



PASADENA WATER AND POWER

September 12, 2016

Ms. Jeanine Townsend, Clerk to the Board  
State Water Resources Control Board  
P.O. Box 100  
Sacramento, California 95812-2000

**Subject: Comment Letter – ELAP Regulations Development/Laboratory Standard**

To: Members of the State Water Resources Control Board

On September 6, 2016 the State Board gave notice that they would be holding a Workshop on proposed changes to the laboratory accreditation regulations. The deadline for the submittal of comments is noon, Friday September 16, 2016, which is nine and one half working days. The focus of the proposed changes is the Environmental Laboratory Accreditation Program's (ELAP) proposal to use Volume 1 of The NELAC Institute's (TNI) 2016 documents as the basis for laboratory accreditation. Pasadena Water & Power would like to submit the following comments to the Board for consideration on this topic.

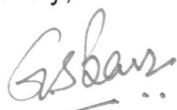
- 1) California has more accredited environmental laboratories than any other state. This is a huge and important resource for the people of California for the protection of human health, and the environment which should be encouraged to grow. Laboratories accredited by ELAP with only one or two full time staff members are very common and most have five or fewer. This allows many smaller and more remote facilities to be able to have their own laboratory out on the front line. We believe that the State Board should do all it can to encourage the existence, and expansion of environmental laboratories in general and those associated with utilities in smaller and more remote locations in particular.
- 2) The scope of the proposed changes is enormous. ELAP is proposing to completely change how it accredits laboratories. Such a momentous endeavor has to be addressed with great care and thoroughness. Experience in other states, such as Florida and New York where all accredited laboratories were required to be TNI compliant, has shown that many smaller laboratories closed. If for no other reason, this experience should give pause to the State Board in how it moves forward with any proposal to incorporate TNI documents into California's accreditation standards. If the Board wishes to foster the use of as many laboratories as possible, it should not require the use of the TNI documents.

- 3) The TNI documents are not publically available. They have to be purchased from TNI for \$130 dollars. It seems patently unfair to require the public to purchase documents in order to simply comment on a proposed change to regulation. This is contrary to all past practice where the public has had access to proposed changes in language. It is hard to see how this comports with the intent of the Administrative Procedures Act (APA), which attempts to maximize openness and transparency of the rule making process. Indeed, requiring the purchase of documents would appear to be contrary to the requirements of the APA.
- 4) The 2016 TNI document is nearly 200 pages long. It seems entirely unreasonable to expect potentially impacted parties to first purchase this document, read it, and then prepare intelligent comments in so short a period of time. The majority of laboratories accredited by ELAP have a small number of employees. It is extremely difficult for laboratories such as these to commit the resources needed to read such a large document at all, with much less in just a few days.
- 5) We would strongly urge the State Board to significantly postpone this workshop and greatly extend the comment period. It is also extremely important that the proposed documents, which would form the core of ELAP's new regulations, be made publically available for free. The State Board should also consider not moving forward with these proposed changes to ELAP's regulations.

If you have any questions, please contact Mr. David Kimbrough, Water Quality Manager at (626) 744-7315.

Thank you for your attention.

Sincerely,



Gurcharan S. Bawa  
Interim General Manager

c: Tom Howard, Executive Officer - SWRCB