid pesticides are present in the sediment.

**Table 4.9.16-3. Pyrethroid Sediment LC50s**

Chemical	LC50 ng/g ppb)	LC50 µg/g OC*(ppm)
Bifenthrin	12.9	0.52
Cyfluthrin	13.7	1.08
Cypermethrin	14.87	0.38
Esfenvalerate	41.8	1.54
Lambda-Cyhalothrin	5.6	0.45
Permethrin	200.7	10.83

\*Median lethal concentration (LC50) for amphipods (*Hyalella azteca*) organic carbon normalized concentrations (ug/g OC)

## **Fish Tissue Numeric Targets**

**Table 4.9.16-4. Fish Tissue Numeric Targets**

<b>Chemical Group</b>	<b>Chemical</b>	<b>Concentration ng/g (ppb)</b>	<b>Target Type</b>
Organochlorine	Chlordanes	5.6	Fish Contaminant Goal
Organochlorine	DDTs	21	Fish Contaminant Goal
Organochlorine	Dieldrin	0.46	Fish Contaminant Goal
Organochlorine	Toxaphene	6.1	Fish Contaminant Goal

## **Aquatic Toxicity Numeric Target:**

The aquatic toxicity numeric target is the evaluation of the Basin Plan general objective for toxicity using standard aquatic toxicity tests to determine toxicity in the water column and sediment. The toxic determination is based on a comparison of the test organism's response to the sample and a control. The general objective for toxicity is:

*All waters shall be maintained free of toxic substances in concentrations which are toxic to, or which produce detrimental physiological responses in, human, plant, animal, or aquatic life. Compliance with the objective will be determined by use of indicator organisms, analyses of species diversity, population density, growth anomalies, toxicity bioassays of appropriate duration, or other appropriate methods.*

The following standard aquatic toxicity tests will be used to determine compliance with the aquatic toxicity numeric target:

**Table 4.9.16-5. Standard Aquatic Toxicity Tests**

<b>Parameter</b>	<b>Test</b>	<b>Biological Endpoint Assessed</b>
Water Column Toxicity	Water Flea – <i>Ceriodaphnia</i> (6-8 day chronic)	Survival and reproduction
Sediment Toxicity	Hyalella azteca (10-day chronic)	Survival

## **Source Analysis**

Toxicity in the water column and the sediment toxicity are associated with currently applied organophosphate and pyrethroid pesticides. Organophosphate, pyrethroid, and organochlorine pesticides are all man-made pesticides with human activities as sources of pollution. Therefore, there are no natural sources of these pesticides.

### **Organophosphate pesticides**

Impairments from organophosphate pesticides are the result of applications of these pesticides to agricultural crops. For chlorpyrifos, the specific use causing impairments is pre-plant granular applications to cole crops (broccoli, cauliflower, cabbage). Diazinon is primarily applied on lettuce and cole crops, and malathion is applied on a wide range of crops, including broccoli, celery, lettuce and strawberries.

### **Synthetic Pyrethroid Pesticides**

Impairments from pyrethroid pesticides are resulting from agricultural and urban pesticide applications. Pyrethroids are commonly applied urban pesticides and the highest levels of pollution are in drainages with urban stormwater runoff. Pyrethroids are used by both residential consumers and by professional commercial and residential pest control applicators.

**Table 4.9.16-6. Source of Pyrethroid Pesticide Pollution**

<b>Chemical</b>	<b>Sources</b>
Bifenthrin	Urban structural and consumer home applications and agricultural applications to strawberries
Cypermethrin	Urban structural and consumer home applications and agricultural applications to cole crops and lettuce.
Cyfluthrin	Urban structural and consumer home applications
Esfenvalerate	Irrigated agricultural applications to broccoli and cauliflower
Lambda-Cyhalothrin	Urban structural and consumer home applications and agricultural applications to lettuce and broccoli
Permethrin	Urban structural and consumer home applications along with irrigated agricultural applications to lettuce and celery

### **Organochlorine Pesticides**

The organochlorine pesticides included in the TMDL are no longer applied in the watershed but are persistent in the environment. Historic use was widespread in the Santa Maria River watershed and included urban, agricultural, and vector mosquito control uses.

The breakdown products of DDT (DDD, DDE) are broadly present in the Santa Maria River watershed surface waters. Sediments from urban lands and irrigated agricultural lands are sources of DDTs to surface waters. Additionally, contaminated stream and channel sediments are stores of DDT and are sources of DDT to downstream fisheries, such as Oso Flaco Lake, the Santa Maria Estuary, and the coastal confluences. Data from 2008-2009 suggest sediment discharged to Oso Flaco Lake contains DDT in excess of numeric targets.

In addition to DDTs, there are organochlorine pesticide impairments in the watershed for chlordane, dieldrin, endrin and toxaphene. These chemicals were historically broadly used in the watershed and continue to persist in sediment delivered to surface waters throughout the watershed. More recent data showed fewer laboratory detections of dieldrin and toxaphene relative to vintage data prompting Clean Water Act section 303(d) listings. More data will be obtained during the TMDL implementation phase to better understand remaining impairments and source areas. Data from 2007 suggest sediment discharged to Oso Flaco Lake contains chlordane in excess of numeric targets. Additional monitoring of organochlorine pesticides in and to Oso Flaco Lake will be obtained during the TMDL implementation phase.

### **TMDLs**

#### **Organophosphate pesticide TMDLS**

TMDLs for chlorpyrifos, diazinon, and malathion are water column concentrations as shown in Table 4.9.16-7.



**Table 4.9.16-7. Organophosphate Pesticide Water Column TMDLs**

Waterbodies assigned TMDLs <sup>1</sup>	TMDL					
	Chlorpyrifos		Diazinon		Malathion	
	CMC <sup>3</sup> µg/L (ppb)	CCC <sup>4</sup> µg/L (ppb)	CMC µg/L (ppb)	CCC µg/L (ppb)	CMC µg/L (ppb)	CCC µg/L (ppb)
Blosser Channel	0.025	0.015	0.16	0.10	0.17 <sup>2</sup>	0.028 <sup>2</sup>
Bradley Canyon Creek	0.025	0.015	0.16	0.10	0.17 <sup>2</sup>	0.028 <sup>2</sup>
Bradley Channel	0.025	0.015	0.16	0.10	0.17 <sup>2</sup>	0.028 <sup>2</sup>
Greene Valley Creek	0.025	0.015	0.16 <sup>2</sup>	0.10 <sup>2</sup>	0.17 <sup>2</sup>	0.028 <sup>2</sup>
Main Street Canal	0.025	0.015	0.16	0.10	0.17 <sup>2</sup>	0.028 <sup>2</sup>
Orcutt Creek	0.025	0.015	0.16	0.10	0.17 <sup>2</sup>	0.028 <sup>2</sup>
Oso Flaco Creek	0.025 <sup>2</sup>	0.015 <sup>2</sup>	0.16 <sup>2</sup>	0.10 <sup>2</sup>	0.17	0.028
Santa Maria River	0.025	0.015	0.16	0.10	0.17 <sup>2</sup>	0.028 <sup>2</sup>
Little Oso Flaco Creek	0.025	0.015	0.16	0.10	0.17	0.028

<sup>1</sup> All reaches of all surface waters in the Santa Maria River watershed, including those listed.

<sup>2</sup> Waterbody is currently achieving the TMDL

<sup>3</sup> CMC – Criterion Maximum Concentration (Acute: 1- hour average). Not to be exceeded more than once in a three-year period.

<sup>4</sup> CCC – Criterion Continuous Concentration (Chronic: 4-day (96-hour) average). Not to be exceeded more than once in a three-year period.

### **Additive Toxicity TMDL for Organophosphate Pesticides**

The additive toxicity TMDL for organophosphate pesticides is based on the additive toxicity targets for organophosphate pesticides.

$$\frac{C(\text{diazinon})}{NT(\text{diazinon})} + \frac{C(\text{chlorpyrifos})}{NT(\text{chlorpyrifos})} = S; \text{ where } S \leq 1$$

Where:

C = the concentration of a pesticide measured in the receiving water.

NT = the numeric target for each pesticide present.

S = the sum; a sum exceeding one (1.0) indicates that beneficial uses may be adversely affected.

The additive toxicity numeric target formula shall be applied when both diazinon and chlorpyrifos are present in the water column and it applies to all surface waters in the Santa Maria River watershed.

### **Additive Toxicity TMDL for Pyrethroid Pesticide**

The additive toxicity TMDL for pyrethroids pesticides is based on the additive toxicity numeric targets for pyrethroid pesticides.

$$\frac{C(\text{Pyrethroid 1})}{NLC(\text{Pyrethroid 1})} + \frac{C(\text{Pyrethroid 2})}{NLC(\text{Pyrethroid 2})} = S; \text{ where } S \leq 1$$

Where:

C = the concentration of a pesticide measured in sediment.

NLC = the numeric LC50 for each pesticide present (Table 4.9.16-3).

S = the sum; a sum exceeding one (1.0) indicates that beneficial uses may be adversely affected.

The additive toxicity numeric shall be applied to all surface waters in the Santa Maria River watershed.

### **Aquatic Toxicity TMDLs**

The TMDLs for water column and sediment toxicity is the aquatic toxicity numeric target as found in Table 4.9.16-5.

### **Organochlorine pesticide TMDLs**

The TMDLs for organochlorine pesticides are sediment and fish tissue concentrations outlined in the following tables. To account for short-term variations, concentrations should be averaged over a three year period.

**Table 4.9.16-8. DDT Sediment Chemistry TMDLs**

Waterbodies Assigned TMDLs <sup>1</sup>	TMDL			
	DDD, 4,4-(p,p-DDD) o.c. <sup>2</sup>	DDE, 4,4-(p,p-DDE) o.c. <sup>2</sup>	DDT, 4,4-(p,p-DDT) o.c. <sup>2</sup>	Total DDT o.c. <sup>2</sup>
	µg/kg	µg/kg	µg/kg	µg/kg
Blosser Channel	9.1	5.5	6.5	10
Bradley Channel	9.1	5.5	6.5	10
Greene Valley Creek	9.1	5.5	6.5	10
Little Oso Flaco Creek	9.1	5.5	6.5	10
Main Street Canal	9.1	5.5	6.5	10
Orcutt Creek	9.1	5.5	6.5	10
Oso Flaco Creek	9.1	5.5	6.5	10
Oso Flaco Lake	9.1	5.5	6.5	10
Santa Maria River	9.1	5.5	6.5	10

<sup>1</sup> All reaches of all surface waters in the Santa Maria River watershed, including those listed.

<sup>2</sup> o.c.: organic carbon normalized concentrations.

**Table 4.9.16-9. Additional Organochlorine Pesticide Sediment Chemistry TMDLs**

Waterbodies Assigned TMDLs <sup>1</sup>	TMDL			
	Chlordane o.c. <sup>2</sup>	Dieldrin o.c. <sup>2</sup>	Endrin o.c. <sup>2</sup>	Toxaphene o.c. <sup>2</sup>
	µg/kg	µg/kg	µg/kg	µg/kg
Oso Flaco Lake	1.7	0.14	5503	203
Santa Maria River	1.7	0.14	550	20
Orcutt Creek	1.73	0.14	5503	203

<sup>1</sup> All reaches of all surface waters in the Santa Maria River watershed, including those listed.

<sup>2</sup> o.c.: organic carbon normalized concentrations.

<sup>3</sup> Waterbody is currently achieving the TMDL.

**Table 4.9.16-10. Fish Tissue TMDLs for Organochlorine Pesticides**

Waterbodies Assigned TMDLs	Fish Tissue TMDL			
	Chlordane	DDTs	Dieldrin	Toxaphene
	ng/g* (ppb)	ng/g* (ppb)	ng/g* (ppb)	ng/g* (ppb)
Oso Flaco Lake	5.6	21	--	--
Oso Flaco Creek	5.6	21		
Santa Maria River	5.6	21	<b>0.46</b>	<b>6.1</b>
Orcutt Creek	5.6	21	<b>0.46</b>	<b>6.1</b>

\*ng/g: i.e. nanograms of pollutant per grams of fish tissue (e.g. a fillet)

## Allocations and Responsible Parties

The allocations and parties responsible for the allocations are listed in the following table.

**Table 4.9.16-11. Load Allocations**

Wasteload Allocations		
Responsible Party	Source	Allocation
City of Santa Maria – NPDES No. CAS000004	Urban Stormwater	3, 4 & 5
County of Santa Barbara – NPDES No. CAS000004	Urban Stormwater	3, 4 & 5
City of Guadalupe	Urban Stormwater	3, 4 & 5
Load Allocations		
Responsible Party	Source	Allocation
Owners/operators of irrigated agricultural lands in the Santa Maria Watershed	Discharges from irrigated lands	1, 2, 3, 4 & 5
San Luis Obispo County Public Works	Roadside drainages	5
Santa Barbara County Public Works	Roadside drainage	5
Santa Barbara County Flood Control District	Flood Control Channels and drainages	5
<u>Allocation-1:</u> Organophosphate Pesticide TMDLs (refer to Table 4.9.16-7) <u>Allocation-2:</u> Additive Toxicity TMDL for Organophosphate Pesticides <u>Allocation-3:</u> Additive Toxicity TMDL for Pyrethroid Pesticides <u>Allocation-4:</u> Aquatic Toxicity TMDLs (refer to Table 4.9.16-5) <u>Allocation-5:</u> Organochlorine Pesticide TMDLs (refer to Tables 4.9.16-8, 9, and 10)		

## Controllable Water Quality Conditions

In accordance with the *Water Quality Control Plan for the Central Coastal Basin* (Basin Plan), controllable water quality shall be managed to conform or to achieve the water quality objectives and load allocations contained in this TMDL. The Basin Plan defines controllable water quality conditions as follows: “*Controllable water quality conditions are those actions or circumstances resulting from man’s activities that may influence the quality of the waters of the State and that may be reasonably controlled.*” - Chapter 3. Water Quality Objectives, section 3.2.

## **Antidegradation Requirements**

State and federal antidegradation policies require, in part, that where surface waters are of higher quality than necessary to protect beneficial uses, the high quality of those waters must be maintained unless otherwise provided by the policies. The federal antidegradation policy, 40 C.F.R. 131.12(a) states, in part. *“Where the quality of waters exceed levels necessary to support propagation of fish, shellfish, and wildlife and recreation in and on the water, that quality shall be maintained and protected unless the State finds, after full satisfaction of the intergovernmental coordination and public participation provisions of the State’s continuing planning process, that allowing lower water quality is necessary to accommodate important economic or social development in the area in which the waters are located...”* Practically speaking, this means that, for example, for stream reaches or waterbodies that have an concentration-based TMDL of 0.025 µg/L chlorpyrifos and where current or future water quality in the stream reach is in fact well under TMDL of 0.025 µg/L chlorpyrifos, the TMDL does not give license for controllable chlorpyrifos sources to degrade water quality all the way up to the maximum TMDL, i.e., 0.025 µg/L chlorpyrifos.

## **Margin of Safety**

A margin of safety is incorporated in these TMDLs implicitly through conservative assumptions. The desired water quality is achieved through allocations and targets equal to desired water quality; hence an implicit conservative approach. If, during the TMDL implementation phase, staff develops numeric targets and TMDLs that better reflect the desired water quality, the allocations will be set equal to these modified targets and TMDLs.

## **Implementation**

### **Discharges from Irrigated Agricultural Lands:**

Implementing parties will comply with the Conditional Waiver of Waste Discharge Requirements for Irrigated Lands (Order R3-2012-0011) and the Monitoring and Reporting Programs in accordance with Orders R3-2012-0011-01, R3-2012-0011-02, and R3-2012-0011-03 to meet load allocations and achieve the TMDL.

Current requirements in the Agricultural Order that will achieve the load allocations include:

1. Implement, and update as necessary, management practices to reduce pesticide loading.
2. Develop and update and implement Farm Plans. The Farm Plans need to incorporate measures designed to achieve load allocations assigned in this TMDL.
3. Implement monitoring and reporting requirements described in the Agricultural Order.

The TMDL implementation plan also utilizes an interagency approach among the California Department of Pesticide Regulation (DPR), the State Water Resources Control Board, and the Central Coast Water Board to address impairments. The approach is described in the California Pesticide Management Plan for Water Quality (California Pesticide Plan), which is an implementation plan of the Management Agency Agreement (MAA) between DPR and the Water Boards. The agricultural commissioners of Santa Barbara and San Luis Obispo counties are also responsible for implementing the California Pesticide Plan.

The Department of Pesticide Regulation, the county agricultural commissioners, and USEPA are taking regulatory steps to address pesticide impairments. In accordance with the MAA, DPR has approved urban pesticide regulations to address pyrethroid pesticide water quality pollution. Also as part of the MAA, the Central Coast Water Board, DPR, and the commissioners are coordinating on county chlorpyrifos use permits. USEPA has recently implemented label restrictions and requirements on agricultural uses of diazinon and pyrethroids to address water quality problems.

The current regulatory programs in the watershed do not specifically address water quality impairments from organochlorine pesticides and the TMDL recommends that stakeholders develop a community-based watershed organochlorine pesticide implementation plan to meet TMDL goals.

### Monitoring

Owners and operators of irrigated agricultural lands will perform monitoring and reporting in accordance with Monitoring and Reporting Program Orders R3-2012-0011-01, R3-2012-0011-02, and R3-2012-0011-03, as applicable to the operation.

### Determination of Compliance with Load Allocations

Demonstration of compliance with the load allocations is consistent with compliance with the Agricultural Order. Load allocations will be achieved through a combination of implementation of management practices and strategies to reduce pesticide loading, and water quality monitoring. Flexibility to allow owners and operators from irrigated lands to demonstrate compliance with load allocations is a consideration; additionally, staff is aware that not all implementing parties are necessarily contributing to or causing surface water impairments.

To allow for flexibility, Central Coast Water Board staff will assess compliance with load allocations using one or a combination of the following:

- A. Attaining the load allocations in receiving waters.
- B. Implementing management practices that are capable of achieving load allocations identified in this TMDL.
- C. Providing sufficient evidence to demonstrate that they are and will continue to be in compliance with the load allocations; such evidence could include documentation submitted by the owner or operator to the Executive Officer that the owner or operator is not causing waste to be discharged to impaired waterbodies resulting or contributing to violations of the load allocations.

### **Storm Drain Discharges from MS4s:**

The Central Coast Water Board will require municipal separate storm sewer systems (MS4) entities to develop, submit, and implement a Wasteload Allocation Attainment Program (WAAP). WAAP development, submittal and implementation will be required in the Phase II municipal stormwater permit. The WAAP will be required to include descriptions of the actions that will be taken by the MS4 entity to attain the TMDL wasteload allocations, and specifically address:

1. Development of an implementation and assessment strategy.
2. Source identification and prioritization.
3. Best management practice identification, prioritization, implementation scheduling, analysis, and effectiveness assessment.
4. Monitoring and reporting. Monitoring program goals will be required to include:
  - a. assessment of stormwater discharge and/or receiving water quality,
  - b. assessment of best management practice effectiveness, and
  - c. demonstration of progress towards achieving interim goals and wasteload allocations.
5. Coordination with stakeholders.
6. Other pertinent factors.

The WAAP will be allowed to include participation in statewide efforts, by organizations such as California Stormwater Quality Association (CASQA), that coordinate with DPR and other organizations taking actions to protect water quality from the use of pesticides in the urban environment, though sole reliance on such statewide efforts may not be adequate.

### Monitoring

MS4 entities with operations and stormwater conveyance systems in the TMDL project areas will be required to develop and submit monitoring programs as part of their WAAP. The goals of the monitoring programs are described in the requirements of the WAAP.

The MS4s should develop and submit creative and meaningful monitoring programs. Monitoring strategies may be able to use a phased approach, for example, whereby outfall or receiving water monitoring is phased-in after best management practices have been implemented and assessed for effectiveness. Pilot projects where best management practices are implemented in well-defined areas covering a fraction of the MS4 that facilitate accurate assessment of how well the best management practices control pollution sources may be acceptable, with the intent of successful practices then being implemented in other or larger parts of the MS4 jurisdiction.

### Determination of Compliance with Wasteload Allocations

Wasteload allocations will be achieved through implementation of management practices and strategies to reduce pesticide loading, and wasteload allocation attainment will be demonstrated through water quality monitoring. Implementation can be conducted by MS4s specifically and/or through statewide programs addressing urban pesticide water pollution.

To allow for flexibility, Water Board staff will assess compliance with wasteload allocations using one or a combination of the following:

- A. Attaining the wasteload allocations in the receiving water.
- B. Demonstrating compliance by measuring pesticide concentrations and toxicity in stormwater outfalls.
- C. Implementation and assessment of pollutant loading reduction projects (BMPs) capable of achieving interim and final wasteload allocations identified in this TMDL in combination with water quality monitoring for a balanced approach to determining program effectiveness.
- D. Any other effluent limitations and conditions that are consistent with the assumptions and requirements of the wasteload allocations.

### **Timelines**

The target date to achieve the pesticide TMDLs for the organophosphates (chlorpyrifos, diazinon) is October 2016. This estimate is based on apparent decreased use, current implementation of management practices to mitigate loadings, and existing regulatory efforts to reduce loading.

The target date to achieve the TMDL for malathion is ten years after approval of the TMDL by the Office of Administrative Law. This estimate is based on the increase in current usage and current limited regulatory oversight.

The target date to achieve the TMDLs for pyrethroids is 15 years after approval of the TMDL by the Office of Administrative Law. This estimate is based on the widespread availability of pyrethroids, including consumer usage, and current limited regulatory oversight.

The target date to achieve the TMDLs for organochlorine pesticides (DDT, DDD, DDE, chlordane, eldrin, toxaphene, dieldrin) is 30 years after approval of the TMDL by the Office of Administrative Law. This estimate is based on their persistence in the environment, widespread legacy usage and bioaccumulation in the food web

### **Tracking and Evaluation**

Every three years, beginning three years after TMDLs are approved by the Office of Administrative Law, the Central Coast Water Board will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress toward achieving their allocations, dependent upon staff availability and priorities. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and the numeric targets.

## 4.9.17 TMDL for Nitrogen Compounds and Orthophosphate in the Lower Santa Maria River Watershed

Total Maximum Daily Loads for Nitrogen Compounds and Orthophosphate in Lower Santa Maria River Watershed and Tributaries to Oso Flaco Lake (Including Blosser Channel, Bradley Channel, Bradley Canyon Creek, Greene Valley Creek, Main Street Canal, North Main Street Channel, Orcutt Creek, Oso Flaco Creek, Little Oso Flaco Creek, and Santa Maria River).

The Regional Water Quality Control Board adopted these TMDLs on May 30, 2013.

These TMDLs were approved by:

The State Water Resources Control Board on February 4, 2014.

The California Office of Administrative Law on May 17, 2014

The U.S. Environmental Protection Agency on March 8, 2016.

### Problem Statement

Discharges of nitrogen compounds and orthophosphate are occurring at levels in surface waters which are impairing a spectrum of beneficial uses and, therefore, constitute a serious water quality problem. The municipal and domestic drinking water supply (MUN, GWR) beneficial uses and aquatic habitat beneficial uses are currently not protected. Additionally, some waterbodies do not meet non-regulatory recommended guidelines for nitrate in agricultural supply water for sensitive crops indicating that potential or future designated agricultural supply beneficial uses may be detrimentally impacted. A total of 36 waterbody/pollutant combinations are addressed in this TMDL. The pollutants addressed in this TMDL are nitrate, un-ionized ammonia, and orthophosphate—orthophosphate is included as a pollutant contributing to biostimulatory impairments of surface waters. Reducing these pollutants will also address Clean Water Act section 303(d)-listed dissolved oxygen impairments in the TMDL project area.

As a result of these conditions, water quality standards are not being attained. By developing TMDLs for the aforementioned pollutants, the water quality standards violations being addressed in this TMDL include:

- Violations of drinking water standard for nitrate
- Violations of the Basin Plan general toxicity objective for inland surface waters and estuaries (violations of un-ionized ammonia objective)
- Violations of the Basin Plan narrative general objective for biostimulatory substances in inland surface waters and estuaries (as expressed by excessive nutrients, chlorophyll a, algal biomass, and low dissolved oxygen)

The TMDLs protect and restore the municipal and domestic water supply beneficial use (MUN) and aquatic habitat beneficial uses currently being degraded by violations of the toxicity objective and the biostimulatory substances objective, including the following beneficial uses: wildlife habitat (WILD), cold fresh water habitat (COLD), warm fresh water habitat (WARM), migration of aquatic organisms (MIGR), spawning, reproduction, and/or early development (SPWN), preservation of biological habitats of special significance (BIOL), and rare, threatened, or endangered species (RARE). In addition, current or potential future beneficial uses of the agricultural water supply beneficial use (AGR) are not being supported. Nitrate can create problems not only for water supplies and aquatic habitat, but also potentially for nitrogen sensitive crops (grapes, avocado, citrus) by detrimentally impacting crop yield or quality.

For waterbodies that are not expressing biostimulatory impairments, the most stringent relevant water quality objective for nitrate (and therefore the one that is protective of the full range of all nitrate-impaired designated beneficial uses) is the numeric Basin Plan objective for nitrate in municipal and domestic water supply. Reducing nitrate pollution and ultimately achieving the nitrate drinking water quality standard in these waterbodies will therefore restore and be protective of the full range of MUN, GWR and/or AGR designated beneficial uses of the surface waters which are being currently impaired by excess nitrate.

All waterbodies are required to attain the Basin Plan general toxicity objective for un-ionized ammonia in inland surface waters and estuaries.

For waterbodies that are expressing biostimulatory impairments, the most stringent relevant water quality objective for nitrate-nutrients (and therefore the one that is protective of the full range of all nutrient-impaired designated beneficial uses) is the Basin Plan narrative general objective for biostimulatory substances in inland surface waters and estuaries. These waterbodies must achieve concentration-based TMDLs for nitrate and orthophosphate as identified herein. Reducing nutrient pollution and ultimately achieving the TMDLs for nutrients in these waterbodies will therefore restore and be protective of the full range of Aquatic Habitat, MUN, GWR, and/or AGR designated beneficial uses of the surface waters which are being currently impaired by excess nutrients.

The following impairments are addressed with this TMDL project:

- Blosser Channel: un-ionized ammonia, nitrate.
- Bradley Canyon Creek: un-ionized ammonia, nitrate, low dissolved oxygen, biostimulatory substances.
- Bradley Channel: un-ionized ammonia, nitrate.
- Greene Valley Creek: un-ionized ammonia, nitrate, low dissolved oxygen, biostimulatory substances.
- Little Oso Flaco Creek: nitrate, biostimulatory substances.
- Main Street Canal: un-ionized ammonia, nitrate.
- Nipomo Creek: nitrate (Clean Water Act section 303(d) listed but not impaired).
- North Main Street Channel: nitrate.
- Orcutt Creek: un-ionized ammonia, nitrate, low dissolved oxygen, biostimulatory substances.
- Oso Flaco Creek: un-ionized ammonia, nitrate, biostimulatory substances.
- Santa Maria River: nitrate (all reaches), biostimulatory substances (downstream of Hwy 1).
- Santa Maria River Estuary: low dissolved oxygen, biostimulatory substances.

## Numeric Targets

Numeric targets are water quality targets developed and used to ascertain when and where water quality objectives are achieved, and hence, when beneficial uses are protected.

### ➤ *Target for Nitrate (MUN-GWR standards)*

For impaired stream reaches that are required to support drinking water (MUN) and groundwater recharge (GWR) beneficial uses, the nitrate numeric target is 10 mg/L (nitrate as N) for this TMDL, which therefore is equal to the Basin Plan's numeric nitrate water quality objective protective of drinking water beneficial uses.

### ➤ *Target for Un-ionized Ammonia (toxicity)*

For un-ionized ammonia (a nitrogen compound), the numeric target is 0.025 mg/L (as N) for this TMDL, which therefore is equal to the Basin Plan's un-ionized ammonia numeric water quality objective protective against toxicity in surface waters.

### ➤ *Targets for Biostimulatory Substances (nitrate and orthophosphate)*

The Basin Plan contains the following narrative water quality objectives for biostimulatory substances:

*"Waters shall not contain biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect beneficial uses."*

To implement this narrative objective, staff developed scientifically peer-reviewed numeric targets, based on established methodologies and approaches. The numeric targets for biostimulatory substances are presented in Table 4.9.17-0.



**Table 4.9.17-0. Numeric targets for biostimulatory substances.**

Stream Reaches	Nitrate (mg/L-N)	Orthophosphate (mg/L-P)
Lower Santa Maria River from Highway 1 to Santa Maria River Estuary, Santa Maria River Estuary, Orcutt Creek, Greene Valley Creek, Bradley Canyon Creek	4.3 Dry Season Samples (May 1-Oct 31)	0.19 Dry Season Samples (May 1-Oct 31)
	8.0 Wet Season Samples (Nov 1-Apr 30)	0.3 Wet Season Samples (Nov 1-Apr 30)
Oso Flaco Creek, Little Oso Flaco Creek	5.7 Year Round Samples	0.08 Year Round Samples

➤ *Targets for Nutrient-Response Indicators (dissolved oxygen, chlorophyll a, and microcystins)*

Dissolved oxygen, chlorophyll *a*, and *microcystin* numeric targets are identified to ensure that streams do not show evidence of biostimulatory conditions, and to provide primary indicator metrics to assess biological response to future nutrient water column concentration reductions.

For water bodies designated as cold fresh water habitat (COLD) and spawning (SPWN) beneficial uses the dissolved oxygen numeric targets is the same as Basin Plan numeric water quality objective which states that dissolved oxygen concentrations shall not be reduced below 7.0 mg/L at any time.

For water bodies designated as warm fresh water habitat (WARM) beneficial use and for waters not mentioned by a specific beneficial use the dissolved oxygen numeric targets is the same as Basin Plan numeric water quality objective which states that dissolved oxygen concentrations shall not be reduced below 5.0 mg/L at any time.

Additionally, for all inland surface waters, enclosed bays and estuaries, the dissolved oxygen numeric target is the same as the Basin Plan numeric water quality objective which states that median dissolved oxygen should not fall below 85% saturation as a result of controllable water quality conditions.

For water bodies designated as cold fresh water habitat (COLD) and spawning (SPWN) or warm fresh water habitat (WARM) beneficial uses the numeric water quality target indicative of excessive dissolved oxygen saturation conditions dissolved oxygen is 13 mg/L (i.e., water column dissolved oxygen concentrations not to exceed 13 mg/L.)

The numeric water quality target for chlorophyll *a* is 15 micrograms per liter (µg/L) for all water bodies (i.e., water column chlorophyll *a* concentrations not to exceed 15 µg/L).

The numeric water quality target for microcystin is 0.8 µg/L for all waterbodies (i.e., water column microcystin concentrations not to exceed 0.8 µg/L includes LA, LR, RR, and YR).

## Source Analysis

Discharges of un-ionized ammonia, nitrate, and orthophosphate originating from irrigated agriculture, urban lands, grazing lands, and natural sources are contributing loads to receiving waters. Irrigated agriculture is the overwhelming majority of controllable water column loads in the TMDL project area and this source category is not currently meeting its proposed load allocation. Urban stormwater is a relatively minor source of nitrogen compounds and orthophosphate. Grazing lands are currently meeting proposed load allocations. This source analysis is consistent with source analyses reported by other scientists in previous nutrient-water quality studies in the lower Santa Maria and Oso Flaco Lake watersheds, which provides for a qualitative weight-of-evidence approach.

## TMDLs

The following TMDLs will result in resolving impairments described in the Problem Statement.

The un-ionized ammonia TMDLs for all waters and reaches of the Santa Maria River and Oso Flaco Lake Watersheds, including Blosser Channel, Bradley Channel, Bradley Canyon Creek, Greene Valley Creek, Main Street Canal, North Main Street Channel, Nipomo Creek, Orcutt Creek, Oso Flaco Creek, Little Oso Flaco Creek, Santa Maria River, and the Santa Maria River Estuary is:

- Un-ionized ammonia concentration shall not exceed 0.025 mg/L-N in receiving waters.

The nitrate TMDL for all waters and reaches of the Santa Maria River and Oso Flaco Lake Watersheds required to support the MUN beneficial use, including, Blosser Channel, Bradley Channel, Nipomo Creek, Main Street Canal, North Main Street Channel, and Santa Maria River (upstream of Highway 1) is:

- Nitrate concentration shall not exceed 10 mg/L-N in receiving waters.

The nitrate and orthophosphate TMDLs for lower Santa Maria River (from Highway 1 to Pacific Ocean), the Santa Maria River Estuary, and all reaches and tributaries of Orcutt Creek, Greene Valley Creek, and Bradley Canyon Creek are:

- For dry season (May 1 to October 31): Nitrate concentration shall not exceed 4.3 mg/L-N in receiving waters; orthophosphate concentration shall not exceed 0.19 mg/L-P in receiving waters, and
- For wet season (November 1 to April 30): Nitrate concentration shall not exceed 8.0 mg/L-N in receiving water; orthophosphate concentration shall not exceed 0.3 mg/L-P in receiving water.

The nitrate and orthophosphate TMDLs for all reaches and tributaries of Oso Flaco Creek and Little Oso Flaco Creek are:

- For all seasons: Nitrate shall not exceed 5.7 mg/L-N in receiving waters; orthophosphate shall not exceed 0.08 mg/L-P in receiving waters.

The TMDLs are considered achieved when water quality conditions meet all regulatory and policy requirements necessary for removing the impaired waters from Clean Water Act section 303(d) list of impaired waters.

## Final Allocations and Interim Allocations

Owners and operators of irrigated lands, municipal stormwater entities, natural sources, and owners/operators of livestock and domestic animals are assigned un-ionized ammonia, nitrate, and orthophosphate allocations equal to the TMDL and numeric targets.

The final allocations to responsible parties are shown in Table 4.9.17-1. The final allocations are equal to the TMDLs and should be achieved 30 years after the TMDL effective date. Unlike the load-based TMDL method, the concentration-based allocations do not add up to the TMDL because concentrations of individual pollution sources are not additive.

Recognizing that achievement of the more stringent final dry-season biostimulatory allocations embedded in Table 4.9.17-1 may require a significant amount of time to achieve, interim allocations are identified. Interim allocations will be used as benchmarks in assessing progress towards the final allocations. Interim allocations are shown in Table 4.9.17-2.

## Controllable Water Quality Conditions

In accordance with the Water Quality Control Plan for the Central Coastal Basin (Basin Plan), controllable water quality shall be managed to conform or to achieve the water quality objectives and load allocations contained in this TMDL. The Basin Plan defines controllable water quality conditions as follows: *“Controllable water quality conditions are those actions or circumstances resulting from man’s activities that may influence the quality of the waters of the State and that may be reasonably controlled.”* - Chapter 3, Water Quality Objectives, section 3.2.

## Compliance with Antidegradation Requirements

State and federal antidegradation policies require, in part, that where surface waters are of higher quality than necessary to protect beneficial uses, the high quality of those waters must be maintained unless otherwise provided by the policies. The federal antidegradation policy, 40 C.F.R. 131.12(a) states, in part. *“Where the quality of waters exceed levels necessary to support propagation of fish, shellfish, and wildlife and recreation in and on the water, that quality shall be maintained and protected unless the State finds, after full satisfaction of the intergovernmental*

coordination and public participation provisions of the State’s continuing planning process, that allowing lower water quality is necessary to accommodate important economic or social development in the area in which the waters are located...”

Compliance with anti-degradation requirements may be determined on the basis of trends in declining water quality in applicable waterbodies, consistent with the methodologies and criteria provided in Section 3.10 of the California 303(d) Listing Policy (adopted, Sept. 20, 2004, SWRCB Resolution No. 2004-0063). Section 3.10 of the California 303(d) Listing Policy explicitly addresses the anti-degradation component of water quality standards as defined in 40 CFR 130.2(j), and provides for identifying trends of declining water quality as a metric for assessing compliance with anti-degradation requirements.

Section 3.10 of the California 303(d) Listing Policy states that pollutant-specific water quality objectives need not be exceeded to be considered non-compliance with anti-degradation requirements “if the water segment exhibits concentrations of pollutants or water body conditions for any listing factor that shows a trend of declining water quality standards attainment”.

Practically speaking, this means that, for example, stream reaches or waterbodies that have a concentration-based TMDL allocation of 10 mg/L nitrate as N, and if current water quality or future water quality assessments in the stream reach indicate nitrate in fact well under 10 mg/L nitrate as N, the allocation does not give license for controllable nitrogen sources to degrade the water resource all the way up to the maximum allocation = 10 mg/L nitrate as N.

**Table 4.9.17-1. Final Allocations and Responsible Parties**

<b>FINAL WASTELOAD ALLOCATIONS (WLAs)</b>				
<b>Waterbody the Responsible Party is Discharging to <sup>1,2</sup></b>	<b>Party Responsible for Allocation &amp; NPDES/WDR number</b>	<b>Receiving Water Nitrate as N WLA (mg/L)</b>	<b>Receiving Water Orthophosphate as P WLA (mg/L)</b>	<b>Receiving Water Un-ionized Ammonia as N WLA (mg/L)</b>
Santa Maria River (upstream from Highway 1), Blosser Channel, Bradley Channel, Main Street Canal, North Main Street Channel	City of Santa Maria (Storm drain discharges to MS4s) NPDES No. CAS000004  City of Guadalupe (Storm drain discharges to MS4s) (NPDES Permit Pending)	Allocation-4 <i>(see descriptions of allocations at bottom of this table)</i>	Not Applicable	Allocation-3
Santa Maria River (downstream from Highway 1)	City of Guadalupe (Storm drain discharges to MS4s) (NPDES Permit Pending)	Allocation-1	Allocation-2	Allocation-3
Nipomo Creek	County of San Luis Obispo (Storm drain discharges to MS4s) (NPDES No. CAS000004)	Allocation-4	Not Applicable	Allocation-3
Orcutt Creek	County of Santa Barbara (Storm drain discharges to MS4s) (NPDES No. CAS000004)	Allocation-1	Allocation-2	Allocation-3

FINAL LOAD ALLOCATIONS (LAs)				
Waterbody the Responsible Party is Discharging to <sup>1,</sup> <sub>2</sub>	Party Responsible for Allocation	Receiving Water Nitrate as N WLA (mg/L)	Receiving Water Orthophosphate as P WLA (mg/L)	Receiving Water Un-ionized Ammonia as N WLA (mg/L)
Santa Maria River (Upstream from Highway 1), Blosser Channel, Bradley Channel, Main Street Canal, North Main Street Channel, Nipomo Creek	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-4	Not Applicable	Allocation-3
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)			
	No responsible party (Natural sources)			
Santa Maria River (downstream from Highway 1), Santa Maria River Estuary, Bradley Canyon Creek, Orcutt Creek, Greene Valley Creek	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-1	Allocation-2	Allocation-3
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)			
	No responsible party (Natural sources)			
Oso Flaco Creek Little Oso Flaco Creek	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Allocation-5	Allocation-6	Allocation-3
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)			
	No responsible party (Natural sources)			

Description of allocations:

<b>Allocation<sup>A</sup></b>	<b>Compound</b>	<b>Concentration (mg/L)<sup>B</sup></b>
<b>Allocation 1</b>	Nitrate as N	Dry Season (May 1-Oct. 31): <b>4.3</b> Wet Season (Nov. 1-Apr. 30): <b>8.0</b>
<b>Allocation 2</b>	Orthophosphate as P	Dry Season (May 1-Oct. 31): <b>0.19</b> Wet Season (Nov. 1-Apr. 30): <b>0.3</b>
<b>Allocation 3</b>	Un-ionized Ammonia as N	Year-round: <b>0.025</b>
<b>Allocation 4</b>	Nitrate as N	Year-round: <b>10</b>
<b>Allocation 5</b>	Nitrate as N	Year-round: <b>5.7</b>
<b>Allocation 6</b>	Orthophosphate as P	Year-round: <b>0.08</b>

<sup>A</sup> Federal and State anti-degradation requirements apply to all wasteload and load allocations.

<sup>B</sup> Achievement of final wasteload and load allocations to be determined on the basis of the number of measured exceedances and/or other criteria set forth in Section 4 of the *Water Quality Control Policy for Developing California's Clean Water Act Section 303(d) List* (Listing Policy - State Water Resources Control Board, Resolution No. 2004-0063, adopted September 2004). or as consistent with any relevant revisions of the Listing Policy promulgated in the future.

<sup>1</sup> Responsible parties shall meet allocations in all receiving surface waterbodies of the responsible parties' discharges.

<sup>2</sup> All reaches and tributaries unless otherwise noted.

**Table 4.9.17-2. Interim Allocations**

<b>INTERIM WASTELOAD ALLOCATIONS (WLAs)</b>			
<b>Waterbody the Responsible Party is Discharging to</b>	<b>Party Responsible for Allocation (Source)</b>	<b>First Interim WLA</b>	<b>Second Interim WLA</b>
All waterbodies the responsible party is assigned wasteload allocations (WLAs) in Table 4.9.17-1	City of Santa Maria (Storm drain discharges to MS4s) NPDES No. CAS000004	Achieve MUN standard-based and Un-ionized Ammonia objective-based allocations:  Allocation-3 Allocation-4  12 years after effective date of TMDL	Achieve Wet Season (Nov. 1 to Apr. 30) Biostimulatory target-based TMDL allocations:  Allocation-1 Allocation-2  20 years after effective date of TMDL
	City of Guadalupe (Storm drain discharges to MS4s) (NPDES Permit Pending)		
	County of San Luis Obispo (Storm drain discharges to MS4s) (NPDES No. CAS000004)		
	County of Santa Barbara (Storm drain discharges to MS4s) (NPDES No. CAS000004)		
<b>INTERIM LOAD ALLOCATIONS (LAs)</b>			
<b>Waterbody</b>	<b>Party Responsible for Allocation (Source)</b>	<b>First Interim LA</b>	<b>Second Interim LA</b>
All waterbodies the responsible party is assigned load allocations (LAs) in Table 4.9.17-1	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Achieve MUN standard-based and Un-ionized Ammonia objective-based allocations:  Allocation-3 Allocation-4  12 years after effective date of TMDL	Achieve Wet Season (Nov. 1 to Apr. 30) or Year-round Biostimulatory target-based TMDL allocations:  Allocation-1 Allocation-2 Allocation-5 Allocation-6  20 years after effective date of TMDL

\* Responsible parties shall meet allocations in all receiving surface waterbodies of the responsible parties' discharges.

The parties responsible for the allocation to controllable sources are not responsible for the allocation to natural sources.

### **Margin of Safety**

A margin of safety is incorporated implicitly in the TMDLs through conservative model assumptions and statistical analysis. In addition, an explicit margin of safety is incorporated by reserving 20% of the load, calculated on a concentration basis, from wet season allocations.

## Implementation

### **Discharges from Irrigated Agricultural Lands:**

Implementing parties will comply with the Conditional Waiver of Waste Discharge Requirements for Irrigated Lands (Order R3-2012-0011) and the Monitoring and Reporting Programs in accordance with Orders R3-2012-0011-01, R3-2012-0011-02, and R3-2012-0011-03 to meet load allocations and achieve the TMDL.

Current requirements in the Agricultural Order that will achieve the load allocations include:

- A. Implement, and update as necessary, management practices to reduce nutrient loading.
- B. Maintain existing, naturally occurring, riparian vegetative cover in aquatic habitat areas.
- C. Develop/update and implement Farm Plans.
- D. Properly destroy abandoned groundwater wells.
- E. Develop, and initiate implementation of an Irrigation and Nutrient Management Plan (INMP) or alternative certified by a Professional Soil Scientist, Professional Agronomist, or Crop Advisor certified by the American Society of Agronomy, or similarly qualified professional.

### **Monitoring**

Owners and operators of irrigated agricultural lands will perform monitoring and reporting in accordance with Monitoring and Reporting Program Orders R3-2012-0011-01, R3-2012-0011-02, and R3-2012-0011-03, as applicable to the operation.

### **Determination of Compliance with Load Allocations**

Load allocations will be achieved through a combination of implementation of management practices and strategies to reduce nitrogen compound and orthophosphate loading, and water quality monitoring. Flexibility to allow owners/operators of irrigated lands to demonstrate compliance with load allocations is a consideration; additionally, staff is aware that not all implementing parties are necessarily contributing to or causing a surface water impairment. However, it is important to recognize that degrading shallow groundwater with nutrients may also degrade surface water quality via baseflow loading contributions to the creek.

To allow for flexibility, Water Board staff will assess compliance with load allocations using one or a combination of the following:

- A. attaining the load allocations in the receiving water;
- B. attaining receiving water TMDL numeric targets for nutrient-response indicators (i.e., dissolved oxygen water quality objectives, chlorophyll *a* targets and microcystin targets) may constitute a demonstration of attainment of the nitrate, nitrogen and orthophosphate-based seasonal biostimulatory load allocations. Note that implementing parties are strongly encouraged to maximize overhead riparian canopy, where and if appropriate, using riparian vegetation, because doing so could result in achieving nutrient-response indicator targets before allocations are achieved (resulting in a less stringent allocation);
- C. demonstrating quantifiable receiving water mass load reductions.
- D. owners/operators of irrigated lands may be deemed in compliance with load allocations by implementing management practices that are capable of achieving interim and final load allocations identified in the TMDL;
- E. owners/operators of irrigated lands may provide sufficient evidence to demonstrate that they are and will continue to be in compliance with the load allocations; such evidence could include documentation submitted by the owner/operator to the Executive Officer that the owner/operator is not causing waste to be discharged to impaired waterbodies resulting or contributing to violations of the load allocations.

### **Storm Drain Discharges to MS4s:**

The Central Coast Water Board will require the MS4 entities to develop and submit for Executive Officer approval a Wasteload Allocation Attainment Program (WAAP). The WAAP shall be submitted within one year of approval of the TMDL by the Office of Administrative Law, or within one year of a stormwater permit renewal, whichever occurs

first. The WAAP shall include descriptions of the actions that will be taken by the MS4 entity to attain the TMDL wasteload allocations, and specifically address:

1. Development of an implementation and assessment strategy;
2. Source identification and prioritization;
3. Best management practice identification, prioritization, implementation schedule, analysis, and effectiveness assessment;
4. Monitoring and reporting program development and implementation. Monitoring program goals shall include: 1) assessment of stormwater discharge and receiving water discharge quality 2) assessment of best management effectiveness, and 3) demonstration of progress towards achieving interim targets and wasteload allocations;
5. Coordination with stakeholders; and
6. Other pertinent factors.

#### Determination of Compliance with Wasteload Allocations

Wasteload allocations will be achieved through a combination of implementation of management practices and strategies to reduce nitrogen compound and orthophosphate loading. Water quality monitoring will be included as well.

To be consistent with wasteload allocations, Water Board staff will evaluate compliance with wasteload allocations using one or a combination of the following:

- A. attaining the wasteload allocations in the receiving water;
- B. attaining receiving water TMDL numeric targets for nutrient-response indicators (i.e., dissolved oxygen water quality objectives, chlorophyll a targets and microcystin targets) may constitute a demonstration of the attainment of the nitrate, nitrogen and orthophosphate-based seasonal biostimulatory wasteload allocations. Note that implementing parties are strongly encouraged to maximize overhead riparian canopy using riparian vegetation, as appropriate, because doing so could result in achieving nutrient-response indicator targets before allocations are achieved (resulting in a less stringent allocation);
- C. demonstrating reduction of nutrient concentrations in stormwater outfalls. Optionally, where stormwater is conveyed through managed flood protection facilities that also serve to treat and improve water quality (e.g., treatment wetlands, bioreactors, etc.), compliance may be demonstrated by measuring stormwater quality before entering the receiving waterbody.

In order to achieve attainment of wasteload allocations, Water Board staff may additionally consider:

- D. load reductions demonstrations on mass basis at storm drain outfalls and/or downstream of treatment systems;
- E. implementation and assessment of pollutant loading reduction projects (BMPs), capable of achieving interim and final wasteload allocations identified in this TMDL in combination with water quality monitoring for a balanced approach to determining program effectiveness;
- F. any other effluent limitations and conditions which are consistent with the assumptions and requirements of the wasteload allocations.

#### Monitoring

The City of Santa Maria, City of Guadalupe, County of San Luis Obispo (Nipomo), and County of Santa Barbara (Orcutt) are required to develop and submit monitoring programs as part of their WAAP. The goals of the monitoring programs are described in the requirements of the WAAP.

Staff encourages the City of Santa Maria, City of Guadalupe, County of San Luis Obispo (Nipomo), County of Santa Barbara (Orcutt) to develop and submit creative and meaningful monitoring programs. Monitoring strategies can use a phased approach, for example, whereby outfall or receiving water monitoring is phased in after best management practices have been implemented and assessed for effectiveness. Pilot projects where best management practices are implemented in well-defined areas covering a fraction of the MS4 that facilitates accurate assessment of how well the best management practices control pollution sources, is acceptable, with the intent of successful practices then being implemented in other or larger parts of the MS4.



## **Domestic Animal/Livestock Discharges:**

The water quality data available for stream reaches that exclusively drain grazing lands, or lands where grazed animals and farm animals can be expected to occur, indicate the nitrogen compounds and orthophosphate proposed water quality targets, and thus load allocations, are being met in these reaches. Based on available data, this source category is meeting their load allocation. As such, no new regulatory requirements are deemed necessary or are being proposed.

It is important to note that the TMDL project area is subject to the Domestic Animal Waste Discharge Prohibition and are subject to compliance with an approved indicator bacteria TMDL load allocation. Implementation efforts by responsible parties to comply with this prohibition and with indicator bacteria load allocations will, as a practical matter, also reduce the risk of nitrogen and phosphorus loading to surface waters from domestic animal waste. It should be noted that available information does not conclusively demonstrate that all domestic animal operations are currently meeting load allocations; there are potentially unpermitted confined animal facilities, equestrian facilities, or grazing animal operations that do not meet load allocations. More information will be obtained, if merited, during the implementation phase of the TMDL to further assess the level of nutrient contribution from these source categories, and to identify any actions if necessary to reduce loading.

## **Tracking and Evaluation**

Every three years, beginning three years after TMDLs are approved by the Office of Administrative Law, the Central Coast Water Board will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress toward achieving their allocations, dependent upon staff availability and priorities. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and the numeric targets.

Responsible parties will continue monitoring and reporting according to this plan for at least three years, at which time the Central Coast Water Board will determine the need for continuing or otherwise modifying the monitoring requirements. Responsible parties may also demonstrate that although water quality objectives are not being achieved in receiving waters, controllable sources of nitrogen compounds and orthophosphate are not contributing to the exceedance. If this is the case, the Central Coast Water Board may reevaluate the numeric target and allocations. For example, the Central Coast Water Board may pursue and approve a site-specific objective. The site-specific objective would be based on evidence that natural conditions or background sources alone were the cause of exceedances of the Basin Plan water quality objectives.

Three-year reviews will continue until the water quality objectives are achieved. The compliance schedule for achieving this TMDL is 30 years after the date of approval by the Office of Administrative Law.

## **Optional Special Studies and Reconsideration of the TMDL**

Additional monitoring and voluntary optional special studies would be useful to evaluate the uncertainties and assumptions made in the development of this TMDL. The results of special studies may be used to reevaluate waste load allocations and load allocations in this TMDL. Implementing parties may submit work plans for optional special studies (if implementing parties choose to conduct special studies) for approval by the Executive Officer. Special studies completed and final reports shall be submitted for Executive Officer approval. Additionally, eutrophication is an active area of research; consequently ongoing eutrophication and biostimulation scientific research may further inform the Water Board regarding wasteload or load allocations that are protective against biostimulatory impairments, implementation timelines, and/or downstream impacts. At this time, staff maintains there is sufficient information to begin to implement the TMDL and make progress towards attainment of water quality standards and the proposed allocations. However, in recognition of the uncertainties regarding nutrient pollution and biostimulatory impairments, staff proposes that the Water Board reconsider the wasteload and load allocations, if merited by optional special studies and new research, ten years after the effective date of the TMDL, which is upon approval by the Office of Administrative Law (OAL). A time schedule for optional studies and Central Coast Water Board reconsideration of the TMDL is presented in Table 4.9.17-3.

Further, the Central Coast Water Board may also reconsider these TMDLs, the nutrient water quality criteria, or other TMDL elements on the basis of potential future promulgation of a statewide nutrient policy for inland surface waters in the State of California.

**Table 4.9.17-3. Time schedule for optional studies and Water Board reconsideration of wasteload allocations and load allocations**

Proposed Actions	Description	Time Schedule-Milestones
Optional studies work plans	Implementing parties shall submit work plans for optional special studies (if implementing parties choose to conduct special studies) for approval by Executive Officer	By five years after the effective date of the TMDL
Final optional studies	Optional studies completed and final report submitted for Executive Officer approval.	By eight years after the effective date of the TMDL
Reconsideration of TMDL	If merited by optional special studies or information from ongoing research into eutrophication issues, the Water Board will reconsider the Wasteload and Load allocations and/or implementation timelines adopted pursuant to this TMDL.	By ten years after the effective date of the TMDL

## 4.9.18 TMDL for Nitrogen Compounds and Orthophosphate in Streams of the Pajaro River Basin

Total Maximum Daily Loads for Nitrogen Compounds and Orthophosphate in streams of the Pajaro River Basin.

The Regional Water Quality Control Board adopted these TMDLs on July 30, 2015.

These TMDLs were approved by:

The State Water Resources Control Board on April 5, 2016

The California Office of Administrative Law on July 12, 2016

The U.S. Environmental Protection Agency on October 6, 2016

### Acronyms

BMP: best management practices

MS4: municipal separate storm sewer systems

OAL: Office of Administrative Law

### Problem Statement

In the Pajaro River Basin, discharges of nitrogen compounds and orthophosphate are occurring in surface waters at levels which are impairing a spectrum of beneficial uses and, therefore, constitute a serious water quality problem. The municipal and domestic drinking water supply (MUN, GWR) beneficial uses and the range of aquatic habitat beneficial uses are not protected. A total of 27 waterbody/pollutant combinations are impaired due to exceedances of nutrient and nutrient-related water quality objectives. The pollutants addressed in these TMDLs are nitrate, un-ionized ammonia, and orthophosphate. Reducing these pollutants will also address several Clean Water Act section 303(d)-listed dissolved oxygen and chlorophyll a impairments in the Pajaro River basin.

The TMDLs protect and restore the municipal and domestic water supply beneficial use (MUN) and aquatic habitat beneficial uses currently being degraded by violations of the toxicity objective and the biostimulatory substances objective. The aquatic habitat beneficial uses currently being degraded include the following: wildlife habitat (WILD), cold fresh water habitat (COLD), warm fresh water habitat (WARM), migration of aquatic organisms (MIGR), spawning, reproduction, and/or early development (SPWN), preservation of biological habitats of special significance (BIOL), and rare, threatened, or endangered species (RARE). In addition, current or potential future beneficial uses of the agricultural water supply beneficial use (AGR) are not being supported. Nitrate can create problems not only for water supplies and aquatic habitat, but also potentially for nitrogen sensitive crops (grapes, avocado, citrus) by detrimentally impacting crop yield or quality.

For waterbodies that are not expressing biostimulatory impairments, the most stringent relevant water quality objective for nitrate (and therefore the one that is protective of the full range of all nitrate-impaired designated beneficial uses) is the numeric Basin Plan objective for nitrate in municipal and domestic water supply. Reducing nitrate pollution and ultimately achieving the nitrate drinking water quality standard in these waterbodies will therefore restore and be protective of the full range of MUN, GWR, and/or AGR designated beneficial uses of the surface waters which are being currently impaired by excess nitrate.

All waterbodies are required to attain the Basin Plan general toxicity objective for un-ionized ammonia in inland surface waters and estuaries.

For waterbodies that are expressing biostimulatory impairments, the most stringent relevant water quality objective for nitrate-nutrients (and therefore the one that is protective of the full range of all nutrient-impaired designated beneficial uses) is the Basin Plan narrative general objective for biostimulatory substances in inland surface waters and estuaries. These waterbodies must achieve concentration-based TMDLs for nitrate and orthophosphate as identified herein. Reducing nutrient pollution and ultimately achieving the TMDLs for nutrients in these waterbodies will therefore restore and be protective of the full range of aquatic habitat, MUN, GWR, and/or AGR designated beneficial uses of the surface waters which are being currently impaired by excess nutrients.

The following impairments are addressed with these TMDLs:

- Beach Road Ditch: nitrate, low dissolved oxygen, nutrients (biostimulatory substances objective)

- Carnadero Creek: nitrate, low dissolved oxygen, nutrients (biostimulatory substances objective)
- Casserly Creek: nitrate, low dissolved oxygen
- Corralitos Creek: nutrients (biostimulatory substances objective)
- Coward Creek: nitrate
- Furlong Creek: nitrate, nutrients (biostimulatory substances objective)
- Harkins Slough: nitrate, nutrients (biostimulatory substances objective), low dissolved oxygen, chlorophyll a
- Llagas Creek: nitrate, nutrients (biostimulatory substances objective), un-ionized ammonia, low dissolved oxygen
- McGowan Ditch: nitrate, nutrients (biostimulatory substances objective)
- Millers Canal: low dissolved oxygen, chlorophyll a, nutrients (biostimulatory substances objective)
- Pajaro River: nitrate, nutrients (biostimulatory substances objective), low dissolved oxygen
- Pajaro River Estuary: un-ionized ammonia
- Pinto Lake outflow ditch: nitrate
- San Juan Creek: nitrate, low dissolved oxygen
- Struve Slough: low dissolved oxygen, nutrients (biostimulatory substances objective)
- West Branch Struve Slough: low dissolved oxygen
- Tequisquita Slough: low dissolved oxygen, nutrients (biostimulatory substances objective)
- Watsonville Slough: nitrate, nutrients (biostimulatory substances objective), low dissolved oxygen

## Numeric Targets

Numeric targets are water quality thresholds developed and used to ascertain when and where water quality objectives are achieved, and hence, when beneficial uses are protected.

➤ *Target for Nitrate (MUN-GWR standards)*

For impaired stream reaches that are required to support drinking water (MUN) and groundwater recharge (GWR) beneficial uses, the nitrate numeric target is 10 mg/L (nitrate as N) for these TMDLs, which therefore is equal to the Basin Plan’s numeric nitrate water quality objective protective of drinking water beneficial uses and groundwater recharge beneficial uses.

➤ *Target for Un-ionized ammonia (toxicity)*

For un-ionized ammonia (a nitrogen compound), the numeric target is 0.025 mg/L (as N) for these TMDLs, which therefore is equal to the Basin Plan’s un-ionized ammonia numeric water quality objective protective against toxicity in surface waters.

➤ *Targets for Biostimulatory Substances (nitrate and orthophosphate)*

The Basin Plan contains the following narrative water quality objectives for biostimulatory substances:

*“Waters shall not contain biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect beneficial uses.”*

To implement this narrative objective, staff developed scientifically peer reviewed numeric targets, based on established methodologies and approaches. The numeric targets for biostimulatory substances are presented in Table 4.9.18-1.

**Table 4.9.18-1. Numeric targets for biostimulatory substances.**

Stream Reaches	Nitrate-N (mg/L)	Orthophosphate-P (mg/L)
Pajaro River, all reaches including the Pajaro River Estuary	3.9 Maximum Dry Season Samples (May 1-Oct 31)	0.14 Maximum Dry Season Samples (May 1-Oct 31)
	8.0 Maximum Wet Season Samples (Nov 1-Apr 30)	0.3 Maximum Wet Season Samples (Nov 1-Apr 30)

Stream Reaches	Nitrate-N (mg/L)	Orthophosphate-P (mg/L)
Corralitos Creek, all reaches Salsipuedes Creek, all reaches	1.8 Maximum Dry Season Samples (May 1-Oct 31)  8.0 Maximum Wet Season Samples (Nov 1-Apr 30)	0.14 Maximum Dry Season Samples (May 1-Oct 31)  0.3 Maximum Wet Season Samples (Nov 1-Apr 30)
Beach Road Ditch McGowan Ditch	3.3 Maximum Dry Season Samples (May 1-Oct 31)  8.0 Maximum Wet Season Samples (Nov 1-Apr 30)	0.14 Maximum Dry Season Samples (May 1-Oct 31)  0.3 Maximum Wet Season Samples (Nov 1-Apr 30)
Llagas Creek, all reaches downstream of Chesebro Reservoir Carnadero and Uvas Creeks, all reaches Furlong Creek, all reaches	1.8 Maximum Dry Season Samples (May 1-Oct 31)  8.0 Maximum Wet Season Samples (Nov 1-Apr 30)	0.05 Maximum Dry Season Samples (May 1-Oct 31)  0.3 Maximum Wet Season Samples (Nov 1-Apr 30)
San Juan Creek, all reaches West Branch San Juan Creek, all reaches	3.3 Maximum Dry Season Samples (May 1-Oct 31)  8.0 Maximum Wet Season Samples (Nov 1-Apr 30)	0.12 Maximum Dry Season Samples (May 1-Oct 31)  0.3 Maximum Wet Season Samples (Nov 1-Apr 30)
Tequisquita Slough	2.2 Maximum Dry Season Samples (May 1-Oct 31)  8.0 Maximum Wet Season Samples (Nov 1-Apr 30)	0.12 Maximum Dry Season Samples (May 1-Oct 31)  0.3 Maximum Wet Season Samples (Nov 1-Apr 30)
Stream Reaches	Total Nitrogen (mg/L)	Orthophosphate-P (mg/L)
Watsonville Slough, all reaches Harkins Slough, all reaches Gallighan Slough, all reaches Struve Slough, all reaches	2.1 Maximum (total nitrogen) Dry Season Samples (May 1-Oct 31)  8.0 Maximum (total nitrogen) Wet Season Samples (Nov 1-Apr 30)	0.14 Maximum Dry Season (May 1-Oct 31)  0.3 Maximum Wet Season Samples (Nov 1-Apr 30)

Stream Reaches	Nitrate-N (mg/L)	Orthophosphate-P (mg/L)
Millers Canal	1.1 Maximum (total nitrogen) Dry Season Samples (May 1-Oct 31)	0.04 Maximum Dry Season (May 1-Oct 31)
	8.0 Maximum (total nitrogen) Wet Season Samples (Nov 1-Apr 30)	0.3 Maximum Wet Season Samples (Nov 1-Apr 30)

➤ *Targets for Nutrient-Response Indicators (dissolved oxygen and chlorophyll a and microcystins)*

Dissolved oxygen and chlorophyll a numeric targets are identified to ensure that streams do not show evidence of biostimulatory conditions and to provide primary indicator metrics to assess biological response to future nutrient water column concentration reductions.

For waterbodies designated as cold fresh water habitat (COLD) and spawning (SPWN) beneficial uses the dissolved oxygen numeric targets is the same as Basin Plan numeric water quality objective which states that dissolved oxygen concentrations shall not be reduced below 7.0 mg/L at any time.

For water bodies designated as warm fresh water habitat (WARM) beneficial use, the dissolved oxygen numeric targets is the same as Basin Plan numeric water quality objective which states that dissolved oxygen concentrations shall not be reduced below 5.0 mg/L at any time.

Additionally, for all inland surface waters, enclosed bays and estuaries, the dissolved oxygen numeric target is the same as Basin Plan numeric water quality objective which states that the median dissolved oxygen should not fall below 85% saturation as a result of controllable water quality conditions.

For water bodies designated as cold fresh water habitat (COLD) and spawning (SPWN) or warm fresh water habitat (WARM) beneficial uses the numeric water quality target indicative of excessive dissolved oxygen saturation conditions is 13 mg/L (i.e., water column dissolved oxygen concentrations not to exceed 13 mg/L).

The numeric water quality target for chlorophyll a is 15 micrograms per liter (µg/L) for all water bodies (i.e., water column chlorophyll a concentrations not to exceed 15 µg/L).

The numeric water quality target for microcystins is 0.8 micrograms per liter (µg/L) for all waterbodies (i.e., microcystins not to exceed 0.8 µg/L (includes microcystin congeners LA, LR, RR, and YR).

## Source Analysis

Discharges of un-ionized ammonia, nitrate, and orthophosphate originating from irrigated agriculture, municipal NPDES-permitted stormwater system discharges, industrial and construction NPDES-permitted stormwater sources, livestock waste associated with grazing lands and rural residential areas, golf courses, and natural sources are contributing loads to receiving waters. Irrigated agriculture is the largest source of controllable water column nutrient loads in the Pajaro River basin and this source category is not currently meeting its proposed load allocation. Municipal NPDES-permitted stormwater sources are a relatively minor source of nitrogen compounds and orthophosphate, but can be locally significant. Livestock waste sources associated with grazing lands and rural residential areas are currently meeting proposed load allocations, as are sources associated with industrial and construction NPDES-permitted sources and golf courses.

## TMDLs

The following TMDLs will result in attainment of water quality standards and will rectify impairments described in the Problem Statement.

The un-ionized ammonia TMDL for all streams of the Pajaro River basin is:

- Un-ionized ammonia concentration shall not exceed 0.025 mg/L-N in receiving waters.

The nitrate TMDL for all streams of the Pajaro River basin required to support MUN beneficial uses is:

- Nitrate concentration shall not exceed 10 mg/L-N in receiving waters.

The nitrate and orthophosphate TMDLs for all reaches of the Pajaro River, including the Pajaro River Estuary are:

- For dry season (May 1 to October 31): Nitrate-N concentration shall not exceed 3.9 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.14 mg/L in receiving waters, and
- For wet season (November 1 to April 30): Nitrate-N concentration shall not exceed 8.0 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving waters.

The nitrate and orthophosphate TMDLs for Corralitos Creek (all reaches) and Salsipuedes Creek (all reaches) are:

- For dry season (May 1 to October 31): Nitrate-N concentration shall not exceed 1.8 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.14 mg/L in receiving waters, and
- For wet season (November 1 to April 30): Nitrate-N concentration shall not exceed 8.0 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving waters.

The nitrate and orthophosphate TMDLs for Beach Road Ditch and McGowan Ditch are:

- For dry season (May 1 to October 31): Nitrate-N concentration shall not exceed 3.3 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.14 mg/L in receiving waters, and
- For wet season (November 1 to April 30): Nitrate-N concentration shall not exceed 8.0 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving waters.

The nitrate and orthophosphate TMDLs for all reaches of Llagas Creek (downstream of Chesebro Reservoir), Carnadero Creek, Uvas Creek, and Furlong Creek are:

- For dry season (May 1 to October 31): Nitrate-N concentration shall not exceed 1.8 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.05 mg/L in receiving waters, and
- For wet season (November 1 to April 30): Nitrate-N concentration shall not exceed 8.0 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving waters.

The nitrate and orthophosphate TMDLs for all reaches of the San Juan Creek and West Branch of San Juan Creek are:

- For dry season (May 1 to October 31): Nitrate-N concentration shall not exceed 3.3 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.12 mg/L in receiving waters, and
- For wet season (November 1 to April 30): Nitrate-N concentration shall not exceed 8.0 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving waters.

The nitrate and orthophosphate TMDLs for Tequisquita Slough are:

- For dry season (May 1 to October 31): Nitrate-N concentration shall not exceed 2.2 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.12 mg/L in receiving waters, and
- For wet season (November 1 to April 30): Nitrate-N concentration shall not exceed 8.0 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving waters.

The total nitrogen and orthophosphate TMDLs for all reaches of Watsonville Slough, Harkins Slough, Gallighan Slough, and Struve Slough are:

- For dry season (May 1 to October 31): total Nitrogen-N concentration shall not exceed 2.1 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.14 mg/L in receiving waters, and
- For wet season (November 1 to April 30): total Nitrogen-N concentration shall not exceed 8.0 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving waters.

The total nitrogen and orthophosphate TMDLs for all reaches of Millers Canal are:

- For dry season (May 1 to October 31): total Nitrogen-N concentration shall not exceed 1.1 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.04 mg/L in receiving waters, and
- For wet season (November 1 to April 30): total Nitrogen-N concentration shall not exceed 8.0 mg/L in receiving waters; orthophosphate-P concentration shall not exceed 0.3 mg/L in receiving waters.

The TMDLs are considered achieved when water quality conditions meet all regulatory and policy requirements necessary for removing the impaired waters from the Clean Water Act section 303(d) list of impaired waters.

## Final Allocations and Interim Allocations

Owners and operators of irrigated lands, municipal NPDES-permitted storm water entities, industrial and construction NPDES-permitted stormwater sources, natural sources, owners and operators of golf courses, and owners/operators of livestock and domestic animals are assigned un-ionized ammonia, nitrate, and orthophosphate allocations equal to the TMDL and numeric targets.

The final allocations to responsible parties are shown in Table 4.9.18-2. The final allocations are equal to the TMDLs and should be achieved 25-years after the TMDL effective date. Unlike the load-based TMDL method, the concentration-based allocations do not add up to the TMDL because concentrations of individual pollution sources are not additive. Since the TMDLs are concentration-based, the allocations are not additive.

Recognizing that achievement of the more stringent final dry season biostimulatory allocations embedded in Table 4.9.18-2 may require a significant amount of time to achieve, interim allocations are identified. Interim allocations will be used as benchmarks in assessing progress towards the final allocations. Interim allocations are shown in Table 4.9.18-3.

## Controllable Water Quality Conditions

In accordance with the Basin Plan, controllable water quality shall be managed to conform or to achieve the water quality objectives and load allocations contained in these TMDLs. The Basin Plan defines controllable water quality conditions as follows: *“Controllable water quality conditions are those actions or circumstances resulting from man’s activities that may influence the quality of the waters of the State and that may be reasonably controlled.”* – Basin Plan Chapter 3, Water Quality Objectives, page III-2.

## Compliance with Anti-degradation Requirements

State and federal anti-degradation policies require, in part, that where surface waters are of higher quality than necessary to protect beneficial uses, the high quality of those waters must be maintained unless otherwise provided by the policies. The federal anti-degradation policy, 40 CFR 131.12(a), states in part, *“Where the quality of waters exceed levels necessary to support propagation of fish, shellfish, and wildlife and recreation in and on the water, that quality shall be maintained and protected unless the State finds, after full satisfaction of the intergovernmental coordination and public participation provisions of the State’s continuing planning process, that allowing lower water quality is necessary to accommodate important economic or social development in the area in which the waters are located...”*

Compliance with anti-degradation requirements may be determined on the basis of trends in declining water quality in applicable waterbodies, consistent with the methodologies and criteria provided in Section 3.10 of the California 303(d) Listing Policy (adopted, September 20, 2004, SWRCB Resolution No. 2004-0063). Section 3.10 of the California 303(d) Listing Policy explicitly addresses the anti-degradation component of water quality standards as defined in 40 CFR 130.2(j), and provides for identifying trends of declining water quality as a metric for assessing compliance with anti-degradation requirements.

Section 3.10 of the California 303(d) Listing Policy states that pollutant-specific water quality objectives need not be exceeded to be considered non-compliant with anti-degradation requirements: *“if the water segment exhibits concentrations of pollutants or water body conditions for any listing factor that shows a trend of declining water quality standards attainment”*.

Practically speaking, this means that, for example, stream reaches or waterbodies that have a concentration-based TMDL allocation of 10 mg/L nitrate-N, and if current water quality or future water quality assessments in the stream reach indicates nitrate-N well under 10 mg/L nitrate-N, the allocation does not give license for controllable nitrogen sources to degrade the water resource up to the maximum allocation (10 mg/L nitrate-N).



Table 4.9.18-2. Final Allocations and Responsible Parties

FINAL WASTE LOAD ALLOCATIONS (WLAs) <sup>AB</sup>						
Waterbody <sup>C</sup> the responsible party is discharging to	Party Responsible for Allocation & NPDES/WDR number	Receiving Water Nitrate as N WLA (mg/L) <i>Aquatic Habitat</i>	Receiving Water Nitrate as N WLA (mg/L) <i>Human Health</i>	Receiving Water Orthophosphate as P WLA (mg/L)	Receiving Water Total Nitrogen as N WLA (mg/L)	Receiving Water Un-ionized ammonia as WLA (mg/L)
Pajaro River	City of Watsonville (Storm drain discharges to MS4s) Storm Water Permit NPDES No. CAS000004					
	County of Santa Cruz (Storm drain discharges to MS4s) Storm Water General Permit NPDES No. CAS000004	3.9 Dry season <sup>D</sup>	10 Year-round	0.14 Dry season <sup>D</sup>	Not Applicable	0.025 Year-round
	City of Watsonville Wastewater Treatment Facility (Wastewater discharges to surface waterbody) NPDES No. CA0048216	8.0 Wet season <sup>E</sup>		0.3 Wet season <sup>E</sup>		
	South County Regional Wastewater Authority (Wastewater discharges to surface waterbody) NPDES No. CA0049964					

**FINAL WASTE LOAD ALLOCATIONS (WLAs)<sup>AB</sup>**

Waterbody <sup>c</sup> the responsible party is discharging to	Party Responsible for Allocation & NPDES/WDR number	Receiving Water Nitrate as N WLA (mg/L) <i>Aquatic Habitat</i>	Receiving Water Nitrate as N WLA (mg/L) <i>Human Health</i>	Receiving Water Orthophosphate as P WLA (mg/L)	Receiving Water Total Nitrogen as N WLA (mg/L)	Receiving Water Un-ionized ammonia as WLA (mg/L)
All reaches of: Watsonville Slough, Harkins Slough, Gallighan Slough, Struve Slough	City of Watsonville (Storm drain discharges to MS4s) Storm Water Permit NPDES No. CAS000004  County of Santa Cruz (Storm drain discharges to MS4s) Storm Water General Permit NPDES No. CAS000004	Not Applicable	10 Year-round	0.14 Dry season <sup>D</sup>  0.3 Wet season <sup>E</sup>	2.1 Dry season <sup>D</sup>  8.0 Wet season <sup>E</sup>	0.025 Year-round
Corralitos Creek, Salsipuedes Creek	City of Watsonville (Storm drain discharges to MS4s) Storm Water Permit NPDES No. CAS000004  County of Santa Cruz (Storm drain discharges to MS4s) Storm Water General Permit NPDES No. CAS000004	1.8 Dry season <sup>D</sup>  8.0 Wet season <sup>E</sup>	10 Year-round	0.14 Dry season <sup>D</sup>  0.3 Wet season <sup>E</sup>	Not Applicable	0.025 Year-round
San Juan Creek, all reaches	San Juan Bautista WWTP (Wastewater discharges to surface waterbody) NPDES No. CA0047902	3.3 Dry season <sup>D</sup>  8.0 Wet season <sup>E</sup>	10 Year-round	0.12 Dry season <sup>D</sup>  0.3 Wet season <sup>E</sup>	Not Applicable	0.025 Year-round

**FINAL WASTE LOAD ALLOCATIONS (WLAs)<sup>AB</sup>**

Waterbody <sup>C</sup> the responsible party is discharging to	Party Responsible for Allocation & NPDES/WDR number	Receiving Water Nitrate as N WLA (mg/L) <i>Aquatic Habitat</i>	Receiving Water Nitrate as N WLA (mg/L) <i>Human Health</i>	Receiving Water Orthophosphate as P WLA (mg/L)	Receiving Water Total Nitrogen as N WLA (mg/L)	Receiving Water Un-ionized ammonia as WLA (mg/L)
Llagas Creek, Little Llagas Creek	City of Gilroy City of Morgan Hill Urbanized areas (Storm drain discharges to MS4s) Storm Water General Permit NPDES No. CAS000004  County of Santa Clara (Storm drain discharges to MS4s) Storm Water General Permit NPDES No. CAS000004	1.8 Dry season <sup>D</sup>  8.0 Wet season <sup>E</sup>	10 Year-round	0.05 Dry season <sup>D</sup>  0.3 Wet season <sup>E</sup>	Not Applicable	0.025 Year-round
Uvas Creek, Carnadero Creek	City of Gilroy City of Morgan Hill (Storm drain discharges to MS4s) Storm Water General Permit NPDES No. CAS000004	1.8 Dry season <sup>D</sup>  8.0 Wet season <sup>E</sup>	10 Year-round	0.05 Dry season <sup>D</sup>  0.3 Wet season <sup>E</sup>	Not Applicable	0.025 Year-round
San Benito River	City of Hollister (Storm drain discharges to MS4s) Storm Water General Permit NPDES No. CAS000004	Not Applicable	10 Year-round	Not Applicable	Not Applicable	0.025 Year-round

**FINAL WASTE LOAD ALLOCATIONS (WLAs)<sup>AB</sup>**

Waterbody <sup>c</sup> the responsible party is discharging to	Party Responsible for Allocation & NPDES/WDR number	Receiving Water Nitrate as N WLA (mg/L) <i>Aquatic Habitat</i>	Receiving Water Nitrate as N WLA (mg/L) <i>Human Health</i>	Receiving Water Orthophosphate as P WLA (mg/L)	Receiving Water Total Nitrogen as N WLA (mg/L)	Receiving Water Un-ionized ammonia as WLA (mg/L)
Any identified impaired waterbody that receives discharges from NPDES-permitted industrial or construction activities within the Pajaro River Basin	Industrial stormwater general permit (storm drain discharges from industrial facilities) NPDES No. CAS000001  Construction stormwater general permit (storm drain discharges from construction operations) NPDES No. CAS000002	See specific waterbody for specific WLAs	See specific waterbody for specific WLAs	See specific waterbody for specific WLAs	See specific waterbody for specific WLAs	0.025 Year-round

**FINAL LOAD ALLOCATIONS (LAs)<sup>AB</sup>**

<b>Waterbody<sup>C</sup> the responsible party is discharging to</b>	<b>Party Responsible for Allocation (Source)</b>	<b>Receiving Water Nitrate as N LA (mg/L) <i>Aquatic Habitat</i></b>	<b>Receiving Water Nitrate as N LA (mg/L) <i>Human Health</i></b>	<b>Receiving Water Orthophosphate as P LA (mg/L)</b>	<b>Receiving Water Total Nitrogen as N LA (mg/L)</b>	<b>Receiving Water Un-ionized ammonia as N LA (mg/L)</b>
Pajaro River, all reaches, including the Pajaro River Estuary	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	3.9 Dry season <sup>D</sup>	10 Year-round	0.14 Dry season <sup>D</sup>	Not Applicable	0.025 Year-round
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)	8.0 Wet season <sup>E</sup>		0.3 Wet season <sup>E</sup>		
	No responsible party (Natural sources)					
Corralitos Creek, all reaches Salsipuedes Creek, all reaches	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	1.8 Dry season <sup>D</sup>	10 Year-round	0.14 Dry season <sup>D</sup>	Not Applicable	0.025 Year-round
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)	8.0 Wet season <sup>E</sup>		0.3 Wet season <sup>E</sup>		
	No responsible party (Natural sources)					
Beach Road Ditch McGowan Ditch	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	3.3 Dry season <sup>D</sup>	10 Year-round	0.14 Dry season <sup>D</sup>	Not Applicable	0.025 Year-round
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)	8.0 Wet season <sup>E</sup>		0.3 Wet season <sup>E</sup>		
	No responsible party (Natural sources)					

**FINAL LOAD ALLOCATIONS (LAs)<sup>AB</sup>**

<b>Waterbody<sup>C</sup> the responsible party is discharging to</b>	<b>Party Responsible for Allocation (Source)</b>	<b>Receiving Water Nitrate as N LA (mg/L) <i>Aquatic Habitat</i></b>	<b>Receiving Water Nitrate as N LA (mg/L) <i>Human Health</i></b>	<b>Receiving Water Orthophosphate as P LA (mg/L)</b>	<b>Receiving Water Total Nitrogen as N LA (mg/L)</b>	<b>Receiving Water Un-ionized ammonia as N LA (mg/L)</b>
Llagas Creek, all reaches downstream of Chesebro Reservoir, Carnadero Creek, all reaches, Furlong Creek, all reaches	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	1.8 Dry season <sup>D</sup>  8.0 Wet season <sup>E</sup>	10 Year-round	0.05 Dry season <sup>D</sup>  0.3 Wet season <sup>E</sup>	Not Applicable	0.025 Year-round
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)					
	No responsible party (Natural sources)					
San Juan Creek, all reaches, West Branch San Juan Creek, all reaches	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	3.3 Dry season <sup>D</sup>  8.0 Wet season <sup>E</sup>	10 Year-round	0.12 Dry season <sup>D</sup>  0.3 Wet season <sup>E</sup>	Not Applicable	0.025 Year-round
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)					
	No responsible party (Natural sources)					
Tequisquita Slough	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	2.2 Dry season <sup>D</sup>  8.0 Wet season <sup>E</sup>	10 Year-round	0.12 Dry season <sup>D</sup>  0.3 Wet season <sup>E</sup>	Not Applicable	0.025 Year-round
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)					
	No responsible party (Natural sources)					

**FINAL LOAD ALLOCATIONS (LAs)<sup>AB</sup>**

<b>Waterbody<sup>C</sup> the responsible party is discharging to</b>	<b>Party Responsible for Allocation (Source)</b>	<b>Receiving Water Nitrate as N LA (mg/L) <i>Aquatic Habitat</i></b>	<b>Receiving Water Nitrate as N LA (mg/L) <i>Human Health</i></b>	<b>Receiving Water Orthophosphate as P LA (mg/L)</b>	<b>Receiving Water Total Nitrogen as N LA (mg/L)</b>	<b>Receiving Water Un-ionized ammonia as N LA (mg/L)</b>
San Benito River	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Not Applicable	10 Year-round	Not Applicable	Not Applicable	0.025 Year-round
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)					
	No responsible party (Natural sources)					
Tres Pinos Creek	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Not Applicable	10 Year-round	Not Applicable	Not Applicable	0.025 Year-round
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)					
	No responsible party (Natural sources)					
Pacheco Creek	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Not Applicable	10 Year-round	Not Applicable	Not Applicable	0.025 Year-round
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)					
	No responsible party (Natural sources)					

FINAL LOAD ALLOCATIONS (LAs) <sup>AB</sup>						
Waterbody <sup>C</sup> the responsible party is discharging to	Party Responsible for Allocation (Source)	Receiving Water Nitrate as N LA (mg/L) <i>Aquatic Habitat</i>	Receiving Water Nitrate as N LA (mg/L) <i>Human Health</i>	Receiving Water Orthophosphate as P LA (mg/L)	Receiving Water Total Nitrogen as N LA (mg/L)	Receiving Water Un-ionized ammonia as N LA (mg/L)
All reaches of: Watsonville Slough, Harkins Slough, Gallighan Slough, Struve Slough	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Not Applicable	10 Year-round	0.14 Dry season <sup>D</sup>  0.3 Wet season <sup>E</sup>	2.1 Dry season <sup>D</sup>  8.0 Wet season <sup>E</sup>	0.025 Year-round
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)					
	No responsible party (Natural sources)					
Any identified impaired waterbody that could receive nutrient discharges from fertilizer applications on golf courses within the Pajaro River Basin	Owners/Operators of Public and Private golf courses in the Pajaro River basin (golf course fertilizer applications)	See specific waterbody for specific LAs	See specific waterbody for specific LAs	See specific waterbody for specific LAs	See specific waterbody for specific LAs	0.025 Year-round
Millers Canal	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	Not Applicable	10 Year-round	0.04 Dry season <sup>D</sup>  0.3 Wet season <sup>E</sup>	1.1 Dry season <sup>D</sup>  8.0 Wet season <sup>E</sup>	0.025 Year-round
	Owners/operators of land used for/containing domestic animals/livestock (Domestic animals/livestock waste not draining to MS4s)					
	No responsible party (Natural sources)					

<sup>A</sup> Federal and state anti-degradation requirements apply to all waste load and load allocations.

<sup>B</sup> Achievement of final waste load and load allocations to be determined on the basis of the number of measured exceedances and/or other criteria set forth in Section 4 of the *Water Quality Control Policy for Developing California's Clean Water Act Section 303(d) List* (the "Listing Policy" – State Water Resources Control Board, Resolution No. 2004-0063, adopted September 2004) or as consistent with any relevant revisions of the Listing Policy promulgated in the future pursuant to Government Code section 11353.

<sup>C</sup> Waterbody name includes all reaches of named waterbody and tributaries to the named waterbody.

<sup>D</sup> Dry season is May 1st – October 31<sup>st</sup>.

<sup>E</sup> Wet season is November 1st – April 30<sup>th</sup>.



The parties responsible for the allocation to controllable sources are not responsible for the allocation to natural sources.

**Table 4.9.18-3. Interim Allocations**

<b>INTERIM WASTE LOAD ALLOCATIONS (WLAs)</b>			
<b>Waterbody</b>	<b>Party Responsible for Achieving Waste Load Allocation (Source)</b>	<b>First Interim WLA</b>	<b>Second Interim WLA</b>
All waterbodies given waste load allocations (WLAs) as identified in Final Waste Load Allocations Table	<p>City of Gilroy City of Morgan Hill Urbanized areas (Storm drain discharges to MS4s) Storm Water General Permit NPDES No. CAS000004</p> <p>City of Watsonville (Storm drain discharges to MS4s) Storm Water Permit NPDES No. CAS000004</p> <p>County of Santa Cruz (Storm drain discharges to MS4s) Storm Water General Permit NPDES No. CAS000004</p> <p>County of Santa Clara (Storm drain discharges to MS4s) Storm Water General Permit NPDES No. CAS000004</p> <p>San Juan Bautista WWTP (Wastewater discharges to surface waterbody) NPDES No. CA0047902</p> <p>South County Regional Wastewater Authority (Wastewater discharges to surface waterbody) NPDES No. CA0049964</p>	<p>Achieve <b>MUN standard-based and Un-ionized ammonia objective-based</b> allocations:</p> <p><b>10 years after effective date of the TMDLs</b></p>	<p>Achieve <b>Wet Season</b> (Nov. 1 to Apr. 30) <b>Biostimulatory target-based</b> TMDL allocations:</p> <p>Wet Season Allocation/Waterbody combinations as identified in Final Waste Load Allocations Table</p> <p><b>15 years after effective date of the TMDLs</b></p>
<b>INTERIM LOAD ALLOCATIONS (LAs)</b>			
<b>Waterbody</b>	<b>Party Responsible for Achieving Load Allocation (Source)</b>	<b>First Interim LA</b>	<b>Second Interim LA</b>
All waterbodies given load allocations (LAs) as identified in Final Load Allocations Table	<p>Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)</p>	<p>Achieve <b>MUN standard-based and Un-ionized ammonia objective-based</b> allocations:</p> <p><b>10 years after effective date of the TMDLs</b></p>	<p>Achieve <b>Wet Season</b> (Nov. 1 to Apr. 30) <b>Biostimulatory target-based</b> TMDL allocations:</p> <p>Wet Season Allocation/Waterbody combinations as identified in Final Load Allocations Table</p> <p><b>15 years after effective date of the TMDLs</b></p>

### Margin of Safety

A margin of safety is incorporated implicitly in the TMDLs through conservative model assumptions and statistical analysis. In addition, an explicit margin of safety is incorporated by reserving 20% of the load, calculated on a concentration basis, from wet season allocations.

# Implementation

## Discharges from Irrigated Agricultural Lands:

Owners and operators of irrigated agricultural land must comply with the Conditional Waiver of Waste Discharge Requirements for Irrigated Lands (Order R3-2012-0011; the "Agricultural Order") and the Monitoring and Reporting Programs in accordance with Orders R3-2012-0011-01, R3-2012-0011-02, and R3-2012-0011-03, or their renewals or replacements, to meet load allocations and achieve the TMDLs. The requirements in these orders, and their renewals or replacements in the future, will implement the TMDL and rectify the impairments addressed in the TMDLs.

Current requirements in the Agricultural Order that will achieve the load allocations include:

- A. Implement, and update as necessary, management practices to reduce nutrient loading.
- B. Maintain existing, naturally occurring riparian vegetative cover in aquatic habitat areas.
- C. Develop/update and implement Farm Plans.
- D. Properly destroy abandoned groundwater wells.
- E. Develop and initiate implementation of an Irrigation and Nutrient Management Plan (INMP) or alternative certified by a Professional Soil Scientist, Professional Agronomist, or Crop Advisor certified by the American Society of Agronomy, or similarly qualified professional.

The current Agricultural Order provides the requirements necessary to implement this TMDL. Therefore, no new requirements are proposed as part of this TMDL.

## Monitoring

Owners and operators of irrigated agricultural lands must perform monitoring and reporting in accordance with Monitoring and Reporting Program Orders R3-2012-0011-01, R3-2012-0011-02, and R3-2012-0011-03, as applicable, or their renewals or replacements,

## Determination of Progress and Attainment of Load Allocations

Load allocations will be achieved through a combination of implementation of management practices and strategies to reduce nitrogen compound and orthophosphate loading, and water quality monitoring. Flexibility to allow owners/operators of irrigated lands to demonstrate progress towards and attainment of load allocations is a consideration. Additionally, staff is aware that not all implementing parties are necessarily contributing to or causing a surface water impairment. However, it is important to recognize that impacting shallow groundwater with nutrient pollution may also impact surface water quality via baseflow loading contributions to the surface waterbodies.

To allow for flexibility, Central Coast Water Board staff will assess progress towards and attainment of load allocations using one or a combination of the following:

- A. Attaining the load allocations in the receiving water;
- B. Attaining receiving water TMDL numeric targets for nutrient-response indicators (i.e., dissolved oxygen water quality objectives, chlorophyll a targets and microcystin targets) and mitigation of downstream nutrient impacts to receiving waterbodies may constitute a demonstration of attainment of the nitrate, nitrogen and orthophosphate-based seasonal biostimulatory load allocations. Note that implementing parties are strongly encouraged to maximize overhead riparian canopy, where and if appropriate, using riparian vegetation, because doing so could result in achieving nutrient-response indicator targets before allocations are achieved (resulting in a less stringent allocation);
- C. Demonstrating quantifiable receiving water mass load reductions;
- D. Owners/operators of irrigated lands may be deemed in compliance with load allocations by implementing management practices that are capable of achieving interim and final load allocations identified in these TMDLs;
- E. Owners/operators of irrigated lands may provide sufficient evidence to demonstrate that they are and will continue to be in compliance with the load allocations. Such evidence could include documentation submitted by the owner/operator to the Executive Officer that the owner/operator is not causing waste to be discharged to impaired waterbodies resulting or contributing to violations of the load allocations.

## **Storm Drain Discharges to MS4s:**

MS4 entities in the Pajaro River basin are required to implement and comply with the General Permit for Stormwater Discharges from Small Municipal Separate Storm Sewer Systems (Order No. 2013-0001-DWQ, NPDES No. CAS000004). Consistent with the provisions of the General Permit for Stormwater Discharges from Small Municipal Separate Storm Sewer Systems, or any subsequent General Permits, the Central Coast Water Board will require MS4 entities discharging to receiving waters impaired by nutrient-related pollution in the Pajaro River basin to develop and submit for Executive Officer approval a Waste Load Allocation Attainment Program (WAAP). The Central Coast Water Board will require MS4 entities to develop and submit for Executive Officer approval a Waste Load Allocation Attainment Program consistent with the requirements of the General Permit, or with any subsequent General Permits. The WAAP shall include descriptions of the actions that will be taken by the MS4 entity to attain the TMDL waste load allocations, and shall specifically address:

- A. Development of an assessment and implementation strategy;
- B. Source identification and prioritization;
- C. BMP identification, prioritization, implementation schedule, analysis, and effectiveness assessment;
- D. Monitoring and reporting program development and implementation. Monitoring program goals shall address: (1) assessment of stormwater discharge and/or receiving water quality; (2) assessment of BMP effectiveness; and (3) demonstration and progress towards achieving interim goals and waste load allocations.
- E. Coordination with stakeholders; and
- F. Other pertinent factors.

### Determination of Progress and Attainment of Waste Load Allocations

Waste load allocations will be achieved through a combination of implementation of management practices and strategies to reduce nitrogen compound and orthophosphate loading, and water quality monitoring.

To allow for flexibility, Central Coast Water Board staff will assess progress towards and attainment of waste load allocations using one or a combination of the following:

- A. Attaining the waste load allocations in the receiving water;
- B. Attaining receiving water TMDL numeric targets for nutrient-response indicators (i.e., dissolved oxygen water quality objectives, chlorophyll a targets and microcystin targets) and mitigation of downstream nutrient impacts to receiving waterbodies may constitute a demonstration of the attainment of the nitrate, nitrogen, and orthophosphate-based seasonal biostimulatory waste load allocations. Note that implementing parties are strongly encouraged to maximize overhead riparian canopy using riparian vegetation, where and if appropriate, because doing so could result in achieving nutrient-response indicator targets before allocations are achieved (resulting in a less stringent allocation);
- C. Demonstrate compliance by measuring concentrations in stormdrain outfalls;
- D. Demonstrate compliance by demonstrating load reductions on mass basis at stormdrain outfalls;
- E. MS4s may be deemed in compliance with waste load allocations through implementation and assessment of pollutant loading reduction projects and assessment of BMPs capable of achieving interim and final waste load allocations identified in this TMDL in combination with water quality monitoring for a balanced approach to determining program effectiveness; and
- F. Any other effluent limitations and conditions which are consistent with the assumptions and requirements of the waste load allocations.

### Monitoring

MS4 entities with operations and storm water conveyance systems discharging to receiving waters impaired by nutrient-related pollution in the Pajaro River basin – specifically the cities of Watsonville and Gilroy, and the counties of Santa Cruz and Santa Clara – are required to develop and submit monitoring programs as part of their WAAP. The goals of the monitoring programs are described in the requirements of the WAAP.

Staff encourages these MS4 entities to develop and submit creative and meaningful monitoring and implementation programs. Monitoring strategies can use a phased approach, for example, whereby outfall or receiving water monitoring is phased in after BMPs have been implemented and assessed for effectiveness. Pilot projects, where BMPs are implemented in well-defined areas covering a fraction of the MS4, may facilitate accurate assessment of

how well the BMPs control pollution sources. Successful practices would then be implemented in other or larger parts of the MS4.

### **Industrial and Construction Stormwater Discharges:**

Based on evidence and information provided in the TMDL report (attachment 2 to the staff report), NPDES stormwater-permitted industrial facilities and construction sites in the Pajaro River basin would not be expected to be a significant risk or cause of the observed nutrient water quality impairments, and these types of facilities are generally expected to be currently meeting proposed waste load allocations. Therefore, at this time, additional regulatory measures for this source category are not warranted. However, according to the U.S. Environmental Protection Agency and the State Water Resources Control Board, all NPDES-permitted point sources identified in a TMDL must be given a waste load allocation, even if their current load to receiving waters is zero.

To maintain existing water quality and prevent any further water quality degradation, these permitted industrial facilities and construction operators shall continue to implement and comply with the requirements of the statewide Industrial General Permit (Order No. 97-03-DWQ, NPDES No. CAS000001 or Order No. 2014-0057-DWQ, NPDES No. CAS000001) or the Construction General Permit (Order No. 2012-0006-DWQ, NPDES No. CAS000002, or any subsequent Construction General Permit), respectively.

Available information does not conclusively demonstrate that stormwater from all industrial facilities and construction sites are meeting waste load allocations. More information may be obtained during the implementation phase of these TMDLs to further assess the level of nutrient contributions to surface waters from these source categories, and to identify any actions needed to reduce nutrient loading.

### **Municipal Wastewater Treatment Facilities:**

Based on available data, discharges of treated wastewater from municipal wastewater treatment facilities are expected to generally be a relatively minor source of nutrient pollution to surface waters of the Pajaro River basin. However, according to the U.S. Environmental Protection Agency and the State Water Resources Control Board, all NPDES-permitted point sources identified in a TMDL must be given a waste load allocation, even if their current load to receiving waters is zero.

Watsonville Wastewater Treatment Facility (Order No. R3-2014-0006 NPDES No. CA0048216) uses an ocean discharge point in Monterey Bay and these coastal marine waters are outside the scope of these TMDLs. Further regulatory measures in the context of these TMDLs for this facility is not warranted. However, this facility will be given a generic waste load allocation, to reserve discharge capacity if there is a need for future discharge points for this facility in surface waters of the Pajaro Valley (for example, as part of a recycled water program). As noted above, all NPDES-permitted point sources identified in a TMDL must be given a waste load allocation, even if their current load to receiving waters is zero, otherwise their allocation is assumed to be zero and no discharges of the identified pollutant(s) are allowed now or in the future.

The South County Wastewater Treatment Facility (Order No. R3-2010-0009, NPDES No. CA0049964) is permitted to discharge treated wastewater to the Pajaro River, but only under certain flow conditions. Based on available information, the existing effluent limitations and conditions in Order No. R3-2010-0009 would be expected to be capable of implementing and attaining the proposed waste load allocations identified in these TMDLs. The available information does not conclusively demonstrate that the permitted treated wastewater discharge to the Pajaro River poses no threats to aquatic habitat, and thus during the TMDL implementation phase the Central Coast Water Board may use its Water Code section 13267 authorities to have the South County Regional Wastewater Authority estimate their current or future nutrient loading contribution to the Pajaro River, and the Central Coast Water Board may subsequently assess what, if any, modifications to the nutrient effluent limitations are needed to those currently specified in Order No. R3-2010-0009.

The City of San Juan Bautista Wastewater Treatment Facility (Order No. R3-2009-0019 NPDES No. CA0047902), is permitted to discharge treated wastewater to an unnamed drainage ditch that is tributary to the San Juan Creek. At this time, the hydraulic connectivity of this ditch with other creeks and drainages of the San Juan Valley is uncertain; however, elevated nutrient concentrations on the treated wastewater discharged to the ditch appear to be generally exceeding water quality numeric targets identified in these TMDLs. Central Coast Water Board may use its Water Code section 13267 authorities to have the City of San Juan Bautista estimate their nutrient loading contribution, and nutrient-related water quality impacts to downstream receiving waters. On the basis of this, and other information collected during TMDL implementation, the Central Coast Water Board will incorporate effluent

and receiving water limitations for the surface water discharge at the San Juan Bautista Wastewater Treatment Facility.

### **Domestic Animal and Livestock Waste Discharges:**

The water quality data available from stream reaches that exclusively drain grazing lands, or lands where grazed animals and farm animals can be expected to be present, indicate the nitrogen compounds and orthophosphate proposed water quality targets, and thus load allocations, are being met in these reaches. Based on available data, this source category appears to be meeting their load allocation. As such, no new regulatory requirements are deemed necessary or are being proposed.

It is important to note that the Pajaro River basin is subject to a Domestic Animal Waste Discharge Prohibition (Resolution No. R3-2009-0008) and are subject to compliance with an approved indicator bacteria TMDL load allocation. Implementation efforts by responsible parties to comply with this prohibition and with indicator bacteria load allocations will, as a practical matter, also reduce the risk of nitrogen and phosphorus loading to surface waters from domestic animal waste.

While this source category is expected to be currently meeting load allocations, the existing data does not conclusively establish that all unpermitted confined animal facilities, grazing animal operations, or equestrian facilities are meeting load allocations. For this reason, the Central Coast Water Board is not proposing new regulatory measures for this source category at this time, but more information will be obtained during the implementation phase of the TMDLs to further assess the level of nutrient contribution from these source categories, and to identify any actions, if necessary, to reduce loading.

### **Public and Private Golf Courses:**

Use of fertilizer on golf courses could conceivably be a source of nutrients to surface waters in any given watershed. Available data from creeks adjacent to golf courses in the Pajaro River basin, as well as information on regional and national golf course water quality data, suggest that golf courses would be expected to be meeting load allocations protective of designated beneficial uses in streams of the Pajaro River basin. Formal regulatory actions or regulatory oversight of golf courses to implement these TMDLs, therefore, is unwarranted at this time. Because anti-degradation is an element of all water quality standards, owners and operators of public and private golf courses should continue to implement turf management practices, which help to protect and maintain existing water quality, and to prevent any further surface water quality degradation.

While this source category is expected to be currently meeting load allocations, the existing data does not conclusively establish that all public and private golf courses in the Pajaro River basin are meeting load allocations. For this reason, the Central Coast Water Board is not proposing new regulatory measures for this source category at this time, but more information will be obtained during the implementation phase of the TMDLs to further assess the level of nutrient contribution from these source categories, and to identify any actions, if necessary, to reduce loading.

## **Tracking and Evaluation**

After the TMDLs are approved by OAL, the Central Coast Water Board periodically will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress toward achieving their allocations, dependent upon staff availability and priorities. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and the numeric goal.

Responsible parties may also demonstrate that although water quality objectives are not being achieved in receiving waters, controllable sources of nitrogen compounds and orthophosphate are not contributing to the exceedance. If this is the case, the Central Coast Water Board may re-evaluate the numeric goal and allocations. For example, the Central Coast Water Board may pursue and approve a site-specific objective. The site-specific objective would be based on evidence that natural conditions or background sources alone were the cause of exceedances of the Basin Plan water quality objectives.

Periodic reviews will continue until the water quality objectives are achieved. The implementation schedule for achieving this TMDL is 25 years after the date of approval by OAL.

### Optional Special Studies and Reconsideration of the TMDLs

Additional monitoring and voluntary optional special studies would be useful to evaluate the uncertainties and assumptions made in the development of these TMDLs. The results of special studies may be used to reevaluate waste load allocations and load allocations in these TMDLs. Implementing parties may submit work plans for optional special studies (if implementing parties choose to conduct special studies) for approval by the Executive Officer. Special studies completed and final reports shall be submitted for Executive Officer approval. Additionally, eutrophication is an active area of research. Consequently, ongoing scientific research on eutrophication and biostimulation may further inform the Water Board regarding waste load or load allocations that are protective against biostimulatory impairments, implementation timelines, and/or downstream impacts. At this time, staff maintains there is sufficient information to begin to implement these TMDLs and make progress towards attainment of water quality standards and the proposed allocations. However, in recognition of the uncertainties regarding nutrient pollution and biostimulatory impairments, staff proposes that the Water Board reconsider the waste load and load allocations, if merited by optional special studies and new research, ten years after the effective date of the TMDLs, which is upon approval by the OAL. A time schedule for optional studies and Central Coast Water Board reconsideration of the TMDL is presented in Table 4.9.18-4.

Further, the Central Coast Water Board may also reconsider these TMDLs, the nutrient water quality criteria, or other TMDL elements on the basis of potential future promulgation of a statewide nutrient policy for inland surface waters in the State of California.

**Table 4.9.18-4. Time schedule for optional studies and Water Board reconsideration of waste load allocations and load allocations**

Proposed Actions	Description	Time Schedule-Milestones
Optional studies work plans	Implementing parties shall submit work plans for optional special studies (if implementing parties choose to conduct special studies) for approval by the Executive Officer	By four years after the effective date of the TMDL
Final optional studies	Optional studies completed and final report submitted for Executive Officer approval.	By six years after the effective date of the TMDL
Reconsideration of TMDL	If merited by optional special studies or information from ongoing research into eutrophication issues, the Water Board will reconsider the waste load allocations and load allocations and/or implementation timelines adopted pursuant to this TMDL.	By eight years after the effective date of the TMDL

## 4.9.19 TMDL for Sediment Toxicity and Pyrethroid Pesticides in Sediment in the Lower Salinas River Watershed

Total Maximum Daily Loads for Sediment Toxicity and Pyrethroid Pesticides in sediment in the Lower Salinas River Watershed

The Regional Water Quality Control Board adopted these TMDLs on July 14, 2017. These TMDLs were approved by:

The State Water Resources Control Board on March 6, 2018  
 The California Office of Administrative Law on June 29, 2018  
 The U.S. Environmental Protection Agency on August 9, 2018

### Problem Statement

Surface waters in the lower Salinas River watershed are impaired for sediment toxicity to the aquatic invertebrate (*Hyalella azteca*) and pyrethroid pesticides in sediment. These surface waters do not meet the Basin Plan general narrative objectives for toxicity and pesticides and aquatic life beneficial uses are not protected. The aquatic habitat beneficial uses currently being degraded include the following: cold fresh water habitat (COLD), warm fresh water habitat (WARM), wildlife habitat (WILD), rare threatened or endangered species (RARE), estuarine habitat (EST), migration of aquatic organisms (MIGR), and spawning, and reproduction and/or early development (SPWN). The sediment toxicity has been linked in several studies and in the TMDL analysis predominantly to pyrethroid pesticides in sediment. Pyrethroid pesticides are used extensively for agricultural and urban insect pest control.

The following impairments are addressed with these TMDLs:

- Alisal Creek: sediment toxicity, pyrethroids
- Alisal Slough: sediment toxicity
- Blanco Drain: sediment toxicity
- Chualar Creek, sediment toxicity
- Espinosa Slough: sediment toxicity
- Gabilan Creek: sediment toxicity
- Merrit Ditch: sediment toxicity
- Natividad Creek: sediment toxicity, pyrethroids
- Old Salinas River: sediment toxicity
- Quail Creek: sediment toxicity
- Reclamation Canal: sediment toxicity, pyrethroids
- Salinas River (lower): sediment toxicity, pyrethroids
- Tembladero Slough: sediment toxicity, pyrethroids

### Numeric Targets

Numeric targets are water quality thresholds developed and used to ascertain when and where water quality objectives are achieved, and hence, when beneficial uses are protected.

#### Sediment Toxicity Numeric Target

Species and method identified in Table 4.9.19-1 shall be used to assess whether the sediment toxicity numeric target is achieved. Assessments will be conducted with receiving water(s) sampled at key indicator sites, which will be defined in proper sampling plans with quality assurance and quality controls consistent with SWAMP protocols.

**Table 4.9.19-1. Standard aquatic toxicity tests (sediment toxicity numeric target).**

Parameter	Test	Biological Endpoint Assessed
Sediment Toxicity	<i>Hyalella azteca</i> (10-day chronic)	Survival

Toxicity to invertebrates shall be tested using chronic toxicity test, 10-day sediment exposure with *Hyalella azteca* (USEPA, 2000). It is recommended (not required) that toxicity determinations be based on a comparison of the test organisms' response to the receiving water sample compared to the control using the Test of Significant Toxicity, also referred to as the TST statistical approach (USEPA 2010; Denton et al., 2011). If a sample is declared "fail" (i.e., toxic), then the target is not met and additional receiving water sample(s) should be collected and evaluated for this specific receiving water to determine the pattern of toxicity and whether a toxicity identification evaluation, also referred to as a TIE, needs to be conducted to determine the causative toxicant(s). If the causative toxicant(s) is already known (e.g., based on land use patterns and similar responses in sub-watersheds) then implementation of management practices, management plans etc. should be examined for effectiveness if already in place, or implemented to reduce the toxicant(s).

### **Pyrethroid Sediment Concentration Toxicity Unit Numeric Target**

The pyrethroid sediment concentration toxicity unit (TU) numeric targets are a comparison of toxic levels of pyrethroids in sediment to published criteria (refer to Table 4.9.19-2). Samples and criteria are for organic carbon normalized concentrations (oc). The pyrethroid TU formula is as follows:

$$\text{Pyrethroid TU} = \frac{\text{sample concentration (oc)}}{\text{known LC50 concentrations values (oc)}}$$

Pyrethroid TUs for the pyrethroid concentrations measured in sediment are summarized using the following formula. The summary is for two toxicity unit formulas but it could be applied to additional pyrethroids in found in Table 4.9.19-2:

$$\text{Sum Pyrethroid TUs} = \text{Pyrethroid TU (1)} + \text{Pyrethroid TU (2)}$$

The numeric target for the sum pyrethroid TUs is where:

$$\text{Sum Pyrethroid TUs} < 1.0$$

**Table 4.9.19-2. Pyrethroid sediment criteria.**

Chemical	LC 50 <sup>1</sup> ng/g <sup>2</sup> (ppb <sup>3</sup> )	LC50 ug/g <sup>4</sup> oc <sup>5</sup> (ppm <sup>6</sup> )	Reference
Bifenthrin	12.9	0.52	(Amweg et al., 2005)
Cyfluthrin	13.7	1.08	(Amweg et al., 2005)
Cypermethrin	14.87	0.38	(Maund et al., 2002) mean value
Esfenvalerate	41.8	1.54	(Amweg et al., 2005)
Lambda-Cyhalothrin	5.6	0.45	(Amweg et al., 2005)
Permethrin	200.7	10.83	(Amweg et al., 2005)

<sup>1</sup> Median lethal concentration (LC50) for amphipods (*Hyalella azteca*),

<sup>2</sup> nano grams per gram (ng/g),

<sup>3</sup> parts per billion,

<sup>4</sup> microgram per gram (ug/g),

<sup>5</sup> organic carbon normalized concentrations (oc),

<sup>6</sup> parts per million (ppm)

### **Numeric Targets for Pyrethroid Concentrations in Water**

UC Davis developed the water criteria (UC Davis Criteria) that are the basis of the water concentration targets for the pyrethroids addressed in the TMDL: bifenthrin, cyfluthrin and lambda-cyhalothrin; refer to Table 4.9.19-3 (Palumbo et al., 2010 and Fojut et al., 2010). The UC Davis Criteria represents a concentration of pyrethroids in water that should not affect aquatic life in the lower Salinas River watershed, or in other words, when a waterbody is protected.



The UC Davis Criteria were developed as criteria protective of aquatic life using a transparent and scientific methodology of statistically evaluating toxicity data for multiple species. The criteria were established for freely dissolved concentrations of the pyrethroids and not concentrations bound to suspended solids and dissolved organic material. For assessment, staff recommends the numeric targets for pyrethroid concentrations in water be compared to the freely dissolved (bioavailable) concentrations of pyrethroids in water and not whole water samples. However, staff supports environmental managers' choosing the appropriate assessment method and recognizes there are situations in which whole water samples may be an appropriate assessment method.

The UC Davis researchers noted that pyrethroid toxicity is inversely proportional to temperature, lower temperatures increase the sensitivity of organisms to pyrethroids, but it was infeasible for them to incorporate temperature into the criteria.

**Table 4.9.19-3. Pyrethroid water numeric targets.**

Chemical	Acute Target – CMC <sup>1</sup> ug/L <sup>3</sup> (ppb <sup>4</sup> )	Chronic Target – CCC <sup>2</sup> ug/L (ppb)	Reference
Bifenthrin	0.004	0.0006	(Palumbo et al., 2010)
Cyfluthrin	0.0003	0.00005	(Fojut et al., 2010)
Lambda-cyhalothrin	0.001	0.0005	(Fojut et al., 2010)

<sup>1</sup> CMC – Criterion Maximum Concentration (Acute: 1- hour average). Not to be exceeded more than once in a three-year period.

<sup>2</sup> CCC – Criterion Continuous Concentration (Chronic: 4-day [96-hour] average). Not to be exceeded more than once in a three-year period.

<sup>3</sup> microgram per liter (ug/L),

<sup>4</sup> parts per billion

## Source Analysis

Sediment toxicity was detected in stream sediments throughout the lower Salinas River watershed. Several special sediment monitoring studies in the watershed link the sediment toxicity to pyrethroid pesticides in both agricultural and municipal runoff. Watershed land use analysis indicates that the lower Salinas River watershed is comprised of 30% cropland and 17% developed urban areas. Pyrethroid pesticide use data was analyzed for detected pyrethroids and associated crop sources, which are as follows:

- Bifenthrin – strawberries, artichokes
- Cypermethrin – lettuce, spinach, broccoli, peas, other crops
- Esfenvalerate – artichoke, broccoli, lettuce
- Lambda-cyhalothrin – lettuce

Statewide urban pesticide studies indicate that pyrethroids are commonly detected in urban runoff and the primary sources are outdoor applications by pest control professionals and to a lesser extent consumer use.

## TMDLs

The sediment toxicity and pyrethroid in sediment loading capacities or TMDLs are the amount of pollutants that can be received in surface waters without exceeding the Basin Plan's pesticide and toxicity water quality objectives. TMDLs are calculated as the sum of waste load allocations and load allocation along with a margin of safety. A wasteload allocation is a TMDL allocated to point source dischargers in the watershed and load allocation is a TMDL allocated to nonpoint sources of pollution. According to the Code of Federal Regulations, Title 40, §130.2[i], TMDLs can be expressed in terms of either mass per time, toxicity, or other appropriate measure.

The TMDLs for sediment toxicity are equal to the sediment toxicity numeric targets, refer to Table 4.9.19-4, and the TMDLs for pyrethroid pesticides are equal to the pyrethroid sediment concentration toxicity unit numeric targets (see above section on Numeric Targets).

**Table 4.9.19-4. TMDLs.**

<u>TMDL</u>	<u>Criteria</u>
Sediment toxicity	Sediment toxicity numeric target
Pyrethroids in sediment	Pyrethroid sediment concentration toxicity unit numeric target

## Allocations and Responsible Parties

The allocations and parties responsible for the allocations are listed in the following table.

**Table 4.9.19-5. Wasteload and load allocations.**

<b>Waste Load Allocations</b>		
<b>Responsible Party</b>	<b>Source</b>	<b>Allocation</b>
City of Salinas - NPDES No. CA00049981	Municipal Stormwater	1 & 2
County of Monterey - NPDES No. CAS000004	Municipal Stormwater	1 & 2
<b>Load Allocations</b>		
<b>Responsible Party</b>	<b>Source</b>	<b>Allocation</b>
Owners/operators of irrigated agricultural lands in the lower Salinas River watershed	Discharges from irrigated lands	1 & 2
<u>Allocation-1</u> : Equal to Sediment Toxicity TMDLs		
<u>Allocation-2</u> : Equal to Pyrethroids in Sediment TMDLs		

## Controllable Water Quality Conditions

In accordance with the Basin Plan, controllable water quality shall be managed to conform or to achieve the water quality objectives and load allocations contained in these TMDLs. The Basin Plan defines controllable water quality conditions as follows: *“Controllable water quality conditions are those actions or circumstances resulting from man’s activities that may influence the quality of the waters of the State and that may be reasonably controlled.”* – Basin Plan Chapter 3, Water Quality Objectives, page III-2.

## Compliance with Anti-degradation Requirements

State and federal anti-degradation policies require, in part, that where surface waters are of higher quality than necessary to protect beneficial uses, the high quality of those waters must be maintained unless otherwise provided by the policies. The federal anti-degradation policy, 40 CFR 131.12(a), states in part, *“Where the quality of waters exceed levels necessary to support propagation of fish, shellfish, and wildlife and recreation in and on the water, that quality shall be maintained and protected unless the State finds, after full satisfaction of the intergovernmental coordination and public participation provisions of the State’s continuing planning process, that allowing lower water quality is necessary to accommodate important economic or social development in the area in which the waters are located...”*

Compliance with anti-degradation requirements may be determined on the basis of trends in declining water quality in applicable waterbodies, consistent with the methodologies and criteria provided in Section 3.10 of the California

303(d) Listing Policy (adopted, September 20, 2004, SWRCB Resolution No. 2004-0063). Section 3.10 of the California 303(d) Listing Policy explicitly addresses the anti-degradation component of water quality standards as defined in 40 CFR 130.2(j), and provides for identifying trends of declining water quality as a metric for assessing compliance with anti-degradation requirements.

Section 3.10 of the California 303(d) Listing Policy states that pollutant-specific water quality objectives need not be exceeded to be considered non-compliant with anti-degradation requirements: *"if the water segment exhibits concentrations of pollutants or water body conditions for any listing factor that shows a trend of declining water quality standards attainment"*.

## **Margin of Safety**

A margin of safety is incorporated in these TMDLs implicitly through conservative assumptions. The desired water quality is achieved through allocations and targets equal to desired water quality; hence an implicit conservative approach. If, during the TMDL implementation phase, staff develops numeric targets and TMDLs that better reflect the desired water quality, the allocations will be set equal to these modified targets and TMDLs.

## **Implementation**

### **Discharges from Irrigated Agricultural Lands:**

Implementing parties will comply with the Conditional Waiver of Waste Discharge Requirements for Irrigated Lands, Order R3-2017-0002, (Agricultural Order) and the Monitoring and Reporting Programs in accordance with Orders R3-2017-0002-01, R3-2017-0002-02, and R3-2017-0002-03 to meet load allocations and achieve the TMDL.

Current requirements in the Agricultural Order that will achieve the load allocations include:

1. Implement, and update as necessary, management practices to reduce pesticide loading.
2. Develop and update and implement Farm Plans. The Farm Plans need to incorporate measures designed to achieve load allocations assigned in this TMDL.
3. Implement monitoring and reporting requirements described in the Agricultural Order.

The purpose of the Agricultural Order requirements, in part, is for growers to implement management practices to achieve water quality standards, along with these TMDL allocations and numeric targets. The grower then assesses whether those implemented management practices are effective and will ultimately achieve water quality standards. If the grower determines through the assessment that the management practices will not achieve water quality standards, then the grower tries other, improved, management practices. The grower implements this trial-assessment, or iterative process, until he or she finds and implements practices that will achieve water quality standards, TMDL allocations, and numeric targets. The Agricultural Order contains reporting requirements that Water Board staff uses to verify that the iterative process is being implemented.

The TMDL implementation plan also recommends that grower utilize an interagency approach among the California Department of Pesticide Regulation (DPR), the State Water Resources Control Board, and the Central Coast Water Board to address impairments. The approach is described in the California Pesticide Management Plan for Water Quality (California Pesticide Plan), which is an implementation plan of the Management Agency Agreement (MAA) between DPR and the Water Boards.

### **Monitoring**

Owners and operators of irrigated agricultural lands will perform monitoring and reporting in accordance with Monitoring and Reporting Program Orders R3-2017-0002-01, R3-2017-0002-02, and R3-2017-0002-03 (agricultural monitoring program), or succeeding monitoring and reporting program orders as applicable to the operation.

Due to the present complexities in monitoring and evaluating freely dissolved concentrations of pyrethroids in water, staff recommends that the monitoring and evaluation of numeric targets for pyrethroid concentrations in water be conducted by state and/or regional monitoring programs such as SWAMP/CCAMP and the DPR surface water monitoring program. Staff recommends these programs and agricultural and municipal stormwater monitoring programs share monitoring results with each other. Staff recommends that the agricultural monitoring program continues to focus monitoring efforts on sediment toxicity and adds annual monitoring concentrations of pyrethroids in sediment.

## **Determination of Progress and Attainment of Load Allocations**

Demonstration of compliance with the load allocations is consistent with compliance with the Agricultural Order. Load allocations will be achieved through a combination of implementation of management practices and strategies to reduce pesticide loading and water quality monitoring.

To allow for flexibility, Central Coast Water Board staff will assess progress towards and attainment of load allocations using one or a combination of the following:

1. Attaining the load allocations in receiving waters.
2. Attaining toxicity numeric targets attributable to pesticides in receiving water.
3. Implementing management practices that are capable of achieving load allocations identified in this TMDL.
4. Providing sufficient evidence to demonstrate that they are and will continue to be in compliance with the load allocations; such evidence could include documentation submitted by the owner or operator to the Executive Officer that the owner or operator is not causing waste to be discharged to impaired waterbodies resulting or contributing to violations of the load allocations.

## **Municipal Stormwater Discharge:**

The Central Coast Water Board will require MS4 entities, the City of Salinas and Monterey County, to each develop and submit for Executive Officer approval a Wasteload Allocation Attainment Program (WAAP). The WAAP will be submitted within one year of approval of the TMDL by the Office of Administrative Law, or within one year of a stormwater permit renewal, whichever occurs first. The WAAP will include descriptions of the actions that will be taken by the MS4 entity to attain the TMDL waste load allocations.

Urban stormwater pesticide problems are not unique to the MS4s in the Salinas River watershed, but are problems faced by MS4s throughout the state. Staff recognizes that attainment of water quality goals in the TMDL will rely on the effectiveness of statewide pesticide programs and regulations by California Department of Pesticide Regulation (DPR) to control pesticides. The MS4s are encouraged to participate in statewide programs and regulations to help attain the TMDL and describe in the WAAP how the MS4s plan to support and engage in the statewide efforts. MS4s are encouraged to include in the WAAP mitigation measures developed in the DPR surface water regulations as stormwater Best Management Practices (BMPs). The statewide program is described in the California Pesticide Management Plan for Water Quality (California Pesticide Plan), which is an implementation plan of the Management Agency Agreement (MAA) between DPR and the Water Boards.

Waste load allocations will be achieved through implementation of management practices and strategies to reduce pesticide loading, and wasteload allocation attainment will be demonstrated through water quality monitoring. Implementation can be conducted by MS4s specifically and/or through statewide programs addressing urban pesticide water pollution. The WAAP may include participation in statewide efforts, by organizations such as California Stormwater Quality Association (CASQA), that coordinate with DPR and other organizations taking actions to protect water quality from the use of pesticides in the urban environment.

## **MS4 Stormwater Monitoring**

The MS4s are required to develop and submit monitoring programs as part of their WAAP. The goals of the monitoring programs are described in the requirements of the WAAP.

The MS4s must prepare a detailed description, including a schedule, of a monitoring program the MS4 will implement to assess discharge and receiving water quality, BMP effectiveness, and progress towards any interim targets and ultimate attainment of the MS4s' wasteload allocations. The monitoring program shall be designed to validate BMP implementation efforts and quantitatively demonstrate attainment of interim and final wasteload allocations. The Central Coast Water Board may approve participation in statewide or regional monitoring programs as meeting all, or a portion of monitoring requirements.

Staff encourages the implementing parties to develop and submit creative and meaningful monitoring programs. Monitoring strategies can use a phased approach, for example, whereby outfall or receiving water monitoring is phased in after best management practices have been implemented and assessed for effectiveness. Pilot projects where best management practices are implemented in well-defined areas covering a fraction of the MS4 that

facilitate accurate assessment of how well the best management practices control pollution sources are acceptable, with the intent of successful practices then being implemented in other or larger parts of the MS4.

### **Determination of Progress and Attainment of Waste Load Allocations**

Waste load allocations will be achieved through a combination of implementation of management practices and strategies to reduce pesticide loading, and water quality monitoring. To allow for flexibility, Water Board staff will assess progress towards and attainment of waste load allocations using one or a combination of the following:

Attaining the waste load allocations in the receiving water.

Demonstrating compliance by measuring pesticide concentrations and sediment toxicity at stormwater outfalls.

Any other effluent limitations and conditions that are consistent with the assumptions and requirements of the waste load allocations.

MS4 entities may be deemed in compliance with waste load allocations through implementation and assessment of pollutant loading reduction projects, capable of achieving interim and final waste load allocations identified in this TMDL in combination with water quality monitoring for a balanced approach to determining program effectiveness. Actions can also be demonstrated through participation in statewide efforts, through organizations such as California Stormwater Quality Association that coordinate with DPR and other organizations to protect water quality from the use of pesticides.

### **Timelines**

The estimated date to achieve the allocations from municipal sources is five years after approval of the TMDL by the Office of Administrative Law. This estimate is based on the utilization of the existing DPR urban pyrethroid regulations to achieve municipal TMDLs. The estimated timeframe to achieve Agricultural allocations is 10 years after Office of Administrative Law approval. The agricultural timeline accounts for the need to develop agricultural pyrethroid implementation efforts.

**Table 4.9.19-6. TMDL time schedule.**

<b>Year After Approval</b>	<b>Milestone</b>
Current	Existing DPR urban pyrethroid regulations that were adopted in 2012.
3 Years	Agricultural program developed to address sediment toxicity and pyrethroids in sediment
5 Years	Municipal allocations achieved to meet TMDLs
10 years	Agricultural allocations achieved to meet TMDLs
15 Years	Targets achieved in receiving waters as indicators of meeting TMDLs

### **Tracking and Evaluation**

After the TMDLs are approved by Office of Administrative Law, the Central Coast Water Board periodically will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress toward achieving their allocations, dependent upon staff availability and priorities. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and the numeric goal.

## 4.9.20 TMDL for Nitrogen and Phosphorus Compounds in Streams of the Franklin Creek Watershed.

Total Maximum Daily Load for Nitrogen and Phosphorus Compounds in Streams of the Franklin Creek Watershed

The Regional Water Quality Control Board adopted these TMDLs on March 22-23, 2018.  
These TMDLs were approved by:

The State Water Resources Control Board on November 6, 2018  
The California Office of Administrative Law on March 4, 2019  
The U.S. Environmental Protection Agency on May 9, 2019

### Problem Statement

The discharge of nitrogen and phosphorus compounds are occurring in surface waters at levels which are impairing a spectrum of beneficial uses and, therefore, constitute a serious water quality problem. The municipal and domestic drinking water supply (MUN) beneficial use, groundwater recharge (GWR) beneficial use, and the range of aquatic habitat beneficial uses are not protected. The pollutants addressed in these TMDLs are nitrate, total nitrogen, and total phosphorus.

The TMDLs protect and restore the MUN and GWR beneficial uses, as well as several aquatic habitat beneficial uses that are currently being degraded by violations of the biostimulatory substances objective. The aquatic habitat beneficial uses currently being degraded include the following: wildlife habitat (WILD), cold fresh water habitat (COLD), warm fresh water habitat (WARM), migration of aquatic organisms (MIGR), spawning, reproduction, and/or early development (SPWN), preservation of biological habitats of special significance (BIOL), and rare, threatened, or endangered species (RARE). In addition, current or potential future beneficial uses of the agricultural water supply beneficial use (AGR) are not being supported. Nitrate can create problems not only for water supplies and aquatic habitat, but also potentially for nitrogen sensitive crops (grapes, avocado, citrus) by detrimentally impacting crop yield or quality.

The following impairments are addressed with these TMDLs:

- Franklin Creek: nitrate, nutrients (biostimulatory substances objective)

### Numeric Targets

Numeric targets are water quality thresholds developed and used to ascertain when and where water quality objectives are achieved, and hence, when beneficial uses are protected.

#### **Target for Nitrate (MUN and GWR standards)**

To support MUN and GWR beneficial uses, the nitrate numeric target is 10 milligrams per liter (mg/L) as nitrogen. This numeric target is the same as the Basin Plan's numeric nitrate water quality objective protective of drinking water beneficial uses and groundwater recharge beneficial uses.

#### **Targets for Biostimulatory Substances (total nitrogen and total phosphorus)**

The Basin Plan contains the following narrative water quality objectives for biostimulatory substances:  
"Waters shall not contain biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect beneficial uses."

To implement this narrative objective, staff developed scientifically peer reviewed numeric targets, based on established methodologies and approaches. The numeric targets for biostimulatory substances are presented in Table 4.9.20-1.

**Table 4.9.20-1. Numeric targets for biostimulatory substances.**

Waterbody	Total Nitrogen (mg/L)	Total Phosphorus (mg/L)
Franklin Creek	1.1 Maximum Dry Season Samples (May 1 – October 31)	0.075 Maximum Dry Season Samples (May 1 – October 31)
	8 Maximum Wet Season Samples (November 1 - April 30)	0.3 Maximum Wet Season Samples (November 1 - April 30)

**Targets for Nutrient-Response Indicators (dissolved oxygen, chlorophyll a, and microcystins)**

Dissolved oxygen, chlorophyll a, and microcystin numeric targets are identified to assess biostimulatory conditions within Franklin Creek and to provide primary indicator metrics to assess biological responses to future nutrient reductions.

The dissolved oxygen numeric target for Franklin Creek is the same as the Basin Plan numeric water quality objective which states that dissolved oxygen concentrations shall not be reduced below 7.0 mg/L at any time.

Another dissolved oxygen numeric target for Franklin Creek is the same as the Basin Plan numeric water quality objective for all inland surface waters, enclosed bays and estuaries which states that median dissolved oxygen saturation should not fall below 85% saturation as a result of controllable water quality conditions.

To assess biostimulatory conditions and dissolved oxygen imbalances, the numeric water quality target indicative of excessive dissolved oxygen saturation is 13 mg/L (i.e., water column dissolved oxygen concentrations should not to exceed 13 mg/L).

For concentrations of chlorophyll a in Franklin Creek, the numeric water quality target for chlorophyll a is not to exceed 15 micrograms per liter (µg/L) in the water column.

For concentrations of microcystins in Franklin Creek, the numeric water quality target for microcystins is 0.8 micrograms per liter (µg/L) and includes microcystin congeners LA, LR, RR, and YR.

**Table 4.9.20-2. Numeric targets for nutrient response indicators.**

Waterbody	Dissolved oxygen concentration (mg/L)	Dissolved oxygen saturation (%)	Dissolved oxygen super-saturation (mg/L)	Chlorophyll a (µg/L)	Microcystins (µg/L) <sup>1</sup>
Franklin Creek	7.0 or greater	Median of 85 or greater	13 Not to exceed	15 Not to exceed	0.8 Not to exceed

<sup>1</sup> Includes microcystin congeners LA, LR, RR, and YR.

**Source Analysis**

Discharges of nitrogen and phosphorus compounds originating from irrigated agriculture, municipal NPDES-permitted stormwater system discharges, industrial and construction NPDES-permitted stormwater sources, and

natural sources are contributing loads to receiving waters. Irrigated agriculture is the largest source of controllable water column nutrient loads in the Franklin Creek watershed and this source category is not currently meeting its proposed load allocation. Municipal NPDES-permitted stormwater sources are a relatively minor source of nitrogen and phosphorus compounds, but can be locally significant. Sources associated with industrial and construction NPDES-permitted facilities are currently meeting proposed load allocations.

## TMDLs

The following TMDLs will result in attainment of water quality standards and will rectify impairments described in the Problem Statement.

The nitrate TMDL for all streams of Franklin Creek required to support MUN beneficial uses is:

- Nitrate concentration shall not exceed 10 mg/L as nitrogen in receiving waters.

The total nitrogen and total phosphorus TMDLs for all reaches of Franklin Creek are:

- For dry season (May 1 to October 31): Total nitrogen concentration shall not exceed 1.1 mg/L in receiving waters; total phosphorus concentration shall not exceed 0.075 mg/L in receiving waters, and
- For wet season (November 1 to April 30): Nitrate concentration shall not exceed 8.0 mg/L as nitrogen in receiving waters; total phosphorus concentration shall not exceed 0.3 mg/L in receiving waters.

The TMDLs are considered achieved when water quality conditions meet all regulatory and policy requirements necessary for removing the impaired waters from the Clean Water Act section 303(d) List of impaired waters.

## Final Allocations and Interim Allocations

Owners and operators of irrigated lands, municipal NPDES-permitted stormwater entities, industrial and construction NPDES-permitted stormwater sources, and natural sources, are assigned nitrate, total nitrogen, and total phosphate allocations equal to the TMDL and numeric targets.

The final allocations to responsible parties are shown in Table 4.9.20-3. The final allocations are equal to the TMDLs and should be achieved 25-years after the TMDL effective date. Unlike the load-based TMDL method, the concentration-based allocations do not add up to the TMDL because concentrations of individual pollution sources are not additive.

Recognizing that achievement of the more stringent final dry season biostimulatory allocations embedded in Table 4.9.20-3 may require a significant amount of time to achieve, interim allocations are identified. Interim allocations will be used as benchmarks in assessing progress towards the final allocations. Interim allocations are shown in Table 4.9.20-4.

## Controllable Water Quality Conditions

In accordance with the Basin Plan, controllable water quality shall be managed to conform or to achieve the water quality objectives and load allocations contained in these TMDLs. The Basin Plan defines controllable water quality conditions as follows: *“Controllable water quality conditions are those actions or circumstances resulting from man’s activities that may influence the quality of the waters of the State and that may be reasonably controlled.”* – Basin Plan Chapter 3, Water Quality Objectives, page 29.

## Compliance with Anti-degradation Requirements

State and federal anti-degradation policies require, in part, that where surface waters are of higher quality than necessary to protect beneficial uses, the high quality of those waters must be maintained unless otherwise provided by the policies. The federal anti-degradation policy, 40 CFR 131.12(a), states in part, *“Where the quality of waters exceed levels necessary to support propagation of fish, shellfish, and wildlife and recreation in and on the water, that quality shall be maintained and protected unless the State finds, after full satisfaction of the intergovernmental coordination and public participation provisions of the State’s continuing planning process, that allowing lower water quality is necessary to accommodate important economic or social development in the area in which the waters are located...”*



Compliance with anti-degradation requirements may be determined on the basis of trends in declining water quality in applicable waterbodies, consistent with the methodologies and criteria provided in section 3.10 of the California 303(d) Listing Policy (adopted, September 20, 2004, SWRCB Resolution No. 2004-0063). Section 3.10 of the California 303(d) Listing Policy explicitly addresses the anti-degradation component of water quality standards as defined in 40 CFR 130.2(j), and provides for identifying trends of declining water quality as a metric for assessing compliance with anti-degradation requirements.

Section 3.10 of the California 303(d) Listing Policy states that pollutant-specific water quality objectives need not be exceeded to be considered non-compliant with anti-degradation requirements: *“if the water segment exhibits concentrations of pollutants or water body conditions for any listing factor that shows a trend of declining water quality standards attainment.”*

Practically speaking, this means that, for example, stream reaches or waterbodies that have a concentration-based TMDL allocation of 10 mg/L nitrate as nitrogen, and if current water quality or future water quality assessments in the stream reach indicates nitrate as nitrogen is well under 10 mg/L, the allocation does not give license for controllable nitrogen sources to degrade the water resource up to the maximum allocation (10 mg/L nitrate as nitrogen).

**Table 4.9.20-3. Final allocations and responsible parties.**

FINAL WASTELOAD ALLOCATIONS (WLAs) <sup>A,B</sup>				
Waterbody <sup>C</sup>	Party Responsible for Allocation & NPDES/WDR number	Receiving Water Nitrate as N WLA (mg/L)	Receiving Water Total Nitrogen as N WLA (mg/L)	Receiving Water Total Phosphorus as P WLA (mg/L)
Franklin Creek	City of Carpinteria (Stormdrain discharges to MS4s) Stormwater Permit NPDES No. CAS000004	10 Year-round	1.1 Dry season (May 1 – October 31)	0.075 Dry season (May 1 – October 31)
	County of Santa Barbara (Stormdrain discharges to MS4s) Stormwater General Permit NPDES No. CAS000004		8 Wet season (November 1 - April 30)	0.3 Wet season (November 1 - April 30)
	Industrial stormwater general permit (stormdrain discharges from industrial facilities) NPDES No. CAS000001			
	Construction stormwater general permit (stormdrain discharges from construction operations) NPDES No. CAS000002			
FINAL LOAD ALLOCATIONS (LAs) <sup>A,B</sup>				
Waterbody <sup>C</sup>	Party Responsible for Allocation (Source)	Receiving Water Nitrate as N LA (mg/L)	Receiving Water Total Nitrogen as N LA (mg/L)	Receiving Water Total Phosphorus as P LA (mg/L)
Franklin Creek	Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)	10 Year-round	1.1 Dry season (May 1 – October 31)	0.075 Dry season (May 1 – October 31)
	No responsible party (Natural sources)		8 Wet season (November 1 - April 30)	0.3 Wet season (November 1 - April 30)

<sup>A</sup> Federal and state anti-degradation requirements apply to all wasteload and load allocations.

<sup>B</sup> Achievement of final wasteload and load allocations to be determined on the basis of the number of measured exceedances and/or other criteria set forth in Section 4 of the *Water Quality Control Policy for Developing California's Clean Water Act section 303(d) List*, September 2004, amended February 2015 (Listing Policy).

<sup>C</sup> Waterbody name includes all reaches of named waterbody and waterbodies that are tributary to named waterbody.

The parties responsible for the allocation to controllable sources are not responsible for the allocation to natural sources.

**Table 4.9.20-4. Interim Allocations.**

<b>INTERIM WASTELOAD ALLOCATIONS (WLAs)</b>			
<b>Waterbody</b>	<b>Party Responsible for Achieving Wasteload Allocation (Source)</b>	<b>First Interim WLA</b>	<b>Second Interim WLA</b>
Franklin Creek	<p>City of Carpinteria (Stormdrain discharges to MS4s) Stormwater General Permit NPDES No. CAS000004</p> <p>County of Santa Barbara (Stormdrain discharges to MS4s) Stormwater General Permit NPDES No. CAS000004</p> <p>Industrial stormwater general permit (stormdrain discharges from industrial facilities) NPDES No. CAS000001</p> <p>Construction stormwater general permit (stormdrain discharges from construction operations) NPDES No. CAS000002</p>	<p>10 years after effective date of the TMDLs</p> <p>Achieve MUN standard-based allocations:</p> <p>10 mg/L Nitrate as Nitrogen</p>	<p>15 years after effective date of the TMDLs</p> <p>Achieve Wet Season (Nov. 1 to Apr. 30) Biostimulatory target-based TMDL allocations:</p> <p>8 mg/L Total Nitrogen</p> <p>0.3 mg/L Total Phosphorus</p>
<b>INTERIM LOAD ALLOCATIONS (LAs)</b>			
<b>Waterbody</b>	<b>Party Responsible for Achieving Load Allocation (Source)</b>	<b>First Interim LA</b>	<b>Second Interim LA</b>
Franklin Creek	<p>Owners/operators of irrigated agricultural lands (Discharges from irrigated lands)</p>	<p>10 years after effective date of the TMDLs</p> <p>Achieve MUN standard-based allocations:</p> <p>10 mg/L Nitrate as Nitrogen</p>	<p>15 years after effective date of the TMDLs</p> <p>Achieve Wet Season (Nov. 1 to Apr. 30) Biostimulatory target-based TMDL allocations:</p> <p>8 mg/L Total Nitrogen</p> <p>0.3 mg/L Total Phosphorus</p>

## Margin of Safety

A margin of safety is incorporated implicitly in the TMDLs through conservative model assumptions and statistical analysis. In addition, an explicit margin of safety is incorporated by reserving 20% of the load, calculated on a concentration basis, from wet season allocations.

## Implementation

### Discharges from Irrigated Agricultural Lands

Owners and operators of irrigated agricultural land must comply with the Conditional Waiver of Waste Discharge Requirements for Discharges from Irrigated Lands (Order R3-2017-0002; the Agricultural Order), or their renewals or replacements, to meet load allocations and achieve the TMDLs. The requirements in these orders, and their

renewals or replacements in the future, will implement the TMDLs and rectify the impairments addressed in the TMDLs.

Current requirements in the Agricultural Order that will achieve the load allocations include:

- A. Implement, and update as necessary, management practices to reduce nutrient loading.
- B. Maintain existing, naturally occurring riparian vegetative cover in aquatic habitat areas.
- C. Develop/update and implement Farm Plans.
- D. Properly destroy abandoned groundwater wells.
- E. Develop and initiate implementation of an Irrigation and Nutrient Management Plan (INMP) or alternative certified by a Professional Soil Scientist, Professional Agronomist, or Crop Advisor certified by the American Society of Agronomy, or similarly qualified professional.

The current Agricultural Order provides the requirements necessary to implement this TMDL. Therefore, no new requirements are proposed as part of this TMDL.

### Monitoring

Owners and operators of irrigated agricultural lands must perform monitoring and reporting in accordance with the Conditional Waiver of Waste Discharge Requirements for Discharges from Irrigated Lands, Monitoring and Reporting Program Orders R3-2017-0002-01, R3-2017-0002-02, and R3-2017-0002-03, as applicable, or their renewals or replacements.

### Determining Progress Towards and Attainment of Load Allocations

Load allocations will be achieved through a combination of implementation of management practices and strategies to reduce nitrogen and phosphorus compound loading, and water quality monitoring. Flexibility to allow owners/operators of irrigated lands to demonstrate progress towards and attainment of load allocations is a consideration. Additionally, staff is aware that not all implementing parties are necessarily contributing to or causing a surface water impairment. However, it is important to recognize that impacting shallow groundwater with nutrient pollution may also impact surface water quality via baseflow loading contributions to the surface waterbodies.

To allow for flexibility, Central Coast Water Board staff will assess progress towards and attainment of load allocations using one or a combination of the following:

1. Owners/operators of irrigated lands may show progress towards attaining load allocations by implementing management practices that are capable of achieving interim and final load allocations identified in this TMDL;
2. Demonstrating quantifiable receiving water mass load reductions;
3. Attaining the nutrient load allocations in the receiving water;
4. Attaining receiving water TMDL numeric targets for nutrient-response indicators (i.e., dissolved oxygen water quality objectives, chlorophyll a targets and microcystin targets) and mitigation of downstream nutrient impacts to receiving waterbodies may constitute a demonstration of attainment of the nitrate, nitrogen and phosphorus-based seasonal biostimulatory load allocations. Note that implementing parties are strongly encouraged to maximize overhead riparian canopy, where and if appropriate, using riparian vegetation, because doing so could result in achieving nutrient-response indicator targets before allocations are achieved;
5. Owners/operators of irrigated lands may provide sufficient evidence to demonstrate that they are and will continue to attain the load allocations; such evidence could include documentation submitted by the owner/operator to the Executive Officer that the owner/operator is not causing waste to be discharged to impaired waterbodies resulting or contributing to violations of the load allocations.

### **Storm Drain Discharges to Municipal Separate Storm Sewer Systems**

The Central Coast Water Board will address nitrogen and phosphate compounds discharged from municipal separate storm sewer systems (MS4s) by regulating the MS4 entities under the provisions of the State Water Resource Control Board's General Permit for the Discharges of Storm Water from Small Municipal Separate Storm Sewer Systems (General Permit, Water Quality Order No. 2013-0001-DWA, NPDES CAS000004), or subsequent General Permits. To address the MS4 wasteload allocations, the Central Coast Water Board will require MS4 enrollees that discharge to surface waterbodies impaired by excess nutrients or by biostimulation to address these impairments by developing and implementing a Wasteload Allocation Attainment Program.

The Central Coast Water Board will require MS4 entities to develop and submit for Executive Officer approval a Wasteload Allocation Attainment Program consistent with the requirements of the General Permit, or with any subsequent General Permits. The Wasteload Allocation Attainment Program shall include descriptions of the actions that will be taken by the MS4 entity to attain the TMDL wasteload allocations.

#### MS4 Stormwater Monitoring

The MS4s are required to develop and submit monitoring programs as part of their WAAP. The goals of the monitoring programs are described in the requirements of the WAAP.

The MS4s must prepare a detailed description, including a schedule, of a monitoring program the MS4 will implement to assess discharge and receiving water quality, BMP effectiveness, and progress towards any interim targets and ultimate attainment of the MS4s' wasteload allocations. The monitoring program shall be designed to validate BMP implementation efforts and quantitatively demonstrate attainment of interim and final wasteload allocations. The Central Coast Water Board may approve participation in statewide or regional monitoring programs as meeting all, or a portion of monitoring requirements.

Staff encourages the implementing parties to develop and submit creative and meaningful monitoring programs. Monitoring strategies can use a phased approach, for example, whereby outfall or receiving water monitoring is phased in after best management practices have been implemented and assessed for effectiveness. Pilot projects where best management practices are implemented in well-defined areas covering a fraction of the MS4 that facilitate accurate assessment of how well the best management practices control pollution sources are acceptable, with the intent of successful practices then being implemented in other or larger parts of the MS4.

#### Determining Progress Towards and Attainment of Load Allocations

Wasteload allocations will be achieved through a combination of implementation of management practices and strategies to reduce nitrogen and phosphorus compound loading, and water quality monitoring.

To allow for flexibility, Central Coast Water Board staff will assess progress towards and attainment of wasteload allocations using one or a combination of the following:

1. Demonstrate progress toward and attainment of wasteload allocations by measuring concentrations in stormdrain outfalls;
2. Demonstrate progress toward and attainment of wasteload allocations by measuring load reductions on mass basis at stormdrain outfalls;
3. Attaining the wasteload allocations in the receiving water;
4. Attaining receiving water TMDL numeric targets for nutrient-response indicators (i.e., dissolved oxygen water quality objectives, chlorophyll *a* targets and microcystin targets) and mitigation of downstream nutrient impacts to receiving waterbodies may constitute a demonstration of the attainment of the nitrate, nitrogen, and orthophosphate-based seasonal biostimulatory wasteload allocations. Note that implementing parties are strongly encouraged to maximize overhead riparian canopy using riparian vegetation, where and if appropriate, because doing so could result in achieving nutrient-response indicator targets before allocations are achieved (resulting in a less stringent allocation);
5. MS4s may demonstrate progress toward and attainment of wasteload allocations through implementation and assessment of pollutant loading reduction projects and assessment of BMPs capable of achieving interim and final wasteload allocations identified in this TMDL in combination with water quality monitoring for a balanced approach to determining program effectiveness; and
6. Any other effluent limitations and conditions which are consistent with the assumptions and requirements of the wasteload allocations.

#### **Industrial and Construction Stormwater Discharges**

Based on evidence and information provided in the TMDL report (attachment 2 to the staff report), NPDES stormwater-permitted industrial facilities and construction sites in the Franklin Creek watershed would not be expected to be a significant risk or cause of the observed nutrient water quality impairments, and these types of facilities are generally expected to be currently meeting proposed wasteload allocations. Therefore, at this time, additional regulatory measures for this source category are not warranted. However, according to the U.S. Environmental Protection Agency and the State Water Resources Control Board, all NPDES-permitted point

sources identified in a TMDL must be given a wasteload allocation, even if their current load to receiving waters is zero.

To maintain existing water quality and prevent any further water quality degradation, these permitted industrial facilities and construction operators shall continue to implement and comply with the requirements of the statewide Industrial General Permit (Order No. 2014-0057-DWQ, NPDES No. CAS000001) or the Construction General Permit (Order No. 2012-0006-DWQ, NPDES No. CAS000002), or any subsequent Industrial or Construction General Permits.

Available information does not conclusively demonstrate that stormwater from all industrial facilities and construction sites are meeting wasteload allocations. More information may be obtained during the implementation phase of these TMDLs to further assess the level of nutrient contributions to surface waters from these source categories, and to identify any actions needed to reduce nutrient loading.

## **Tracking and Evaluation**

After the TMDLs are approved by OAL, the Central Coast Water Board periodically will perform a review of implementation actions, monitoring results, and evaluations submitted by responsible parties of their progress toward achieving their allocations, dependent upon staff availability and priorities. The Central Coast Water Board will use annual reports, nonpoint source pollution control implementation programs, evaluations submitted by responsible parties, and other available information to determine progress toward implementing required actions and achieving the allocations and numeric targets.

Responsible parties may also demonstrate that although water quality objectives are not being achieved in receiving waters, controllable sources of nitrogen and phosphorus compounds are not contributing to the exceedance. If this is the case, the Central Coast Water Board may re-evaluate numeric targets and allocations. For example, the Central Coast Water Board may pursue and approve a site-specific objective. The site-specific objective would be based on evidence that natural conditions or background sources alone were the cause of exceedances of the Basin Plan water quality objectives.

Periodic reviews will continue until the water quality objectives are achieved. The implementation schedule for achieving this TMDL is 25 years after the date of approval by OAL (the effective date).

## **Optional Special Studies and Reconsideration of the TMDLs**

Additional monitoring and voluntary optional special studies would be useful to evaluate the uncertainties and assumptions made in the development of these TMDLs. The results of special studies may be used to re-evaluate wasteload allocations and load allocations in these TMDLs. Implementing parties may submit work plans for optional special studies (if implementing parties choose to conduct special studies) for approval by the Executive Officer. Special studies completed and final reports shall be submitted for Executive Officer approval. Additionally, eutrophication is an active area of research. Consequently, ongoing scientific research on eutrophication and biostimulation may further inform the Central Coast Water Board regarding wasteload or load allocations that are protective against biostimulatory impairments, and help assess implementation timelines, and/or downstream impacts. At this time, staff maintains there is sufficient information to begin to implement these TMDLs and make progress towards attainment of water quality standards and the proposed allocations. However, in recognition of the uncertainties regarding nutrient pollution and biostimulatory impairments, staff proposes that the Central Coast Water Board reconsider the wasteload and load allocations, if merited by optional special studies and new research, ten years after the effective date of the TMDLs, which is upon approval by the OAL. A time schedule for optional studies and Central Coast Water Board reconsideration of the TMDL is presented in Table 4.9.20-5.

Further, the Central Coast Water Board may also reconsider these TMDLs, the nutrient water quality criteria, or other TMDL elements on the basis of potential future promulgation of a statewide nutrient policy for inland surface waters in the State of California.

**Table 4.9.20-5. Time schedule for optional studies and Central Coast Water Board reconsideration of wasteload allocations and load allocations.**

Proposed Actions	Description	Time Schedule-Milestones
Optional studies work plans	Implementing parties shall submit work plans for optional special studies (if implementing parties choose to conduct special studies) for approval by the Executive Officer.	By four years after the effective date of the TMDL
Final optional studies	Optional studies completed and final report submitted for Executive Officer approval.	By six years after the effective date of the TMDL
Reconsideration of TMDL	If merited by optional special studies or information from ongoing research into eutrophication issues, the Water Board will reconsider the wasteload allocations and load allocations and/or implementation timelines adopted pursuant to this TMDL.	By eight years after the effective date of the TMDL

## 4.10 TMDLs Established by Actions Other Than a Basin Plan Amendment

**Table 4.10-1.** TMDLs approved through regulatory actions other than a Basin Plan amendment as of November 25, 2015. *EO Cert.* indicates approval by certification by the Central Coast Water Board Executive Officer.

Approval Date	Resolution No.	USEPA Approval Date	Name of TMDL
09/15/2004	R3-2000-0003	01/14/2003	TMDL for Nitrate in the San Lorenzo River Watershed
03/19/2004	R3-2004-0029	06/21/2004	TMDL and Implementation Plan for Mercury in Clear Creek and Hernandez Reservoir
12/03/2004	R3-2004-0165	03/01/2005	TMDL and Implementation Plan for Nutrients in Los Osos Creek, Warden Creek, and Warden Lake Wetland
12/02/2005	R3-2005-0131	10/13/2006	TMDL and Implementation Plan for Nitrate in Pajaro River and Llagas Creek
07/07/2006	R3-2006-044	07/19/2007	TMDL and Implementation Plan for Nutrients and Dissolved Oxygen in Chorro Creek
05/05/2011	R3-2011-0005	10/07/2011	TMDL and Implementation Plan for Chlorpyrifos and Diazinon in the Lower Salinas River Watershed, Monterey County
05/17/2011	None. EO Cert	11/30/ 2011	TMDL for Fecal Coliform and Alternative Implementation Program for the Tularcitos Creek Subwatershed, Monterey County
05/17/2011	None. EO Cert	11/30/ 2011	TMDL for Fecal Indicator Bacteria and Alternative Implementation Program for the Arroyo de la Cruz Watershed, Monterey County
05/17/2011	None. EO Cert	11/30/ 2011	TMDL for Fecal Indicator Bacteria and Alternative Implementation Program for the Cholame Creek Watershed, San Luis Obispo and Monterey Counties
05/17/2011	None. EO Cert	11/30/ 2011	TMDL for Fecal Indicator Bacteria and Alternative Implementation Program for the Lower San Antonio River Subwatershed, Monterey and San Luis Obispo Counties
05/17/2011	None. EO Cert	11/30/ 2011	TMDL for Fecal Indicator Bacteria and Alternative Implementation Program for the San Lorenzo Creek Watershed, Monterey and San Benito Counties
05/03/2012	R3-2012-0019	06/04/2012	TMDL and Implementation Plan for Chlorpyrifos in the San Antonio Creek Watershed, Santa Barbara County
05/03/2012	R3-2012-0018	06/11/2012	TMDL and Implementation Plan for Nitrate for the Los Berros Creek Subwatershed, San Luis Obispo County
03/14/2013	R3-2013-0004	06/13/2013	TMDL for Diazinon and Additive Toxicity with Chlorpyrifos in the Arroyo Paredon Watershed, Santa Barbara County
05/30/2013	R3-2013-0012	08/20/2013	TMDL and Implementation Plan for Nitrate in the Bell Creek Watershed, Santa Barbara County
05/30/2013	R3-2013-0030	09/04/2013	TMDL and Implementation Strategy for Chloride and Sodium for the Jalama Creek Subwatershed, Santa Barbara County
07/11/2013	R3-2013-0011	11/12/2013	TMDL for Chlorpyrifos and Diazinon in the Pajaro River Watershed, Monterey, San Benito, Santa Clara, and Santa Cruz Counties



<b>Approval Date</b>	<b>Resolution No.</b>	<b>USEPA Approval Date</b>	<b>Name of TMDL</b>
12/05/2013	R3-2013-0058	02/13/2014	TMDL for Boron in the Estrella River Basin, San Luis Obispo and Monterey Counties.
12/05/2013	R3-2013-0050	02/13/2014	TMDL for Nitrate in the Arroyo Paredon Watershed, Santa Barbara County
03/07/2014	R3-2014-0011	07/31/2014	Glen Annie Canyon, Tecolotito Creek, and Carneros Creek Nitrate TMDL
05/29/2014	None. EO Cert	11/25/2015	San Lorenzo River Watershed (including San Lorenzo River, Branciforte Creek and Zayante Creeks) and Arana Gulch Watershed Chlorpyrifos TMDL

# Chapter 5. Plans and Policies

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In addition to the Implementation Plan, many other plans and policies direct State and Regional Board actions or clarify the Regional Board's intent. The following pages contain brief descriptions of State Board plans and policies and numerous Regional Board plans and policies. Copies of the State and Regional Board policies are contained in the Appendix.

## 5.1 State Water Resources Control Board Plans and Policies

The State Water Resources Control Board (State Board) has adopted a number of plans and policies for Statewide water quality management including:

State Policy for Water Quality Control, 1972 (Appendix A-1)

Anti-degradation Policy (Appendix A-2)

Thermal Plan (Appendix A-3)

Bays and Estuaries Policy (Appendix A-4)

Power Plant Cooling Policy (Appendix A-5)

Reclamation Policy (Appendix A-6)

Shredder Waste Disposal Policy (Appendix A-7)

Underground Storage Tank Pilot Program (Appendix A-7)

Sources of Drinking Water Policy (Appendix A-9)

Nonpoint Source Management Plan (Appendix A-10)

Ocean Plan (Appendix A-11)

Discharges of Municipal Solid Waste Policy (Appendix A-12)

Should any of these policies be amended by the State Board, the Regional Board will implement the amended version.

The following sections summarize the adopted policy. The complete policy is available in the "Attachments" section of this document.

### 5.1.1 State Policy for Water Quality Control

The State Board has developed a set of twelve general principles to implement the provisions and intent of the Porter-Cologne Act. These principles, listed below, are contained in a document called the State Policy for Water Quality Control (Appendix A-1), adopted on July 6, 1972.

1. Water rights and quality control decisions must assure protection of fresh and marine waters for maximum beneficial use.
2. Wastewaters must be considered a part of the total available fresh water resource.
3. Management of supplies and wastewaters shall be on a regional basis for efficient utilization of the resource.
4. Efficient wastewater management requires a balanced program of source control of hazardous substances, treatment, reuse and proper disposal of effluents and residuals.
5. Substances not amenable to removal in treatment plants must be prevented from entering the system.
6. Treatment systems must provide sufficient removals to protect beneficial uses and aquatic communities.
7. Institutional and financial programs of consolidated systems must serve each area equitably.
8. Sewerage facilities must be consolidated for long-range economic and water quality benefits.
9. Reclamation and reuse for maximum benefit shall be encouraged.
10. Systems must be designed and operated for maximum benefit from expended funds.
11. Control methods must be based on the latest information.
12. Monitoring programs must be provided.

## 5.1.2 Anti-Degradation Policy

On October 28, 1968, the State Water Resources Control Board adopted Resolution No. 68-16, "Statement of Policy with Respect to Maintaining High Quality of Waters in California," (Appendix A-2). While requiring continued maintenance of existing high quality waters, the policy provides conditions under which a change in water quality is allowable. A change must:

1. be consistent with maximum benefit to the people of the State;
2. not unreasonably affect present and anticipated beneficial uses of water; and
3. not result in water quality less than that prescribed in water quality control plans or policies.

## 5.1.3 Thermal Plan

The "Water Quality Control Plan for the Control of Temperature in the Coastal and Interstate Waters and Enclosed Bays and Estuaries of California," adopted by the State Water Resources Control Board on May 18, 1972, and amended September 18, 1975, specifies water quality objectives, effluent quality limits, and discharge prohibitions related to thermal characteristics of enclosed bay and estuary waters and waste discharges (Appendix A-3).

## 5.1.4 Bays and Estuaries Policy

The "Water Quality Control Policy for the Enclosed Bays and Estuaries of California," Resolution No. 74-43, was adopted by the State Water Resources Control Board on May 16, 1974 (Appendix A-4). Commonly referred to as the "Bays and Estuaries Policy," it was adopted specifically to provide water quality principles and guidelines for the affected waters.

Decisions by the Regional Boards are required to be consistent with the provisions designed to prevent water quality degradation and to protect beneficial uses. The policy lists principles of management that include a statement of the desirability of phasing out all discharges (exclusive of cooling waters) as soon as practicable. Quality requirements state conformance with other plans and policies. Discharge prohibitions are placed on:

1. new dischargers (other than those that would enhance the receiving waters);

2. untreated waste and waste products;
3. refuse;
4. consequential effects of mining, construction, agriculture, and timber harvesting;
5. materials of petroleum origin;
6. radiological, chemical, or high-level radioactive waste; or
7. discharge or by-pass of untreated waste.

## 5.1.5 Power Plant Cooling Policy

The "Water Quality Control Policy on the Use and Disposal of Inland Waters Used for Power Plant Cooling" (Appendix A-5) indicates the State Board's position on power plant cooling, specifying that fresh inland waters should be used for cooling only when other alternatives are environmentally undesirable or economically unsound.

## 5.1.6 Reclamation Policy

The "Policy with Respect to Water Reclamation in California" (Appendix A-6) requires the Regional Boards to conduct reclamation surveys and specifies reclamation actions to be implemented by the State and Regional Boards as well as other agencies.

## 5.1.7 Shredder Waste Disposal Policy

The "Policy on the Disposal of Shredder Waste" (Appendix A-7) designates specific conditions to be enforced by the Regional Board by which mechanically destructed car bodies, old appliances, or other similar castoffs can be disposed at certain landfills.

## 5.1.8 Underground Storage Tank Pilot Policy

The "Policy Regarding the Underground Storage Tank Pilot Program" (Appendix A-8) implements a pilot program to fund oversight of remedial action at leaking underground storage tank sites, in cooperation with the California Department of Health Services. Over-sight may be deferred to the Regional Boards.

### **5.1.9 Sources of Drinking Water Policy**

The "Sources of Drinking Water Policy" (Appendix A-9) specifies which ground and surface waters are considered to be suitable or potentially suitable for the beneficial use of water supply (MUN). It allows the Regional Board some discretion in making MUN determinations.

### **5.1.10 Nonpoint Source Management Plan**

The "Nonpoint Source Management Plan", Resolution 88-123, was adopted by the State Water Resources Control Board on November 15, 1988 pursuant to Section 319 of the Clean Water Act (Appendix A-10). The Plan identifies nonpoint source control programs and milestones for their accomplishment. It emphasizes cooperation with local governments and other agencies to promote the implementation of Best Management Practices and remedial projects.

### **5.1.11 Ocean Plan**

The "Water Quality Control Plan for Ocean Waters of California," Resolution No. 90-27 was adopted by the State Water Resources Control Board on March 22, 1990 (Appendix A-11). This plan establishes beneficial uses and water quality objectives for waters of the Pacific Ocean adjacent to the California Coast outside of enclosed bays, estuaries, and coastal lagoons. Also, the Ocean Plan prescribes effluent quality requirements and management principles for waste discharges and specifies certain waste discharge prohibitions.

The Ocean Plan also provides that the State Water Resources Control Board shall designate Areas of Special Biological Significance (ASBS) and requires wastes to be discharged a sufficient distance from these areas to assure maintenance of natural water quality conditions.

The State Water Resources Control Board declared its intent to periodically revise the Plan to reflect water quality objectives that are necessary to protect beneficial uses of ocean waters and to be consistent with current technology.

### **5.1.12 Discharges of Municipal Solid Waste Policy**

The "Policy for Regulation of Discharges of Municipal Solid Waste", Resolution No. 93-62, was adopted by the State Water Resources Control Board on June 17, 1993 (Appendix A-12). This policy implements State regulations of waste discharge to land (CCR Title 27, Division 2, Subdivision 1) and Federal Regulations related to municipal solid waste disposal (40 Code of Federal Regulations Sections 257 and 258). The policy directs Regional Water Quality Control Boards to revise or adopt, prior to the Federal deadline (currently October 9, 1993), Waste Discharge Requirements for all municipal solid waste landfills subject to State and federal regulations. A detailed description of this policy is provided in Chapter Four under the Resources Conservation and Recovery Act section.

### **5.1.13 Onsite Wastewater Policy**

The *Water Quality Control Policy for Siting, Design, Operation, and Maintenance of Onsite Wastewater Treatment Systems* (OWTS Policy), Resolution No. 2012-0032, was adopted by the State Water Resources Control Board on June 19, 2012. This Policy implements California Water Code, Chapter 4.5, Division 7, §13290-13291.7 by establishing statewide regulations and standards for permitting onsite wastewater systems. The OWTS Policy specifies criteria for existing and new onsite systems and establishes a conditional waiver of waste discharge requirements for onsite systems that comply with the policy.

## **5.2 Recommended State Water Resources Control Board Control Actions**

1. State policies for surface waters and for bays and estuaries should be further considered in light of the revised Ocean Plan of 1988.
2. State policies for water quality control should place increasing emphasis on water quality monitoring to determine compliance with water quality objectives in order to provide a firm basis for classification of receiving waters relative to Section 303(e) of Public Law 92-500.
3. Erosion and sedimentation control policies should be established based on (a) pilot studies

conducted by the U. S. Soil Conservation Service which recommended best management practices for erosion problems, (b) a statewide study by the California Association of Resource Conservation Districts on institutional solutions to sedimentation problems, and (c) findings of erosion studies conducted in the Central Coast Region as part of nondesignated area 208 planning.

4. Land use planning relative to nonpoint pollution sources should be considered as a future activity, possibly as a multiagency effort; initial control efforts and means for effective control should be from local agencies.
5. Water quality control programs should continue to include emphasis on total water management in order to permit enhancement of naturally degraded surface water and groundwater.
6. The State Water Resources Control Board should consider water quality effects when reviewing water rights permits.
7. Policies affecting water rights should reinforce water quality goals particularly as related to long-term groundwater salinity changes. Adjudication of degraded groundwater basins should be considered as a tool for implementation of water quality goals to be utilized only if other measures fail.
8. Water supply improvements to reduce influent wastewater salinity made in the interest of total water quality management should be considered for partial eligibility for Clean Water Grants. Increased costs for grant eligibility could be in lieu of costs for wastewater effluent demineralization where such measures are required.
9. Water reclamation and reuse programs for supplementing agricultural irrigation supplies should be given increased emphasis. Grant support should be available for water short areas where such water demand can be demonstrated.

## **5.3 Regional Water Quality Control Board Management Principles**

### **5.3.1 General**

1. Land use practices should assure protection of beneficial water uses and aquatic environmental values.
2. There shall be no waste discharged into areas which possess unique or uncommon cultural, scenic, aesthetic, historical or scientific values. Such areas will be defined by the Regional Board.
3. Property owners are considered ultimately responsible for all activities and practices that could result in adverse affects on water quality from waste discharges and surface runoff.

### **5.3.2 Wastewater Reclamation**

1. Water quality management systems throughout the basin shall provide for eventual wastewater reclamation, but may discharge wastes to the aquatic environment (with appropriate discharge requirements) when wastewater reclamation is precluded by processing costs or lack of demand for reusable water.
2. The number of waste sources and independent treatment facilities shall be minimized and the consolidated systems shall maximize their capacities for wastewater reclamation, assure efficient management of, and meet potential demand for reclaimed water.

Further wastewater reclamation guidance is available in the Implementation Plan, Chapter Four.

### **5.3.3 Discharge to Surface Waters**

1. All discharges to the aquatic environment shall be considered temporary unless it is demonstrated that no undesirable change will occur in the natural receiving water quality.
2. The quality of all surface waters of the basin shall be such as to permit unrestricted recreational use.
3. The discharge of pollutants into surface fresh waters shall be discontinued.

### 5.3.4 Municipal and Industrial Sewering Entities

1. Municipal and industrial sewerage entities should implement comprehensive regulations to prohibit the discharge to the sewer system of substances listed below which may be controlled at their source:

Chlorinated hydrocarbons;

Toxic substances;

Harmful substances that may concentrate in food webs;

Excessive heat;

Radioactive substances;

Grease, oil, and phenolic compounds;

Mercury or mercury compounds;

Excessively acidic and basic substances:

Heavy metals such as lead, copper, zinc, etc.; and

Other known deleterious substances.

2. Sewering entities should implement comprehensive industrial waste ordinances to control the quantity and quality of organic compounds, suspended and settleable substances, dissolved solids, and all other materials which may cause overloading of the municipal waste treatment facility.

### 5.3.5 Groundwater

1. Groundwater recharge with high quality water shall be encouraged.
2. In all groundwater basins known to have an adverse salt balance, total salt content of the discharge shall not exceed that which normally results from domestic use, and control of salinity shall be required by local ordinances which effectively limit municipal and industrial contributions to the sewerage system.
3. Wastewaters percolated into the groundwaters shall be of such quality at the point where they enter the ground so as to assure the continued usability of all groundwaters of the basin.

### 5.3.6 Erosion and Sedimentation Control

1. General recommendations for erosion control, numbered one through six under "Land Disturbance Activities" in the Implementation Plan, Chapter Four, are considered by the Regional Board to be Best Management Practices (BMP's), as are those BMP's identified in approved areawide Water Quality Management Plans.
2. Local units of government should have the lead role in controlling land use activities that cause erosion and may, as necessary, impose further conditions, restrictions, or limitations on waste disposal and other activities that might degrade the quality of waters of the State.
3. In implementing BMP's through local units of government, or through State and federal agencies for lands under their control, working relationships, priorities, and time schedules will be defined in management agency agreements between the areawide waste treatment planning agency and the local management agency. Agreements will be reviewed and updated annually to reflect recent achievements, new information and new concerns.
4. Regional Board participation in sediment control programs shall include assistance in the establishment of local control programs, participation in the determination of water quality problems, and a cooperative program evaluation with local units of government. Regional Board enforcement authority will be exercised where local volunteer programs fail to correct sediment problems within a reasonable period.
5. Emergency projects undertaken or approved by a public agency and necessary to prevent or mitigate loss of, or damage to, life, health, property, or essential public services from an unexpected occurrence involving a clear and imminent danger are exempt from this chapter providing such exemption is in the public interest.
6. Regulation of sediment discharges from routine annual agricultural operations, such as tilling, grazing, and land grading and from construction of agricultural buildings is waived except where such activity is causing severe erosion and causing, or threatening to cause, a pollution or nuisance.
7. Regulation of discharges from State and federal lands managed by agencies operating in

accordance with approved management agency agreements is waived except where such activity is causing, or threatening to cause, a pollution or nuisance.

"Control Actions" and "Actions by Other Authorities" in this chapter and the Implementation Plan, Chapter Four, contain further information regarding erosion and sedimentation control.

## 5.4 Discharge Prohibitions

Due to unique cultural, scenic, aesthetic, historical, scientific, and ecological values of the Central Coastal Basin, and the necessity to protect the public health and the desire to achieve water quality objectives, the Regional Water Quality Control Board has established certain discharge prohibitions.

### 5.4.1 All Waters

Waste discharges shall not contain materials in concentrations which are hazardous to human, plant, animal, or aquatic life.

The discharge of oil or any residual products of petroleum to the waters of the State, except in accordance with waste discharge requirements or other provisions of Division 7 of the California Water Code, is prohibited.

Discharge of elevated temperature wastes into COLD intrastate waters is prohibited where it may cause the natural temperature of the receiving water to exceed limits specified in Chapter Three, Water Quality Objectives.

#### 5.4.1.1 Toxic or Hazardous Pollutants

Discharge of toxic or hazardous material that violates: 1) the toxicity objective for all waters as designated in the Ocean Plan [See Appendix A-11] and Objectives for All Inland Surface Waters, Enclosed Bays, and Estuaries [See Chapter Three], or 2) Proposition 65 limitations for municipal/domestic water supply waters is prohibited.

Discharge to publicly owned treatment works is prohibited in concentrations that:

1. Exceeds applicable federal pretreatment standards;
2. Endangers safe and continuous operation of wastewater treatment facilities;

3. Endangers public health and safety; and
4. Causes violation of applicable water quality objectives.

### 5.4.2 Inland Waters

Wastes discharged to surface waters shall be essentially free of toxic substances, grease, oil, and phenolic compounds.

Waste discharges to the following inland waters are prohibited:

1. All surface fresh water impoundments and their immediate tributaries.
2. All surface waters within the San Lorenzo Hydrologic Subarea, the Aptos-Soquel Hydrologic Subarea, and the San Antonio Hydrologic Unit and all water contact recreation areas except where benefits can be realized from direct discharge of reclaimed water.
3. All deadend sloughs receiving little flushing action from land drainage or natural runoff.
4. All coastal surface streams and natural drainageways that flow directly to the ocean within the Big Basin, Santa Lucia, Estero Bay (from the Monterey County line to the northern boundary of San Luis Obispo Creek drainage), and the South Coast Hydrologic Units except where discharge is associated with an approved wastewater reclamation program.
5. The Santa Maria River downstream from the Highway One bridge.
6. The Santa Ynez River downstream from the saltwater barrier.

#### 5.4.2.1 Domestic Animal Waste Discharge Prohibition

Discharges containing fecal material from domestic animals to the waters of the State that cause or contribute to exceedance of water quality objectives in the areas listed below are prohibited. Examples of domestic animals include, but are not limited to, horses, cattle, goats, sheep, dogs, cats or any other animal(s) in the care of any person(s).

1. Pajaro River Watershed.
2. Soquel Lagoon Watershed.

3. Aptos Creek Watershed.
4. San Lorenzo River Watershed.
5. Corralitos/Salsipuedes Creek Watershed.
6. Lower Salinas River Watershed (the watershed area of the Salinas River from Gonzales Road downstream to its confluence with Moss Landing Harbor).
7. Santa Maria River Watershed (including Oso Flaco Creek subwatershed).

### 5.4.2.2 Human Fecal Material Discharge Prohibition

Discharges containing fecal material from humans to the waters of the State in the areas listed below are prohibited. Exceptions to this prohibition include discharges in accordance with Waste Discharge Requirements or other provisions of the California Water Code, Division 7, as amended:

1. Pajaro River Watershed.
2. Soquel Lagoon Watershed.
3. Aptos Creek Watershed.
4. San Lorenzo River Watershed.
5. Corralitos/Salsipuedes Creek Watershed.
6. Lower Salinas River Watershed (the watershed area of the Salinas River from Gonzales Road downstream to its confluence with Moss Landing Harbor).

### 5.4.3 Waters Subject to Tidal Action

The discharge of any radiological, chemical, or biological warfare agent or high level radioactive waste into the ocean is prohibited.

Waste discharges to the following areas are prohibited.

1. In the northern extreme of Monterey Bay, inshore from an imaginary line extending from Santa Cruz Point (36°-57.0'N, 122°-01.5'W) to the mouth of the Pajaro River (36°-51.0'N, 121°-48.6'W) and in ocean waters within a three (3) mile radius of Point Pinos (36°-38.3'N, 121°-56.0'W), excepting the area described in No. 2 below.

2. In the southern extreme of Monterey Bay, inshore from an imaginary line extending from Point Pinos (36°-38.3'N, 121°-56.0'W) to the mouth of the Salinas River (36°-44.9'N, 121°- 48.3'W).

Discharges to the Monterey Bay Prohibition Zone from desalinization units and circulating seawater system discharges may be permitted after each proposal satisfies California Environmental Quality Act requirements and completes the National Pollutant Discharge Elimination System process.

### 5.4.3.1 Areas of Special Biological Significance

Discharge of waste is prohibited where it will alter natural water quality conditions in Areas of Special Biological Significance. Areas of Special Biological Significance are:

1. Año Nuevo Point and Island, San Mateo County, including ocean waters within three (3) nautical miles offshore and defined by extensions of Cascade Creek on the north and the Santa Cruz-San Mateo County line on the south.
2. Pacific Grove Marine Gardens Fish Refuge and Hopkins Marine Life Refuge, Monterey County, including Monterey Bay waters bounded by Point Alones on the east, by Point Pinos on the west, and extending offshore to the 60-foot depth contour (about 0.7 miles).
3. Carmel Bay, Monterey County, including all bay waters enclosed by an imaginary line extending between Pescadero Point and Granite Point.
4. Point Lobos Ecological Reserve, Monterey County, including ocean waters within one-quarter (0.25) mile offshore from Granite Point southerly to the southernmost boundary of Point Lobos Reserve State Park.
5. Julia Pfeiffer Burns Underwater Park, Monterey County, including ocean waters within an area extending about one (1.0) mile offshore and about two and one-half (2.5) miles south of Partington Point.
6. Salmon Creek, Monterey County, including ocean waters within one-thousand (1000) feet or more offshore, bounded on the south by an extension of the Monterey-San Luis Obispo County line, and extending northward about three (3) miles.
7. San Miguel, Santa Rosa, and Santa Cruz Islands, Santa Barbara County, including ocean waters within about one (1) nautical mile offshore.



The discharge of municipal and industrial waste sludge and sludge digester supernatant directly to the ocean, or into a waste stream that discharges to the ocean without further treatment, is prohibited.

The bypassing of untreated waste to the ocean is prohibited.

Excepting vessel washdown waters, disposal of waste matter or untreated waste from vessel to tidal water is prohibited.

The discharge of oil or grease, from other than natural sources, which produces a visible or measurable effect to tidal waters of the basin is prohibited.

New thermal waste discharges to coastal waters, enclosed bays and estuaries having a maximum temperature greater than 4°F above the natural temperature of the receiving water are prohibited.

### **5.4.4 Groundwaters**

Wastes discharged to groundwaters shall be free of toxic substances in excess of accepted drinking water standards; taste, odor, or color producing substances; and nitrogenous compounds in quantities which could result in a groundwater nitrate concentration above 45 mg/L.

### **5.4.5 Other Specific Prohibition Subjects**

Other prohibitions exist which pertain to the following topics. These prohibitions can be found under the respective heading in the Implementation Plan.

Mushroom Farms Operation Prohibitions

Individual, Alternative, and Community Sewage Disposal Systems Prohibitions

Land Disturbance Prohibitions

Solid Waste Discharge Prohibitions

Watsonville Slough Watershed Livestock Waste Discharge Prohibition

## **5.4.6 Exceptions to Basin Plan Requirements**

The Regional Board may, subsequent to a public hearing, grant exceptions to any provision of this Plan where the Regional Board determines:

1. The exception will not compromise protection of waters for beneficial uses; and
2. The public interest will be served.

Regional Board exceptions will be effective upon State Board approval, unless exceptions involve surface water beneficial use designations or surface water quality objectives (i.e., federally accepted water quality standards). Such water quality standard related exceptions will also require Environmental Protection Agency approval to become effective.

## **5.5 Control Actions**

Specific actions can be taken to control water quality. These are specified below.

### **5.5.1 Waste Discharge Requirements**

1. The Regional Water Quality Control Board will implement water quality control plan provisions through establishment or requirements and timetables for compliance with plan actions.
2. Waste discharge requirements will be established for all (operating) solid waste sites and where inactivated sites may contribute to water quality impairment.
3. Waste discharge requirements will be established for all existing oil well fields, mines, or other well fields which threaten water quality.
4. Waste discharge requirements will be established for all irrigation, feedlot, dairy, and poultry operations which are so located as to pose a clear and direct threat to water quality; such operations need not be so large as to require a permit under NPDES.

### **5.5.2 State Clean Water Grants or Loans**

1. Priorities for State Clean Water Grants or Loans will be ordered by the Regional Water Quality

Control Board and provide ever increasing emphasis toward correction of basin water quality problems.

2. Water supply improvements (which encourage cost-effective water quality management) beyond normal source control measures (i.e., water supply quality enhancement by treatment or other means in lieu of effluent demineralization) will be recommended for funding.

### 5.5.3 Salt Discharge

1. Emphasize control of brine disposal into public sewer systems by requiring affected dischargers to comply with normal salt increments, to adopt salt source control ordinances, and to conduct wastewater monitoring programs.
2. Minimize degradation of water during transport from points of use; minimize leakage of poor quality water during transport from salt affected areas through salt free lands to salt sinks for disposal.
3. Regulate importation of water into any basin or subbasin and regulate the reuse of waters in upstream portions of subbasins which is of poorer quality than existing or imported supplies. If such import or transport to upslope areas for reuse is allowed, take suitable steps to mitigate short and long term adverse effects of increased salt load resulting from this recycling.
4. Increase recharge of groundwater storage basins (where recharge is possible) using surplus winter or spring runoff waters.
5. Actively support measures designed to protect and to improve quality of waters imported into areas with unfavorable or poor salt balance.
6. Regulate reclamation of new lands which would contribute large quantities of salts or pollutants to water supplies.
7. Where water supplies are limited, restrict use of reclaimed waters to existing irrigated acreage rather than develop new irrigated acreage to utilize the reclaimed water.

### 5.5.4 Agency Coordination

The Regional Water Quality Control Board will initiate coordination with the appropriate Coastal Commission, as well as other State, federal, and local

agencies which possess related or overlapping planning responsibilities.

### 5.5.5 Animal Confinement Operations

The CCR Title 27, Division 2, Subdivision 1, Chapter 7, Subchapter 2 defines a confined animal facility as "any place where cattle, calves, sheep, swine, horses, mules, goats, fowl, or other domestic animals are corralled, penned, tethered, or otherwise enclosed or held and where feeding is by means other than grazing."

1. Animal confinement facilities plus adjacent cropland under the control of the operator shall have the capacity to retain surface drainage from manure storage areas plus any washwater during a 25-year 24-hour storm.
2. Surface drainage, including water from roofed areas, shall be prevented from running through manure storage areas.
3. Animal confinement facilities, including retention ponds shall be protected from overflow to stream channels during 20-year peak stream flows for existing facilities and 100-year peak stream flows for new facilities.
4. Retention ponds shall be lined with or underlain by soils containing at least ten percent clay and not more than ten percent gravel or artificial material of equivalent impermeability.
5. Washwater and surface drainage from manure storage areas shall be contained, applied to croplands, or discharged to treatment systems subject to approval by the Regional Water Quality Control Board.
6. Animals in confinement shall be prevented from entering any surface waters within the confined area.
7. Lands that have received animal wastes shall be managed to minimize erosion and runoff. Dry manures applied to cultivated croplands should be incorporated into the soil soon after application.
8. Animal wastes shall be managed to prevent nuisances in manure storage areas.
9. Manure storage areas shall be managed to minimize percolation of water into underlying soils; this may be accomplished by routing

drainage to impervious storage areas, land applications, relocation of existing lots and, in the case of new locations, by selecting more impervious soils for manure storage areas.

10. Animal confinement facilities shall have adequate surface drainage to prevent continuous accumulation of surface waters in corrals and feed yards; drainage should be routed to impervious storage areas or applied to land.
11. Application of manures and washwaters to croplands shall be at rates which are reasonable for crop, soil, climate, special local situations, management system and type of manure.
12. A monitoring program may be required by the Regional Water Quality Control Board as a condition to issuance or waiver of waste discharge requirements.

Further animal confinement information can be found in Chapter Four in the Nonpoint Source Measures section under Agricultural Water and Wastewater Management.

## 5.5.6 Erosion and Sedimentation

1. Erosion from nonpoint pollution sources shall be minimized through implementation of BMP's (identified under "Management Principles" and described under "Land Disturbance Activities" in Chapter Four's "Nonpoint Source Measures" section.
2. All necessary control measures for minimizing erosion and sedimentation, whether structural or vegetal, shall be properly established prior to November 15 each year.
3. All structural and vegetal measures taken to control erosion and sedimentation shall be properly maintained.
4. A filter strip of appropriate width, and consisting of undisturbed soil and riparian vegetation or its equivalent, shall be maintained, wherever possible, between significant land disturbance activities and watercourses, lakes, bays, estuaries, marshes, and other water bodies. For construction activities, minimum width of the filter strip shall be thirty feet, wherever possible as measured along the ground surface to the highest anticipated water line.

5. Design and maintenance of erosion and sediment control structures, (e.g., debris and settling basins, drainage ditches, culverts, etc.) shall comply with accepted engineering practices.
6. Cover crops shall be established by seeding and/or mulching, or other equally effective measures, for all disturbed areas not otherwise protected from excessive erosion.
7. Land shall be developed in increments of workable size that can be completed during a single construction season. Graded slope length shall not be excessive and erosion and sediment control measures shall be coordinated with the sequence of grading, development, and construction operations.
8. Use of soil sterilants is discouraged and should be minimized.

Further erosion and sedimentation information can be found in other areas of this chapter as well as the Implementation Plan, Chapter Four, under "Land Disturbance Activities."

## 5.5.7 Actions by Other Authorities

### 5.5.7.1 Federal Agencies

1. Federal agencies directly affected by the facility plans involving consolidation with other communities should comply with applicable provisions of the Basin Plan (e.g., Fort Ord on the Monterey Peninsula is shown as part of municipal wastewater sewerage consolidation); agency policies favoring plan recommendations are encouraged.
2. Federal agencies otherwise affected by plan provisions should signify their compliance or concern with plan recommendations; time at public hearings will be provided for this purpose.

### 5.5.7.2 Association of Monterey Bay Area Governments

The Association of Monterey Bay Area Governments (AMBAG) should coordinate with local agencies and the Regional Board relative to implementation of water quality control plans in that area.

### **5.5.7.3 Water Management Agencies**

Conjunctive groundwater-surface water management should continue to be encouraged by water management agencies, both in terms of storage and recharge operations and containment and routing of highly mineralized surface waters to prevent recharge. Examples in the Salinas Subbasin include storage of wet weather flows and recharge from a reservoir on Arroyo Seco and containment to prevent recharge of highly mineralized surface waters in streams such as Pancho Rico Creek.

### **5.5.7.4 Solid Waste Management**

Preparation of solid waste management plans by all counties in the basin should be accomplished as required by the Nejedly-Z'berg-Dills Solid Waste Management and Resource Recovery Act of 1972.

### **5.5.7.5 Agricultural Management**

Local agricultural representatives and the University of California extension service should maintain liaison with the Regional Water Quality Control Board and the State Board relative to agricultural wastewater management.

### **5.5.7.6 Offshore Oil**

Water quality in offshore oil lease areas should be monitored by State and federal agencies preferably by arrangements with independent oceanographic institutions.

### **5.5.7.7 Salinity Management**

Salt source control measures should be implemented by municipalities having excessive mineral quality in wastewaters discharged to land or inland waters; control of salinity through water supply improvements is recommended.

### **5.5.7.8 Seawater Intrusion**

Water Management Plans should be prepared and adopted by Monterey County for the Salinas groundwater basin and the Pajaro Valley Water Management Agency for the Pajaro groundwater basin. These management plans should include immediate actions these agencies can take to help alleviate seawater intrusion as well as measures to stop seawater intrusion from advancing. These agencies should remediate seawater intrusion as a long-term goal.

Local and State agencies having jurisdiction to help control seawater intrusion should assist in implementing seawater intrusion remedies.

### **5.5.7.9 Erosion and Sedimentation Control**

1. The federal government should increase its support of erosion and sediment control programs by increasing its technical staffs, increasing cost-share funds, increasing the availability of low-interest loans, and changing its income tax laws to encourage the use of Best Management Practices for erosion and sediment control.
2. The State of California should establish an erosion and sediment control program that includes incentives for the individual - such as cost-sharing, changes in State law that would reduce property taxes for enduring erosion and sediment control practices, and incentives through state income taxes.
3. Resource Conservation Districts within the Central Coast Region should develop management agency agreements with the Regional Board agreeing to work jointly with the Regional Board to integrate soil and water resource programs in the application of Best Management Practices to correct existing erosion and sediment problems and to prevent new problems from occurring.
4. Local units of government should improve land use plans to establish a clear policy, and shall adopt or improve ordinances to include definitive performance standards, for the control of erosion and sedimentation, including consistency with this Basin Plan and Best Management Practices identified under Regional Board "Management Principles."
5. Local units of government developing Local Coastal Programs shall establish a clear policy on erosion and sedimentation and adopt an ordinance consistent with Best Management Practices for their land areas within the Coastal Zone.
6. Resource Conservation Districts, the U.S.D.A. Soil Conservation Service, the California Department of Transportation, and the Extension Service, in conjunction with the cities and counties, should develop and carry out an erosion and sediment control training program for employees who check erosion and sediment control plans and who enforce local ordinances

and regulations relating to erosion and sediment control practices.

7. Counties and cities should work with the Regional Board to identify priorities, time schedules, and limitations and to negotiate management agency agreements concerning implementation of Best Management Practices for control of erosion and sedimentation.
8. Review and assessment of erosion and sediment control plans for new land developments in those counties and cities that have signed management agency agreements with the Board will be processed entirely by that county or city.

## **5.6 Regional Board Policies**

Formal specific policies adopted by the Regional Board are presented below according to various categories.

### **5.6.1 Area of Special Biological Significance (ASBS)**

Resolution 76-10 (Appendix A-18): Recommendation to the State Water Resources Control Board Concerning the Designation of Terrace Point in Santa Cruz County as an Area of Special Biological Significance.

This policy recommended the State Water Resources Control Board to not designate Terrace Point as an Area of Special Biological Significance. The State Board concurred with the Regional Board in Resolution 77-21.

Further information concerning ASBS areas can be found in Chapter Two.

### **5.6.2 Prohibition Zones**

Resolution 79-06 (Appendix A-20): Resolution Regarding Marina County Water District's Petition to Delete the Southern Monterey Bay Discharge Prohibition Zone from the Basin Plan.

This policy considers Marina County Water District challenge to the Southern Monterey Bay prohibition zone. This policy resolves the Southern Monterey Bay prohibition zone is appropriate.

Regional Board adopted prohibition zones for tidal waters can be found under "Waters Subject to Tidal Action" under "Discharge Prohibitions" in this chapter.

### **5.6.3 San Lorenzo Valley**

Resolution 87-04 (Appendix A-21): Certification of Santa Cruz County's Wastewater Management Program for the San Lorenzo River Watershed.

This policy certifies Santa Cruz County's Wastewater Management Program for the San Lorenzo Valley is adequate to satisfy the loan condition authorized by Chapter 962 of the 1986 State Statutes.

### **5.6.4 Highway Grooving Residues**

Resolution 89-04 (Appendix A-17): Adopting Policy Regarding Disposal of Highway Grooving Residues. This policy (Appendix A-22) specifies conditions for highway grooving residue disposal.

### **5.6.5 Waiver of Waste Discharge Requirements**

Resolution 89-04 (Appendix A-17): Waiver of Regulation of Specific Types of Waste Dischargers.

State law allows Regional Boards to waive waste discharge requirements (WDRs) for a specific discharge or types of discharges where it is not against the public interest (California Water Code Section 13269). These waivers are conditional and may be terminated at any time.

On April 15, 1983, the Regional Board held a public hearing regarding the types and nature of waste discharges considered for waiver. Following this hearing, the Regional Board established certain discharges which waived WDRs. The types of dischargers which may be waived are shown in Appendix A-23.

### **5.6.6 Appreciation for Discharger Compliance**

Resolution 93-04 (Appendix A-25): Appreciation for Discharger Compliance. This policy addresses the manner in which the Regional Board will protect water quality protection and improvement at the most cost effective manner to society.

# Chapter 6. Monitoring and Assessment

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## 6.1 Introduction

The effectiveness of a water quality control program cannot be judged without the information supplied by a comprehensive and systematic monitoring and assessment program. This chapter describes statewide and regional monitoring and assessment programs designed to provide scientific information on water quality in the Central Coast Region. The Regional Board uses information produced by these programs to satisfy requirements of both the federal Clean Water Act (<http://www.swrcb.ca.gov/rwqcb3/>) and applicable portions of the state's Porter-Cologne Water Quality Control Act.

Monitoring information is presented for both regulatory and ambient monitoring programs at the State and Regional level. Regulatory monitoring programs address compliance issues related to discharges to waters of the State. Ambient monitoring programs address overall quality of waters of the State, generally without regard to specific dischargers.

## 6.2 Objectives

General objectives of statewide and regional monitoring and assessment programs are:

1. To measure the achievement of water quality goals and objectives specified in this plan.
2. To measure specific effects of water quality changes on established beneficial uses.
3. To measure background conditions of water quality and long-term trends in water quality.
4. To locate and identify sources of water pollution that pose an acute, cumulative, and/or chronic threat to the environment.
5. To provide information needed to correlate receiving water quality to mass emissions of pollutants by waste dischargers.
6. To provide data for determining waste discharger compliance with permit conditions.
7. To measure wasteloads discharged to receiving waters and to identify the limits of their effect, and in water quality limited segments to prepare

wasteload allocations necessary to achieve water quality control.

8. To provide documentation necessary to support enforcement of permit conditions and waste discharge requirements.
9. To provide data needed to carry on the continuing planning process.
10. To measure the effects of water rights decisions on water quality and to guide the State Board in its responsibility to regulate unappropriated water for the control of quality.
11. To provide a clearinghouse for the collection and dissemination of water quality data gathered by other agencies and private parties cooperating in the program.
12. To prepare reports on water quality conditions as required by federal and State regulations and other users requesting water quality data.

## 6.3 Quality Control

Federal regulations and State policy require the preparation and implementation of Quality Assurance/Quality Control Plans for most monitoring carried out by the Regional Board's staff or its contractors. Regional Board monitoring activities are usually conducted under the Quality Assurance Program Plan developed for the Surface Water Ambient Monitoring Program (SWAMP).

Sample analysis generally must be conducted by a State-certified laboratory; the laboratory must have an approved Quality Assurance/Quality Control program and must be certified under the California Department of Health Services (DHS) Accreditation Program. In some instances, DHS certification may not be required, provided the laboratory has appropriate performance based standards.

## 6.4 Regulatory Monitoring and Assessment

### 6.4.1 Compliance Monitoring

A significant component of the State's regulatory monitoring relates specifically to discharges of pollutants from known sources. All entities holding Regional Board Discharge Orders must conduct regular sampling and analysis of waste released to surface water and groundwater. Entities granted a discharge waiver may also be subject to monitoring requirements as a condition of the waiver.

The specific chemical and physical parameters to monitor, types of sampling and analyses (e.g., waste stream sampling, toxicity tests, etc.), frequency, and other specific requirements are determined on a case-by-case basis according to the nature of the discharge and potential environmental effects. Each Order or waiver issued by the Regional Board describes the specific compliance monitoring requirements for that Order or waiver holder.

Monitoring data collected by point source dischargers and nonpoint pollution control programs are used to:

- Determine compliance with and provide documentation to support enforcement of Order or waiver conditions;
- Provide information needed to relate receiving water quality to mass emission of pollutants by dischargers.

Discharger self-monitoring reports, generated as a result of an Order, are collected and reviewed by Regional Board staff for compliance. Any necessary enforcement actions are the responsibility of, and are carried out by, the Regional Board. Self-monitoring reports are normally submitted by the discharger on a regular basis (monthly, quarterly, or semi-annually) as specified by the Order conditions.

Compliance monitoring includes a control procedure whereby Regional Board personnel periodically visit each discharger on both an announced and unannounced "Facility Inspection" basis. The intent of announced visits is to work with the discharger to review his procedures in order to assure quality control. The intent of the unannounced inspections is to survey the operation, inspect the discharge area, and collect, check, or reference samples. Data from self-monitoring may also be supplemented with information obtained by Regional Board staff through special studies, such as those characterizing the variability of the discharge, pollutant levels in nearby

receiving water and biota, and characterization of pollutant loads attributable to urban runoff.

### 6.4.2 Complaint Investigation

Complaint Monitoring involves investigation of complaints of citizens and public or governmental agencies on the discharge of pollutants or creation of nuisance conditions. It is the responsibility of the Regional Board to address the complaint, including preparation of reports, letters, or other follow-up actions, to document the observed conditions, and to inform the State Board, complainant, and discharger of the observed conditions.

### 6.4.3 Aerial Surveillance

Aerial surveillance is used primarily to gather photographic records of discharges, water quality conditions, and conditions at solid waste disposal sites in the Region. Aerial surveillance is particularly effective because of the overall view of a facility that is obtained and because many facilities can be observed in a short period of time.

## 6.5 Ambient Monitoring and Assessment

### 6.5.1 State Monitoring Programs

Section 13160 of the Porter-Cologne Water Quality Control Act delegates primary responsibility for coordination and control of water quality in California to the State Board. Section 13163 of the Act states that in conducting this mission, the State Board is to coordinate water quality investigations, recognizing that other State agencies may have primary statutory responsibility for such investigations. Pursuant to these mandates, the State Board has established multiple water quality monitoring programs for California. Other agencies that conduct water-quality monitoring include the California Department of Health Services (DHS), California Department of Water Resources (DWR), California Department of Fish and Wildlife (DFW), California Department of Pesticide Regulation (DPR), California Department of Toxic Substances Control (DTSC), Federal Bureau of Reclamation, the United States Geological Survey (USGS), and the United States Environmental Protection Agency (USEPA).

### 6.5.1.1 Surface Water Ambient Monitoring Program

The Porter-Cologne Water Quality Control Act and the federal Clean Water Act (CWA) direct water quality programs to implement efforts intended to protect and restore the integrity of waters of the State. Ambient monitoring is independent of regulatory water quality programs and serves as a measure of the overall quality of water resources and the overall effectiveness of the Regional Board's prevention, regulatory, and remedial actions.

The Surface Water Ambient Monitoring Program (SWAMP) is designed as an ongoing program to assess the effectiveness of State and Regional Board regulatory water quality programs, to develop a statewide picture of the status and trends in surface water quality, and to develop site-specific information in areas that are known or suspected to have water quality problems. In particular, SWAMP is intended to meet four goals:

1. Identify specific problems preventing the State Board, the Regional Board, and the public from realizing beneficial uses in targeted watersheds.
2. Create an ambient monitoring program that addresses all hydrologic units of the state using consistent and objective monitoring, sampling and analysis methods; consistent data quality and assurance protocols; and centralized data management.
3. Document ambient water quality conditions in potentially clean and polluted areas.
4. Provide data to evaluate the effectiveness of water quality regulatory programs in protecting beneficial uses of waters of the State.

In achieving these goals, each of the State and Regional Board monitoring programs (e.g., State Mussel Watch, Toxic Substances Monitoring) are incorporated into SWAMP to ensure a coordinated approach without duplication. Fiscal Year (FY) 00-01 marked the first year of implementation of the SWAMP Program. The Central Coast Ambient Monitoring Program (CCAMP), which has been underway since 1997, represents the Central Coast Region's participation in the statewide SWAMP Program. More detailed information on the SWAMP program can be found at the State Board website (<http://www.swrcb.ca.gov>). A summary of the CCAMP program is contained in this chapter.

### 6.5.1.2 Toxic Substance Monitoring Program

The Toxic Substance Monitoring (TSM) Program was initiated in 1976 by the State Board to provide a uniform statewide approach to the detection and evaluation of toxic substances in organisms found in fresh, estuarine, and marine waters of the State. The TSM program uses resident fish and other aquatic organisms (primarily crayfish) to monitor pollutant levels through tissue analysis. Results of tissue analyses reflect exposure to contaminants over extended periods of time and therefore provide a field-based estimate for long-term exposure of people, fish, and other wildlife to pollutants in the food chain. This approach also allows for capture of potentially toxic discharges that occur on an intermittent basis that might otherwise be missed with "grab" sampling of water.

The primary objectives of the TSM program are:

1. To develop statewide baseline data and to demonstrate trends in the occurrence of toxic elements and organic substances in aquatic biota.
2. To assess impacts of accumulated toxicants upon the usability of State waters by man.
3. To assess impacts of accumulated toxicants upon aquatic biota.
4. Where problem concentrations of toxicants are detected, to attempt to identify sources of toxicants and to relate concentrations found in the biota to concentrations found in the water.

TSM reports have been published periodically since 1977. Tissue samples are analyzed for metals, including arsenic, cadmium, chromium, copper, lead, nickel, silver, zinc and mercury. In addition, both invertebrate and fish tissue samples are analyzed for synthetic organic compounds, most of which are pesticides (Table 6-1). Both TSM and State Mussel Watch (SMW) Program publications and data can be found at the State Board website (<http://www.swrcb.ca.gov>).

### 6.5.1.3 State Mussel Watch Program

The State Mussel Watch (SMW) program is a long-term marine water-quality monitoring program initiated in 1977. The SMW program uses resident and transplanted bivalves (e.g., mussels and clams) to monitor pollutant levels at coastal reference stations



and selected sites in bays and estuaries to identify or confirm potential toxic substance pollution.

Mussels are used as sentinel organisms for trace metals and synthetic organic compounds in coastal and estuarine waters. Although the mussel populations of bays and estuaries are of a different species than those found in the open coast, their suitability as sentinels for monitoring the presence of toxic pollutants stems from several factors including: (1) their ubiquity along the California coast; (2) their ability to concentrate pollutants above ambient seawater levels and to provide a time-averaged sample; and (3) their non-motile nature which permits a localized measurement of water quality.

The primary goals of the SMW program are as follows:

1. To provide long-term monitoring of selected toxic substances in coastal waters;
2. To provide an important element in a comprehensive water quality monitoring strategy;
3. To identify on a year-to-year basis specific areas where concentrations of toxic materials are higher than naturally occurring background levels.

Tissue samples are analyzed for trace metals including aluminum, cadmium, chromium, copper, lead, manganese, mercury, nickel, silver and zinc and for synthetic organic compounds listed in Table 6-1. During the 1977 and 1978 sampling periods, the focus of the SMW program was, for the most part, on open coast monitoring of sites outside the vicinity of known pollutant point sources. Monitoring water quality in the State Board's designated Water Quality Protection Areas (formerly known as Areas of Special Biological Significance, to establish baseline conditions relating to the range of typical conditions in water, sediment and biota, was given prime importance in the early years of the program.

Based on identification of "hot spot" areas during 1977 and 1978, intensive sampling of these areas was implemented in 1979. Such a sampling strategy was intended to confirm previous findings, establish the magnitude of the potential problem and identify pollutant sources. The program has since evolved to include transplanting mussels into selected California bays and estuaries at specific sites to confirm potential toxic substance pollution, e.g., in the vicinity of discharges. In some cases the SMW program deploys fresh water clams or other organisms into fresh water streams and rivers to provide information about toxic substance pollution in watershed systems.

As with the TSM, statewide SMW reports are published periodically, available at the State Board website (<http://www.swrcb.ca.gov>).

**Table 6-1. Synthetic Organic Compounds Analyzed in the Toxic Substances Monitoring and State Mussel Watch Programs**

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<u>COMPOUND</u>	<u>COMPOUND</u>	<u>COMPOUND</u>
Aldrin	DDMU pp	Nitrofen (TOK)
Benefin	DDT pp	Oxychlordanace
BHC $\alpha$	Dialifor	Parathion, ethyl
BHC $\beta$	Diazinon	Parathion, methyl
BHC $\gamma$ (Lindane)	Dichlofenthion	PCB 1248
BHC $\delta$	Dicofol (Kelthane)	PCB 1254
Carbophenothion	Dieldrin	PCB 1260
CDEC (Vege dex)	Endosulfan I (Thiodan I)	PCNB (Quintozene)
Chlorbenside	Endrin	Perthane
cis-Chlordane	EPN	Phenkapton
trans-Chlordane	Ehtion	Phorate (Thimet)
Chloroneb	Fenitrothion	Ronnel
Chlorpyrifos (Dursban)	Fonofos (Dyfonate)	Strobane
Dacthal	Heptachlor	Tetradifon (Tedion)
DDE op	Heptachlor epoxide	Toxaphene
DDE pp	Hexachlorobenzene (HCB)	2,4-D isopropyl ester
DDD op	Methoxychlor pp '	2,4-D isobutyl ester
DDMS pp	Mirex	2,4-D n-butyl ester

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### **6.5.1.4 Groundwater Ambient Monitoring and Assessment (GAMA)**

Assembly Bill 599 (AB 599), effective January 1, 2002, established the Groundwater Quality Monitoring Act of 2001 (California Water Code sections 10780-10782.3). The Act requires the State Water Board to integrate existing monitoring programs with new program elements, as necessary, for the purpose of establishing a comprehensive groundwater monitoring program capable of assessing each groundwater basin in the state, either through direct or other statistically reliable sampling approaches. A second fundamental component of the Act is to increase the availability of water quality data and information to the public. Consequently, the State Water Board has developed a statewide Groundwater Ambient Monitoring and Assessment (GAMA) Program, which includes the collaborative efforts of other state and federal agencies also charged with groundwater monitoring responsibilities. The goal of GAMA is to provide information on the quality of California's groundwater and assess relative susceptibility of groundwater resources in California, especially those used as a drinking water supply. The GAMA program has four primary components: the Priority Basin Project, the Domestic Well Project, GeoTracker GAMA, and the Special Studies Project.

#### **6.5.1.4.1 Priority Basin Project**

The Priority Basin Project initially focused on assessing the deep groundwater resource that accounts for over 95 percent of all groundwater used for public drinking. Monitoring and assessment of 35 study units occurred in the first ten-year phase of the program, with monitoring continuing to date for 20 percent of the wells statewide every five years, to identify trends in groundwater quality. Additional testing for groundwater age, geochemical tracers, and the use of analytical methods with ultra-low-level reporting limits enhances water quality information and assessments. To date, the U.S. Geological Survey (USGS) has sampled over 2,500 public supply wells and has developed a statistically unbiased assessment of the quality of California's drinking water aquifers.

In 2012, the Priority Basin Project started the second phase of the project, to assess the quality of shallow aquifers typically used for domestic and small community water supplies. Areas of the state with the greatest densities of households that rely on domestic wells are prioritized into study units for this phase of the project.

#### **6.5.1.4.2 Domestic Well Project**

The Domestic Well Project consists of sampling domestic wells for various constituents that may be found in domestic well water, including nitrates, total and fecal coliform bacteria, Methyl tert-Butyl Ether (MTBE), and various minerals. The Domestic Well Project samples private wells from volunteer well owners on a county level, at no cost to the well owners. Since 2002, over 1,100 of the estimated 600,000 private wells in six counties in California have been sampled. The well owners receive the analytical test results and fact sheets, and the water quality data is placed on GeoTracker GAMA without divulging well ownership.

#### **6.5.1.4.3 GeoTracker GAMA**

The GeoTracker GAMA groundwater information system integrates and displays water quality data from various sources on an interactive Google-based map. The system centralizes and increases the availability of groundwater information to the public and decision makers, a main goal of the GAMA Program. Analytical tools and reporting features help users assess groundwater quality and identify potential groundwater issues in California. GeoTracker GAMA contains approximately 70 million standardized analytical results from over 273,000 wells throughout the state. Data is compiled from multiple sources and includes well chemical data and depth to water measurements. Improvements and additions are continually added as system demands change.

#### **6.5.1.4.4 Special Studies Project**

The Special Studies Project focuses on specific groundwater quality studies, using state of the art scientific techniques and methods that help researchers and public policy planners better understand how groundwater contamination occurs and behaves. Studies include identification of sources of nitrate, assessment of the effectiveness of wastewater indicators, identification of groundwater recharge areas, detection of pharmaceutical compounds and personal care products using low-level anthropogenic compounds as tracers, and assessment of isotopic composition as a contamination source identification tool. Lawrence Livermore National Laboratory (LLNL), the project technical lead, has pioneered the use of tritium-helium groundwater age-dating techniques, which are critical in understanding groundwater sources and flow.

## 6.5.2 Regional Monitoring Programs

### 6.5.2.1 Central Coast Ambient Monitoring Program

In 1998, the Central Coast Ambient Monitoring Program (CCAMP) was formally established by the Regional Board to provide integrated and systematic information on surface water quality in the Region, in order to evaluate the effectiveness of Regional Board efforts to meet Basin Plan water quality objectives and protect beneficial uses. CCAMP's general program objectives are to:

- 1) Acquire and evaluate existing monitoring data and other information, from agencies, volunteer programs, and other sources.
- 2) Collect ambient monitoring data for the Region's watersheds, coastal confluences, and nearshore areas.
- 3) Conduct periodic detailed assessments of the Region's watersheds, groundwater basins, coastal confluences, and nearshore areas.
- 4) Utilize monitoring data and other information to maintain and update the Region's Water Quality Assessments and list of impaired waterbodies and beneficial uses.
- 5) Provide information presentations through the use of geographic information systems technology and other forms of graphic visualization.
- 6) Provide data and information dissemination services through the Internet.
- 7) Conduct periodic assessments of other programs' activities to eliminate gaps, overlaps, and duplications of effort, and utilize external information whenever possible as a component of the Ambient Monitoring Program.
- 8) Work with other monitoring programs, including volunteer programs, to develop consistent monitoring protocols and methods, quality control standards, data management procedures, and to encourage efforts consistent with regionwide monitoring goals.
- 9) Coordinate data management activities with other programs to maximize accessibility and usability of data.

The CCAMP monitoring strategy calls for dividing the Region into five watershed rotation areas and conducting synoptic, tributary-based sampling each year in one of the areas. Over a five-year period, each of the major Hydrologic Units in the Region are monitored and evaluated. In addition to the tributary-based site selection approach, additional monitoring sites are established in each rotation area to provide focused attention on watersheds and waterbodies

known to have water quality impairments or other issues of interest.

The CCAMP strategy for establishing and maintaining permanent long-term monitoring sites provides a framework for trend analysis and detection of emergent water quality problems. CCAMP uses a variety of monitoring approaches to characterize water quality conditions and trends in coastal watersheds, including:

- Rapid bioassessment using benthic invertebrates
- Conventional water quality analysis
- Analysis of tissue, water, and sediment for organic chemicals and metals
- Toxicity evaluations
- Habitat assessments

To develop a broad picture of the overall health of waters in the Region, a similar baseline monitoring study design is applied in each rotation area. This provides for compatibility across the Region and allows for prioritization of problems across a relatively large spatial scale. The CCAMP strategy also allows for incorporation of watershed-specific knowledge so that questions which are narrower in focus can be addressed. For example, in watersheds where TMDL assessments are being conducted, additional information is collected as necessary to support development of the analysis. Special studies are undertaken as funding and staffing permits to further focus monitoring on questions of interest specific to individual watersheds.

Coastal Confluences monitoring is another CCAMP program component that focuses on monitoring "integrator sites" at the lower ends of rivers and creeks at their outflow to the ocean. Sampling at these sites is conducted continuously, rather than in a five-year rotation. These sites aid in long-term trend detection, regional priority setting, and understanding inputs to the nearshore environment.

CCAMP nearshore monitoring activities are varied. In the Monterey Bay area, CCAMP has worked with ocean dischargers to redesign and combine receiving water monitoring programs to form the Central Coast Long-term Environmental Assessment Network (CCLEAN). This program characterizes loading of organic pollutants, nutrients and pathogen indicators from discharges and river mouths to the ocean. It also documents associated nearshore conditions, including chemical concentrations in mussel tissue, and nearshore nutrient and toxic phytoplankton concentrations. The CCAMP program directs funding and other support to other marine monitoring activities, including sand crab, mussel, and sea otter tissue

analysis for organic chemicals, polynuclear aromatic hydrocarbons, metals, toxic phytoplankton and specific pathogens. CCAMP staff are also working with the local research community to expand the network of instrumented moorings in nearshore areas, with particular focus on nitrate, chlorophyll, and toxic phytoplankton.

More information on the CCAMP program can be found at <http://www.swrcb.ca.gov/rwqcb3/>. The CCAMP program is conducted in coordination with the TSM and SMW monitoring programs, and satisfies Regional Board requirements for participation in the statewide SWAMP program.

## **6.5.3 Assessments**

### **6.5.3.1 State Water Quality Inventory (305(b)) Report**

Pursuant to Section 305(b) of the Federal Clean Water Act (PL 92-500), the State Board is required to submit a report on the status of the State's water quality to the USEPA at least every two years. The CWA establishes a process for States to use to develop information on the quality of their water resources (see USEPA 305(b) reporting guidelines). Specific requirements for this process are also found in Sections 106(e), 204(a), 303(d), and 314(a) of the CWA. Section 305(b) of the CWA specifies that each state must develop a program to monitor the quality of its surface waters and prepare a report describing the status of its water quality; Section 106(e) requests, but does not require, that each state also include the status of groundwaters of the state in the report.

The 305(b) process is the principal means by which the USEPA, Congress, and the public evaluate: 1) whether U.S. waters meet water quality standards; 2) progress made in maintaining and restoring water quality; and 3) the extent of remaining problems. Water quality assessment information from California's nine Regional Boards is compiled and presented in conformance with USEPA's 305(b) reporting guidelines through tabulation of the general water quality of waters of the State during the preceding years, including a summary of current designated use support, individual beneficial use support, major causes and sources impacting designated beneficial uses, and associated public health concerns. The Report also contains a brief description of water pollution control policies and programs designed to manage water quality.

Assessment information used for compiling and reporting the 305(b) report is contained in the State's Geospatial Waterbody System (GeoWBS) database,

structured for the purpose of producing the 305(b) Report.

### **6.5.3.2 State Water Quality Assessment Report**

The Water Quality Assessment (WQA) report is a biennial compilation of water quality information similar to the biennial Water Quality Inventory (305(b)) report; however, the WQA report contains specific information for individual water bodies of the region rather than generalized summaries for waterbody types of the region. Specifically, the WQA categorizes the water quality of each waterbody by reporting the degree to which beneficial uses are supported (see Basin Plan Chapter 2 for beneficial uses). The levels of beneficial use support are described as: fully supporting, fully supporting but threatened, partially supporting, not supporting, and not assessed. In addition to a description of the level of beneficial use support for each waterbody, the WQA contains narrative assessment (comments) for selected water bodies of the Region and identifies water bodies included on the Federal 303(d) "list" (numbers refer to sections of the Clean Water Act). The 303(d) list is a list of impaired waters where objectives or goals of the Clean Water Act are not attainable through standard regulatory controls. States are required to prioritize these water bodies for Total Maximum Daily Load (TMDL) development.

As with the 305(b) report, the information used by Regional Board staff in compiling and revising the WQA includes the type of monitoring data discussed in this chapter, records of past Regional Board enforcement actions, professional judgment of Regional Board scientists and engineers, and public comment. WQA information is stored in the GeoWBS database system,

### **6.5.3.3 Clean Water Act Section 303(d) List of Impaired Waters**

Section 303(d) of the Federal Clean Water Act requires states to identify waterbodies that do not meet water quality objectives and are not supporting their beneficial uses. Each state must submit an updated list, called the 303(d) list, to the USEPA every two years. In addition to identifying the waterbodies that are not supporting beneficial uses, the list also identifies the pollutant or stressor causing impairment, and establishes a schedule for developing a control plan to address the impairment.

To develop the list of impaired waters, Regional Board staff relies on data and information collected in the Central Coast Ambient Monitoring Program and other State monitoring programs, along with data and

information available from local government or citizen organizations. Staff consider the quality, quantity, timing, and location of data and information for each specified waterbody and the pollutant or stressor potentially causing impairment in that waterbody. Typically, staff compares the levels of the pollutant or stressor to established legal water quality limits (e.g., water quality objectives or other criteria indicating acceptable water quality conditions).

If a waterbody is found to be impaired for a particular pollutant or stressor, it is placed on the list. Once a waterbody and associated stressor pollutant are placed on the list, specific and focused monitoring and assessment efforts are conducted to more fully characterize the nature of the impairment, including identification of the pollutant source(s), and to develop solutions to address the impairment.

### **6.5.3.4 Central Coast Ambient Monitoring Program Assessments**

Water quality data collected in the CCAMP program is compiled and analyzed to produce watershed assessment reports for the Region. Reports are generated for both surface waters and groundwaters in each watershed, following the CCAMP 5-year rotation monitoring schedule discussed above.

#### **6.5.3.4.1 Surface water assessments**

Surface water assessments are developed using data collected through the CCAMP program and other available information sources, including water quality data from the California Department of Health Services (DHS), United States Geological Survey (USGS), Department of Fish and Wildlife (DFW), Department of Pesticide Regulation (DPR), Toxic Substance Monitoring (TSM) program, National Pollutant Discharge Elimination System (NPDES) discharge data, county data, city data, relevant water quality reports, and any other available literature. Water quality data is also combined with hydrogeomorphic data, land use data, etc., to develop watershed scale assessments, which are, in turn, used to update the 305(b) report and support TMDL development.

#### **6.5.3.4.2 Groundwater assessments**

CCAMP does not actively collect groundwater data, but uses existing sources of data and other available water quality information to develop assessments of groundwater conditions. Data and other information are compiled from the DHS, USGS, California Department of Water Resources (DWR), DPR, and city or county information sources.

Data for both surface and groundwater assessments are evaluated for pollutants of concern, water quality

standards exceedances, pollutant levels that warrant attention, beneficial use impairment, spatial and temporal trends, data gaps, and other pertinent information. General evaluations of relationships between surface water and groundwater pollutants are also included in the assessments. Assessment information is then used to develop recommendations for action, to assess future research and monitoring needs, to update the 305(b) report and support TMDL development, and to support permit review activities.

Watershed assessment reports and associated water quality data are available at the CCAMP website (see <http://www.swrcb.ca.gov/rwqcb3/> and click on CCAMP).

## **6.5.4 Other Monitoring and Assessment Activities**

Nonpoint source investigations are conducted to (a) identify the location and nature of sources of nonpoint pollutants; (b) develop information on the quantity, strength, character, and variability of nonpoint source pollutants; (c) evaluate impacts on receiving water quality and biota; (d) provide information useful in management of nonpoint source pollution; and (e) monitor results of any control plan. Investigations are typically undertaken through local agency and watershed group efforts, funded by Federal Clean Water Act grants and other sources.

Special studies and intensive monitoring surveys are conducted to obtain detailed information about a specific water quality problem which, in turn, can be used to evaluate violations of receiving water standards. These studies usually involve localized, intermittent sampling at a higher than normal frequency. These surveys are specially designed to evaluate problems in impaired waterbodies, Water Quality Protection Areas (formerly known as Areas of Special Biological Significance) or hydrologic units requiring sampling in addition to routine monitoring programs. Results from these special studies may be used for addressing impairments identified on the 303(d) List, including Total Maximum Daily Load development, Water Quality Assessment and 305(b) Report updates, and other waterbody assessment activities.



## **APPENDIX A-1**

State Policy for Water Quality Control (1972). Adopted by  
the State Water Board on July 6, 1972.

CALIFORNIA STATE WATER RESOURCES CONTROL BOARD

STATE POLICY FOR  
WATER QUALITY CONTROL

I. FOREWORD

To assure a comprehensive statewide program of water quality control, the California Legislature by its adoption of the Porter-Cologne Water Quality Control Act in 1969 set forth the following statewide policy:

The people of the state have a primary interest in the conservation, control, and utilization of the water resources, and the quality of all the waters shall be protected for use and enjoyment.

Activities and factors which may affect the quality of the waters shall be regulated to attain the highest water quality which is reasonable, considering all demands being made and to be made on those waters and the total values involved, beneficial and detrimental, economic and social, tangible and intangible.

The health, safety, and welfare of the people requires that there be a statewide program for the control of the quality of all the waters of the state. The state must be prepared to exercise its full power and jurisdiction to protect the quality of waters from degradation.

The waters of the state are increasingly influenced by interbasin water development projects and other statewide considerations. Factors of precipitation, topography, population, recreation, agriculture, industry, and economic development vary from region to region. The statewide program for water quality control can be most effectively administered regionally, within a framework of statewide coordination and policy.

To carry out this policy, the Legislature established the State Water Resources Control Board and nine California Regional Water Quality Control Boards as the principal state agencies with primary responsibilities for the coordination and control of water quality. The State Board is required pursuant to legislative directives set forth in the California Water Code (Division 7, Chapter 3, Article 3, Sections 13140 Ibid) to formulate and adopt state policy for water quality control consisting of all or any of the following:

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Adopted by the State Water Resources Control Board by motion of July 6, 1972.



I. (continued)

Water quality principles and guidelines for long-range resource planning, including groundwater and surface water management programs and control and use of reclaimed water.

Water quality objectives at key locations for planning and operation of water resource development projects and for water quality control activities.

Other principles and guidelines deemed essential by the State Board for water quality control.

II. GENERAL PRINCIPLES

The State Water Resources Control Board hereby finds and declares that protection of the quality of the waters of the State for use and enjoyment by the people of the State requires implementation of water resources management programs which will conform to the following general principles:

1. Water rights and water quality control decisions must assure protection of available fresh water and marine water resources for maximum beneficial use.
2. Municipal, agricultural, and industrial wastewaters must be considered as a potential integral part of the total available fresh water resource.
3. Coordinated management of water supplies and wastewaters on a regional basis must be promoted to achieve efficient utilization of water.
4. Efficient wastewater management is dependent upon a balanced program of source control of environmentally hazardous substances<sup>1/</sup>, treatment of wastewaters, reuse of reclaimed water, and proper disposal of effluents and residuals.
5. Substances not amenable to removal by treatment systems presently available or planned for the immediate future must be prevented from entering sewer systems

<sup>1/</sup> Those substances which are harmful or potentially harmful even in extremely small concentration to man, animals, or plants because of biological concentration, acute or chronic toxicity, or other phenomenon.

II. 5. (continued)

in quantities which would be harmful to the aquatic environment, adversely affect beneficial uses of water, or affect treatment plant operation.

Persons responsible for the management of waste collection, treatment, and disposal systems must actively pursue the implementation of their objective of source control for environmentally hazardous substances. Such substances must be disposed of such that environmental damage does not result.

6. Wastewater treatment systems must provide sufficient removal of environmentally hazardous substances which cannot be controlled at the source to assure against adverse effects on beneficial uses and aquatic communities.
7. Wastewater collection and treatment facilities must be consolidated in all cases where feasible and desirable to implement sound water quality management programs based upon long-range economic and water quality benefits to an entire basin.
8. Institutional and financial programs for implementation of consolidated wastewater management systems must be tailored to serve each particular area in an equitable manner.
9. Wastewater reclamation and reuse systems which assure maximum benefit from available fresh water resources shall be encouraged. Reclamation systems must be an appropriate integral part of the long-range solution to the water resources needs of an area and incorporate provisions for salinity control and disposal of nonreclaimable residues.
10. Wastewater management systems must be designed and operated to achieve maximum long-term benefit from the funds expended.
11. Water quality control must be based upon latest scientific findings. Criteria must be continually refined as additional knowledge becomes available.
12. Monitoring programs must be provided to determine the effects of discharges on all beneficial water uses including effects on aquatic life and its diversity and seasonal fluctuations.

### III. PROGRAM OF IMPLEMENTATION

Water quality control plans and waste discharge requirements hereafter adopted by the State and Regional Boards under Division 7 of the California Water Code shall conform to this policy.

This policy and subsequent State plans will guide the regulatory, planning, and financial assistance programs of the State and Regional Boards. Specifically, they will (1) supersede any regional water quality control plans for the same waters to the extent of any conflict, (2) provide a basis for establishing or revising waste discharge requirements when such action is indicated, and (3) provide general guidance for the development of basin plans.

Water quality control plans adopted by the State Board will include minimum requirements for effluent quality and may specifically define the maximum constituent levels acceptable for discharge to various waters of the State. The minimum effluent requirements will allow discretion in the application of the latest available technology in the design and operation of wastewater treatment systems. Any treatment system which provides secondary treatment, as defined by the specific minimum requirements for effluent quality, will be considered as providing the minimum acceptable level of treatment. Advanced treatment systems will be required where necessary to meet water quality objectives.

Departures from this policy and water quality control plans adopted by the State Board may be desirable for certain individual cases. Exceptions to the specific provisions may be permitted within the broad framework of well established goals and water quality objectives.

## **APPENDIX A-2**

Statement of Policy with Respect to Maintaining High  
Quality of Waters in California (Anti-degradation Policy).  
State Water Board Resolution No. 68-16.

STATE WATER RESOURCES CONTROL BOARD

RESOLUTION NO. 68-16

STATEMENT OF POLICY WITH RESPECT TO  
MAINTAINING HIGH QUALITY OF WATERS IN CALIFORNIA

WHEREAS the California Legislature has declared that it is the policy of the State that the granting of permits and licenses for unappropriated water and the disposal of wastes into the waters of the State shall be so regulated as to achieve highest water quality consistent with maximum benefit to the people of the State and shall be controlled so as to promote the peace, health, safety and welfare of the people of the State; and

WHEREAS water quality control policies have been and are being adopted for waters of the State; and

WHEREAS the quality of some waters of the State is higher than that established by the adopted policies and it is the intent and purpose of this Board that such higher quality shall be maintained to the maximum extent possible consistent with the declaration of the Legislature;

NOW, THEREFORE, BE IT RESOLVED:

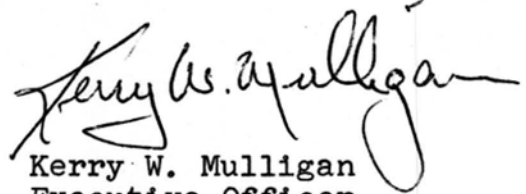
1. Whenever the existing quality of water is better than the quality established in policies as of the date on which such policies become effective, such existing high quality will be maintained until it has been demonstrated to the State that any change will be consistent with maximum benefit to the people of the State, will not unreasonably affect present and anticipated beneficial use of such water and will not result in water quality less than that prescribed in the policies.
2. Any activity which produces or may produce a waste or increased volume or concentration of waste and which discharges or proposes to discharge to existing high quality waters will be required to meet waste discharge requirements which will result in the best practicable treatment or control of the discharge necessary to assure that (a) a pollution or nuisance will not occur and (b) the highest water quality consistent with maximum benefit to the people of the State will be maintained.
3. In implementing this policy, the Secretary of the Interior will be kept advised and will be provided with such information as he will need to discharge his responsibilities under the Federal Water Pollution Control Act.

BE IT FURTHER RESOLVED that a copy of this resolution be forwarded to the Secretary of the Interior as part of California's water quality control policy submission.

CERTIFICATION

The undersigned, Executive Officer of the State Water Resources Control Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a meeting of the State Water Resources Control Board held on October 24, 1968.

Dated: October 28, 1968

A handwritten signature in cursive script, appearing to read "Kerry W. Mulligan". The signature is written in dark ink and is positioned above the printed name and title.

Kerry W. Mulligan  
Executive Officer  
State Water Resources  
Control Board

## **APPENDIX A-3**

Water Quality Control Plan for Control of Temperature in Coastal and Interstate Waters and Enclosed Bays and Estuaries of California (1975 Thermal Plan). State Water Board Resolution No. 75-89.

## STATE WATER RESOURCES CONTROL BOARD

P. O. Box 100  
Sacramento, CA 95801



MAR 10 1975

## NOTICE

ADOPTION OF NEW "WATER QUALITY CONTROL  
PLAN FOR CONTROL OF TEMPERATURE IN THE  
COASTAL AND INTERSTATE WATERS AND  
ENCLOSED BAYS AND ESTUARIES OF CALIFORNIA"

On September 18, 1975, the State Water Resources Control Board adopted a revised version of the above plan.

Basically, the amendments made the following changes:

1. The provisions of Section 316(a) of the Federal Water Pollution Control Act were substituted for previous variance provisions of the Plan.
2. A provision was added that would allow Regional Boards to develop additional requirements for protecting the beneficial uses of warm interstate and coastal waters.
3. The original compliance schedule was revised.
4. A provision was added to require monitoring to demonstrate the degree of protection afforded to beneficial uses.
5. A provision was added that allows the State or Regional Board to establish, if needed, independent monitoring studies to be financed by the discharger.

The Environmental Protection Agency has concurred with these amendments.

Handwritten signature of Bill B. Dendy in cursive.

Bill B. Dendy  
Executive Officer

7/7



STATE WATER RESOURCES CONTROL BOARD  
RESOLUTION NO. 75-89

ADOPTING AMENDMENTS TO THE "WATER QUALITY CONTROL PLAN FOR  
CONTROL OF TEMPERATURE IN THE COASTAL AND INTERSTATE  
WATERS AND ENCLOSED BAYS AND ESTUARIES OF CALIFORNIA"  
(THERMAL PLAN)

WHEREAS:

1. On February 25, 1975, the State Water Resources Control Board conducted a public hearing to consider proposed amendments to the "Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Waters and Enclosed Bays and Estuaries of California", hereinafter called the Thermal Plan.
2. As a result of that hearing, evidence was obtained from various parties regarding the desirability of the proposed amendments.
3. The State Water Resources Control Board has been advised by the Environmental Protection Agency that the proposed amendments are necessary in order to bring the Plan into full conformance with the provisions of P.L. 92-500.

THEREFORE BE IT RESOLVED:

That the State Water Resources Control Board adopt the proposed amendments as attached.

CERTIFICATION

The undersigned, Executive Officer of the State Water Resources Control Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a meeting of the State Water Resources Control Board held on  
**SEP 18 1975**

*Bill B. Dendy*

Bill B. Dendy  
Executive Officer

STATE WATER RESOURCES CONTROL BOARD

ROOM 1140, RESOURCES BUILDING  
1416 NINTH STREET • SACRAMENTO 95814



JUN - 5 1972

NOTICE

ADOPTION OF NEW "WATER QUALITY CONTROL  
PLAN FOR CONTROL OF TEMPERATURE IN THE  
COASTAL AND INTERSTATE WATERS AND  
ENCLOSED BAYS AND ESTUARIES OF CALIFORNIA"

On May 18, 1972, the State Water Resources Control Board adopted a revised version of the above plan (formerly called Policy).

The following changes were made:

1. Due to changes in the California Water Code effective March 4, 1972, the title was changed to:  
  
"Water Quality Control Plan For..."
2. A provision was added that the Environmental Protection Agency must approve all exemptions from water quality objectives of the plan.
3. The time schedules for conducting studies of the effects of existing discharges was shortened.

We will advise you of Environmental Protection Agency's approval which we anticipate receiving shortly.

*Bill B. Dendy*

Bill B. Dendy  
Executive Officer

State Water Resources Control Board

WATER QUALITY CONTROL PLAN  
FOR CONTROL OF  
TEMPERATURE IN THE  
COASTAL AND INTERSTATE WATERS  
AND ENCLOSED BAYS AND ESTUARIES  
OF CALIFORNIA<sup>1</sup>

DEFINITION OF TERMS

1. Thermal Waste - Cooling water and industrial process water used for the purpose of transporting waste heat.
2. Elevated Temperature Waste - Liquid, solid, or gaseous material including thermal waste discharged at a temperature higher than the natural temperature of receiving water. Irrigation return water is not considered elevated temperature waste for the purpose of this plan.
3. Natural Receiving Water Temperature - The temperature of the receiving water at locations, depths, and times which represent conditions unaffected by any elevated temperature waste discharge or irrigation return waters.
4. Interstate Waters - All rivers, lakes, artificial impoundments, and other waters that flow across or form a part of the boundary with other states or Mexico.
5. Coastal Waters - Waters of the Pacific Ocean outside of enclosed bays and estuaries which are within the territorial limits of California.
6. Enclosed Bays - Indentations along the coast which enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays will include all bays where the narrowest distance between headlands or outermost harbor works is less than 75 percent of the greatest dimension of the enclosed portion of the bay. This definition includes but is not limited to the following: Humboldt Bay, Bodega Harbor, Tomales Bay, Drakes Estero, San Francisco Bay, Morro Bay, Los Angeles Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay.
7. Estuaries and Coastal Lagoons - Waters at the mouths of streams which serve as mixing zones for fresh and ocean water during a major portion of the year. Mouths of streams which are temporarily separated from the ocean by sandbars shall be considered as estuaries. Estuarine waters will generally be considered to extend from a bay or the open ocean to the upstream limit of tidal action but may be considered to

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<sup>1</sup> This plan revises and supersedes the policy adopted by the State Board on January 7, 1971, and revised October 13, 1971, and June 5, 1972.

extend seaward if significant mixing of fresh and saltwater occurs in the open coastal waters. The waters described by this definition include but are not limited to the Sacramento-San Joaquin Delta as defined by Section 12220 of the California Water Code, Suisun Bay, Carquinez Strait downstream to Carquinez Bridge and appropriate areas of Smith River, Klamath River, Mad River, Eel River, Noyo River, and Russian River.

8. Cold Interstate Waters - Streams and lakes having a range of temperatures generally suitable for trout and salmon including but not limited to the following: Lake Tahoe, Truckee River, West Fork Carson River, East Fork Carson River, West Walker River and Lake Topaz, East Walker River, Minor California-Nevada Interstate Waters, Klamath River, Smith River, Goose Lake, and Colorado River from the California-Nevada stateline to the Needles-Topoc Highway Bridge.
9. Warm Interstate Waters - Interstate streams and lakes having a range of temperature generally suitable for warm water fishes such as bass and catfish. This definition includes but is not limited to the following: Colorado River from the Needles-Topoc Highway Bridge to the northerly international boundary of Mexico, Tijuana River, New River, and Alamo River.
10. Existing Discharge - Any discharge (a) which is presently taking place, or (b) for which waste discharge requirements have been established and construction commenced prior to the adoption of this plan, or (c) any material change in an existing discharge for which construction has commenced prior to the adoption of this plan. Commencement of construction shall include execution of a contract for onsite construction or for major equipment which is related to the condenser cooling system.

Major thermal discharges under construction which are included within this definition are:

- A. Diablo Canyon Units 1 and 2, Pacific Gas and Electric Company.
  - B. Ormond Beach Generating Station Units 1 and 2, Southern California Edison Company.
  - C. Pittsburg No. 7 Generating Plant, Pacific Gas and Electric Company.
  - D. South Bay Generating Plant Unit 4 and Encina Unit 4, San Diego Gas and Electric Company.
11. New Discharge - Any discharge (a) which is not presently taking place unless waste discharge requirements have been established and construction as defined in Paragraph 10 has commenced prior to adoption of this plan or (b) which is presently



taking place and for which a material change is proposed but no construction as defined in Paragraph 10 has commenced prior to adoption of this plan.

12. Planktonic Organism - Phytoplankton, zooplankton and the larvae and eggs of worms, molluscs, and arthropods, and the eggs and larval forms of fishes.
13. Limitations or Additional Limitations - Restrictions on the temperature, location, or volume of a discharge, or restrictions on the temperature of receiving water in addition to those specifically required by this plan.

### SPECIFIC WATER QUALITY OBJECTIVES

1. Cold Interstate Waters

- A. Elevated temperature waste discharges into cold interstate waters are prohibited.

2. Warm Interstate Waters

- A. Thermal waste discharges having a maximum temperature greater than 5°F above natural receiving water temperature are prohibited.
- B. Elevated temperature wastes shall not cause the temperature of warm interstate waters to increase by more than 5°F above natural temperature at any time or place.
- C. Colorado River - Elevated temperature wastes shall not cause the temperature of the Colorado River to increase above the natural temperature by more than 5°F or the temperature of Lake Havasu to increase by more than 3°F provided that such increases shall not cause the maximum monthly temperature of the Colorado River to exceed the following:

January	60°F	July	90°F
February	65°F	August	90°F
March	70°F	September	90°F
April	75°F	October	82°F
May	82°F	November	72°F
June	86°F	December	65°F

- D. Lost River - Elevated temperature wastes discharged to the Lost River shall not cause the temperature of the receiving water to increase by more than 2°F



when the receiving water temperature is less than 62°F, and 0°F when the receiving water temperature exceeds 62°F.

- E. Additional limitations shall be imposed when necessary to assure protection of beneficial uses.

3. Coastal Waters

A. Existing discharges

- (1) Elevated temperature wastes shall comply with limitations necessary to assure protection of the beneficial uses and areas of special biological significance.

B. New discharges

- (1) Elevated temperature wastes shall be discharged to the open ocean away from the shoreline to achieve dispersion through the vertical water column.
- (2) Elevated temperature wastes shall be discharged a sufficient distance from areas of special biological significance to assure the maintenance of natural temperature in these areas.
- (3) The maximum temperature of thermal waste discharges shall not exceed the natural temperature of receiving waters by more than 20°F.
- (4) The discharge of elevated temperature wastes shall not result in increases in the natural water temperature exceeding 4°F at (a) the shoreline, (b) the surface of any ocean substrate, or (c) the ocean surface beyond 1,000 feet from the discharge system. The surface temperature limitation shall be maintained at least 50 percent of the duration of any complete tidal cycle.
- (5) Additional limitations shall be imposed when necessary to assure protection of beneficial uses.

4. Enclosed Bays

A. Existing discharges

- (1) Elevated temperature waste discharges shall comply with limitations necessary to assure protection of beneficial uses.



B. New discharges

- (1) Elevated temperature waste discharges shall comply with limitations necessary to assure protection of beneficial uses. The maximum temperature of waste discharges shall not exceed the natural temperature of the receiving waters by more than 20°F.
- (2) Thermal waste discharges having a maximum temperature greater than 4°F above the natural temperature of the receiving water are prohibited.

5. Estuaries

A. Existing discharges

- (1) Elevated temperature waste discharges shall comply with the following:
  - a. The maximum temperature shall not exceed the natural receiving water temperature by more than 20°F.
  - b. Elevated temperature waste discharges either individually or combined with other discharges shall not create a zone, defined by water temperatures of more than 1°F above natural receiving water temperature, which exceeds 25 percent of the cross-sectional area of a main river channel at any point.
  - c. No discharge shall cause a surface water temperature rise greater than 4°F above the natural temperature of the receiving waters at any time or place.
  - d. Additional limitations shall be imposed when necessary to assure protection of beneficial uses.
- (2) Thermal waste discharges shall comply with the provisions of 5A (1) above and, in addition, the maximum temperature of thermal waste discharges shall not exceed 86°F.

B. New discharges

- (1) Elevated temperature waste discharges shall comply with item 5A(1) above.



- (2) Thermal waste discharges having a maximum temperature greater than 4°F above the natural temperature of the receiving water are prohibited.
- (3) Additional limitations shall be imposed when necessary to assure protection of beneficial uses.

### GENERAL WATER QUALITY PROVISIONS

1. Additional limitations shall be imposed in individual cases if necessary for the protection of specific beneficial uses and areas of special biological significance. When additional limitations are established, the extent of surface heat dispersion will be delineated by a calculated 1 1/2°F isotherm which encloses an appropriate dispersion area. The extent of the dispersion area shall be:
  - A. Minimized to achieve dispersion through the vertical water column rather than at the surface or in shallow water.
  - B. Defined by the Regional Board for each existing and proposed discharge after receipt of a report prepared in accordance with the implementation section of this plan.
2. The cumulative effects of elevated temperature waste discharges shall not cause temperatures to be increased except as provided in specific water quality objectives contained herein.
3. Areas of special biological significance shall be designated by the State Board after public hearing by the Regional Board and review of its recommendations.
4. Regional Boards may, in accordance with Section 316(a) of the Federal Water Pollution Control Act of 1972, and subsequent federal regulations including 40 CFR 122, grant an exception to Specific Water Quality Objectives in this Plan. Prior to becoming effective, such exceptions and alternative less stringent requirements must receive the concurrence of the State Board.
5. Natural water temperature will be compared with waste discharge temperature by near-simultaneous measurements accurate to within 1°F. In lieu of near-simultaneous measurements, measurements may be made under calculated conditions of constant waste discharge and receiving water characteristics.

### IMPLEMENTATION





1. The State Water Resources Control Board and the California Regional Water Quality Control Boards will administer this plan by establishing waste discharge requirements for discharges of elevated temperature wastes.
2. This plan is effective as of the date of adoption by the State Water Resources Control Board and the sections pertaining to temperature control in each of the policies and plans for the individual interstate and coastal waters shall be void and superseded by all applicable provisions of this plan.
3. Existing and future dischargers of thermal waste shall conduct a study to define the effect of the discharge on beneficial uses and, for existing discharges, determine design and operating changes which would be necessary to achieve compliance with the provisions of this plan.
4. Waste discharge requirements for existing elevated temperature wastes shall be reviewed to determine the need for studies of the effect of the discharge on beneficial uses, changes in monitoring programs and revision of waste discharge requirements.
5. All waste discharge requirements shall include a time schedule which assures compliance with water quality objectives by July 1, 1977, unless the discharger can demonstrate that a longer time schedule is required to complete construction of necessary facilities; or, in accordance with any time schedule contained in guidelines promulgated pursuant to Section 304(b) of the Federal Water Pollution Control Act.
6. Proposed dischargers of elevated temperature wastes may be required by the Regional Board to submit such studies prior to the establishment of waste discharge requirements. The Regional Board shall include in its requirements appropriate postdischarge studies by the discharger.
7. The scope of any necessary studies shall be as outlined by the Regional Board and shall be designed to include the following as applicable to an individual discharge:
  - A. Existing conditions in the aquatic environment.
  - B. Effects of the existing discharge on beneficial uses.
  - C. Predicted conditions in the aquatic environment with waste discharge facilities designed and operated in compliance with the provisions of this plan.
  - D. Predicted effects of the proposed discharge on beneficial uses.
  - E. An analysis of costs and benefits of various design alternatives.



F. The extent to which intake and outfall structures are located and designed so that the intake of planktonic organisms is at a minimum, waste plumes are prevented from touching the ocean substrate or shorelines, and the waste is dispersed into an area of pronounced along-shore or offshore currents.

8. All waste discharge requirements adopted for discharges of elevated temperature wastes shall be monitored in order to determine compliance with effluent or receiving water temperature (or heat) requirements.

Furthermore, for significant thermal discharges as determined by the Regional Board or State, Regional Boards shall require expanded monitoring programs, to be carried out either on a continuous or periodic basis, designed to assess whether the source continues to provide adequate protection to beneficial uses (including the protection and propagation of a balanced indigenous community of fish, shellfish, and wildlife, in and on the body of water into which the discharge is made). When periodic expanded monitoring programs are specified, the frequency of the program shall reflect the probable impact of the discharge.

9. The State Board or Regional Board may require a discharger(s) to pay a public agency or other appropriate person an amount sufficient to carry out the expanded monitoring program required pursuant to paragraph 8 above if:

A. The discharger has previously failed to carry out monitoring programs in a manner satisfactory to the State Board or Regional Board, or;

B. More than a single facility, under separate ownerships, may significantly affect the thermal characteristics of the body of water, and the owners of such facilities are unable to reach agreement on a cooperative program within a reasonable time period specified by the State Board or Regional Board.



## **APPENDIX A-4**

Water Quality Control Policy for the Enclosed Bays and Estuaries of California (Bays and Estuaries Policy). State Water Board Resolution No. 74-43 and No. 95-84.

**WATER QUALITY CONTROL POLICY  
FOR THE  
ENCLOSED BAYS AND ESTUARIES  
OF CALIFORNIA  
AS ADOPTED BY RESOLUTION NO. 95-84  
ON NOVEMBER 16, 1995**

**STATE OF CALIFORNIA  
STATE WATER RESOURCES CONTROL BOARD  
(Amendments shown on page 2, Chapter 1.B, 1.b in underscore)**

STATE WATER RESOURCES CONTROL BOARD  
RESOLUTION NO. 95-84

ADOPTION OF AN AMENDMENT TO THE  
WATER QUALITY CONTROL POLICY FOR THE ENCLOSED BAYS  
AND ESTUARIES OF CALIFORNIA

WHEREAS:

1. The Water Quality Control Policy for the Enclosed Bays and Estuaries of California (Policy) was adopted by the State Water Resources Control Board (SWRCB) in 1974.
2. Section 13143 of the California Water Code provides that State policy for water quality control may be revised.
3. The San Francisco Bay Regional Water Quality Control Board (SFBRWQCB) proposed that the Policy be amended to allow discharges from ground water cleanup projects to San Francisco Bay south of the Dumbarton Bridge when reclamation or other disposal methods are unavailable or not appropriate and when other SWRCB and SFBRWQCB plans, policies, and regulations are met.
4. At the time of SWRCB adoption of the Policy, ground water cleanup projects were not widely undertaken and, there is no evidence that discharges from these projects were considered in the development of the Policy.
5. Appropriate ground water cleanup projects should be encouraged.
6. The discharges from ground water cleanup projects could be allowed where reclamation is not feasible and the need to dispose of treated ground water outweighs the need to prohibit the discharge south of the Dumbarton Bridge.
7. SWRCB staff prepared public notices and documents and followed procedures satisfying environmental documentation requirements in accordance with the California Environmental Quality Act (Public Resources Code 21000 et seq.) and other State and Federal statutes and regulations.
8. The SWRCB held a public hearing regarding the proposed amendments on November 2, 1995.
9. Amendments to SWRCB policies do not become effective until regulatory provisions are approved by the Office of Administrative Law (OAL).

THEREFORE BE IT RESOLVED THAT

The SWRCB:

1. Approves the following amendment to the Policy:

Add to the end of Chapter I.B., 1b.:


Exceptions to this provision may be granted to allow discharges south of the Dumbarton Bridge of treated ground water from ground water cleanup projects. Prior to allowing such a discharge, the Regional Board must make the following findings:

1. That the discharge will comply with all applicable State and Regional Board plans, policies and regulations.
  2. That the reclamation or other reuse of the treated ground water prior to discharge is not practicable.
  3. That there is no other feasible location to discharge the treated ground water.
  4. That the need to dispose of treated ground water outweighs the need to prohibit the discharge south of the Dumbarton Bridge.
2. The SFBRWQCB shall continue to implement provisions of existing State and Federal laws regarding the discharge of toxic pollutants. In particular, the SFBRWQCB shall issue National Pollutant Discharge Elimination System permits in compliance with the Porter-Cologne Water Quality Control Act and applicable State and Federal regulation, including, but not limited to, 40 CFR, Section 122.44(d).
  3. Within three years after Department of Fish and Game (DFG) notifies the SFBRWQCB that specific water bodies support threatened or endangered species and that scientific evidence indicates that certain existing water quality objectives for these water bodies do not adequately protect such species, the SFBRWQCB shall determine, in consultation with DFG, whether these objectives are adequately protective. In cases where such existing objectives do not provide adequate protection for threatened and endangered species, the SFBRWQCB shall develop and adopt adequately protective site-specific objectives for these constituents.
  4. Has determined after careful consideration of all comments testimony, and written reports, that while the proposed amendment may have some impacts on the environment, those impacts are not significant and will not result in degradation of water quality.

5. Authorizes the SWRCB staff to submit the approved amendment to the U.S. Environmental Protection Agency and regulatory provisions to OAL for approval.

CERTIFICATION

The undersigned, Administrative Assistant to the Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a meeting of the State Water Resources Control Board held on November 16, 1995.

  
Maureen Marché  
Administrative Assistant to the Board

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WATER QUALITY CONTROL POLICY  
FOR THE ENCLOSED  
BAYS AND ESTUARIES OF CALIFORNIA<sup>14</sup>

INTRODUCTION

The purpose of this policy is to provide water quality principles and guidelines to prevent water quality degradation and to protect the beneficial uses of waters of enclosed bays and estuaries. Decisions on water quality control plans, waste discharge requirements, construction grant projects, water rights permits, and other specific water quality control implementing actions of the State and Regional Boards shall be consistent with the provisions of this policy.

The Board declares its intent to determine from time to time the need for revision this policy.

This policy does not apply to wastes from vessels or land runoff except as specifically indicated for siltation (Chapter III 4.) and combined sewer flows (Chapter III 7.)

CHAPTER I.  
PRINCIPLES FOR MANAGEMENT OF  
WATER QUALITY IN ENCLOSED BAYS AND ESTUARIES

- A. It is the policy of the State Board that the discharge of municipal wastewaters and industrial process waters <sup>24</sup> (exclusive of cooling waste discharges) to enclosed bays and estuaries, other than the San Francisco Bay-Delta system, shall be phased out at the earliest practicable date. Exceptions to this provision may be granted by a Regional Board only when the Regional Board finds that the wastewater in question would consistently be treated and discharged in such a manner that it would enhance the quality of receiving waters above that which would occur in the absence of the discharge.<sup>24</sup>
- B. With regard to the waters of the San Francisco Bay-Delta system, the State Board finds and directs as follows:
- 1.a. There is a considerable body of scientific evidence and opinion which suggests the existence of biological degradation due to long-term exposure to toxicants which have been discharged to the San Francisco Bay-Delta system. Therefore, implementation of a program which controls toxic effects through a combination of source control for toxic materials, upgraded wastewater treatment, and improved dilution of wastewaters shall proceed as rapidly as is practicable with the objective of providing full protection to the biota and the beneficial uses of Bay-Delta waters in a cost-effective manner.
- 1.b A comprehensive understanding of the biological effects of wastewater discharge on San Francisco Bay, as a whole, must await the results of further scientific study. There is, however, sufficient evidence at this time to indicate that the continuation of wastewater discharges to the southern reach of San Francisco Bay, south of the Dumbarton Bridge, is an unacceptable condition. The State Board and the San Francisco Bay Regional Board shall take such action as is necessary to assure the elimination of wastewater discharges to waters of the San Francisco Bay, south of Dumbarton Bridge, at the earliest practicable date. Exceptions to this provision may be granted to allow discharges south of the Dumbarton Bridge of treated ground water from ground water cleanup projects. Prior to allowing such a discharge, the Regional Board must make the following findings:

1. That the discharge will comply with all applicable State and Regional Board plans, policies and regulations.
2. That the reclamation or other reuse of the treated ground water prior to discharge is not practicable.
3. That there is no other feasible location to discharge the treated ground water.
4. That the need to dispose of treated ground water outweighs the need to prohibit the discharge south of the Dumbarton Bridge.

1.c In order to prevent excessive investment which would unduly impact the limited funds available to California for construction of publicly owned treatment works, construction of such works shall proceed in a staged fashion, and each stage shall be fully evaluated by the State and Regional Boards to determine the necessity for additional expenditures. Monitoring requirements shall be established to evaluate any effects on water quality, particularly changes in species diversity and abundance, which may result from the operation of each stage of planned facilities and source control programs. Such a staged construction program, in combination with an increased monitoring effort, will result in the most cost-effective and rapid progress toward a goal of maintaining and enhancing water quality in the San Francisco Bay-Delta system.

2. Where a waste discharger has an alternative of in-bay or ocean disposal and where both alternatives offer a similar degree of environmental and public health protection, prime consideration shall be given to the alternative which offers the greater degree of flexibility for the implementation of economically feasible wastewater reclamation options.

C. The following policies apply to all of California's enclosed bays and estuaries:

1. Persistent or cumulative toxic substances shall be removed from the waste to the maximum extent practicable through source control or adequate treatment prior to discharge.
2. Bay or estuarine outfall and diffuser systems shall be designed to achieve the most rapid initial dilution<sup>4/</sup> practicable to minimize concentrations of substances not removed by source control or treatment.

3. Wastes shall not be discharged into or adjacent to areas where the protection of beneficial uses requires spatial separation from waste fields.
4. Waste discharges shall not cause a blockage of zones of passage required for the migration of anadromous fish.
5. Nonpoint sources of pollutants shall be controlled to the maximum practicable extent.

CHAPTER II.  
QUALITY REQUIREMENTS FOR  
WASTE DISCHARGES

1. In addition to any requirements of this policy, effluent limitations shall be as specified pursuant to Chapter 5.5 of the Porter-Cologne Water Quality Control Act, and Regional Boards shall limit the mass emissions of substances as necessary to meet such limitations. Regional Boards may set more restrictive mass emission rates and concentration standards than those which are referenced in this policy to reflect dissimilar tolerances to wastewater constituents among different receiving water bodies.
2. All dischargers of thermal wastes or elevated temperature wastes to enclosed bays and estuaries which are permitted pursuant to this policy shall comply with the "Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Waters and Enclosed Bays and Estuaries of California", State Water Resources Control Board, 1972, and with amendments and supplements thereto.
3. Radiological limits for waste discharges (for which regulatory responsibility is not preempted by the Federal Government) shall be at least as restrictive as limitations indicated in Section 30269, and Section 30355, Appendix A, Table II of the California Administrative Code.
4. Dredge spoils to be disposed of in bay and estuarine waters must comply with federal criteria for determining the acceptability of dredged spoils to marine waters, and must be certified by the State Board of Regional Boards as in compliance with State Plans and Policies.

CHAPTER III.  
DISCHARGE PROHIBITIONS

New discharges<sup>54</sup> of municipal wastewaters and industrial process waters<sup>24</sup> (exclusive of cooling water discharges) to enclosed bays and estuaries, other than the San Francisco Bay-Delta system, which are not consistently treated and discharged in a manner that would enhance the quality of receiving waters above that which would occur in the absence of the discharge, shall be prohibited.

The discharge of municipal and industrial waste sludge and untreated sludge digester supernatant, centrate, or filtrate to enclosed bays and estuaries shall be prohibited.

- 3 The deposition of rubbish or refuse into surface waters or at any place where they would be eventually transported to enclosed bays or estuaries shall be prohibited.<sup>64</sup>
- 4 The direct or indirect discharge of silt, sand, soil clay, or other earthen materials from onshore operations including mining, construction, agriculture, and lumbering, in quantities which unreasonably affect or threaten to affect beneficial uses shall be prohibited.
- 5 The discharge of materials of petroleum origin in sufficient quantities to be visible or in violation of waste discharge requirements shall be prohibited, except when such discharges are conducted for scientific purposes. Such testing must be approved by the Executive Officer of the Regional Board and the Department of Fish and Game.
- 6 The discharge of any radiological, chemical, or biological warfare agent or high-level radioactive waste shall be prohibited.
- 7 The discharge or by-passing of untreated waste to bays and estuaries shall be prohibited. <sup>14</sup>

CHAPTER IV.  
GENERAL PROVISIONS

A. Effective Date

This policy is in effect as of the date of adoption by the State Water Resources Control Board.

B. Review and Revision of Plans, Policies and Waste Discharge Requirements

Provisions of existing or proposed policies or water quality control plans adopted by the State or Regional Boards for enclosed bays or estuaries shall be amended to conform with the applicable provisions of this policy.

Each appropriate Regional Board shall review and revise the waste discharge requirements with appropriate time schedules for existing discharges to achieve compliance with this policy and applicable water quality objectives. Each Regional Board affected by this policy shall set forth for each discharge allowable mass emission rates for each applicable effluent characteristic included in waste discharge requirements.

Regional Boards shall finalize waste discharge requirements as rapidly as is consistent with the National Pollutant Discharge Elimination System Permit Program.

C. Administration of Clean Water Grants Program

The Clean Water Grants Program shall require that the environmental impact report for any existing or proposed wastewater discharge to enclosed bays and estuaries, other than the San Francisco Bay-Delta system, shall evaluate whether or not the discharge would enhance the quality of receiving waters above that which would occur in the absence of the discharge.

The Clean Water Grants Program shall require that each study plan and project report (beginning with F.Y. 1974-75 projects) for a proposed wastewater treatment or conveyance facility within the San Francisco Bay-Delta system shall contain an evaluation of the degree to which the proposed project represents a necessary and cost-effective stage in a program leading to compliance with an objective of full protection of the biota and beneficial uses of Bay-Delta waters.

D. Administration of Water Rights

Any applicant for a permit to appropriate from a water course which is tributary to an enclosed bay or estuary may be required to present to the State Board an analysis of the anticipated effects of the proposed appropriation on water quality and beneficial uses of the effected bay or estuary.

E. Monitoring Program

The Regional Board shall require dischargers to conduct self-monitoring programs and submit reports as necessary to determine compliance with waste discharge requirements and to evaluate the effectiveness of wastewater control programs. Such monitoring programs shall comply with applicable sections of the State Board's Administrative Procedures, and any additional guidelines which may be issued by the Executive Officer of the State Board.



## FOOTNOTES

- 1/ Enclosed bays are indentations along the coast which enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays include all bays where the narrowest distance between headlands or outer most harbor works is less than 75 percent of the greatest dimension of the enclosed portion of the bay. This definition includes, but is not limited to: Humboldt Bay, Bodega Harbor, Tomales Bay, Drakes Estero, San Francisco Bay, Morro Bay, Los Angeles-Long Beach Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay.

Estuaries, including coastal lagoons, are waters at the mouths of streams which serve as mixing zones for fresh and ocean waters. Mouths of streams which are temporarily separated from the ocean by sandbars shall be considered as estuaries. Estuarine waters will generally be considered to extend from a bay or the open ocean to a point upstream where there is no significant mixing of fresh water and seawater. Estuarine waters shall be considered to extend seaward if significant mixing of fresh and saltwater occurs in the open coastal waters. Estuarine waters include, but are not limited to, the Sacramento-San Joaquin Delta, as defined by Section 12220 of the California Water Code, Suisun Bay, Carquinez Strait downstream to Carquinez Bridge, and appropriate areas of the Smith, Klamath, Mad, Eel, Noyo, and Russian Rivers.

- 2/ For the purpose of this policy, treated ballast waters and innocuous nonmunicipal wastewater such as clear brines, washwater, and pool drains are not necessarily considered industrial process wastes, and may be allowed by Regional Boards under discharge requirements that provide protection to the beneficial uses of the receiving water.
- 3/ Undiluted wastewaters covered under this exception provision shall not produce less than 90 percent survival, 50 percent of the time, and not less than 70 percent survival, 10 percent of the time of a standard test species in a 96-hour static or continuous flow bioassay test using undiluted waste. Maintenance of these levels of survival shall not by themselves constitute sufficient evidence that the discharge satisfies the criteria of enhancing the quality of the receiving water above that which occur in the absence of the discharge. Full and uninterrupted protection for the beneficial uses of the receiving water must be maintained. A Regional Board may require physical, chemical, bioassay, and bacteriological assessment of treated wastewater quality prior to authorizing release to the bay or estuary of concern.

- 4/ Initial dilution zone is defined as the volume of water near the point of discharge within which the waste immediately mixes with the bay or estuarine water due to the momentum of the waste discharge and the difference in density between the waste and receiving water.
- 5/ A new discharge is a discharge for which a Regional Board has not received a report of waste discharge prior to the date of adoption of this policy, and which was not in existence prior to the date of adoption of this policy.
- 6/ Rubbish and refuse include any cans, bottles, paper, plastic, vegetable matter, or dead animals or dead fish deposited or caused to be deposited by man.
- 7/ The prohibition does not apply to cooling water streams which comply with the "Water Quality Control Plan for the Control of Temperature in Coastal and Interstate Waters and Enclosed Bays and Estuaries of California" - State Water Resources Control Board.

STATE WATER RESOURCES CONTROL BOARD  
RESOLUTION NO. 74- 43

WATER QUALITY CONTROL POLICY FOR THE  
ENCLOSED BAYS AND ESTUARIES OF CALIFORNIA

WHEREAS:

1. The Board finds it necessary to promulgate water quality principles, guidelines, effluent quality requirements, and prohibitions to govern the disposal of waste into the enclosed bays and estuaries of California;
2. The Board, after review and analysis of testimony received at public hearings, has determined that it is both feasible and desirable to require that the discharge of municipal wastewaters and industrial process waters to enclosed bays and estuaries (other than the San Francisco Bay-Delta system) should only be allowed when a discharge enhances the quality of the receiving water above that which would occur in the absence of the discharge;
3. The Board has previously promulgated requirements for the discharge of thermal and elevated temperature wastes to enclosed bays and estuaries (Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Waters and Enclosed Bays and Estuaries of California - SWRCB, 1972);
4. The Board, after review and analysis of testimony received at public hearings, has determined that implementation of a program which controls toxic effects through a combination of source control for toxic materials, upgraded waste treatment, and improved dilution of wastewaters, will result in timely and cost-effective progress toward an objective of providing full protection to the biota and beneficial uses of San Francisco Bay-Delta waters;
5. The Board intends to implement monitoring programs to determine the effects of source control programs, upgraded treatment, and improved dispersion of wastewaters on the condition of the biota and beneficial uses of San Francisco Bay-Delta waters.

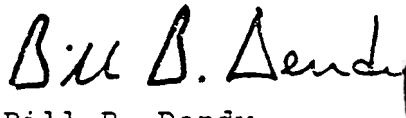
THEREFORE, BE IT RESOLVED, that

1. The Board hereby adopts the "Water Quality Control Policy for the Enclosed Bays and Estuaries of California".
2. The Board hereby directs all affected California Regional Water Quality Control Boards to implement the provisions of the policy.

3. The Board hereby declares its intent to determine from time to time the need for revising the policy to assure that it reflects current knowledge of water quality objectives necessary to protect beneficial uses of bay and estuarine waters and that it is based on latest technological improvements.

#### CERTIFICATION

The undersigned, Executive Officer of the State Water Resources Control Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a meeting of the State Water Resources Control Board held on May 16, 1974.



Bill B. Dendy  
Executive Officer

## **APPENDIX A-5**

Power Plant Cooling Policy. State Water Board  
Resolution No. 75-84.

WATER QUALITY CONTROL POLICY  
on the  
USE and DISPOSAL of INLAND WATERS  
USED for POWERPLANT COOLING

ADOPTED JUNE 19, 1975

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CALIFORNIA STATE WATER RESOURCES CONTROL BOARD

STATE WATER RESOURCES CONTROL BOARD  
RESOLUTION NO. 75-58

WATER QUALITY CONTROL POLICY ON THE USE  
AND DISPOSAL OF INLAND WATERS USED FOR  
POWERPLANT COOLING

WHEREAS:

1. Basin Planning conducted by the State Board has shown that there is presently no available water for new allocations in some basins.
2. Projected future water demands, when compared to existing developed water supplies, indicate that general freshwater shortages will occur in many areas of the State prior to the year 2000.
3. The improper disposal of powerplant cooling waters may have an adverse impact on the quality of inland surface and groundwaters.
4. It is believed that further development of water in the Central Valley will reduce the quantity of water available to meet Delta outflow requirements and protect Delta water quality standards.

THEREFORE, BE IT RESOLVED, that

1. The Board hereby adopts the "Water Quality Control Policy on the Use and Disposal of Inland Waters Used for Powerplant Cooling".
2. The Board hereby directs all affected California Regional Water Quality Control Boards to implement the applicable provisions of the policy.
3. The Board hereby directs staff to coordinate closely with the State Energy Resources Conservation and Development Commission and other involved state and local agencies as this policy is implemented.

CERTIFICATION

The undersigned, Executive Officer of the State Water Resources Control Board, does hereby certify that the forgoing is a full, true, and correct copy of a resolution duly and regularly adopted at a meeting of the State Water Resources Control Board held on June 19, 1975.

Bill B. Dendy  
Executive Officer



WATER QUALITY CONTROL POLICY  
ON THE USE AND DISPOSAL OF INLAND  
WATERS USED FOR POWERPLANT COOLING

Introduction

The purpose of this policy is to provide consistent statewide water quality principles and guidance for adoption of discharge requirements, and implementation actions for powerplants which depend upon inland waters for cooling. In addition, this policy should be particularly useful in guiding planning of new power generating facilities so as to protect beneficial uses of the State's water resources and to keep the consumptive use of freshwater for powerplant cooling to that minimally essential for the welfare of the citizens of the State.

This policy has been prepared to be consistent with federal, state, and local planning and regulatory statutes, the Warren-Alquist State Energy Resources Conservation and Development Act, Water Code Section 237 and the Waste Water Reuse Law of 1974.

Section 25216.3 of the Warren-Alquist Act states:

“(a) The commission shall compile relevant local, regional, state, and federal land use, public safety, environmental, and other standards to be met in designing, siting, and operating facilities in the State: except as provided in subdivision (d) of Section 25402, adopt standards, except for air and water quality,....”

Water Code Section 237 and Section 462 of the Waste Water Reuse Law, direct the Department of Water Resources to:

237. “...either independently or in cooperation with any person or any county, state, federal, or other agency, including, but not limited to, the State Energy Resources Conservation and Development Commission, shall conduct studies and investigations on the need and availability of water for thermal electric powerplant cooling purposes, and shall report thereon to the Legislature from time to time....”

462. “...conduct studies and investigations on the availability and quality of waste water and uses of reclaimed waste water for beneficial purposes including, but not limited to ... and cooling for thermal electric powerplants.”

Decisions on waste discharge requirements, water rights permits, water quality control plans, and other specific water quality control implementing actions by the State and Regional Boards shall be consistent with provisions of this policy.

The Board declares its intent to determine from time to time the need for revising this policy.

## Definitions

1. Inland Water – all waters within the territorial limits of California exclusive of the waters of the Pacific Ocean outside of enclosed bays, estuaries, and coastal lagoons.
2. Fresh Inland Waters – those inland waters which are suitable for use as a source of domestic, municipal, or agricultural water supply and which provide habitat for fish and wildlife.
3. Salt Sinks – areas designated by the Regional Water Quality Control Boards to receive saline waste discharges.
4. Brackish Waters – includes all waters with a salinity range of 1,000 to 30,000 mg/l and a chloride concentration range of 250 to 12,000 mg/l. The application of the term “brackish” to a water is not intended to imply that such water is no longer suitable for industrial or agricultural purposes.
5. Steam-Electric Power Generating Facilities – electric power generating facilities utilizing fossil or nuclear-type fuel or solar heating in conjunction with a thermal cycle employing the steam-water system as the thermodynamic medium and for the purposes of this policy is synonymous with the word “powerplant”.
6. Blowdown – the minimum discharge of either boiler water or recirculating cooling water for the purpose of limiting the buildup of concentrations of materials in excess of desirable limits established by best engineering practice.
7. Closed Cycle Systems – a cooling water system from which there is no discharge of wastewater other than blowdown.
8. Once-Through Cooling – a cooling water system in which there is no recirculation of the cooling water after its initial use.
9. Evaporative Cooling Facilities – evaporative towers, cooling ponds, or cooling canals, which utilize evaporation as a means of wasting rejected heat to the atmosphere.
10. Thermal Plan – “Water Quality Control Plan for Control of Temperature In the Coastal and Interstate Waters and Enclosed Bays and Estuaries of California”.
11. Ocean Plan – “Water Quality Control Plan for Ocean Waters of California”.

## Basis of Policy

1. The State Board believes it is essential that every reasonable effort be made to conserve energy supplies and reduce energy demands to minimize adverse effects on water supply and water quality and at the same time satisfy the State's energy requirements.
2. The increasing concern to limit changes to the coastal environment and the potential hazards of earthquake activity along the coast has led the electric utility industry to consider siting steam-electric generating plants inland as an alternative to proposed coastal locations.
3. Although many of the impacts of coastal powerplants on the marine environment are still not well understood, it appears the coastal marine environment is less susceptible than inland waters to the water quality impacts associated with powerplant cooling. Operation of existing coastal powerplants indicate that these facilities either meet the standards of the State's Thermal Plan and Ocean Plan or could do so readily with appropriate technological modifications. Furthermore, coastal locations provide for application of a wide range of cooling technologies which do not require the consumptive use of inland waters and therefore would not place an additional burden on the State's limited supply of inland waters. These technologies include once-through cooling which is appropriate for most coastal sites, potential use of saltwater cooling towers, or use of brackish water where more stringent controls are required for environmental considerations at specific sites.
4. There is a limited supply of inland water resources in California. Basin planning conducted by the State Board has shown that there is no available water for new allocations in some basins. Projected future water demands when compared to existing developed water supplies indicate that general fresh-water shortages will occur in many areas of the State prior to the year 2000. The use of inland waters for powerplant cooling needs to be carefully evaluated to assure proper future allocation of inland waters considering all other beneficial uses. The loss of inland waters considering all other beneficial uses. The loss of inland waters through evaporation in powerplant cooling facilities may be considered an unreasonable use of inland waters when general shortages occur.
5. The Regional Boards have adopted water quality objectives including temperature objectives including temperature objectives for all surface waters in the State.
6. Disposal of once-through cooling waters from powerplants to inland water is incompatible with maintaining the water quality objectives of the State Board's "Thermal Plan" and "Water Quality Control Plans."
7. The improper disposal of blowdown from evaporative cooling facilities may have an adverse impact on the quality of inland surface and ground waters and on fish and wildlife.

8. An important consideration in the increased use of inland water for powerplant cooling or for any other purpose in the Central Valley Region is the reduction in the available quantity of water to meet the Delta outflow requirements necessary to protect Delta water quality objectives and standards. Additionally, existing contractual agreements to provide future water supplies to the Central Valley, the South Coastal Basin, and other areas using supplemental water supplies are threatening to further reduce the Central Valley outflow necessary to protect the Delta environment.
9. The California Constitution and the California Water Code declare that the right to use water from a natural stream or watercourse is limited to such water as shall be reasonably required for beneficial use and does not extend to the waste or unreasonable use or unreasonable method of use or unreasonable method of diversion. Section 761, Article 17.2, Subchapter 2, Chapter 3, Title 23, California Administrative Code provides that permits or licenses for the appropriation of water will contain a term which will subject the permit or license to the continuing authority of the State Board to prevent waste, unreasonable use, unreasonable method of use, or unreasonable method of diversion of said water.
10. The Water Code authorizes the State Board to prohibit the discharge of wastes to surface and ground waters of the State.

### Principles

1. It is the Board's position that from a water quantity and quality standpoint the source of powerplant cooling water should come from the following sources in this order of priority depending on site specifics such as environmental, technical and economic feasibility consideration: (1) wastewater being discharged to the ocean, (2) ocean, (3) brackish water from natural sources or irrigation return flow, (4) inland wastewaters of low TDS, and (5) other inland waters.
2. Where the Board has jurisdiction, use of fresh inland waters for powerplant cooling will be approved by the Board only when it is demonstrated that the use of other water supply sources or other methods of cooling would be environmentally undesirable or economically unsound.
3. In considering issuance of a permit or license to appropriate water for powerplant cooling, the Board will consider the reasonableness of the proposed water use when compared with other present and future needs for the water source and when viewed in the context of alternative water sources that could be used for the purpose. The Board will give great weight to the results of studies made pursuant to the Warren-Alquist State Energy Resources Conservation and Development Act and carefully evaluate studies by the Department of Water Resources made pursuant to Sections 237 and 462, Division 1 of the California Water Code.

4. The discharge of blowdown water from cooling towers or return flows from once-through cooling shall not cause a violation of water quality objectives or waste discharge requirements established by the Regional Boards.
5. The use of unlined evaporation ponds to concentrate salts from blowdown waters will be permitted only at salt sinks approved by the Regional and State Boards. Proposals to utilize unlined evaporation ponds for final disposal of blowdown waters must include studies of alternative methods of disposal. These studies must show that the geologic strata underlying the proposed ponds or salt sink will protect usable groundwater.
6. Studies of availability of inland waters for use in powerplant cooling facilities to be constructed in Central Valley basins, the South Coastal Basins or other areas which receive supplemental water from Central Valley streams as for all major new uses must include an analysis of the impact of such use on Delta outflow and Delta water quality objectives. The studies associated with powerplants should include an analysis of the cost and water use associated with the use of alternative cooling facilities employing dry, or wet/dry modes of operation.
7. The State Board encourages water supply agencies and power generating utilities and agencies to study the feasibility of using wastewater for powerplant cooling. The State Board encourages the use of wastewater for powerplant cooling where it is appropriate. Furthermore, Section 25601(d) of the Warren-Alquist Energy Resources Conservation and Development Act directs the Commission to study, “expanded use of wastewater as cooling water and other advances in powerplant cooling” and Section 462 of the Waste Water Reuse Law directs the Department of Water Resources to “...conduct studies and investigations on the availability and quality of waste water and uses of reclaimed waste water for beneficial purposes including, but not limited to... and cooling for thermal electric powerplants.”

#### Discharge Prohibitions

1. The discharge to land disposal sites of blowdown waters from inland powerplant cooling facilities shall be prohibited except to salt sinks or to lined facilities approved by the Regional and State Boards for the reception of such wastes.
2. The discharge of wastewaters from once-through inland powerplant cooling facilities shall be prohibited unless the discharger can show that such a practice will maintain the existing water quality and aquatic environment of the State’s water resources.
3. The Regional Boards may grant exceptions to these discharge prohibitions on a case-by-case basis in accordance with exception procedures included in the “Water Quality Control Plan for Control of Temperature In the Coastal and Interstate Waters and Enclosed Bays and Estuaries of California.

## Implementation

1. Regional Water Quality Control Boards will adopt waste discharge requirements for discharges from powerplant cooling facilities which specify allowable mass emission rates and/or concentrations of effluent constituents for the blowdown waters. Waste discharge requirements for powerplant cooling facilities will also specify the water quality conditions to be maintained in the receiving waters.
2. The discharge requirements shall contain a monitoring program to be conducted by the discharger to determine compliance with waste discharge requirements.
3. When adopting waste discharge requirements for powerplant cooling facilities the Regional Boards shall consider other environmental factors and may require an environmental impact report, and shall condition the requirement in accordance with Section 2718, Subchapter 17, Chapter 3, Title 23, California Administrative Code.
4. The State Board shall include a term in all permits and licenses for appropriation of water for use in powerplant cooling that requires the permittee or licensee to conduct ongoing studies of the environmental desirability and economic feasibility of changing facility operations to minimize the use of fresh inland waters. Study results will be submitted to the State Board at intervals as specified in the permit term.
5. Petitions by the appropriator to change the nature of the use of appropriated water in an existing permit or license to allow the use of inland water for powerplant cooling may have an impact on the quality of the environment and as such require the preparation of an environmental impact statement or a supplement to an existing statement regarding, among other factors, an analysis of the reasonableness of the proposed use.
6. Applications to appropriate inland waters for powerplant cooling purpose shall include results of studies comparing the environmental impact of alternative inland sites as well as alternative water supplies and cooling facilities. Studies of alternative coastal sites must be included in the environmental impact report. Alternatives to be considered in the environmental impact report, including but not limited to sites, water supply, and cooling facilities, shall be mutually agreed upon by the prospective appropriator and the State Board staff. These studies should include comparisons of environmental impact and economic and social benefits and costs in conformance with the Warren-Alquist State Energy Resources Conservation and Development Act, the California Coastal Zone Plan, the California Environmental Quality Act and the National Environmental Policy Act.

## **APPENDIX A-6**

Reclamation Policy. State Water Board Resolution No.  
77-1.

STATE WATER RESOURCES CONTROL BOARD  
RESOLUTION NO. 77-1

POLICY WITH RESPECT TO WATER  
RECLAMATION IN CALIFORNIA

WHEREAS:

1. The California Constitution provides that the water resources of the State be put to beneficial use to the fullest extent of which they are capable, and that waste or unreasonable use or unreasonable method of use of water be prevented, and that conservation of such waters is to be exercised with a view to the reasonable and beneficial use thereof in the interest of the people and for the public welfare;
2. The California Legislature has declared that the State Water Resources Control Board and each Regional Water Quality Control Board shall be the principal state agencies with primary responsibility for the coordination and control of water quality;
3. The California Legislature has declared that the people of the State have a primary interest in the development of facilities to reclaim water containing waste to supplement existing surface and underground water supplies;
4. The California Legislature has declared that the State shall undertake all possible steps to encourage the development of water reclamation facilities so that reclaimed water may be made available to help meet the growing water requirements of the State;
5. The Board has reviewed the document entitled "Policy and Action Plan for Water Reclamation in California", dated December 1976. This document recommends a variety of actions to encourage the development of water reclamation facilities and the use of reclaimed water. Some of these actions require direct implementation by the Board; others require implementation by the Executive Officer and the Regional Boards. In addition, this document recognizes that action by many other state, local, and federal agencies and the California State Legislature would also encourage construction of water reclamation facilities and the use of reclaimed water. Accordingly, the Board recommends for its consideration a number of actions intended to coordinate with the program of this Board;
6. The Board must concentrate its efforts to encourage and promote reclamation in water-short areas of the State where reclaimed water can supplement or replace other water supplies without interfering with water rights or instream beneficial uses or placing an unreasonable burden on present water supply systems; and



7. In order to coordinate the development of reclamation potential in California, the Board must develop a data collection, research, planning, and implementation program for water reclamation and reclaimed water uses.

THEREFORE, BE IT RESOLVED:

1. That the State Board adopt the following Principles:
  - I. The State Board and the Regional Boards shall encourage, and consider or recommend for funding, water reclamation projects which meet Condition 1, 2, or 3 below and which do not adversely impact vested water rights or unreasonably impair instream beneficial uses or place an unreasonable burden on present water supply systems;
    - (1) Beneficial use will be made of wastewaters that would otherwise be discharged to marine or brackish receiving waters or evaporation ponds,
    - (2) Reclaimed water will replace or supplement the use of fresh water or better quality water,
    - (3) Reclaimed water will be used to preserve, restore, or enhance instream beneficial uses which include, but are not limited to, fish, wildlife, recreation and esthetics associated with any surface water or wetlands.
  - II. The State Board and the Regional Boards shall (1) encourage reclamation and reuse of water in water-short areas of the State, (2) encourage water conservation measures which further extend the water resources of the State, and (3) encourage other agencies, in particular the Department of Water Resources, to assist in implementing this policy.
  - III. The State Board and the Regional Boards recognize the need to protect the public health including potential vector problems and the environment in the implementation of reclamation projects.
  - IV. In implementing the foregoing Principles, the State Board or the Regional Boards, as the case may be, shall take appropriate actions, recommend legislation, and recommend actions by other agencies in the areas of (1) planning, (2) project funding, (3) water rights, (4) regulation and enforcement, (5) research and demonstration, and (6) public involvement and information.
2. That, in order to implement the foregoing Principles, the State Board:

- (a) Approves Planning Program Guidance Memorandum No. 9, "PLANNING FOR WASTEWATER RECLAMATION",
  - (b) Adopts amendments and additions to Title 23, California Administrative Code Sections 654.4, 761, 764.9, 783, 2101, 2102, 2107, 2109, 2109.1, 2109.2, 2119, 2121, 2133(b)(2), and 2133(b)(3),
  - (c) Approves Grants Management Memorandum No. 9.01, "WASTEWATER RECLAMATION",
  - (d) Approves the Division of Planning and Research, Procedures and Criteria for the Selection of Wastewater Reclamation Research and Demonstration Projects,
  - (e) Approves "GUIDELINES FOR REGULATION OF WATER RECLAMATION",
  - (f) Approves the Plan of Action contained in Part III of the document identified in Finding Five above,
  - (g) Directs the Executive Officer to establish an Interagency Water Reclamation Policy Advisory Committee. Such Committee shall examine trends, analyze implementation problems, and report annually to the Board the results of the implementation of this policy, and
  - (h) Authorizes the Chairperson of the Board and directs the Executive Officer to implement the foregoing Principles and the Plan of Action contained in Part III of the document identified in Finding Five above, as appropriate.
3. That not later than July 1, 1978, the Board shall review this policy and actions taken to implement it, along with the report prepared by the Interagency Water Reclamation Policy Advisory Committee, to determine whether modifications to this policy are appropriate to more effectively encourage water reclamation in California.
  4. That the Chairperson of the Board shall transmit to the California Legislature a complete copy of the "Policy and Action Plan for Water Reclamation in California".

#### CERTIFICATION

The undersigned, Executive Officer of the State Water Resources Control Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a special meeting of the State Water Resources Control Board held on January 6, 1977.

Dated: JAN 6 1977

*Bill B. Dendy*

Bill B. Dendy  
Executive Officer

## **APPENDIX A-7**

Shredder Waste Disposal Policy. State Water Board  
Resolution No. 87-22.

STATE WATER RESOURCES CONTROL BOARD  
RESOLUTION NO. 87- 22

POLICY ON THE DISPOSAL OF SHREDDER WASTE

WHEREAS:

1. Chemical analysis of wastes resulting from the shredding of automobile bodies, household appliances, and sheet metal (hereinafter shredder waste) by methods stipulated by the Department of Health Services (hereinafter DHS) has resulted in the classification of shredder waste as a hazardous waste and the determination that, if inappropriately handled, it could catch fire and release toxic gases.
2. The California Legislature has declared that shredder waste shall not be classified as hazardous for the purposes of disposal if the producer demonstrates that the waste will not pose a threat to human health or water quality if disposed of in a qualified Class III waste management unit, as specified in Section 2533 of Subchapter 15 of Chapter 3 of Title 23 of the California Administrative Code (hereinafter Subchapter 15).
3. DHS has granted shredder waste a variance for the purposes of disposal from hazardous waste management requirements pursuant to Section 66310 of Title 22 of the California Administrative Code.
4. Hazardous waste which has received a variance from DHS for the purposes of disposal is classified as a designated waste pursuant to Section 2522 of Subchapter 15.
5. In general, designated waste must be disposed of in a Class I or Class II waste management unit. However, designated waste may be disposed of in a Class III waste management unit provided that the discharger establishes to the satisfaction of the Regional Water Quality Control Board (hereinafter Regional Board) that the waste presents a lower risk of degrading water quality than is indicated by its classification. (Authority: Section 2520, Subchapter 15)
6. Analysis of shredder waste by the U. S. Environmental Protection Agency's extraction procedure for heavy metals does not normally result in its classification as a hazardous waste.
7. The disposal of shredder waste in a manner such that it is not in contact with putrescible waste or the leachate generated by putrescible waste will not result in the high mobilization of metals indicated by the tests used to determine that shredder waste is hazardous; therefore, such disposal may occur in accordance with Section 2520 of Subchapter 15.


8. Levels of polychlorinated biphenyls (hereinafter PCB) which slightly exceed 50 mg/kg, the level as defined by the U. S. Environmental Protection Agency which requires disposal to an approved site in accordance with the Federal Toxic Substances Control Act, have been measured in some existing shredder waste piles.

THEREFORE BE IT RESOLVED:

1. That shredder waste which is determined hazardous by DHS, but is granted a variance for the purposes of disposal by DHS, is suitable for disposal at Class III waste management units as designated by the Regional Board when it has been demonstrated to the Regional Board that the waste management units at least meet the minimum requirements for a Class III waste management unit as defined by Subchapter 15 provided that:
  - a. The shredder waste producer has demonstrated to the Regional Board that the waste contains no more than 50 mg/kg of PCB.
  - b. The shredder waste is disposed on the last and highest lift in a closed disposal cell or in an isolated cell solely designated for the disposal of shredder waste.
2. That shredder waste which is not determined hazardous by DHS is suitable for disposal at Class III waste management units as designated by the Regional Board without special segregation or management.
3. That this resolution in no way abridges the rights of the Regional Boards to designate appropriate Class III waste management units for disposal of shredder waste consistent with Section 25143.6 of the Health and Safety Code (Chapter 1395, Statutes of 1985).

CERTIFICATION

The undersigned, Administrative Assistant to the Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a meeting of the State Water Resources Control Board held on March 19, 1987.

  
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Maureen Marche  
Administrative Assistant to the Board

## **APPENDIX A-8**

Underground Storage Tank Pilot Program. State Water  
Board Resolution No. 88-23.

STATE WATER RESOURCES CONTROL BOARD  
RESOLUTION NO. 88- 23

ADOPTION OF THE POLICY REGARDING THE  
UNDERGROUND STORAGE TANK  
PILOT PROGRAM

WHEREAS:

1. State law requires local governments to implement an underground tank permit program consisting of monitoring requirements for existing underground tanks containing hazardous substances and design, construction and monitoring requirements for new tanks.
2. Monitoring efforts have led to the identification of approximately 5,000 leaking underground storage tank release sites with approximately 150 new cases being discovered statewide each month.
3. To address the problem of funding governmental oversight of remedial actions at these release sites, the Legislature appropriated funds and enacted AB 853 (Chapter 1317, Statutes of 1987).
4. Prior to expending funds from the reserve account established by Subdivision (c) of Section 7, Chapter 1439, Statutes of 1985 the State Water Resources Control Board must adopt administrative and technical procedures for cleanup and abatement action taken under this pilot program.

THEREFORE BE IT RESOLVED:

THAT THE STATE BOARD:

1. Adopts the attached policy regarding implementation of the underground tank pilot program.
2. Directs the Executive Director or his designee to take actions needed to implement the policy.

CERTIFICATION

The undersigned, Administrative Assistant to the Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a meeting of the State Water Resources Control Board held on February 18, 1988.

  
Maureen Marche  
Administrative Assistant to the Board

STATE WATER RESOURCES CONTROL  
BOARD POLICY REGARDING THE  
UNDERGROUND STORAGE TANK  
PILOT PROGRAM

Statutory authority exists at the federal, state and local level to require remedial action at underground storage tank release sites and to rank and fund remedial action at underground storage tank release sites where a responsible party cannot be identified or has insufficient financial resources to accomplish the needed work. Some local agencies have used this authority to respond to some of these releases, as have the nine Regional Water Quality Control Boards. In addition, the Regional Boards are providing technical assistance to local agencies addressing underground storage tank cleanup. However, no specific statewide program for funding governmental oversight of remedial action by responsible parties has been established. As a result, underground storage tank release oversight is not being consistently addressed statewide, leaving site cleanup by responsible parties without adequate guidance.

To address this problem, the State Board, in cooperation with the Department of Health Services, is implementing a pilot program to fund oversight of remedial action at underground storage tank sites. This program will be funded through an appropriation from the state Hazardous Substances Cleanup Bond Fund and the federal Underground Storage Tank Petroleum Trust Fund.

Prior to implementation of this pilot program, the State Board is required by Section 25297.1 of the Health and Safety Code (AB 853, Chapter 1317, Statutes of 1987) to adopt, as state policy for water quality control, administrative and technical procedures to guide local agencies in development of their individual programs.

As participants in the pilot program, local agencies may contract with the State Board to oversee preliminary site assessment and, if necessary, remedial action at leaking underground storage tank sites. The State Board plans to initially enter into 12 contracts with subsequent expansion as appropriate.

Site and Agency Selection

Local agencies will be selected for participation based on their readiness to implement the pilot program and the size of program which the agencies plan to conduct. Those agencies which have existing oversight efforts and plan to expand staff using pilot program funds were ranked highest among eligible candidates. Any local agency which, unless exempted, has failed to implement Chapter 6.7 of the Health and Safety Code and/or which has failed to collect and transmit to the State Board the surcharge fees pursuant to subdivision (b) of Section 25287, was eliminated from consideration.

Under the pilot program, funds may be used at all sites containing leaking tanks which are subject to the state permit program or Subtitle (I) of the federal Resource Conservation and Recovery Act. While contracting local agencies may perform oversight activities at any site within their jurisdictions, agencies may defer lead responsibility for any case affecting, or threatening to affect, ground water to the appropriate Regional Board.



In addition, the local agencies may defer lead responsibility for any case involving a non-petroleum substance to either the appropriate Regional Board or the Department of Health Services. Under terms of the contract between the local agencies and State Board, all cases involving no financially solvent responsible party, no identifiable responsible party or no responsible party willing to conduct remedial action must be reported to the State Board for possible listing on the state Site Expenditure Plan.

#### Agreements Between the State Board and Local Agencies

The State Board has developed a model contract which will be used as the basis for negotiations between the local agencies and the State Board. This contract outlines in detail the types of activities expected of contracting agencies and the administrative duties of the State and Regional Boards. The model contract (Attachment 1) is hereby made a part of this water quality control policy. Language in the model contract may be modified in negotiations with the local agencies.

#### Petition for Review

Responsible parties or any other aggrieved persons may petition the State Board for review of actions or decisions made by a local agency as part of the agency's participation in the pilot program. The procedures for such review are contained in "Review by State Board of Action or Failure to Act by Local Agencies" (Attachment 2), which is hereby made a part of this water quality control policy.

#### Cost Recovery Procedures

Under terms of both the Cooperative Agreement with the federal government transferring money from the Trust Fund and Section 25297.1 of the Health and Safety Code concerning the Bond Fund, local contracting agencies must agree to keep site-specific accounting records and other such records as are necessary to verify all hours worked and expenses incurred at each underground storage tank site. Local contracting agencies will forward to the State Board monthly invoices listing all site-specific and administrative expenses.

The State Board must undertake cost recovery. Procedurally, the cost recovery efforts will be handled in the following manner. The State Board is responsible for ensuring the preparation of cost data and for invoicing responsible parties for all costs incurred by the State Board and/or local contracting agencies in performing activities covered by this agreement. Such costs shall include all additional costs required to be recovered pursuant to Health and Safety Code Section 25360. The State Board will provide guidelines to the local contracting agencies to ensure that necessary cost data are developed, maintained and reported to the State Board.

The State Board will invoice the responsible parties for all costs, both direct and indirect, attributable to that site upon conclusion of the preliminary site assessment phase. If cleanup of the site has not been completed, the State Board will continue invoicing the responsible parties at regular intervals thereafter until conclusion of site cleanup.

Upon receipt of a final invoice for each site, the State Board will invoice the responsible parties for all costs attributable to the site which have not previously been reimbursed by the responsible parties.

Payments received from responsible parties of sites having state-funded oversight will be deposited in the Hazardous Substances Clearing Account. Payments from responsible parties at federally funded sites will be handled according to procedures established by the federal Environmental Protection Agency.

Whenever a responsible party fails to repay all of the costs specified above, the State Board shall request the State Attorney General to bring a civil action to recover these moneys. The State Board shall be responsible for providing all necessary litigation support, including testimony, to the Attorney General and the Department of Health Services in any action to recover costs. The State Board will submit to the Department of Health Services a copy of each referral of state-funded sites to the Attorney General.

#### Evaluation Criteria

In conjunction with the pilot program, the State Board is developing the Leaking Underground Storage Tank Information System (LUSTIS). This computer tracking system will enable all local agencies and the Regional Boards to report known leaking tank sites and their cleanup status. Using LUSTIS, it will be possible to compare cleanup of sites in the pilot program with sites handled by non-contracting local agencies and the Regional Boards. Comparison criteria will include number of sites cleaned and length of time required to clean up each site. Additional statistics will be tracked by State Board staff to determine costs under the pilot program and success in cost recovery. Staff will report annually on the status of the pilot program including the above criteria. The report will be submitted to the State Board no later than September 1, 1988 and annually thereafter for the duration of the pilot program.

BECAUSE OF ITS TECHNICAL NATURE AND LENGTH, THE MODEL CONTRACT (ATTACHMENT 1) IS NOT INCLUDED IN THIS PACKET. COPIES WILL BE PROVIDED UPON REQUEST. FOR COPIES, PLEASE CONTACT BETTY MORENO, DIVISION OF WATER QUALITY, STATE WATER RESOURCES CONTROL BOARD, P.O. BOX 100, SACRAMENTO, CA 95801-0100, (916) 324-1262.

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## REVIEW BY STATE BOARD OF ACTION OR FAILURE TO ACT BY LOCAL AGENCIES

- (1) Applicability. This section establishes the procedures by which a responsible party or other aggrieved person may petition the State Board for review of the action or decision a local agency made as part of that local agency's participation in the pilot program. Actions or decisions made by local agencies independent of their participation in the pilot program, and actions or decisions of local agencies that are not participating in the pilot program, are not subject to review by the State Board under this section.
- (2) Petitions. Any responsible party or other aggrieved person may petition the State Board for review of an action or decision of a local agency, including a local agency's failure to act, as part of the pilot program.
  - (A) The petition shall be submitted in writing and received by the State Board within 30 days of the action or decision of the local agency. In the case of a failure to act, the 30-day period shall commence upon refusal of the local agency to act, or 60 days after the request has been made to the local agency to act. The State Board will not accept any petition received after the 30-day period for filing petitions but the State Board may, on its own motion, at any time review any local agency's action or failure to act.
  - (B) The petition shall contain the following:
    - (1) The name and address of the petitioner;
    - (2) The specific action or inaction of the local agency which the State Board is requested to review;
    - (3) The date on which the local agency acted or refused to act or on which the local agency was requested to act;
    - (4) A full and complete statement of the reasons the action or failure to act was inappropriate or improper;
    - (5) The manner in which the petitioner is aggrieved;
    - (6) The specific action by the State Board or the local agency which the petitioner requests;
    - (7) A statement of points and authorities in support of legal issues raised in the petition;
    - (8) A list of persons, if any, other than the petitioner, known by the local agency to have an interest in the subject matter of the petition. Such list shall be obtained from the local agency;
    - (9) A statement that the petition has been sent to the local agency, the appropriate Regional Board, and to any responsible parties other than the petitioner, known to the petitioner or the local agency;
    - (10) A copy of the request to the local agency for preparation of the local agency record.

- (C) If petitioner requests a hearing for the purpose of presenting additional evidence, the petition shall include a statement that additional evidence is available that was not presented to the local agency or that evidence was improperly excluded by the local agency. A detailed statement of the nature of the evidence and the facts to be proved shall also be included. If evidence was not presented to the local agency, the reason it was not presented shall be explained. If the petitioner contends that evidence was improperly excluded, the request for a hearing shall include a specific statement of the manner in which the evidence was excluded improperly.
  - (D) Upon receipt of a petition which does not comply with this subdivision, the petitioner will be notified in what respect the petition is defective and the time within which an amended petition may be filed. If a properly amended petition is not received by the State Board within the time allowed, the petition shall be dismissed unless cause is shown for an extension of time.
  - (E) The State Board may dismiss the petition at any time if the petition is withdrawn or the petition fails to raise substantial issues that are appropriate for review.
- (3) Responses. Upon receipt of a petition which complies with subdivision (2), the State Board shall give written notification to the petitioner, the responsible party or parties, if not the petitioner, the local agency, the Regional Board, the Toxic Substances Control Division Office of Legal Counsel in the Department of Health Services, and other interested persons that they shall have 20 days from the date of mailing such notification to file a response to the petition with the State Board. Respondents to petitions shall also send copies of their responses to the petitioner and the local agency, as appropriate. The local agency shall file the record specified in paragraph (B)(10) of subdivision (2) within this 20-day period. Any response which requests a hearing by the State Board shall comply with paragraph (C) of subdivision (2). The time for filing a response may be extended by the State Board. When a review is undertaken on the State Board's own motion, all affected persons known to the State Board shall be notified and given an opportunity to submit information and comments, subject to such conditions as the State Board may prescribe.
- (4) Proceedings before the State Board. After review of the record, the State Board may deny the petition or grant the petition in whole or in part.
- (A) The State Board may order one or more proceedings which are legally or factually related to be considered or heard together unless any party thereto makes a sufficient showing of prejudice.
  - (B) The State Board may, in its discretion, hold a hearing for the receipt of additional evidence. If a hearing is held, the State Board shall give reasonable notice of the time and place and of the issues to be considered to the responsible party or parties, if not the petitioner, the local agency, any interested persons who have

filed a response to the petition pursuant to subdivision (3) and such other persons as the State Board deems appropriate. The State Board in its discretion may require that, not later than ten days before the hearing, all interested parties intending to participate shall submit to the State Board in writing the name of each witness who will appear, together with a statement of the qualifications of each expert witness who will appear, the subject of the proposed testimony, and the estimated time required by the witness to present direct testimony. The Board may also require that copies of proposed exhibits be supplied to the State Board not later than ten days before the hearing.

- (C) The State Board may discuss a proposed order in a public workshop prior to final action at a State Board meeting. At the workshop meeting, the State Board may invite comments on the proposed order from interested persons. These comments shall be based solely upon factual evidence contained in the record or upon legal argument.
- (D) The evidence before the State Board shall consist of (i) the record before the local agency; (ii) any evidence admitted by the State Board at a hearing and (iii) any other relevant evidence which, in the judgment of the State Board, should be considered to effectuate and implement the pilot program. Upon the close of a hearing, the presiding officer may keep the hearing record open for a definite time, not to exceed thirty days, to allow any party to file additional exhibits, reports or affidavits. If any person desires to submit factual evidence not in the local agency record or hearing record, and the proposed order will be discussed at a workshop meeting such person may take this request to the State Board prior to or during the workshop. This request shall include a description of the evidence, and a statement and supporting argument that the evidence was improperly excluded from the record or an explanation of the reasons why the factual evidence could not previously have been submitted. If the State Board in its discretion approves the request, the evidence must be submitted in writing by the person requesting consideration of the evidence to the State Board, and to any other interested person who filed the petition or a response to the petition, within five days of such approval. The evidentiary submittal shall be accompanied by a notification that other interested parties shall be allowed an additional five days from the submittal date to file responsive comments in writing. A copy of the notification shall be filed with the State Board.
- (E) Any order granting or denying the petition will be adopted at a regularly scheduled State Board meeting. At the meeting the State Board may invite comments on the matter from interested persons. These comments shall be based solely upon factual evidence contained in the record, including any evidence accepted by the State Board pursuant to paragraph (D), or legal argument. No new factual evidence shall be submitted at the State Board meeting. If new

legal argument is to be submitted at the State Board meeting, this argument is to be filed in writing with the State Board and other interested persons at least five working days prior to the State Board meeting in order for such argument to be considered by the State Board.

- (F) An order adopted by the State Board may:
    - (i) Deny the petition upon a finding that the action or failure to act of the local agency was appropriate and proper;
    - (ii) Set aside or modify the local agency's action;
    - (iii) Direct the local agency to take appropriate action; or
    - (iv) Request appropriate action by the Regional Board or the Department of Health Services.
  - (G) If the State Board does not adopt an order or dismiss the petition within 270 days of written notification provided in subdivision (C), the petition is deemed denied. This time limit may be extended for a period not to exceed 60 days by written agreement between the State Board and the petitioner.
- (5) Stay Orders. The State Board may stay in whole or in part, pending final disposition of any petition or any proceedings for review on the State Board's own motion, the effect of the action or decision of the local agency. The filing of a petition shall not operate as a stay of the local agency's action or decision, or effect of the local agency's authority to implement or amend that action or decision, unless a stay is issued by the State Board.
- (A) A stay order may be issued upon petition of an interested person, or on the State Board's own motion. The stay order may be issued by the State Board, upon notice and a hearing, or by the State Board's Executive Director. If the stay order is issued by the Executive Director, the State Board shall conduct a hearing within 60 days after the stay order is issued by the Executive Director, to consider whether the stay order should be rescinded or modified, unless the State Board makes final disposition of the petition within that 60-day period. A request for a stay may be denied without a hearing.
  - (B) A petition for a stay shall be supported by affidavit of a person or persons having knowledge of the facts alleged. The requirement of an affidavit may be waived by the State Board in case of an emergency. A petition for a stay will be denied unless the petitioner alleges facts and produces proof of:
    - (i) Substantial harm to petitioner or to the public interest if a stay is not granted;
    - (ii) A lack of substantial harm to other interested persons and or the public interest if a stay is granted;
    - (iii) Substantial questions of law or fact regarding the action or decision of the local agency.

## **APPENDIX A-9**

Sources of Drinking Water Policy. State Water Board  
Resolution No. 88-63.



STATE WATER RESOURCES CONTROL BOARD  
RESOLUTION NO. 88-63

ADOPTION OF POLICY ENTITLED  
"SOURCES OF DRINKING WATER"

WHEREAS:

1. California Water Code Section 13140 provides that the State Board shall formulate and adopt State Policy for Water Quality Control; and,
2. California Water Code Section 13240 provides that Water Quality Control Plans "shall conform" to any State Policy for Water Quality Control; and,
3. The Regional Boards can conform the Water Quality Control Plans to this policy by amending the plans to incorporate the policy; and,
4. The State Board must approve any conforming amendments pursuant to Water Code Section 13245; and,
5. "Sources of drinking water" shall be defined in Water Quality Control Plans as those water bodies with beneficial uses designated as suitable, or potentially suitable, for municipal or domestic water supply (MUN); and,
6. The Water Quality Control Plans do not provide sufficient detail in the description of water bodies designated MUN to judge clearly what is, or is not, a source of drinking water for various purposes.

THEREFORE BE IT RESOLVED:

All surface and ground waters of the State are considered to be suitable, or potentially suitable, for municipal or domestic water supply and should be so designated by the Regional Boards<sup>1</sup> with the exception of:

1. Surface and ground waters where:
  - a. The total dissolved solids (TDS) exceed 3,000 mg/L (5,000 uS/cm, electrical conductivity) and it is not reasonably expected by Regional Boards to supply a public water system, or

- b. There is contamination, either by natural processes or by human activity (unrelated to a specific pollution incident), that cannot reasonably be treated for domestic use using either Best Management Practices or best economically achievable treatment practices, or
- c. The water source does not provide sufficient water to supply a single well capable of producing an average, sustained yield of 200 gallons per day.

2. Surface waters where:

- a. The water is in systems designed or modified to collect or treat municipal or industrial wastewaters, process waters, mining wastewaters, or storm water runoff, provided that the discharge from such systems is monitored to assure compliance with all relevant water quality objectives as required by the Regional Boards; or,
- b. The water is in systems designed or modified for the primary purpose of conveying or holding agricultural drainage waters, provided that the discharge from such systems is monitored to assure compliance with all relevant water quality objectives as required by the Regional Boards.

3. Ground water where:

The aquifer is regulated as a geothermal energy producing source or has been exempted administratively pursuant to 40 Code of Federal Regulations, Section 146.4 for the purpose of underground injection of fluids associated with the production of hydrocarbon or geothermal energy, provided that these fluids do not constitute a hazardous waste under 40 CFR, Section 261.3.

4. Regional Board Authority to Amend Use Designations:

Any body of water which has a current specific designation previously assigned to it by a Regional Board in Water Quality Control Plans may retain that designation at the Regional Board's discretion. Where a body of water is not currently designated as MUN but, in the opinion of a Regional Board, is presently or potentially suitable for MUN, the Regional Board shall include MUN in the beneficial use designation.

The Regional Boards shall also assure that the beneficial uses of municipal and domestic supply are designated for protection wherever those uses are presently being attained, and assure that any changes in beneficial use designations for waters of the State are consistent with all applicable regulations adopted by the Environmental Protection Agency.

The Regional Boards shall review and revise the Water Quality Control Plans to incorporate this policy.

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- 1 This policy does not affect any determination of what is a potential source of drinking water for the limited purposes of maintaining a surface impoundment after June 30, 1988, pursuant to Section 25208.4 of the Health and Safety Code.

#### CERTIFICATION

The undersigned, Administrative Assistant to the Board, does hereby certify that the foregoing is a full, true, and correct copy of a policy duly and regularly adopted at a meeting of the State Water Resources Control Board held on May 19, 1988.



Maureen Marche'

Administrative Assistant to the Board

## **APPENDIX A-10**

Nonpoint Source Management Plan. State Water Board  
Resolution No. 88-123.



**STATE WATER RESOURCES CONTROL BOARD  
DIVISION OF WATER QUALITY  
NONPOINT SOURCE PROGRAM**

**NONPOINT SOURCE  
MANAGEMENT PLAN**



**NOVEMBER 1988**



STATE OF CALIFORNIA  
WATER RESOURCES CONTROL BOARD

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901 P Street  
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NONPOINT SOURCE  
MANAGEMENT PLAN

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## FOREWORD

This is one of two reports produced by the California State Water Resources Control Board to help more effectively manage nonpoint source water pollution. The reports fulfill the requirements of Section 319 of the Federal Clean Water Act.

A Nonpoint Source Assessment Report reviews existing programs for nonpoint source management. The appended "Nonpoint Source Problem Inventory for Surface Waters" and "Nonpoint Source Problem Assessment" document the nature and magnitude of nonpoint source pollution. The Assessment Report provides the factual foundation to support the State Board's Nonpoint Source Program.

A Nonpoint Source Management Plan presents projected and proposed activities to initiate the State Board's Nonpoint Source Management Program. New implementation projects proposed in the Management Plan address some of the key problems documented in the Problem Inventory. New program development activities address the need to strengthen the State Board's nonpoint source management structure. A schedule of milestones is included in the Management Plan. Other sections of, and appendices, to the report support program implementation.



STATE WATER RESOURCES CONTROL BOARD  
RESOLUTION NO. 88- 123

APPROVAL OF A NONPOINT SOURCE ASSESSMENT REPORT,  
ADOPTION OF A NONPOINT SOURCE MANAGEMENT PLAN,  
AND PARTIAL ACCEPTANCE OF  
THE SUBSECTION 205(j)(2) NONPOINT SOURCE PROJECT

WHEREAS:

1. The State Water Resources Control Board (State Board) and Regional Water Quality Control Boards are committed to, and have ultimate responsibility for, nonpoint source management to protect and restore water quality in California.
2. On March 7, 1985 the State Board authorized a Phase II Subsection 205(j)(2) "State Strategy for Nonpoint Source Management" Project (Nonpoint Source Project) and on August 20, 1987 augmented the project under Phase III.
3. In February 1987 the Federal Clean Water Act (CWA) was amended to include a new Section 319 which requires each state to develop a Nonpoint Source Assessment Report (Assessment Report) and a Nonpoint Source Management Plan (Management Plan) presenting the State's Nonpoint Source Management Program.
4. The State Board has developed an Assessment Report and Management Plan which fulfill the requirements of CWA Section 319 and incorporate the products developed under the Subsection 205(j)(2) Nonpoint Source Project (except for the Ground Water Feasibility Study which will be presented separately).
5. The State Board held two public hearings to receive testimony on the draft Assessment Report and draft Management Plan, and the reports have been revised to incorporate pertinent comments.

THEREFORE, BE IT RESOLVED:

That the State Board:

1. Approves the Assessment Report and adopts the Management Plan.
2. Accepts these products as partial completion of the Subsection 205(j)(2) Nonpoint Source Project.
3. Authorizes the Executive Director or his designee to transmit the Assessment Report and Management Plan to the U.S. Environmental Protection Agency for approval.

CERTIFICATION

The undersigned, Administrative Assistant to the Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a special meeting of the State Water Resources Control Board held on November 15, 1988.

  
\_\_\_\_\_  
Maureen Marche  
Administrative Assistant to the Board

## ACKNOWLEDGEMENTS

This report was made possible by the generous cooperation and skillful assistance of the following. The help of others, not listed, was also vital and is deeply appreciated.

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	Darwyn Briggs

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- F. Selection Criteria for CWA Section 205(j)(2) Projects
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## EXECUTIVE SUMMARY

### Introduction

Nonpoint sources are a major cause of water pollution in California according to the State Water Resource Control Board (State Board)'s 1988 Water Quality Assessment Report and 1988 Nonpoint Problem Inventory for Surface Waters.

More effective management of nonpoint sources will require:

- o An explicit long-term commitment by the State Board and Regional Water Quality Control Boards (Regional Boards)
- o More effective coordination of existing State Board and Regional Board nonpoint-source related programs
- o Greater use of Regional Board regulatory authorities coupled with non-regulatory programs
- o Stronger links between the local, State, and Federal agencies which have powers that can be used to manage nonpoint sources
- o Development of new funding sources.

### Legal Framework

The Porter-Cologne Water Quality Control Act establishes a comprehensive water quality control program for California. The principal means of implementing water quality controls is through issuance of waste discharge requirements which may be issued for both point and nonpoint source discharges affecting both surface and ground waters, including discharges to land. The program is administered by the State Board and the nine Regional Boards.

### Management Options

The three general management approaches that will be used by the State Board and the Regional Boards to address nonpoint source problems are:

1. Voluntary implementation of best management practices
2. Regulatory-based encouragement of best management practices
3. Effluent requirements

Regional Boards will generally refrain from imposing effluent requirements on dischargers who are implementing best management practice in accordance with a State Board or Regional Board formal action. It will generally be up to the Regional Boards to decide which management option(s) to use to address particular problems.

## Institutional Framework

A host of public agencies have existing nonpoint source-related authorities and programs. In terms of functional relationships these agencies have either land management authority or technical or financial assistance capabilities. The State Board and Regional Boards will seek agreements with these agencies which will result in implementation of best management practices and targeting of technical and financial resources to high priority nonpoint source problems.

## Program Objective

The primary objective of the Nonpoint Source Program is to measurably improve water quality and/or implementation of best management practices by 1992. A number of secondary objectives are identified in this report to support this primary objective.

## Program Guidance

The State Board has no formal policy regarding nonpoint sources. Pending possible adoption of a policy, Nonpoint Source Program Guidance is presented in this report to provide the framework for more effective coordination and implementation of State Board and Regional Board nonpoint source programs. The guidance is not mandatory but embodies management principles which the State Board considers useful in more effectively managing nonpoint sources. Elements of this guidance may be incorporated into draft policy for State Board consideration.

## Implementation

Implementation of the State Board's Nonpoint Source Program will be accomplished in three phases. Phase One will consist of near-term implementation of the program development and implementation activities identified in this report. Phase Two will include ongoing program development and implementation through September 1991. Phase Three will comprise ongoing implementation of the Program after September 1991. Program coordination will be enhanced through the State Board's Clean Water Strategy, the Basin Plan Triennial Review Process, and the Nonpoint Source Management Information System.

## New Regional Board Implementation Projects

Four new Regional Board implementation projects will be supported by Section 205(j)(5) funds:

1. Water Quality Management for Forest Activities
2. San Francisco Bay Urban Runoff Control
3. Pesticide and Sediment Discharge to the San Joaquin River
4. Southern California Coastal Lagoon Urban Runoff Management

### New Regional Board Program Development Activities

Two new Regional Board program development activities will be supported by Section 205(j)(5) funds:

1. Update Nonpoint Source Problem Inventory
2. Develop Regional Nonpoint Source Management Plans

### Ongoing Regional Board Activities

Previously developed nonpoint source activities which will be conducted by the Regional Boards are documented in this report.

### New State Board Program Development Activities

Eleven new State Board program development activities will be supported by Section 205(j)(5) funds:

1. Program Management
2. Select 205(j)(5) Projects
3. Update Nonpoint Source Inventory and Assessment
4. Develop Nonpoint Source Policy
5. Coordinate Development of Regional Implementation Plans
6. Evaluate Development of Management Agency Agreements with State and Federal Agencies
7. Review Options for Ongoing Program Funding
8. Update Management Program
9. Water Quality Management for Forest Activities
10. Public Participation
11. Participate in Regional Board New Implementation Projects

### Ongoing State Board Activities

Previously developed nonpoint source activities which will be conducted by the State Board are documented in this report.

### Schedule

Milestone dates for the above activities are provided.

### Project Selection and Evaluation

Projects for potential funding from federal fiscal year 1988 Section 205(j)(5) funds will be identified from existing project lists and through State Board and Regional Board proposals. The following selection criteria will be used:

1. Existing Section 205(j)(2) criteria
2. Consistent with Regional Board Triennial Review Workplans
3. Potential statewide significance
4. Meets Federal criteria
5. Availability of matching funds

### Identification of Best Management Practices

To provide information on practices to address any particular problem the State Board has developed a computerized data file of reports addressing nonpoint source problems and management. Priority has been given to reports specific to California. Information noted includes report title, date, and author; nonpoint source category; waterbody; hydrologic unit; and county. References can be retrieved by any combination of the above information categories.

### Sources of Assistance

A number of funding sources which could be used to support nonpoint source management are presented in this report. The State Board is considering the use of the State Revolving Fund for nonpoint source management purposes.

## I. PROGRAM OVERVIEW

### A. INTRODUCTION

Nonpoint sources of water pollution are generally defined as sources which are diffuse and/or not subject to regulation under the Federal National Pollutant Discharge Elimination System (for surface water discharges). Appendix A, "Nonpoint Sources" contains a listing of nonpoint source categories. Nonpoint source pollution is difficult to control for technical, political, and institutional reasons, but nonpoint sources are an important cause of water pollution. According to the State Water Resource Control Board (State Board)'s 1988 Water Quality Assessment (305(b) Report), nonpoint sources (including natural sources) are the major contributor of pollution to impacted streams, lakes, marine waters, ground water basins, and wetlands and estuaries in California and are an important contributor of pollution to harbors and bays. The State Board's 1988 Nonpoint Problem Inventory for Surface Waters (Problem Inventory) and Nonpoint Source Problem Assessment (Problem Assessment) respectively describe individual nonpoint source-related problems and present a statistical overview of nonpoint source pollution in California.

Section 319 of the Federal Clean Water Act requires each State to develop a State Nonpoint Source Management Program describing the measures the State will take to address nonpoint sources. This Nonpoint Source Management Plan (Management Plan) outlines steps to initiate systematic management of nonpoint sources in California.

More effective management of nonpoint sources will require:

- o An explicit long-term commitment by the State Board and Regional Water Quality Control Boards (Regional Boards)
- o More effective coordination of existing State Board and Regional Board nonpoint-source related programs
- o Greater use of Regional Board regulatory authorities coupled with non-regulatory programs
- o Stronger links between the local, State, and Federal agencies which have powers that can be used to manage nonpoint sources
- o Development of new funding sources.

To progress towards the above, two types of activities are presented in this document:



1. Near-term program development and implementation activities expected to be funded under Federal Clean Water Act Section 205(j)(5).
2. Ongoing implementation and planning activities using other funding.

Longer-term actions for which no specific funding sources have yet been identified will be developed as part of the program development activities referenced above.

This Management Plan, the State Board's Nonpoint Source Assessment Report (Assessment Report), and other associated documents were developed with the assistance and review of a Nonpoint Source Interagency Advisory Committee and Regional Board staff members (see Acknowledgements). Further public input to the documents was obtained through public hearings held on March 21 and June 20, 1988.

## B. LEGAL FRAMEWORK

The legal framework in which California will implement a Nonpoint Source Program is briefly summarized below. A more complete description of the State Board's statutory authority to manage nonpoint sources is included in Appendix C, "Chief Counsel's Statement of Legal Authority".

### 1. Federal Clean Water Act

The Clean Water Act is the principal federal water quality protection statute. The Clean Water Act requires the states to adopt water quality standards and to submit those standards for approval by the U.S. Environmental Protection Agency (EPA). For point source discharges to surface waters the Clean Water Act establishes a permit system. However, nonpoint sources are exempt from federal permitting requirements, as are discharges to ground water.

The Clean Water Act also establishes a grants (now a loan) program for the construction of publicly owned treatment works. The permits, grants, and loans may be administered by states with adequate legal authority. In states with approved programs (including California), the state has primary responsibility to apply and enforce the requirements of the Clean Water Act, as a substitute for direct regulation by EPA.

In California the Clean Water Act loans program is administered by the State Board. The permits program is administered by the State Board and the nine Regional Boards. The State Board and Regional Boards also carry

out the State's water quality planning responsibilities under the Clean Water Act.

The Clean Water Act was amended in 1987 to include a new Section 319 entitled "Nonpoint Source Management Programs." Section 319 requires the states to develop Assessment Reports and Management Programs describing the states' nonpoint source problems and setting forth a program to address the problems. The State Board's November 1988 Nonpoint Source Assessment Report and Nonpoint Source Management Plan respond to this requirement. Section 319 authorizes federal grants to the states to support implementation of the Management Programs, however, no Section 319 funds were appropriated in federal fiscal year 1988, and no appropriation is anticipated by the State Board for federal fiscal year 1989.

## 2. Porter-Cologne Act

The Porter-Cologne Water Quality Control Act (Porter-Cologne Act) establishes a comprehensive water quality control program for the State of California. The Porter-Cologne Act applies to both surface and ground water. The Porter-Cologne Act provides for the establishment of water quality control standards, and requires adoption of water quality control plans to achieve those standards.

The principal means of implementing water quality controls is through issuance of waste discharge requirements. Waste discharge requirements are issued for both point and nonpoint source discharges, affecting both surface and ground waters including discharges to land.

The program is administered by the State Board and the nine Regional Boards. The State Board set overall State policy, adopts or approves all water quality control plans, and hears petitions to review Regional Board decisions. The Regional Boards have primary responsibility for individual permitting, inspection, and enforcement actions.

## C. MANAGEMENT OPTIONS

The three general management approaches that will be used to address nonpoint source problems are described below. The options are presented in order of increasing stringency. In general the least stringent option that successfully protects or restores water quality will be employed, with more stringent measures considered if timely improvements in beneficial use protection are not achieved.

Two of the following options relate to implementation of best management practices (BMPs). Federal regulations (40 CFR 130.2(1)) define BMPs as methods, measures or practices selected by an agency to meet its nonpoint source control needs. BMPs include but are not limited to structural and nonstructural controls and operation and maintenance procedures. BMPs can be applied before, during, and after pollution-producing activities to reduce or eliminate the introduction of pollutants into receiving waters.

It will usually be up the Regional Boards to decide which, or what mix of, the following three options will be used to address any given nonpoint source problem.

#### 1. Voluntary Implementation of Best Management Practices

Property owners or managers may voluntarily implement BMPs. Implementation could occur for economic reasons and/or through awareness of environmental benefits. Voluntary implementation can be encouraged through education, training, financial assistance, technical assistance, and demonstration projects. A voluntary approach would take advantage of the expertise and incentives offered by a variety of existing State and Federal programs which are geared to promoting private actions which could have water quality benefits. Lead agencies for these programs include the U.S. Soil Conservation Service, the U.S. Agricultural Soil Stabilization and Conservation Service, Resource Conservation Districts, and the U.C. Cooperative Extension Service.

#### 2. Regulatory-Based Encouragement of Best Management Practices

Although the Porter-Cologne Act constrains Regional Boards from specifying the manner of compliance with water quality standards, there are two ways in which Regional Boards can use their regulatory authorities to encourage implementation of BMPs.

First, Regional Boards may encourage BMPs by waiving adoption of waste discharge requirements on condition that dischargers comply with best management practices.

Alternatively, the State Board and the Regional Boards may enforce BMPs indirectly by entering into management agency agreements (MAAs) with other agencies which have the authority to enforce. Such authority derives either from the agency's regulatory authority or its management responsibility for publicly owned or controlled land. MAAs will include (or reference) specific, acceptable BMPs and their means of implementation.

Regional Boards will generally refrain from imposing effluent requirements on dischargers who are implementing BMPs in accordance with a waiver of waste discharge requirements, an approved MAA, or other State Board or Regional Board formal action. Once BMPs have been formally approved by the State Board or Regional Board they will become the primary mechanism for meeting water quality standards. While compliance with BMP requirements cannot excuse a violation of water quality standards, the Regional Boards may rely on implementation of BMPs to demonstrate compliance with standards.

Implementation of BMPs will normally include (1) design to meet specific site conditions, (2) monitoring to assure that practices are properly applied and are effective, (3) immediate mitigation of a problem where BMPs are not effective (including regulatory action, if necessary), and (4) improvement of an approved BMP when needed to resolve a deficiency.

Both the State Board and the Regional Boards may enter into MAAs. The State Board will develop MAAs, where appropriate, with State and Federal agencies with Statewide jurisdiction, such as the U.S. Bureau of Land Management or the California Department of Transportation (the State Board has existing MAAs with the U.S. Forest Service and with the California Board of Forestry and Department of Forestry). State Board MAAs will specify acceptable BMPs and their means of implementation. Formal agreements between the State Board and other agencies pertaining to the prevention and abatement of nonpoint source pollution will be referenced in Regional Board basin plans and will become the primary basis for Regional Board determination of compliance with State requirements.

Regional Boards will seek agreements, where appropriate, with local agencies, such as cities and counties (Regional Boards have existing MAAs with counties concerning regulation of onsite wastewater disposal systems). Regional Board MAAs may reference BMPs which have been adopted into basin plans.

Regional Boards have discretion in deciding what BMPs to encourage through conditional waiver of waste discharge requirements or inclusion in Regional Board MAAs. Regional Boards need not adopt BMPs into basin plans for these purposes, but may do so to facilitate region-wide application. The State Board will encourage reasonable consistency among the Regional Boards in choosing BMPs by providing for information transfer between Regional Boards on effective (or ineffective) practices, in

reviewing for approval amendments to basin plans, and through its determinations as the appeal agency for Regional Board decisions.

### 3. Effluent Limitations

Regional Boards can adopt and enforce requirements on the nature of any proposed or existing waste discharge, including discharges from nonpoint sources. Although Regional Boards are precluded from specifying the manner of compliance with waste discharge limitations, in appropriate cases limitations may be set at a level which, in practice, requires implementation of BMPs.

## D. INSTITUTIONAL FRAMEWORK

A host of public agencies have nonpoint source-related authorities and programs. The most important of these are described in the State Board's November 1988 Nonpoint Source Assessment Report. A tabular summary of agency capabilities relating to different nonpoint source categories is also shown in this Management Plan (Appendix D). In terms of functional relationships with the State Board's Nonpoint Source Program, these agencies and programs fall into the following five categories:

### 1. Federal and State Land Management Agencies

This category comprises Federal and State agencies which have the authority to enforce implementation of BMPs Statewide. Such authority derives either from the agency's regulatory authority or its management responsibility for publicly owned or controlled land (e.g. U.S. Forest Service, U.S. Bureau of Land Management, California Department of Transportation, and California Department of Food and Agriculture). When such agencies have the capability of acting effectively in the area of their jurisdiction as a lead nonpoint source management agency, the State Board will seek MAAs which will provide for nonpoint source controls.

### 2. Federal and State Assistance Agencies

This category comprises agencies which can provide technical or financial assistance to support implementation of BMPs (e.g. U.S. Agriculture Stabilization and Conservation Service, U.S. Soil Conservation Service, U.C. Extension). These agencies can assist land managers in voluntary implementation of BMPs and can help identify appropriate BMPs for Regional Board or management agency enforcement. The State Board will seek agreements with these agencies which will result in targeting of technical and financial resources

by these agencies to high priority nonpoint source problems.

### 3. State Board and Regional Board Programs

The State Board and Regional Boards have numerous nonpoint source-related activities, including problem monitoring and assessment, planning, financial assistance, and regulatory and non-regulatory management. The State Board's Nonpoint Source Program will support these current activities and provide a management framework to enhance coordination. Specific functions will include:

- a. Development and administration of policy
- b. Problem identification and prioritization
- c. Update of the Nonpoint Source Management Plan to provide an overall management framework
- d. Information transfer regarding successful management approaches
- e. Procurement and administration of federal funding
- f. Development of new funding sources
- g. Program tracking and evaluation

### 4. Local Land Management Agencies

This category comprises agencies which have the authority to enforce implementation of BMPs locally (e.g. counties, cities, and some special districts). When such agencies have the capability of acting effectively in the area of their jurisdiction as a lead nonpoint source management agency, Regional Boards will seek MAAs which will provide for nonpoint source control.

### 5. Local Assistance Agencies

This category comprises local agencies which can provide technical or financial assistance to support implementation of BMPs (e.g. U.C. Agricultural Extension, Resource Conservation Districts, and some other special districts). These agencies can assist land managers in voluntary implementation of BMPs and can help identify appropriate BMPs for Regional Board or management agency enforcement. The Regional Board will seek agreements with these agencies which will result in targeting of technical and financial resources by these agencies to high priority nonpoint source problems.

## E. PROGRAM OBJECTIVES

The following program objective and goals will help focus Program efforts and will provide a standard for program evaluation.

### Primary Program Objective

Measurably improve water quality and/or implementation of BMPs by 1992 by meeting the following secondary objectives:

### Secondary Objectives

1. Develop nonpoint source policy for State Board consideration.
2. Establish and maintain a problem identification process coordinated with other State Board and Regional Board assessment efforts.
3. Establish a systematic process to prioritize resource allocation to identified nonpoint source problems.
4. Achieve public support for nonpoint source management programs through public participation and education.
5. Coordinate State Board nonpoint source-related programs to achieve mutually supportive goal-setting, data collection, and resource allocation.
6. Coordinate Regional Board nonpoint source-related programs through the basin planning process and by assuring transfer of information concerning nonpoint source management between Regional Boards.
7. Coordinate other agency nonpoint source-related programs through formal management agency agreements and/or through informal cooperative working arrangements.
8. Develop a program tracking and assessment system to monitor program effectiveness.
9. Identify any needed statutory, regulatory, or institutional changes.
10. Propose development of new institutions and authorities as needed to address nonpoint source problems.
11. Identify and/or develop funding to achieve the above program goals.

## F. PROGRAM GUIDANCE

The State Board currently has no formal policy specifically regarding control of nonpoint sources. State Board staff will develop a draft Nonpoint Source Policy for State Board consideration. Pending adoption of a policy, the following Nonpoint Source Program Guidance can provide the framework for more effective coordination and implementation of State Board and Regional Board nonpoint source-related programs. Except as otherwise required, this guidance is not mandatory for Regional Boards and State Board units, but it embodies management principles which the State Board considers useful in more effectively managing nonpoint sources. Elements of this guidance may be incorporated into the draft policy which will be presented to the State Board.

### General Guidance

#### a. Statement of Commitment

The State Board and Regional Boards are committed to, and have ultimate responsibility for, nonpoint source management to protect and restore water quality in California.

#### b. Lead Capability

The lead capability for nonpoint source management rests with the Federal, State, and local agencies which have direct land-use and resource management control authority.

#### c. Priority of Point and Nonpoint Source Control

Regional Boards will control nonpoint sources before seeking additional point source control wherever nonpoint sources are the principal cause of existing or expected beneficial use impairment and point source dischargers are in compliance with statutory and regulatory requirements. The State Board will systematically consider which investments will maximize water quality in allocating resources to point versus nonpoint source management activities.

### State Board Guidance

#### d. State Board Funding Priorities

When allocating nonpoint source designated funds, the State Board will give priority to activities which support Regional Nonpoint Source Management Plans (see g. below).



e. Coordination of State Board Programs

The State Board will coordinate its internal nonpoint source activities to achieve mutually supportive goal-setting, data collection, and resource allocation.

f. State Board Coordination with Management Agencies

The State Board will, to the maximum extent practical, work with State and Federal agencies to develop and implement nonpoint source management programs. Formal agreements between the State Board and other Federal and State agencies will be referenced in Regional Board basin plans and implemented as appropriate by Regional Boards.

Regional Board Guidance

g. Regional Management Plans

Regional Boards will develop and periodically update Regional Nonpoint Source Management Plans which will identify (1) priority problems consistent with the State Board's Nonpoint Source Problem Inventory and other assessment reports, (2) planned actions, and (3) needed resources. Development of the Regional Management Plans will be coordinated with the basin plan triennial review process.

h. Regional Board Coordination with Management Agencies

Regional Boards will, to the maximum extent practical, work with local land-use and resource management agencies to develop and implement nonpoint source controls which address the Regional Board's nonpoint source priorities.

i. Voluntary Implementation of Best Management Practices

Regional Boards will actively promote voluntary implementation of best management practices by working with dischargers and with agencies which can provide enforcement, technical, and financial assistance.

j. Use of Regulatory Authority

When necessary to achieve water quality objectives, Regional Boards will actively exercise their regulatory authority over nonpoint sources through enforcement of effluent limitations and other appropriate regulatory measures.

G. IMPLEMENTATION

1. Phasing

Implementation of the State Board's Nonpoint Source Program will be accomplished in three phases, as

described below. The activities presented in this document assume no reductions in current resources dedicated to nonpoint source-related work and the future availability of adequate Clean Water Act Section 205(j)(5) funds through FY 1990-91 to support a total of ten new staff positions at the State Board and the Regional Boards.

Phase One will consist of implementation of the program development and implementation activities identified in Sections II and III of this Management Plan. Implementation of Phase One will be supported by a new Nonpoint Source Unit administratively located in the State Board's Division of Water Quality and by additional staff positions at the Regional Boards.

Phase Two will include additional program development and implementation through September 1991. Phase Two will be guided by the work to be undertaken in Phase One, as documented in annual updates of this Management Plan and by the Regional Nonpoint Source Management Plans to be developed by each Regional Board.

The major elements of the State's Management Program, as generally described in this "Program Overview" section, will be put into place during the three year duration of Phases One and Two.

Phase Three will comprise ongoing implementation of the Program after September 1991. Although a mature program is projected to be in place in Phase Three, program modification to address the full scope of nonpoint source problems affecting California will continue.

## 2. Program Coordination

The State Board's Nonpoint Source Assessment Report describes a number of existing State Board and Regional Board programs that will be involved in implementation of the Nonpoint Source Program. An important focus during Phases One and Two will be coordination of these programs. The following State Board activities and capabilities will play important roles in this coordination.

### a. Clean Water Strategy

The State Board has initiated development of a "Clean Water Strategy" for California. The Strategy will provide a framework to better integrate and coordinate State Board and Regional Board programs, including the many programs with nonpoint source-related activities. The Strategy will also provide a process to target resources for problem identification, characterization, and control to high priority problems. The Strategy will be the

mechanism to set priorities for monitoring to characterize the many nonpoint source problems for which we have inadequate information.

b. Water Quality Management Plan Triennial Review

California's Water Quality Management Plan consists of statewide and regional water quality control plans. These documents are reviewed triennially. Opportunities to strengthen the State Board's Nonpoint Source Program will be considered when the State Board reviews its statewide plans.

The regional basin plan triennial review is the process whereby Regional Boards identify priority water quality issues to be addressed and estimate needed resources. Triennial Review Workplans have been adopted by a number of Regional Boards for the next three-year planning cycle and will be prepared by all Regional Boards by the end of 1988. In the long term, Regional Board nonpoint source management planning will be integrated with the basin plan triennial review process. For the current planning cycle complete integration is infeasible due to the different time frames in which the Triennial Review Workplans and the Regional Nonpoint Source Management Plans have been, or will be, prepared. In developing the initial Regional Nonpoint Source Management Plans, Regional Boards will build upon the nonpoint source-related issues previously identified in the Triennial Review Workplans. For the most part, nonpoint source-related activities currently included in Triennial Review Workplans relate to problem characterization activities rather than to specific control programs. Since the ultimate goal of problem characterization is the development of actual control measures, the Regional Nonpoint Source Management Plans will put the preliminary studies in the context of anticipated regulatory or non-regulatory controls.

3. Nonpoint Source Management Information System

The Nonpoint Source Management Information System (NPSMIS) consists of a set of related computer files and programs regarding nonpoint source problems, studies and reports, and management activities (Figure 1). The NPSMIS will be used to help identify, characterize, and prioritize problems; to identify potential BMPs; and to track nonpoint State Board and Regional Board nonpoint source activities and accomplishments.

Files describing nonpoint source water quality problems include the problem water body, drainage area, source, water quality parameter, beneficial uses impaired, degree of impairment, geographical extent of impairment, and other information. These files were used to develop the

State Board's Nonpoint Source Problem Inventory and Nonpoint Source Problem Assessment. Associated software allows sorting and statistical analysis of the information contained in these files, and the production of reports.

The NPSMIS also includes the "Nonpoint Source Document Reference File" which is described in Section VI of this report (Identification of Best Management Practices) and partially displayed in Appendix B (Cataloged Reports Including BMPs).

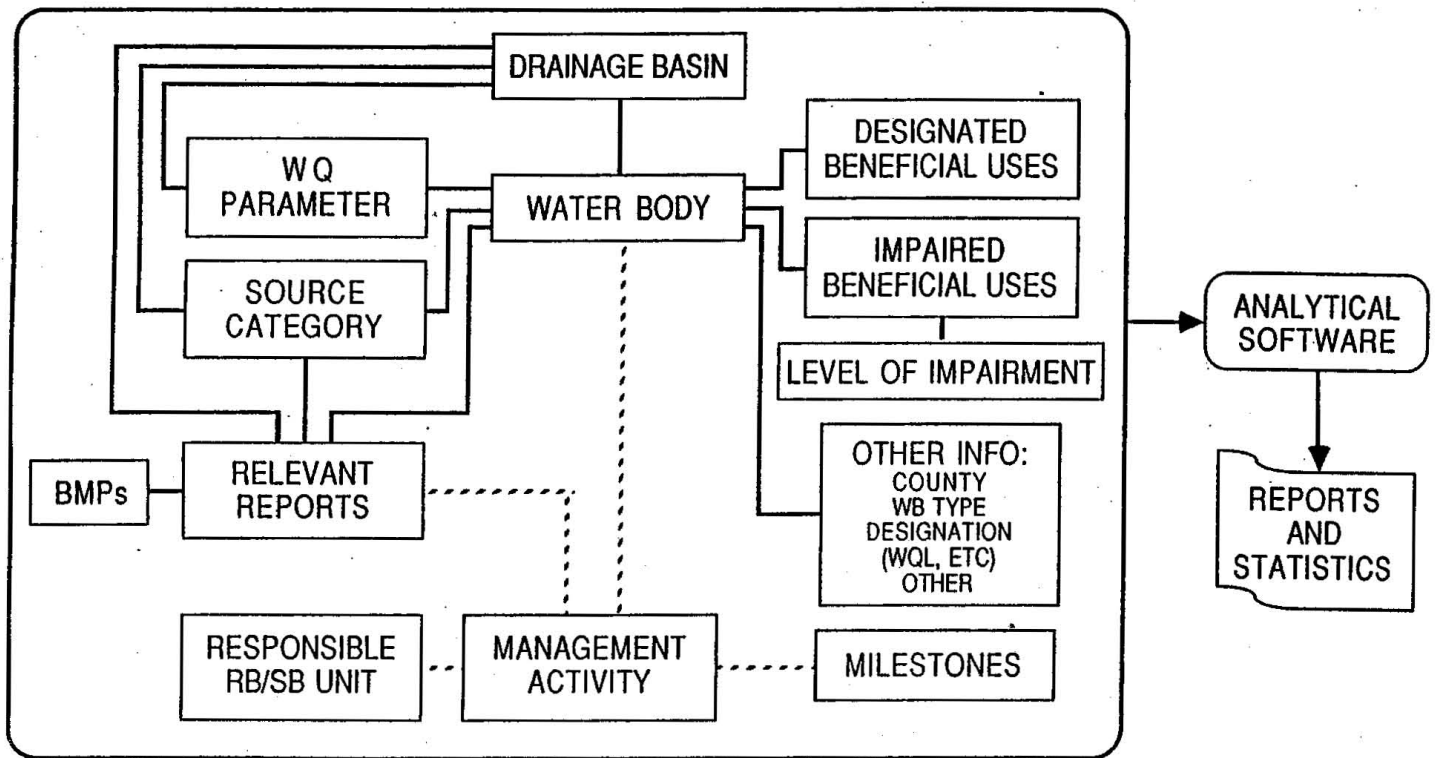
A final set of files, to be developed, will document State Board and Regional Board nonpoint source-related activities. These files will include the responsible unit, management activity, and key milestones.

All the above information categories may be directly cross-referenced in any combination or order, as diagrammed in Figure 1. For example:

- o Given a particular waterbody (e.g. Los Angeles Harbor), we can identify associated nonpoint sources and water quality parameters; previously published reports dealing with the waterbody; and current management activities and milestones.
- o Given a particular nonpoint source category (e.g. Agricultural Irrigation Return Flows), we can identify the waterbodies in any given basin or region which are affected by that source; identify previous studies which present BMPs to address the source; and identify current State Board and Regional Board activities relating to that source.
- o Given a particular beneficial use category (e.g. Spawning Habitat), we can identify which waterbodies in any given geographical area have that use, which suffer impairment of that use and the total number of stream miles or lake acres affected; identify the nonpoint source categories affecting the use and their relative importance; and identify related management activities.

FIGURE 1

# NPS MANAGEMENT INFO SYSTEM



BOXES REPRESENT DATA CATEGORIES IN NPS DATA BASE  
DATA RELATIONS (DIRECT CROSS-REFERENCING CAPABILITY)  
ARE SHOWN BY CONNECTING LINES  
EXISTING ——— UNDER DEVELOPMENT - - - - -

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**APPENDIX B**

**CATALOGED REPORTS INCLUDING BEST MANAGEMENT PRACTICES**















PRINCIPAL AGENCY	REPORT TITLE	ABSTRACT	A A A A A A A A B C C D D D D G H H I M N O S S U C C G G G G G G G O H O I I R U E A Y N I A U E E I R E G I E N D G R S T A A N R S E M O R D D N T T A P L O R Y
SANTA CRUZ CO	BEST MANAGEMENT PRACTICES FOR AGRICULTURAL SOIL CONSERVATION IN THE PAJARO VALLEY	SUGGESTS MANAGEMENT PRACTICES THAT KEEP SEDIMENT AND OTHER AGRICULTURAL POLLUTANTS FROM ENTERING WATERWAYS, AS WELL AS PREVENT PRODUCTIVE AGRICULTURAL TOPSOIL LOSSES.	X X X
SANTA CRUZ CO	SAN LORENZO VALLEY ON-SITE WASTEWATER DISPOSAL PILOT MANAGEMENT PROJECT: FINAL REPORT	USES SIX SITES TO DEMONSTRATE IMPROVEMENT METHODS FOR REDUCING WATER QUALITY (SURFACE AND GROUND WATER) PROBLEMS IN THE AREA. RECOMMENDATIONS PRESENTED WILL SERVE AS A BASIS FOR A WASTEWATER MANAGEMENT PROGRAM.	X
SANTA CRUZ CO.	SOQUEL CK CHROMIC SEDIMENT SOURCE INVENTORY FINAL REPORT	SOQUEL CK WATERSHED WAS INVENTORIED TO ASCERTAIN SEDIMENT SOURCES & STREAM OBSTRUCTIONS WHICH COULD IMPACT ANADROMOUS FISHERY HABITAT. SEDIMENT SOURCES, LOGJAMS & WATER DIVERSION DAMS WERE IDENTIFIED AS POTENTIAL PROBLEMS. BMP'S ARE PRIORITIZED.	X X
SCAG LADWP	GROUNDWATER QUALITY MANAGEHEI PLAN: SAN FERNANDO VALLEY BASIN (SFVB)	SUMMARIZES A 2 YEAR STUDY THAT RESULTED IN 8 PRIMARY RECOMMENDATIONS THAT CONSTITUTE THE GW MNGHT PLAN FOR THE SFVB. RECOMMENDATIONS ADDRESS: PUBLIC EDUCATION, REGULATION OF PRIVATE DISPOSAL SYSTEMS, LANDFILLS AND GW MNGHT AND TREATMENT PROGRAMS.	X X X X X X
SHASTA CO	SHASTA COUNTY EROSION STUDY	COMPILES PERTINENT DATA REGARDING THE NATURE, MAGNITUDE OF EROSION AND SEDIMENTATION PROBLEMS IN THE CO, ASSESSES APPROPRIATE REMEDIAL AND PREVENTIVE MEASURES. INTENDED TO PROVIDE ASSISTANCE TO THOSE INVOLVED IN THE CO'S DECISION MAKING PROCESS.	X X X
SOLANO CO	NORTHERN SOLANO CO: SURFACE RUNOFF MANAGEMENT PLAN	CONTAINS 7 MEASURES FOR THE CONTROL OF SURFACE RUNOFF IN THE CO, AND THE INSTITUTIONAL, FINANCIAL, LEGISLATIVE AND SCHEDULING DETAILS FOR PLAN IMPLEMENTATION. ALSO DESCRIBED IS THE CONTINUING PLANNING PROGRAM.	X X X X X X X X X X
SONOMA CO	AGGREGATE RESOURCES MANAGEMENT PLAN: FINAL ENVIRONMENTAL IMPACT REPORT	BASED ON AN EIR ON WATERWAY AND HARDROCK GRAVEL MINING IN THE CO, PROPOSES A MNGHT PLAN FOR ASSURING FUTURE AGGREGATE RESOURCES WHILE MINIMIZING ENVIRONMENTAL IMPACTS AND LAND USE CONFLICTS.	X X











PRINCIPAL AGENCY	REPORT TITLE	ABSTRACT	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	C
			C	G	G	G	G	G	G	G	G	G	G	G	G	G	G	G	E
			I	E	N	D	G	R	S	T	A	A	M	R	S	E	N	O	
			D	R	S	T	A	A	M	R	S	E	N	O	D	R	T	A	
			P	L	B													R	
																			W
																			X
ISSCS PRCD	COMPARISON OF ALTERNATIVE MANAGEMENT PRACTICES, WILLOW CREEK PILOT STUDY AREA	COMPARES INSTALLATION COSTS AND EROSION CONTROL EFFECTIVENESS OF BMP'S FOR GULLIES, STREAMBANKS AND TRANSPORTATION FACILITIES LOCATED ON GRAZING LAND.								X	X								X
ISSCS PRCD	RECOMMENDED PLAN OF BEST MANAGEMENT PRACTICES, WILLOW CREEK PILOT STUDY AREA	INDIVIDUAL PRACTICES AND COMBINATIONS OF BMP'S ARE RECOMMENDED FOR EROSION CONTROL OF STREAMBANKS, GULLIES AND TRANSPORTATION FACILITIES. IMPLEMENTATION COSTS ARE EXAMINED AS ARE NONECONOMIC COSTS AND BENEFITS.								X	X								X
ISSCS PRCD	RECOMMENDED PLAN OF BEST MANAGEMENT PRACTICES: WILLOW CREEK PILOT STUDY AREA	DESCRIBES STUDY AREA, CONTEXT; THEN INTRODUCES RECOMMENDED PLAN AND IMPLEMENTATION PROCEDURES. EXISTING FEDERAL, STATE PROGRAMS ARE LISTED. SPECIFIC PROBLEMS ADDRESSED: GULLY, STREAMBANK, AND TRANSPORTATION FACILITIES. EVALUATES PLAN BY LAND USE, SEDIMENT SRC								X	X								X
ISSCS YCRCD	COMPARISON OF ALTERNATIVE MANAGEMENT PRACTICES: BUCKEYE AND DUNNIGAN CK PILOT STUDY AREA	INVESTIGATES SOIL EROSION AS A SOURCE OF SEDIMENT DEGRADING THE WATERS OF THE SACRAMENTO RIVER. DESCRIBES PRINCIPAL ECONOMIC EFFECTS OF SELECTED ALTERNATIVE MANAGEMENT PRACTICES.								X		X							X
ISSCS YCRCD	COMPARISON OF ALTERNATIVE MANAGEMENT PRACTICES: BUCKEYE AND DUNNIGAN CREEKS	INVESTIGATES SOIL EROSION AS A SOURCE OF SEDIMENT DEGRADING THE WATERS OF THE SACRAMENTO RIVER. DESCRIBES PRINCIPAL ECONOMIC EFFECTS OF SELECTED ALTERNATIVE MANAGEMENT PRACTICES.								X		X							X
JSMRC	THE NATION'S WATER RESOURCES: THE SECOND NATIONAL WATER ASSESSMENT BY THE U.S. WATER RESOURCES COUNCIL: WATER MGMT PROBLEM PROFILES	PRESENTS AN OVERVIEW OF WATER RESOURCE MGMT PROBLEMS AT THE NATIONAL, REGIONAL, AND SUBREGIONAL LEVEL OF DETAIL. EACH SUBREGIONAL ANALYSIS ASSESSES THE LOCATION AND SCOPE OF CRITICAL WATER QUANTITY, WQ, RELATED LAND INFORMATION AND INFORMATION NEED								X	X	X	X			X	X		X
JSMRC	THE NATION'S WATER RESOURCES: THE SECOND NATIONAL WATER ASSESSMENT BY THE US WATER RESOURCES COUNCIL: PART III: FUNCTIONAL WATER USES	DISCUSSES WATER REQUIREMENTS FOR: DOMESTIC/COMMERCIAL, MANUFACTURING, RECREATION USES FIBER, MINERAL, ENERGY PRODUCTION, NAVIGATION, FISH/WILDLIFE, NATURAL AREAS, FLOOD MGMT CONSIDERATIONS AND EROSION AND SEDIMENTATION MGMT. INCLUDES PROJECTIONS.									X	X			X			X	

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PRINCIPAL  
AGENCY

REPORT TITLE

ABSTRACT

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CGGGGGGGONOIIRUEAYNIAUEEIR E Q  
IENDGRSTAAMRSEMORDDDTAPLB R W

VENTURA CO

ZOB AREA WIDE WQ MIGHT PLANNING  
STUDY (CONTINUING PLANNING  
STUDY): 1981/1982  
PHASE IV  
ABANDONED WATER WELLS STUDY

DISCUSSES ABANDONED WELLS IN VENTURA COUNTY AND THE  
STEPS TAKEN TO CORRECT ASSOCIATED PROBLEMS INCLUDING  
SEALING THE WELLS, IN ORDER TO PREVENT GROUND WATER  
LOSS OR CONTAMINATION.

X X

APPENDIX C

CHIEF COUNSEL'S STATEMENT OF LEGAL AUTHORITY



CHIEF COUNSEL'S STATEMENT  
FOR THE  
STATE NONPOINT SOURCE MANAGEMENT PROGRAM  
ADMINISTERED BY THE  
STATE WATER RESOURCES CONTROL BOARD  
AND THE  
CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARDS

STATE OF CALIFORNIA  
STATE WATER RESOURCES CONTROL BOARD  
OFFICE OF THE CHIEF COUNSEL  
OCTOBER 1988



CHIEF COUNSEL'S STATEMENT  
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STATE OF CALIFORNIA, STATE WATER RESOURCES CONTROL BOARD  
CHIEF COUNSEL'S STATEMENT OF LEGAL AUTHORITY TO  
IMPLEMENT A STATE NONPOINT SOURCE MANAGEMENT PROGRAM

I hereby certify, pursuant to Section 319(b) of the Clean Water Act, that in my opinion the laws of the State of California provide adequate authority for the California State Water Resources Control Board (State Board) and the California Regional Water Quality Control Boards (Regional Boards) to carry out the Nonpoint Source Management Program submitted by the State Board. This authority is provided in lawfully enacted statutes and lawfully adopted regulations in full force and effect on the date of this Chief Counsel's Statement. Specific authorities provided by these statutes and regulations are discussed below.

I. INTRODUCTION

Authority for the State of California to implement the nonpoint source management program in compliance with Section 319 of the Clean Water Act (33 U.S.C. § 1329) is found in the Porter-Cologne Water Quality Control Act (Porter-Cologne Act), Division 7 (commencing with Section 13000) of the California Water Code.

The State and Regional Boards also have authority under the Toxic Pits Cleanup Act of 1984 and the state underground storage of hazardous substances law to establish and enforce requirements for surface impoundments containing hazardous waste and for underground storage tanks. (Cal. Health & Safety Code § 20208 et seq.; id. § 25280 et seq.) These statutes do not limit or abridge the State and Regional Board's Porter-Cologne Act authority. (Id. §§ 25208.11, 25299.5.) Similarly, state statutes authorizing other agencies to regulate activities which may be nonpoint sources do not bar the State and Regional Board from regulating those nonpoint sources pursuant to the Porter-Cologne Act. (See Cal. Food & Agric. Code § 11501.1(b) (pesticide use); Cal. Gov't Code § 66732 (solid waste disposal), Cal. Health & Safety Code § 25145 (hazardous waste disposal); id. § 25356.1(b) (hazardous substance releases); Cal. Pub. Res. Code § 2559 (mining); id. § 3718 (geothermal wells); id. § 4514(c) (logging).)

A. General Powers of the State and Regional Boards

The Porter-Cologne Act establishes a comprehensive program for the protection of water quality and the beneficial uses of the waters of the state. The Porter-Cologne Act applies to both surface and ground waters, and to both point and nonpoint sources. (See Cal. Water Code § 13050(e), 13172, 13260 et seq.; 63 Ops. Cal. Atty. Gen. 51, 53-57 (1980); 58 Ops. Cal. Atty. Gen. 531-32 (1975); 58 Ops. Cal. Atty. Gen. 114, 121 (1975).)

The Porter-Cologne Act is intended to provide a "statewide program for water quality control." (Cal. Water Code § 13000.) "Water quality control" is defined broadly by the Porter-Cologne

Act to mean "the regulation of any activity or factor which may affect the quality of the waters of the state and includes the prevention and correction of water quality or nuisance." (Id. § 13050(i).)

The authority to administer programs dealing with any factor affecting water quality was originally provided in amendments to the Dickey Water Pollution Act, the predecessor of the Porter-Cologne Act. (See 1963 Cal. Stat. ch. 1463, at 3021.) Interpreting these amendments, the Attorney General concluded:

Prior to 1963, the state board's concern with water quality was limited to the effect thereon of the discharge of sewage and industrial wastes. . . . [The law] now allows the state board in setting water quality control policy to consider any factor which . . . affects the quality of water for beneficial use. Thus, the state board in setting water quality control policy may now consider such matters as saline intrusion . . . and watershed management projects as they may affect water quality. (44 Ops. Cal. Atty. Gen. 126, 128 (1964)(emphasis in original).)

The Legislative history of the Porter-Cologne Act also underscores the intent to create a comprehensive water quality control program, encompassing point and nonpoint sources:

Over the past two decades the state has controlled water pollution by regulating waste discharges, but there is now an increasingly urgent need for a greatly expanded, comprehensive control program covering the many factors, apart from waste disposal, that affect water quality, such as impoundments, saline water intrusion, and land use. (Recommended Changes in Water Quality Control, Final Report of the Study Panel to the California State Water Resources Control Board, Study Project, Water Quality Control Program at 3-4 (1969)[hereinafter Study Panel Report]. See generally 1969 Cal. Stat. ch. 482, sec. 36, at 1088 (the Porter-Cologne Act is intended to implement the recommendations of the Study Panel Report).)

The State Board and the nine Regional Boards are the principal state agencies with primary responsibility for water quality control. (Cal. Water Code § 13001.) The State Board also administers the state's water rights program. (See id. § 174.)

It is the intent of the Porter-Cologne Act to create a water quality control program which is administered regionally, within a framework of statewide coordination and policy. (Id. § 13000.) The State Board provides program guidance and oversight to the Regional Boards through adoption of statewide plans, policies, regulations and administrative procedures, preparation of an

annual budget and allocation of funds to the Regional Boards, and providing legal advice to the Regional Boards. (See id. §§ 186, 13140, 13164, 13168, 13170.)

The State Board also provides oversight and policy guidance through review of Regional Board decisions. Most actions involving Porter-Cologne Act planning are initiated by the Regional Boards, but do not take effect until approved by the State Board. (See id. § 13240 et seq.) The Regional Boards also have primary responsibility for individual permitting, inspection, and enforcement actions. (See id. § 13260 et seq., 13300 et seq.) The State Board may review the action or failure to act of any Regional Board, and take appropriate action, upon petition of any aggrieved person or upon the State Board's own motion. (Id. § 13320.)

The Porter-Cologne Act provides for adoption of water quality control plans. (Id. §§ 13170, 13240 et seq.) These plans designate beneficial uses of waters, set water quality objectives to protect beneficial uses, and establish a program of implementation to achieve those objectives. (Id. § 13050(j), 13241, 13242.)

Beneficial use designations and water quality objectives are standards, not just non-binding guidelines or goals. (See Cal. Water Code § 13263(a); Study Panel Report at 12, Appendix A at 28.) They are "water quality standards" within the meaning of the Clean Water Act. (40 C.F.R. § 131.3(i); see Northwest Indian Cemetery Protective Association v. Peterson, 795 F.2d 688 (9th Cir. 1986); rev'd on other grounds, Lyng v. Northwest Indian Cemetery Protective Association, 108 S.Ct. 1319 (1988).)

Water quality control plans may include prohibitions against the discharge of waste, or certain types of waste, in specified areas or under specified conditions. (Id. § 13243.) Discharge prohibitions may be adopted for nonpoint sources, such as surface runoff or discharge of waste to land, as well as to direct discharges to surface or ground water. (See 58 Ops. Cal. Atty. Gen. § 531, 532 (1975).)

The principal means of regulating activities which affect water quality, and the principal means of implementing water quality control plans, is through issuance of waste discharge requirements. Any person discharging waste or proposing to discharge waste that could affect the quality of waters of the state, other than a discharge into a community sewer system, must submit a report of waste discharge to the Regional Board, unless the Regional Board waives the filing of a report. (Cal. Water Code § 13260.) With certain limited exceptions, no person may initiate any new discharge of waste or make any material change in any discharge prior to issuance of waste discharge requirements by the Regional Board. (Id. § 13264. See also Cal. Pub. Res. Code § 4514.3 (nonpoint source discharges from timber operations conducted pursuant to the Z'berg-Nejedly Forest Practice Act of 1973, Cal. Pub. Res. Code § 4511 et seq., ordinarily are exempt from waste discharge requirements when the Environmental Protection Agency has approved Forest Practices Act

as best management practices pursuant to Section 208 of the Clean Water Act, 33 U.S.C. § 1288.)

The term "discharge of waste," as used in the Porter-Cologne Act, has much broader applicability than the term "discharge of a pollutant," as used in the Clean Water Act. (See 33 U.S.C. § 1362(12); Attwater & Markle, Overview of California Water Rights Law and Water Quality Law, 19 Pac. L. J. 957, 997-98, 1001 (1988).) The term "discharge" under the Porter-Cologne Act includes any flowing or issuing out, including drainage, flow, seepage, leaching or other releases of pollutants or liquids containing harmful materials. (See 27 Op. Cal. Atty. Gen. 182, 183-85 (1956); 26 Op. Cal. Atty. Gen. 88, 89-90 (1955).) A continuing discharge occurs for as long as harmful material continues to migrate through or into waters of the state. (See *id.*)

Discharges subject to waste discharge requirements and discharge prohibitions under the Porter-Cologne Act are not limited to discharges to surface waters, but also include discharges to ground water and discharges of waste to land. (See Cal. Water Code §§ 13050(e), 13172, 13260 et seq.; 23 Cal. Code Reg. § 2510 et seq.)

The definition of "waste" in the Porter-Cologne Act (Cal. Water Code § 13050(d)) is intended to include all interpretations of the Attorney General of the meaning of "sewage", "industrial waste", or "other waste" under the Dickey Water Pollution Act. (Study Panel Report, Appendix A at 23; 63 Op. Cal. Atty. Gen. 51, 53-59 (1980).) Published opinions of the Attorney General had interpreted a discharge of "sewage", "industrial waste", or "other waste" to include the following:

- . Releases from a hydroelectric plant. (43 Op. Cal. Atty. Gen. 302, 302-03 (1964).);
- . Pesticides improperly applied to waters of the state, or which find their way into waters of the state after application for use. (*Id.* at 304.);
- . Changes in the physical or chemical characteristics of receiving waters caused by extraction of minerals from a streambed. (32 Op. Cal. Atty. Gen. 139, 140-41 (1958).);
- . Drainage, flow or seepage containing debris or eroded earth from logging operations. (27 Op. Cal. Atty. Gen. 182, 184 (1956).);
- . Drainage, flow or seepage containing garbage, ashes, rubbish, mixed refuse, or solid industrial waste from inactive or closed dumps. (*Id.*);
- . Return irrigation or drainage water from agricultural operations. (*Id.*);

- Liquids containing harmful materials which arise in one stratum intercepted by a water, oil or gas well and flow through the well into other intercepted strata. (Id. at 184-85.);
- Drainage from inoperative and abandoned mines. (26 Op. Cal. Atty. Gen. 88, 90 (1955).);
- Garbage disposal that may affect water quality. (16 Op. Cal. Atty. Gen. 125, 126-30 (1950).);
- Dumping of earth moved from construction operations, or drainage of waste water from construction sites. (Id. at 130-31.)

In prescribing waste discharge requirements, the regional board must take into consideration the beneficial uses to be protected, the water quality objectives required to protect those beneficial uses, and the need to prevent nuisance. (Cal. Water Code § 13263.) Waste discharge requirements must implement any applicable water quality control plan. (Id.)

The Porter-Cologne Act provides the Regional Boards with a spectrum of enforcement powers to address unauthorized discharges, discharges in violation of waste discharge requirements or discharge prohibitions, discharges which cause or threaten to cause pollution or nuisance, and violations of monitoring or reporting requirements. (Cal. Water Code §§ 13261, 13262, 13265, 13268, 13271, 13272, 13300 et seq.; Attwater & Markle, Overview of California Water Rights and Water Quality Law, 19 Pac. L. J. 957, 1009-12 (1988).)

As discussed above, most nonpoint sources -- including surface runoff, irrigation return flows, injection or percolation of wastes into ground waters, and waste discharge to land -- may be regulated as a "discharge of waste" under the Porter-Cologne Act. Salt water intrusion and reductions in waste assimilative capacity caused by diversions which reduce water quantity, on the other hand, are not discharges of waste. (See 44 Ops. Cal. Atty. Gen. 126, 128 (1964); Sawyer, State Regulation of Groundwater Pollution Caused by Changes in Groundwater Quantity or Flow, 19 Pac. L. J. 1267, 1275 (1988).) These factors can be addressed in state policy for water quality control and water quality control plans adopted or approved by the State Board, which are binding on other state agencies. (See 44 Op. Cal. Atty. Gen. 126, 128-30 (1964); Cal. Water Code §§ 13050(i), 13142, 13146, 13240, 13247).) The State Board may use its water rights authority to enforce requirements for the protection of water quality. (Cal. Water Code §§ 174, 275, 1242.5, 1258, 2100; United States v. State Water Resources Control Board, 182 Cal. App. 3d 82, 123-30, 227 Cal. Rptr. 161, 183-88 (1986); Sawyer, State Regulation of Groundwater Pollution Caused by Changes in Groundwater Quantity or Flow, 19 Pac. L. J. 1267, 1286-96 (1988).)

Additional water quality protection authority provided by the Porter-Cologne Act includes provisions for grants and loans for waste treatment facilities, a state water pollution cleanup and abatement account, regulation of use of reclaimed water, sewage treatment plant operator certification, regulation of water wells, monitoring wells, and cathodic protection wells, and regulation of discharges from houseboats. (Cal. Water Code §§ 13400 et seq.; 13440 et seq.; 13500 et seq.; 13700 et seq.; 13900 et seq.; 13955 et seq.; 13999 et seq.)

#### B. Additional Authority for Clean Water Act Programs

The State Board has all powers assigned to the State, or to the Governor of the State, under the Clean Water Act. (Cal. Water Code § 13160; letter from George Deukmejian, Governor to W. Don Maughan, Chairman, State Water Resources Control Board (April 30, 1987)(delegation of authority). See also Cal. Water Code § 13162.)

Thus, the State Board has authority to prepare and submit a nonpoint source assessment report and nonpoint source management program. (33 U.S.C. § 1329.) The State Board also has authority to carry out the State's responsibilities under Sections 205(j), 208, 303, 304(f), 305, 314, and 320 of the Clean Water Act. (33 U.S.C. § 1285(j), 1288, 1313, 1314(f), 1315, 1324, 1330.)

The State Board is authorized to adopt water quality control plans, without first considering a water quality control plan submitted for approval by a Regional Board, for waters for which water quality standards are required under the Clean Water Act (i.e., essentially all surface waters). (Cal. Water Code § 13170).

The State Board has authority to administer all financial assistance programs which may be administered by the State pursuant to the Clean Water Act. (Cal. Water Code § 13600; see, e.g., 33 U.S.C. §§ 1285(g)(2), 1285(j), 1329(g), 1329(i), 1381 et seq.)

Chapter 5.5 (commencing with Water Code Section 13370) of the Porter-Cologne Act authorizes the State and Regional Boards to implement the National Pollutant Discharge Elimination System (NPDES) program in California. Chapter 5.5 applies to point source discharges of pollutants to surface waters, introduction of pollutants into publicly owned treatment systems, use and disposal of sewage sludge, and disposal of pollutants into wells. (See Cal. Water Code §§ 13370, 13370.5, 13373, 13376, 13377, 13382, 13383.)

In some cases, best management practices developed through a nonpoint source management program may be implemented through the NPDES program. (See 40 C.F.R. § 122.44(k).) Activities commonly thought of as nonpoint sources may result in point source discharges in specific cases where the discharge happens to occur through a pipe, ditch, or other confined and discrete conveyance. (See United States v. Earth Sciences, Inc., 599 F.2d 368, 372-74 (10th Cir. 1979).) Urban runoff discharged through storm drains

## II. REGIONAL WATER QUALITY CONTROL BOARD PROGRAMS

Projected Regional Board nonpoint source-related activities are described below. Elements identified as CWA "New" will be accomplished with Section 205(j)(5) funds. Other activities will be undertaken with other currently budgeted or expected resources.

### A. NEW IMPLEMENTATION PROJECTS

Watershed-specific management work will be initiated by a number of Regional Boards using CWA Section 205(j)(5) funds. These implementation projects will:

1. address nonpoint source problems of Statewide importance, and
2. embody management approaches which are potentially applicable Statewide.

Each of the three projects described below relates to problems documented in the State Board's Problem Inventory. To place these activities in the context of CWA Section 319, the relevant implementation actions cited in CWA Section 319 are identified for each activity.

#### 1. San Francisco Bay Urban Runoff Control

##### Urban Runoff Workshops

The San Francisco Bay Regional Water Quality Control Board will present several workshops for city and county officials and dischargers regarding urban runoff into San Francisco Bay. Targeted counties will fall into three groups in the following approximate order of priority: Contra Costa; San Francisco and San Mateo; Marin, Napa, Sonoma, and Solano. Information will be presented on Bay water quality, regulatory issues, point versus nonpoint control trade-offs, and proposed management strategies. Protocols for developing and funding local studies to lay the groundwork for urban runoff management will be discussed. Technical issues will include sampling strategies and land use analyses necessary to characterize urban runoff and estimate waste loads at appropriate sub-basin levels. Implementation actions: education, technology transfer, technical assistance.

##### Contra Costa County Urban Runoff Technical Advisory Group

The San Francisco Bay Regional Water Quality Control Board will establish a Technical Advisory Group to initiate planning for urban runoff management in Contra Costa County. This advisory group will be patterned after the one currently operating in Santa Clara County. The group will have a major responsibility for planning a study which will address urban runoff, including sources



of funding for necessary technical work. They will also evaluate existing management practices, do necessary monitoring to document flows and nonpoint source loadings, evaluate point versus nonpoint management trade-offs, and determine appropriate management strategies.

Implementation actions: technical assistance.

2. Pesticide and Sediment Discharge to the San Joaquin River

High levels of sediment with adsorbed pesticides being discharged to the San Joaquin River are accounting for a major portion of all organochlorine pesticides entering the River. The Regional Board is currently sponsoring a joint study with the U.S. Soil Conservation Service to quantify the amount of sediment discharged to the River from various westside areas. The Regional Board will develop a control program that identifies priority areas, needed management practices, and cost figures for implementation of best management practices to reduce sediment. Regional Board staff will identify needed policy and regulatory actions by the Regional Board and will work through local resource conservation, irrigation, and drainage districts to achieve implementation of best management practices.

Implementation actions: technical assistance, education.

3. Southern California Coastal Lagoon Urban Runoff Management

Runoff of urban contaminants from new commercial, light industrial, and high-density residential development is a problem in the San Elijo, San Dieguito, Bataquitos, and Agua Hedionas Lagoon watersheds. The San Diego Regional Water Quality Control Board, working jointly with the California Coastal Commission, has required developers to incorporate low flow sand filters into project designs and property owners to implement paved surface sweeping programs. Logs of sweeping operations are kept to ensure compliance with stipulated seasonal schedules.

Regional Board staff will evaluate the adequacy of these measures in removing pollutants. The staff will monitor and evaluate the quality of flows entering and leaving sand filters, using existing laboratory contract funds for the analyses. These data will be correlated with sweeping frequencies and with flow information to determine the effectiveness of the filter systems in trapping pollutants under low-flow and first-flush conditions. To the extent data are available, sweeping regimines will also be evaluated. The performance of the filters over time will be documented and visual inspections made to determine appropriate maintenance schedules. Appropriate changes to the filter design and sweeping program requirements will be made. Regional Board staff will assist project proponents in developing

appropriate control systems. Regional Board recommendations will be enforced through Coastal Commission permits.  
Implementation action: Technical assistance, technology transfer.

## B. NEW PROGRAM DEVELOPMENT ACTIVITIES

Each Regional Board will undertake the following Region-wide activities using CWA Section 205(j)(5) funds:

### 1. Update Nonpoint Source Problem Inventory

Regional Board staffs will participate in review and update of the Nonpoint Source Problem Inventory.

### 2. Develop Regional Nonpoint Source Management Plans

Each Regional Board will develop a Regional Nonpoint Source Management Plan which will:

#### a. Identify Priority Nonpoint Source Categories

Priority nonpoint source categories will be identified based on the State Board's Problem

Inventory and Assessment and other relevant information.

#### b. Identify Priority Basins

Priority basins will be selected based on:

- (1) the State Board's Nonpoint Source Problem Inventory and Assessment and other relevant information,
- (2) the availability of adequate data to address the problem,
- (3) the availability of identifiable BMPs to address the problem, and
- (4) the probability of achieving water quality goals with available or reasonably foreseeable resources.

#### c. Identify Management Actions, Schedules, and Resource Requirements

Regional Boards will identify needed management activities and implementation schedules for the priority nonpoint source categories and basins (e.g., monitoring for source identification, education, training, regulation, interagency agreements, employment of BMPs).

d. Identify Needed Basin Plan Amendments

Regional Boards will identify basin plan amendments needed to implement the Regional Management Plan.

e. Identify Necessary Agency Agreements

Regional Boards will identify needed management actions to be taken by other agencies and needed management agency agreements.

f. Be Annually Updated

The Regional Management Plans will be annually updated and included in the updated State Nonpoint Source Management Plan.

C. ONGOING ACTIVITIES

Regional Boards have initiated numerous nonpoint source management activities independent of CWA Section 205(j)(5) funding. Activities which are ongoing into FY 1988-89 and after are identified below for each region. To place these activities in the context of CWA Section 319, the relevant implementation actions cited in CWA Section 319 or in EPA program guidelines are identified for each Regional Board activity.

For purposes of presentation, activities have been identified as being "Regulatory" or "Non-Regulatory". Regulatory activities include issuance and enforcement of waste discharge requirements and enforcement of basin plan prohibitions; non-regulatory activities include planning, technical assistance, and water quality monitoring. In practice there is a continuum between regulatory and non-regulatory management actions. Also, there is no implied preference for one category of management over another. Complementary application of both regulatory and non-regulatory measures will be necessary to control nonpoint source pollution.

Although not specifically referenced in each of the following program descriptions, Regional Boards generally conduct surveillance and monitoring to support enforcement of waste discharge requirements and review environmental documents for water quality impacts.

1. NORTH COAST REGIONAL WATER QUALITY CONTROL BOARD  
(Region 1)

Regulatory Program

Aerial Application of Herbicides

The Regional Board will enforce Basin Plan BMPs by requiring operators to monitor and report water quality impacts from the aerial application of herbicides. The Regional Board performs surveillance and monitoring and conducts field inspections of application sites.  
Implementation action: enforcement.

Sawmill Runoff

The Regional Board will conduct surveillance and monitoring and enforce waste discharge requirements (WDRs) for approximately 60 sawmills.  
Implementation action: enforcement.

Highway Construction

The Regional Board will conduct surveillance and monitoring, enforce WDRs for projects, and review environmental documents for the Redwood Park Highway bypass, the Cloverdale bypass, and other construction projects.  
Implementation action: enforcement, technical assistance.

Pelican Bay Prison Site

The Regional Board will conduct surveillance and monitoring and enforce basin plan prohibitions for discharges of sediment during the site preparation and construction of the Pelican Bay Prison.  
Implementation action: enforcement.

Buckhorn Sediment Dam

The Regional Board will conduct surveillance and monitoring and implement WDR's for this dam (contingent on approval of permit and construction of dam).  
Implementation action: enforcement.

Non-Regulatory Program

Timber Harvest Plan Review Program

The Regional Board will participate in timber harvest review teams, review approximately 1000 harvest plans, conduct around 50 field inspections, review environmental documents, and conduct field inspections on private and National Forest Service lands.  
Implementation action: technical assistance, and National Forest monitoring/evaluation for BMPs.

## EIR Reviews

The Regional Board will review EIRs regarding mining and dredging operations, stormwater runoff to Humboldt Bay oyster culture, and pesticide contamination of groundwater in Del Norte County.  
Implementation action: technical assistance.

## 2. SAN FRANCISCO BAY REGIONAL WATER QUALITY CONTROL BOARD (Region 2)

### Regulatory Program

#### Industrial Runoff

The Regional Board will monitor approximately 33 WDRs from industrial sources.  
Implementation action: enforcement.

#### Habitat Alteration

This activity addresses the affects of dredge and fill activities in wetlands. The Regional Board will review and comment on EIRs, issue water quality certifications, and may establish WDRs.  
Implementation action: enforcement.

#### Construction

This activity addresses pollutants resulting from land disturbances. The Regional Board will review EIRs and issue cleanup and abatement orders when necessary.  
Implementation action: enforcement, technical assistance.

#### Dairies

This activity addresses pollutants resulting from dairies, mainly in Marin and Sonoma Counties. The Regional Board will monitor and enforce Subchapter 15 requirements and WDRs, working with the Dairy Waste Committee, local Resource Conservation Districts and the Department of Fish and Game.  
Implementation action: enforcement.

#### Septic Systems

This activity addresses pollutants that can result from onsite disposal systems. The Regional Board will provide overview of county ordinances which are consistent with Basin Plan guidelines.  
Implementation action: enforcement, technical assistance.

## Dredging

The Regional Board will continue to collect bioassay and bulk sediment data to update their dredging protocol document which establishes procedures and requirements for certifying U.S. Army Corp of Engineers dredging permits.

Implementation action: enforcement.

## Seawater Intrusion in Oakland Inner Harbor

The Regional Board will review ongoing monitoring by the U.S. Army Corp of Engineers and the U.S. Navy to evaluate and control the affects of dredging in contributing to seawater intrusion.

Implementation action: enforcement.

## Herbicides

This activity addresses herbicide applications, primarily in urban lakes and areas surrounding artificial lakes (e.g. Foster City Lagoon). The Regional Board will provide guidance to dischargers on correct and reduced usage of herbicides primarily through the EIR review process, and issue permits where appropriate.

Implementation action: technical assistance, enforcement.

## Non-Regulatory Program

### Basin Planning for Urban Runoff

This activity addresses pollutants resulting from urban runoff. The Regional Board will continue to work with dischargers in Alameda and South San Francisco Bay to conduct water quality monitoring to identify sources and pollutants and recommend control strategies. This work will be augmented with the Section 205(j)(5) activities described elsewhere in this document.

Implementation action: technical assistance, technological transfer, education.

### Wasteload Allocation Study

The Regional Board is attempting to determine the affect of any additional discharges to Suisun Marsh.

Implementation Action: NA.

### Channel Erosion

The Regional Board will review EIRs addressing channel erosion problems.

Implementation action: technical assistance.

3. CENTRAL COAST REGIONAL WATER QUALITY CONTROL BOARD  
(Region 3)

Regulatory Program

San Lorenzo Septic System Enforcement

The Regional Board will issue and enforce cleanup or abatement orders.

Implementation action: enforcement.

Non-Regulatory Program

Evaluation of Abandoned Mines in San Luis Obispo County

The Regional Board is currently monitoring and identifying problem mines. If additional funding is received, the Regional Board will evaluate and implement BMPs for the problem mines.

Implementation action: monitoring.

Timber Harvest Plan Review Program

The Regional Board will review environmental documents and approximately 40 timber harvest plans per year.

Implementation action: technical assistance.

Carpenteria Slough Water Quality Monitoring

The Regional Board has monitored water quality in the past and will continue to monitor after dredging and enhancement operations.

Implementation action: monitoring/evaluation for BMPs.

4. LOS ANGELES REGIONAL WATER QUALITY CONTROL BOARD  
(Region 4)

Non-Regulatory Program

Water Quality Monitoring

The Regional Board will conduct surveillance monitoring of water quality in a number of waterbodies impacted by nonpoint sources.

Implementation action: NA.

Sediment Monitoring in Los Angeles/Long Beach Harbors and other Mussel Watch Stations

The Regional Board will continue to collect baseline sediment data and other sources of existing water quality data to determine the location, source, and level of water quality impact from potential nonpoint source pollutants identified at various Mussel Watch Stations within the region.

Implementation action: NA.

## Santa Monica Bay Management Conference

The Regional Board, the State Board, and EPA have convened a management conference on Santa Monica Bay pursuant to the provisions of CWA Section 320. The broad goals of the management conference are to: (1) restore past beneficial uses of the Bay and protect present and future uses; (2) improve or eliminate discharges to the Bay environment that may adversely affect wetlands, biologically sensitive sites, or areas important for water contact sports or sport fishing; and (3) improve water quality to a point where indigenous marine species are not degraded and human health is not threatened. From these general goals, specific objectives will be developed in a comprehensive plan to address problems related to storm drain discharges, sediment quality, fish tissue body burdens, pathogen contamination, and other issues. The management conference will develop a work plan to meet seven objectives: (1) establish a management framework (including a financial plan); (2) characterize the Bay's problems; (3) define the Bay's needs (action plans for stormwater regulation, sediment quality, bioaccumulation standards and other issues); (4) create a Comprehensive Conservation and Management Plan (CCMP); (5) establish the steps necessary to implement the CCMP; (6) monitor effectiveness of CCMP implementation; and (7) coordinate all activities with other programs.

### 5. CENTRAL VALLEY REGIONAL WATER QUALITY CONTROL BOARD (Region 5)

#### Regulatory Program

##### Dairies

The Regional Board enforces compliance with Subchapter 15 when necessary and will continue developing a model to be used to determine acceptable loading rates for manure spreading.

Implementation action: enforcement.

##### Dredging in the Sacramento and San Joaquin River Basins

The Regional Board will produce a set of guidelines for regulation of dredging and riverbank protection projects.

Implementation action: enforcement.

##### Erosion Control From Land Disturbing Activities

The Regional Board will investigate potential problems and require appropriate mitigation action (which may include BMP's) to control erosion/sedimentation problems from various land disturbing activities.

Implementation Action: Enforcement.



### Non-Regulatory Program

#### Agricultural Drainage Discharges in the San Joaquin River Basin

The Regional Board will develop a Regional Drainage Water Disposal Plan for the entire San Joaquin Basin and will review beneficial uses, establish water quality objectives, and prepare regulatory and implementation plans.

Implementation action: NA.

#### Acid Drainage from Abandoned Mines in the Sacramento River Basin

The Regional Board will collect data to refine present loading estimates in the basin and will conduct biotoxicity testing to assess the appropriateness of existing water quality objectives. This testing will also be used to begin to assess whether the Delta is affected by these trace elements.

Implementation action: NA.

#### Mercury Discharges in the Sacramento and San Joaquin River Basins

The Regional Board will conduct limited monitoring to define some upstream sources and implement abatement remedies while monitoring the Delta to see if these remedies provide a measurable benefit.

Implementation action: monitoring/evaluation for BMPs.

#### Rice Field Discharges in the Sacramento River Basin

The Regional Board will review progress in 1989 in the reduction of peak concentrations and mass residue discharges of Ordram and Bolero against DHS action levels, DFG guidelines, and Basin Plan objectives. They will also continue monitoring efforts to identify other polluting chemicals and their impacts on beneficial uses. The Regional Board will also work with local water agencies to reduce the volume of irrigation return flows by increasing tailwater recycling and effluent spreading on fallow fields, primarily in the Colusa Basin Drainage.

Implementation action: technical assistance, technological transfer, monitoring/evaluation for BMPs.

#### Effects of Large Water Storage and Diversion Projects in the Sacramento River Basin

The Regional Board will prepare management agency agreements or, as necessary, WDRs for identified problems. For suspected problems additional monitoring will be conducted.

Implementation action: technical assistance,  
monitoring/evaluation for BMPs.

#### Beneficial Use Impairment from Silviculture

The Regional Board participates on an interagency review team. This team will perform field inspections before and after harvesting in an attempt to support compliance with BMPs. This ongoing work will be augmented through a 205(j)(5) implementation project described elsewhere in this management plan. The Regional Board will also consider adoption of a Basin Plan prohibition on the discharge of soil, silt, debris, and other materials from silviculture.

Implementation action: technical assistance,  
monitoring/evaluation for BMPs

#### Biotoxicity Assessment of the Sacramento and San Joaquin River Basins

For nonpoint source control the staff will expand the use of biotoxicity tests in FY 1988-89 as part of an ambient monitoring program to assess nonpoint and point source toxicity.

Implementation action: monitoring/evaluation for BMPs.

#### Sacramento Urban Area Runoff Control

The Regional Board has initiated negotiations with the County and City of Sacramento on management of urban storm runoff. Issues under discussion include the need for further biotoxicity testing of urban runoff, development of control mechanisms, and available funding mechanisms. The City of Sacramento has developed a draft workplan addressing these issues and has sought Section 205(j)(2) funding for the work.

Implementation action: technical assistance, education.

#### Livestock Grazing and Water Quality Degradation

Regional Board staff will work with federal agencies (USFS and USBLM) to strengthen grazing policies and implementation programs so as to provide increased water quality protection.

Implementation Action: technical assistance.

### 6. LAHONTAN REGIONAL WATER QUALITY CONTROL BOARD (Region 6)

#### Regulatory Program

##### Ski Area Regulation

The Regional Board will enforce the implementation of BMPs to control sediment from ski areas by establishing WDRs.

Implementation action: enforcement

## Lake Tahoe City/County Stormwater Permits

The Regional Board establishes and enforces WDRs for storm runoff into Lake Tahoe.

Implementation action: enforcement.

## Lake Tahoe Commercial Establishment Review of Development

The Regional Board will enforce the implementation of BMPs by establishing and enforcing WDRs in an effort to control sediment from new commercial construction.

Implementation action: enforcement.

## Non-Regulatory Programs

### Lake Tahoe Single Family Home Review of Development

The Regional Board will provide funding to the Tahoe Regional Planning Agency (TRPA) to review development proposals and require BMPs to control nutrients and sediment from construction of single family homes.

Implementation action: financial assistance.

### Honey Lake Project

The Regional Board will advise Lassen County, which is the responsible regulatory agency, on the control of agricultural discharges of coliform, salts, and nutrients to Honey Lake.

Implementation action: technical assistance.

### Timber Harvest Review

The Regional Board helps review timber harvest plans and performs onsite inspections in coordination with the California Department of Fish and Game (CDFG) and the U.S. Forest Service (USFS). This ongoing work will be augmented through a 205(j)(5) implementation project described elsewhere in this document.

Implementation action: technical assistance, monitoring/evaluation for BMPs.

### Review of USFS Activities

Staffs of the Regional Board and the USFS, Lake Tahoe Management Unit, are working together to develop clear guidelines for Regional Board review of USFS activities which may impact water quality in the Lake Tahoe basin.

Implementation action: NA.

### Coordinated Resource Management Plans (CRMP)

The Regional Board will continue to work through the CRMP process with a variety of resource management agencies to develop management plans to control nonpoint sources of pollution. Two of the agencies involved are the USFS and the USBLM (Appendix E. of the State Board's Assessment Report describes the CRMP process).

Implementation action: NA

#### BLM Grazing Plan Review

The Regional Board will review grazing plans and advise USBLM on water quality issues, focusing on the Eagle Lake watershed.

Implementation action: technical assistance.

#### Erosion Control Project Grants

The Regional Board will administer State Assistance Program (SAP) grants to control erosion caused by urban development. The California Tahoe Conservancy is also a major source of funding and the Regional Board provides substantial review and coordination efforts for their grant projects.

Implementation action: financial assistance.

#### EIR Review

The Regional Board reviews EIRs and registers concerns pertaining to specific projects that involve potential nonpoint source impacts.

Implementation action: technical assistance.

#### Lake Tahoe Wetlands Policy

The Regional Board will coordinate with TRPA to develop revisions to the 1980 Basin Plan concerning Lake Tahoe Wetlands.

Implementation action: NA.

#### Lake Tahoe Shoreline Erosion Study

The Regional Board will continue a study to determine the amount, severity, and potential control of lake shore erosion.

Implementation action: Monitoring/evaluation for BMPs.

#### Mustang Mesa Groundwater Study

The Regional Board has contracted monitoring of domestic water wells in the Mustang Mesa Area in Inyo County to determine the impact of septic tank/leachfield disposal systems on ground water quality.

Implementation action: Monitoring.

#### Acid Rain Study

The Regional Board will review and coordinate with other agencies, primarily the TRPA, in assessing the relative impact of acid rain in contributing nutrients to Lake Tahoe.

Implementation action: NA.

## Twin Lakes Phytoplankton and Groundwater Monitoring Study

The Regional Board has contracted for sampling of lake and ground water. Staff will use the data to determine the relationship between onsite disposal systems and eutrophication of Upper and Lower Twin Lakes. The Regional Board is working in coordination with the USFS and the County Health Department.

Implementation action: Monitoring/evaluation for BMPs.

## 7. COLORADO RIVER BASIN REGIONAL WATER QUALITY CONTROL BOARD (Region 7)

### Non-Regulatory Program

#### Selenium Pollution in the Colorado River Basin

The Regional Board will continue a study, in coordination with the U. S. Geological Survey to identify and control sources of selenium affecting the Salton Sea and its tributaries. Upcoming work will emphasize investigation of appropriate control measures.

Implementation action: Monitoring/evaluation for BMPs.

#### Alamo and New Rivers Pollution Problems

The Regional Board will continue to monitor water quality in the Alamo and New Rivers at the California-Mexico border on a scheduled basis. The Regional Board will continue to work with the State Board towards implementation of corrective measures in California.

#### Baseline Monitoring

The Regional Board will monitor water quality on a quarterly basis through a network of 13 sampling sites. This work assists in identifying nonpoint sources of pollution.

Implementation action: NA.

#### Stabilization of Salinity in Salton Sea

The Regional Board will advise and assist agencies which are investigating solutions to control salinity in the Salton Sea. Other agencies working on this problem are the Department of Fish and Game, the Imperial Valley Irrigation District, and ORMAT (an energy production firm).

Implementation action: NA.

8. SANTA ANA REGIONAL WATER QUALITY CONTROL BOARD (Region 8)

Regulatory Program

Dairies

The Regional Board will enforce WDRs on animal confinement facilities, including about 350 dairies, and will reevaluate salt loading to ground waters from dairy and other animal confinement operations to determine if changes in dairy waste management practices should be recommended for incorporation in WDRs.  
Implementation action: enforcement.

Non-Regulatory Program

San Diego Creek Toxics Investigation

The Regional Board will complete a special investigation of toxics entering Newport Bay from the San Diego Creek Watershed by measuring metals and synthetic organic chemicals in freshwater clams and sediments from San Diego Creek.  
Implementation action: monitoring/evaluation for BMPs.

Nutrient Inputs To Newport Bay

The Regional Board will continue to oversee a cooperative effort by several major commercial nurseries in the Newport Bay watershed to reduce and improve irrigation runoff. The Regional Board will continue monthly monitoring of flows and nutrient loads in San Diego Creek and other waters that drain to Newport Bay. Mass loads of nitrate, dissolved solids, and other materials will be calculated and input to a linear transport model which could be used in the development of wasteload allocations.  
Implementation action: monitoring/evaluation for BMPs.

Management of Sediment Problems in Newport Bay

The Regional Board will review plans for grading, erosion control, construction, and BMP implementation in the Newport Bay watershed and will participate in joint inspections of installed BMPs with the Orange County Environmental Management Agency, the Irvine Company, and the cities of Irvine and Newport Beach.  
Implementation action: technical assistance.

9. SAN DIEGO REGIONAL WATER QUALITY CONTROL BOARD (Region 9)

Regulatory Program

Dairies

The Regional Board will issue WDRs which limit the amount of manure that can be applied per acre per year to agricultural land.

Implementation action: enforcement.

Erosion Control

The Regional Board will implement a policy requiring cities and counties to adopt erosion control ordinances. Staff will review ordinances and assist enforcement.

Implementation action: technical assistance, enforcement.

Subsurface Disposal Policy

Regional Board staff will develop criteria for minimum lot sizes for septic systems.

Implementation action: enforcement.

Non-Regulatory Program

San Diego Bay Study

The Regional Board will continue a five year study to identify the sources and extent of water quality pollution in San Diego Bay. Possible nonpoint sources such as storm water runoff and past point source pollutants now bound to bottom sediments will be investigated. San Diego State University will sample storm water runoff in FY 1988-89.

Implementation action: enforcement.

### III. STATE WATER RESOURCES CONTROL BOARD PROGRAM

State Board nonpoint source-related activities are described below. New Program Development Activities (Section III.A) will be accomplished with Section 205(j)(5) funds. Ongoing Activities (Section III.B) will be undertaken with other currently budgeted or expected resources.

Activities for FY 1989-90 and succeeding years will be progressively defined in updates to the Nonpoint Source Management Program. The updates will provide specific short-term direction and general longer-term guidance for the State Board's nonpoint source programs. Projections beyond the next fiscal year will always be subject to funding availability and emerging State Board policy.

#### A. NEW PROGRAM DEVELOPMENT ACTIVITIES

##### 1. Program Management

Administration and further development of the Nonpoint Source Program is the responsibility of the Nonpoint Source Unit in the State Board's Division of Water Quality. Necessary administrative activities include the following:

##### a. Budget Control

To ensure fiscal accountability for federal grant funds, State Board staff will implement monitoring and control systems to avoid and/or correct budgetary problems. The State Board staff will maintain budget records for the projects and provide full fiscal accountability for all federal funds. Staff will prepare internal budgeting documents and coordinate with EPA Grants Section and State Board Budget Office. Staff will maintain files on projects and grants in accordance with federal regulations.

##### b. Prepare Annual Report

Section 319 requires that the State prepare an annual report detailing progress in accomplishing the milestones set forth in the Management Plan. Because management of nonpoint sources is a challenging task requiring innovative approaches, State Board staff will regularly examine progress and make timely program corrections when necessary. The annual report will be the primary mechanism for program evaluation and will be an important management tool. Because it is often difficult to evaluate nonpoint source management practices, appropriate measures of progress must be developed for program analysis.



c. Negotiate and Administer Annual Grant

Section 319 specifies that annual federal grants are conditioned on satisfactory progress in achieving the milestones included in the Management Plan. This activity is therefore related to development of the State Board's Annual Report and to the annual update of the Management Plan, including identification of new milestones. Grant application documents will be prepared in consultation with the State Board's Division of Administrative Services and EPA.

d. Coordination and Reporting to EPA

The State Board will routinely coordinate with and report to EPA on the status of the Nonpoint Source Program, problems encountered, and accomplishments achieved. Coordination and reporting will include, but not be limited to, the following:

- (1) Mid-Year and End-of-Year program reviews conducted by EPA.
- (2) Quarterly Status Reports to be submitted to EPA by the State Board within 30 days of the end of each quarter (December 31, 1988; March 31, 1989; June 30, 1989; and September 30, 1989).
- (3) Annual Report to EPA by August 31, 1989.

The Annual Report will include a status report on all milestones listed in the Management Plan, an identification of nonpoint source activities funded by federal Section 205(j)(5) funds, and, to the extent that the State Board's accounting records permit, an indication of other funding sources for nonpoint source activities.

2. Select 205(j)(5) Projects

Section 205(j)(5) provides for a set-aside of up to one percent of each State's construction grants allocation for nonpoint source management purposes. A minimum of \$100,000 must be used by the State. An estimated \$800,000 will be available for projects from the federal fiscal year 1988 allocation. State Board staff will recommend projects for funding from this source using the project selection criteria adopted by the State Board in the Management Plan. An evaluation process will be included in each funded project.

### 3. Update and Apply Nonpoint Source Inventory and Assessment

The State Board's Nonpoint Source Inventory was based primarily on documents developed by, or under contract to, the State Board or the Regional Boards. This approach allowed the development of a large database with limited resources, provided significant data quality control, and ensured documentation of the most serious of the State's nonpoint source problems. However, the database was developed with relatively little input from other agencies and interest groups with nonpoint source-related information. Also, Regional Board input was necessarily limited by the lack of budgeted resources for review of the Inventory. State Board staff will update the Nonpoint Source Inventory in FY 1988-89, incorporating information from a wider variety of information sources than currently represented and obtaining more thorough review by Regional Board staffs and the public than was previously possible.

a. Update Nonpoint Source Problem Inventory in conjunction with the State Board's Clean Water Strategy public hearing on impaired water bodies in the State. Review public input and coordinate with the Regional Boards and the State Board's Surveillance and Monitoring Unit to verify and characterize new problems identified by the public and other agencies.

b. Update Nonpoint Source Problem Assessment

State Board staff will update the Nonpoint Source Problem Assessment (a statistical summary of information presented in the Inventory).

c. Apply Nonpoint Source Problem Inventory

The Problem Inventory will have the following ongoing uses:

(1) Development of State Board Management Strategies

Development and refining of California's nonpoint source management strategy will be an ongoing process. The Inventory will support strategy development by providing information on the overall magnitude, severity, and nature of the State's nonpoint source problems. The Inventory will also guide resource allocation and provide justification for resource requests.

(2) Development of Regional Board Management Strategies

As California's Nonpoint Source Program matures, the Regional Boards will play increasingly active roles in formulating and implementing management strategies. The Problem Inventory will guide development of regional programs and provide the basis for resource requests.

(3) Funding Decisions

The Inventory will help guide funding for nonpoint source management from the following funding sources:

- (a) Water Conservation and Water Quality Bond Law of 1989
- (b) CWA Section 205(j)(2), Water Quality Management Planning
- (c) CWA Section 205(j)(5), Nonpoint Source Management Reservation
- (d) CWA Section 319, Nonpoint Source Management Program

4. Develop Nonpoint Source Policy

Other than the general policy which appears in the Porter-Cologne Water Quality Control Act, the State Board currently has no formal policy regarding control of nonpoint sources. Such a policy would provide the framework for more effective coordination and implementation of State Board and Regional Board programs. State Board staff will submit a Nonpoint Source Policy for State Board consideration during FY 1988-89. The starting point for this policy will be the program objectives and program guidance set forth in Sections I.E and I.F of this Management Plan. State Board staff will gain State Board approval of a policy development process which will result in input from concerned State Board staff, Regional Boards, and the Interagency Advisory Committee.

5. Coordinate Development of Regional Nonpoint Source Management Plans (Regional Plans)

The factors that make nonpoint source problems difficult to manage generally apply statewide. A fundamental requirement for increasingly effective management is a consistent Statewide approach within which Regional Boards will develop region-specific strategies. State

Board staff will do the following to provide a State framework for Regional Plans:

a. Develop Guidelines for Regional Plans

Based on the general outline presented elsewhere in this document and in consultation with Regional Board staffs, State Board staff will develop guidance on the content, format, and level of detail of Regional Plans.

b. Maximize Information Transfer Among Regional Boards During Program Development

To encourage the most practical consistency among regional nonpoint source programs and to increase statewide application of successful control strategies, State Board staff will provide for transfer of information among Regional and State Board staffs by means of periodic meetings and written communications.

c. Review Regional Plans for Conformance to Guidelines

State Board staff will review Regional Plans during and after development to ensure conformance to guidelines.

6. Evaluate Development of Management Agency Agreements (MAA) with State and Federal Agencies

A number of federal and State agencies have important nonpoint source-related mandates. The most effective State management approach will fully utilize all the existing capabilities and resources residing with the different agencies operating within the State. Coordination of large and diverse bureaucracies is difficult but important. State Board staff will evaluate the benefits and feasibility of establishing formal coordination, via management agency agreements or other means, with the following agencies.

a. U.S. Agricultural Stabilization and Conservation Service (ASCS)

The ASCS has informally agreed to pursue an MAA which would coordinate all nonpoint source water quality activities, making them consistent with the State and Regional Board's Nonpoint Source Management Plans. This would include targeting cost-sharing to problem areas identified in the Regional Board Nonpoint Source Management Plans.

b. U.S. Soil Conservation Service (SCS)

The SCS has informally agreed to pursue an MAA which would coordinate SCS's nonpoint source water quality activities making them consistent with the State and Regional Board's Nonpoint Source Management Plans. This would include recognizing water quality as a high priority item in the SCS California Multi-Year Plan, a five-year plan now being updated for the years 1989-1994. Technical and financial assistance would be targeted to be consistent with the State Nonpoint Source Program.

c. California Department of Transportation (Caltrans)

Under CWA Section 208 Caltrans published a report identifying best management practices for control of water pollution from transportation activities. The report also identified management measures to help ensure implementation. Recommendations included development of a MAA between Caltrans and the State Board, however, a MAA has not yet been initiated. In the absence of a Statewide management framework, there are disparities in the levels of water quality protection designed and implemented for different highway construction projects. An MAA could provide agreement on appropriate technical standards, more uniform Regional Board oversight, appropriate training for Caltrans field personnel, and an ongoing process to identify and resolve problems.

7. Review Options for Ongoing Program Funding

Federal Section 205(j)(5) funds are expected to maintain a Nonpoint Source Program baseline of a total of 11 PYs at the State Board and Regional Boards through FY 1990-91. An ongoing program will require funding beyond that date. State Board staff will review and evaluate the following funding options for continuing program funding.

- a. New Federal Funds
- b. New Bond Funds
- c. New General Funds
- d. Redirection of Existing Resources
- e. Title VI Revolving Funds

8. Update Management Plan

State Board staff will update the Nonpoint Source Management Plan annually, maintaining a four-year planning horizon. Future activities will be identified based on accomplishments of current year, updated

information on regional and Statewide nonpoint source problems, prevailing funding projections, and current State Board policy direction. Any changes to the Management Plan will be subject to review by Regional Boards and approval by the State Board. The following issues will be considered for inclusion in the next Management Plan update:

- a. Further coordination of State Board nonpoint source-related programs
- b. Development of new institutions and authorities as needed to address nonpoint source problems
- c. Use of State revolving funds for nonpoint purposes
- d. Identification of regulatory or statutory needs
- e. Prevention of potential future nonpoint source problems
- f. Urban stormwater program needs.

9. Water Quality Management for Forest Activities

Pursuant to CWA Section 208, the State Board has executed Management Agency Agreements (MAAs) with the U.S. Forest Service (USFS) and jointly with the California Department of Forestry and Fire Protection (CDF) and State Board of Forestry (BOF). These MAAs provide for control of pollution from nonpoint sources (primarily silviculture, but including mining and grazing) on national forest lands and from timber operations on nonfederal lands. The purpose of this program is to ensure establishment and maintenance of effective nonpoint source management programs for these wildland activities. Resources for the program will include one position at the State Board and a total of six positions at Regional Boards for a period of one year. The State Board will provide overall program management. Regional Boards will be involved primarily with implementation as described in Section II.B of this document. Major program activities include:

a. Coordination

State Board staff will coordinate related activities of affected agencies (CDF, BOF, USFS, Regional Boards, and the Department of Fish and Game) by providing a framework for open communication and conflict resolution. USFS will report annually and DCF/BOF will report biannually on the status of their activities.

b. BMP Development

State Board staff will participate in and provide oversight of development of new and revised BMPs in accordance with MAA schedules.

c. Review of Proposed BMPs

State Board staff will review proposed new or revised BMPs. A number of federal and nonfederal BMPs are to be proposed to the State Board by December 1989.

d. Improvement of Implementation Procedures

State Board staff will participate in and provide oversight of improvement of interagency BMP implementation procedures through:

- (1) improved consultation between Regional Boards and other agencies during planning and interagency review of timber operations,
- (2) augmented Regional Board participation in review of proposed silvicultural activities,
- (3) Regional Board monitoring of water quality effects during and after selected timber operations,
- (4) augmented Regional Board participation in compliance inspections and related enforcement actions, and
- (5) improved resolution of conflicts between Regional Boards and other state agencies which arise out of review, monitoring, or inspection of nonfederal timber operations.

e. Provide Guidance Documents and Training

State Board staff will provide oversight of and will participate in:

- (1) Development of new or improved technical guidance documents for nonfederal timber operations; implementation is to begin by February 1990.
- (2) Development and ongoing implementation of related training programs for state agency and private sector foresters and related professionals.

f. Conduct Technical Studies

State Board staff will provide oversight of and will participate in development and implementation of studies including:

- (1) methods for assessing cumulative watershed effects,
- (2) methods for assessing likely short-term and long-term effects of timber operations on sensitive terrain or water-related values,
- (3) feasibility of implementing compatibly-formatted watershed databases in key agencies, and
- (4) surveillance monitoring studies of selected timber harvest operations.

10. Public Participation

Because updating the State Board's Management Plan will be an ongoing activity and because management of nonpoint sources will often rely on means requiring the support of land managers, public participation will be an important program element. State Board staff will conduct the following activities:

a. Review Mail List

The State Board's nonpoint source mailing list consists of about 2,500 names compiled from a variety of other existing nonpoint source-related lists. State Board staff will query this list to determine those with continuing interest, will delete others, and will add new names.

b. Provide Information to the Public

State Board staff will provide information to the public via Interagency Advisory Committee meetings; contributing as requested to publications of interest groups; and participating as time allows in the meetings of organizations involved in aspects of nonpoint source management. In addition, the State Board will continue public outreach projects, to the extent that resources are available, by addressing public meetings, conferences, and associations.

c. Responsibilities of the Interagency Advisory Committee (IAC)

As a major element of the public participation program, an IAC will be used to advise the Nonpoint



Program on future development and implementation matters. The IAC will be composed of State agencies, including Regional Boards, federal agencies, and the California Association of Resource Conservation Districts. IAC meetings will be held in accordance with work activities and decision dates in the adopted Management Plan and as special needs arise. Subcommittees of the IAC may be formed to assist the State Board in drafting work products, providing public outreach, and/or developing input on specific nonpoint source matters. IAC meetings will be summarized in minutes prepared by a secretary rotated among the IAC membership.

The IAC will be requested to review and advise the Nonpoint Program on at least the following tasks:

- a. Task 1 -- Prepare Annual Report
- b. Task 2 -- Select Projects
- c. Task 3 -- Update Inventory
- d. Task 4 -- Develop Nonpoint Source Policy
- e. Task 8 -- Update Management Program

11. Participate in Regional Board New Implementation Projects

As described in Section II.A. of this document, Regional Boards will conduct the following implementation projects in FY 1988-89:

- a. San Francisco Bay Urban Runoff Control
- b. Pesticides and Sediment Discharge to the San Joaquin River
- c. Southern California Coastal Lagoon Urban Runoff Management

State Board staff will monitor and participate in these four activities to assess the statewide applicability of the management approaches used. State Board oversight of Regional Board implementation projects will include:

- a. Budget control of federal 205(j)(5) funds in accordance with Task 1.b.
- b. Periodic meetings with Regional Board staff to monitor progress of projects.
- c. Quarterly Status Reports for inclusion in the Nonpoint Program Reports to the State Board and EPA.

## B. ONGOING ACTIVITIES

### 1. Bay-Delta

The State Board will hold hearings on and adopt a Water Quality Control Plan for Salinity and a Pollutant Policy Document. The Water Quality Control Plan will identify beneficial uses for the Bay-Delta, will set water quality objectives for reasonable levels of protection of the identified beneficial uses, and will set forth an implementation program. The Pollutant Policy Document will set State policy on regulation of pollutants in the Bay-Delta estuary and will be used by the San Francisco Bay and Central Valley Regions in updating their basin plans. The State Board will also develop and hold hearings on Water Rights Attainment Alternatives for enforcing the objectives adopted in the Water Quality Control Plan through amendments of existing water rights permits and licenses. Finally, the State Board will develop and adopt an Environmental Impact Report on the attainment alternatives, and will adopt a Water Right Decision to implement the selected alternative.

### 2. Agricultural Drainage

Future efforts will focus on expanding our understanding of selenium's impacts on areas receiving subsurface agricultural drainage and industrial discharges of selenium; documenting the biological and water quality responses to regulatory efforts; improving site-specific water quality criteria for constituents of agricultural drainage; expanding and improving the regulatory framework for subsurface agricultural drainage; investigation of best management agricultural practices for subsurface agricultural drainage reduction and quality improvement; and studies of appropriate treatment, storage, and disposal options for subsurface agricultural drainage. Significant progress in these areas will require funds above the existing baseline.

### 3. Agricultural Drainage Loan

Program staff will write loan contracts for projects approved by the State Board and the legislature in FY 1987-88, administer loan contracts, and submit additional projects for State Board and legislative approval until the \$75 million allocated to this program has been disbursed. Annual reports on the status of agricultural drainage problems statewide will be submitted to the legislature. Prior to exhaustion of the loan funds the State Board will consider requesting the legislature to provide additional funding for the program.

#### 4. Water Quality Management Planning

Program staff will select, administer, provide technical overview for, and conduct follow-up evaluations of nonpoint source-related projects funded under CWA Section 205(j)(2). A detailed description of program activities is contained in the Implementation Plan for the Program. Future project selection will integrate the priorities identified in the Regional Board Nonpoint Source Management Programs. Program staff will provide information on completed studies for inclusion in the nonpoint source data base.

#### 5. Ocean Policy and Standards

Program staff will participate in the selection of projects funded under CWA Sections 205(j)(2) and 319, will review current nonpoint source policy in the Ocean Plan and recommend possible revisions to the State Board, and will participate in the Santa Monica Bay Management Conference.

#### 6. Surveillance and Monitoring

Program staff will implement monitoring strategies which place increased emphasis on source identification for nonpoint source problems, using the Toxic Substances Monitoring and Mussel Watch Programs. Pursuant to the requirements of Clean Water Act Section 304(l), Program staff will document the reasons for water quality impairment, and determine the areal extent, source(s), and loadings from point and nonpoint sources.

#### 7. Review Federal Programs

The State Clearinghouse coordinates State and local review of Federal financial assistance, state plans, direct Federal development activities, and Federal environmental documents, pursuant to Executive Order 12372. The purpose of the process is to afford State and local participation in Federal activities occurring within California. The State Board and Regional Boards routinely receive through the Clearinghouse, and review and comment on, individual assistance applications for a variety of federally-funded projects. Review is conducted to assess and mitigate potential impacts on water quality. Activities affecting water quality and requiring State review are conducted by many Federal programs, however, projects proposed by the following Federal agencies most typically have direct water quality impacts and will be reviewed:

U.S. Corp of Engineers  
U.S. Bureau of Reclamation  
Federal Energy Regulatory Commission

#### IV. SCHEDULE OF MILESTONES

The following milestones are provided as an indication of the State and Regional Boards' intentions to actively pursue nonpoint source management programs; however, due to possible changes in priorities and/or available resources these milestones are not commitments to initiate or complete these activities as scheduled. Milestones for new Regional Board Implementation Projects assume an April 1988 project start.

##### A. REGIONAL WATER QUALITY CONTROL BOARDS

###### 1. NEW IMPLEMENTATION PROJECTS

###### SAN FRANCISCO BAY URBAN RUNOFF CONTROL (San Francisco Bay Regional Board)

<u>Conduct Urban Runoff Workshops</u>	June 1989
	October 1989
	January 1990

<u>Contra Costa Workplan</u>	April 1990
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<u>Begin Contra Costa Study</u>	July 1990.
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<u>Complete Contra Costa Study</u>	April 1992
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###### PESTICIDE AND SEDIMENT DISCHARGE TO THE SAN JOAQUIN RIVER (Central Valley Regional Board)

<u>Sediment Control Plan</u>	September 1990.
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###### SOUTHERN CALIFORNIA COASTAL LAGOON URBAN RUNOFF MANAGEMENT (San Diego Regional Board)

<u>Report on Data Collection and Analysis</u>	April 1990
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###### 2. NEW PROGRAM DEVELOPMENT ACTIVITIES

###### UPDATE NONPOINT SOURCE PROBLEM INVENTORY

<u>Updated Inventory</u>	May 1989
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###### DEVELOP REGIONAL NONPOINT SOURCE MANAGEMENT PLANS

<u>Draft Regional Management Plans</u>	September 1989
<u>Final Regional Management Plans</u>	March 1990

3. ONGOING REGIONAL BOARD ACTIVITIES

NORTH COAST REGIONAL WATER QUALITY CONTROL BOARD

Buckhorn Sediment Dam

WDR will be issued in June 1989.

SAN FRANCISCO BAY REGIONAL WATER QUALITY CONTROL BOARD

Dredging

Dredging Policy will be issued in June 1990.

Basin Planning for Urban Runoff

Report will be issued June 15, 1989.

CENTRAL COAST REGIONAL WATER QUALITY CONTROL BOARD

Evaluation of Abandoned Mines in San Luis Obispo County

Report will be issued in June 1989.

Carpenteria Slough Water Quality Monitoring

Report to be prepared shortly after dredging operation is completed. It is unknown when dredging will actually occur.

LOS ANGELES REGIONAL WATER QUALITY CONTROL BOARD

Sediment Monitoring in Los Angeles/Long Beach Harbors and other Mussel Watch Stations

Report will be issued in September 1988.

CENTRAL VALLEY REGIONAL WATER QUALITY CONTROL BOARD

Dredging in the Sacramento and San Joaquin River Basins

Regulatory Guidelines (staff document) to be issued in June 1989.

Agricultural Drainage Discharges in the San Joaquin River Basin

Basin Plan Amendment will be issued in December 1988.

Compliance with water quality objectives for selenium in Grasslands waterfowl areas by October 1989.

Compliance with water quality objectives for selenium in San Joaquin River at and below Hills Ferry by October 1991.

Compliance with water quality objectives for selenium in San Joaquin River upstream of Hills Ferry and tributaries thereto by October 1993.

Compliance with water quality objectives for boron in all portions of the San Joaquin River and its tributaries by October 1991, except for Mud Slough (north) and the San Joaquin River between Sack Dam and Hills Ferry.

Compliance with Boron objectives in Mud Slough (north) and San Joaquin between Sack Dam and Hills Ferry by October 1993.

Compliance with water quality objectives for molybdenum in San Joaquin River and its tributaries by December 1988.

Acid Drainage from Abandoned Mines in the Sacramento River Basin

Funding Proposal by June 1989.

Mercury Discharges in the Sacramento and San Joaquin River Basins

Funding Proposal by March 1989.

Rice Field Discharges in the Sacramento River Basin

Attainment of standards in July 1988 and July 1989.

Effects of Large Water Storage and Diversion Projects in the Sacramento River Basin

Develop WDR by October 1988.

Beneficial Use Impairment from Silviculture

Basin Plan Prohibition will be completed by June 1989.

Biotoxicity Assessment of the Sacramento and San Joaquin River Basins

Workplan will be completed by July 1988.

Sacramento Urban Area Runoff Control

Workplan will be completed by July 1988.

LAHONTAN REGIONAL WATER QUALITY CONTROL BOARD

Lake Tahoe Single Family Home Review of Development Controls

Periodic reports received from TRPA.

Review of USFS Activities

Guidelines developed by November 1989

Coordinated Resource Management Plans (CRMP)

Approved and implemented as necessary.

Erosion Control Project Grants

Final Project Summary Reports and closeout of grant contracts completed periodically.

Lake Tahoe Wetlands Policy

Revisions to Basin Plan completed by 1988.

Lake Tahoe Shoreline Erosion Study

Report will be completed by November 1988.

Mustang Mesa Groundwater Study

Final Report due November 1988.

Twin Lakes Phytoplankton and Groundwater Monitoring Study

Report will be completed by December 1988.

COLORADO RIVER BASIN REGIONAL WATER QUALITY CONTROL BOARD

Selenium Pollution in the Colorado River Basin

Report will be completed by January 1990.

SANTA ANA REGIONAL WATER QUALITY CONTROL BOARD

San Diego Creek Toxics Investigation

Report will be completed in January 1989.

SAN DIEGO REGIONAL WATER QUALITY CONTROL BOARD

Subsurface Disposal Policy

Criteria will be developed by October 1988.

San Diego Bay Study

Annual Progress Report will be completed by June 1989.

B. STATE WATER RESOURCES CONTROL BOARD

1. NEW PROGRAM DEVELOPMENT ACTIVITIES

Milestone dates for Tasks 1-5, 8, 10, and 11 are as shown in the State Board's August 25, 1988 workplan for program development activities to be supported by federal fiscal year 1987 Section 205(j)(5) funds. Work products are underlined. For each underlined item, the dates following "Draft" and "Final" are the dates anticipated for formal transmittal of the work product to EPA.

TASK 1, PROGRAM MANAGEMENT

Annual Report

Draft	July 15, 1989
IAC Review	July 30, 1989
Public Hearing	-
Final	August 30, 1989

TASK 2, SELECT FFY 1988 205(j)(5) PROJECTS

Staff Recommendation for Project Funding

Concept Draft	April 15, 1989
IAC Review	May 1, 1989
Draft	May 31, 1989
Public Hearing	-
*SWRCB adopt.	July 1989
Final	August 1, 1989
Start Proj.	March 1, 1990**



TASK 3, UPDATE NONPOINT SOURCE INVENTORY AND ASSESSMENT

Updated Inventory and Assessment

Public Hearing            November 1988  
Final                     May 1989

TASK 4, DEVELOP NONPOINT SOURCE POLICY

Policy

Draft                     February 1, 1989  
IAC Review               March 1, 1989  
\*Redraft                 March 30, 1989  
\*Mail for P.H.            April 15, 1989  
Public Hearing             June 1, 1989  
\*Redraft                 July 1, 1989  
\*Agenda item             July 1, 1989  
\*SWRCB adopt.            August 1989  
Final                     September 1, 1989

TASK 5, COORDINATE DEVELOPMENT OF REGIONAL IMPLEMENTATION PROGRAMS

Guidelines for Regional Management Programs

Draft                     December 1, 1988  
\*RB Review               January 15, 1989  
IAC Review               -  
Public Hearing             -  
Final                     February 15, 1989

TASK 6, EVALUATE DEVELOPMENT OF MANAGEMENT AGENCY AGREEMENTS

Draft Staff Report                     May 1988  
Final Staff Report                     June 1989

TASK 7, REVIEW OPTIONS FOR ONGOING PROGRAM FUNDING

Draft Staff Report                     November 1989  
Final Staff Report                     February 1989

TASK 8, UPDATE MANAGEMENT PROGRAM

Updated Management Program

Draft	September 1, 1989
IAC Review	September 15, 1989
*Redraft	October 15, 1989
*Mail for P.H.	November 15, 1989
Public Hearing	December 1, 1989**
*Redraft	January 30, 1990**
*SWRCB adopt.	February 1990**
Final	March 1, 1990**

TASK 9, WATER QUALITY MANAGEMENT FOR FOREST ACTIVITIES

<u>Annual USFS Status Reports</u>	January 1989 - 1991
<u>Biannual CDF Status Reports</u>	February and August 1989 - 1991
<u>Revised Nonfederal Best Management Practices</u>	December 1989
<u>Technical Guidance Documents</u>	February 1990
<u>Technical Study Workplans</u>	February 1990

TASK 10, PUBLIC PARTICIPATION

Review Mail List

Final January 1989

Interagency Advisory Committee Meetings:

Update Inventory	In coordination with Clean Water Strategy
Policy	March 1, 1989
Annual Report	July 30, 1989
Select Projects	September 30, 1989
Update Program	September 15, 1989

TASK 11, OVERVIEW OF REGIONAL BOARD SECTION 205(j)(5) IMPLEMENTATION ACTIVITIES

Status Reports	Quarterly
Annual Report	August 30, 1989

- \* Interim milestone provided for information only.
- \*\* Date falls after funding period of FFY 1987 grant; further funding assumed.

## 2. ONGOING ACTIVITIES

### Bay-Delta

Adoption of Water Quality Control Plan for Salinity and Pollutant Policy Document due by February 1989.

Adoption of EIR on Attainment Alternatives and Water Rights Decision due by July 1990.

### Agricultural Drainage

Annual Selenium Verification Study Reports in 1989 to 1991.

Consider implementation of practices to implement San Joaquin Valley Drainage Program's recommended management plan for agricultural drainage by 1990.

### Agricultural Drainage Loan

Annual reports to Legislature due in September (1988 to 1991).

Staff recommendation regarding request to Legislature for new bond monies by December 1988.

Evaluation of need for new project priority list by December 1988.

### Water Quality Management Planning

Initiate Phase IV Section 205(j)(2) projects in December 1988.

Select Phase V Section 205(j)(2) projects in October 1989.

### Ocean Policy and Standards

Convene CWA Section 320 Management Conference for Santa Monica Bay in June 1989.

Staff analysis of nonpoint source policy in Ocean Plan by June 1990.

### Surveillance and Monitoring

Site-specific Water Quality Assessment Plans due February 1989.

## V. PROJECT SELECTION AND EVALUATION

Federal funds for nonpoint source implementation projects could be made available through congressional appropriation of monies authorized under CWA Section 319 or through the CWA Section 205(j)(5) nonpoint source set-aside. At present, the only reasonably assured federal funding available to the State Board for nonpoint source implementation projects beyond those described in Section II.A is about \$800,000 of Federal fiscal year 1987 Section 205(j)(5) funds. The following discussion relates specifically to these funds. If Section 319 monies are made available to the State in the future, the following selection process will be reviewed and modified as appropriate. Regional Boards will play a major role in proposing projects. The State Board's Nonpoint Source Interagency Advisory Committee will have a consultative role in project selection. Evaluation measures will be included in all funded projects. These could include improvement of receiving water or runoff quality, implementation of best management practices, or measuring project performance against other stated project goals.

### A. IDENTIFICATION OF PROJECTS

State Board staff will identify potential projects in two ways:

#### 1. Review of Existing Project Lists

State Board staff will review existing lists of proposed projects. A number of agencies have established lists of nonpoint source-related projects for potential funding. Appearance on such a list indicates that initial project planning has been accomplished and a preliminary evaluation has been conducted by the agency. Relevant agencies and lists include:

California Association of Resource Conservation Districts  
Proposed Resource Conservation District Projects

State Water Resources Control Board  
Water Quality Planning Program  
Agricultural Drainage Loan Program

State Coastal Conservancy  
Coastal Wetlands Potential Preservation and Enhancement Sites

U.S. Soil Conservation Service  
Watershed Planning Program  
River Basin Planning Program

U.S. Agricultural Stabilization and Conservation Service  
Agricultural Conservation Program

2. Identification of New Proposed Projects

State or Regional Board staffs may propose additional projects which fulfill the selection criteria. It is anticipated that projects proposed by Regional Boards will support implementation of the Regional Board's Triennial Review Workplan (discussed in Section I.G.b).

B. SELECTION CRITERIA

Since the State Board is still developing its Nonpoint Source Management Program and Clean Water Strategy, and since the available funding will support only about six projects, the following criteria are intended to serve as guidance for State Board staff in recommending projects while allowing the State Board flexibility in final selections:

1. Section 205(j)(2) Criteria

Criteria for selection of water quality management planning projects are contained in the State Board's Implementation Plan for the Section 205(j)(2) Water Quality Planning Program (Appendix F).

2. Consistent with Regional Board Triennial Review Workplans

The project addresses the priority nonpoint sources, waterbodies, or needed actions identified in Regional Board Triennial Review Workplans.

3. Potential Statewide Significance

The project addresses a category of nonpoint source which is of Statewide importance (as identified in the State Board's Nonpoint Source Problem Inventory) in a way that could be applied to other basins.

4. Meets Federal Criteria

Projects meet the "Priority for Effective Mechanism" criteria specified in CWA Section 319(h)(5).

5. Availability of Matching Funds

Non-federal matching funds are available to demonstrate local commitment and meet Section 319 requirements.

## VI. IDENTIFICATION OF BEST MANAGEMENT PRACTICES

Clean Water Act Section 319 requires that each state identify best management practices (BMPs) to be used to address that state's nonpoint source problems, taking into account the impact of the practices on ground water quality. Numerous manuals and reports are available describing general types of BMPs to control discharges from various nonpoint sources. The actual design of BMPs is usually site-specific.

### A. NONPOINT SOURCE DOCUMENT REFERENCE FILE

In order to enhance nonpoint source management capabilities, including knowledge of available BMPs, State Board staff has developed a computerized data file of reports addressing nonpoint source problems and/or management. Priority has been given to reports specific to California. For each report, the following information has been noted in the data file as appropriate:

1. Title, Date, and Author
2. Principal Agency
3. Nonpoint Source(s) for which BMP information is presented
4. Name of Waterbody addressed
5. Hydrologic Unit addressed
6. County(ies) addressed
7. Abstract of contents
8. Administrative Information, if funded by State Board

The ability to readily cross-reference any of the above categories of information makes this data file useful for determining:

1. General BMPs addressing any given nonpoint source category.
2. Site-specific BMPs which may have been developed to address any particular problem.
3. What information is available on any particular problem.
4. What problems have been studied for any given waterbody, hydrologic unit, or county.
5. Studies which have been conducted by any particular agency or under any given funding source or contract.

A listing of documents with BMP information which are currently in the data file is contained in Appendix A. Additional documents will be cataloged on a continuing basis, as resources allow, generally in the following order of priority: CWA Section 205(j)(2)-funded studies, other State Board-funded studies, other studies.

B. POTENTIAL IMPACTS OF BMPs ON GROUND WATER QUALITY

Any practice which alters the quality or quantity of recharge could impact ground water quality. For instance, the use of herbicides to minimize tillage and thus reduce soil erosion could result in increased percolation of agricultural chemicals to ground water. Such potential impacts will be considered by the State Board on a case-by-case basis in any decisions resulting in BMP implementation.

## VII. SOURCES OF ASSISTANCE

A brief description of possible sources of assistance and funding for nonpoint source management in California follows.

### A. TECHNICAL ASSISTANCE

Many agencies have nonpoint source-related responsibilities and expertise. Each of these could provide technical assistance for nonpoint source management. The programs of the most important of these agencies are described in the State Board's Nonpoint Source Assessment Report.

### B. FUNDING ASSISTANCE

Because nonpoint sources are varied and ubiquitous, a number of Federal and State funding programs dealing with water development and flood control could provide nonpoint source-related benefits. In addition, The U.S. Environmental Protection Agency administers a number of water quality funding programs which could be used to support nonpoint source management. Funding sources which appear to be most relevant to California's nonpoint source management needs are:

#### 1. U.S. Environmental Protection Agency

##### a. Clean Water Act Section 319(h) and (i) Grants

These are the primary NPS grants authorized by the Clean Water Act 1987 amendments. Section 319(h) authorized grants for implementing NPS controls for surface water, and 319(i) authorizes grants for ground water protection. The Act requires at least a 40 percent non-federal match for surface water grants. Other activities identified by the Act for BMP implementation include non-regulatory or regulatory programs for enforcement, education, training, technology transfer, and technical and financial assistance. The Act requires the state to maintain its funding for NPS management at or above the average of its NPS management funding for federal fiscal years (FFY) 1985 and 1986. CWA Section 319(i) ground water grants require a 50 percent match, and are limited to \$150,000 per fiscal year for each participant. Activities covered under ground water grants must advance the state toward comprehensive NPS control programs. There was no FFY 1988 appropriate for 319(h) or 319(i) although \$70 million was authorized. The President's FFY 1989 budget does not contain a request for the \$100 million authorized by the CWA. For FFY 1990 and FFY 1991, the annual



authorizations are \$100 and \$130 million respectively, but it is unknown how much funding will be appropriated.

b. Clean Water Act Section 205(j)(2) Water Quality Management Planning Grants

Section 205(j)(2) designated a one percent set-aside of construction grant funds for water quality management planning including NPS management.

c. Clean Water Act Section 205(j)(5) Grants

Section 205(j)(5) is a new (1987) amendment to the CWA. It allows a one percent set-aside of construction grant funds in addition to the 205(j)(2) monies, or a minimum of \$100,000 annually per state, to carry out activities identified under Section 319 of the Act. The funds may be used for: (1) developing NPS assessments, management programs, and data management systems; and (2) implementing NPS management programs. No state match is required for program development grants, although implementation grants must meet the match requirements of 319(h) (40 percent) and 319(i) (50 percent). FFY 1987 funds were available in February 1987. FFY 1988 funds are currently available.

d. Clean Water Act Section 201(g)(1)(B) Discretionary Funds

Section 201(g)(1)(B) of the Act gives each state's governor the discretion to set aside up to 20 percent of its construction grant allotment for NPS management. The Governor determines the amount to be set aside and the purpose for which it is to be used. The set-aside allocation must be consistent with the state's priority list (for construction grants) and EPA's Construction Grants Regulations (40 CFR 35.2012 et seq).

e. Clean Water Act Section 603(c)(2) State Revolving Loan Funds

The Act establishes a State Revolving Fund which may be used for water pollution control activities, including implementation of state NPS management programs and estuary management plans. To be eligible, states must submit an "Intended Use Plan" and identify the types of NPS implementation activities that will be eligible. States have considerable flexibility in establishing policies such as interest rates and repayment periods for administering their revolving fund. The State Board is presently considering the use of the State Revolving Fund for nonpoint source purposes.

f. Clean Water Act Section 604(b) Water Quality Management Planning Grants

The Act authorizes states to reserve one percent of the funding allocated for capitalization of the state revolving loan fund for the purposes of CWA Section 205(j).

2. U.S. Soil Conservation Service

Watershed Protection and Flood Prevention (Small Watershed) Program

This program provides both technical and financial assistance to improve and protect land and water resources.

3. U.S. Agricultural Stabilization and Conservation Service

This agency annually solicits proposals for cost-sharing, including for implementation of agricultural best management practices.

4. State Water Resources Control Board

a. Agricultural Drainage Water Management Loan Program

This program provides low-interest loans for facilities to prevent pollution caused by agricultural drainage.

b. Other State Board Programs

As noted elsewhere in this Management Plan, the State Board conducts a variety of programs relating to nonpoint source management. Expenditures for nonpoint source related activities have risen steadily over the last four fiscal years as summarized below:

STATE BOARD NONPOINT SOURCE  
MANAGEMENT EXPENDITURES

FY 1984-85	\$3,189,093
FY 1985-86	4,030,036
FY 1986-87	5,884,859
FY 1987-88	7,222,502

A more detailed break-down of these expenditures is contained in Appendix G, "State Water Resources Control Board Nonpoint Source Expenditures."

FIGURE 2

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARDS**

**NORTH COAST REGION (1)**

1440 Guerneville Road  
 Santa Rosa, CA 95403  
 (707) 576-2220

**SAN FRANCISCO BAY REGION (2)**

1111 Jackson Street, Rm. 6040  
 Oakland, CA 94607  
 (415) 464-1255

**CENTRAL COAST REGION (3)**

1102-A Laurel Lane  
 San Luis Obispo, CA 93401  
 (805) 549-3147

**LOS ANGELES REGION (4)**

107 South Broadway, Rm. 4027  
 Los Angeles, CA 90012  
 (213) 620-4460

**CENTRAL VALLEY REGION (5)**

3443 Rautier Road  
 Sacramento, CA 95827-3098  
 (916) 361-5600

**Fresno Branch Office**

3614 East Ashlan Ave.  
 Fresno, CA 93726  
 (209) 445-5116

**Redding Branch Office**

100 East Cypress Avenue  
 Redding, CA 96002  
 (916) 225-2045

**LAHONTAN REGION (6)**

2092 Lake Tahoe Boulevard  
 P. O. Box 9428  
 South Lake Tahoe, CA 95731  
 (916) 544-3481

**Victorville Branch Office**

15371 Bonanza Road  
 Victorville, CA 92392  
 (619) 241-6583

**COLORADO RIVER BASIN REGION (7)**

73-271 Highway 111, Ste. 21  
 Palm Desert, CA 92260  
 (619) 346-7491

**SANTA ANA REGION (8)**

6809 Indiana Avenue, Ste. 200  
 Riverside, CA 92506  
 (714) 782-4130

**SAN DIEGO REGION (9)**

9771 Clairemont Mesa Blvd. Ste. B  
 San Diego, CA 92124  
 (619) 265-5114





**APPENDIX A**

**NONPOINT SOURCE CATEGORIES**



## APPENDIX A

### NONPOINT SOURCE CATEGORIES

- ACID = Acid Precipitation
- AGAN = Agriculture, Confined Animals, except Dairy
- AGAE = Agriculture, Drift from aerial application of agricultural chemicals
- AGDA = Agriculture, Confined Animals, Dairy
- AGGR = Agriculture, Grazing Impacts, including overgrazing, land disturbance, and direct impacts by livestock on waterbodies
- AGRU = Agriculture, Storm Runoff
- AGSU = Agriculture, Subsurface Drainage, natural or engineered
- AGTA = Agriculture, Irrigation Tailwater (Return Flows)
- ATMO = Atmospheric Deposition, except acid precipitation
- BOAT = Discharges from Vessels
- CHAN = Channel Erosion
- CONS = Construction: active land disturbance phase
- DIRE = Direct application of pesticide or herbicide to water body for aquatic pest control
- DIST = Disturbed sites no longer subject to active disturbance, including roadcuts and unstabilized development
- DRED = Re-suspension of pollutants by Dredging
- DUMP = Waste Disposal Site, land or marine
- GEOT = Geothermal Development

(continued on next page)



APPENDIX A  
NONPOINT SOURCE CATEGORIES

(continued)

- HABI = Physical Habitat Alteration, including filling, rip-rapping, physical effects of dredging
- HYDR = Hydrologic Modification, including diversion, impoundment, hydrologic effects of discharges
- INDU = Industrial
- MINI = Mineral Extraction, surface and subsurface, including oil and gas
- NATU = Natural Sources, e.g. natural erosion of mercury deposits resulting in contamination of fish tissue
- OUTS = Out-of-State: any nonpoint source discharging to California waters from across state or international boundaries
- SEAW = Seawater Intrusion
- SEPT = Septic Systems/Onsite Disposal
- SILV = Silviculture, including road building and other associated activities
- UNKN = Unknown
- URBA = Urban Runoff

may require an NPDES permit under specified circumstances, and all storm drains will be subject to the NPDES program beginning October 1, 1992. (33 U.S.C. § 1342(p); see Cal. Water Code § 13377.) In addition, where an industrial facility is required to have an NPDES permit, the permit may impose best management practices to control nonpoint source discharges of toxic or hazardous pollutants from ancillary industrial activities. (33 U.S.C. § 1314(e).)

## II. SPECIFIC AUTHORITY

### A. Problem Assessment and Identification of Best Management Practices

The State and Regional Boards have broad authority to conduct investigations into water quality. (Cal. Water Code §§ 183, 186, 13267.) This includes authority to identify water bodies where additional controls on nonpoint sources are needed to meet water quality standards, and to identify nonpoint sources contributing to water quality standards violations. (See 33 U.S.C. § 1329(a). See also Cal. Water Code § 13160.)

The State Board is authorized to administer a program of research in the technical phases of water quality control, research which may include development of best management practices. (Cal. Water Code § 13162.)

The State and Regional Board's planning authority also includes the authority to identify areas where nonpoint source controls are necessary to protect water quality, and to identify or develop best management practices. Water quality control plans must include a program of implementation to achieve water quality standards. (Cal. Water Code § 13050(j)(3), 13242.) The authority to prepare and adopt water quality control plans necessarily includes the authority to identify water quality problems and appropriate control measures. (See *id.* §§ 186, 13050(j), 13170, 13241, 13242. See generally Rich Vision Center v. Board of Medical Examiners, 144 Cal.App.3d 110, 114, 192 Cal.Rptr. 455, 457 (1983) (an administrative agency's powers include those powers which are necessary for the due and efficient administration of the powers expressly granted to the agency by statute, or which may be fairly implied from the agency's express powers.)

The State and Regional Boards themselves may carry out problem assessment and identification of best management practices, or carry out these activities in cooperation with other agencies. The Porter-Cologne Act assigns the State Board primary responsibility for the coordination of water quality related investigations in California. (See Cal. Water Code § 13301, 13163.)

The State and Regional Board also have authority to require that others carry out water quality related investigations, including assessment of water quality impacts of nonpoint sources

and identification of best management practices as appropriate. A Regional Board may require any discharger, including a federal, state, local or private entity, to investigate, monitor and report on technical factors involved in water quality. (Id. § 13267(b); see id. §§ 19, 13050(c). See also 26 Ops.Cal.Atty.Gen. 88, 90-91 (1955) (a Regional Board may regulate a landowner as a "discharger," even though the discharge from the landowner's property is caused by the activities of others, because the landowner has the legal power to control the discharge.) The State and Regional Boards may also require any state or local agency to investigate and report on technical factors involved in water quality, even if that agency is not a discharger. (Id. §§ 13165, 13225(c).) Thus, the State and Regional Boards may require reports on nonpoint sources, including evaluation of water quality impacts and identification of best management practices, from state and local agencies which regulate activities such as land development and timber harvesting.

#### B. Voluntary Implementation of Best Management Practices

The State and Regional Boards have authority to undertake programs to promote voluntary implementation of best management practices, either independently or in cooperation with other public agencies.

The State Board is authorized to implement a public information program, which may include dissemination of information necessary for the voluntary implementation of best management practices. (Id. § 13167.) The Regional Boards are directed to "[o]btain coordinated action in water quality" and to "[e]ncourage and assist in self-policing waste disposal programs," authority which includes the power to carry out a public education program or similar efforts to encourage voluntary implementation of best management practices. (Id. § 13225.)

Water quality control plans may also include programs to promote voluntary implementation of best management practices. A water quality control plan must include a program of implementation for achieving water quality objectives, "including recommendations for appropriate action by any entity, public or private." (Id. § 13242.) Accordingly, a water quality control plan may include both voluntary and regulatory programs. The implementation program should provide for the attainment of water quality standards. (See id.; Study Panel Report at 12. See also Cal. Water Code § 13263(a) (waste discharge requirements must implement the applicable water quality control plan).) A water quality control plan therefore should not rely on voluntary programs to the exclusion of regulatory programs needed to protect water quality. A water quality control plan may properly rely on a voluntary program for implementation where there is reasonable assurance that a voluntary program will achieve water quality standards, either by itself or in combination with regulatory programs.

## C. Regulatory Programs

### 1. Monitoring and Reporting

The State and Regional Boards are authorized to require any state or local agency, or any person discharging or proposing to discharge, from a point or nonpoint source or into a community sewer system, to submit technical or monitoring reports. (Cal. Water Code §§ 13165, 13225(c), 13267(b).) Monitoring, recording and reporting requirements may also be established in waste discharge requirements. (See 23 Cal. Code Reg. § 2230.)

The State and Regional Boards also have authority to obtain information on nonpoint sources, independent of information supplied by regulated persons. The State and Regional Boards have broad powers to conduct water quality investigations. (Cal. Water Code § 13267(a); see id. § 183; Joseph v. Masonite Corp., 148 Cal.App.3d 6, 9, 195 Cal.Rptr. 629, 630-31 (1983).) These investigations may be conducted for any purpose necessary to carry out the powers of the boards, including "establishing or reviewing a water quality control plan, or waste discharge requirements, or in connection with any action relating to any plan or requirement or authorized by [the Porter-Cologne Act]." (Cal. Water Code §§ 183, 13267(a).) The State and Regional Boards have authority under their investigatory powers to conduct sampling and monitoring, inspect records, facilities and monitoring equipment, and issue subpoenas requiring production of evidence. (Id. §§ 183, 186, 1080, 13267(b); Cal. Gov't Code § 11181.)

The Regional Boards have authority to obtain an administrative inspection warrant to enter and inspect the facilities of any person to determine whether the purposes and requirements of the Porter-Cologne Act are being complied with. (Cal. Water Code § 13267(c); see Cal. Civ. Proc. Code § 1822.50 et seq.) The Regional Board may enter and inspect facilities without an inspection warrant if it obtains the consent of the owner, or in an emergency. (Cal. Water Code § 13267(c).)

### 2. Waste Discharge Control

With limited exceptions, nonpoint sources are subject to regulation through waste discharge requirements and discharge prohibitions issued pursuant to the Porter-Cologne Act. (See Cal. Water Code §§ 13243, 13260 et seq. But see 44 Ops. Cal. Atty. Gen. 126, 128 (1964) (salt water intrusion is not subject to waste discharge requirements).) Waste discharge requirements and enforcement orders usually are issued by the Regional Boards, but may also be issued by the State Board upon review of the action or failure to act of a Regional Board. (Cal. Water Code § 13320(c); see, e.g., State Water Resources Control Board Order No. WQ 85-1.) Discharge prohibitions may be established in water quality control plans or waste discharge requirements. (Cal. Water Code § 13243.)

There is an exemption from waste discharge requirements for timber harvest operations conducted pursuant to the Z'berg Nejedly Forest Practice Act of 1973. (Cal. Pub. Res. Code § 4511 et seq.) With specified exceptions, including cases where the State Board finds that compliance with best management practices will not provide water quality protection required by the applicable water quality control plan, timber harvest operations conducted pursuant to the Act may be exempt from waste discharge requirements. (Id. § 4514.3.) This exemption will take effect only if the Environmental Protection Agency certifies that the requirements of the Act constitute best management practices for silviculture pursuant to Section 208 of the Clean Water Act. (Id.) The Department of Forestry is required to consult with the Regional Boards in its review of timber harvest plans submitted pursuant to the Act. (See id. § 4582.6.)

Waste discharge requirements and discharge prohibitions may implement best management practices, either by setting limitations on the discharge which lead the discharger to employ best management practices or, in some cases, by specifying best management practices to be followed.

#### Effluent Limitations and Discharge Prohibitions

Waste discharge requirements specify "the nature of any proposed discharge . . . with relation to the conditions existing . . . in the disposal area or receiving waters." (Cal. Water Code § 13263.) In so doing, waste discharge requirements may set limitations on the characteristics of the discharge (effluent limitations), establish conditions to be maintained in the disposal area or receiving waters, or regulate through a combination of these methods. (See 16 Ops. Cal. Atty. Gen. 203 (1950).) These requirements may be set as either numerical limitations or narrative standards.

Discharge prohibitions prohibit discharges, or specified types of discharges, in certain areas or under certain conditions. (Id. § 13243.)

In some cases, a best management practice is a limitation on the volume, characteristics, area or timing of discharge, which may be specified as an effluent limitation or discharge prohibition adopted by a Regional Board. Examples include requirements that discharges not occur under specified conditions, such as periods of low stream flow, and requirements that wastes be disposed to land instead of being allowed to runoff into surface waters.

In other cases, effluent limitations and discharge prohibitions may serve to implement best management practices, without specifically requiring that those best management practices be followed, where those best management practices are the most cost-effective means of achieving the results required by the effluent limitations or discharge prohibitions. (See Pacific Water Conditioning Association, Inc. v. City Council, 73

Cal.App.3d 546, 554, 40 Cal.Rptr. 812, 816-17 (1977).) For example, a prohibition against discharges to surface waters may have the effect of requiring construction of retention ponds or other facilities to control surface runoff.

Waste discharge requirements must implement the applicable water quality control plan, provide for the reasonable protection of beneficial uses, and prevent nuisance. (Cal. Water Code § 13263.) Where a water quality control plan calls for implementation of best management practices, or best management practices are necessary to protect water quality or prevent nuisance, any waste discharge requirements issued should limit the allowable discharge to that attainable by following those best management practices.

### Specification of Best Management Practices

Waste discharge requirements may set conditions to assure protection of water quality. (See Cal. Water Code § 13263.) In appropriate cases, these may include conditions requiring implementation of best management practices.

The Porter-Cologne Act limits the authority of the Regional Boards to specifically require compliance with best management practices under certain circumstances. Ordinarily, waste discharge requirements and other Porter-Cologne Act orders may not "specify the design, location, type of construction, or particular manner in which compliance may be had," but must allow compliance "in any lawful manner." (Cal. Water Code § 13360.) In other words, waste discharge requirements ordinarily should be framed in terms of the results to be achieved -- in terms of allowable discharge or conditions in the disposal area or receiving waters -- rather than specify the particular manner by which those results shall be achieved. (See id. § 13263(a).)

Limitations on the volume, characteristics, area or timing of discharge specify the result to be achieved, not the manner of compliance, and are not affected by the statutory restriction on specifying the manner of compliance. The Regional Boards may set and enforce these limitations, even where in practical effect there is no means of compliance except to follow a particular best management practice. (Pacific Water Conditioning Association, Inc. v. City Council, 73 Cal.App.3d 546, 554, 40 Cal.Rptr. 812, 816-17 (1977).) Thus, waste discharge requirements may limit allowable discharges to those which would occur if best management practices are followed, even where they may not specify that those best management practices be followed. Discharge prohibitions, by their very nature, specify the results to be achieved, in terms of discharge, not the manner of compliance. (See Cal. Water Code § 13243.)

A Regional Board may also require that a discharger's report of waste discharge include information relevant to the discharge, including identification of any proposed treatment facilities, containment facilities, or best management practices. (See id. §

13260(a).) The Regional Board may refuse to approve the discharge as proposed if, taking into account any best management practices or other control measures proposed, there is not reasonable assurance that water quality will be adequately protected. (See id. § 13260.) If the Regional Board approves the discharge, it may require that the discharger submit a new report of waste discharge before initiating any material change in treatment, containment, or other practices used to control the discharge. (See id. §§ 13260, 13264; 23 Cal. Code Reg. § 2210.) These restrictions do not amount to an invalid specification of the manner of compliance, so long as the Regional Board affords the discharger an opportunity to propose alternative methods of compliance.

There are also a number of exceptions to the statutory restriction against specifying the manner of compliance. (See, e.g. People v. Barry, 194 Cal.App.3d 158, 180-89, 239 Cal.Rptr. 349, 363-64.) NPDES permits may specify that best management practices be followed as a means of compliance. (See 40 C.F.R. § 122.44(k); Cal. Water Code §§ 13327, 13377; State Water Resources Control Board Order No. WQ 80-19 at 19-21.) Waste discharge requirements for injection wells may also specify the manner of compliance. (Cal. Water Code § 13360(a)(1).) For solid waste disposal sites, waste discharge requirements may specify the construction of particular containment or drainage control facilities, or set other reasonable requirements to achieve similar purposes. (Id. § 13360(a)(2).)

Conformity with best management practices will not excuse a violation of effluent limitations, discharge prohibitions or water quality standards. Best management practices are a means to achieve water quality standards, not a substitute for those standards. (Northwest Indian Cemetery Protective Association v. Peterson, 795 F.2d 688 (9th Cir. 1986), rev'd on other grounds, Lyng v. Northwest Indian Cemetery Protective Association, 108 S.Ct. 1319 (1988).)

### Multiple Dischargers

In many cases, nonpoint source pollution problems will be the result of a large number of individual dischargers. The existence of large numbers of dischargers does not vitiate the State and Regional Boards' authority to regulate individual dischargers through waste discharge requirements or other orders.

In considering issuance of waste discharge requirements, the Regional Boards should take into account the cumulative impacts of the proposed discharge and other discharges, activities or factors affecting water quality, not just the impacts of the particular discharge being proposed. (See 14 Cal. Code Reg. § 15041, 15065(c); 23 Cal. Code Reg. § 3721, 3742.) The State and Regional Boards are not required to demonstrate that, but for the requirements imposed on a particular discharger or class of

dischargers, water quality standards would be violated. The State and Regional Boards are not required to authorize the utilization of the full waste assimilation capacities of the receiving waters. (Cal. Water Code § 13263(b).) The Porter-Cologne Act also declares that:

[A]ctivities and factors which may affect the quality of waters of the state shall be regulated to attain the highest water quality which is reasonable .

[and] the state must be prepared to exercise its full power and jurisdiction to protect the quality of waters in the state. (Id. § 13000.)]

Accordingly, the State and Regional Boards are authorized to impose requirements for an individual or class of dischargers if those requirements are reasonable and promote the protection of water quality, even if it cannot be demonstrated that the requirements are necessary to achieve applicable water quality standards.

The State and Regional Boards may employ a variety of planning and regulatory tools to facilitate regulation of multiple dischargers. A water quality control plan, as part of its program of implementation, may include an allocation of permissible discharges, specifying what level of discharge is allowable from individual dischargers or categories of dischargers. (See Cal. Water Code § 13242.) The implementation plan may also specify requirements which will apply generally to a class or category of discharger. These will establish minimum requirements to be applied through waste discharge requirements, eliminating the need to develop limits on a case-by-case basis for most dischargers. (See id. §§ 13242, 13263.) Discharge prohibitions adopted in water quality plans also serve to set restrictions for a category or class of dischargers. (See id. § 13243.)

The Porter-Cologne Act has been interpreted to authorize issuance of general waste discharge requirements. (See, e.g., 23 Cal. Code Reg. 2524(c).) The Regional Board may also adopt resolutions which waive waste discharge requirements for a category or class of nonpoint sources. (See Cal. Water Code § 13269.) Waivers must be conditional, and may be terminated at any time by the Regional Board. (Id.) Accordingly, a Regional Board may decide to waive waste discharge requirements for a category or class of nonpoint sources upon condition that identified best management practices are followed. By issuing general waste discharge requirements or waivers, a Regional Board may establish appropriate water quality control measures for a group of discharges, reserving the issuance of individual waste discharge requirements for specific cases identified as presenting significant water quality problems and for dischargers requesting individual requirements. (Cf. 40 C.F.R. § 122.28(b)(2)(setting forth situations when individual permits may



be issued instead of general permits under the NPDES permit program.)

The State Board also has authority to adopt regulations setting requirements for a class or category dischargers. (Cal. Water Code § 1058; see, e.g., 23 Cal. Code Reg. § 2510 et seq. (landfills, surface impoundments, waste piles and land treatment facilities); id. § 2560 et seq. (confined animal facilities); id. § 2570 (mining waste management).

### Enforcement

The Porter-Cologne Act provides several options for enforcement of violations of water quality control plans, waste discharge requirements and provisions of the Porter-Cologne Act itself, including cease and desist orders, cleanup and abatement orders, administrative civil liability orders, actions in court for civil liability or injunctive relief, and criminal prosecutions. (Cal. Water Code §§ 13261, 13262, 13265, 13268, 13271, 13272, 13300 et seq.; Attwater & Markle, Overview of California Water Rights and Water Quality Law, 19 Pac. L. J. 957, 1009-12 (1988).)

When a Regional Board finds that a discharge is taking place or threatening to take place in violation of waste discharge requirements, or that waste collection, treatment, or disposal facilities are approaching capacity, the Regional Board may require the discharger to submit a detailed time schedule of corrective action to correct or prevent a violation of requirements. (Cal. Water Code § 13000.)

The Regional Boards are also authorized to issue cease and desist orders in response to violations or threatened violations of waste discharge requirements or discharge prohibitions. (Id. § 13001.) The cease and desist order may require the discharger to comply with requirements or prohibitions, to comply according to a time schedule, or, in the case of a threatened violation, to take appropriate remedial or preventive action. (Id.) A cease and desist order may restrict or prohibit new sources of waste to a community sewer system. (Id.)

Cleanup and abatement orders require a discharger to clean up a discharge or abate its effects or, in the case of a threatened pollution or nuisance, take other necessary remedial action. (Id. § 13304.) The Regional Boards may issue cleanup and abatement orders in response to discharges in violation of waste discharge requirements or discharge prohibitions. (Id.) Cleanup and abatement orders may also be issued to any person who has caused or permitted, causes or permits, or threatens to cause or permit a discharge or deposit of waste which create or threatens to create a condition of pollution, even if there is no violation of waste discharge requirements or discharge prohibitions. (Id.) In the event the State must arrange for a cleanup or abatement effort, the person who discharged the waste is liable to the government agency to the extent of the

reasonable costs actually incurred in the cleanup or abatement. (Id. § 13304 (c).)

The Porter-Cologne Act establishes civil monetary liability for specified violations, including failure to submit a requested report of waste discharge, initiating a new or materially changed discharge without issuance or waiver of waste discharge requirements, failure or refusal to submit technical and monitoring reports, and violation of waste discharge requirements or other orders or prohibitions. (Cal. Water Code §§ 13261, 13265, 13268, 13350.) Under some provisions liability may be imposed based upon a standard of strict liability, while under other provisions liability may not be imposed unless the violation was intentional or negligent or the discharger continued the violation after notification. (Compare id. § 13268 with id. §§ 13265, 13350(a).) The Regional Board may impose liability administratively, or refer the matter to the Attorney General for imposition of liability in an action in the Superior Court. (Id. §§ 13261, 13265, 13268, 13350.)

The Porter-Cologne Act also provides authority to petition the Superior Court to enjoin threatened or continuing violations in appropriate cases. (Id. §§ 13262, 13264(b), 13304, 13331.) The Regional Board's may also request the Attorney General to bring an action for an injunction in an emergency requiring immediate action in response to a discharge or threatened discharge that threatens to create a condition of pollution or nuisance. (Id. § 13340.)

Criminal penalties may be imposed for certain violations, including continuing a new or materially changed discharge without issuance or waiver of waste discharge requirements, after the violation has been called to the discharger's attention, and for violations of monitoring and reporting requirements. (Id. § 13265(a), 13268(a), 13271, 13272.)

### 3. Ground Water

State law provides authority to take into account the impact on ground water quality of best management practices identified to control nonpoint sources.

The Porter-Cologne Act establishes a comprehensive water quality protection program, applicable to both surface and ground waters. (Cal. Water Code §§ 13000, 13050(e).) The planning and waste discharge control provisions applicable to nonpoint sources also apply to discharges to ground water, providing authority not only to consider impacts on ground water, but also authority to plan an implement any necessary controls.

In addition, the California Environmental Quality Act requires all state and local agencies to take into account any significant adverse impacts on ground water of the actions they carry out and approve. (Cal. Pub. Res. Code § 21000 et seq.) State and local agencies must avoid or mitigate these adverse impacts where feasible. (Id. § 21002.)

For a complete discussion of California state ground water quality law, see Appendix C-1.

#### 4. Federal Facilities

Federal officials and federal agencies are subject to the nonpoint source control requirements administered or imposed by state and local agencies, including any nonpoint source control requirements or administrative authority established pursuant to the Porter-Cologne Act or state water rights law. (Clean Water Act Section 313; 33 U.S.C. § 1323; see, e.g., Northwest Indian Cemetery Protective Association v. Peterson, 795 F.2d 688 (9th Cir. 1986), rev'd on other grounds, Lyng v. Northwest Indian Cemetery Protective Association, 108 S.Ct. 1319 (1988); United States v. State Water Resources Control Board, 182 Cal.App.3d 82, 134-37, 227 Cal.Rptr. 161, 190-92 (1986).)

Date: October 12, 1988



William R. Attwater  
Chief Counsel  
California State Water  
Resources Control Board

APPENDIX C-1

CALIFORNIA STATE GROUND WATER QUALITY LAW

by ANDREW H. SAWYER

is available upon request by contacting:

STATE WATER RESOURCES CONTROL BOARD

901 P STREET

SACRAMENTO, CALIFORNIA 95814

ATTN: TERRY HEISER



**APPENDIX D**

**AGENCY FUNCTIONS IN CONTROLLING NONPOINT SOURCE POLLUTION**



APPENDIX D

AGENCY FUNCTIONS IN CONTROLLING  
NPS POLLUTION

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AGENCY*	ACID	AGAN	AGAE	AGDA	AGGR	AGRU	AGSU	AGTA	ATMO	BOAT	CHAN	CONS	DIRE	DIST
RWCCB		RT	RT	RT	RT	RT	RT	RT		RT	RT	RT	RT	RT
SWRCB		RFT	RFT	RFT	RFT	RFT	RFT	RFT		RFT	RFT	RFT	RFT	RFT
CALTRAN (1)												B		B
CARCD (2)		T		T	T	T	T	T			T	T		T
CDFA (3)			T			T	T	T					T	
CDF (4)														
CDFG (5)	T	T	T	T	T	T	T	T	T	T	T	T	T	T
CDDC														
CDWR (6)											F			
CSCC (7)	F	F	F	F	F	F	F	F	F	F	F	F	F	F
UCCES		T	T	T	T	T	T	T						
USACE (8)														
USASCS		F	F	F	F	F	F	F						
USBLM					B									
USBUREC (9)							B	B						
USFHA		F	F	F	F	F	F	F						
USFS (10)					B							B		B
USFWS (11)	T	T	T	T	T	T	T	T	T	T	T	T	T	T
USSCS (12)		FT		FT	FT	FT	FT	FT				FT		F

\* See Appendix E for key to agency acronyms

R = REGULATORY AUTHORITY

T = TECHNICAL ASSISTANCY

F = FINANCIAL ASSISTANCE

B = DIRECT BMP IMPLEMENTATION

(continued on next page)



AGENCY FUNCTIONS IN CONTROLLING  
NPS POLLUTION

AGENCY	DRED	DUMP	GEOT	HABI	HYDR	INDU	MINI	NATU	OUTS	SEAW	SEPT	SILV	UNKN	URBA
RWQCB	RT	RT	RT	RT	RT	RT	RT	T	RT	RT	RT	RT	T	RT
SWRCB	RFT	RFT	RFT	RFT	RFT	RFT	RFT	FT	RFT	RFT	RFT	RFT	FT	RFT
CALTRAN (1)				B										
CARCD (2)														
CDFA (3)														
CDF (4)								FB				R		
CDFG (5)	T	T	T	RT	T	T	T	T	T	T	T	T	T	T
CDOC								R				T		
CDWR (6)				B	B									F
CSCC (7)	F	F	F	F	F	F	F	F	F	F	F	F	F	F
UCCES														
USACE (8)	R			R										
USASCS												F		
USBLM								B				B		
USBUREC (9)					B					B				
USFHA														
USFS (10)								B				B		
USFWS (11)	T	T	T	T	T	T	T	T	T	T	T	T	T	T
USSCS (12)														

- (1) B - RELATING TO STATE HWY CONSTRUCTION AND MAINTENANCE
- (2) T - RELATING TO CONTROL OF RUNOFF AND SOIL EROSION FROM PRIMARILY AG LANDS
- (3) R - RELATING TO PESTICIDE USE
- (4)FB - RELATING TO REVEGETATION AFTER FIRES
- (5) R - RELATING TO STREAMBED ALTERATION, T - ANY SOURCE THAT MAY IMPACT FISH AND WILDLIFE
- (6) B - RELATING TO WATER PROJECTS, F - URBAN STREAMS RESTORATION PROGRAM
- (7) F - PROJECTS MAY ADDRESS ANY NPS IN COASTAL ZONE
- (8) R - HABI, RELATING TO WETLANDS ALTERATION
- (9) B - RELATING TO OPERATION OF CENTRAL VALLEY PROJECT
- (10) B - RELATING TO ANY SOURCES ON FOREST LANDS
- (11) T - MAY PROVIDE TECHNICAL REVIEW FOR ANY PROGRAM OR ACTIVITY THAT MAY AFFECT FISH AND WILDLIFE

APPENDIX E

LIST OF AGENCY ACRONYMS

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APPENDIX E

LIST OF AGENCY ACRONYMS

RWQCB	REGIONAL WATER QUALITY CONTROL BOARD
SWRCB	STATE WATER RESOURCES CONTROL BOARD
CALTRANS	CALIFORNIA DEPARTMENT OF TRANSPORTATION
CARCD	CALIFORNIA ASSOCIATION OF RESOURCE CONSERVATION DISTRICTS
CDFA	CALIFORNIA DEPARTMENT OF FOOD AND AGRICULTURE
CDFG	CALIFORNIA DEPARTMENT OF FISH AND GAME
CDOC	CALIFORNIA DEPARTMENT OF CONSERVATION
CDWR	CALIFORNIA DEPARTMENT OF WATER RESOURCES
CSCC	CALIFORNIA STATE COASTAL CONSERVANCY
UC EXTENSION	UNIVERSITY OF CALIFORNIA COOPERATIVE EXTENSION SERVICE
USACE	U.S. ARMY CORP OF ENGINEERS
USASCS	U.S. AGRICULTURE STABILIZATION AND CONSERVATION SERVICE
USBLM	U.S. BUREAU OF LAND MANAGEMENT
USBUREC	U.S. BUREAU OF RECLAMATION
USFHA	U.S. FARMERS HOME ADMINISTRATION
USFS	U.S. FOREST SERVICE
USFWS	U.S. FISH AND WILDLIFE SERVICE
USSCS	U.S. SOIL CONSERVATION SERVICE



APPENDIX F

SELECTION CRITERIA FOR CWA SECTION 205(j)(2) PROJECTS

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## APPENDIX F

### SELECTION CRITERIA FOR CWA SECTION 205(j)(2) PROJECTS

Prior to requesting proposals for Subsections 205(j)(2) and 205(j)(5) and/or Section 319 funding, the State Board will provide each potential participant with updated guidance to be used in developing proposals.

Regulations prepared by EPA and guidance provided by EPA, Region 9, relative to this program indicate that states are to use 205(j)(2) funds to determine the nature, extent, and causes of point and nonpoint source pollution problems and to develop plans to resolve these problems. The following discussion relates specifically to projects funded under Subsection 205(j)(2). Additional complementary criteria would be developed for nonpoint source management projects to be funded under Subsection 205(j)(5) and Section 319. These criteria would be based on the nonpoint source problem inventory and assessment.

In managing the selection and funding of projects conducted by RPCPOs/IOs, EPA guidance states that water quality goals and program priorities should be clearly communicated by the State. The State of California's water quality goals and program priorities are directed towards the cleanup or prevention of water quality problems. California's water quality problems are assessed and presented in the biennial State Board Section 305(b) report. Additionally, the list of water bodies impacted by toxics developed pursuant to Section 131.11(a)(2), Title 40, Code of Federal Regulations, the list of nonpoint source problems, and the State ground water strategy, identify water bodies which may be considered as program priorities by the State Board. The Regional Board and State Board triennial review and Ocean Plan Update workplans and processes also identify priority water quality issues and resources necessary to conduct continued basin planning efforts. The water bodies with adversely impacted beneficial uses identified in these documents are defined, for the purposes of this document, as "State identified water quality impacted water bodies". Further, EPA, Region 9, has indicated that Subsection 205(j)(2) funds should be used for examination of water quality standards, development of waste load allocations, and initiation or continuation of monitoring to support planning for point and nonpoint sources of pollution.

In considering project proposals, EPA guidance indicates states should assess the capacity of each agency's current or proposed water quality staff to manage the proposed work, any previous water quality or environmental experience, the potential of the proposed work to abate significant water quality problems, and other relevant criteria. This does not mean that only projects that are directly associated with corrective action on a State identified water quality impacted water body or only agencies with experienced water quality management staff may be funded.



It is intended, however, that such projects and agencies receive special consideration.

By using the concept of "State identified water quality impacted water bodies", the State's water quality goals and program priorities are broadly and comprehensively presented. This is intended to allow public agencies to make comments on the draft Plan and to develop project proposals which address the State Board's primary requirements for funding projects. These requirements are that projects focus on identified water quality problems, and that projects lead directly to the correction or prevention of the problem. During the review and comment period for the draft Plan, commentators will have the opportunity to advise the State Board as to what specific water quality problems should be given high priority in evaluation proposals. Therefore, the State Board may choose to revise the final Plan to contain a more specific list of water quality problems to be given high priority in the project evaluation process.

The following criteria focus on State identified water quality impacted water body clean up and/or protection, but also provide for funding high priority planning efforts not directly associated with such efforts.

These criteria will assist the State Board in evaluating projects. It is intended that the limited planning funds be allocated to projects that have substantial support from local agencies, and to agencies that have illustrated their intention and ability to implement the project recommendations. The criteria are:

1. Is the project directed at cleaning up or protecting a State identified water quality impacted water body?

Factors to be considered:

- (1) What is the use to be protected?
- (2) To what extent does pollution contribute to the impairment of the use and what are the pollutant(s) constituents?
- (3) What is the level of point source pollution control necessary to restore or enhance the use?
- (4) What is the level of nonpoint source pollution control necessary to restore or enhance the use?
- (5) Is there a public health threat?
- (6) Are water quality standards being violated?

(7) Is the problem caused or aggravated by financial inability to comply with waste discharge requirements or NPDES standards?

2. Is the project directed at solving (or contributing to the solution of) a significant water quality problem not directly associated with a State identified water quality impacted water body?

Factors to be considered:

o Same as for (1) above.

3. Are the causes of the problems known or is there a good probability that they can be determined? Are the causes of the problem correctable and to what extent will the project results be applicable to other similar problems in the State?

Factors to be considered:

- o Is there an existing data base?
- o Is there convincing evidence that water users believe there is a problem?
- o Is the physical extent of the problem well defined?
- o Are there existing technologies or institutional processes to determine or correct the problem?
- o Will the results of the project be applicable to similar problems throughout the State?

4. Is there a regional and local interest in solving the problem?

Factor to be considered:

- o Is there specific evidence of regional and local interest in solving the problem?

5. Is there a regional and local commitment to implement the final recommendations of the project?

Factors to be considered:

- o Is there existing documentation of the regional and local commitment to implement the project recommendations (e.g., letters of intent, MOUs, resolutions, etc.)?
- o Has there been a history of regional and local entities accepting and implementing similar recommendations?

6. What is the capacity of the proposing agency's current or proposed water quality or environmental staff to manage, perform, and complete the proposed work?

Factor to be considered:

- o Has the proposing agency completed and implemented other significant water quality or environmental projects?

APPENDIX G

STATE WATER RESOURCES CONTROL BOARD NONPOINT SOURCE EXPENDITURES



STATE WATER RESOURCES CONTROL BOARD  
NON POINT SOURCE (NPS)  
EXPENDITURES  
FY 1984-85

TASK DESCRIPTION	FED FUND EXPENDITURES	STATE FUND EXPENDITURES	TOTAL EXPENDITURES	NPS %	NPS % IN DOLLARS
NPS GENERAL SUPPORT					
TECHNICAL ASSISTANCE*		767,730	767,730	2%	15,355
TOTAL	0	767,730	767,730		15,355
NPS PARTIAL SUPPORT					
WASTE DISCHARGE REQ		2,254,112	2,254,112	19%	428,281
COMPLIANCE INSPECTION	208,298	2,018,345	2,226,643	19%	423,062
COMPLIANCE INVESTIGATION	531,065	0	531,065	19%	100,902
SELF-MONITORING REVIEW	67,594	562,955	630,549	19%	119,804
ENFORCEMENT/CLEAN-UP	2,282,499	429,456	2,711,955	19%	515,271
PRIORITY CHEMICALS**		0	632,620	80%	506,096
BASIN PLANNING & POLICIES FOR SURFACE WATER		700,217	700,217	5%	35,011
205(J) PROJECT ADM	317,609	0	317,609	95%	301,729
TECHNICAL REVIEWS*		923,115	923,115	50%	461,558
TOTAL	3,407,065	6,888,200	10,927,885		2,891,714

STATE WATER RESOURCES CONTROL BOARD  
NON POINT SOURCE (NPS)  
EXPENDITURES  
FY 1984-85

TASK DESCRIPTION	FED FUND	STATE FUND	TOTAL	NPS %	
	EXPENDITURES	EXPENDITURES	EXPENDITURES	NPS %	IN DOLLARS
NPS SPECIFIC	:	:	:	:	:
FOREST PRACTICES RULES	:	:	:	:	:
ASSESSMENT PROJECT	:	147,778	147,778	100%	147,778
PESTICIDES	:	130,995	130,995	80%	104,796
AGRICULTURAL DRAINAGE	:	:	:	:	:
SAN JOAQUIN RIVER BASIN	:	196,331	196,331	15%	29,450
TOTAL	0	475,104	475,104		282,024
GRAND TOTAL	3,407,065	8,131,034	12,170,719		3,189,093

\* TECHNICAL ASSISTANCE DOES NOT INCLUDE TECHNICAL REVIEWS (25508)

\*\* THE EXPENDITURE REPORT (Q16) DOES NOT BREAK OUT STATE AND FEDERAL DOLLARS

STATE WATER RESOURCES CONTROL BOARD  
NON POINT SOURCE (NPS)  
EXPENDITURES  
FY 1985-86

TASK DESCRIPTION	FED FUND EXPENDITURES	STATE FUND EXPENDITURES	TOTAL EXPENDITURES	NPS %	NPS % IN DOLLARS
NPS GENERAL SUPPORT	:	:	:	:	:
TECHNICAL ASSISTANCE*	:	956,085	956,085	2%	19,122
TOTAL	0	956,085	956,085		19,122
NPS PARTIAL SUPPORT	:	:	:	:	:
WASTE DISCHARGE REQUIREMENT:	:	3,530,852	3,530,852	19%	670,862
COMPLIANCE INSPECTIONS	2,002	3,740,561	3,742,563	19%	711,087
COMPLIANCE INVESTIGATIONS	618,991	207,538	826,529	19%	157,041
SELF-MONITORING REVIEW	160,564	895,761	1,056,325	19%	200,702
ENFORCEMENT/CLEAN-UP	2,098,089	1,800,369	3,898,458	19%	740,707
PRIORITY CHEMICAL**	0	0	91,075	80%	72,860
205(J) PROJECT ADM - PH I	98,469	0	98,469	95%	93,546
205(J) PROG ADM - PH II**	:	0	184,590	95%	175,361
BASIN PLANNING & POLICIES FOR SURFACE WATER	:	1,009,946	1,009,946	5%	50,497
TECHNICAL REVIEWS*	:	1,287,121	1,287,121	50%	643,561
TOTAL	2,978,115	12,472,148	15,725,928		3,516,222



STATE WATER RESOURCES CONTROL BOARD  
NON POINT SOURCE (NPS)  
EXPENDITURES  
FY 1985-86

TASK DESCRIPTION	FED FUND EXPENDITURES	STATE FUND EXPENDITURES	TOTAL EXPENDITURES	NPS %	NPS % IN DOLLARS
NPS SPECIFIC					
PESTICIDES		147,140	147,140	80%	117,712
FOREST PRACTICES RULES					
ASSESSMENT PROJECT		145,438	145,438	100%	145,438
AGRICULTURAL DRAINAGE					
SAN JOAQUIN RIVER BASIN		272,403	272,403	85%	231,543
TOTAL	0	564,981	564,981		494,693
GRAND TOTAL	2,978,115	13,993,214	17,246,994		4,030,036

\* TECHNICAL REVIEWS DOES NOT INCLUDE TECHNICAL ASSISTANCE (25508)

\*\* THE EXPENDITURE REPORT (Q16) DOES NOT BREAK OUT STATE AND FEDERAL DOLLARS

STATE WATER RESOURCES CONTROL BOARD  
NON POINT SOURCE (NPS)  
EXPENDITURES  
FY 1986-87

TASK DESCRIPTION	FED FUND EXPENDITURES	STATE FUND EXPENDITURES	TOTAL EXPENDITURES	NPS %	NPS & IN DOLLARS
NPS GENERAL SUPPORT					
QUALITY ASSURANCE		32,045	32,045	3%	961
TECHNICAL ASSISTANCE*		822,586	822,586	3%	24,678
<b>TOTAL</b>	<b>0</b>	<b>854,631</b>	<b>854,631</b>		<b>25,639</b>
NPS PARTIAL SUPPORT					
WASTE DISCHARGE REQUIREMENT		3,696,434	3,696,434	19%	702,322
COMPLIANCE INSPECTIONS		4,107,546	4,107,546	19%	780,434
COMPLIANCE INVESTIGATIONS		741,077	741,077	19%	140,805
SELF-MONITORING REVIEW		1,489,937	1,489,937	19%	283,088
ENFORCEMENT/CLEAN-UP	2,587,121	1,774,680	4,361,801	19%	828,742
PRIORITY CHEMICALS		0	0	80%	0
AB 1803		5,714,744	5,714,744	5%	285,737
BASIN PLANNING & POLICIES FOR SURFACE WATER		914,021	914,021	5%	45,701
BASIN PLANNING FOR GROUND WATER BASINS		521,966	521,966	2%	10,439
GROUND WATER STRATEGY	271,701	34,366	306,067	5%	15,303

STATE WATER RESOURCES CONTROL BOARD  
 NON POINT SOURCE (NPS)  
 EXPENDITURES  
 FY 1986-87

TASK DESCRIPTION	FED FUND EXPENDITURES	STATE FUND EXPENDITURES	TOTAL EXPENDITURES	NPS %	NPS & IN DOLLARS
: 205(J) PROJECT ADM - PH I :	83,786 :	0 :	83,786 :	95% :	79,597 :
: 205(J) PROGRAM ADM - PH II :	405,228 :	0 :	405,228 :	95% :	384,967 :
: TECHNICAL REVIEWS* :	:	1,166,971 :	1,166,971 :	50% :	583,486 :
: TOTAL :	3,347,836 :	20,161,742 :	23,509,578 :	:	4,140,621 :
: NPS SPECIFIC :	:	:	:	:	:
: FOREST PRACTICES RULES :	:	:	:	:	:
: ASSESSMENT PROJECT :	99,484 :	0 :	99,484 :	100% :	99,484 :
: SUBSURFACE AGRICULTURAL :	:	:	:	:	:
: DRAINAGE PLANNING :	:	1,241,183 :	1,241,183 :	100% :	1,241,183 :
: PESTICIDES :	:	188,086 :	188,086 :	80% :	150,469 :
: AGRICULTURAL DRAINAGE :	:	:	:	:	:
: SAN JOAQUIN RIVER BASIN :	:	267,604 :	267,604 :	85% :	227,463 :
: TOTAL :	99,484 :	1,696,873 :	1,796,357 :	:	1,718,599 :
: GRAND TOTAL :	3,447,320 :	22,713,246 :	26,160,566 :	:	5,884,859 :

\* TECHNICAL ASSISTANCE DOES NOT INCLUDE TECHNICAL REVIEWS (25508)

STATE WATER RESOURCES CONTROL BOARD  
NON POINT SOURCE (NPS)  
EXPENDITURES  
FY 1987-88

TASK DESCRIPTION	FED FUND EXPENDITURES	STATE FUND EXPENDITURES	TOTAL EXPENDITURES	NPS %	NPS % IN DOLLARS
NPS GENERAL	:	:	:	:	:
SUPPORT	:	:	:	:	:
TECHNICAL ASSISTANCE*	:	675,565	675,565	4%	27,023
WATER QUALITY CRITERIA	:	182,876	182,876	25%	45,719
TOTAL	0	858,441	858,441		72,742
NPS PARTIAL	:	:	:	:	:
SUPPORT	:	:	:	:	:
WDR/NON-SUBCHAPTER 15	29,719	7,613,196	7,642,915	19%	1,452,154
WDR/SUBCHAPTER 15	6,482	3,627,271	3,633,753	50%	1,816,877
AB 1803	:	2,240,992	2,240,992	20%	448,198
205(J) PROGRAM ADM - PH II	110,219	0	110,219	95%	104,708
205(J) PROJECT ADM - PH I	112,499	0	112,499	95%	106,874
NPS MANAGEMENT PH II	:	:	:	:	:
205(J)(2)	80,137	0	80,137	100%	80,137
PRIORITY CHEMICALS	:	720,653	720,653	80%	576,522
BASIN PLANNING & POLICIES	:	:	:	:	:
FOR SURFACE WATER	:	966,587	966,587	8%	77,327
BASIN PLANNING FOR GROUND	:	:	:	:	:
WATER BASINS	:	637,196	637,196	3%	19,116
GROUND WATER STRATEGY	197,521	136,847	334,368	5%	16,718

STATE WATER RESOURCES CONTROL BOARD  
 NON POINT SOURCE (NPS)  
 EXPENDITURES  
 FY 1987-88

TASK DESCRIPTION	FED FUND EXPENDITURES	STATE FUND EXPENDITURES	TOTAL EXPENDITURES	NPS %	NPS % IN DOLLARS
: 205(J) PROGRAM ADM PH III :	317,171 :	0 :	317,171 :	95% :	301,312 :
: TECHNICAL REVIEWS* :	:	1,032,709 :	1,032,709 :	50% :	516,355 :
: TOTAL :	853,748 :	16,975,451 :	17,829,199 :	:	5,516,298 :
-----					
: NPS SPECIFIC :	:	:	:	:	:
: FOREST PRACTICES RULES :	:	:	:	:	:
: ASSESSMENT PROJECT :	47,476 :	0 :	47,476 :	100% :	47,476 :
: NPS PROGRAM PH III :	:	:	:	:	:
: 205(J)(2) :	45,937 :	0 :	45,937 :	100% :	45,937 :
: PESTICIDES :	:	263,623 :	263,623 :	80% :	210,898 :
: SUBSURFACE AGRICULTURAL :	:	:	:	:	:
: DRAINAGE PLANNING :	:	1,322,640 :	1,322,640 :	100% :	1,322,640 :
: AGRICULTURAL DRAINAGE :	:	:	:	:	:
: SAN JOAQUIN RIVER BASIN :	:	43,404 :	43,404 :	15% :	6,511 :
-----					
TOTAL	93,413	1,629,667	1,723,080		1,633,462
GRAND TOTAL	947,161	19,463,559	20,410,720		7,222,502

\* TECHNICAL ASSISTANCE DOES NOT INCLUDE TECHNICAL REVIEWS (25508)

## **APPENDIX A-11**

Water Quality Control Plan for Ocean Waters of California  
(1990 Ocean Plan). State Water Board Resolution No.  
90-27.

# **WATER QUALITY CONTROL PLAN**

## **OCEAN WATERS OF CALIFORNIA**

# **CALIFORNIA OCEAN PLAN**



**1990**

**STATE WATER RESOURCES CONTROL BOARD**





State of California  
STATE WATER RESOURCES CONTROL BOARD

1990  
CALIFORNIA OCEAN PLAN  
WATER QUALITY CONTROL PLAN  
OCEAN WATERS OF CALIFORNIA

Adopted and Effective

March 22, 1990

CORRECTED COPY  
(TABLE B, RADIOACTIVITY)  
OCTOBER 18, 1990.



STATE WATER RESOURCES CONTROL BOARD  
RESOLUTION NO. 90-27

APPROVAL OF AMENDMENT TO THE  
WATER QUALITY CONTROL PLAN FOR OCEAN WATERS OF CALIFORNIA  
(CALIFORNIA OCEAN PLAN)

WHEREAS:

1. The State Water Resources Control (State Board) adopted the Ocean Plan on July 6, 1972 and revised the plan in 1978, 1983, and 1988.
2. The State Board may adopt water quality control plans for waters for which water quality standards are required by the Federal Clean Water Act in accordance with California Water Code Section 13170.
3. The State Board is responsible for reviewing Ocean Plan water quality standards and for modifying and adopting standards in accordance with Section 303(c)(1) of the Federal Clean Water Act and Section 13170.2(b) of the California Water Code.
4. The State Board has considered relevant management agency agreements in accordance with Section 13170.1 of the California Water Code.
5. Additional information pertinent to water quality objectives for dioxin and related compounds is being developed and reviewed by the scientific community.
6. The State Board prepared and circulated a draft Function Equivalent Document in accordance with the provisions of the California Environmental Quality Act and Title 14, California Code of Regulations 15251(g).
7. The State Board conducted a public hearing in Torrance on August 29, 1989 to solicit comments regarding the proposed amendments of the Ocean Plan and has reviewed and considered carefully all comments and testimony received. The State Board considered the information contained in the Functional Equivalent Document prior to approval of the California Ocean Plan.
8. The California Ocean Plan as approved will not have a significant adverse effect on the environment.

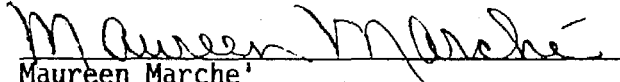
THEREFORE BE IT RESOLVED:

1. That the State Board approves the Functional Equivalent Document for the amendment of the Water Quality Control Plan for Ocean Waters of California.
2. That the State Board hereby adopts amendments to the California Ocean Plan (attached).

3. That the State Board authorizes the Executive Director, or his designee, to transmit the Plan to the U.S. Environmental Protection Agency, Region 9 in compliance with Section 303(c)(1) of the Clean Water Act.
4. That the State Board directs its staff to review the water quality objective for dioxin and related compounds as soon as possible within the next triennial review period.
5. That the State Board declares its intent to require continual monitoring of the marine environment to assure that the Plan reflects the latest available data and that the water quality objectives are adequate to fully protect indigenous marine species and to protect human health.

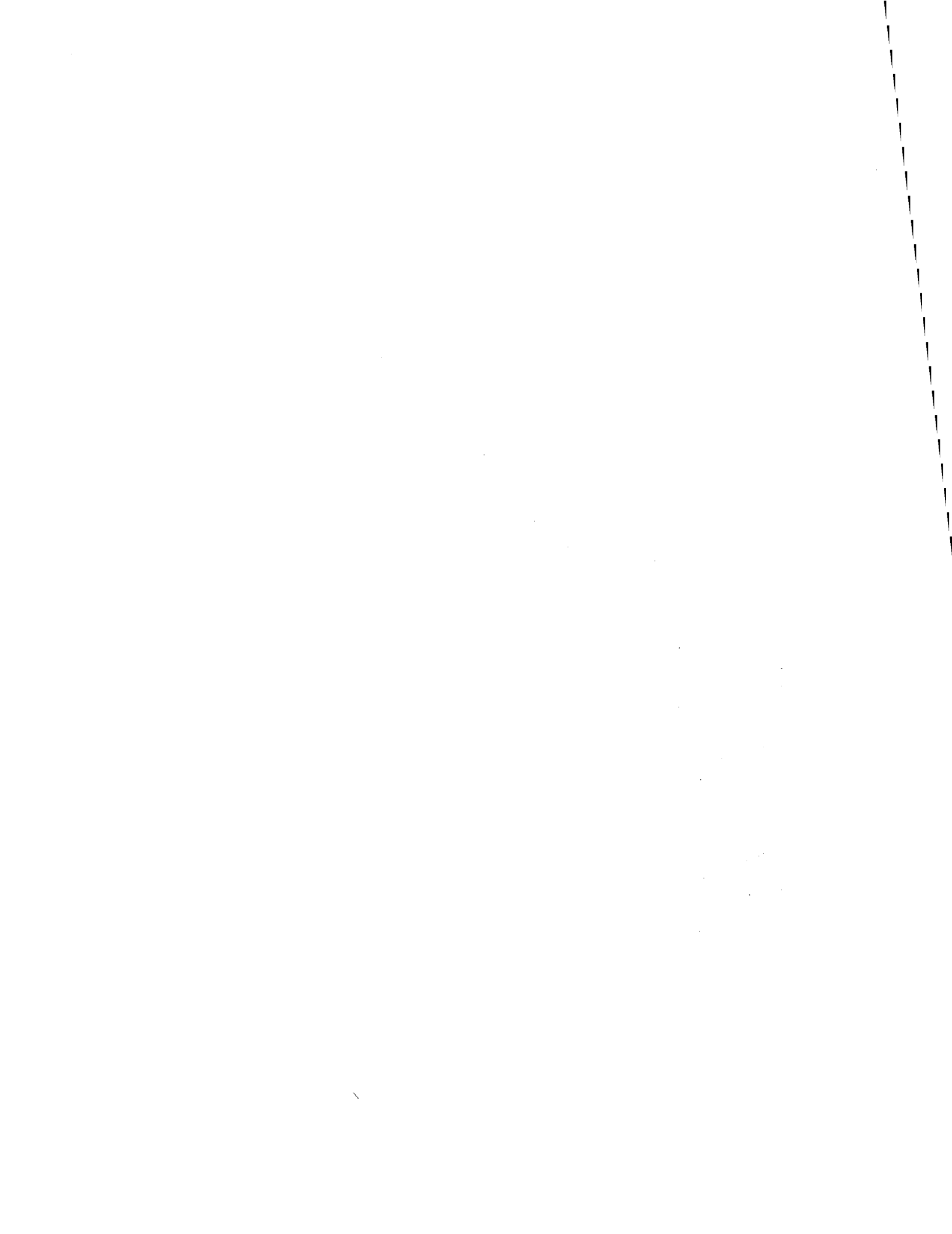
#### CERTIFICATION

The undersigned Administrative Assistant to the Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a meeting of the State Water Resources Control Board held on March 22, 1990.

  
Maureen Marche  
Administrative Assistant to the Board

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**CALIFORNIA OCEAN PLAN**  
**WATER QUALITY CONTROL PLAN FOR**  
**OCEAN WATERS OF CALIFORNIA**

**INTRODUCTION**

In furtherance of legislative policy set forth in Section 13000 of Division 7 of the California Water Code (Stats. 1969, Chap. 482) pursuant to the authority contained in Section 13170 and 13170.2 (Stats. 1971, Chap. 1288) the State Water Resources Control Board hereby finds and declares that protection of the quality of the ocean\* waters for use and enjoyment by the people of the State requires control of the discharge of waste\* to ocean\* waters in accordance with the provisions contained herein. The Board finds further that this plan shall be reviewed at least every three years to guarantee that the current standards are adequate and are not allowing degradation\* to marine species or posing a threat to public health.

This plan is applicable, in its entirety, to point source discharges to the ocean\*. Nonpoint sources of waste\* discharges to the ocean\* are subject to Chapter I Beneficial Uses, Chapter II - Water Quality Objectives, Chapter III - General Requirements, Chapter IV - Table B (wherein compliance with water quality objectives shall, in all cases, be determined by direct measurements in the receiving waters) and Chapter V - Discharge Prohibitions.

This plan is not applicable to discharges to enclosed\* bays and estuaries\* or inland waters nor is it applicable to vessel wastes, or the control of dredging spoil.

Provisions regulating the thermal aspects of waste\* discharged to the ocean\* are set forth in the Water Quality Control Plan for the Control of Temperature in the Coastal and Interstate Waters and Enclosed\* Bays and Estuaries\* of California.

**Chapter I**  
**BENEFICIAL USES**

The beneficial uses of the ocean\* waters of the State that shall be protected include industrial water supply, water contact and non-contact recreation, including aesthetic enjoyment, navigation, commercial and sport fishing, mariculture\*, preservation and enhancement of Areas of Special Biological Significance, rare and endangered species, marine habitat, fish migration, fish spawning and shellfish\* harvesting.

**Chapter II**  
**WATER QUALITY OBJECTIVES**

This chapter sets forth limits or levels of water quality characteristics for ocean\* waters to ensure the reasonable protection of beneficial uses and the prevention of nuisance. The discharge of waste\* shall not cause violation of these objectives.

The Water Quality Objectives and Effluent Quality Requirements are defined by a statistical distribution when appropriate. This method recognizes the normally occurring variations in treatment efficiency and sampling and analytical techniques and does not condone poor operating practices.

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\* See Appendix I for definition of terms.

Compliance with the water quality objectives of this chapter shall be determined from samples collected at stations representative of the area within the waste field where initial\* dilution is completed.

A. Bacterial Characteristics

1. Water-Contact Standards

Within a zone bounded by the shoreline and a distance of 1,000 feet from the shoreline or the 30-foot depth contour, whichever is further from the shoreline, and in areas outside this zone used for water contact sports, as determined by the Regional Board, but including all kelp\* beds, the following bacterial objectives shall be maintained throughout the water column:

- a. Samples of water from each sampling station shall have a density of total coliform organisms less than 1,000 per 100 ml (10 per ml); provided that not more than 20 percent of the samples at any sampling station, in any 30-day period, may exceed 1,000 per 100 ml (10 per ml), and provided further that no single sample when verified by a repeat sample taken within 48 hours shall exceed 10,000 per 100 ml (100 per ml).
- b. The fecal coliform density based on a minimum of not less than five samples for any 30-day period, shall not exceed a geometric mean of 200 per 100 ml nor shall more than 10 percent of the total samples during any 60-day period exceed 400 per 100 ml.

The "Initial\* Dilution Zone" of wastewater outfalls shall be excluded from designation as "kelp\* beds" for purposes of bacterial standards, and Regional Boards should recommend extension of such exclusion zone where warranted to the State Board (for consideration under Chapter V.I.F.). Adventitious assemblages of kelp plants on waste discharge structures (e.g., outfall pipes and diffusers) do not constitute kelp\* beds for purposes of bacterial standards.

2. Shellfish\* Harvesting Standards

At all areas where shellfish\* may be harvested for human consumption, as determined by the Regional Board, the following bacterial objectives shall be maintained throughout the water column:

The median total coliform density shall not exceed 70 per 100 ml, and not more than 10 percent of the samples shall exceed 230 per 100 ml.

B. Bacterial Assessment and Remedial Action Requirements

The requirements listed below shall be used to 1) determine the occurrence and extent of any impairment of a beneficial use due to bacterial contamination; 2) generate information which can be used in the development of an enterococcus standard; and 3) provide the basis for remedial actions necessary to minimize or eliminate any impairment of a beneficial use.

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\* See Appendix I for definition of terms.



Measurement of enterococcus density shall be conducted at all stations where measurement of total and fecal coliforms are required. In addition to the requirements of Section II.A.1., if a shore station consistently exceeds a coliform objective or exceeds a geometric mean enterococcus density of 24 organisms per 100 ml for a 30-day period or 12 organisms per 100 ml for a six-month period, the Regional Board shall require the appropriate agency to conduct a survey to determine if that agency's discharge is the source of the contamination. The geometric mean shall be a moving average based on no less than five samples per month, spaced evenly over the time interval. When a sanitary survey identifies a controllable source of indicator organisms associated with a discharge of sewage, the Regional Board shall take action to control the source.

Waste discharge requirements shall require the discharger to conduct sanitary surveys when so directed by the Regional Board. Waste discharge requirements shall contain provisions requiring the discharger to control any controllable discharges identified in a sanitary survey.

#### C. Physical Characteristics

1. Floating particulates and grease and oil shall not be visible.
2. The discharge of waste\* shall not cause aesthetically undesirable discoloration of the ocean\* surface.
3. Natural\* light shall not be significantly\* reduced at any point outside the initial\* dilution zone as the result of the discharge of waste\*.
4. The rate of deposition of inert solids and the characteristics of inert solids in ocean\* sediments shall not be changed such that benthic communities are degraded\*.

#### D. Chemical Characteristics

1. The dissolved oxygen concentration shall not at any time be depressed more than 10 percent from that which occurs naturally, as the result of the discharge of oxygen demanding waste\* materials.
2. The pH shall not be changed at any time more than 0.2 units from that which occurs naturally.
3. The dissolved sulfide concentration of waters in and near sediments shall not be significantly\* increased above that present under natural conditions.
4. The concentration of substances set forth in Chapter IV, Table B, in marine sediments shall not be increased to levels which would degrade\* indigenous biota.
5. The concentration of organic materials in marine sediments shall not be increased to levels which would degrade\* marine life.
6. Nutrient materials shall not cause objectionable aquatic growths or degrade\* indigenous biota.

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\* See Appendix I for definition of terms.

**E. Biological Characteristics**

1. Marine communities, including vertebrate, invertebrate, and plant species, shall not be degraded\*.
2. The natural taste, odor, and color of fish, shellfish\*, or other marine resources used for human consumption shall not be altered.
3. The concentration of organic materials in fish, shellfish\* or other marine resources used for human consumption shall not bioaccumulate to levels that are harmful to human health.

**F. Radioactivity**

1. Discharge of radioactive waste\* shall not degrade\* marine life.

Chapter III  
GENERAL REQUIREMENTS FOR MANAGEMENT OF  
WASTE\* DISCHARGE TO THE OCEAN\*

- A. Waste\* management systems that discharge to the ocean\* must be designed and operated in a manner that will maintain the indigenous marine life and a healthy and diverse marine community.
- B. Waste discharged\* to the ocean\* must be essentially free of:
  1. Material that is floatable or will become floatable upon discharge.
  2. Settleable material or substances that may form sediments which will degrade\* benthic communities or other aquatic life.
  3. Substances which will accumulate to toxic levels in marine waters, sediments or biota.
  4. Substances that significantly\* decrease the natural\* light to benthic communities and other marine life.
  5. Materials that result in aesthetically undesirable discoloration of the ocean\* surface.
- C. Waste\* effluents shall be discharged in a manner which provides sufficient initial\* dilution to minimize the concentrations of substances not removed in the treatment.
- D. Location of waste\* discharges must be determined after a detailed assessment of the oceanographic characteristics and current patterns to assure that:
  1. Pathogenic organisms and viruses are not present in areas where shellfish\* are harvested for human consumption or in areas used for swimming or other body-contact sports.

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\* See Appendix I for definition of terms.

2. Natural water quality conditions are not altered in areas designated as being of special biological significance or areas that existing marine laboratories use as a source of seawater.
3. Maximum protection is provided to the marine environment.

Waste\* that contains pathogenic organisms or viruses should be discharged a sufficient distance from shellfishing\* and water-contact sports areas to maintain applicable bacterial standards without disinfection. Where conditions are such that an adequate distance cannot be attained, reliable disinfection in conjunction with a reasonable separation of the discharge point from the area of use must be provided. Disinfection procedures that do not increase effluent toxicity and that constitute the least environmental and human hazard should be used.

Chapter IV  
QUALITY REQUIREMENTS  
FOR WASTE\* DISCHARGES  
(EFFLUENT QUALITY REQUIREMENTS)

This chapter sets forth the quality requirements for waste\* discharge to the ocean\*.

Table A limitations apply only to publicly owned treatment works and industrial discharges for which Effluent Limitations Guidelines have not been established pursuant to Sections 301, 302, 304, or 306 of the Federal Clean Water Act.

Table B limitations apply to all discharges within the jurisdiction of this plan.

Table A limitations, and effluent concentrations calculated from Table B limitations, shall apply to a discharger's total effluent, of whatever origin (i.e. gross, not net, discharge), except where otherwise specified in this Plan.

The State Board is authorized to administer and enforce effluent requirements established pursuant to the Federal Clean Water Act. Effluent limitations established under Sections 301, 302, 306, 307, 316, 403, and 405 of the aforementioned Federal Act and administrative procedures pertaining thereto, are included in this plan by reference. Compliance with Table A limitations, or Environmental Protection Agency Effluent Limitations Guidelines for industrial discharges, based on Best Practicable Control Technology, shall be the minimum level of treatment acceptable under this plan, and shall define reasonable treatment and waste control technology.

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\* See Appendix I for definition of terms.

**TABLE A**  
**MAJOR WASTEWATER CONSTITUENTS AND PROPERTIES**

	<u>Unit of measurement</u>	<u>Limiting Concentrations</u>		
		<u>Monthly (30 day Average)</u>	<u>Weekly (7 day Average)</u>	<u>Maximum at any time</u>
Grease and Oil	mg/l	25	40	75
Suspended Solids			see below+	
Settleable Solids	ml/l	1.0	1.5	3.0
Turbidity	NTU	75	100	225
pH	units		within limits of 6.0 to 9.0 at all times	
Acute* Toxicity	TUa	1.5	2.0	2.5

**+Suspended Solids:** Dischargers shall, as a 30-day average, remove 75% of suspended solids from the influent stream before discharging wastewaters to the ocean\*, except that the effluent limitation to be met shall not be lower than 60 mg/l. Regional Boards may recommend that the State Board (Chapter VI.F.), with the concurrence of the Environmental Protection Agency, adjust the lower effluent concentration limit (the 60 mg/l above) to suit the environmental and effluent characteristics of the discharge. As a further consideration in making such recommendation for adjustment, Regional Boards should evaluate effects on existing and potential water\* reclamation projects.

If the lower effluent concentration limit is adjusted, the discharger shall remove 75% of suspended solids from the influent stream at any time the influent concentration exceeds four times such adjusted effluent limit.

Effluent limitations shall be imposed in a manner prescribed by the State Board such that the concentrations set forth below as water quality objectives shall not be exceeded in the receiving water upon completion of initial\* dilution, except that limitations indicated for radioactivity shall apply directly to the undiluted waste\* effluent.

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\* See Appendix I for definition of terms.

**TABLE B**  
**TOXIC MATERIALS LIMITATIONS**

	<u>Limiting Concentrations</u>			
	<u>Units of Measurement</u>	<u>6-Month Median</u>	<u>Daily Maximum</u>	<u>Instantaneous Maximum</u>
<b>OBJECTIVES FOR PROTECTION OF MARINE AQUATIC LIFE</b>				
Arsenic	ug/l	8	32	80
Cadmium	ug/l	1	4	10
Chromium (Hexavalent) (see below, a)	ug/l	2	8	20
Copper	ug/l	3	12	30
Lead	ug/l	2	8	20
Mercury	ug/l	0.04	0.16	0.4
Nickel	ug/l	5	20	50
Selenium	ug/l	15	60	150
Silver	ug/l	0.7	2.8	7
Zinc	ug/l	20	80	200
Cyanide (see below, b)	ug/l	1	4	10
Total Chlorine Residual (For intermittent chlorine sources, see below, c)	ug/l	2	8	60
Ammonia (expressed as nitrogen)	ug/l	600	2400	6000
Chronic* Toxicity	TUc		1	
Phenolic Compounds (non-chlorinated)	ug/l	30	120	300
Chlorinated Phenolics	ug/l	1	4	10
Endosulfan	ng/l	9	18	27
Endrin	ng/l	2	4	6
HCH*	ng/l	4	8	12
Radioactivity	Not to exceed limits specified in Title 17, Division 5, Chapter 4, Group 3, Article 3, Section 32069 of the California Code of Regulations.			

\* See Appendix I for definition of terms.

Table B Continued

<u>Chemical</u>	<u>Units of Measurement</u>	<u>30-day Average</u>
OBJECTIVES FOR PROTECTION OF HUMAN HEALTH -- NONCARCINOGENS		
acrolein	ug/l	220
antimony	mg/l	1.2
bis(2-chloroethoxy) methane	ug/l	4.4
bis(2-chloroisopropyl) ether	mg/l	1.2
chlorobenzene	ug/l	570
chromium (III)	mg/l	190
di-n-butyl phthalate	mg/l	3.5
dichlorobenzenes*	mg/l	5.1
1,1-dichloroethylene	mg/l	7.1
diethyl phthalate	mg/l	33
dimethyl phthalate	mg/l	820
4,6-dinitro-2-methylphenol	ug/l	220
2,4-dinitrophenol	ug/l	4.0
ethylbenzene	mg/l	4.1
fluoranthene	ug/l	15
hexachlorocyclopentadiene	ug/l	58
isophorone	mg/l	150
nitrobenzene	ug/l	4.9
thallium	ug/l	14
toluene	mg/l	85
1,1,2,2-tetrachloroethane	mg/l	1.2
tributyltin	ng/l	1.4
1,1,1-trichloroethane	mg/l	540
1,1,2-trichloroethane	mg/l	43

OBJECTIVES FOR PROTECTION OF HUMAN HEALTH -- CARCINOGENS

acrylonitrile	ug/l	0.10
aldrin	ng/l	0.022
benzene	ug/l	5.9
benzidine	ng/l	0.069
beryllium	ng/l	33
bis(2-chloroethyl) ether	ug/l	0.045
bis(2-ethylhexyl) phthalate	ug/l	3.5
carbon tetrachloride	ug/l	0.90
chlordane*	ng/l	0.023
chloroform	mg/l	0.13
DDT*	ng/l	0.17
1,4-dichlorobenzene	ug/l	18
3,3'-dichlorobenzidine	ng/l	8.1

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\* See Appendix I for definition of terms.

Table B Continued

<u>Chemical</u>	<u>Units of Measurement</u>	<u>30-day Average</u>
1,2-dichloroethane	mg/l	0.13
dichloromethane	mg/l	0.45
1,3-dichloropropene	ug/l	8.9
dieldrin	ng/l	0.040
2,4-dinitrotoluene	ug/l	2.6
1,2-diphenylhydrazine	ug/l	0.16
halomethanes*	mg/l	0.13
heptachlor*	ng/l	0.72
hexachlorobenzene	ng/l	0.21
hexachlorobutadiene	ug/l	14
hexachloroethane	ug/l	2.5
N-nitrosodimethylamine	ug/l	7.3
N-nitrosodiphenylamine	ug/l	2.5
PAHs*	ng/l	8.8
PCBs*	ng/l	0.019
TCDD equivalents*	pg/l	0.0039
tetrachloroethylene	ug/l	99
toxaphene	ng/l	0.21
trichloroethylene	ug/l	27
2,4,6-trichlorophenol	ug/l	0.29
vinyl chloride	ug/l	36

- a) Dischargers may at their option meet this limitation as a total chromium limitation.
- b) If a discharger can demonstrate to the satisfaction of the Regional Board (subject to EPA approval) that an analytical method is available to reliably distinguish between strongly and weakly complexed cyanide, effluent limitations for cyanide may be met by the combined measurement of free cyanide, simple alkali metal cyanides, and weakly complexed organometallic cyanide complexes. In order for the analytical method to be acceptable, the recovery of free cyanide from metal complexes must be comparable to that achieved by Standard Methods 412F, G, and H (Standard Methods for the Examination of Water and Wastewater. Joint Editorial Board, American Public Health Association, American Water Works Association, and Water Pollution Control Federation. Most recent edition.).
- c) Water quality objectives for total chlorine residual applying to intermittent discharges not exceeding two hours, shall be determined through the use of the following equation:

$$\log y = -0.43 (\log x) + 1.8$$

where: y = the water quality objective (in ug/l) to apply when chlorine is being discharged;

x = the duration of uninterrupted chlorine discharge in minutes.

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\* See Appendix I for definition of terms.

Implementation Provisions for Table B

A. Calculation of Effluent Limitations

Effluent limitations for parameters identified in Table B with the exception of Radioactivity, shall be determined through the use of the following equation:

$$C_e = C_o + D_m (C_o - C_s) \quad (1)$$

where:

- C<sub>e</sub> = the effluent concentration limit,
- C<sub>o</sub> = the concentration to be met at the completion of initial\* dilution,
- C<sub>s</sub> = background seawater concentration (see Table C below),
- D<sub>m</sub> = minimum probable initial\* dilution expressed as parts seawater per part wastewater.

For the purpose of this Plan, minimum initial dilution is the lowest average initial dilution within any single month of the year. Dilution estimates shall be based on observed waste flow characteristics, observed receiving water density structure, and the assumption that no currents, of sufficient strength to influence the initial dilution process, flow across the discharge structure.

The Executive Director of the State Board shall identify standard dilution models for use in determining D<sub>m</sub>, and shall assist the Regional Board in evaluating D<sub>m</sub> for specific waste discharger. Dischargers may propose alternative methods of calculating D<sub>m</sub>, and the Regional Board may accept such method upon verification of its accuracy and applicability.

TABLE C  
BACKGROUND SEAWATER CONCENTRATIONS (C<sub>s</sub>)

<u>Waste Constituent</u>	<u>C<sub>s</sub> (ug/l)</u>
Arsenic	3
Copper	2
Mercury	0.0005
Silver	0.16
Zinc	8

For all other Table B parameters, C<sub>s</sub> = 0.

The six-month median effluent concentration limit shall apply as a moving median of daily values for any 180 day period in which daily values represent flow weighted

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\* See Appendix I for definition of terms.



average concentrations within a 24-hour period. For intermittent discharges, the daily value shall be considered to equal zero for days on which no discharge occurred.

The daily maximum effluent concentration limit shall apply to flow weighted 24 hour composite samples.

The instantaneous maximum shall apply to grab sample determinations.

If only one sample is collected during the time period associated with the water quality objective (e.g., 30-day average or 6-month median), the single measurement shall be used to determine compliance with the effluent limitation for the entire time period.

Discharge requirements shall also specify effluent requirements in terms of mass emission rate limits utilizing the general formula:

$$\text{lbs/day} = 8.34 \times C_e \times Q \quad (2)$$

The six-month median limit on daily mass emissions shall be determined using the six-month median effluent concentration as  $C_e$  and the observed flow rate  $Q$  in millions of gallons per day. The daily maximum mass emission shall be determined using the daily maximum effluent concentration limit as  $C_e$  and the observed flow rate  $Q$  in millions of gallons per day.

Any significant change in waste\* flow shall be cause for reevaluating effluent quality requirements.

## B. Compliance Determination

All analytical data shall be reported uncensored with detection limits and quantitation limits identified. For any effluent limitation, compliance shall be determined using appropriate statistical methods to evaluate multiple samples. Compliance based on a single sample analysis should be determined where appropriate as described below.

When a calculated effluent limitation is greater than or equal to the PQL\*, compliance shall be determined based on the calculated effluent limitation and either single or multiple sample analyses.

When the calculated effluent limitation is below the PQL\*, compliance determinations based on analysis of a single sample shall only be undertaken if the concentration of the constituent of concern in the sample is greater than or equal to the PQL\*.

When the calculated effluent limitation is below the PQL\* and recurrent analytical responses between the PQL\* and the calculated limit occur, compliance shall be determined by statistical analysis of multiple samples. Sufficient sampling and analysis shall be required to determine compliance.

Published values for MDL\*s and PQL\*s should be used except where revised MDL\*s and PQL\*s are available from recent laboratory performance evaluations, in which case the

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\* See Appendix I for definition of terms.

revised MDL\*s and PQL\*s should be used. Where published values are not available the Regional Boards should determine appropriate values based on available information.

If a discharger believes the sample matrix under consideration in the waste discharge requirements is sufficiently different from that used for an established MDL\* value, the discharger may demonstrate to the satisfaction of the Regional Board what the appropriate MDL\* should be for the discharger's matrix. In this case the PQL\* shall be established at the limit of quantitation (equal to 10 standard deviations above the average measured blank used for development of the MDL\* in the discharger's matrix).

When determining compliance based on a single sample, with a single effluent limitation which applies to a group of chemicals (e.g., PCBs) concentrations of individual members of the group may be considered to be zero if the analytical response for individual chemicals falls below the MDL\* for that parameter.

Due to the large total volume of powerplant and other heat exchange discharges, special procedures must be applied for determining compliance with Table B limitations on a routine basis. Effluent concentration values ( $C_e$ ) shall be determined through the use of equation 1 considering the minimal probable initial\* dilution of the combined effluent (in-plant waste streams plus cooling water flow). These concentration values shall then be converted to mass emission limitations as indicated in equation 2. The mass emission limits will then serve as requirements applied to all inplant waste\* streams taken together which discharge into the cooling water flow, except that limitations on total chlorine residual, chronic\* toxicity and instantaneous maximum limitations on Table B toxic materials shall apply to, and be measured in, the combined final effluent, as adjusted for dilution with ocean water. The Table B limitation on radioactivity shall apply to the undiluted combined final effluent.

### C. Toxicity Reduction Requirements

If a discharge consistently exceeds an effluent limitation based on a toxicity objective in Table B, a toxicity reduction evaluation (TRE) is required. The TRE shall include all reasonable steps to identify the source of toxicity. Once the source(s) of toxicity is identified, the discharger shall take all reasonable steps necessary to reduce toxicity to the required level.

The following shall be incorporated into waste discharge requirements: (1) a requirement to conduct a TRE if the discharge consistently exceeds its toxicity effluent limitation, and (2) a provision requiring a discharger to take all reasonable steps to reduce toxicity once the source of toxicity is identified.

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\* See Appendix I for definition of terms.

Chapter V  
DISCHARGE PROHIBITIONS

A. Hazardous Substances

The discharge of any radiological, chemical, or biological warfare agent or high-level radioactive waste\* into the ocean\* is prohibited.

B. Areas of Special Biological Significance

Waste\* shall not be discharged to areas designated as being of special biological significance. Discharges shall be located a sufficient distance from such designated areas to assure maintenance of natural water quality conditions in these areas.

C. Sludge

Pipeline discharge of sludge to the ocean\* is prohibited by federal law; the discharge of municipal and industrial waste\* sludge directly to the ocean\*, or into a waste\* stream that discharges to the ocean\*, is prohibited by this Plan. The discharge of sludge digester supernatant directly to the ocean\*, or to a waste\* stream that discharges to the ocean\* without further treatment, is prohibited.

It is the policy of the State Board that the treatment, use and disposal of sewage sludge shall be carried out in the manner found to have the least adverse impact on the total natural and human environment. Therefore, if federal law is amended to permit such discharge, which could affect California waters, the State Board may consider requests for exceptions to this section under Chapter VI, F. of this Plan, provided further that an Environmental Impact Report on the proposed project shows clearly that any available alternative disposal method will have a greater adverse environmental impact than the proposed project.

D. By-Passing

The by-passing of untreated wastes\* containing concentrations of pollutants in excess of those of Table A or Table B to the ocean\* is prohibited.

Chapter VI  
GENERAL PROVISIONS

A. Effective Date

This Plan is in effect as of the date of adoption by the State Water Resources Control Board.

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\* See Appendix I for definition of terms.

**B. Waste Discharge Requirements**

The Regional Boards may establish more restrictive water quality objectives and effluent quality requirements than those set forth in this Plan as necessary for the protection of beneficial uses of ocean\* waters.

Regional Boards may impose alternative less restrictive provisions than those contained within Table B of the Plan, provided an applicant can demonstrate that:

Reasonable control technologies (including source control, material substitution, treatment and dispersion) will not provide for complete compliance; or

Any less stringent provisions would encourage water\* reclamation;

Provided further that:

- a) Any alternative water quality objectives shall be below the conservative estimate of chronic toxicity, as given in Table D below, and such alternative will provide for adequate protection of the marine environment;
- b) A receiving water toxicity\* objective of 1 TUc is not exceeded; and
- c) The State Board grants an exception (Chapter VI.F.) to the Table B limits as established in the Regional Board findings and alternative limits.

**TABLE D  
CONSERVATIVE ESTIMATES OF CHRONIC TOXICITY**

<u>Constituent</u>	Estimate of Chronic Toxicity <u>(ug/l)</u>
Arsenic	19
Cadmium	8
Hexavalent Chromium	18
Copper	5
Lead	22
Mercury	0.4
Nickel	48
Silver	3
Zinc	51
Cyanide	10
Total Chlorine Residual	10.0
Ammonia	4,000.0
Phenolic Compounds (non-chlorinated)	a)(see below)
Chlorinated Phenolics	a)
Chlorinated Pesticides and PCB's	b)

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\* See Appendix I for definition of terms.

- a. There is insufficient data for phenolics to estimate chronic toxicity levels. Requests for modification of water quality objectives for these waste\* constituents must be supported by chronic toxicity data for representative sensitive species. In such cases, applicants seeking modification of water quality objectives should consult the Regional Water Quality Control Board to determine the species and test conditions necessary to evaluate chronic effects.
- b. Limitations on chlorinated pesticides and PCB's shall not be modified so that the total of these compounds is increased above the limitations in Table B (6-Month Median = 31 ng/l, Daily Maximum = 62 ng/l, and Instantaneous Maximum = 93 ng/l).

C. Revision of Waste\* Discharge Requirements

The Regional Board shall revise the waste\* discharge requirements for existing discharges as necessary to achieve compliance with this Plan and shall also establish a time schedule for such compliance.

D. Monitoring Program

The Regional Boards shall require dischargers to conduct self-monitoring programs and submit reports necessary to determine compliance with the waste\* discharge requirements, and may require dischargers to contract with agencies or persons acceptable to the Regional Board to provide monitoring reports. Monitoring provisions contained in waste discharge requirements shall be in accordance with the Monitoring Procedures provided in Appendix II.

Where the Regional Board is satisfied that any substance(s) of Table B will not significantly occur in a discharger's effluent, the Regional Board may elect not to require monitoring for such substance(s), provided the discharger submits periodic certification that such substance(s) are not added to the waste\* stream, and that no change has occurred in activities that could cause such substance(s) to be present in the waste\* stream. Such election does not relieve the discharger from the requirement to meet the limitations of Table B.

The Regional Board may require monitoring of bioaccumulation of toxicants in the discharge zone. Organisms and techniques for such monitoring shall be chosen by the Regional Board on the basis of demonstrated value in waste\* discharge monitoring.

E. Areas of Special Biological Significance

Areas of special biological significance shall be designated by the State Board after a public hearing by the Regional Board and review of its recommendations.

F. State Board Exceptions to Plan Requirements

The State Board may, in compliance with the California Environmental Quality Act, subsequent to a public hearing, and with the concurrence of the Environmental Protection Agency, grant exceptions where the Board determines:

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\* See Appendix I for definition of terms.

1. The exception will not compromise protection of ocean\* waters for beneficial uses,  
and
2. The public interest will be served.

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\* See Appendix I for definition of terms.

APPENDIX I

DEFINITION OF TERMS

ACUTE TOXICITY

a. Acute Toxicity (TUa)

Expressed in Toxic Units Acute (TUa)

$$TUa = 100/96\text{-hr LC } 50\%$$

b. Lethal Concentration 50% (LC 50)

LC 50 (percent waste giving 50% survival of test organisms) shall be determined by static or continuous flow bioassay techniques using standard test species. If specific identifiable substances in wastewater can be demonstrated by the discharger as being rapidly rendered harmless upon discharge to the marine environment, but not as a result of dilution, the LC 50 may be determined after the test samples are adjusted to remove the influence of those substances.

When it is not possible to measure the 96-hour LC 50 due to greater than 50 percent survival of the test species in 100 percent waste, the toxicity concentration shall be calculated by the expression:

$$TUa = \frac{\log(100 - S)}{1.7}$$

S = percentage survival in 100% waste. If S > 99, TUa shall be reported as zero.

CHLORDANE shall mean the sum of chlordane-alpha, chlordane-gamma, chlordene-alpha, chlordene-gamma, nonachlor-alpha, nonachlor-gamma, and oxychlordane.

CHRONIC TOXICITY: This parameter shall be used to measure the acceptability of for waters supporting a healthy marine biota until improved methods are developed to evaluate biological response.

a. Chronic Toxicity (TUc)

Expressed as Toxic Units Chronic (TUc)

$$TUc = 100/NOEL$$

b. No Observed Effect Level (NOEL)

The NOEL is expressed as the maximum percent effluent or receiving water that causes no observable effect on a test organism, as determined by the result of a critical life stage toxicity test listed in Appendix II.

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\* See Appendix I for definition of terms.

DDT shall mean the sum of 4,4'DDT, 2,4'DDT, 4,4'DDE, 2,4'DDE, 4,4'DDD, and 2,4'DDD.

DEGRADE: Degradation shall be determined by comparison of the waste field and reference site(s) for characteristics species diversity, population density, contamination, growth anomalies, debility, or supplanting of normal species by undesirable plant and animal species. Degradation occurs if there are significant differences in any of three major biotic groups, namely, demersal fish, benthic invertebrates, or attached algac. Other groups may be evaluated where benthic species are not affected, or are not the only ones affected.

DICHLOROBENZENES shall mean the sum of 1,2- and 1,3-dichlorobenzene.

ENCLOSED BAYS are indentations along the coast which enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays include all bays where the narrowest distance between headlands or outermost harbor works is less than 75 percent of the greatest dimension of the enclosed portion of the bay. This definition includes but is not limited to: Humboldt Bay, Bodega Harbor, Tomales Bay, Drakes Estero, San Francisco Bay, Morro Bay, Los Angeles Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay.

ENDOSULFAN shall mean the sum of endosulfan-alpha and -beta and endosulfan sulfate.

ESTUARIES AND COASTAL LAGOONS are waters at the mouths of streams which serve as mixing zones for fresh and ocean waters during a major portion of the year. Mouths of streams which are temporarily separated from the ocean by sandbars shall be considered as estuaries. Estuarine waters will generally be considered to extend from a bay or the open ocean to the upstream limit of tidal action but may be considered to extend seaward if significant mixing of fresh and salt water occurs in the open coastal waters. The waters described by this definition include but are not limited to the Sacramento-San Joaquin Delta as defined by Section 12220 of the California Water Code, Suisun Bay, Carquinez Strait downstream to Carquinez Bridge, and appropriate areas of the Smith, Klamath, Mad, Eel, Noyo, and Russian Rivers.

HALOMETHANES shall mean the sum of bromoform, bromomethane (methyl bromide), chloromethane (methyl chloride), chlorodibromomethane, and dichlorobromomethane.

HEPTACHLOR shall mean the sum of heptachlor and heptachlor epoxide.

HCH shall mean the sum of the alpha, beta, gamma (lindane) and delta isomers of hexachlorocyclohexane.

INITIAL DILUTION is the process which results in the rapid and irreversible turbulent mixing of wastewater with ocean water around the point of discharge.

For a submerged buoyant discharge, characteristic of most municipal and industrial wastes that are released from the submarine outfalls, the momentum of the discharge and its initial buoyancy act together to produce turbulent mixing. Initial

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\* See Appendix I for definition of terms.



dilution in this case is completed when the diluting wastewater ceases to rise in the water column and first begins to spread horizontally.

For shallow water submerged discharges, surface discharges, and nonbuoyant discharges, characteristic of cooling water wastes and some individual discharges, turbulent mixing results primarily from the momentum of discharge. Initial dilution, in these cases, is considered to be completed when the momentum induced velocity of the discharge ceases to produce significant mixing of the waste, or the diluting plume reaches a fixed distance from the discharge to be specified by the Regional Board, whichever results in the lower estimate for initial dilution.

KELP BEDS, for purposes of the bacteriological standards of this plan, are significant aggregations of marine algae of the genera Macrocystis and Nereocystis. Kelp beds include the total foliage canopy of Macrocystis and Nereocystis plants throughout the water column.

MARICULTURE is the culture of plants and animals in marine waters independent of any pollution source.

MDL (Method Detection Limit) is the minimum concentration of a substance that can be measured and reported with 99% confidence that the analyte concentration is greater than zero, as defined in 40 CFR 136 Appendix B.

NATURAL LIGHT: Reduction of natural light may be determined by the Regional Board by measurement of light transmissivity or total irradiance, or both, according to the monitoring needs of the Regional Board.

OCEAN WATERS are the territorial marine waters of the State as defined by California law to the extent these waters are outside of enclosed bays, estuaries, and coastal lagoons. If a discharge outside the territorial waters of the State could affect the quality of the waters of the State, the discharge may be regulated to assure no violation of the Ocean Plan will occur in ocean waters.

PAHs (polynuclear aromatic hydrocarbons) shall mean the sum of acenaphthylene, anthracene, 1,2-benzanthracene, 3,4-benzofluoranthene, benzo[k]fluoranthene, 1,12-benzoperylene, benzo[a]pyrene, chrysene, dibenzo[ah]anthracene, fluorene, indeno[1,2,3-cd]pyrene, phenanthrene and pyrene.

PCBs (polychlorinated biphenyls) shall mean the sum of chlorinated biphenyls whose analytical characteristics resemble those of Aroclor-1016, Aroclor-1221, Aroclor-1232, Aroclor-1242, Aroclor-1248, Aroclor-1254 and Aroclor-1260.

PQL (Practical Quantitation Level) is the lowest concentration of a substance which can be consistently determined within +/- 20% of the true concentration by 75% of the labs tested in a performance evaluation study. Alternatively, if performance data are not available, the PQL\* for carcinogens is the MDL\* x 5, and for noncarcinogens is the MDL\* x 10.

SHELLFISH are organisms identified by the California Department of Health Services as shellfish for public health purposes (i.e., mussels, clams and oysters).

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\* See Appendix I for definition of terms.

SIGNIFICANT difference is defined as a statistically significant difference in the means of two distributions of sampling results at the 95 percent confidence level.

TCDD EQUIVALENTS shall mean the sum of the concentrations of chlorinated dibenzodioxins (2,3,7,8-CDDs) and chlorinated dibenzofurans (2,3,7,8-CDFs) multiplied by their respective toxicity factors, as shown in the table below.

<u>Isomer Group</u>	<u>Toxicity Equivalence Factor</u>
2,3,7,8-tetra CDD	1.0
2,3,7,8-penta CDD	0.5
2,3,7,8-hexa CDDs	0.1
2,3,7,8-hepta CDD	0.01
octa CDD	0.001
2,3,7,8 tetra CDF	0.1
1,2,3,7,8 penta CDF	0.05
2,3,4,7,8 penta CDF	0.5
2,3,7,8 hexa CDFs	0.1
2,3,7,8 hepta CDFs	0.01
octa CDF	0.001

WASTE: As used in this Plan, waste includes a discharger's total discharge, of whatever origin, i.e., gross, not net, discharge.

WATER RECLAMATION: The treatment of wastewater to render it suitable for reuse, the transportation of treated wastewater to the place of use, and the actual use of treated wastewater for a direct beneficial use or controlled use that would not otherwise occur.

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\* See Appendix I for definition of terms.

## APPENDIX II

### STANDARD MONITORING PROCEDURES

The purpose of this appendix is to provide direction to the Regional Boards on the implementation of the California Ocean Plan and to ensure the reporting of useful information. It is not feasible to cover all circumstances and conditions that could be encountered by all dischargers. Therefore, this appendix should be considered as the basic components of any discharger monitoring program. Regional Boards can deviate from the procedures required in the appendix only with the approval of the State Water Resources Control Board unless the Ocean Plan allows for the selection of alternate protocols by the Regional Boards. If no direction is given in this appendix for a specific provision of the Ocean Plan, it is within the discretion of the Regional Board to establish the monitoring requirements for the provision.

The appendix is organized in the same manner as the Ocean Plan.

#### Chapter II. A. Bacterial Standards:

For all bacterial analyses, sample dilutions should be performed so the range of values extends from 2 to 16,000. The detection methods used for each analysis shall be reported with the results of the analysis.

Detection methods used for coliforms (total and fecal) shall be those presented in the most recent edition of Standard Methods for the Examination of Water and Wastewater or any improved method determined by the Regional Board (and approved by EPA) to be appropriate.

Detection methods used for enterococcus shall be those presented in EPA publication EPA 600/4-85/076, Test Methods for Escherichia coli and Enterococci in Water By Membrane Filter Procedure or any improved method determined by the Regional Board to be appropriate.

#### Chapter IV. Table B. Compliance with Table B objectives:

Procedures, calibration techniques, and instrument/reagent specifications used to determine compliance with Table B shall conform to the requirements of federal regulations (40 CFR 136). All methods shall be specified in the monitoring requirement section of waste discharge requirements.

Where methods are not available in 40 CFR 136, the Regional Boards shall specify suitable analytical methods in waste discharge requirements. Acceptance of data should be predicated on demonstrated laboratory performance.

The State or Regional Board may, subject to EPA approval, specify test methods which are more sensitive than those specified in 40 CFR 136. Total chlorine residual is likely to be a method detection limit effluent requirement in many cases. The limit of detection of total chlorine residual in standard test methods is less than or equal to 20 ug/l.

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\* See Appendix I for definition of terms.

Monitoring for the substances in Table B shall be required periodically. For discharges less than 1 MGD (million gallons per day), the monitoring of all the Table B parameters should consist of at least one complete scan of the Table B constituents one time in the life of the waste discharge requirements. For discharges between 1 and 10 MGD, the monitoring frequency shall be at least one complete scan of the Table B substances annually. Discharges greater than 10 MGD shall be required to monitor at least semiannually.

Chapter IV. Compliance with Toxicity Objectives:

Compliance with the acute toxicity objective (TUa) in Table A shall be determined using an established protocol, e.g., American Society for Testing Materials (ASTM), EPA, American Public Health Association, or State Board.

The Regional Board shall require the use of critical life stage toxicity tests specified in this Appendix to measure TUC. Other species or protocols will be added to the list after State Board review and approval. A minimum of three test species with approved test protocols shall be used to measure compliance with the toxicity objective. If possible, the test species shall include a fish, an invertebrate, and an aquatic plant. After a screening period, monitoring can be reduced to the most sensitive species. Dilution and control water should be obtained from an unaffected area of the receiving waters. The sensitivity of the test organisms to a reference toxicant shall be determined concurrently with each bioassay test and reported with the test results.

Use of critical life stage bioassay testing shall be included in waste discharge requirements as a monitoring requirement for all discharges greater than 100 MGD by January 1, 1991 at the latest. For other major dischargers, critical life stage bioassay testing shall be included as a monitoring requirement one year before the waste discharge requirement is scheduled for renewal. For major dischargers scheduled for waste discharge requirements renewal less than one year after the adoption of the toxicity objective, critical life stage bioassay testing shall be included as a monitoring requirement at the same time as the chronic toxicity effluent limits is established in the waste discharge requirements.

The following tests shall be used to measure TUC. Other tests may be added to the list when approved by the State Board.

<u>Species</u>	<u>Effect</u>	<u>Test Duration</u>	<u>Reference</u>
red alga, <u>Champia parvula</u>	number of cystocarps	7-9 days	1
giant kelp, <u>Macrocystis pyrifera</u>	percent germination; germ tube length	48 hours	2
abalone, <u>Haliotis rufescens</u>	abnormal shell development	48 hours	2

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\* See Appendix I for definition of terms.

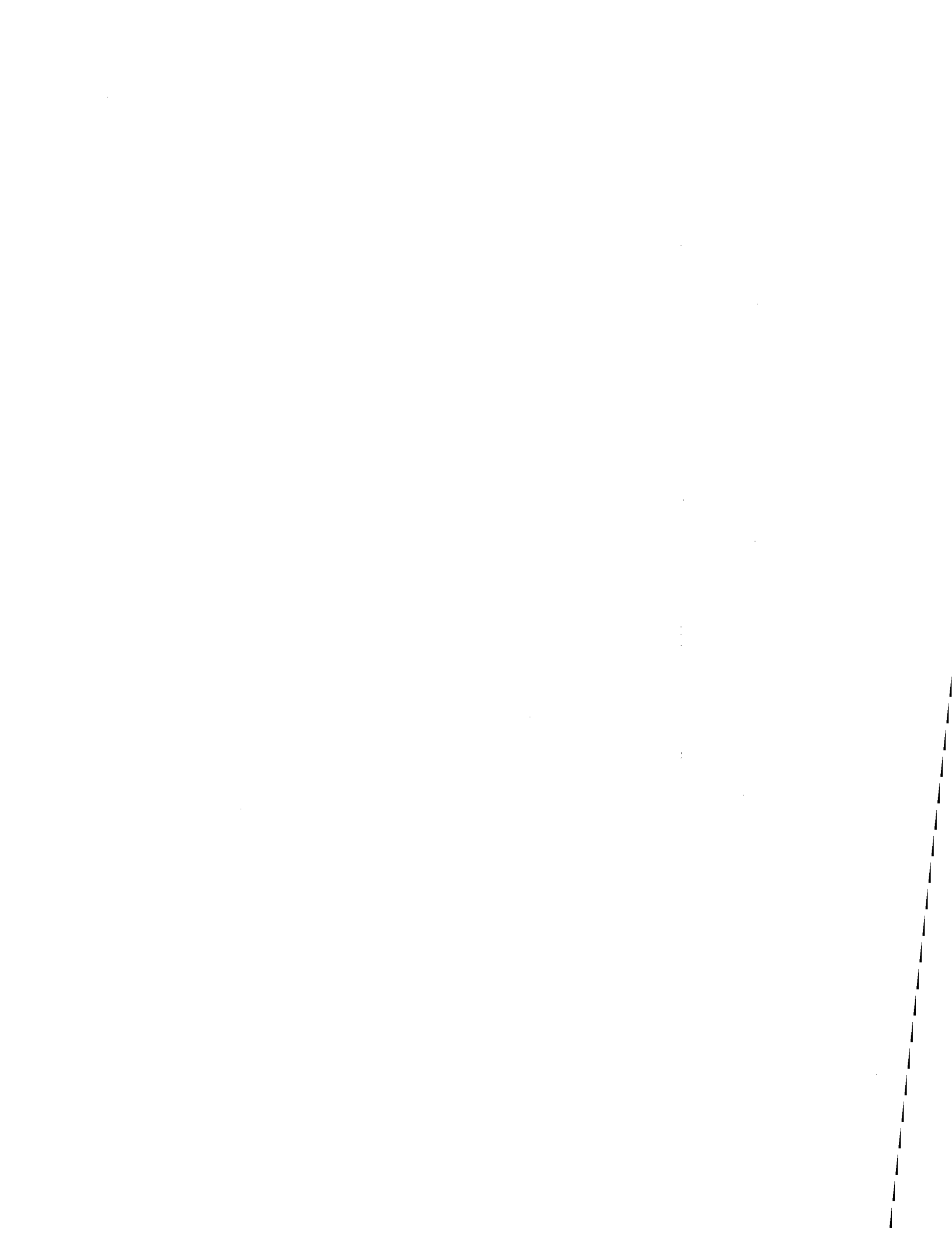
oyster, <u>Crassostrea gigas</u> ; mussel, <u>Mytilus edulis</u>	abnormal shell development; percent survival	48 hours	3
urchins, <u>Strongylocentrotus purpuratus</u> , <u>S. franciscanus</u> ; sand dollar, <u>Dendraster excentricus</u>	percent fertilization	1 hour	4
shrimp, <u>Mysidopsis bahia</u>	percent survival; growth; fecundity	7 days	1
silversides, <u>Menidia beryllina</u>	larval growth rate; percent survival	7 days	1

#### Bioassay References

1. Weber, C.I., W.B. Horning, II, D.J. Klemm, T.W. Neiheisel, P.A. Lewis, E.L. Robinson, J. Menkedick, and F. Kessler (eds.). 1988. Short-term methods for estimating the chronic toxicity of effluents and receiving waters to marine and estuarine organisms. EPA-600/4-87/028. National Technical Information Service, Springfield, VA.
2. Hunt, J.W., B.S. Anderson, S.L. Turpin, A.R. Conlon, M. Martin, F.H. Palmer, and J.J. Janik. 1989. Experimental Evaluation of Effluent Toxicity Testing Protocols with Giant Kelp, Mysids, Red Abalone, and Topsmelt. Marine Bioassay Project. Fourth Report. California State Water Resources Control Board, Sacramento.
3. American Society for Testing Materials (ASTM). 1987. Standard Practice for conducting static acute toxicity tests with larvae of four species of bivalve molluscs. Procedure E 724-80. ASTM, Philadelphia, PA.
4. Dinnel, P.J., J. Link, and Q. Stober. 1987. Improved methodology for sea urchin sperm cell bioassay for marine waters. Archives of Environmental Contamination and Toxicology 16: 23-32.

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\* See Appendix I for definition of terms.



## **APPENDIX A-12**

Discharges of Municipal Solid Waste Policy. State Water  
Board Resolution No. 93-62.

# STATE WATER RESOURCES CONTROL BOARD

## RESOLUTION NO. 93-62

### POLICY FOR REGULATION OF DISCHARGES OF MUNICIPAL SOLID WASTE

#### WHEREAS:

1. **Water quality protection**—The State Water Resources Control Board (State Water Board) and each Regional Water Quality Control Board (Regional Water Board) are the state agencies with primary responsibility for the coordination and control of water quality (California Water Code Section 13001, "WC §13001");
2. **State Policy for Water Quality Control**—The State Water Board is authorized to adopt State Policy For Water Quality Control which may consist of or contain "...principles and guidelines deemed essential by the state board for water quality control" (Authority: WC §§1058, 13140, 13142);
3. **State agency compliance**—All State agencies shall comply with State Policy For Water Quality Control regarding any activities that could affect water quality (WC §13146);
4. **Waste Discharge Requirements**—Regional Water Boards regulate discharges of waste that could affect the quality of waters of the state, including discharges of solid waste to land, through the issuance of waste discharge requirements (WC §13263);
5. **Solid waste disposal**—The State Water Board is directed to classify wastes according to threat to water quality and to classify waste disposal sites according to ability to protect water quality (WC §13172);
6. **Chapter 15**—The State Water Board promulgated regulations, codified in Chapter 15 of Division 3 of Title 23 of the California Code of Regulations (23 CCR §§2510-2601, "Chapter 15"), governing discharges of waste to land. These regulations:
  - a. Contain classification criteria for wastes and for disposal sites;
  - b. Prescribe minimum standards for the siting, design, construction, monitoring, and closure of waste management units;
7. **Federal authority**—The federal Solid Waste Disposal Act, as amended by the Resource Conservation and Recovery Act (42 USC §6901, *et seq.*, "SWDA"), authorizes development of nationwide standards for disposal sites for municipal solid waste [MSW], including criteria for sanitary landfills (SWDA §§1007, 4004, 42 USC §§6907, 6944);
8. **Federal MSW regulations**—On October 9, 1991, the United States Environmental Protection Agency (USEPA) promulgated regulations that apply, in California, to dischargers who own or operate landfills which accept municipal solid waste on or after October 9, 1991, (MSW landfills), regardless of whether or not a permit is issued (Title 40, Code of Federal Regulations [CFR], Parts 257 and 258, "federal MSW regulations"). The majority of the federal MSW regulations become effective on what is hereinafter referred to as the "Federal Deadline" [40 CFR §258.1(e)], currently October 9, 1993;
9. **States required to apply federal MSW regulations**—Each state must "...adopt and implement a permit program or other system of prior approval and conditions to assure that each...[MSW landfill]...within such state...will comply with the...[federal MSW landfill regulations]." State regulations promulgated to satisfy this requirement are subject to approval by USEPA. (SWDA §§4003, 4005, 42 USC §§6943, 6945);
10. **Approved state's authority**—The permitting authority in an "approved state" may approve engineered alternatives to certain prescriptive standards contained in the federal MSW regulations, provided that the alternative meets specified conditions and performance standards (40 CFR 256.21);
11. **State application**—The State Water Board and the Integrated Waste Management Board submitted an application for program approval to the USEPA on February 1, 1993;
12. **Chapter 15 deficiencies**—The State Water Board's Chapter 15 regulations are comparable to the federal MSW regulations. Nevertheless, the USEPA has identified several areas of Chapter 15 which are not adequate to ensure compliance with



certain provisions of the federal MSW regulations, as summarized in Attachment I;

13. **Rulemaking to amend Chapter 15**—There is insufficient time, prior to October 9, 1993, for the State Water Board to amend Chapter 15 to ensure complete consistency with the federal MSW regulations and subsequently for the USEPA to carry out a review of the revised chapter and to render a decision approving California's permit program;
14. **Composite liner(s) needed**—Solid Waste Assessment Test Reports, submitted to Regional Water Boards pursuant to WC §13273, have shown that releases of leachate and gas from MSW landfills that are unlined are likely to degrade the quality of underlying ground water. Research on liner systems for landfills indicates that (a) single clay liners will only delay, rather than preclude, the onset of leachate leakage, and (b) the use of composite liners represents the most effective approach for reliably containing leachate and landfill gas;
15. **Lack of compliance with Chapter 15**—WDRs for many MSW landfills have not been revised to meet the most recent Chapter 15 amendments;
16. **CEQA**—Adoption of this policy is categorically exempt from the provisions of the California Environmental Quality Act (Division 13, commencing with §21000, of the Public Resources Code, "CEQA") because it is an action by a regulatory agency for the protection of natural resources, within the meaning of §15307 of the *Guidelines For Implementation of California Environmental Quality Act* in Title 14 of the California Code of Regulations;
17. **Public notice**—Notice of the State Water Board's proposal to adopt a State Policy for Water Quality Control regarding Regulation of Discharges of Municipal Solid Waste was published on March 31, 1993, and a public hearing on the matter was held on June 1, 1993; and
18. **Reference**—This Policy implements, interprets, or makes specific the following Water Code Sections: §13142, §13160, §13163, and §13172.

**THEREFORE BE IT RESOLVED:**

**I. Implementation of the Chapter 15 and federal MSW regulations:**

- A. **WDR revision**—In order to insure compliance with SWDA §§4003, 4005 (42 USC §§6943, 6945), each Regional Water Board shall henceforth implement in waste discharge requirements for discharges at MSW landfills,

both the Chapter 15 regulations and those applicable provisions of the federal MSW regulations that are necessary to protect water quality, particularly the containment provisions stipulated in Section III of this Policy and the provisions identified in Attachment I to this Policy, and shall revise existing waste discharge requirements to accomplish this according to the schedule provided in Section II of this Policy;

- B. **Alternatives limited**—The Regional Water Board shall not rely upon any exemption or alternative allowed by Chapter 15 if such an exemption or alternative would not be allowed under the federal MSW regulations, nor shall the Regional Water Board waive waste discharge requirements for the discharge of municipal solid waste at landfills;
- C. **Applicability in the absence of useable waters**—Although all other provisions of this Policy would continue to apply, the Regional Water Board shall have the discretion to prescribe requirements for containment systems and water quality monitoring systems that are less stringent than the design and construction standards in this Policy, in the federal MSW regulations, and in Chapter 15 if the Regional Water Board finds that the containment systems satisfy the performance standard for liners in the federal MSW regulations [40 CFR §§258.40(a)(1) and (c)], that the prerequisite for an exemption from ground water monitoring in the federal MSW regulations is satisfied [40 CFR §258.50(b)], and that either of the following two conditions is satisfied:
  1. A hydrogeologic investigation shows that:
    - a. There is no aquifer (i.e., a geological formation, group of formations, or portion of a formation capable of yielding significant quantities of ground water to wells or springs) underlying the facility property; and
    - b. It is not reasonably foreseeable that fluids—including leachate and landfill gas—migrating from the landfill could reach any aquifer or surface water body in the ground water basin within which the landfill is located; or
  2. The ground water in the basin underlying the facility has no beneficial uses and a hydrogeologic investigation shows that it is not reasonably foreseeable that fluids—including leachate and landfill gas—migrating from the landfill could reach any aquifer or surface water body having beneficial uses.

## II. Implementation schedule:

A. **MSW landfills**—By the Federal Deadline (e.g., October 9, 1993), each Regional Water Board shall amend the waste discharge requirements for discharges of waste at all MSW landfills in its region (including discharges to any area outside the actual waste boundaries of an MSW landfill as they exist on that date ["lateral expansion" hereinafter]), to require persons who own or operate such landfills to:

1. Except for the ground water monitoring and corrective action requirements under 40 CFR §§258.50-258.58, comply with all applicable portions of the federal MSW regulations by the Federal Deadline; and
2. Achieve full compliance with Chapter 15 and with the federal ground water monitoring and corrective action requirements under 40 CFR §§258.50-258.58 as follows:

- a. For all MSW landfills that are less than one mile from a drinking water intake (surface or subsurface), by no later than October 9, 1994; and
- b. For all other MSW landfills that have accepted waste prior to the effective date of this Policy, by no later than October 9, 1995;

B. **Proposed MSW landfills**—As of the date of the Federal Deadline, waste discharge requirements for the discharge of waste at all MSW landfills that have not accepted waste as of that date shall ensure full compliance both with Chapter 15 and with the federal MSW regulations prior to the discharge of waste to that landfill.

III. **Containment**—As of the Federal Deadline, discharges of waste to either an MSW landfill that has not received waste as of that date or to a lateral expansion of an MSW landfill unit are prohibited unless the discharge is to an area equipped with a containment system which is constructed in accordance with the standard of the industry and which meets the following additional requirements for both liners and leachate collection systems:

### A. Standards for liners

1. **Post-Federal Deadline construction**—Except as provided in either §III.A.3. (for steep sideslopes) or §III.A.2. (for new discharges to pre-existing liners), after the Federal Deadline, all containment systems shall include a composite liner that consists of an upper synthetic flexible membrane

component (Synthetic Liner) and a lower component of soil, and that either:

### a. Prescriptive Design:

- i. **Upper component**—Has a Synthetic Liner at least 40-mils thick (or at least 60-mils thick if of high density polyethylene) that is installed in direct and uniform contact with the underlying compacted soil component described in paragraph III.A.1.a.ii.; and

- ii. **Lower component**—Has a layer of compacted soil that is at least two feet thick and that has an hydraulic conductivity of no more than  $1 \times 10^{-7}$  cm/sec (0.1 feet/year); or

- b. **Alternative design**—Satisfies the performance criteria contained in 40 CFR §§258.40(a)(1) and (c), and satisfies the criteria for an engineered alternative to the above Prescriptive Design [as provided by 23 CCR §2510(b)], where the performance of the alternative composite liner's components, in combination, equal or exceed the waste containment capability of the Prescriptive Design;

2. **New discharges to liners constructed prior to the Federal Deadline**—Except as provided in §III.A.3. (for steep sideslopes), containment systems that will begin to accept municipal solid waste after the Federal Deadline, but which have been constructed prior to the Federal Deadline, are not required to meet the provisions of §III.A.1. if the containment system includes a composite liner that:

- a. **Prescriptive Design**—Features as its uppermost component a Synthetic Liner at least 40-mils thick (or at least 60-mils if high density polyethylene) that is installed in direct and uniform contact with the underlying materials; and

- b. **Performance**—Meets the performance criteria contained in 40 CFR §§258.40(a)(1) and (c);

3. **Steep sideslopes**—Containment systems installed in those portions of an MSW landfill where an engineering analysis shows, and the Regional Water Board finds, that sideslopes are too steep to permit construction of a stable composite liner that meets the prescriptive standards contained in §III.A.1 or 2. shall include an alternative liner that meets the performance criteria

contained in 40 CFR §§258.40(a)(1) and (c) and that either:

- a. Is a composite system and includes as its uppermost component a Synthetic Liner at least 40-mils thick (or at least 60-mils if high density polyethylene) that is installed in direct and uniform contact with the underlying materials; or
- b. Is not a composite system, but includes a Synthetic Liner at least 60-mils thick (or at least 80-mils if of high density polyethylene) that is installed in direct and uniform contact with the underlying materials; and

**B. Standards for leachate collection**—Include a leachate collection and removal system which conveys to a sump (or other appropriate collection area lined in accordance with §III.A.) all leachate which reaches the liner, and which does not rely upon unlined or clay-lined areas for such conveyance.

### CERTIFICATION

The undersigned, Administrative Assistant to the Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a meeting of the State Water Resources Control Board held on June 17, 1993.

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Maureen Marchè  
Administrative Assistant to the Board

## ATTACHMENT I

### To Resolution No. 93-62

Pursuant to §I.A., in writing or revising the waste discharge requirements for MSW landfills, Regional Water Boards shall implement those portions of the following sections of the federal MSW regulations that either are more stringent than, or do not exist within, Chapter 15.

- o **Floodplains**—40 CFR §§258.11 and 258.16
- o **Wetlands**—40 CFR §258.12
- o **Unstable areas**—40 CFR §§258.15 and 258.16
- o **Run-on/Run-off control systems**—40 CFR §258.26
- o **Liquids acceptance**—40 CFR §§258.28 [esp. §(a)(2)]
- o **Design Criteria**—40 CFR §258.40, according to the provisions of Section III
- o **Well/piezometer performance**—40 CFR §258.51
- o **Ground-water sampling/analysis**—40 CFR §258.53
- o **Monitoring Parameters**—40 CFR §258.54 and Appendix I to Part 258
- o **Constituents of Concern**—40 CFR §258.55 and Appendix II to Part 258
- o **Response to a release**—40 CFR §§258.55 [esp. §(g)(1)(ii, iii)]
- o **Establishing corrective action measures**—40 CFR §§258.56 [esp. §§(c and d)] and 258.57
- o **Ending corrective action program**—40 CFR §258.58 [esp. §(e)]
- o **Closure/post-closure**—40 CFR §§258.60-258.61 [esp. §§258.60(a-g)]
- o **Deed notation**—40 CFR §258.60(i)
- o **Ending post-closure**—40 CFR §258.61 [esp. §§(a and b)]
- o **Corrective action financial assurance**—40 CFR §258.73

## **APPENDIX A-13**

*Deleted.*

## **APPENDIX A-14**

*Deleted.*

## **APPENDIX A-15**

*Deleted.*

## **APPENDIX A-16**

*Deleted.*



## **APPENDIX A-17**

Adopting Amendments to the Water Quality Control Plan  
And Requesting Approval from the State Water  
Resources Control Board, Resolution No. R3-89-04  
amended by Resolution No. R3-2005-0013.

*(Resolution 89-04 amended on September 9, 2005 by Resolution No. 2005-0013)*

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL COAST REGION

RESOLUTION 89-04

ADOPTING AMENDMENTS TO THE WATER QUALITY CONTROL PLAN  
AND REQUESTING APPROVAL FROM  
THE STATE WATER RESOURCES CONTROL BOARD

WHEREAS:

1. The Water Quality Control Plan, Central Coastal Basin (Basin Plan) was approved by the State Water Resources Control Board (State Board) on March 20, 1975.
2. Since March 20, 1975, thirty-seven Basin Plan amendments have been approved by the Regional Water Quality Control Board (Regional Board) and the State Board.
3. Since 1975, several changes in water quality regulations and administrative procedures have occurred.
4. An updated Basin Plan incorporating all previously approved amendments, updated regulations, and procedures is needed.
5. Several significant new Basin Plan amendments are needed:
  - a. Revise PCB and Phthalate Ester objective for all Inland Surface Waters, Enclosed Bays, and Estuaries in the Water Quality Objectives chapter.
  - b. Update "Municipal Wastewater Management Plans" in the Implementation Plan chapter.
  - c. Update "Solid Waste Management" in the Implementation Plan chapter.
  - d. Add "Water Quality Limited Segments" designation in the Plans and Policies chapter.
  - e. Add general toxic or hazardous materials discharge prohibition to all waters in the Plans and Policies chapter.
  - g. Add Regional Board policy for Highway Grooving Residues in the Plans and Policies chapter.

- h. Add Regional Board Policy for Waiver of Regulation of Specific Types of Waste Dischargers in the Plans and Policies chapter.
  - i. Add Water Bodies Needing Intensive Surveillance in the Surveillance and Monitoring chapter.
6. Several additional changes (as described in Attachment "A") are necessary to update the 1975 Basin Plan.
  7. Several minor wording changes are necessary to improve the readability of the Basin Plan.
  8. Drafts of the proposed Basin Plan have been prepared and distributed to interested persons and agencies for review and comment.
  9. Regional Board staff has followed appropriate procedures to satisfy the environmental documentation requirements of both the California Environmental Quality Act, under Public Resources Code Section 21080.5 (Functional Equivalent) and the Federal Clean Water Act of 1977 (PL 92-500 and PL 95-217). The Regional Board finds adoption of these objectives will not have a significant adverse effect on the environment.
  10. Due notice of public hearing was given by advertising in newspapers of general circulation within the Region
  11. On September 8, 1989, and November 17, 1989, in the Salinas City Council Chamber Rotunda, 200 Lincoln Avenue, Salinas, California, and in the Embassy Suites-Edna Room, 222 Madonna Road, San Luis Obispo, California, respectively, after due public notice, the Regional Board received evidence and considered all factors concerning the proposed revisions and amendments to the Plan.

THEREFORE BE IT RESOLVED:

1. All amendments mentioned above and in Attachment "A," will not have a significant adverse impact on the environment and the Executive Officer of the Regional Board is hereby directed to file a Notice of Decision to this effect with Secretary of the Resources Agency.
2. All amendments mentioned above and in Attachment "A" are adopted.
3. Any minor editorial changes to correct data or grammar and/or clarify meaning in the final copy which may not be included in Attachment "A", are also adopted.

4. Staff responses which propose specific Basin Plan changes provided in the Regional Water Quality Control Board letter dated October 12, 1989, are adopted.
5. The State Board is requested to approve the proposed updated Basin Plan with amendments in accordance with Sections 13245 and 13245 of the California Water Code.
6. Upon approval, the State Board is requested to transmit the updated Basin Plan to the U.S. Environmental Protection Agency for approval.

I, WILLIAM R. LEONARD, Executive Officer, do hereby certify the foregoing is a full, true, and correct copy of a resolution adopted by the California Regional Water Quality Control Board, Central Coastal Region, on November 17, 1989.



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Executive Officer

## **APPENDIX A-18**

Recommendation to the State Water Resources Control Board Concerning the Designation of Terrace Point in Santa Cruz County as an Area of Special Biological Significance, Resolution No. R3-76-10.

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL COAST REGION

RESOLUTION NO. 76-10

RECOMMENDATION TO THE STATE WATER RESOURCES  
CONTROL BOARD CONCERNING THE DESIGNATION OF  
TERRACE POINT IN SANTA CRUZ COUNTY AS AN AREA  
OF SPECIAL BIOLOGICAL SIGNIFICANCE

WHEREAS:

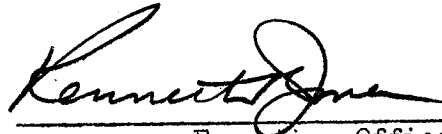
1. The State Water Resources Control Board has adopted a Water Quality Control Plan, Ocean Waters of California;
2. This plan established the concept of designating some ocean waters as Areas of Special Biological Significance to afford special protection for marine life to the extent that waste discharge requirements or other procedures will not insure;
3. Such areas are to be designated by the State Water Resources Control Board after public hearings by the Regional Board and review of the Regional Board's recommendation;
4. Testimony was received by the Central Coast Regional Board concerning the Terrace Point area of Santa Cruz County as an Area of Special Biological Significance at hearings on February 9, 1973 and March 9, 1973;
5. The Regional Board did not include Terrace Point in its list of areas recommended to the State Board for consideration because of insufficient evidence;
6. The State Water Resources Control Board received further testimony regarding Terrace Point as an Area of Special Biological Significance at its hearing on March 21, 1974, but remanded it to the Regional Board for further hearing and recommendation;
7. After due notice, including publication in the Santa Cruz Sentinel, a third hearing was held by the Regional Board on November 19, 1976, pertaining to the designation of Terrace Point as an Area of Special Biological Significance;
8. Testimony for and against designating Terrace Point as an Area of Special Biological Significance was received at that hearing;
9. After considering all testimony received, the hearing panel did agree upon a recommendation to be submitted to the Regional Board.
10. At its regular meeting on December 10, 1976, the Board did receive the recommendation of the hearing panel and did review the record of the hearings concerning this matter;
11. The Board finds that adequate protection of water quality and beneficial uses can be provided through waste discharge requirements, permits, and aforementioned

activities, and that designation of the Terrace Point area as an Area of Special Biological Significance is not warranted;

NOW, THEREFORE, BE IT RESOLVED:

1. The California Regional Water Quality Control Board, Central Coast Region, recommends to the State Water Resources Control Board that Terrace Point not be considered for the designation of Area of Special Biological Significance; and, furthermore,
2. That copies of this resolution and the Board's staff report and copies of all other evidence presented, be transmitted to the State Water Resources Control Board.

I, KENNETH R. JONES, Executive Officer of the California Regional Water Quality Control Board, Central Coast Region, do hereby certify the foregoing is a full, true, and correct copy of a resolution adopted by the California Regional Water Quality Control Board, Central Coast Region, on December 10, 1976.



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Executive Officer

## **APPENDIX A-19**

*Deleted.*



## **APPENDIX A-20**

Regarding Marina County Water District's Petition to Delete the Southern Monterey Bay Discharge Prohibition Zones from the Basin Plan, Resolution No. R3-79-06.

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL COAST REGION

RESOLUTION NO. 79-06

Resolution Regarding Marina County Water District's  
Petition to Delete the Southern Monterey Bay Discharge  
Prohibition Zone from the Basin Plan

WHEREAS, The California Regional Water Quality Control Board, Central Coast Region, (hereafter Regional Board), adopted the Water Quality Control Plan for the Central Coastal Basin (hereafter Basin Plan) on March 25, 1975, pursuant to Section 13240, et. seq. of the California Water Code and,

WHEREAS, The Basin Plan was reviewed and approved by the California State Water Resources Control Board and the United States Environmental Protection Agency; and,

WHEREAS, The Basin Plan prohibits waste discharges to the southern extreme of Monterey Bay, inshore from an imaginary line extending from Point Pinos (36°-38.3' N., 121°-56.0' W.) to the mouth of the Salinas River (36°-44.9' N., 121°-48.3' W.), effective July 1, 1983, and

WHEREAS, the Marina County Water District discharges treated wastewater to the southern Monterey Bay prohibition zone, and

WHEREAS, in April, 1979, Marina County Water District challenged the southern Monterey Bay prohibition zone, as contained in the Basin Plan, and waste discharge requirements and enforcement orders based on this prohibition, and

WHEREAS, during a public hearing on June 18, 1979, the Regional Board received testimony and reconsidered factors which prompted prohibition zone establishment, including:

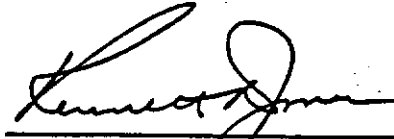
1. Weak ocean currents and sluggish circulation
2. High ammonia concentrations and nutrient build-up
3. Adverse affects on designated Areas of Biological Significance
4. History of beach contamination
5. Importance of water-contact recreation and marine habitat
6. Projected wastewater flow increases
7. Political, social, and economic concerns, and

NOW, THEREFORE, be it resolved, that the Regional Board finds the following:

1. The establishment of the southern Monterey Bay prohibition zone in the Basin Plan was appropriate, based on information available at that time.
2. Data available since Basin Plan adoption supports the southern Monterey Bay discharge prohibition.

3. Amendment of the Basin Plan with respect to the southern Monterey Bay discharge prohibition zone is unwarranted.

I, Kenneth R. Jones, Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of a Resolution duly and regularly adopted by the California Regional Water Quality Control Board, Central Coast Region, on June 18, 1979.



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Executive Officer

## **APPENDIX A-21**

Certification of Santa Cruz County's Wastewater  
Management Program for the San Lorenzo River  
Watershed, Resolution No. R3-87-04.

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL COAST REGION

RESOLUTION NO. 87-04

CERTIFICATION OF SANTA CRUZ COUNTY'S  
WASTEWATER MANAGEMENT PROGRAM  
FOR THE  
SAN LORENZO RIVER WATERSHED

WHEREAS, Chapter 962 of the Statutes of 1986 states it is the intent of the Legislature to assist the San Lorenzo Valley Water District with its cash-flow problem by providing a loan; and,

WHEREAS, one condition of the state making the loan is "the County of Santa Cruz shall agree to undertake a program which will adequately ensure that the use of on-site waste water disposal systems will not pollute waters of the state;" and,

WHEREAS, the County of Santa Cruz developed a multifaceted wastewater management program for the San Lorenzo River Watershed; and,

WHEREAS, the County of Santa Cruz submitted the program to the Regional Board; and,

WHEREAS, the Regional Board has reviewed the program and the progress of its implementation through reports, including periodic presentations by county staff to the Board; and,

WHEREAS, prior to the state making a loan the Regional Board must certify the adequacy of the County's program; and,

WHEREAS, Resolution No. 339-87, "Concerning Continued Implementation of a Wastewater Management Program for the San Lorenzo River Watershed," adopted by the Santa Cruz County Board of Supervisors on May 12, 1987, assures continued implementation of that wastewater management plan; and,

WHEREAS, the wastewater management plan contains the elements necessary to ensure protection of the waters of the state.

THEREFORE BE IT RESOLVED: the Regional Water Quality Control Board, Central Coast Region, certifies Santa Cruz County's Wastewater Management Program for the San Lorenzo Valley is adequate to satisfy the condition for the loan authorized by Chapter 962 of the Statutes of 1986.

I, WILLIAM R. LEONARD, Executive Officer of the California Regional Water Quality Control Board, Central Coast Region, do hereby certify that the foregoing is a full, true, and correct copy of a resolution adopted by the California Regional Water Quality Control Board, Central Coast Region, on June 12, 1987.

  
Executive Officer

## **APPENDIX A-22**

Policy Regarding Disposal of Highway Grooving  
Residues.

**POLICY REGARDING DISPOSAL OF HIGHWAY GROOVING RESIDUES**

1. Each highway grooving residue site shall be approved by the Executive Officer prior to use.
2. Waste Discharge Requirements may be waived, provided the following conditions are met:
  - a. Grooving residues are confined to the trenches without overflow.
  - b. Trenches do not intercept ground water.
  - c. Disposal activities do not occur during the rainy season (December through April).

## **APPENDIX A-23**

Waiver of Regulations of Specific Types of Waste Dischargers.



State of California  
California Regional Water Quality Control Board  
Central Coast Region

April 15, 1983

ITEM: 7

SUBJECT: Review of Staff Procedures Regarding Waiver of Regulation of Specific Types of Waste Discharges.

DISCUSSION: Water Code Section 13263 provides Regional Boards with authority to issue waste discharge requirements for any discharge, other than into a community sewer system, that could affect the quality of the waters of the State. However, Water Code Section 13269 allows the Boards to waive regulation of a specific discharge or specific types of discharges where such action is in the public interest. This paragraph in the code allows flexibility to the Regional Boards so regulatory resources can be directed toward potential problems rather than consumed through regulation of waste discharges that will have no effect on quality of the state's waters.

Historically, staff has made most decisions regarding which discharges to regulate. Those decisions were based upon the size, type, duration, location, and significance of each existing or proposed waste discharge as well as staff resources available. All waivers granted by staff have been conditional and could be terminated at any time. Types of discharges which have received waivers from regulation by staff have usually fallen into one of the categories listed in Appendix A of this agenda item.

A recent opinion from the State Board's Office of Chief Counsel states that only the Regional Board itself can waive regulation of any discharge. One method of complying with this opinion would be for staff to schedule every waste discharge for a hearing before the Regional Board. However, because of limited resources, both Board and staff time must be directed to the more significant water quality problems. There are hundreds of waste discharges in the Region which have little or no impact on water quality. Many discharges are regulated through development of Best Management Practices rather than waste discharge requirements. For scattered sources of relatively minor quantities of pollutants, this management by exception is a more cost-effective method of regulation.

In order to meet the terms of the legal opinion and still effectively use resources that are available, the Executive Officer proposes the following procedure:

A proposed discharge or an existing unregulated discharge, which can be categorized as one of the types of discharges shown on the list in Appendix A, will be evaluated by staff. Discharges without perceivable significant impacts on water quality or public health will receive a tentative waiver from staff. With some exceptions, these tentative waivers will be reported to the Board on its next available agenda. Regional Board will be requested to ratify the staff's preliminary decisions and thus the Board can grant waivers from direct regulation generally on a case-by-case basis. Exceptions to this procedure are those types of discharge marked by an asterisk. These discharges are too small, insignificant, or numerous to list on the Board's agenda; or they are discharges for which regulating authority has been delegated by the Regional Board. For example, Regional Board Resolution 82-09 establishes applicable criteria for individual on-site sewage disposal systems. When a valid memorandum of understanding exists between the Regional Board and the local agency, permitting authority is delegated to the local agency.

Those dischargers which (1) cannot be categorized as one of the types of discharges on the attached list, or (2) may have significant water quality impacts (e.g., due to low flow rate of receiving water, or unique location of discharge), or (3) where any questions or uncertainty concerning conditions or facts remain, will be required to submit a Report of Waste Discharge with appropriate filing fee, and proposed requirements will be brought to the Board for consideration under normal procedures. After evaluating the facts, the Board may in some cases still determine that a waiver of direct regulation is appropriate.

Where waste discharge requirements have been issued by the Regional Board and have not expired, a waiver of that regulation cannot be obtained without a decision by the Board following a hearing. Thus, the procedure described above cannot be used to modify any existing order of the Board during the life of the permit. When a permit expires, staff will follow the procedure outlined above. Past self-monitoring reports and inspection reports will be used in evaluating the need for permit renewal. If staff determines that a tentative waiver is appropriate, that recommended action will be subject to Board ratification.

**ATTACHMENT:** Appendix A

**RECOMMENDATION:** Unless the Regional Board objects, staff will operate as described above.

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL COAST REGION

TYPES AND NATURE OF WASTE DISCHARGES  
WHICH WILL BE CONSIDERED  
FOR WAIVER OF REGULATION

<u>Type of Waste Discharge</u>	<u>Limitations</u>
1. Air conditioner, cooling and elevated temperature waters	Discharged to storm drains, to land, or in small volumes which will not change temperature of receiving water more than one degree C.
2. Drilling muds	<p>Discharged to sump with at least two feet of freeboard. Sump must be dried by evaporation or pumping. Drilling muds may remain in sump only if discharger demonstrates mud is non-toxic. Sump area shall be restored to preconstruction state within sixty (60) days of completion or abandonment of well.</p> <p>Clean, oil-free, freshwater drilling mud removed from the oil well drilling operation prior to the time the first production casing is installed.</p>
3. Oilfield waste materials	Clean oil not mixed with contaminants such as salt brines or toxic materials, (Reference: Staff Guidelines) used for beneficial purposes such as dust control, weed control and mosquito abatement where oil cannot reach State waters.
4. Minor dredge operations	When operation is short-term and spoil is nontoxic, and discharged to land.
5. Group 3 solid wastes	Small-scale operations using good disposal and erosion control practices.
*6. Test pumpings of fresh water wells	When pollutants are neither present nor added.
7. Storm water runoff	Where no water quality problems are contemplated and no federal NPDES permit is required.
*8. Erosion from construction projects	Where Best Management Practice (BMP) plans have been formulated and implemented or the local entity has an approved program for implementing BMP's (Reference: Resolution No. 79-09).

9. Pesticide rinse waters from applicators  
Where discharger complies with State Board's Pesticides Guidance Document, (January, 1982)
10. Confined animal wastes  
Where discharger complies with the Basin Plan and no federal NPDES permit is required.
11. Minor stream channel alterations and suction dredging  
Where regulated by Department of Fish and Game conditions.
12. Short-term sand and gravel operations  
Operations where washwaters are confined to land.
13. Metals mining operations  
Operations confined to land where toxic materials are not used in recovery operations.
- \*14. Swimming pool discharges  
Where adequate dilution exists to offset chlorine toxicity or where beneficial uses will not be affected.
15. Food processing wastes spread on land  
Small, seasonal, confined to land, and removed from populated areas.
16. Agricultural commodity wastes  
Small, seasonal, confined to land, and removed from populated areas.
17. Industrial wastes utilized for soil amendments  
Where industry certifies nontoxic and non-hazardous content and BMP for agricultural application used.
- \*18. Timber harvesting  
Operating under approved Timber Harvest Plan.
19. Minor hydro projects  
Operating under water rights permit from State Water Resources Control Board or Fish and Game conditions.
20. Irrigation return water  
Where sediment meets Basin Plan turbidity objectives and discharge is not toxic fish or wildlife. (Exempted from NPDES permit as per consolidated regulations)
- \*21. Project where application for Water Quality Certification is required  
Where project (normally minor construction) is not expected to have a significant water quality effect, and project complies with Fish and Game conditions.

22. Brine disposal  
To ocean without toxic constituents or to impermeable ponds.
- \*23. Individual sewage disposal systems  
Where project is required to meet standard criteria of county or city that is implementing Basin Plan requirements pursuant to MOU, or an individual project that complies with Basin Plan.
24. Treatment and disposal systems for sanitary waste from small community, institutional, commercial, industrial operations.  
Small community systems (serving five or less residential units) or institutional, commercial, or industrial systems (less than 2500 gallons per or day) with subsurface disposal, regulated by local agency that is implementing the Basin Plan through MOU with Regional Board, or an individual project that complies with the Basin Plan.
25. Flow-thru seawater systems and aquacultural operations.  
Where no water quality problems are anticipated and no federal NPDES permit is provided.
- \*26. Injection wells  
Where waste is produce water (CDOG/SWRCB MDA)

\*The Board will not be requested to ratify staff waivers for these discharge types.

## **APPENDIX A-24**

*Deleted.*

## **APPENDIX A-25**

Appreciation for Discharger Compliance, Resolution No.  
R3-93-04.

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL COAST REGION**

**81 Higuera Street, Suite 200  
San Luis Obispo, CA 93401-5427**

**RESOLUTION NO. 93-04**

**APPRECIATION FOR DISCHARGER COMPLIANCE**

**WHEREAS, the California Regional Water Quality Control Board, Central Coast Region, regulates discharges to surface and ground waters in the region through implementation of increasingly complex laws and regulations; and**

**WHEREAS, the dischargers in the region have increasing responsibilities and costs due to greater complexity of environmental regulatory compliance; and**

**WHEREAS, in spite of these problems, the vast majority of regulated dischargers do an excellent job of protecting water quality and complying with regulations; and**

**WHEREAS, prevention of pollution is much more cost effective and protects resources more effectively than cleanup; and**

**WHEREAS, Cal/EPA has stated goals which include regulatory streamlining as well as building and maintaining the capability to achieve environmental protection, given fiscal constraints.**

**NOW, THEREFORE BE IT RESOLVED, the region's regulated dischargers are commended for their excellent overall compliance record and continued efforts to protect water quality and public health in the face of economic difficulties.**

**THEREFORE BE IT FURTHER RESOLVED, the Regional Board will continue its endeavor to achieve the Board's mission of water quality protection and improvement, at the most cost effective manner to society, via the following:**

- 1. The Board will maintain a significant level of field surveillance with a primary goal of early detection of threats to water quality and needed corrective actions, in addition to verification of on-going compliance with requirements.**

- 2. The Board will require dischargers to do what is necessary for water quality protection and regulatory compliance, without asking for more than what is needed to do the job. Where applicable, general permits or waivers of requirements will be used.**

- 3. In situations where staff is asking for discharger actions that go beyond regulatory minima (e.g., areas of regulatory ambiguity relying more on professional judgement, or where resources require protection beyond bare regulatory minima) the Board's staff will provide justification for its requests.**

- 4. Staff will request technical and monitoring reports to the extent that they are required by the situation and will ensure that the burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports.**

- 5. Staff will try to consolidate requests and encourage dischargers to consolidate reports or cross reference reports to accomplish reporting in the most cost effective manner. Time schedules may be adjusted to accommodate this goal so long as water quality or public health protection are not compromised.**

**THEREFORE BE IT FURTHER RESOLVED, that the State Water Resources Control Board is asked to consider the above listed principles in its communications with the Regional Board and dischargers.**

**I, WILLIAM R. LEONARD, Executive Officer, do hereby certify the foregoing is a full, true, and correct copy of a Resolution adopted by the California Regional Water Quality Control Board, Central Coast Region, on May 14, 1993.**

  
EXECUTIVE OFFICER

May 14, 1993



## **APPENDIX A-26**

Support Material for Calculating Adjusted Sodium  
Absorption Ratio (SAR) Area.

TABLES FOR CALCULATING pHc VALUES OF WATERS

pHc can be calculated, using the table below;  $pHc = (pK_2 - pK_1) + p(Ca+Mg) + pAlk$  where  $pK_2 - pK_1$  is obtained from Ca+Mg+Na  
 $p(Ca+Mg)$  " " " Ca+Mg  
 $pAlk$  " " "  $CO_3+HCO_3$

Tables for Calculation pHc

Conct. Ca+Mg+Na (me/l)	$pK_2 - pK_1$	Conct. Ca+Mg (me/l)	$p(Ca+Mg)$	Conct. $CO_3+HCO_3$ (me/l)	$pAlk$
.5	2.11	.05	4.60	.05	4.30
.7	2.12	.10	4.30	.10	4.00
.9	2.13	.15	4.12	.15	3.82
1.2	2.14	.2	4.00	.20	3.70
1.6	2.15	.25	3.90	.25	3.60
1.9	2.16	.32	3.80	.31	3.51
2.4	2.17	.39	3.70	.40	3.40
2.8	2.18	.50	3.60	.50	3.30
3.3	2.19	.63	3.50	.63	3.20
3.9	2.20	.79	3.40	.79	3.10
4.5	2.21	1.00	3.30	.89	3.00
5.1	2.22	1.25	3.20	1.25	2.90
5.8	2.23	1.58	3.10	1.57	2.80
6.6	2.24	1.98	3.00	1.98	2.70
7.4	2.25	2.49	2.90	2.49	2.60
8.3	2.26	3.14	2.80	3.13	2.50
9.2	2.27	3.90	2.70	4.0	2.40
11	2.28	4.97	2.60	5.0	2.30
13	2.30	6.30	2.50	6.3	2.20
15	2.32	7.90	2.40	7.9	2.10
18	2.34	10.00	2.30	9.9	2.00
22	2.36	12.50	2.20	12.5	1.90
25	2.38	15.80	2.10	15.7	1.80
29	2.40	19.80	2.00	19.8	1.70
34	2.42				
39	2.44				
45	2.46				
51	2.48				
59	2.50				
67	2.52				
76	2.54				

Example: To calculate adj.SAR of water from

$$adj.SAR = \frac{Na}{\sqrt{\frac{Ca+Mg}{2}}} [1 + (8.4 - pHc)]$$

With report of water analysis

Na = 3.5 me/l  
 Ca+Mg = 1.0 me/l  
 Ca+Mg+Na = 4.5 me/l  
 $CO_3+HCO_3$  = 3.0 me/l

$pHc = 2.21 + 3.30 + 2.5 = 8.01$  (from tables)

$$adj.SAR = \frac{3.5}{\sqrt{1/2}} [1 + (8.4 - 8.01)] = 4.95 (1 + .39)$$

adj.SAR = 6.88

NOTE: Values of pHc above 8.4 indicate tendency to dissolve lime from soil through which the water moves; values below 8.4 indicate tendency to precipitate lime from waters applied.

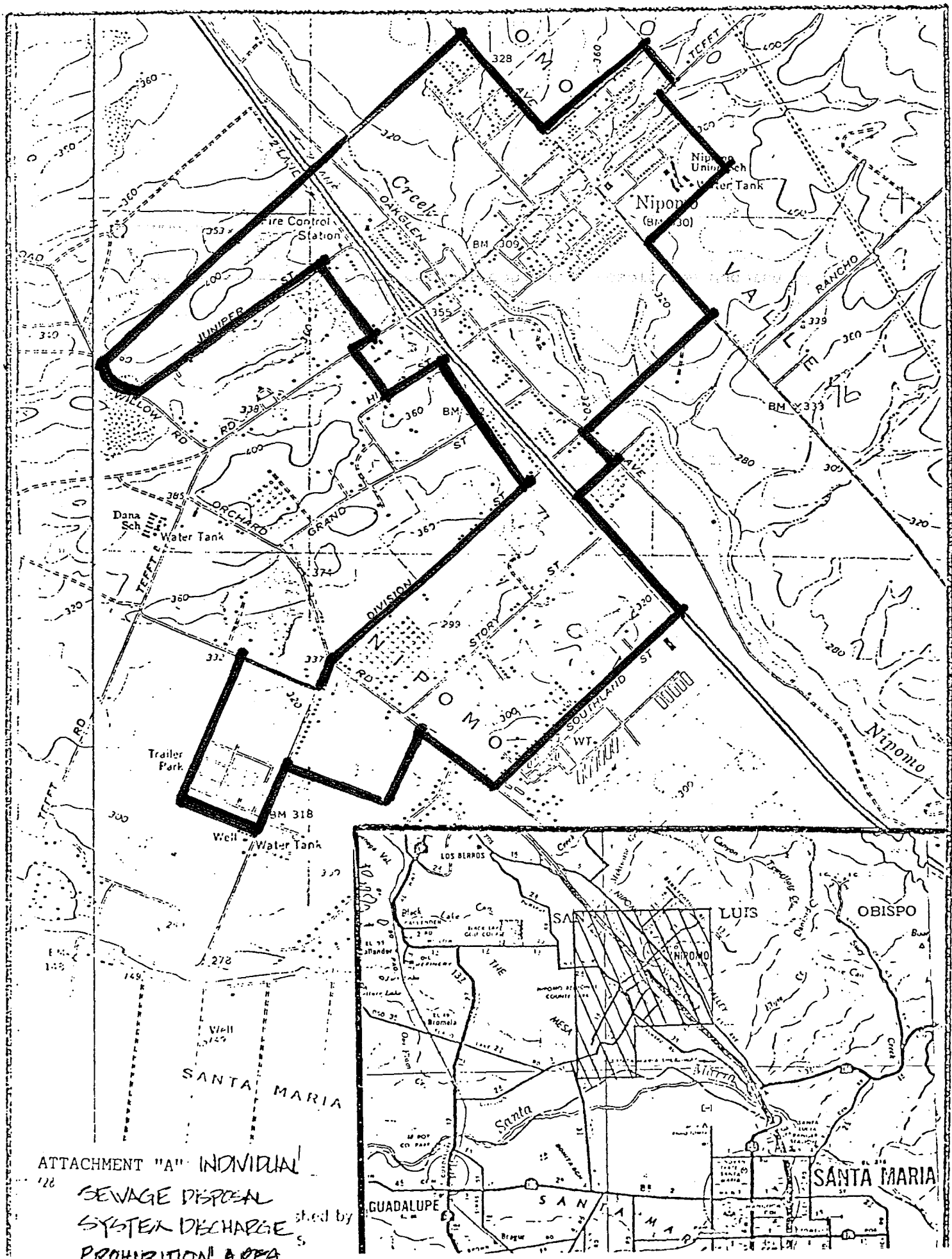
(ref: L.V. Wilcox, U.S. Salinity Laboratory, mimeo Dec. 30, 1966)

## **APPENDIX A-27**

Nipomo Individual Sewage Disposal System Prohibition  
Area Description.

NIPOMO INDIVIDUAL SEWAGE DISPOSAL SYSTEM PROHIBITION #1A

BEGINNING at the point of the southernmost property corner of Assessor's Parcel Number (APN) 92-331-8 near the intersection of Southland Street and Orchard Road; thence north-easterly along the northerly boundary line at Southland Street to intersect the easterly boundary line of U.S. Highway 101; thence northwesterly along said line to the westernmost property corner of APN 92-301-12; thence along a bearing approximately N 48° 15' to intersect the easterly boundary line of Oakglen Avenue; thence northwesterly along said line to the southerly boundary line of Division Street; thence along an extension of said line to the easterly boundary line of Thompson Avenue; thence northwesterly along said line to the south property corner of APN 90-081-10; thence northeasterly along southeastern boundary of said parcel to the east property corner; thence northwesterly along an extension of the westerly boundary line of Cedar Street to the northerly boundary line of Tefft Street; thence northeasterly along said line to the easternmost property corner of APN 90-371-58; thence northwesterly along an extension of the boundary of said parcel to the southerly boundary line of Chestnut Street; thence southwesterly along said line to the westerly boundary line of Thompson Avenue; thence northwesterly along said line to the easternmost property corner of APN 90-151-13; thence along a bearing approximately S 48° W to intersect the easterly boundary line of Willow Road; thence southeasterly along said line to the southerly boundary line of Juniper Street; thence northeasterly along said line to the westernmost property corner of APN 92-131-06; thence along a bearing S 34° 30'E to the southerly boundary line of Tefft Street; thence southwesterly along said line to the west corner of APN 92-132-34; thence along a bearing of S 34° 30'E to the southerly boundary line of Hill Street; thence northeasterly along said line to the west corner of APN 92-133-26; thence along a bearing of S 34° 30'E to intersect the northerly boundary line of Division Street; thence southwesterly along said line to the easternmost property corner of APN 92-172-02; thence along a bearing approximately N 67° 28'W to the northernmost property corner of APN 92-454-20; thence along a bearing approximately S 22° 26'W to the westernmost property corner of APN 9-111-25; along a bearing approximately S 67° 28'E to intersect the easterly boundary line of Division Street; thence northeasterly along said line to the westernmost property corner of APN 92-181-13; thence along a bearing approximately S 64° 33'E to the southernmost property corner of APN 92-181-13; thence along a bearing approximately N 37° 30'E to the easterly boundary line of Orchard Road; thence southeasterly along said line to the true POINT OF BEGINNING.



ATTACHMENT "A" INDIVIDUAL  
 SEWAGE DISCHARGE  
 SYSTEM DISCHARGE PROHIBITION AREA

## **APPENDIX A-28**

*Deleted.*

## **APPENDIX A-29**

*Deleted.*

## **APPENDIX A-30**

Los Osos Baywood Park Individual and Community  
Sewage Disposal System Prohibition Area, Resolution  
No. R3-83-13.



CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL COAST REGION

RESOLUTION NO. 83-13

Revision and Amendment of Water Quality Control  
Plan by the Addition of a Prohibition of Waste  
Discharge from Individual Sewage Disposal  
Systems Within the Los Osos/Baywood Park Area,  
San Luis Obispo County

WHEREAS, the California Regional Water Quality Control Board, Central Coast Region (hereafter Regional Board), adopted the Water Quality Control Plan for the Central Coastal Basin (hereafter Basin Plan) on March 14, 1975; and,

WHEREAS, the Regional Board, after notice and public hearing in accordance with Water Code Section 13244, periodically revises and amends the Basin Plan to ensure reasonable protection of beneficial uses of water and prevention of pollution and nuisance; and,

WHEREAS, in protecting and enhancing water quality, the Basin Plan specifies certain areas where the discharge of waste, or certain types of waste, is prohibited; and,

WHEREAS, Article 5, Chapter 4, Division 7, of the California Water Code defines criteria for such prohibition areas (Section 13240 et seq.); and,

WHEREAS, Los Osos/Baywood Park is an unincorporated community, with a 1980 population of 10,933 persons located south of the City of Morro Bay, in San Luis Obispo County; and,

WHEREAS, current zoning will accommodate a population in excess of 27,000 people and an average residential lot size of about 6600 ft<sup>2</sup>; and,

WHEREAS, on-site soil absorption or evapotranspiration systems are the sole means of wastewater disposal in the Los Osos/Baywood Park area; and,

WHEREAS, the Los Osos/Baywood Park area soil permeability is rapid and there are substantial areas with high groundwater; and,

WHEREAS, the majority of lots are too small to provide adequate dispersion of individual sewage disposal system effluent; and,

WHEREAS, the San Luis Obispo County Environmental Health Department has provided documentation concerning the problem of liquid waste disposal in the Los Osos/Baywood Park area; and,

WHEREAS, the County of San Luis Obispo is preparing an environmental impact report (EIR) in accordance with the California Environmental Quality Act and a project report that identifies adverse environmental impacts from continued use of septic tanks in the Los Osos/Baywood Park area and discusses alternatives to existing wastewater management practices; and,

WHEREAS, "Los Osos-Baywood Park/Phase I Water Quality Management Study" cites conditions which constitute contamination and pollution as defined in Section 13050 of the California Water Code; and,

WHEREAS, chemical analyses of wells in Los Osos/Baywood Park indicates 38% of the shallow wells tested in the Phase I study, taking water from the Old Dune Sands deposits portion of the aquifer, contain nitrate concentrations which exceed State Health Department Drinking Water Standards of 45 milligrams per liter; and,

WHEREAS, bacterial analyses of 42 wells tested in the Phase I study resulted in 26 wells indicating total coliform in violation of State Health Drinking Water Standards, and 2 wells indicating fecal coliform in violation of Basin Plan limits for groundwater; and,

WHEREAS, surface water bacterial analyses tested in the Phase I study indicated total and fecal coliform levels exceeding Basin Plan recommended limits for water contact recreation (REC-1); and,

WHEREAS, a letter from the California Health and Welfare Agency, Department of Health Services, states their concerns regarding the high nitrate levels in the waters of Los Osos/Baywood Park area, and recommends adequate measures be taken to correct the nitrate problems to bring the waters into compliance with California Drinking Water Standards; and,

WHEREAS, a letter from the San Luis Obispo County Health Agency Director cites violation of the public health limit for nitrates and recommends elimination of shallow groundwater usage and adoption of a discharge prohibition; and,

WHEREAS, the Regional Board is obligated to include a program of implementation for achieving water quality objectives in its Basin Plan; and,

WHEREAS, present and anticipated future beneficial uses of Los Osos/Baywood Park creeks include recreation and aquatic habitat; and,

WHEREAS, Los Osos Basin groundwaters are suitable for agricultural, municipal, domestic, and industrial water supply; and,

WHEREAS, a Regional Board staff report finds beneficial uses of Los Osos ground and surface waters are adversely affected by individual sewage disposal system discharges, there appears to be a trend of increasing degradation, and public health is jeopardized by occurrences of surfacing effluent; and,

WHEREAS, drafts of proposed revisions and amendments of the Basin Plan, prohibiting discharges from Los Osos/Baywood Park individual sewage disposal systems, have been prepared and provided to interested persons and agencies for review and comment; and,

WHEREAS, Regional Board staff has prepared documents and followed appropriate procedures to satisfy the environmental documentation requirements of both the California Environmental Quality Act, under Public Resources Code Section 21080.5 (Functional Equivalent), and the Federal Clean Water Act of 1977 (PL 92-500 and PL 95-217), and the Regional Board finds adoption of this prohibition area will not have a significant adverse effect on the environment; and,

WHEREAS, on September 16, 1983, in the San Luis Obispo City Council Chambers, 990 Palm Street, San Luis Obispo, California, after due notice, the Regional Board conducted a public hearing at which evidence was received pursuant to Section 13281 of the California Water Code concerning the impact of discharges from individual sewage disposal systems on water quality and public health; and,

WHEREAS, pursuant to Section 13280 of the California Water Code, the Regional Board finds that discharges of wastes from new and existing individual disposal systems which utilize subsurface disposal in the affected area will result in violation of water quality objectives; will impair beneficial uses of water; will cause pollution, nuisance, or contamination; and will unreasonably degrade the quality of waters of the State; and,

WHEREAS, the Regional Board finds the aforesated conditions in need of remedy to protect present and potential beneficial uses of water and to prevent pollution and nuisance.

NOW, THEREFORE, BE IT RESOLVED, that the Water Quality Control Plan, Central Coastal Basin, be amended as follows:

Page 5-66, after Item 7, following the legal description for Pasatiempo Pines (added by Resolution 83-09), insert the following prohibitions:

"8. Discharges of waste from individual and community sewage disposal systems are prohibited effective November 1, 1988, in the Los Osos/ Baywood Park area, and more particularly described as:

"Groundwater Prohibition Zone

(Legal description to be provided for area prescribed by Regional Board).

"Failure to comply with any of the compliance dates established by Resolution 83-13 will prompt a Regional Board hearing at the earliest possible date to consider adoption of an immediate prohibition of discharge from additional individual and community sewage disposal systems."

Discharges from individual or community systems within the prohibition area in excess of an additional 1150 housing units (or equivalent) are prohibited, commencing with the date of State Water Resources Control Board approval.

BE IT FURTHER RESOLVED, that the above area is consistent with the recommendations of the staff report as shown on "Attachment A."

BE IT FURTHER RESOLVED, that the Regional Board does intend standard exemption criteria, first paragraph of Page 5-67 of the Basin Plan, to apply to this action.

BE IT FURTHER RESOLVED, that compliance with the above prohibition of existing individual or community sewage disposal systems shall be achieved according to the following time schedule:

<u>Task</u>	<u>Compliance Date</u>
Begin Design	November 1, 1984
Complete Design	November 1, 1985
Obtain Construction Funding	December 1, 1985
Begin Construction	April 1, 1986
Complete Construction	November 1, 1988

BE IT FURTHER RESOLVED, that reports of compliance or noncompliance with schedules shall be submitted to the Regional Board within 14 days following each scheduled date unless otherwise specified, where noncompliance reports shall include a description of the reason, a description and schedule of tasks necessary to achieve compliance, and an estimated date for achieving full compliance.

BE IT FURTHER RESOLVED, the County will continue a monitoring program, approved by the Regional Board staff, that will monitor ground water quality within the prohibition boundaries as set forth in this resolution, and also a monitoring program which covers areas outside the prohibition boundaries but within the urban reserve line as shown in Attachment A.

BE IT FURTHER RESOLVED, that the Regional Board has determined this action will not have a significant adverse impact on the environment and the Executive Officer of the Regional Board is hereby directed to file a Notice of Decision to this effect with the Secretary of the Resources Agency.

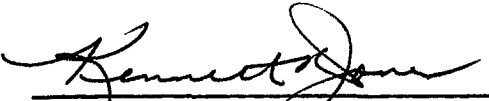
BE IT FURTHER RESOLVED, that the State Water Resources Control Board is hereby requested to amend forthwith the Clean Water Grant Project Priority List to recognize the necessary structural solution for Los Osos/Baywood Park as a Priority "A" project.

BE IT FURTHER RESOLVED, that if the Board holds a hearing and adopts an immediate prohibition as described above, the prohibition is effective as of the date the Regional Water Quality Control Board adopts a prohibition of discharge from additional individual and community sewage disposal systems.

BE IT FURTHER RESOLVED, the Executive Officer of the Regional Board is hereby directed to submit this revision of the Basin Plan to the State Water Resources Control Board for approval pursuant to Section 13245 of the California Water Code.

BE IT FURTHER RESOLVED, upon approval by the State Water Resources Control Board, Chapter 5 of the Water Quality Control Plan is revised by the addition of the above prohibition.

I, KENNETH R. JONES, Executive Officer of the California Regional Water Quality Control Board, Central Coast Region, do hereby certify the foregoing is a full, true, and correct copy of a Resolution adopted by the California Regional Water Quality Control Board, Central Coast Region, on September 16, 1983.

  
Executive Officer



## **APPENDIX A-31**

Preliminary List of Potential Toxic Hot Spots.

**PRELIMINARY LIST OF  
POTENTIAL  
TOXIC HOT SPOTS  
REGION 3**

Water Body	Segment	Known or Potential	Constituents	Supporting Information
Carmel Bay	Estuary and Bay	Potential	Silver, Zinc, cadmium, in shellfish	SMW 1978-79, 1983-89, 1991 TSM 1988 Carmel Valley Wastewater Study, HPLMD, 1981 (at Cal Poly Library) Wastewater Monitoring Program, Carmel Sanitation District, 1981 Carmel WTP NPDES monitoring
Santa Cruz Harbor	same	Potential	Cadmium and Copper	SMW 1980-81, 1989-90 Monterey County Bacteria monitoring, 1981-89 Santa Cruz WTP NPDES monitoring
Santa Barbara Harbor	same	Potential	Mercury, zinc, copper in shellfish	SMW 1988-90 RWOCB Bacteria Study 1988 Santa Barbara WTP NPDES monitoring RWOCB Bacteria Study 1992
San Luis Harbor	same	Potential	Possible metals and hydrocarbons from oil facilities	SMW 1983-91 Avila NPDES Permit monitoring (County Water District) Unocal Pipeline Investigation Reports (Dames & Moore), Avila Facility
San Luis Creek	Estuary	Potential	Bacteria, Sulfur, pesticides, fertilizers	SMW 1989-92 SLO Creek Restoration Plan, SLO County Land Conservancy, 1988 SLO Creek Water Quality Study, 1986 RWOCB Nutrient Study, 1983 DWR Water Quality Survey 1980 RWOCB Prop 65 Sampling, year? Invertebrate and Toxicity Testing, year? TSM 1989-90 San Luis Obispo WTP NPDES monitoring
Monterey Bay	Monterey Harbor	Potential	Lead in shellfish and sediments Possible TBT in sediments	SMW 1978-89 RWOCB report 1988 IT Corp report 1990 (Southern Pacific Railroad lead cleanup) TSM 1987-90
Morro Bay	same	Potential	Possible pesticides, bacteria, metals, TBT	DWS report 1985 Morro Bay WTP NPDES monitoring SMW 1978-90 RWOCB report 1986 PG&E Morro Bay NPDES monitoring



**PRELIMINARY LIST OF  
POTENTIAL  
TOXIC HOT SPOTS  
REGION 3**

Water Body	Segment	Known or Potential	Constituents	Supporting Information
Monterey Bay	Elkhorn Slough	Potential	Pesticides in shellfish	SMW 1979-89 PG&E Moss Landing NPDES Permit monitoring TSM 1988 DHS Shellfish Study, 1989 SURCB/EPA Water Quality Study, 205j study, date ?
Monterey Bay	Moss Landing Harbor	Potential	Pesticides & bacteria in shellfish, TBT	SMW 1984, 1987-89 PG&E Moss Landing NPDES monitoring TSM 1988-90
Goleta Slough/ Estuary	same	Potential	Bacteria in shellfish & copper in water, Metals in sediments	Goleta Sanitary District NPDES monitoring SMW 1988-90 TSM 1988-89 RWQCB ag drain study 1988
Monterey Bay	Harkins Slough	Potential	Pesticides in fish and shellfish	SMW 1987-88 TSM 1985-86, 1988
Monterey Bay	Moro Cojo Slough	Potential	Pesticides in shellfish	SMW 1983, 1989
Monterey Bay	Tembladero Slough	Potential	Pesticides in fish	TSM 1983-84
Salinas River	Salinas River Lagoon	Potential	Pesticides in fish and shellfish	SMW 1984 TSM 1983 Biotic Assessment Salinas River Lagoon, Harvey and Stanley, 1988 Salinas River Lagoon Study, for MRWPCA by Ecomar, 1982 Lower Salinas River Ecological Study, Engineering Science, 1980 DHS Sanitary Eng. Investigation, Lower Salinas River, Rec. Canal, and Blanco Drain, 1971

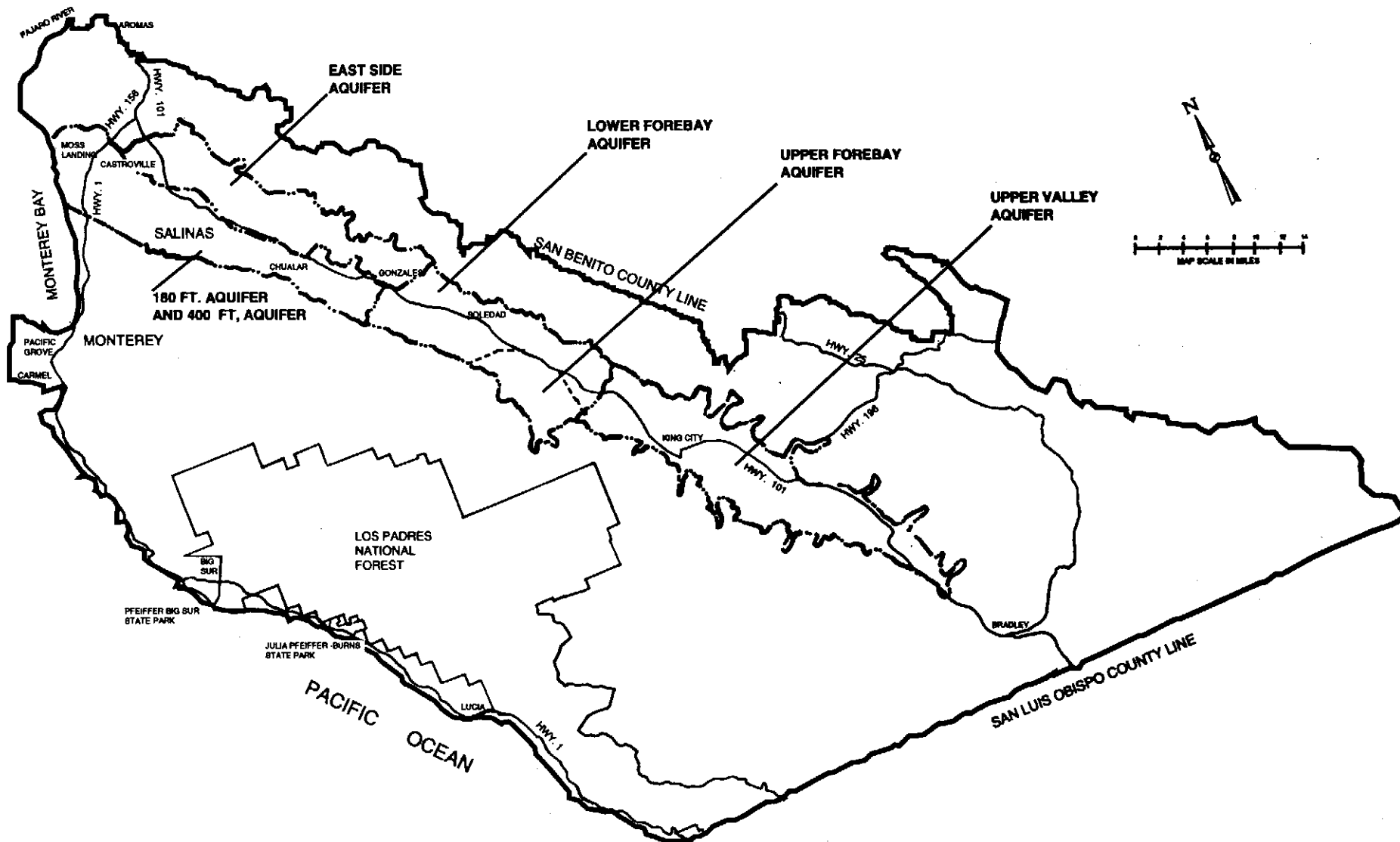
PRELIMINARY LIST OF  
**POTENTIAL**  
 TOXIC HOT SPOTS  
 REGION 3

Water Body	Segment	Known or Potential	Constituents	Supporting Information
Monterey Bay	Espinosa Slough & Salinas Rec. Canal	Potential	Pesticides in fish and shellfish	SMW 1984-88 TSM 1984-88 DHS Sanitary Eng. Investigation, Lower Salinas River, Rec. Canal, and Blanco Drain, 1971 Abbot Street Properties NPDES monitoring Christian Salveson NPDES monitoring Shippers Development Co. NPDES monitoring
Salinas River	Old Salinas River Estuary	Potential	Pesticides in fish and shellfish	SMW 1984-85 TSM 1982-83 Biotic Assessment of Old Salinas River & Tembladero Slough, Harvey and Stanley, 1988
Monterey Bay	Watsonville Slough & Pajaro Slough	Potential	Pesticides in fish and shellfish	SMW 1983-84, 1986, 1988 TSM 1982, 1984-86, 1988

mt/THS.lst/E

## **APPENDIX A-32**

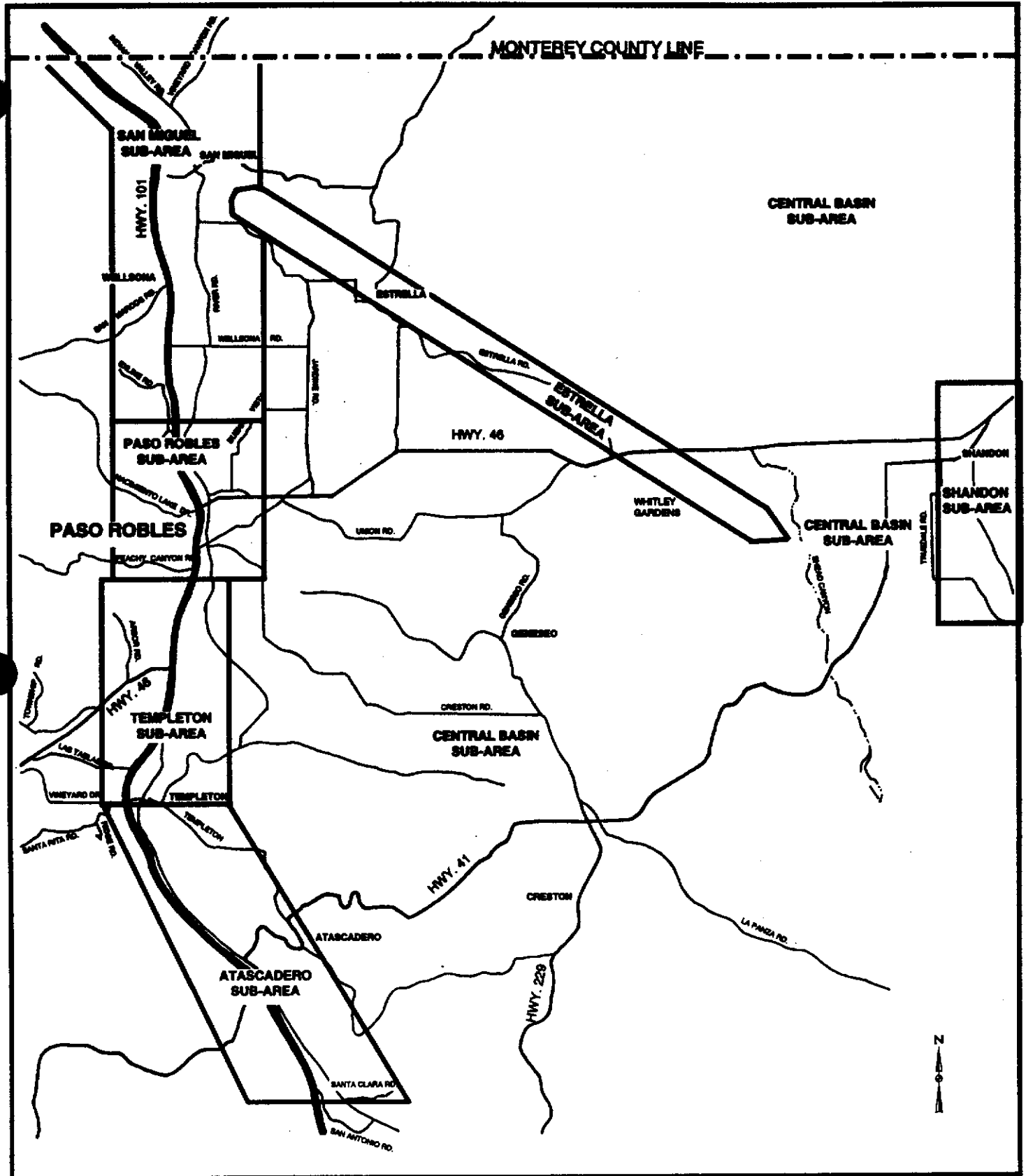
Salinas Groundwater Basin and Sub-Areas.



**SALINAS  
GROUND WATER  
SUB-AREAS**

## **APPENDIX A-33**

Paso Robles Groundwater Basin and Sub-Areas.

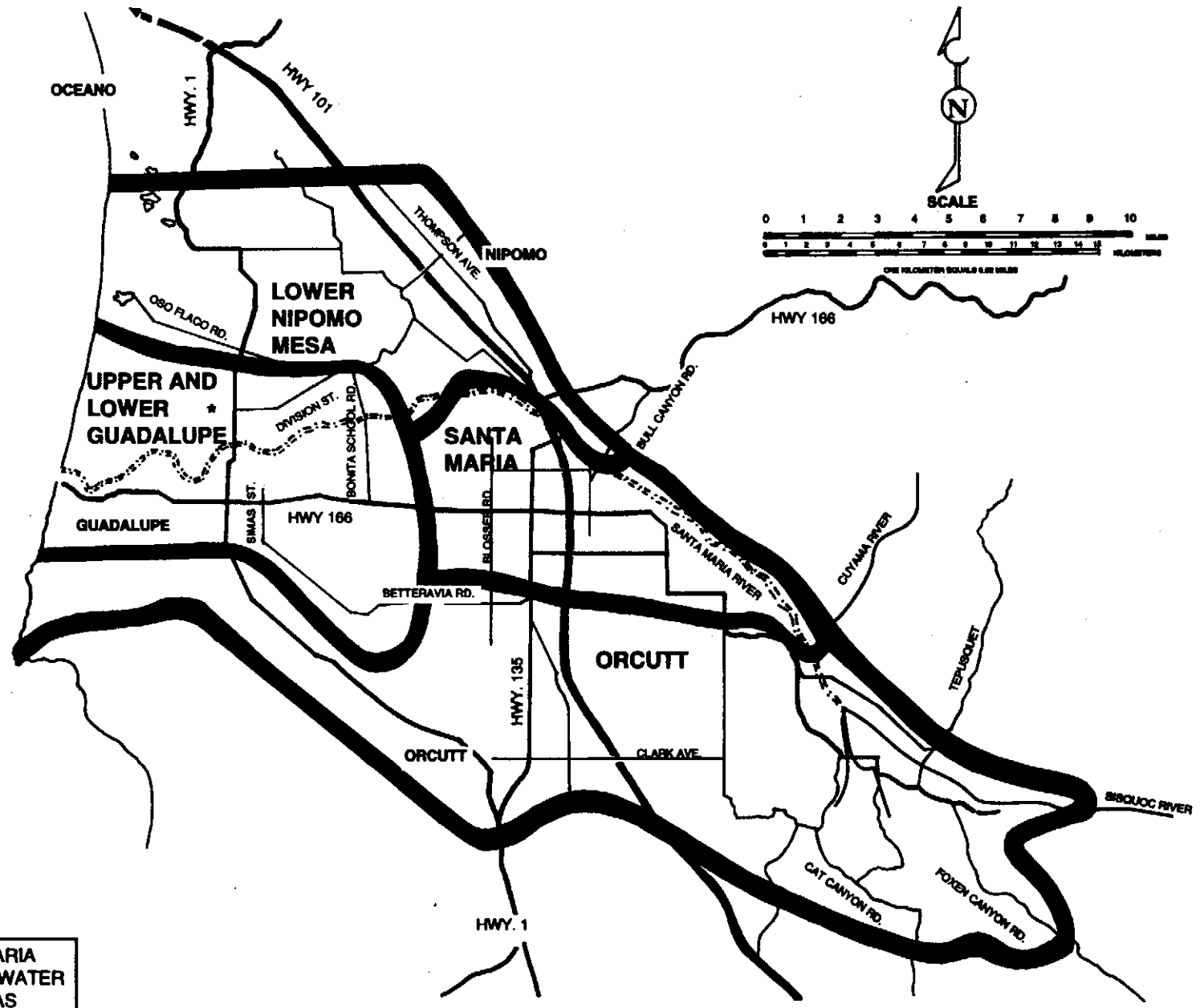


**PASO ROBLES  
GROUND WATER BASIN AND  
SUB-AREAS**

## **APPENDIX A-34**

Santa Maria Groundwater Basin and Sub-Areas.

PACIFIC OCEAN



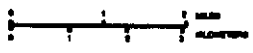
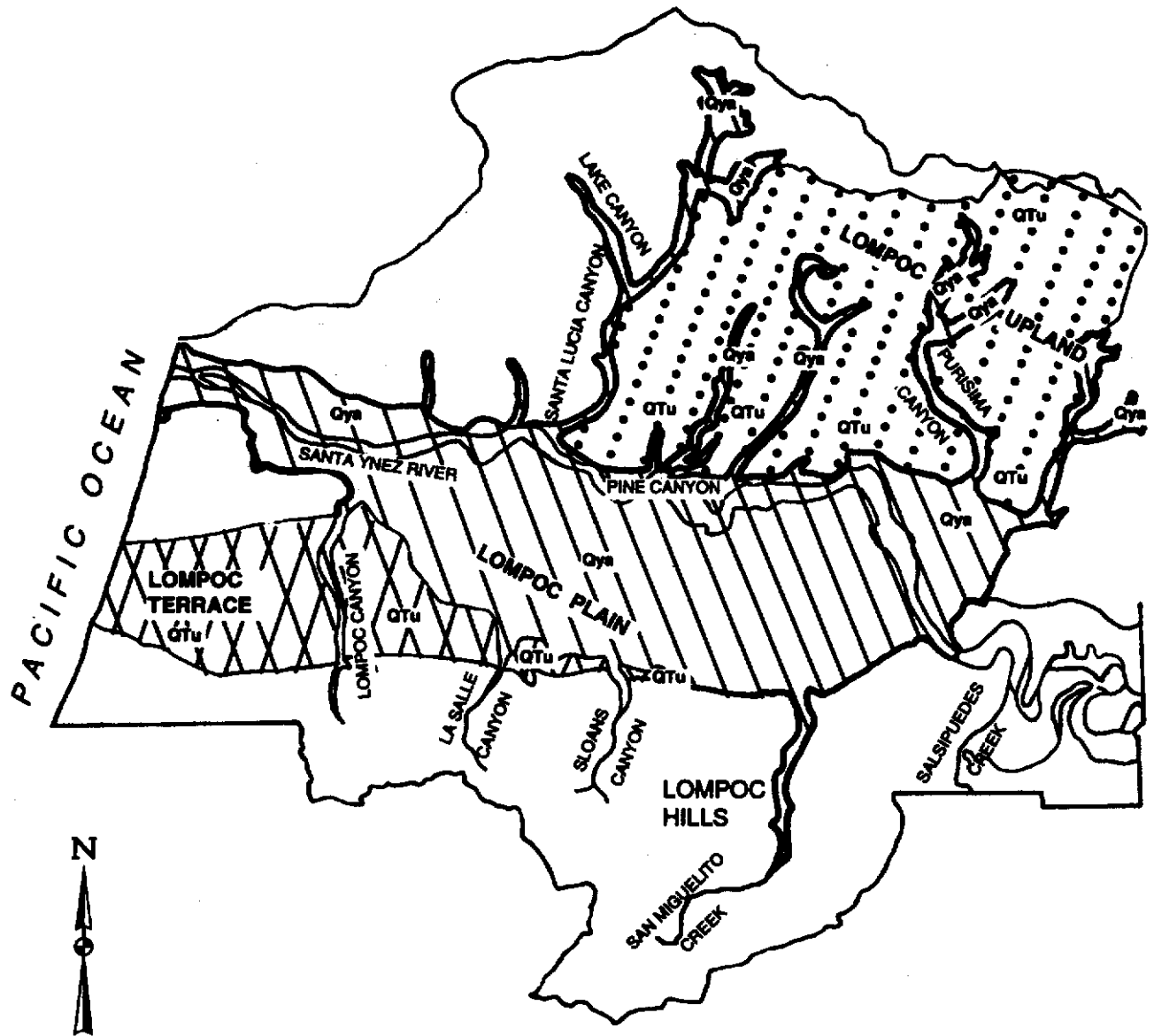
SANTA MARIA  
GROUND WATER  
SUB-AREAS

\* (LOWER GUADALUPE IS 80 FEET BELOW GROUND SURFACE)



## **APPENDIX A-35**


Lompoc Groundwater Basin and Sub-Areas.





**LOMPOC  
GROUND WATER  
SUB-AREAS**


**Qys**— YOUNGER ALLUVIUM OF HOLOCENE AGE—Sand, gravel, silt, and some clay; beneath Lomoloc plain upper member predominantly sand and silt; lower member predominantly gravel and sand.

**Qtu**— TERRACE DEPOSITS, ORCUTT SAND, PASO ROBLES FORMATION, AND CAREAGE SAND OF PLOCENE AGE—Sand, gravel, silt, and some clay.

 LOMPOC TERRACE

 LOMPOC PLAIN

 LOMPOC UPLAND

 CONSOLIDATED ROCKS OF TERTIARY AGE—Mostly sandstone, shale, diatomite, and mudstone of the Monterey, Siqnoc, and Foxen Formations.



P.O. Box 100, Sacramento, CA 95812-0100

[www.waterboards.ca.gov](http://www.waterboards.ca.gov)

**Drinking Water information:** (916) 449-5577  
**Water Quality information:** (916) 341-5455  
**Water Rights information:** (916) 341-5300  
**Financial Assistance information:** (916) 341-5700

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## CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARDS

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### **NORTH COAST REGION (1)**

[www.waterboards.ca.gov/northcoast](http://www.waterboards.ca.gov/northcoast)

5550 Skylane Blvd., Suite A

Santa Rosa, CA 95403

E-mail: [info1@waterboards.ca.gov](mailto:info1@waterboards.ca.gov)

Tel: (707)576-2220

Fax: (707)523-0135

### **SAN FRANCISCO BAY REGION (2)**

[www.waterboards.ca.gov/sanfranciscobay](http://www.waterboards.ca.gov/sanfranciscobay)

1515 Clay Street, Suite 1400

Oakland, CA 94612

E-mail: [info2@waterboards.ca.gov](mailto:info2@waterboards.ca.gov)

Tel: (510)622-2300

Fax: (510)622-2460

### **CENTRAL COAST REGION (3)**

[www.waterboards.ca.gov/centralcoast](http://www.waterboards.ca.gov/centralcoast)

895 Aerovista Place, Suite 101

San Luis Obispo, CA 93401

E-mail: [info3@waterboards.ca.gov](mailto:info3@waterboards.ca.gov)

Tel: (805)549-3147

Fax: (805)543-0397

### **LOS ANGELES REGION (4)**

[www.waterboards.ca.gov/losangeles](http://www.waterboards.ca.gov/losangeles)

320 W. 4th Street, Suite 200

Los Angeles, CA 90013

E-mail: [info4@waterboards.ca.gov](mailto:info4@waterboards.ca.gov)

Tel: (213)576-6600

Fax: (213)576-6640

### **CENTRAL VALLEY REGION (5)**

[www.waterboards.ca.gov/centralvalley](http://www.waterboards.ca.gov/centralvalley)

11020 Sun Center Drive, Suite 200

Rancho Cordova, CA 95670

E-mail: [info5@waterboards.ca.gov](mailto:info5@waterboards.ca.gov)

Tel: (916)464-3291

Fax: (916)464-4645

### **Fresno Branch**

1685 E Street

Fresno, CA 93706

Tel: (559)445-5116

Fax: (559)445-5910

### **Redding Branch**

364 Knollcrest Drive, Suite 205

Redding, CA 96002

Tel: (530)224-4845

Fax: (530)224-4857

### **LAHONTAN REGION (6)**

[www.waterboards.ca.gov/lahontan](http://www.waterboards.ca.gov/lahontan)

2501 Lake Tahoe Blvd.

South Lake Tahoe, CA 96150

E-mail: [info6@waterboards.ca.gov](mailto:info6@waterboards.ca.gov)

Tel: (530)542-5400

Fax: (530)544-2271

### **Victorville Branch**

15095 Amargosa Road - Bldg 2, Ste 210

Victorville Ca 92394

Tel: (760)241-6583

Fax: (760)241-7308

### **COLORADO RIVER BASIN REGION (7)**

[www.waterboards.ca.gov/coloradoriver](http://www.waterboards.ca.gov/coloradoriver)

73-720 Fred Waring Dr., Suite 100

Palm Desert, CA 92260

E-mail: [info7@waterboards.ca.gov](mailto:info7@waterboards.ca.gov)

Tel: (760)346-7491

Fax: (760)341-6820

### **SANTA ANA REGION (8)**

[www.waterboards.a.gov/santaana](http://www.waterboards.a.gov/santaana)

3737 Main Street, Suite 500

Riverside, CA 92501-3348

E-mail: [info8@waterboards.ca.gov](mailto:info8@waterboards.ca.gov)

Tel: (951)782-4130

Fax: (951)781-6288

### **SAN DIEGO REGION (9)**

[www.waterboards.ca.gov/sandiego](http://www.waterboards.ca.gov/sandiego)

2375 Northside Drive, Suite 100

San Diego, CA 92108

E-mail: [info9@waterboards.ca.gov](mailto:info9@waterboards.ca.gov)

Tel: (619)516-1990

Fax: (619)516-1994



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E. Joaquin Esquivel, Chair

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Sacramento, CA 95814

### **State of California**

Gavin Newsom, Governor

### **California Environmental Protection Agency**

Jared Blumenfeld, Secretary