



Linda S. Adams
Secretary for
Environmental Protection

California Regional Water Quality Control Board North Coast Region

Bob Anderson, Chairman



Arnold
Schwarzenegger
Governor

www.waterboards.ca.gov/northcoast
5550 Skylane Boulevard, Suite A, Santa Rosa, California 95403
Phone: (877) 721-9203 (toll free) • Office: (707) 576-2220 • FAX: (707) 523-0135

**ORDER NO. R1-2009-0094
NPDES NO. CA0023027
WDID No. 1B84086OHUM**

WASTE DISCHARGE REQUIREMENTS FOR THE HUMBOLDT COUNTY RESORT IMPROVEMENT DISTRICT NO. 1 SHELTER COVE WASTEWATER TREATMENT FACILITY

The following Discharger is subject to waste discharge requirements as set forth in this Order:

Table 1. Discharger Information

Discharger	Humboldt County Resort Improvement District No. 1
Name of Facility	Shelter Cove Wastewater Treatment Facility
Facility Address	Lower Pacific Drive at Wave Road
	Shelter Cove, CA 95589
	Humboldt County

The U.S. Environmental Protection Agency (USEPA) and the Regional Water Quality Control Board have classified this discharge as a minor discharge.

The discharges by the Humboldt County Resort Improvement District No. 1 from the discharge points identified below are subject to waste discharge requirements as set forth in this Order:

Table 2. Discharge Location

Discharge Point	Effluent Description	Discharge Point Latitude	Discharge Point Longitude	Receiving Water
001	Secondary treated wastewater	40°, 01', 57.84" N	124°, 04', 47.39" W	Pacific Ocean
002	Tertiary treated wastewater	Reclamation/Irrigation on Shelter Cove Golf Course (Latitude 40°, 01', 31.35" N, Longitude 124°, 04', 19.11" W)		

Table 3. Administrative Information

This Order was adopted by the Regional Water Quality Control Board on:	December 10, 2009
This Order shall become effective on:	January 29, 2010
This Order shall expire on:	January 29, 2015
The Discharger shall file a Report of Waste Discharge in accordance with title 23, California Code of Regulations, as application for issuance of new waste discharge requirements no later than:	August 1, 2014

IT IS HEREBY ORDERED, that Order No. R1-2003-0044 is rescinded upon the effective date of this Order except for enforcement purposes, and, in order to meet the provisions contained in division 7 of the California Water Code (commencing with section 13000) and regulations adopted thereunder, and the provisions of the federal Clean Water Act (CWA) and regulations and guidelines adopted thereunder, the Discharger shall comply with the requirements in this Order.

I, Catherine Kuhlman, Executive Officer, do hereby certify that this Order with all attachments is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, North Coast Region, on **December 10, 2009**.

Catherine Kuhlman, Executive Officer

DRAFT

Table of Contents

I. Facility Information 4
 II. Findings 4
 III. Discharge Prohibitions..... 10
 IV. Effluent Limitations and Discharge Specifications 11
 A. Effluent Limitations – Discharge Point 001 11
 B. Land Discharge Specifications..... 12
 C. Reclamation Specifications– Discharge Point 002..... 12
 D. Other Requirements..... 13
 V. Receiving Water Limitations 13
 A. Surface Water Limitations 13
 B. Groundwater Limitations 16
 VI. Provisions 17
 A. Standard Provisions 17
 B. Monitoring and Reporting Program (MRP) Requirements 18
 C. Special Provisions..... 18
 1. Reopener Provisions..... 18
 2. Special Studies, Technical Reports and Additional Monitoring Requirements 19
 3. Best Management Practices and Pollution Prevention 21
 4. Construction, Operation and Maintenance Specifications..... 22
 5. Special Provisions for Municipal Facilities (POTWs Only) 23
 6. Other Special Provisions..... 26
 7. Compliance Schedules..... 26
 VII. Compliance Determination 27

List of Tables

Table 1. Discharger Information 1
 Table 2. Discharge Location 1
 Table 3. Administrative Information 1
 Table 4. Facility Information..... 4
 Table 5. Basin Plan Beneficial Uses 7
 Table 6. Receiving Water Beneficial Uses Established by the Ocean Plan 8
 Table 7. Effluent Limitations – Discharge Point 001 11
 Table 8. Effluent Limitations – Discharge Point 002 12

List of Attachments

Attachment A – Definitions A-1
 Attachment B – Map B-1
 Attachment C – Flow Schematic..... C-1
 Attachment D – Standard Provisions..... D-1
 Attachment E – Monitoring and Reporting Program (MRP)..... E-1
 Attachment F – Fact Sheet F-1
 Attachment G – Water Reclamation Requirements G-1

I. FACILITY INFORMATION

The following Discharger is subject to waste discharge requirements as set forth in this Order:

Table 4. Facility Information

Discharger	Humboldt County Resort Improvement District No. 1
Name of Facility	Shelter Cove Wastewater Treatment Facility (WWTF)
Facility Address	Lower Pacific Drive @ Wave Road
	Shelter Cove, CA 95589
	Humboldt County
Facility Contact, Title, and Phone	John M. Luce, Chief Operator, (707) 986-1411
Mailing Address	9126 Shelter Cove Road Whitethorn, CA 95589
Type of Facility	Publicly Owned Treatment Works (POTW)
Facility Design Flow	0.17 million gallons per day (mgd) (average dry weather treatment capacity)
	0.77 mgd (peak wet weather treatment capacity)

II. FINDINGS

The California Regional Water Quality Control Board, North Coast Region (hereinafter the Regional Water Board), finds:

A. Background. The Humboldt County Resort Improvement District No. 1 (hereinafter the Discharger) is currently discharging pursuant to Order No. R1-2003-0044 and National Pollutant Discharge Elimination System (NPDES) Permit No. CA0023027. The Discharger submitted a Report of Waste Discharge, dated July 21, 2008, and applied for an NPDES permit renewal to discharge up to 0.17 mgd during dry weather and 0.77 mgd during wet weather of treated wastewater from the Shelter Cove Wastewater Treatment Facility (hereinafter the Facility). The application was deemed complete on February 24, 2009.

For the purposes of this Order, references to the “discharger” or “permittee” in applicable federal and State laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

B. Facility Description. The Discharger owns the Facility, a wastewater collection, treatment, and disposal facility that serves a population of approximately 1,500 within the Humboldt County Resort Improvement District No. 1, and treats domestic wastewater. The Facility has an average dry weather design treatment capacity of 0.17 mgd, an average wet weather treatment capacity of 0.27 mgd, and a peak wet weather treatment capacity of 0.77 mgd. The Facility is an extended aeration, activated sludge system comprised of two oxidation ditches, two clarifiers, a disinfection system, and an advanced treatment filtration system for effluent reused for irrigation of the existing Shelter Cove golf course.

During the winter period, all of the secondary treated effluent is discharged through Discharge Point 001 into the surf zone of the Pacific Ocean within the Kings Range National Conservation Area. The minimum probable initial dilution at the outfall is calculated at 50 parts seawater per part wastewater (i.e., 50:1). During the spring, summer, and fall, some or all of the treated effluent is discharged through Discharge Point 002 to a storage pond that supplies a spray irrigation system on a Permittee-owned, nine-hole golf course.

Sludge solids are dewatered using a proprietary filter bag system. Sludge from the clarifiers is placed in filter bags that allow the liquid to escape while retaining the solids. After a period of drying, the bags containing sludge are taken to the Humboldt County solid waste transfer station for landfill disposal.

The receiving water for Discharge Point 001 (near shore waters of the Kings Range National Conservation Area) was designated by the State Water Resources Control Board (State Water Board) as an Area of Special Biological Significance (ASBS) on March 21, 1974. The California Ocean Plan prohibits waste discharges to ASBS, however, in 1983, the Regional and State Water Boards conducted public hearings regarding the discharge of treated effluent through the Discharger's outfall into the ASBS. With the concurrence of the USEPA, the Regional and State Water Boards found that (1) the discharge of treated wastewater was not resulting in water quality impacts, and (2) there was no practical alternative to the continued discharge of treated and disinfected wastewater to the ASBS. The agencies determined that continued discharge in the ASBS should be permitted as long as no water quality impacts occur. Effluent and receiving water data collected to date have not identified adverse impacts to the ASBS. Effective January 1, 2003, all ASBS in California were reclassified as State Water Quality Protection Areas (SWQPA).

Attachment B provides a map of the area around the facility. Attachment C provides a flow schematic of the facility.

- C. Legal Authorities.** This Order is issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the USEPA and chapter 5.5, division 7 of the California Water Code (commencing with section 13370). It shall serve as an NPDES permit for point source discharges from this facility to surface waters. This Order also serves as Waste Discharge Requirements (WDRs) pursuant to article 4, chapter 4, division 7 of the Water Code (commencing with section 13260).
- D. Background and Rationale for Requirements.** The Regional Water Board developed the requirements in this Order based on information submitted as part of the application, through monitoring and reporting programs, and other available information. The Fact Sheet (Attachment F), which contains background information and rationale for Order requirements, is hereby incorporated into this Order and constitutes part of the Findings for this Order. Attachments A through E and G are also incorporated into this Order.
- E. California Environmental Quality Act (CEQA).** Under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of CEQA, Public Resources Code sections 21100 - 21177. The reclamation section of this permit is not, however, addressed by an NPDES permit, and is regulated under waste discharge

requirements under state law only. That portion of the Order is exempt from CEQA pursuant to section 15301 of title 14 of the California Code of Regulations, which exempts from CEQA the permitting of existing public structures, facilities, mechanical equipment, etc. involving negligible or no expansion of use beyond that existing at the time of the lead agency's determination.

F. Technology-Based Effluent Limitations. Section 301(b) of the CWA and implementing USEPA permit regulations at section 122.44, title 40 of the Code of Federal Regulations¹, require that permits include conditions meeting applicable technology-based requirements at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. Discharges to surface waters authorized by this Order must meet minimum federal technology-based requirements based on Secondary Treatment Standards at section 133.102 and/or Best Professional Judgment (BPJ) in accordance with section 125.3. A detailed discussion of the technology-based effluent limitations development is included in the Fact Sheet.

G. Water Quality-Based Effluent Limitations. Section 301(b) of the CWA and section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards. This Order contains requirements more stringent than applicable technology-based requirements that are necessary to meet applicable water quality standards. The rationale for these requirements is discussed in the Fact Sheet (Attachment F).

Section 122.44(d)(1)(i) mandates that permits include effluent limitations for all pollutants that are or may be discharged at levels that have the reasonable potential to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, water quality-based effluent limitations (WQBELs) must be established using: (1) USEPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in section 122.44(d)(1)(vi).

H. Water Quality Control Plans. The Regional Water Board adopted a *Water Quality Control Plan for the North Coast Region* (hereinafter Basin Plan) that designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for the Pacific Ocean and other receiving waters addressed through the plan. In addition, the Basin Plan implements State Water Resources Control Board (State Water Board) Resolution No. 88-63, which established State policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply. With total dissolved solids concentrations much greater than 3,000 mg/L, ocean waters meet an exception to State Water Board Resolution No. 88-63; and therefore, the "municipal or domestic supply"

All further statutory references are to title 40 of the Code of Federal Regulations unless otherwise indicated.

designation is not applicable to the ocean receiving water for this Discharger. Beneficial uses established by the Basin Plan for ocean waters are described in Table 5, below.

Table 5. Basin Plan Beneficial Uses

Discharge Point	Receiving Water	Beneficial Use(s)
001	Pacific Ocean	<p>Existing:</p> <ul style="list-style-type: none"> • Navigation (NAV) • Water Contact Recreation (REC-1) • Non-Contact Water Recreation (REC-2) • Commercial and Sport Fishing (COMM) • Area of Special Biological Significance (ASBS) • Wildlife Habitat (WILD) • Rare, Threatened or Endangered Species (RARE) • Migration of Aquatic Organisms (MIGR) • Spawning, Reproduction, and/or Early Development (SPWN) • Shellfish Harvesting (SHELL) • Marine Habitat (MAR) • Aquaculture (AQUA) <p>Potential:</p> <ul style="list-style-type: none"> • Industrial Service Supply (IND) • Industrial Process Supply (PRO)

Requirements of this Order implement the Basin Plan.

The State Water Board adopted the *Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Water and Enclosed Bays and Estuaries of California* (Thermal Plan) on May 18, 1972, and amended this plan on September 18, 1975. This plan contains temperature objectives for coastal waters. Requirements of this Order implement the Thermal Plan.

- I. **California Ocean Plan.** The State Water Board adopted the *Water Quality Control Plan for Ocean Waters of California*, California Ocean Plan (Ocean Plan) in 1972 and amended it in 1978, 1983, 1988, 1990, 1997, 2000, and 2005. The State Water Board adopted the latest amendment on April 21, 2005 and it became effective on February 14, 2006. The Ocean Plan is applicable, in its entirety, to point source discharges to the Pacific Ocean. The Ocean Plan identifies the beneficial uses of ocean waters of the State to be protected as summarized below:

Table 6. Receiving Water Beneficial Uses Established by the Ocean Plan

Discharge Point	Receiving Water	Beneficial Uses
001	Pacific Ocean	<ul style="list-style-type: none"> • Industrial Water Supply • Water Contact and Non-Contact Recreation, including Aesthetic Enjoyment • Navigation • Commercial and Sport Fishing • Rare and Endangered Species • Marine Habitat • Shellfish Harvesting • Mariculture • Fish Migration • Fish Spawning • Preservation of Designated Areas of Special Biological Significance (ASBS)

In order to protect the beneficial uses, the Ocean Plan establishes water quality objectives and a program of implementation. Requirements of this Order implement the Ocean Plan.

- J. Alaska Rule.** On March 30, 2000, USEPA revised its regulation that specifies when new and revised state and tribal water quality standards (WQS) become effective for CWA purposes (40 C.F.R. § 131.21; 65 Fed. Reg. 24641 (April 27, 2000).) Under the revised regulation (also known as the Alaska Rule), new and revised standards submitted to USEPA after May 30, 2000, must be approved by USEPA before being used for CWA purposes. The final rule also provides that standards already in effect and submitted to USEPA by May 30, 2000 may be used for CWA purposes, whether or not approved by USEPA.
- K. Stringency of Requirements for Individual Pollutants.** This Order contains both technology-based effluent limitations and WQBELs for individual pollutants. The technology-based effluent limitations consist of restrictions on biochemical oxygen demand (BOD₅), total suspended solids (TSS), pH, turbidity, grease and oil, and settleable solids and are discussed in Section IV.B of the Fact Sheet. This Order’s technology-based pollutant restrictions implement the minimum, applicable federal technology-based requirements except for settleable solids, where more stringent limitations are retained from the previous permit. In addition, this Order contains WQBELs more stringent than the minimum, federal technology-based requirements that are necessary to meet water quality standards. These limitations are not more stringent than required by the CWA.

WQBELs have been scientifically derived to implement water quality objectives that protect beneficial uses. Both the beneficial uses and the water quality objectives have been approved pursuant to federal law and are the applicable federal water quality standards. The scientific procedures for calculating the individual WQBELs are based on the Ocean Plan, which was approved by USEPA on February 14, 2006. All beneficial uses and water quality objectives contained in the Basin Plan were approved under state law and submitted to and approved by USEPA prior to May 30, 2000. Any water quality objectives and beneficial uses submitted to USEPA prior to May 30, 2000, but not approved by USEPA before that date, are nonetheless “applicable water quality standards

for purposes of the CWA” pursuant to section 131.21(c)(1). Collectively, this Order’s restrictions on individual pollutants are no more stringent than required to implement the requirements of the CWA.

- L. Antidegradation Policy.** Section 131.12 requires that the state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California’s antidegradation policy in State Water Board Resolution No. 68-16. Resolution No. 68-16 incorporates the federal antidegradation policy where the federal policy applies under federal law. Resolution No. 68-16 requires that existing quality of waters be maintained unless degradation is justified based on specific findings. The Regional Water Board’s Basin Plan implements, and incorporates by reference, both the state and federal antidegradation policies. As discussed in sect. IV.C.3 of the Fact Sheet, the permitted discharge is consistent with the antidegradation provisions of section 131.12 and State Water Board Resolution No. 68-16.
- M. Anti-Backsliding Requirements.** Sections 402(o)(2) and 303(d)(4) of the CWA and federal regulations at title 40, Code of Federal Regulations section 122.44(l) prohibit backsliding in NPDES permits. These anti-backsliding provisions require effluent limitations in a reissued permit to be as stringent as those in the previous permit, with some exceptions where limitations may be relaxed. Some effluent limitations in this Order are less stringent than those in the previous Order. As discussed in section 1v.c.3 of the Fact Sheet, this relaxation of effluent limitations is consistent with the anti-backsliding requirements of the CWA and federal regulations.
- N. Endangered Species Act.** This Order does not authorize any act that can result in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code sections 2050 to 2097) or the Federal Endangered Species Act (16 U.S.C.A. sections 1531 to 1544). This Order requires compliance with effluent limits, receiving water limits, and other requirements to protect the beneficial uses of waters of the state. The Discharger is responsible for meeting all requirements of the applicable Endangered Species Act.
- O. Monitoring and Reporting.** Section 122.48 requires that all NPDES permits specify requirements for recording and reporting monitoring results. Water Code sections 13267 and 13383 authorize the Regional Water Board to require technical and monitoring reports. The Monitoring and Reporting Program establishes monitoring and reporting requirements to implement federal and State requirements. This Monitoring and Reporting Program (MRP) is provided in Attachment E.
- P. Standard and Special Provisions.** Standard Provisions, which apply to all NPDES permits in accordance with section 122.41, and additional conditions applicable to specified categories of permits in accordance with section 122.42, are provided in Attachment D. The Discharger must comply with all standard provisions and with those additional conditions that are applicable under section 122.42. The Regional Water Board has also included in this Order special provisions applicable to the Discharger. A rationale for the special provisions contained in this Order is provided in the attached Fact Sheet.

Q. Provisions and Requirements Implementing State Law. The provisions/requirements in subsections IV. B and C, and V. B. and Attachment G of this Order are included to implement state law only. These provisions/requirements are not required or authorized under the federal CWA; consequently, violations of these provisions/requirements are not subject to the enforcement remedies that are available for NPDES violations.

R. Notification of Interested Parties. The Regional Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe Waste Discharge Requirements for the discharge and has provided them with an opportunity to submit their written comments and recommendations. Details of notification are provided in the Fact Sheet of this Order.

S. Consideration of Public Comment. The Regional Water Board, in a public meeting, heard and considered all comments pertaining to the discharge. Details of the Public Hearing are provided in the Fact Sheet of this Order.

III. DISCHARGE PROHIBITIONS

- A. The discharge of any waste not disclosed by the Discharger or not within the reasonable contemplation of the Regional Water Board is prohibited.
- B. Creation of pollution, contamination, or nuisance, as defined by Section 13050 of the California Water Code is prohibited.
- C. The discharge of sludge is prohibited, except as authorized under VI.C.5.c of this Order (Sludge Disposal and Handling Requirements).
- D. The discharge or reclamation use of untreated or partially treated waste (receiving a lower level of treatment than described in section II. A of the Fact Sheet) from anywhere within the collection, treatment, or disposal systems is prohibited, except as provided for in Attachment D, Standard Provision G (Bypass).
- E. Any sanitary sewer overflow (SSO) that results in a discharge of untreated or partially treated wastewater to (a) waters of the State, (b) groundwater, or (c) land, that creates pollution, contamination, or nuisance, as defined in Water Code section 13050 (m) is prohibited.
- F. The discharge of waste to land that is not owned by or under agreement to use by the Discharger is prohibited.
- G. The discharge of recycled, filtered wastewater to a use area other than the golf course is prohibited.
- H. The average dry weather flow through the Facility shall not exceed 0.17 mgd measured over a period of 30 consecutive days. Peak wet weather flows through the Facility shall not exceed 0.77 mgd.
- I. The discharge of any radiological, chemical, or biological warfare agent or high-level radioactive waste into the ocean is prohibited.

- J. The discharge of sludge directly into the ocean or into a waste stream that discharges to the ocean is prohibited.

IV. EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

A. Effluent Limitations – Discharge Point 001

1. Final Effluent Limitations – Discharge Point 001

- a. The Discharger shall maintain compliance with the following effluent limitations at Discharge Point 001, with compliance measured at Monitoring Location EFF-001 as described in the attached MRP.

Table 7. Effluent Limitations – Discharge Point 001

Parameter	Units	Effluent Limitations					
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum	Six-Month Median
BOD ₅ (20°C)	mg/L	30	45	60	---	---	---
	lbs/day ²	43	64	85	---	---	---
Total Suspended Solids (TSS)	mg/L	30	45	60	---	---	---
	lbs/day ¹	43	64	85	---	---	---
Grease and Oil	mg/L	25	40	75	---	---	---
Settleable Solids	mL/L-hr	0.1	---	0.2	---	---	---
pH	s.u.	---	---	---	6.0	9.0	---
Total Chlorine Residual	mg/L	Non Detect					
Turbidity	NTU	75	100	225	---	---	---

- b. **Percent Removal:** The average monthly percent removal of BOD₅ and TSS shall not be less than 85 percent. Percent removal shall be based on the difference between average monthly influent and effluent concentrations, as measured at Monitoring Locations INF-001 and EFF-001, respectively.
- c. **Bacteria:** Disinfected effluent discharged from the wastewater treatment plant through Discharge Point 001 to the Pacific Ocean shall not contain total coliform bacteria in excess of the following concentrations:
- (1) The median value of total coliform bacteria shall not exceed a Most Probable Number (MPN) of 23 per 100 milliliters (mL), in a calendar month, and
 - (2) No single sample shall exceed an MPN of 240 total coliform bacteria per 100 mL.
- c. **Residual Chlorine.** The minimum chlorine residual shall be a minimum of 1.5 mg/L maintained at the end of the disinfection process. There shall be no detectable levels of chlorine in effluent discharged to the Pacific Ocean through

² Mass-based effluent limitations are based on the average dry weather design flow of the WWTF of 0.17 mgd.

Discharge Point 001 using the spectrophotometric DPD method 4500-CL G, or equivalent.

2. Interim Effluent Limitations

Not applicable.

B. Land Discharge Specifications

Not Applicable

C. Reclamation Specifications– Discharge Point 002

1. Final Effluent Limitations – Discharge Point 002

- a. The Discharger shall maintain compliance with the following effluent limitations at Discharge Point 002, with compliance measured at Monitoring Location REC-001 as described in the attached MRP.

Table 8. Effluent Limitations – Discharge Point 002

Parameter	Units	Effluent Limitations				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
BOD ₅ (20°C)	mg/L	10	15	20	---	---
TSS	mg/L	10	15	20	---	---
pH	s.u.	---	---	---	6.0	9.0

- b. **Bacteria.** Disinfected treated domestic wastewater discharged at Discharge Point 002 to the irrigation water holding pond shall not contain total coliform bacteria in excess of the following concentrations:

- (1) The median value of total coliform bacteria measured in the disinfected effluent does not exceed an MPN of 2.2 per 100 mL utilizing the bacteriological results of the last seven days for which analyses have been completed;
- (2) The number of total coliform bacteria shall not exceed an MPN of 23 per 100 mL in more than one sample in any 30 day period; and
- (3) No single sample shall exceed an MPN of 240 total coliform bacteria per 100 mL.

- c. **Turbidity.** The effluent from the filtration system shall at all times be filtered such that the filtered effluent does not exceed any of the following specifications at Monitoring Location REC-001:

- (1) An average of 2 Nephelometric Turbidity Units (NTU) during any 24-hour period;
- (2) 5 NTU more than 5 percent of the time during any 24-hour period; and
- (3) 10 NTU at any time.

2. Wastewater Reclamation Additional Requirements

- a. The Discharger shall comply with applicable state and local requirements regarding the production and use of reclaimed wastewater, including requirements of Water Code sections 13500 – 13577 (Water Reclamation) and California Department of Public Health regulations at title 22, sections 60301 – 60357 of the California Code of Regulations (Water Recycling Criteria) and the specific requirements contained in Attachment G to this Order.
- b. Filtration Rate: The rate of filtration through the tertiary filters shall not exceed five (5) gallons per minute per square foot of surface area.
- c. Disinfection Process Requirements. When discharging to the recycled water system, the chlorine disinfection process shall provide a CT value³ of not less than 450 milligram-minutes per liter at all times.

D. Other Requirements

Not Applicable.

V. RECEIVING WATER LIMITATIONS

A. Surface Water Limitations

The following receiving water limitations are based on water quality objectives established by the Ocean Plan and the existing Order and are a required part of this Order. The discharge of waste shall not cause the following water quality objectives to be violated upon completion of initial dilution.

Ocean Plan

1. Bacterial Characteristics

a. Body Contact Standards

Within a zone bounded by the shoreline and a distance of 1,000 feet from the shoreline or the 30-foot depth contour, whichever is further from the shoreline, and in areas outside this zone designated for water contact recreation use by the Regional Water Board, but including all kelp beds, the following bacteriological objectives shall be maintained throughout the water column.

30-Day Geometric Mean – The following standards are based on the geometric mean of the five most recent samples from each receiving water monitoring location.

³ The CT value is the product of total chlorine residual and modal contact time measured at the same period. The modal contact time is the amount of time that elapsed between the time that a tracer, such as salt or dye, is injected into the influent at the entrance of the chlorination chamber and the time that the highest concentration of the tracer is observed in the effluent from the chamber.

- i. Total coliform density shall not exceed 1,000 per 100 mL;
- ii. Fecal coliform density shall not exceed 200 per 100 mL; and
- iii. Enterococcus density shall not exceed 35 per 100 mL.

Single Sample maximum;

- i. Total coliform density shall not exceed 10,000 per 100 mL;
- ii. Fecal coliform density shall not exceed 400 per 100 mL; and
- iii. Enterococcus density shall not exceed 104 per 100 mL.
- iv. Total coliform density shall not exceed 1,000 per 100 mL when the fecal coliform to total coliform ratio exceeds 0.1

DRAFT

b. Shellfish Harvesting

At all areas where shellfish may be harvested for human consumption, as determined by the Regional Water Board, the following bacteriological objectives shall be maintained throughout the water column:

- i. The median total coliform density shall not exceed 70 organisms per 100 mL, and in not more than 10 percent of samples shall coliform density exceed 230 organisms per 100 mL.

2. Physical Characteristics

- a. Floating particulates and grease and oil shall not be visible.
- b. The discharge of waste shall not cause aesthetically undesirable discoloration of the ocean surface.
- c. Natural light shall not be significantly reduced at any point outside the initial dilution zone as the result of the discharge of waste.
- d. The rate of deposition of inert solids and the characteristics of inert solids in ocean sediments shall not be changed such that benthic communities are degraded.

3. Chemical Characteristics

- a. The dissolved oxygen concentration shall not at any time be depressed more than 10 percent from that which occurs naturally as a result of the discharge of oxygen demanding waste material.
- b. The pH shall not be changed at any time more than 0.2 units from that which occurs naturally.
- c. The dissolved sulfide concentration of waters in and near sediments shall not be significantly increased above that present under natural conditions.
- d. The concentration of substances set forth in Chapter II, Table B of the Ocean Plan in marine sediments shall not be increased to levels that would degrade indigenous biota.
- e. The concentration of organic materials in marine sediments shall not be increased to levels that would degrade marine life.
- f. Nutrient levels shall not cause objectionable aquatic growths or degrade indigenous biota.
- g. Discharges shall not cause exceedances of water quality objectives for ocean waters of the State established in Table B of the Ocean Plan.
- h. Discharge of radioactive waste shall not degrade marine life.

4. Biological Characteristics

- a. Marine communities, including vertebrate, invertebrate and plant species, shall not be degraded.
- b. The natural taste, odor, and color of fish, shellfish, or other marine resources used for human consumption shall not be altered.
- c. The concentration of organic materials in fish, shellfish, or other marine resources used for human consumption shall not bioaccumulate to levels that are harmful to human health.

5. General Standards

- a. The discharge shall not cause a violation of any applicable water quality standard for the receiving waters adopted by the Regional Water Board or the State Water Board as required by the Clean Water Act and regulations adopted thereunder.
- b. The discharge shall be essentially free of:
 - i. Material that is floatable or will become floatable upon discharge.
 - ii. Settleable material or substances that may form sediments that will degrade benthic communities or other aquatic life.
 - iii. Substances that will accumulate to toxic levels in marine waters, sediments or biota.
 - iv. Substances that significantly decrease natural light to benthic communities and other marine life.
 - v. Material that results in aesthetically undesirable discoloration of the ocean surface.
- c. Waste effluent shall be discharged in a manner that provides sufficient initial dilution to minimize the concentrations of substances not removed in the treatment.
- d. Location of waste discharges must be determined after a detailed assessment of the oceanographic characteristics and current patterns to assure that:
 - i. Pathogenic organisms and viruses are not present in areas where shellfish are harvested for human consumption or in areas used for swimming or other body contact sports.
 - ii. Natural water quality conditions are not altered in areas designated as being of special biological significance.
 - iii. Maximum protection is provided to the marine environment.
 - iv. The discharge does not adversely affect recreational beneficial uses such as surfing and beach walking.

B. Groundwater Limitations

- 1. The collection, storage, and use of wastewater or recycled water shall not cause or contribute to a statistically significant degradation of groundwater quality.

2. The collection, storage, and use of wastewater or recycled water shall not cause groundwater to contain taste or odor producing substances in concentrations that cause nuisance or adversely affect beneficial uses.

VI. PROVISIONS

A. Standard Provisions

1. **Federal Standard Provisions.** The Discharger shall comply with all Standard Provisions included in Attachment D of this Order.
2. **Regional Water Board Standard Provisions.** The Discharger shall comply with the following provisions.
 - a. Failure to comply with provisions or requirements of this Order, or violation of other applicable laws or regulations governing discharges from this facility, may subject the Discharger to administrative or civil liabilities, criminal penalties, and/or other enforcement remedies to ensure compliance. Additionally, certain violations may subject the Discharger to civil or criminal enforcement from appropriate local, state, or federal law enforcement entities.
 - b. In the event the Discharger does not comply or will be unable to comply for any reason, with any prohibition, interim or final effluent limitation, land discharge specification, reclamation specification, receiving water limitation, or provision of this Order that may result in a significant threat to human health or the environment, such as inundation of treatment components, breach of pond containment, sanitary sewer overflow, irrigation runoff, etc., that results in a discharge to a drainage channel or a surface water, the Discharger shall as soon as possible, but no later than two (2) hours after becoming aware of the discharge, orally⁴ notify the State Office of Emergency Services, the local health officer or directors of environmental health with jurisdiction over the affected water bodies, and the Regional Water Board.
 - c. As soon as possible, but no later than twenty-four (24) hours after becoming aware of an unauthorized discharge to a drainage channel or a surface water, the Discharger shall submit to the Regional Water Board a written certification that the State Office of Emergency Services and the local health officer or directors of environmental health with jurisdiction over the affected water body have been notified of the discharge. Written documentation of the circumstances of the spill event shall be submitted to the Regional Water Board within five (5) days, unless the Regional Water Board waives the confirmation. The written notification shall state the nature, time, duration, and cause of noncompliance, and shall describe the measures being taken to remedy the current noncompliance and to prevent recurrence, including, where applicable, a

⁴ Oral reporting means direct contact with a Regional Water Board staff person. The oral report may be given in person or by telephone. After business hours, oral contact must be made by calling the State Office of Emergency Services at (800) 852-7550, or the Regional Water Board spill officer at (707) 696-7179.

schedule of implementation. Other types of noncompliance require written notification, as described above, at the time of the normal monitoring report.

B. Monitoring and Reporting Program (MRP) Requirements

The Discharger shall comply with the MRP, and future revisions thereto, in Attachment E of this Order.

C. Special Provisions

1. Reopener Provisions

- a. Standard Revisions.** Conditions that necessitate a major modification of a permit are described in 40 CFR 122.62, which include the following:
 - (1) When standards or regulations on which the permit was based have been changed by promulgation of amended standards or regulations or by judicial decision. Therefore, if revisions of applicable water quality standards are promulgated or approved pursuant to Section 303 of the CWA or amendments thereto, the Regional Water Board will revise and modify this Order in accordance with such revised standards.
 - (2) When new information that was not available at the time of permit issuance would have justified different permit conditions at the time of issuance.
- b. Reasonable Potential.** This provision allows the Regional Water Board to modify, or revoke and reissue, this Order if present or future investigations demonstrate that the Discharger governed by this Permit is causing or contributing to excursions above any applicable priority pollutant criterion or objective, or adversely impacting water quality and/or the beneficial uses of receiving waters.
- c. Whole Effluent Toxicity.** As a result of a Toxicity Reduction Evaluation (TRE), this Order may be reopened to include a limitation for a specific toxicant identified in the TRE.
- d. Ocean Plan Exception.** The State Water Board granted an Exception to the Ocean Plan for discharges to near shore waters of the Kings Range National Conservation Area on October 20, 1983. All exceptions issued by the State Water Board and in effect at the time of the State Water Board's Triennial Review are reviewed at that time. If there is sufficient cause to re-open or revoke any exception, the State Water Board may direct staff to prepare a report and to schedule a public hearing. If after the public hearing, the State Water Board decides to re-open, revoke, or re-issue a particular exception, it may do so at that time. Accordingly, this Order may be re-opened and modified if the State Water Board revokes or re-issues the existing exception granted to the Discharger.

2. Special Studies, Technical Reports and Additional Monitoring Requirements

a. Toxicity Reduction Requirements

- i. **Whole Effluent Toxicity.** This Order contains requirements for chronic whole effluent toxicity for Discharge Point 001. Chronic toxicity shall not exceed 51 TUc in effluent. As established by the MRP, if the chronic toxicity water quality objective is exceeded, the Discharger shall conduct accelerated toxicity monitoring. Results of accelerated toxicity monitoring will indicate a need to conduct a Toxicity Reduction Evaluation (TRE), if toxicity persists; or it will indicate that a return to routine toxicity monitoring is justified because persistent toxicity has not been identified by accelerated monitoring. TREs shall be conducted in accordance with the TRE workplan prepared by the Discharger pursuant to Section VI. C. 2. a. ii. of this Order, below.
- ii. **Toxicity Reduction Evaluations (TRE) workplan.** The Discharger shall prepare and submit to the Regional Water Board Executive Officer a TRE workplan within **180 days of the effective date of this Order**. This plan shall be reviewed and updated as necessary in order to remain current and applicable to the discharge and discharge facilities. The workplan shall describe the steps the Discharger intends to follow if toxicity is detected, and should include at least the following items:
 - (a) A description of the investigation and evaluation techniques that would be used to identify potential causes and sources of toxicity, effluent variability, and treatment system efficiency.
 - (b) A description of the facility's methods of maximizing in-house treatment efficiency and good housekeeping practices.
 - (c) If a toxicity identification evaluation (TIE) is necessary, an indication of the person who would conduct the TIEs (i.e., an in-house expert or an outside contractor).
- iii. **Toxicity Reduction Evaluations (TRE).** The TRE shall be conducted in accordance with the following:
 - (a) The TRE shall be initiated within 30 days of the date of completion of the accelerated monitoring test, required by Section V of the MRP, observed to exceed the dilution-adjusted water quality objective for chronic toxicity.
 - (b) The TRE shall be conducted in accordance with the Discharger's workplan.
 - (c) The TRE shall be in accordance with current technical guidance and reference material including, at a minimum, the USEPA manual EPA/833B-99/002.

- (d) The TRE may end at any stage if, through monitoring results, it is determined that there is no longer consistent toxicity.
- (e) The Discharger may initiate a TIE as part of the TRE process to identify the cause(s) of toxicity. As guidance, the Discharger shall use the USEPA acute and chronic manuals, EPA/600/6-91/005F (Phase I), EPA/600/R-92/080 (Phase II), and EPA-600/R-92/081 (Phase III).
- (f) As toxic substances are identified or characterized, the Discharger shall continue the TRE by determining the source(s) and evaluating alternative strategies for reducing or eliminating the substances from the discharge. All reasonable steps shall be taken to reduce toxicity to levels consistent with acute or chronic toxicity parameters.
- (g) Many recommended TRE elements accompany required efforts of source control, pollution prevention, and storm water control programs. TRE efforts should be coordinated with such efforts. To prevent duplication of efforts, evidence of complying with requirements of recommendations of such programs may be acceptable to comply with requirements of the TRE.
- (h) The Regional Water Board recognizes that chronic toxicity may be episodic and identification of a reduction of sources of chronic toxicity may not be successful in all cases. Consideration of enforcement action by the Regional Water Board will be based in part on the Discharger's actions and efforts to identify and control or reduce sources of consistent toxicity.

b. Photographic Survey of Intertidal Flora and Fauna

At least once during the five year term of this Order, the Discharger shall conduct a photographic survey of the intertidal flora and fauna in the vicinity of Discharge Point 001. The objective of such a photographic assessment will be to replicate the findings of the studies conducted in 1982 and 2008 to allow comparison of findings in the vicinity of the discharge, not only with a control station, but also with findings of the earlier studies. Prior to initiating the photographic survey, the Discharger shall submit a brief Study Plan and receive approval of the plan from the Regional Water Board. The final report shall be submitted to the Regional Water Board no later than **August 1, 2014**.

c. Analysis of Influent Flow and Treatment Capacity

Once during the five year term of this Order, the Discharger shall prepare a report documenting actual and projected wet and dry weather flows of the Facility for 2019 (the anticipated expiration year of the next discharge permit to be issued to the facility). The report shall include design treatment capacities as well as actual rates of discharge to the SWQPA, while accounting for wastewater recycling for irrigation. The final report shall be submitted to the Regional Water Board no later than **August 1, 2014**.

d. Outfall Inspection

Once during the life of this Order, the Discharger shall visually inspect the outfall structure, including the diffuser ports, to verify operational status of the outfall. A report documenting outfall condition and maintenance, including any observed cracks, breaks, malfunctions, and appropriate repairs, shall be submitted within 90 days of completing the inspection and no later than **August 1, 2014**. The Discharger shall submit to the Regional Water Board Executive Officer for approval an Outfall Inspection work plan no later than **September 1, 2010**.

3. Best Management Practices and Pollution Prevention

a. Pollutant Minimization Program (PMP)

The Discharger shall develop and conduct a PMP as further described below when there is evidence (e.g., sample results reported as Detected, Not Quantified (DNQ) when the effluent limitation is less than the (Method Detection Limit (MDL), sample results from analytical methods more sensitive than those methods required by this Order, presence of whole effluent toxicity, health advisories for fish consumption, results of benthic or aquatic organism tissue sampling) that a pollutant is present in the effluent above an effluent limitation and either:

- i.** The concentration of the pollutant is reported as DNQ and the effluent limitation is less than the reported minimum level (ML);
- ii.** The concentration of the pollutant is reported as Not Detected (ND) and the effluent limitation is less than the MDL, using definitions described in Attachment A and reporting protocols described in MRP section X.B.4.

The PMP shall include, but not be limited to, the following actions and submittals acceptable to the Regional Water Board:

- i.** An annual review and semi-annual monitoring of potential sources of the reportable pollutant(s), which may include fish tissue monitoring and other bio-uptake sampling;
- ii.** Quarterly monitoring for the reportable pollutant(s) in the influent to the wastewater treatment system;
- iii.** Submittal of a control strategy designed to proceed toward the goal of maintaining concentrations of the reportable pollutant(s) in the effluent at or below the effluent limitation;
- iv.** Implementation of appropriate cost-effective control measures for the reportable pollutant(s), consistent with the control strategy; and
- v.** An annual status report that shall be sent to the Regional Water Board including:

(a) All PMP monitoring results for the previous year;

- (b) A list of potential sources of the reportable pollutant(s);
- (c) A summary of all actions undertaken pursuant to the control strategy; and
- (d) A description of actions to be taken in the following year.

4. Construction, Operation and Maintenance Specifications

- a. The Discharger shall notify the Regional Water Board 180 days prior to any facility-related construction activity that could result in any new or altered discharge or habitat modification in the Kings Range National Conservation Area SWQPA. In accordance with Section III. E. 2 of the Ocean Plan, the Discharger must receive approval from and comply with any conditions regarding such a discharge that are imposed by the Regional Water Board, prior to performing any significant modification, re-building, or renovation of the water front facilities, including the Facility's ocean outfall pipe.
- b. The Discharger shall maintain an updated Operation and Maintenance (O&M) Manual for the Facility. The Discharger shall update the O&M Manual, as necessary, to conform with changes in operation and maintenance of the Facility. The O&M Manual shall be readily available to operating personnel onsite. The O&M Manual shall include the following:
 - (1) Description of the treatment plant, table of organization showing the number of employees, duties and qualifications and plant attendance schedules (daily, weekends and holidays, part-time, etc). The description should include documentation that the personnel are knowledgeable and qualified to operate the treatment facility so as to achieve the required level of treatment at all times.
 - (2) Detailed description of safe and effective operation and maintenance of treatment processes, process control instrumentation and equipment.
 - (3) Description of laboratory and quality assurance procedures.
 - (4) Process and equipment inspection and maintenance schedules.
 - (5) Description of safeguards to assure that, should there be reduction, loss, or failure of electric power, the Discharger will be able to comply with requirements of this Order.
 - (6) Description of preventive (fail-safe) and contingency (response and cleanup) plans for controlling accidental discharges, and for minimizing the effect of such events. These plans shall identify the possible sources (such as loading and storage areas, power outage, waste treatment unit failure, process equipment failure, tank and piping failure) of accidental discharges, untreated or partially treated waste bypass, and polluted drainage.

5. Special Provisions for Municipal Facilities (POTWs Only)

a. Wastewater Collection Systems

(1) Statewide General WDRs for Sanitary Sewer Systems

On May 2, 2006, the State Water Board adopted State Water Board Order No. 2006-003-DWQ, Statewide General WDRs for Sanitary Sewer Systems. Order No. 2006-0003-DWQ requires that all public agencies that currently own or operate sanitary sewer systems greater than one mile in length that collect or convey untreated or partially treated wastewater to a POTW apply for coverage under the General WDRs. The deadline for dischargers to apply for coverage under State Water Board Order No. 2006-003-DWQ was November 6, 2006. The Discharger shall maintain coverage under, and shall be subject to the requirements of Order No. 2006-0003-DWQ and any future revisions thereto for operation of its wastewater collection system.

In addition to the coverage obtained under Order No. 2006-0003, the Discharger's collection system is part of the treatment system that is subject to this Order. As such, pursuant to federal regulations, the Discharger must properly operate and maintain its collection system [section 122.41(e)], report any non-compliance [section 122.41(l)(6) and (7)], and mitigate any discharge from the collection system in violation of this Order [section 122.41(d)].

(2) Sanitary Sewer Overflows and Sewage Spills

Sanitary sewer overflows (SSOs) and discharges of untreated or partially treated waste from anywhere within the treatment facility or waste disposal area shall be reported orally⁵ to the Regional Water Board staff in accordance with the following:

- (a) SSOs and sewage spills in excess of 1,000 gallons or any SSO or sewage spill that results in sewage reaching surface waters, or if it is likely that more than 1,000 gallons has escaped or will escape the collection system, shall be reported immediately by telephone. A written description of the event shall be submitted in conjunction with the monthly monitoring report.
- (b) SSOs or sewage spills that result in a sewage spill between 100 gallons and 1,000 gallons that do not reach a surface waterway shall be reported orally within 24 hours. A written description of the event shall be submitted with the next monthly monitoring report.

(c) Information to be provided orally includes:

⁴ Oral reporting means direct contact with a Regional Water Board staff person. The oral report may be given in person or by telephone. After business hours, oral contact must be made by calling the State Office of Emergency Services at (800) 852-7550 or the Regional Water Board spill officer at (707) 696-7179.

- i. Name and contact information of caller.
- ii. Date, time and location of the occurrence of the SSO or sewage spill.
- iii. Estimates of spill volume, rate of flow, and spill duration.
- iv. Surface water bodies impacted.
- v. Cause of spill.
- vi. Cleanup actions taken or repairs made.
- vii. Responding agencies.

b. Source Control Provisions

The Discharger shall perform source control functions, to include the following.

- (1) Implement the necessary legal authorities to monitor and enforce source control standards, restrict discharges of toxic materials to the collection system and inspect facilities connected to the system.
- (2) If waste haulers are allowed to discharge to the Facility, establish a waste hauler permit system, to be reviewed by the Executive Officer, to regulate waste haulers discharging to the collection system or Facility.
- (3) Conduct a waste survey at least every five years to identify all industrial dischargers that might discharge pollutants that could pass through or interfere with the operation or performance of the Facility
- (4) Perform public outreach to educate industrial, commercial, and residential users about the importance of preventing discharges of industrial and toxic wastes to the WWTF.
- (5) Perform ongoing industrial inspections and monitoring, as necessary, to ensure adequate source control.

c. Solids Disposal and Handling Requirements

- (1) Sludge, as used in this Order, means the solid, semisolid, and liquid residues removed during primary, secondary, or advanced wastewater treatment processes. Solid waste refers to grit and screenings generated during preliminary treatment. Biosolids refers to sludge that has been treated, tested, and demonstrated to be capable of being beneficially and legally used pursuant to federal and State regulations as a soil amendment for agriculture, silviculture, horticulture, and land reclamation activities.
- (2) All collected sludges and other solid waste removed from liquid wastes shall be removed from screens, sumps, ponds, and tanks as needed to ensure optimal plant operation and disposed of in accordance with applicable federal and State regulations.

- (3) The use and disposal of biosolids shall comply with all the requirements in section 503, which are enforceable by the USEPA, not the Regional Water Board. If during the life of this Order, the State accepts primacy for implementation of section 503, the Regional Water Board may also initiate enforcement where appropriate.
- (4) Sludge or biosolids that are disposed of in a municipal solid waste landfill or used as daily landfill cover shall meet the applicable requirements of 40 CFR 258. In the annual self-monitoring report, the Discharger shall report the amount of sludge placed in a landfill and the landfill(s) which received the sludge or biosolids.
- (5) The beneficial use of biosolids by application to land as soil amendment is not covered or authorized by this Order. Class B biosolids that are applied to land as soil amendment by the Discharger within the North Coast Region shall comply with State Water Board Water Quality Order No. 2004-12-DWQ (General Waste Discharge Requirements for the Discharge of Biosolids to Land as a Soil Amendment in Agricultural, Silvicultural, Horticultural, and Land Reclamation Activities) or other WDRs issued by the Regional Water Board.
- (6) The Discharger shall take all reasonable steps to prevent and minimize any sludge use or disposal in violation of this Order that has a likelihood of adversely affected human health or the environment.
- (7) Solids and sludge treatment, storage, and disposal or reuse shall not create a nuisance, such as objectionable odors or flies, and shall not result in groundwater contamination.
- (8) Solids and sludge treatment and storage sites shall have facilities adequate to divert surface water runoff from adjacent areas, to protect the boundaries of the site from erosion, and to prevent drainage from the treatment and storage site. Adequate protection is defined as protection from at least a 100-year storm.
- (9) The discharge of sewage sludge and solids shall not cause waste material to be in a position where it is, or can be, conveyed from the treatment and storage sites and deposited in the waters of the State.

d. Operator Certification

Supervisors and operators of municipal a WWTF shall possess a certificate of appropriate grade in accordance with Title 23, Code of California Regulations, section 3680. The State Water Board may accept experience in lieu of qualification training. In lieu of a properly certified WWTF operator, the State Water Board may approve use of a water treatment plant operator of appropriate grade certified by the State Department of Public Health where water reclamation is involved.

e. Adequate Capacity

Whenever a WWTF will reach capacity within four years, the Discharger shall notify the Regional Water Board. A copy of such notification shall be sent to appropriate local elected officials, local permitting agencies, and the press. Factors to be evaluated in assessing reserve capacity shall include, at a minimum, (1) comparison of the wet weather design flow with the highest daily flow, and (2) comparison of the average dry weather design flow with the lowest 30-day flow. The Discharger shall demonstrate that adequate steps are being taken to address the capacity problem. The Discharger shall submit a technical report to the Regional Water Board showing how flow volumes will be prevented from exceeding capacity, or how capacity will be increased, within 120 days after providing notification to the Regional Water Board, or within 120 days after receipt of Regional Water Board notification, that the WWTF will reach capacity within four years. The time for filing the required technical report may be extended by the Regional Water Board. An extension of 30 days may be granted by the Executive Officer, and longer extensions may be granted by the Regional Water Board itself. [Code of California Regulations, title 23, section 2232]

6. Other Special Provisions

- a. Storm Water Control.** For the control of storm water discharged from the site of the wastewater treatment plant, if applicable, the Discharger shall seek authorization to discharge under and meet the requirements of the State Water Board's Water Quality Order 97-03-DWQ, NPDES General Permit No. CAS000001, Waste Discharge Requirements for Discharges of Storm Water Associated with Industrial Activities Excluding Construction Activities (or subsequent renewed versions of the General Permit).

Storm water BMPs shall be inspected and maintained annually to prevent storm water run-off discharges from the facility grounds to surface waters. Inspections and maintenance activities shall be kept in a log, and summarized in the annual report.

7. Compliance Schedules

This Order does not establish interim effluent limitations and schedules of compliance with final numeric effluent limitations.

VII. COMPLIANCE DETERMINATION

Compliance with the effluent limitations contained in Section IV of this Order that are derived from Ocean Plan Table B water quality objectives shall be determined as specified below:

A. Compliance with Single-Constituent Effluent Limitations.

Dischargers are out of compliance with the effluent limitation if the concentration of the pollutant (see Section c, below) in the monitoring sample is greater than the effluent limitation and greater than or equal to the reported Minimum Level.

B. Compliance with Effluent Limitations expressed as a Sum of Several Constituents

Dischargers are out of compliance with an effluent limitation which applies to the sum of a group of chemicals (e.g., PCB's) if the sum of the individual pollutant concentrations is greater than the effluent limitation. Individual pollutants of the group will be considered to have a concentration of zero if the constituent is reported as ND or DNQ.

C. Multiple Sample Data Reduction

The concentration of the pollutant in the effluent may be estimated from the result of a single sample analysis or by a measure of central tendency (arithmetic mean, geometric mean, median, etc.) of multiple sample analyses when all sample results are quantifiable (i.e., greater than or equal to the reported Minimum* Level). When one or more sample results are reported as ND or DNQ, the central tendency concentration of the pollutant shall be the median (middle) value of the multiple samples. If, in an even number of samples, one or both of the middle values is ND or DNQ, the median will be the lower of the two middle values.

ATTACHMENT A – DEFINITIONS

Acute Toxicity

- a. Acute Toxicity (TUa)

Expressed in Toxic Units Acute (TUa)

$$TUa = \frac{100}{\frac{96\text{-hr LC}}{50\%}}$$

- b. Lethal Concentration 50% (LC 50)

LC 50 (percent waste giving 50% survival of test organisms) shall be determined by static or continuous flow bioassay techniques using standard marine test species as specified in Ocean Plan Appendix III. If specific identifiable substances in wastewater can be demonstrated by the discharger as being rapidly rendered harmless upon discharge to the marine environment, but not as a result of dilution, the LC 50 may be determined after the test samples are adjusted to remove the influence of those substances.

When it is not possible to measure the 96-hour LC 50 due to greater than 50 percent survival of the test species in 100 percent waste, the toxicity concentration shall be calculated by the expression:

$$TUa = \frac{\log(100 - S)}{1.7}$$

where:

S = percentage survival in 100% waste. If S > 99, TUa shall be reported as zero.

Areas of Special Biological Significance (ASBS)

Those areas designated by the State Water Board as ocean areas requiring protection of species or biological communities to the extent that alteration of natural water quality is undesirable. All Areas of Special Biological Significance are also classified as a subset of State Water Quality Protection Areas (SWQPAs).

Average Monthly Effluent Limitation (AMEL)

The highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month.

Average Weekly Effluent Limitation (AWEL)

The highest allowable average of daily discharges over a calendar week (Sunday through Saturday), calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week.

Bioaccumulative pollutants are those substances taken up by an organism from its surrounding medium through gill membranes, epithelial tissue, or from food and subsequently concentrated and retained in the body of the organism.

Carcinogenic pollutants are substances that are known to cause cancer in living organisms.

Chlordane

Shall mean the sum of chlordane-alpha, chlordane-gamma, chlordene-alpha, chlordene-gamma, nonachlor-alpha, nonachlor-gamma, and oxychlordane.

Chronic Toxicity

This parameter shall be used to measure the acceptability of waters for supporting a healthy marine biota until improved methods are developed to evaluate biological response.

a. **Chronic Toxicity (TUc)**

Expressed as Toxic Units Chronic (TUc)

$$TUc = \frac{100}{NOEL}$$

b. **No Observed Effect Level (NOEL)**

The NOEL is expressed as the maximum percent effluent or receiving water that causes no observable effect on a test organism, as determined by the result of a critical life stage toxicity test listed in Ocean Plan Appendix II.

Coefficient of Variation (CV) is a measure of the data variability and is calculated as the estimated standard deviation divided by the arithmetic mean of the observed values.

Daily Discharge

Daily Discharge is defined as either: (1) the total mass of the constituent discharged over the calendar day (12:00 am through 11:59 pm) or any 24-hour period that reasonably represents a calendar day for purposes of sampling (as specified in the permit), for a constituent with limitations expressed in units of mass or; (2) the unweighted arithmetic mean measurement of the constituent over the day for a constituent with limitations expressed in other units of measurement (e.g., concentration).

The daily discharge may be determined by the analytical results of a composite sample taken over the course of one day (a calendar day or other 24-hour period defined as a day) or by the arithmetic mean of analytical results from one or more grab samples taken over the course of the day.

For composite sampling, if 1 day is defined as a 24-hour period other than a calendar day, the analytical result for the 24-hour period will be considered as the result for the calendar day in which the 24-hour period ends.

DDT

Shall mean the sum of 4,4'DDT, 2,4'DDT, 4,4'DDE, 2,4'DDE, 4,4'DDD, and 2,4'DDD.

Degrade

Degradation shall be determined by comparison of the waste field and reference site(s) for characteristic species diversity, population density, contamination, growth anomalies, debility, or supplanting of normal species by undesirable plant and animal species. Degradation occurs if there are significant differences in any of three major biotic groups, namely, demersal fish, benthic invertebrates, or attached algae. Other groups may be evaluated where benthic species are not affected, or are not the only ones affected.

Detected, but Not Quantified (DNQ)

Sample results that are less than the reported Minimum Level, but greater than or equal to the laboratory's MDL.

Dichlorobenzenes

Shall mean the sum of 1,2- and 1,3-dichlorobenzene.

Downstream Ocean Waters

Waters downstream with respect to ocean currents.

Dredged Material

Any material excavated or dredged from the navigable waters of the United States, including material otherwise referred to as "spoils".

Effective Concentration (EC) is a point estimate of the toxicant concentration that would cause an adverse effect on a quantal, "all or nothing," response (such as death, immobilization, or serious incapacitation) in a given percent of the test organisms. If the effect is death or immobility, the term lethal concentration (LC) may be used. EC values may be calculated using point estimation techniques such as probit, logit, and Spearman-Kärber. EC25 is the concentration of toxicant (in percent effluent) that causes a response in 25 percent of the test organisms.

Enclosed Bays

Indentations along the coast that enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays include all bays where the narrowest distance between headlands or outermost harbor works is less than 75 percent of the greatest dimension of the enclosed portion of the bay. This definition includes but is not limited to: Humboldt Bay, Bodega Harbor, Tomales Bay, Drakes Estero, San Francisco Bay, Morro Bay, Los Angeles Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay.

Endosulfan

The sum of endosulfan-alpha and -beta and endosulfan sulfate.

Estimated Chemical Concentration is the estimated chemical concentration that results from the confirmed detection of the substance by the analytical method below the ML value.

Estuaries and Coastal Lagoons

Waters at the mouths of streams that serve as mixing zones for fresh and ocean waters during a major portion of the year. Mouths of streams that are temporarily separated from the ocean by sandbars shall be considered as estuaries. Estuarine waters will generally be considered to extend from a bay or the open ocean to the upstream limit of tidal action but may be considered to extend seaward if significant mixing of fresh and salt water occurs in the open coastal waters. The waters described by this definition include but are not limited to the Sacramento-San Joaquin Delta as defined by Section 12220 of the California Water Code, Suisun Bay, Carquinez Strait downstream to Carquinez Bridge, and appropriate areas of the Smith, Klamath, Mad, Eel, Noyo, and Russian Rivers.

Halomethanes

The sum of bromoform, bromomethane (methyl bromide) and chloromethane (methyl chloride).

HCH

The sum of the alpha, beta, gamma (lindane) and delta isomers of hexachlorocyclohexane.

Initial Dilution

The process that results in the rapid and irreversible turbulent mixing of wastewater with ocean water around the point of discharge.

For a submerged buoyant discharge, characteristic of most municipal and industrial wastes that are released from the submarine outfalls, the momentum of the discharge and its initial buoyancy act together to produce turbulent mixing. Initial dilution in this case is completed when the diluting wastewater ceases to rise in the water column and first begins to spread horizontally.

For shallow water submerged discharges, surface discharges, and non-buoyant discharges, characteristic of cooling water wastes and some individual discharges, turbulent mixing results primarily from the momentum of discharge. Initial dilution, in these cases, is considered to be completed when the momentum induced velocity of the discharge ceases to produce significant mixing of the waste, or the diluting plume reaches a fixed distance from the discharge to be specified by the Regional Board, whichever results in the lower estimate for initial dilution.

Instantaneous Maximum Effluent Limitation

The highest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous maximum limitation).

Instantaneous Minimum Effluent Limitation

The lowest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous minimum limitation).

Kelp Beds

For purposes of the bacteriological standards of the Ocean Plan, are significant aggregations of marine algae of the genera *Macrocystis* and *Nereocystis*. Kelp beds include the total foliage canopy of *Macrocystis* and *Nereocystis* plants throughout the water column.

Lowest Observed Effect Concentration (LOEC) is the lowest concentration of toxicant to which organisms are exposed in a test, which causes statistically significant adverse effects on the test organisms (i.e., where the values for the observed endpoints are statistically significantly different from the control).

Mariculture

The culture of plants and animals in marine waters independent of any pollution source.

Material

(a) In common usage: (1) the substance or substances of which a thing is made or composed (2) substantial; (b) For purposes of the Ocean Plan relating to waste disposal, dredging and the disposal of dredged material and fill, MATERIAL means matter of any kind or description which is subject to regulation as waste, or any material dredged from the navigable waters of the United States. See also, DREDGED MATERIAL.

Maximum Daily Effluent Limitation (MDEL)

The highest allowable daily discharge of a pollutant.

Median is the middle measurement in a set of data. The median of a set of data is found by first arranging the measurements in order of magnitude (either increasing or decreasing order). If the number of measurements (n) is odd, then the median = $X_{(n+1)/2}$. If n is even, then the median = $(X_{n/2} + X_{(n/2)+1})/2$ (i.e., the midpoint between the $n/2$ and $n/2+1$).

Method Detection Limit (MDL)

The minimum concentration of a substance that can be measured and reported with 99 percent confidence that the analyte concentration is greater than zero, as defined in title 40 of the Code of Federal Regulations, Part 136, Attachment B.

Minimum Level (ML)

The concentration at which the entire analytical system must give a recognizable signal and acceptable calibration point. The ML is the concentration in a sample that is equivalent to the concentration of the lowest calibration standard analyzed by a specific analytical procedure, assuming that all the method specified sample weights, volumes, and processing steps have been followed.

Natural Light

Reduction of natural light may be determined by the Regional Water Board by measurement of light transmissivity or total irradiance, or both, according to the monitoring needs of the Regional Water Board.

No Observed Effect Concentration (NOEC) is the highest tested concentration of an effluent or a toxicant at which no adverse effects are observed on the aquatic test organisms at a specific time of observation. It is determined using hypothesis testing.

Not Detected (ND)

Those sample results less than the laboratory's MDL.

Ocean Waters

The territorial marine waters of the State as defined by California law to the extent these waters are outside of enclosed bays, estuaries, and coastal lagoons. If a discharge outside the territorial waters of the state could affect the quality of the waters of the state, the discharge may be regulated to assure no violation of the Ocean Plan will occur in ocean waters.

PAHs (polynuclear aromatic hydrocarbons)

The sum of acenaphthylene, anthracene, 1,2-benzanthracene, 3,4-benzofluoranthene, benzo[k]fluoranthene, 1,12-benzoperylene, benzo[a]pyrene, chrysene, dibenzo[ah]anthracene, fluorene, indeno[1,2,3-cd]pyrene, phenanthrene and pyrene.

PCBs (polychlorinated biphenyls)

The sum of chlorinated biphenyls whose analytical characteristics resemble those of Aroclor-1016, Aroclor-1221, Aroclor-1232, Aroclor-1242, Aroclor-1248, Aroclor-1254 and Aroclor-1260.

Pollutant Minimization Program (PMP)

PMP means waste minimization and pollution prevention actions that include, but are not limited to, product substitution, waste stream recycling, alternative waste management methods, and education of the public and businesses. The goal of the PMP shall be to reduce all potential sources of Ocean Plan Table B pollutants through pollutant minimization (control) strategies, including pollution prevention measures as appropriate, to maintain the effluent concentration at or below the water quality-based effluent limitation. Pollution prevention measures may be particularly appropriate for persistent bioaccumulative priority pollutants where there is evidence that beneficial uses are being impacted. The Regional Water Board may consider cost effectiveness when establishing the requirements of a PMP. The completion and implementation of a Pollution Prevention Plan, if required pursuant to Water Code section 13263.3(d), shall be considered to fulfill the PMP requirements.

Recycled Water

Water which, as a result of treatment of municipal wastewater, is suitable for a direct beneficial use or a controlled use that would not otherwise occur and is therefore considered a valuable resource (Water Code section 13050). The terms "recycled water" and "reclaimed water" have the same meaning (Water Code section 26).

Reported Minimum Level

The ML (and its associated analytical method) chosen by the Discharger for reporting and compliance determination from the MLs included in this Order. The MLs included in this Order correspond to approved analytical methods for reporting a sample result that are selected by the Regional Water Board either from Appendix II of the Ocean Plan in accordance with section III.C.5.a. of the Ocean Plan or established in accordance with section III.C.5.b. of the Ocean Plan. The ML is based on the proper application of method-based analytical procedures for sample preparation and the absence of any matrix interferences. Other factors may be applied to the ML depending on the specific sample preparation steps employed. For example, the treatment typically applied in cases where there are matrix-effects is to dilute the sample or sample aliquot by a factor of ten. In such cases, this additional factor must be applied to the ML in the computation of the reported ML.

Satellite Collection System

The portion, if any, of a sanitary sewer system owned or operated by a different public agency than the agency that owns and operates the wastewater treatment facility that a sanitary sewer system is tributary to.

Shellfish

Organisms identified by the California Department of Public Health as shellfish for public health purposes (i.e., mussels, clams and oysters).

Significant Difference

Defined as a statistically significant difference in the means of two distributions of sampling results at the 95 percent confidence level.

Six-Month Median Effluent Limitation

The highest allowable moving median of all daily discharges for any 180-day period.

State Water Quality Protection Areas (SWQPAs)

Non-terrestrial marine or estuarine areas designated to protect marine species or biological communities from an undesirable alteration in natural water quality. All AREAS OF SPECIAL BIOLOGICAL SIGNIFICANCE (ASBS) that were previously designated by the State Water Board in Resolution No's 74-28, 74-32, and 75-61 are now also classified as a subset of State Water Quality Protection Areas and require special protections afforded by the Ocean Plan.

TCDD Equivalents

The sum of the concentrations of chlorinated dibenzodioxins (2,3,7,8-CDDs) and chlorinated dibenzofurans (2,3,7,8-CDFs) multiplied by their respective toxicity factors, as shown in the table below.

Isomer Group	Toxicity Equivalence Factor
2,3,7,8-tetra CDD	1.0
2,3,7,8-penta CDD	0.5
2,3,7,8-hexa CDDs	0.1
2,3,7,8-hepta CDD	0.01
octa CDD	0.001
2,3,7,8 tetra CDF	0.1
1,2,3,7,8 penta CDF	0.05
2,3,4,7,8 penta CDF	0.5
2,3,7,8 hexa CDFs	0.1
2,3,7,8 hepta CDFs	0.01
octa CDF	0.001

Toxicity Reduction Evaluation (TRE)

A study conducted in a step-wise process designed to identify the causative agents of effluent or ambient toxicity, isolate the sources of toxicity, evaluate the effectiveness of toxicity control

options, and then confirm the reduction in toxicity. The first steps of the TRE consist of the collection of data relevant to the toxicity, including additional toxicity testing, and an evaluation of facility operations and maintenance practices, and best management practices. A Toxicity Identification Evaluation (TIE) may be required as part of the TRE, if appropriate. (A TIE is a set of procedures to identify the specific chemical(s) responsible for toxicity. These procedures are performed in three phases (characterization, identification, and confirmation) using aquatic organism toxicity tests.)

Waste

As used in the Ocean Plan, waste includes a Discharger's total discharge, of whatever origin, i.e., gross, not net, discharge.

Water Reclamation

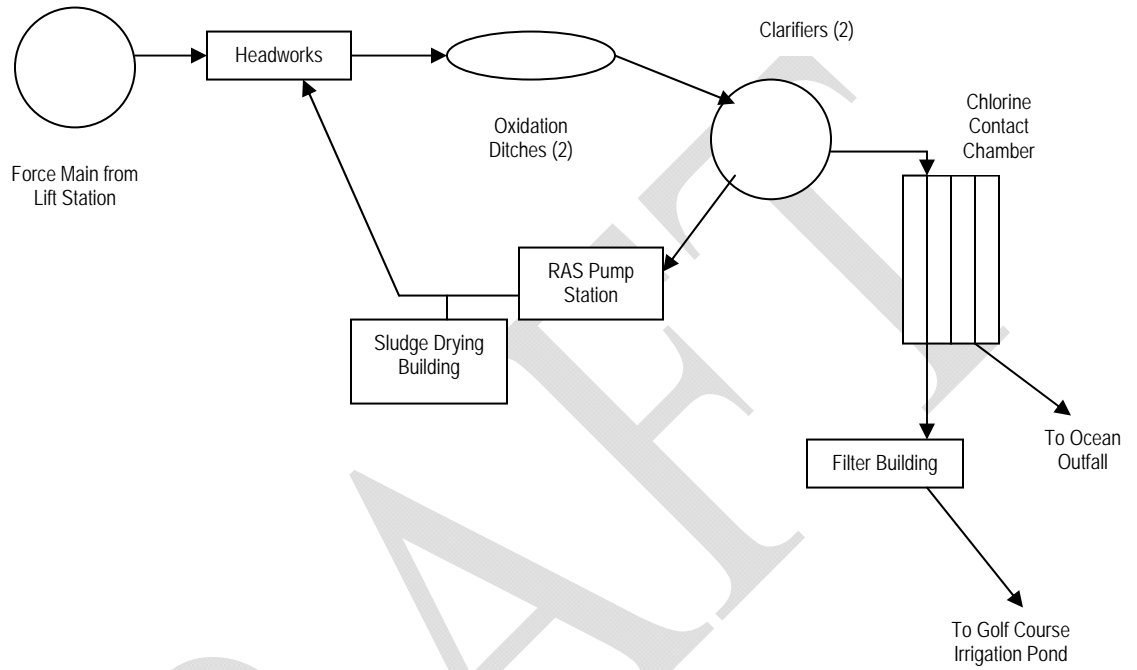
The treatment of wastewater to render it suitable for reuse, the transportation of treated wastewater to the place of use, and the actual use of treated wastewater for a direct beneficial use or controlled use that would not otherwise occur.

DRAFT

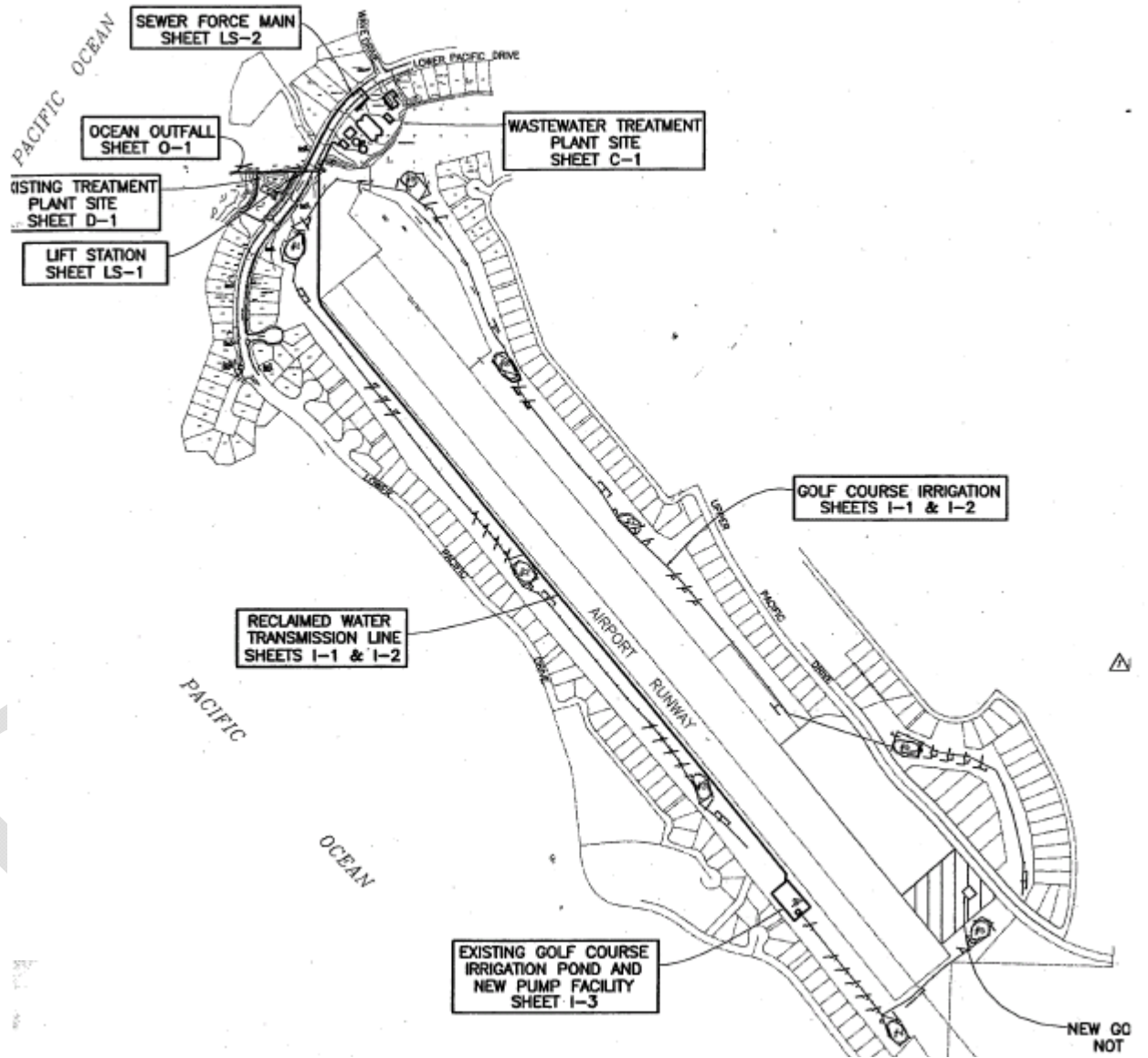
ATTACHMENT B – MAP



ATTACHMENT C – FLOW SCHEMATIC [FACILITY]



FLOW SCHEMATIC [RECLAMATION AREA]



ATTACHMENT D –STANDARD PROVISIONS

I. STANDARD PROVISIONS – PERMIT COMPLIANCE

A. Duty to Comply

1. The Discharger must comply with all of the conditions of this Order. Any noncompliance constitutes a violation of the Clean Water Act (CWA) and the California Water Code and is grounds for enforcement action, for permit termination, revocation and reissuance, or modification; or denial of a permit renewal application. (40 C.F.R. § 122.41(a).)
2. The Discharger shall comply with effluent standards or prohibitions established under Section 307(a) of the CWA for toxic pollutants and with standards for sewage sludge use or disposal established under Section 405(d) of the CWA within the time provided in the regulations that establish these standards or prohibitions, even if this Order has not yet been modified to incorporate the requirement. (40 C.F.R. § 122.41(a)(1).)

B. Need to Halt or Reduce Activity Not a Defense

It shall not be a defense for a Discharger in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this Order. (40 C.F.R. § 122.41(c).)

C. Duty to Mitigate

The Discharger shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment. (40 C.F.R. § 122.41(d).)

D. Proper Operation and Maintenance

The Discharger shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Discharger to achieve compliance with the conditions of this Order. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems that are installed by a Discharger only when necessary to achieve compliance with the conditions of this Order. (40 C.F.R. § 122.41(e))

E. Property Rights

1. This Order does not convey any property rights of any sort or any exclusive privileges. (40 C.F.R. § 122.41(g).)

2. The issuance of this Order does not authorize any injury to persons or property or invasion of other private rights, or any infringement of state or local law or regulations. (40 C.F.R. § 122.5(c).)

F. Inspection and Entry

The Discharger shall allow the Regional Water Board, State Water Board, United States Environmental Protection Agency (USEPA), and/or their authorized representatives (including an authorized contractor acting as their representative), upon the presentation of credentials and other documents, as may be required by law, to (40 C.F.R. § 122.41(i); Wat. Code, § 13383):

1. Enter upon the Discharger's premises where a regulated facility or activity is located or conducted, or where records are kept under the conditions of this Order (40 C.F.R. § 122.41(i)(1));
2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this Order (40 C.F.R. § 122.41(i)(2));
3. Inspect and photograph, at reasonable times, any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order (40 C.F.R. § 122.41(i)(3)); and
4. Sample or monitor, at reasonable times, for the purposes of assuring Order compliance or as otherwise authorized by the CWA or the Water Code, any substances or parameters at any location. (40 C.F.R. § 122.41(i)(4).)

G. Bypass

1. Definitions
 - a. "Bypass" means the intentional diversion of waste streams from any portion of a treatment facility. (40 C.F.R. § 122.41(m)(1)(i).)
 - b. "Severe property damage" means substantial physical damage to property, damage to the treatment facilities, which causes them to become inoperable, or substantial and permanent loss of natural resources that can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production. (40 C.F.R. § 122.41(m)(1)(ii).)
2. Bypass not exceeding limitations. The Discharger may allow any bypass to occur which does not cause exceedances of effluent limitations, but only if it is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions listed in Standard Provisions – Permit Compliance I.G.3, I.G.4, and I.G.5 below. (40 C.F.R. § 122.41(m)(2).)

3. Prohibition of bypass. Bypass is prohibited, and the Regional Water Board may take enforcement action against a Discharger for bypass, unless (40 C.F.R. § 122.41(m)(4)(i)):
 - a. Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage (40 C.F.R. § 122.41(m)(4)(i)(A));
 - b. There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass that occurred during normal periods of equipment downtime or preventive maintenance (40 C.F.R. § 122.41(m)(4)(i)(B)); and
 - c. The Discharger submitted notice to the Regional Water Board as required under Standard Provisions – Permit Compliance I.G.5 below. (40 C.F.R. § 122.41(m)(4)(i)(C).)
4. The Regional Water Board may approve an anticipated bypass, after considering its adverse effects, if the Regional Water Board determines that it will meet the three conditions listed in Standard Provisions – Permit Compliance I.G.3 above. (40 C.F.R. § 122.41(m)(4)(ii).)
5. Notice
 - a. Anticipated bypass. If the Discharger knows in advance of the need for a bypass, it shall submit a notice, if possible at least 10 days before the date of the bypass. (40 C.F.R. § 122.41(m)(3)(i).)
 - b. Unanticipated bypass. The Discharger shall submit notice of an unanticipated bypass as required in Standard Provisions - Reporting V.E below (24-hour notice). (40 C.F.R. § 122.41(m)(3)(ii).)

H. Upset

Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the Discharger. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation. (40 C.F.R. § 122.41(n)(1).)

1. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of Standard Provisions – Permit Compliance I.H.2 below are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review. (40 C.F.R. § 122.41(n)(2).)

2. Conditions necessary for a demonstration of upset. A Discharger who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs or other relevant evidence that (40 C.F.R. § 122.41(n)(3)):
 - a. An upset occurred and that the Discharger can identify the cause(s) of the upset (40 C.F.R. § 122.41(n)(3)(i));
 - b. The permitted facility was, at the time, being properly operated (40 C.F.R. § 122.41(n)(3)(ii));
 - c. The Discharger submitted notice of the upset as required in Standard Provisions – Reporting V.E.2.b below (24-hour notice) (40 C.F.R. § 122.41(n)(3)(iii)); and
 - d. The Discharger complied with any remedial measures required under Standard Provisions – Permit Compliance I.C above. (40 C.F.R. § 122.41(n)(3)(iv).)
3. Burden of proof. In any enforcement proceeding, the Discharger seeking to establish the occurrence of an upset has the burden of proof. (40 C.F.R. § 122.41(n)(4).)

II. STANDARD PROVISIONS – PERMIT ACTION

A. General

This Order may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Discharger for modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any Order condition. (40 C.F.R. § 122.41(f).)

B. Duty to Reapply

If the Discharger wishes to continue an activity regulated by this Order after the expiration date of this Order, the Discharger must apply for and obtain a new permit. (40 C.F.R. § 122.41(b).)

C. Transfers

This Order is not transferable to any person except after notice to the Regional Water Board. The Regional Water Board may require modification or revocation and reissuance of the Order to change the name of the Discharger and incorporate such other requirements as may be necessary under the CWA and the Water Code. (40 C.F.R. § 122.41(l)(3); § 122.61.)

III. STANDARD PROVISIONS – MONITORING

- A. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity. (40 C.F.R. § 122.41(j)(1).)
- B. Monitoring results must be conducted according to test procedures under Part 136 or, in the case of sludge use or disposal, approved under Part 136 unless otherwise specified in Part 503 unless other test procedures have been specified in this Order. (40 C.F.R. § 122.41(j)(4); § 122.44(i)(1)(iv).)

IV. STANDARD PROVISIONS – RECORDS

- A. Except for records of monitoring information required by this Order related to the Discharger's sewage sludge use and disposal activities, which shall be retained for a period of at least five years (or longer as required by Part 503), the Discharger shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the Regional Water Board Executive Officer at any time. (40 C.F.R. § 122.41(j)(2).)

B. Records of monitoring information shall include:

1. The date, exact place, and time of sampling or measurements (40 C.F.R. § 122.41(j)(3)(i));
2. The individual(s) who performed the sampling or measurements (40 C.F.R. § 122.41(j)(3)(ii));
3. The date(s) analyses were performed (40 C.F.R. § 122.41(j)(3)(iii));
4. The individual(s) who performed the analyses (40 C.F.R. § 122.41(j)(3)(iv));
5. The analytical techniques or methods used (40 C.F.R. § 122.41(j)(3)(v)); and
6. The results of such analyses. (40 C.F.R. § 122.41(j)(3)(vi).)

C. Claims of confidentiality for the following information will be denied (40 C.F.R. § 122.7(b)):

1. The name and address of any permit applicant or Discharger (40 C.F.R. § 122.7(b)(1)); and
2. Permit applications and attachments, permits and effluent data. (40 C.F.R. § 122.7(b)(2).)

V. STANDARD PROVISIONS – REPORTING

A. Duty to Provide Information

The Discharger shall furnish to the Regional Water Board, State Water Board, or USEPA within a reasonable time, any information which the Regional Water Board, State Water Board, or USEPA may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Order or to determine compliance with this Order. Upon request, the Discharger shall also furnish to the Regional Water Board, State Water Board, or USEPA copies of records required to be kept by this Order. (40 C.F.R. § 122.41(h); Wat. Code, § 13267.)

B. Signatory and Certification Requirements

1. All applications, reports, or information submitted to the Regional Water Board, State Water Board, and/or USEPA shall be signed and certified in accordance with Standard Provisions – Reporting V.B.2, V.B.3, V.B.4, and V.B.5 below. (40 C.F.R. § 122.41(k).)
2. All permit applications shall be signed by either a principal executive officer or ranking elected official. For purposes of this provision, a principal executive officer of a federal agency includes: (i) the chief executive officer of the agency, or (ii) a senior executive officer having responsibility for the overall operations of a principal geographic unit of the agency (e.g., Regional Administrators of USEPA). (40 C.F.R. § 122.22(a)(3).)
3. All reports required by this Order and other information requested by the Regional Water Board, State Water Board, or USEPA shall be signed by a person described in Standard Provisions – Reporting V.B.2 above, or by a duly authorized representative of that person. A person is a duly authorized representative only if:
 - a. The authorization is made in writing by a person described in Standard Provisions – Reporting V.B.2 above (40 C.F.R. § 122.22(b)(1));
 - b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.) (40 C.F.R. § 122.22(b)(2)); and
 - c. The written authorization is submitted to the Regional Water Board and State Water Board. (40 C.F.R. § 122.22(b)(3).)
4. If an authorization under Standard Provisions – Reporting V.B.3 above is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Standard Provisions – Reporting V.B.3 above must be submitted to the Regional Water Board

and State Water Board prior to or together with any reports, information, or applications, to be signed by an authorized representative. (40 C.F.R. § 122.22(c).)

5. Any person signing a document under Standard Provisions – Reporting V.B.2 or V.B.3 above shall make the following certification:

“I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.” (40 C.F.R. § 122.22(d).)

C. Monitoring Reports

1. Monitoring results shall be reported at the intervals specified in the Monitoring and Reporting Program (Attachment E) in this Order. (40 C.F.R. § 122.22(l)(4).)
2. Monitoring results must be reported on a Discharge Monitoring Report (DMR) form or forms provided or specified by the Regional Water Board or State Water Board for reporting results of monitoring of sludge use or disposal practices. (40 C.F.R. § 122.41(l)(4)(i).)
3. If the Discharger monitors any pollutant more frequently than required by this Order using test procedures approved under Part 136 or, in the case of sludge use or disposal, approved under Part 136 unless otherwise specified in Part 503, or as specified in this Order, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Regional Water Board. (40 C.F.R. § 122.41(l)(4)(ii).)
4. Calculations for all limitations, which require averaging of measurements, shall utilize an arithmetic mean unless otherwise specified in this Order. (40 C.F.R. § 122.41(l)(4)(iii).)

D. Compliance Schedules

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this Order, shall be submitted no later than 14 days following each schedule date. (40 C.F.R. § 122.41(l)(5).)

E. Twenty-Four Hour Reporting

1. The Discharger shall report any noncompliance that may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the Discharger becomes aware of the circumstances. A written submission shall also be provided within five (5) days of the time the Discharger becomes aware of the circumstances. The written submission shall contain a description of the

noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance. (40 C.F.R. § 122.41(l)(6)(i).)

2. The following shall be included as information that must be reported within 24 hours under this paragraph (40 C.F.R. § 122.41(l)(6)(ii)):
 - a. Any unanticipated bypass that exceeds any effluent limitation in this Order. (40 C.F.R. § 122.41(l)(6)(ii)(A).)
 - b. Any upset that exceeds any effluent limitation in this Order. (40 C.F.R. § 122.41(l)(6)(ii)(B).)
3. The Regional Water Board may waive the above-required written report under this provision on a case-by-case basis if an oral report has been received within 24 hours. (40 C.F.R. § 122.41(l)(6)(iii).)

F. Planned Changes

The Discharger shall give notice to the Regional Water Board as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required under this provision only when (40 C.F.R. § 122.41(l)(1)):

1. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in section 122.29(b) (40 C.F.R. § 122.41(l)(1)(i)); or
2. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants that are not subject to effluent limitations in this Order. (40 C.F.R. § 122.41(l)(1)(ii).)
3. The alteration or addition results in a significant change in the Discharger's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan. (40 C.F.R. § 122.41(l)(1)(iii).)

G. Anticipated Noncompliance

The Discharger shall give advance notice to the Regional Water Board or State Water Board of any planned changes in the permitted facility or activity that may result in noncompliance with General Order requirements. (40 C.F.R. § 122.41(l)(2).)

H. Other Noncompliance

The Discharger shall report all instances of noncompliance not reported under Standard Provisions – Reporting V.C, V.D, and V.E above at the time monitoring reports are

submitted. The reports shall contain the information listed in Standard Provision – Reporting V.E above. (40 C.F.R. § 122.41(l)(7).)

I. Other Information

When the Discharger becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Regional Water Board, State Water Board, or USEPA, the Discharger shall promptly submit such facts or information. (40 C.F.R. § 122.41(l)(8).)

VI. STANDARD PROVISIONS – ENFORCEMENT

- A.** The Regional Water Board is authorized to enforce the terms of this permit under several provisions of the Water Code, including, but not limited to, sections 13385, 13386, and 13387.

VII. ADDITIONAL PROVISIONS – NOTIFICATION LEVELS

A. Non-Municipal Facilities

Existing manufacturing, commercial, mining, and silvicultural Dischargers shall notify the Regional Water Board as soon as they know or have reason to believe (40 C.F.R. § 122.42(a)):

- 1.** That any activity has occurred or will occur that would result in the discharge, on a routine or frequent basis, of any toxic pollutant that is not limited in this Order, if that discharge will exceed the highest of the following "notification levels" (40 C.F.R. § 122.42(a)(1)):
 - a.** 100 micrograms per liter ($\mu\text{g/L}$) (40 C.F.R. § 122.42(a)(1)(i));
 - b.** 200 $\mu\text{g/L}$ for acrolein and acrylonitrile; 500 $\mu\text{g/L}$ for 2,4-dinitrophenol and 2-methyl-4,6-dinitrophenol; and 1 milligram per liter (mg/L) for antimony (40 C.F.R. § 122.42(a)(1)(ii));
 - c.** Five (5) times the maximum concentration value reported for that pollutant in the Report of Waste Discharge (40 C.F.R. § 122.42(a)(1)(iii)); or
 - d.** The level established by the Regional Water Board in accordance with section 122.44(f). (40 C.F.R. § 122.42(a)(1)(iv).)
- 2.** That any activity has occurred or will occur that would result in the discharge, on a non-routine or infrequent basis, of any toxic pollutant that is not limited in this Order, if that discharge will exceed the highest of the following "notification levels" (40 C.F.R. § 122.42(a)(2)):
 - a.** 500 micrograms per liter ($\mu\text{g/L}$) (40 C.F.R. § 122.42(a)(2)(i));
 - b.** 1 milligram per liter (mg/L) for antimony (40 C.F.R. § 122.42(a)(2)(ii));

- c. Ten (10) times the maximum concentration value reported for that pollutant in the Report of Waste Discharge (40 C.F.R. § 122.42(a)(2)(iii)); or
- d. The level established by the Regional Water Board in accordance with section 122.44(f). (40 C.F.R. § 122.42(a)(2)(iv).)

DRAFT

ATTACHMENT E – MONITORING AND REPORTING PROGRAM

Table of Contents

Attachment E – Monitoring and Reporting Program (MRP).....	E-2
I. General Monitoring Provisions.....	E-2
II. Monitoring Locations	E-2
III. Influent Monitoring Requirements.....	E-2
A. Monitoring Location INF-001	E-2
IV. Effluent Monitoring Requirements	E-3
A. Monitoring Location EFF-001.....	E-3
V. Whole Effluent Toxicity Testing Requirements	E-3
VI. Land Discharge Monitoring Requirements	E-8
VII. Reclamation Monitoring Requirements.....	E-8
VIII. Receiving Water Monitoring Requirements – Surface Water and Groundwater	E-9
A. Monitoring Location REF-001	E-9
IX. Other Monitoring Requirements.....	E-9
X. Reporting Requirements.....	E-10
A. General Monitoring and Reporting Requirements.....	E-10
B. Self Monitoring Reports (SMRs)	E-10
C. Discharge Monitoring Reports (DMRs)	E-12
D. Other Reports	E-13

List of Tables

Table E-1. Monitoring Station Locations	E-2
Table E-2. Influent Monitoring.....	E-3
Table E-3. Effluent Monitoring, Monitoring Location EFF-001	E-3
Table E-4. Approved Tests—Chronic Toxicity	E-4
Table E-5. Reclamation Monitoring, Monitoring Location REC-001	E-8
Table E-6. Recycled Water Production and Use	E-8
Table E-7. Monitoring Periods and Reporting Schedule.....	E-11

ATTACHMENT E – MONITORING AND REPORTING PROGRAM (MRP)

The Code of Federal Regulations section 122.48 requires that all NPDES permits specify monitoring and reporting requirements. Water Code sections 13267 and 13383 also authorize the Regional Water Quality Control Board (Regional Water Board) to require technical and monitoring reports. This MRP establishes monitoring and reporting requirements, which implement the federal and California regulations.

I. GENERAL MONITORING PROVISIONS

- A. Wastewater Monitoring Provision. Composite samples may be taken by a proportional sampling device approved by the Executive Officer or by grab samples composited in proportion to flow. In compositing grab samples, the sampling interval shall not exceed one hour.
- B. If the Discharger monitors any pollutant more frequently than required by this Order, using test procedures approved by 40 CFR section 136 or as specified in this Order, the results of such monitoring shall be included in the calculation and reporting of the data submitted in the monthly and annual discharger monitoring reports.
- C. Laboratories analyzing monitoring samples shall be certified by the Department of Public Health, in accordance with the provision of Water Code section 13176, and must include quality assurance/quality control data with their reports.

II. MONITORING LOCATIONS

The Discharger shall establish the following monitoring locations to demonstrate compliance with the effluent limitations, discharge specifications, and other requirements in this Order.

Table E-1. Monitoring Station Locations

Discharge Point	Monitoring Location	Monitoring Location Description
---	INF-001	Influent wastewater prior to treatment and following all significant input of wastewater to the treatment system.
001	EFF-001	Location where representative samples of discharges from the treatment system can be collected, following all treatment and contributions to the waste stream, including dechlorination, but prior to contact with the receiving water.
002	REC-001	Location where representative samples of treated wastewater, to be used for irrigation, can be collected, following all treatment and prior to its application for irrigation.
---	REF-001	Location in the vicinity of the outfall diffuser in the Pacific Ocean.

III. INFLUENT MONITORING REQUIREMENTS

A. Monitoring Location INF-001

1. The Discharger shall monitor intake water to the seawater system at Monitoring Location INF-001 as follows.

Table E-2. Influent Monitoring

Parameter	Units	Sample Type	Sampling Frequency	Required Analytical Test Method
BOD ₅ (20°C)	mg/L	8-hr Composite	Monthly	Standard Methods
TSS	mg/L	8-hr Composite	Monthly	Standard Methods
Flow	MGD	Continuous	Continuous	Meter

IV. EFFLUENT MONITORING REQUIREMENTS

A. Monitoring Location EFF-001

1. The Discharger shall monitor treated wastewater to be discharged to the Pacific Ocean prior to contact with the receiving water at Monitoring Location EFF-001 as follows.

Table E-3. Effluent Monitoring, Monitoring Location EFF-001

Parameter	Units	Sample Type	Sampling Frequency	Required Analytical Test Method
Effluent Flow	mgd	Continuous	Continuous	Meter
BOD ₅ 20°C	mg/L	8-hr Composite	Monthly	SM 5210 B
pH	s.u.	Grab	Daily	40 CFR 136
TSS	mg/L	8-hr Composite	Monthly	SM 2540 D
Settleable Solids	mL/L-hr	Grab	Daily	Standard Methods
Turbidity	NTU	Grab	Daily	SM 2130 B
Total Coliform Bacteria	MPN/ 100 mL	Grab	Weekly	SM 9221
Total Residual Chlorine ¹	µg/L	Grab	Daily	Standard Methods
Ammonia	mg/L N	Grab	Quarterly ²	40 CFR 136
Copper	µg/L	24-hr Composite	Quarterly ²	40 CFR 136
Zinc	µg/L	24-hr Composite	Quarterly ²	40 CFR 136
TCDD Equivalents	pg/L	24-hr Composite	2X/Year	40 CFR 136
Chronic Toxicity	TUc	Grab	Annually	40 CFR 136
Remaining Ocean Plan Table B Pollutants	µg/L	Grab/ Composite ³	Annually	40 CFR 136

V. WHOLE EFFLUENT TOXICITY TESTING REQUIREMENTS

A. Chronic Toxicity Testing

- ¹ Chlorine residual must be monitored and reported twice – at the completion of the disinfection process prior to dechlorination and then again following dechlorination.
- ² Quarterly monitoring at Monitoring Location EFF-001 is not required during a calendar quarter when there has been no discharge to Discharge Point 001.
- ³ For volatile constituents, grab samples of at least 100 ml shall be collected over a period not exceeding 15 minutes.

The Discharger shall conduct chronic toxicity testing to demonstrate compliance with the Ocean Plan’s water quality objective for toxicity. The Discharger shall meet the following chronic toxicity testing requirements:

1. **Test Frequency.** The Discharger shall conduct annual chronic WET testing at Discharge Point 001.
2. **Sample Type.** For 96-hour static renewal or 96-hour static non-renewal testing, effluent samples from Monitoring Location EFF-001 shall be grab samples that are representative of the volume and quality of the discharge from the facility. For toxicity tests requiring renewals, grab samples collected on consecutive days are required.
3. **Test Species.** Critical life stage bioassay testing shall be conducted using an approved test, and test species, as described by Table III-1 of the Ocean Plan and presented below. Initial testing shall be conducted with a vertebrate, an invertebrate, and a plant species, and thereafter, monitoring can be reduced to the most sensitive species.

Table E-4. Approved Tests—Chronic Toxicity

Species	Test	Tier ¹	Reference ²
Giant kelp, <i>Macrocystis pyrifera</i>	percent germination; germ tube length	1	a, c
Red abalone, <i>Haliotis rufescens</i>	abnormal shell development	1	a, c
Oyster, <i>Crassostrea gigas</i> ; mussels, <i>Mytilus spp.</i>	abnormal shell development; percent survival	1	a, c
Urchin, <i>Strongylocentrotus purpuratus</i> ; sand dollar, <i>Dendraster excentricus</i>	percent normal development	1	a, c
Urchin, <i>Strongylocentrotus purpuratus</i> ; sand dollar, <i>Dendraster excentricus</i>	percent fertilization	1	a, c
Shrimp, <i>Homesimysis costata</i>	percent survival; growth	1	a, c
Shrimp, <i>Mysidopsis bahia</i>	percent survival; fecundity	2	b, d
Topsmelt, <i>Atherinops affinis</i>	larval growth rate; percent survival	1	a, c
Silverside, <i>Menidia beryllina</i>	larval growth rate; percent survival	2	b, d

¹ First tier methods are preferred for compliance monitoring. If first tier organisms are not available, the Discharger can use a second tier test method following approval by the Regional Water Board.

² Protocol References:

- a. Chapman, G.A., D.L. Denton, and J.M. Lazorchak. 1995. Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to West Coast Marine and Estuarine Organisms. U.S. EPA Report No. EPA/600/R-95/136.
- b. Klemm, D.J., G.E. Morrison, T.J. Norberg-King, W.J. Peltier, and M.A. Heber. 1994. Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Water to Marine and Estuarine Organisms. U.S. EPA Report No. EPA-600-4-91-003.
- c. SWRCB 1996. Procedures Manual for Conducting Toxicity Tests Developed by the Marine Bioassay Project. 96-1WQ.
- d. Weber, C.I., W.B. Horning, I.I., D.J. Klemm, T.W. Nieheisel, P.A. Lewis, E.L. Robinson, J. Menkedick and F. Kessler (eds). 1998. Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Marine and Estuarine Organisms. EPA/600/4-87/028. National Information Service, Springfield, VA.

4. **Test Methods.** The presence of chronic toxicity shall be estimated as specified in USEPA's Short-Term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Water to West Coast Marine and Estuarine Organisms (USEPA Report No. EPA/600/R-95/136, or subsequent editions).
5. **Test Dilutions.** Chronic WET tests on effluent samples shall be conducted using dilutions of 1%, 2%, 5%, 7.5%, and 10 percent, and a control. Control and dilution water shall be either receiving water collected beyond the influence of the discharge or lab synthesized water. If the dilution water used is different from the culture water, a second control using culture water shall be used.
6. **Reference Toxicant.** If organisms are not cultured in-house, concurrent testing with a reference toxicant shall be conducted. Where organisms are cultured in-house, monthly reference toxicant testing is sufficient. Reference toxicant tests also shall be conducted using the same test conditions as the effluent toxicity tests (e.g., same test duration, etc).
7. **Test Failure.** If either the reference toxicant test or the chronic toxicity test does not meet all test acceptability criteria, as specified in the test method, the Discharger shall re-sample and re-test as soon as possible, not to exceed 7 days following notification of test failure.
8. **Accelerated Monitoring Requirements.** If the result of any chronic toxicity test exceeds the dilution-adjusted chronic toxicity water quality objective, as specified in section IV.A.1 of the Order, and the testing meets all test acceptability criteria, the Discharger shall initiate accelerated monitoring. Accelerated monitoring shall consist of four additional samples – with one test conducted approximately every week over a four week period. Testing shall commence within 14 days of receipt of initial sample results which indicated an exceedance of the chronic toxicity water quality objective. If the discharge will cease before the additional samples can be collected, the Discharger shall contact the Executive Officer within 21 days with a plan to address elevated levels of chronic toxicity in effluent and/or receiving water. The following protocol shall be used for accelerated monitoring and TRE implementation:
 - a. If the results of four consecutive accelerated monitoring tests do not exceed the dilution-adjusted chronic toxicity water quality objective, the Discharger may cease accelerated monitoring and resume regular chronic toxicity monitoring. However, if there is adequate evidence of a pattern of effluent toxicity, the Regional Water Board's Executive Officer may require that the Discharger initiate a TRE.
 - b. If the source(s) of the toxicity is easily identified (i.e. temporary plant upset), the Discharger shall make necessary corrections to the facility and shall continue accelerated monitoring until four (4) consecutive accelerated tests do not exceed the dilution-adjusted water quality objective. Upon confirmation that the chronic toxicity has been removed, the Discharger may cease accelerated monitoring and resume regular chronic toxicity monitoring.

c. If the result of any accelerated toxicity test exceeds the dilution-adjusted chronic toxicity water quality objective the Discharger shall cease accelerated monitoring and initiate a TRE to investigate the cause(s) and identify corrective actions to reduce or eliminate the chronic toxicity. Within thirty (30) days of notification by the laboratory of the test results exceeding the dilution-adjusted chronic toxicity water quality objective during accelerated monitoring, the Discharger shall submit a TRE Action Plan to the Regional Water Board including, at minimum:

- (1) Specific actions the Discharger will take to investigate and identify the cause(s) of toxicity, including a TRE WET monitoring schedule;
- (2) Specific actions the Discharger will take to mitigate the impact of the discharge and prevent the recurrence of toxicity; and
- (3) A schedule for these actions.

DRAFT

C. Chronic Toxicity Reporting

1. **Routine Reporting.** Test results for chronic WET tests shall be reported according to the appropriate chronic guidance manual and this Monitoring and Reporting Program and shall be attached to the self-monitoring report. Test results shall include, at a minimum, for each test:
 - a. sample date(s)
 - b. test initiation date
 - c. test species
 - d. end point values for each dilution (e.g., number of young, growth rate, and percent survival)
 - e. NOEC value(s) in percent effluent
 - f. IC15, IC25, IC40, and IC50 values (or EC15, EC25...etc.) in percent effluent
 - g. TUC values (100/NOEC)
 - h. Mean percent mortality (\pm s.d.) after 96 hours in 100 percent effluent (if applicable)
 - i. NOEC and LOEC values for reference toxicant test(s)
 - j. IC50 or EC50 value(s) for reference toxicant test(s)
 - k. Available water quality measurements for each test (e.g., pH, DO, temperature, conductivity, hardness, salinity, ammonia)
 - l. Statistical methods used to calculate endpoints.
2. **Quality Assurance Reporting.** Because the permit requires sublethal hypothesis testing endpoints from methods 1006.0 and 1007.0 in the test methods manual titled *Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Marine and Estuarine Organisms* (EPA-821-R-02-014, 2002), with-in test variability must be reviewed for acceptability and variability criteria (upper and lower PMSD bounds) must be applied, as directed under section 10.2.8 – *Test Variability* of the test methods manual. Under section 10.2.8, the calculated PMSD for both reference toxicant test and effluent toxicity test results must be compared with the upper and lower PMSD bounds variability criteria specified in Table 6 – *Variability Criteria (Upper and Lower PMSD Bounds) for Sublethal Hypothesis Testing Endpoints Submitted Under NPDES Permits*, following the review criteria in paragraphs 10.2.8.2.4.1 through 10.2.8.2.4.5 of the test methods manual. Based on this review, only accepted effluent toxicity test results shall be reported.
3. **Compliance Summary:** The results of the chronic toxicity testing shall be provided in the most recent self-monitoring report and shall include a summary table organized by test species, type of test (survival, growth or reproduction) and monitoring frequency (routine, accelerated or TRE) of toxicity data from at least three of the most recent samples. The final report shall clearly demonstrate that the

Discharger is in compliance with Ocean Plan water quality objectives and other permit requirements.

VI. LAND DISCHARGE MONITORING REQUIREMENTS

Not applicable

VII. RECLAMATION MONITORING REQUIREMENTS

- A. During the period the recycled water is being irrigated onto the golf course, the following monitoring shall be conducted at Monitoring Location REC-001.

Table E-5. Reclamation Monitoring, Monitoring Location REC-001

Parameter	Units	Sample Type	Sampling Frequency	Required Analytical Test Method
Effluent Flow	mgd	Continuous	Continuous	Meter
BOD ₅ (20°C)	mg/L	8-hr Composite	Weekly	SM 5210 B
pH	s.u.	Grab	Weekly	40 CFR 136
TSS	mg/L	8-hr Composite	Weekly	SM 2540 D
Total Coliform Bacteria	MPN/100 ml	Grab	Weekly	SM 9221
Total Residual Chlorine	µg/L	Continuous	Continuous	Meter
Turbidity	NTU	Continuous	Continuous	Meter

- B. **Recycled Water Production and Use.** Recycled water quality characteristics shall be used to ascertain nitrogen loading rates. The following information shall be reported :

Table E-6. Recycled Water Production and Use

Parameter	Units	Sample Type	Frequency	
			Sampling	Reporting
Volume of recycled water ^{1,2}	Acre-feet	Meter	Monthly ³	Annual
Total area of application ^{4,5}	Acres	Observation	Monthly	Annual
Nitrogen application rate	Lbs/acre-month	Calculation	Monthly	Annual

¹ Estimation of the volume of the recycled water shall not include other potable or non-potable “make-up” water also used for golf course irrigation.

² May be estimated based on daily percentage of recycled water supplied via a non-potable water supply system.

³ May be based on available date (e.g., meters read every other month or quarterly).

⁴ Nitrogen application rate shall consider nutrients contained in the recycled water, based on analytical data obtained by the Discharger.

⁵ Nitrogen concentrations shall be calculated and reported “as N.” for example, nitrate-nitrogen = 27 mg/L as NO₃ shall be converted and reported as nitrate-nitrogen = 6 mg/L as N.

C. Recycling Observations. When water is being recycled on the golf course, daily observations shall be conducted. Observations shall include:

1. Saturated or ponded conditions,
2. Runoff or windblown spray/mist,
3. Leaky or broken pipes or sprinklers, and
4. Climate conditions.

VIII. RECEIVING WATER MONITORING REQUIREMENTS – SURFACE WATER AND GROUNDWATER

A. Monitoring Location REF-001

1. **Biological Survey.** The Discharger shall conduct a comparative evaluation of indigenous biota in the vicinity of the outfall using a qualified aquatic biologist, at least once every 5 years. The biologist shall prepare a report of observations, including objectionable aquatic growths, floating particulates or grease and oil, aesthetically undesirable discoloration of the ocean surface, color of fish or shellfish, and any evidence of degradation of indigenous biota attributable to the rate of deposition of inert solids, settleable material, nutrient materials, increased concentrations of organic materials, or increased concentrations of Ocean Plan Table B substances. The Discharger shall submit to the Regional Water Board Executive Officer for approval a Biological Survey work plan no later than **March 1, 2011** in order to complete the survey and prepare a final report by the due date for receipt of an application for permit renewal. The final report shall be submitted no later than **August 1, 2014**.

IX. OTHER MONITORING REQUIREMENTS

A. Sludge Disposal Monitoring.

The Permittee shall monitor the quantity of sludge processed and its ultimate disposal. The approximate quantity and disposition of other solid wastes generated by the Facility shall be described as necessary.

B. Photographic Survey of Intertidal Flora and Fauna

At least once during the five year term of this Order, the Discharger shall conduct a photographic survey of the intertidal flora and fauna in the vicinity of Discharge Point 001 in accordance with section VI.C.2. of this Order. The photographic survey may be conducted in conjunction with the comparative biological survey of the outfall required in VIII.A of the MRP.

C. Analysis of Influent Flow and Treatment Capacity

Once during the five year term of this Order, the Discharger shall prepare a report documenting and comparing the projected wet and dry weather flows to flow projected for the Facility in 2019 (the anticipated expiration year of the next discharge permit to be issued to the facility) in accordance with section VI.C.2. of this Order.

D. Outfall Inspection

Divers shall visually inspect the outfall structure, including the diffuser ports, at least once during the life of this permit to verify operational status of the outfall. A report documenting outfall condition and maintenance, including any observed cracks, breaks, malfunctions, and appropriate repairs, shall be submitted within 90 days of completing the inspection and no later than **August 1, 2014**. The Discharger shall submit to the Regional Water Board Executive Officer for approval an Outfall Inspection work plan no later than **September 1, 2010**.

X. REPORTING REQUIREMENTS

A. General Monitoring and Reporting Requirements

1. The Discharger shall comply with all Standard Provisions (Attachment D) related to monitoring, reporting, and recordkeeping.

B. Self Monitoring Reports (SMRs)

1. At any time during the term of this permit, the State or Regional Water Board may notify the Discharger to electronically submit Self-Monitoring Reports (SMRs) using the State Water Board's California Integrated Water Quality System (CIWQS) Program Web site (<http://www.waterboards.ca.gov/ciwqs/index.html>). Until such notification is given, the Discharger shall submit hard copy SMRs. The CIWQS Web site will provide additional directions for SMR submittal in the event there will be service interruption for electronic submittal.
2. The Discharger shall report in the SMR the results for all monitoring specified in this MRP under sections III through IX. The Discharger shall submit monthly and annual summary SMRs including the results of all required monitoring using USEPA-approved test methods or other test methods specified in this Order. If the Discharger monitors any pollutant more frequently than required by this Order, the results of this monitoring shall be included in the calculations and reporting of the data submitted in the SMR.

3. Monitoring periods and reporting for all required monitoring shall be completed according to the following schedule:

Table E-7. Monitoring Periods and Reporting Schedule

Sampling Frequency	Monitoring Period Begins On...	Monitoring Period	SMR Due Date
Continuous	January 29, 2010	All	First day of second calendar month following month of sampling
Daily	January 29, 2010	Midnight through 11:59 PM or any 24-hour period that reasonably represents a calendar day for purposes of sampling.	First day of second calendar month following month of sampling
Weekly	January 31, 2010	Sunday through Saturday	First day of second calendar month following month of sampling
Monthly	February 1, 2010	1 st day of calendar month through last day of calendar month	First day of second calendar month following month of sampling
Quarterly	January 1, 2010	January 1 through March 31 April 1 through June 30 July 1 through September 30 October 1 through December 31	March 1 each year
2x/Year	January 1, 2010	January 1 through June 30 July 1 through December 31	March 1 each year
Annually	January 1, 2010	January 1 through December 31	March 1 each year
Once During Order Term	January 1, 2010	January 1 through December 31	August 1, 2014

4. Reporting Protocols. The Discharger shall report with each sample result the applicable Reporting Level (RL) and the current Method Detection Limit (MDL), as determined by the procedure in Part 136.

The Discharger shall report the results of analytical determinations for the presence of chemical constituents in a sample using the following reporting protocols.

- a. Sample results greater than or equal to the RL shall be reported as measured by the laboratory (i.e., the measured chemical concentration in the sample).
- b. Sample results less than the RL, but greater than or equal to the laboratory's MDL, shall be reported as "Detected, but Not Quantified," or DNQ. The estimated chemical concentration of the sample shall also be reported.

For the purposes of data collection, the laboratory shall write the estimated chemical concentration next to DNQ as well as the words "Estimated Concentration" (may be shortened to "Est. Conc."). The laboratory may, if such information is available, include numerical estimates of the data quality for the reported result. Numerical estimates of data quality may be percent accuracy (\pm

a percentage of the reported value), numerical ranges (low to high), or any other means considered appropriate by the laboratory.

- c. Sample results less than the laboratory's MDL shall be reported as "Not Detected," or ND.
 - d. Dischargers are to instruct laboratories to establish calibration standards so that the ML value (or its equivalent if there is differential treatment of samples relative to calibration standards) is the lowest calibration standard. At no time is the Discharger to use analytical data derived from *extrapolation* beyond the lowest point of the calibration curve.
5. The Discharger shall submit SMRs in accordance with the following requirements:
- a. The Discharger shall arrange all reported data in a tabular format. The data shall be summarized to clearly illustrate whether the facility is operating in compliance with interim and/or final effluent limitations. The reported data shall include calculation of all effluent limitations that require averaging, taking of a median or other computation. The Discharger is not required to duplicate the submittal of data that is entered in a tabular format within CIWQS. When electronic submittal of data is required and CIWQS does not provide for entry into a tabular format within the system, the Discharger shall electronically submit the data in a tabular format as an attachment. During periods of land discharge, the reports shall certify "land discharge".
 - b. The Discharger shall attach a cover letter to the SMR. The information contained in the cover letter shall clearly identify:
 - (1) Facility name
 - (2) WDID number
 - (3) Applicable period of monitoring and reporting
 - (4) Violations of the WDRs (identified violations must include a description of the requirement that was violated and a description of the violation)
 - (5) Corrective actions taken or planned; and
 - (6) The proposed time schedule for corrective actions.
 - c. SMRs must be submitted to the Regional Water Board, signed and certified as required by the Standard Provisions (Attachment D), to the address listed below:

**North Coast Regional Water Quality Control Board
5550 Skylane Blvd, Suite A
Santa Rosa, CA 95403**

C. Discharge Monitoring Reports (DMRs)

1. As described in Section X.B.1 above, at any time during the term of this permit, the State or Regional Water Board may notify the Discharger to electronically submit SMRs that will satisfy federal requirements for submittal of Discharge Monitoring

Reports (DMRs). Until such notification is given, the Discharger shall submit DMRs in accordance with the requirements described below.

2. DMRs must be signed and certified as required by the standard provisions (Attachment D). The Discharge shall submit the original DMR and one copy of the DMR to the address listed below:

Standard Mail	FedEx/UPS/ Other Private Carriers
State Water Resources Control Board Division of Water Quality c/o DMR Processing Center PO Box 100 Sacramento, CA 95812-1000	State Water Resources Control Board Division of Water Quality c/o DMR Processing Center 1001 I Street, 15 th Floor Sacramento, CA 95814

3. All discharge monitoring results must be reported on the official USEPA pre-printed DMR forms (EPA Form 3320-1). Forms that are self-generated or modified cannot be accepted.

D. Other Reports

1. The Discharger shall report the results of any special studies required by Special Provisions – VI. C. 2. a., b., and c., of this Order.
2. **Annual Report.** The Discharger shall submit an Annual Report to the Regional Water Board for each calendar year. The report shall be submitted by March 1st of the following year. The report shall, at a minimum, include the following.
 - a. Both tabular and, where appropriate, graphical summaries of the monitoring data from the previous year. If the Discharger monitors any pollutant more frequently than required by this Order, using test procedures approved under section 136 or as specified in this Order, the results of this monitoring shall be included in the calculation and report of the data submitted SMR.
 - b. A comprehensive discussion of the facility’s compliance (or lack thereof) with all effluent limitations and other WDRs, and the corrective actions taken or planned, which may be needed to bring the discharge into full compliance with the Order.
 - c. The amount of screenings, sludges, and other solids removed from liquid wastes that year, reported in dry metric tons, and the amount accumulated from previous years.
 - d. For all sludge used as a soil amendment, the results of all pollutant and pathogen monitoring, reported on a 100 percent dry weight basis for comparison with 40 CFR part 503 limitations. Any sample results reported on a wet weight basis shall report the percent solids of that sample. Descriptions of methods used to achieve pathogen reduction and vector attraction reduction, including supporting time and temperature, and certifications required in sections 503.17 and 503.27.

- e. For all sludge used or disposed at the Discharger's facilities, the site and management practice information and certification required in sections 503.17 and 503.27, and
 - f. For all sludge temporarily stored, the information required in section 503.20 to demonstrate temporary storage.
 - g. Names and addresses of entities receiving sludge for further treatment, use, or disposal, and volumes sent to each.
3. **Recycled Water Production and Use.** The results of production monitoring and calculations to determine nitrogen application rates described in Section VII.B. of the MRP shall be submitted with the annual monitoring reports.
4. **Recycling observations.** The observations described in Section VII.C of the MRP shall be recorded daily and submitted with the monthly monitoring reports. Observed violations and corrective measures shall be noted in the report.

ATTACHMENT F – FACT SHEET

Table of Contents

Attachment F – Fact Sheet.....	F-3
I. Permit Information	F-3
II. Facility Description	F-4
A. Description of Wastewater Treatment.....	F-4
B. Discharge Points and Receiving Waters.....	F-5
C. Summary of Existing Requirements and Self-Monitoring Report (SMR) Data	F-7
D. Compliance Summary.....	F-12
E. Planned Changes	F-12
III. Applicable Plans, Policies, and Regulations.....	F-12
A. Legal Authorities	F-12
B. California Environmental Quality Act (CEQA).....	F-12
C. State and Federal Regulations, Policies, and Plans	F-13
D. Impaired Water Bodies on CWA 303(d) List	F-15
E. Other Plans, Policies and Regulations.....	F-15
IV. Rationale For Effluent Limitations and Discharge Specifications.....	F-15
A. Discharge Prohibitions	F-16
B. Technology-Based Effluent Limitations.....	F-18
1. Scope and Authority.....	F-18
2. Applicable Technology-Based Effluent Limitations	F-19
C. Water Quality-Based Effluent Limitations (WQBELs).....	F-20
1. Scope and Authority.....	F-20
2. Applicable Beneficial Uses and Water Quality Criteria and Objectives	F-21
3. Determining the Need for WQBELs	F-21
4. WQBEL Calculations	F-28
5. Whole Effluent Toxicity (WET).....	F-28
D. Final Effluent Limitations.....	F-29
1. Satisfaction of Anti-Backsliding Requirements.....	F-29
2. Satisfaction of Antidegradation Policy.....	F-29
3. Stringency of Requirements for Individual Pollutants.....	F-29
E. Interim Effluent Limitations.....	F-30
F. Land Discharge Specifications.....	F-30
G. Reclamation Specifications	F-30
H. Other Requirements.....	F-31
V. Rationale for Receiving Water Limitations.....	F-32
A. Surface Water	F-32
B. Groundwater	F-32
VI. Rationale for Monitoring and Reporting Requirements.....	F-32
A. Influent Monitoring	F-32
B. Effluent Monitoring.....	F-33
C. Whole Effluent Toxicity Testing Requirements	F-33
D. Receiving Water Monitoring.....	F-33
1. Surface Water	F-33
2. Groundwater.....	F-34

E.	Land Discharge Monitoring	F-34
F.	Other Monitoring Requirements	F-34
VII.	Rationale for Provisions	F-34
A.	Standard Provisions	F-34
B.	Special Provisions.....	F-35
1.	Reopener Provisions.....	F-35
2.	Special Studies and Additional Monitoring Requirements.....	F-37
3.	Best Management Practices and Pollution Prevention	F-38
4.	Construction, Operation, and Maintenance Specifications.....	F-38
5.	Special Provisions for Municipal Facilities (POTWs Only)	F-38
6.	Other Special Provisions.....	F-40
7.	Compliance Schedules	F-40
VIII.	Public Participation	F-41
A.	Notification of Interested Parties	F-41
B.	Written Comments	F-41
C.	Public Hearing	F-41
D.	Waste Discharge Requirements Petitions.....	F-42
E.	Information and Copying.....	F-42
F.	Register of Interested Persons	F-42
G.	Additional Information	F-42

List of Tables

Table F-1.	Facility Information.....	F-3
Table F-2.	Facility Design Criteria and Actual and Projected Discharge Flows.....	F-6
Table F-3.	Historic Effluent Limitations and Monitoring Data for Conventional Pollutants	F-7
Table F-4.	Historic Effluent Limitations and Monitoring Data for Ocean Plan Pollutants for the Protection of Marine Aquatic Life	F-8
Table F-5.	Historic Effluent Limitations and Monitoring Data for Ocean Plan Pollutants for the Protection of Human Health.....	F-9
Table F-6.	Historic Effluent Limitations and Monitoring Data	F-11
Table F-7.	Basin Plan Beneficial Uses for the Receiving Water.....	F-13
Table F-8.	Receiving Water Beneficial Uses Established by the Ocean Plan	F-14
Table F-9.	Secondary Treatment Standards from Federal Regulations	F-19
Table F-10.	Summary of Technology-Based Effluent Limitations.....	F-19
Table F-11.	RPA Results	F-24
Table F-12.	Summary of Final Effluent Limitations Discharge Point 002	F-31

ATTACHMENT F – FACT SHEET

As described in section II of this Order, this Fact Sheet includes the legal requirements and technical rationale that serve as the basis for the requirements of this Order.

This Order has been prepared under a standardized format to accommodate a broad range of discharge requirements for dischargers in California. Only those sections or subsections of this Order that are specifically identified as “not applicable” have been determined not to apply to this Discharger. Sections or subsections of this Order not specifically identified as “not applicable” are fully applicable to this Discharger.

I. PERMIT INFORMATION

The following table summarizes administrative information related to the facility.

Table F-1. Facility Information

WDID	1B84086OHUM
Discharger	Humboldt County Resort Improvement District No. 1
Name of Facility	Shelter Cove Wastewater Treatment Facility
Facility Address	Lower Pacific Drive @ Wave Road
	Shelter Cove, CA 95589
	Humboldt County
Facility Contact, Title and Phone	John M. Luce, Chief Operator, (707) 986-1411
Authorized Persons to Sign and Submit Reports	Richard Culp, General Manager, (707) 986-7447 John M. Luce, Chief Operator, (707) 986-1411
Mailing Address	9126 Shelter Cove Road Whitethorn, CA 95589
Billing Address	SAME
Type of Facility	Publicly Owned Treatment Works (POTW)
Major or Minor Facility	Minor
Threat to Water Quality	2
Complexity	3
Pretreatment Program	Not applicable
Reclamation Requirements	Producer
Facility Permitted Flow	0.17 mgd (average daily dry weather flow)
Facility Design Flow	0.17 mgd (average dry weather treatment capacity)
	0.77 mgd (peak wet weather treatment capacity)
Watershed	Cape Mendocino Hydrologic Unit
Receiving Water	Pacific Ocean
Receiving Water Type	Ocean Waters

- A. The Humboldt County Resort Improvement District No. 1 (HCRID No.1, hereinafter Discharger) is the owner and operator of the Shelter Cove Wastewater Treatment Facility (Facility), a publicly owned treatment works (POTW).

For the purposes of this Order, references to the “discharger” or “permittee” in applicable federal and state laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

- B. The Facility discharges treated wastewater to the Pacific Ocean, a water of the United States, and is currently regulated by Order No. R1-2003-0044, which was adopted on May 15, 2003 and expired on May 15, 2008. The terms and conditions of the current Order have been automatically continued and remain in effect until new Waste Discharge Requirements (WDRs) and National Pollutant Discharge Elimination System (NPDES) permit are adopted pursuant to this Order.
- C. The Discharger filed a report of waste discharge and submitted an application for renewal of its WDRs and NPDES permit on July 17, 2008.

II. FACILITY DESCRIPTION

The Discharger owns and operates the Shelter Cove Wastewater Treatment Facility, a domestic wastewater and reclamation facility that serves a population of approximately 1,500 within the Humboldt County Resort Improvement District No. 1. The Facility is located on Lower Pacific Drive at Wave Road in Shelter Cove, Humboldt County, California.

A. Description of Wastewater Treatment

The treatment facility has an average dry weather design treatment capacity of 0.17 mgd, an average wet weather treatment capacity of 0.27 mgd, and a peak wet weather treatment capacity of 0.77 mgd. The wastewater treatment plant is an extended aeration, activated sludge system comprised of two oxidation ditches, two clarifiers, a disinfection system, and an advanced treatment filtration system for effluent reused for irrigation of the existing Shelter Cove golf course.

During the winter period, all of the secondary treated effluent is discharged through Discharge Point 001 into the surf zone of the Pacific Ocean within the Kings Range National Conservation Area. During the spring, summer, and fall, some or all of the treated effluent is discharged through Discharge Point 002 to a storage pond that supplies a spray irrigation system on the existing Shelter Cove golf course, a nine-hole golf course.

Sludge solids are dewatered using a proprietary filter bag system. Sludge from the clarifiers is placed in filter bags that allow the liquid to escape while retaining the solids. After a period of drying, the bags containing sludge are taken to the Humboldt County solid waste transfer station for landfill disposal. During the previous permit term an average of 484 pounds of sludge were processed and disposed of per month.

Seasonal population trends and large amounts of infiltration and inflow (I/I) to the collection system influence wastewater flows to the Facility. During the wet season (October – May), I/I accounts for the majority of the flow to the Facility, while the dry season flows correspond to an increase in vacation residents and lower I/I. The Discharger instituted an I/I rehabilitation program in February 2008 as a compliance project in response to ACL No. R1-2007-0009. During the calendar year, 47 individual point repairs inside the collection system were made. In addition, three badly leaking manholes were repaired.

B. Discharge Points and Receiving Waters

The receiving water for Discharge Point 001 (near waters of the Kings Range National Conservation Area) was designated by the State Water Resources Control Board (State Water Board) as an Area of Special Biological Significance¹ (ASBS) on March 21, 1974. The California Ocean Plan prohibits waste discharges to ASBS, however, in 1983, the Regional and State Water Boards conducted public hearings regarding the discharge of treated effluent through the Discharger's outfall into the ASBS. With the concurrence of the USEPA, the Regional and State Water Boards found that (1) the discharge of treated wastewater was not resulting in water quality impacts, and (2) there was no practical alternative to the continued discharge of treated and disinfected wastewater to the ASBS. The agencies determined that continued discharge in the ASBS should be permitted as long as no water quality impacts occur. Resolution No. 83-81 was adopted on October 5, 1983 and allowed an exception for the Facility's discharge to the ASBS provided that:

1. The effluent is dechlorinated prior to discharge;
2. The discharge is limited to the [then] current design capacity;
3. Effluent monitoring is performed; and
4. Periodic evaluations of the marine environment are conducted.

On September 20, 2007, the Regional Water Board requested that the Discharger conduct an evaluation of the marine environment. Resolution No. 83-81 did not provide any specific guidance as to the requirements of the periodic evaluations; therefore, the September 20, 2007 letter included directives from the Regional Water Board. These directives were, in part, based upon a study conducted by the Discharger in 1983 which demonstrated that the Discharger was not impacting the marine environment. The Regional Water Board requested that a report be submitted which required effluent monitoring for Ocean Plan Table B pollutants, acute toxicity effluent analysis, a photographic survey of intertidal flora and fauna, an analysis of influent flow and treatment capacity, and an analysis of chlorination practices. The requested report was submitted by the Discharger in September 2008.

The following findings of the report support the Regional Water Board's determination that the requirements to allow the exception for the Facility's discharge to the ASBS have been satisfied:

1. The Discharger operates a chlorine disinfection system with a minimum contact time of 25 minutes. Prior to discharge to the ocean, the effluent is dechlorinated using sulfur dioxide. Effluent monitoring data for the preceding twelve months and stated that the average residual chlorine concentration was 0.0 mg/L at Discharge Point 001.

¹ Effective January 1, 2003, all ASBS in California were reclassified as State Water Quality Protection Areas (SWQPA).

- An analysis of the design capacity of the Facility, comparing the design flow to actual 2007-2008 flows and projected flows in 2013 demonstrates that the discharge flow is within the design capacity of the Facility. Table F-2 summarizes the data submitted.

Table F-2. Facility Design Criteria and Actual and Projected Discharge Flows

Flow	Design (2000) (mgd)	Actual (2007-08) (mgd)	Projected (2013) (mgd)
Average Dry Weather Flow	0.17	0.018	0.019
Average Wet Weather Flow	--	0.120	0.123
Peak Daily Dry Weather Flow	0.46	0.050	0.052
Peak Daily Wet Weather Flow	0.77	0.760	0.783
Average Annual Flow	0.22	0.076	0.078

As shown in Table F-2, the projected flows for 2013 surpass the design flows. However, according to the Facility, the 2013 projections are conservative for two reasons. First, the report assumed a 0.6 percent annual population growth rate based on the Census Bureau projections Humboldt County, however, according to the report, the population in Shelter Cove has been declining over the last decade. Second, the discharge from the facility is primarily a factor of I/I and not population, therefore, the Discharger contends that as I/I is reduced, the 2013 flows will not increase as projected.

- Effluent monitoring data for Ocean Plan Table B pollutants to demonstrate compliance with water quality objectives was conducted in November 2007. A reasonable potential analysis (RPA) was conducted on this data and the Regional Water Board determined that no reasonable potential exists for the discharge to exceed water quality standards based on effluent monitoring data. Section IV.C provides a detailed discussion of the RPA. The new permit includes twice annual monitoring requirements for most Ocean Plan Table B pollutants for the next permit term.

There were no acute toxicity monitoring results submitted; however, chronic toxicity monitoring conducted during the permit term and submitted with the September 26, 2008 ASBS Receiving Water Monitoring Report indicated that in May 2004 the effluent was slightly toxic with respect to *Macrocystis pyrifera* growth, but not to its germination and was not toxic to *Mytilus sp.* or *Atherinops affini*. The report also stated that the November 2007 results indicated that the effluent was not toxic to any of the test species at the concentrations tested.

- A photographic survey was submitted and was compared to the photographs taken in 1983 and to a control site located approximately 1 mile south of the outfall at Point Delgada. The photographs indicate that the algae communities at the outfall and the control station appear very similar. Some impacts had been noted in the 1983 study; however, this was before the dechlorination equipment was added in 2000 which appears to have mitigated these impacts. The new permit includes special study requirements, requiring the Discharger to assess the Facility's impact on the

marine environment during the permit term by generating data to compare to the studies conducted in 1983 and 2007.

C. Summary of Existing Requirements and Self-Monitoring Report (SMR) Data

1. Effluent limitations contained in the existing Order for discharges from Discharge Point 001 and representative monitoring data from the term of the previous Order are presented in Table F-3.

Table F-3. Historic Effluent Limitations and Monitoring Data for Conventional Pollutants

Parameter	Units	Effluent Limitation			Monitoring Data (From 1/2003-8/2008) ²
		Average Monthly	Average Weekly	Maximum Daily	Highest Average Monthly Discharge
Flow ³	MGD	0.17	--	0.77	0.119 [dry] 0.412 [wet]
BOD ₅ (20°C)	mg/L	30	45	60	14
	lbs/day ⁴	43	64	85	14.9
TSS	mg/L	30	45	60	8.8
	lbs/day ^[b]	43	64	85	20.5
Percent Removal, BOD ₅ (20°C)	% removal	85	--	--	74 (lowest)
Percent Removal, TSS	% removal	85	--	--	35 ⁵
Settleable Solids	mL/L	0.1	--	0.2	<0.1
Chlorine Residual	mg/L	Nondetect ⁶			0.0 ⁷
Total Coliform	MPN/100 mL	8			1600 ⁹
Turbidity	NTU	75	100	225	23.2

² No data were available from 2006.

³ The average dry weather flow shall not exceed 0.17 mgd averaged over a calendar month. Peak wet weather flows through the WWTF shall not exceed 0.77 mgd. The highest average monthly dry weather discharge was determined using data from July to September.

⁴ Mass-based effluent limits based upon the average dry weather design flow of 0.17 mgd.

⁵ This value represents the lowest reported value of the minimum percent removal of the pollutant. The 2005 annual report indicated that the influent TSS levels for August 2004 were unusually low (6 mg/L) and that this resulted in an incorrect removal value. No documentation was provided to explain the discrepancy; however, and a resample was not taken. The Discharger violated the minimum percent removal requirement four other times during the permit term.

⁶ There shall be no detectable levels of chlorine in effluent discharged to the ocean through Discharge Point 001, using a minimum detection limit of 0.1 mg/L.

⁷ As indicated by the Area of Special Biological Significant Receiving Water Report: Shelter Cove Wastewater Treatment Facility, September 2008 (no method detection limit (MDL) was reported).

⁸ Monthly median of 23 MPN/100 mLs and a daily maximum value of no greater than 230 MPN/100 mLs.

⁹ Value indicated is the highest daily maximum value for the permit term. The monitoring record for total coliform organisms from 2003 through 2006 was incomplete. The monthly median result from 2007 through August 2009 was <2 MPN/100 mLs).

Parameter	Units	Effluent Limitation			Monitoring Data (From 1/2003-8/2008) ²
		Average Monthly	Average Weekly	Maximum Daily	Highest Average Monthly Discharge
pH	s.u.	6.0 – 9.0			6 – 7.76

Table F-4. Historic Effluent Limitations and Monitoring Data for Ocean Plan Pollutants for the Protection of Marine Aquatic Life

Parameter	Units	Effluent Limitations			Monitoring Data 11/6/07
		6-Month Median ¹⁰	Daily Maximum	Instant. Maximum	
Arsenic	mg/L	0.26	1.5	3.9	0.0004
Cadmium	mg/L	0.05	0.2	0.5	<0.0002
Chromium, Hexavalent ¹¹	mg/L	0.1	0.4	1.0	<0.005
Copper	mg/L	0.05	0.5	1.4	0.0225

¹⁰ The 6-month median shall apply as a moving median of daily values for any 180-day period in which daily values represent flow-weighted average concentrations within a 24-hour period. For intermittent discharges, the daily value shall be considered to equal zero for days on which no discharge occurred. If only one sample is collected during the 180-day period, the single measurement shall be used to determine compliance with the effluent limitation for the entire time period.

¹¹ This effluent limitation may be met as total chromium.

Parameter	Units	Effluent Limitations	Monitoring Data 11/6/07	Parameter	Units
		6-Month Median ¹²	Daily Maximum	Instant. Maximum	
Lead	mg/L	0.1	0.4	1.0	0.00012
Mercury	mg/L	0.002	0.008	0.02	0.00001
Nickel	mg/L	0.26	1.0	2.6	0.002
Selenium	mg/L	0.77	3.1	7.7	0.0004
Silver	mg/L	0.03	0.13	0.35	<0.0005
Zinc	mg/L	0.6	3.7	9.8	0.0314
Cyanide	mg/L	0.05	0.2	0.5	<0.005
Ammonia	mg/L	30	122	300	0.04
Chronic Toxicity	TUc	--	51	--	¹³
Non-Chlorinated Phenolic Compounds	mg/L	1.5	6.1	15.3	<0.00025
Chlorinated Compounds	mg/L	0.05	0.2	0.5	<0.0003
Endosulfan	µg/L	0.5	0.9	1.4	<0.003
Endrin	µg/L	0.1	0.2	0.3	<0.001
Hexachloro-cyclohexane (HCH)	µg/L	0.2	0.4	0.6	<0.004
Radioactivity	pCi/L		¹⁴		Gross α 0.756 ± 1.10 Gross β 4.13 ± 1.151

Table F-5. Historic Effluent Limitations and Monitoring Data for Ocean Plan Pollutants for the Protection of Human Health

Parameter	Units	30-Day Average	Monitoring Data 11/6/07
Acrolein	mg/L	11.2	<0.0013
Antimony	mg/L	61.2	0.0002
Bis (2-chloroethoxy) methane	mg/L	0.22	<0.00005
Bis (2-chloroisopropyl) Ether	mg/L	61.2	<0.00005

¹² The 6-month median shall apply as a moving median of daily values for any 180-day period in which daily values represent flow-weighted average concentrations within a 24-hour period. For intermittent discharges, the daily value shall be considered to equal zero for days on which no discharge occurred. If only one sample is collected during the 180-day period, the single measurement shall be used to determine compliance with the effluent limitation for the entire time period.

¹³ Refer to discussion in section II.B of this Fact Sheet.

¹⁴ Not to exceed limits specified in Title 17 CCR Division 1, Chapter 5, Subchapter 4, Group 3, Article 3, §30253. Limits for radioactivity in § 30253 is prospective, including future changes to any incorporated provisions of federal law, as the changes take effect.

Parameter	Units	30-Day Average	Monitoring Data 11/6/07
Chlorobenzene	mg/L	29.1	<0.00029
Chromium, Trivalent	mg/L	9,690	0.0002
Di-n-butyl phthalate	mg/L	178	<0.000075
Dichlorobenzenes	mg/L	260	<0.000002
Diethyl phthalate	mg/L	1,683	<0.0001
Dimethyl phthalate	mg/L	41,820	<0.00005
4,6-dinitro-2-methylphenol	mg/L	11.2	<0.0001
2,4-dinitrophenol	mg/L	0.2	<0.0001
Ethylbenzene	mg/L	209	<0.00026
Fluroanthene	mg/L	0.8	<0.000001
Hexachlorocyclopentadiene	mg/L	2.9	<0.00005
Nitrobenzene	mg/L	0.25	<0.00005
Thallium	mg/L	0.1	<0.0001
Toluene	mg/L	4,335	<0.00024
1,1,1-trichloroethane	mg/L	27,540	<0.00023
Tributyltin	µg/L	0.07	<0.001
Acrylonitrile	µg/L	5.1	<0.66
Aldrin	µg/L	0.0011	<0.001
Benzene	mg/L	0.3	<0.00025
Benzidine	µg/L	0.0035	<0.05
Beryllium	µg/L	1.7	<0.2
Bis (2-chloroethyl) ether	µg/L	2.3	<0.05
Bis (2-ethylhexyl) phthalate	mg/L	0.2	<0.1
Carbon tetrachloride	mg/L	0.05	<0.00022
Chlordane	µg/L	0.0012	<0.003
Chlorodibromomethane	mg/L	0.4	0.0004
Chloroform	mg/L	6.6	0.041
DDT	µg/L	0.0087	<0.006
1,4-dichlorobenzene	mg/L	0.9	<0.00001
3,3'-dichlorobenzene	µg/L	0.4	<0.05
1,2-dichloroethane	mg/L	1.4	<0.00027
1,1-dichloroethylene	mg/L	0.04	<0.00023
Dichlorobromomethane	mg/L	0.3	0.0045
Dichloromethane	mg/L	222.9	0.0003
1,3-dichloropropene	mg/L	0.5	<0.001
Dieldrin	µg/L	0.002	<0.001
2,4-dinitrotoluene	mg/L	0.	<0.00005
1,2-diphenylhydrazine	µg/L	8.2	<0.005
Halomethanes	mg/L	6.6	<0.00086
Heptachlor	µg/L	0.002	<0.001
Heptachlor epoxide	µg/L	0.001	<0.001
Hexachlorobenzene	µg/L	0.01	<0.001
Hexachlorobutadiene	mg/L	0.7	<0.000005

Parameter	Units	30-Day Average	Monitoring Data 11/6/07
Hexachloroethane	mg/L	0.1	<0.00005
Isophorone	mg/L	37	<0.00005
N-nitrosodimethylamine	mg/L	0.4	<0.00005
N-nitrosodi-N-propylamine	mg/L	0.019	<0.00005
N-nitrosodiphenylamine	mg/L	0.1	<0.00005
PAHs	µg/L	0.5	0.0016
PCBs	µg/L	0.001	0.07
TCDD equivalents	pg/L	0.2	9.6E-06
1,1,2,2-tetrachloroethane	mg/L	0.11	<0.0003
Tetrachloroethylene	mg/L	0.1	<0.00021
Toxaphene	µg/L	0.01	<0.01
Trichloroethylene	mg/L	1.4	<0.00026
1,1,2-trichloroethane	mg/L	0.47	<0.0003
2,4,6-trichlorophenol	mg/L	0.014	<0.00005
Vinyl chloride	mg/L	1.8	<0.00036

2. Effluent limitations contained in the existing Order for discharges from Discharge Point 002 and representative monitoring data from the term of the previous Order are presented in Table F-6.

Table F-6. Historic Effluent Limitations and Monitoring Data

Parameter	Units	Effluent Limitation			Monitoring Data (From 1/2003- 8/2008) ¹⁵
		Average Monthly	Average Weekly	Maximum Daily	Highest Average Monthly Discharge
Flow	mgd	--	--	--	0.05
BOD	mg/L	10	15	20	7.8
	lbs/day ¹⁶	14	21	28	1.07
TSS	mg/L	10	15	20	72.4
	lbs/day	14	21	28	19.64
Total Coliform	MPN/100 ml	17			17 ¹⁸
Turbidity	NTU	19			2.92 ²⁰

¹⁵ No data were available for review from 2006. Further, monthly average flow data were only available for review for 2008; therefore, mass effluent discharges are based upon that year only.

¹⁶ Mass-based effluent limits based upon the average dry weather design flow of 0.17 mgd.

¹⁷ The running 7-day concentration of total coliform bacteria measured in the disinfected effluent does not exceed an MPN of 2.2 per 100 mLs and the number of total coliform bacteria does not exceed an MPN of 23 per 100 mLs in more than one sample in any 30 day period. No sample shall exceed an MPN of 240 total coliform bacteria per 100 mLs.

¹⁸ Highest instantaneous maximum value for the permit term.

¹⁹ An average of 2 NTU within a 24-hour period; 5 NTU more than 5 percent of the time within a 24-hour period; and 10 NTU at any time.

²⁰ Highest daily maximum value for the permit term.

Parameter	Units	Effluent Limitation			Monitoring Data (From 1/2003- 8/2008) ¹⁵
		Average Monthly	Average Weekly	Maximum Daily	Highest Average Monthly Discharge
pH	s.u.	6.0 – 9.0			6.01 – 7.42

D. Compliance Summary

On August 22, 2006 the Regional Water Board issued Administrative Civil Liability Complaint (ACLC) No. R1-2006-0094, which assessed a \$45,000 penalty for violations that occurred at the Facility from January 2000 through April 30, 2006. The violations were mainly due to I/I issues (i.e., percent removal). The Discharger requested a waiver of the ACLC in lieu of the implementation of a compliance project (CP). The CP was authorized in Administrative Civil Liability Order No R1-2007-0009 and involved the identification and repair of leaking sewer mains and manholes within the sewer collection system. The project was slated to begin in June 2006 and continue through the summer of 2007. A report was submitted to the Regional Water Board in February 2008. In a letter dated February 8, 2008 the Regional Water Board stated that the compliance project had been successfully completed and the penalty amount that had been held in abeyance (\$42,000) was suspended.

E. Planned Changes

There are no changes in operation or modifications that will cause a material change in the volume or quality of discharges from the Facility or planned for the Facility during the anticipated term of this Order.

III. APPLICABLE PLANS, POLICIES, AND REGULATIONS

The requirements contained in the proposed Order are based on the requirements and authorities described in this section.

A. Legal Authorities

This Order is issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. Environmental Protection Agency (USEPA) and chapter 5.5, division 7 of the California Water Code (commencing with section 13370). It shall serve as a NPDES permit for point source discharges from this facility to surface waters. This Order also serves as Waste Discharge Requirements (WDRs) pursuant to article 4, chapter 4, division 7 of the Water Code (commencing with section 13260).

B. California Environmental Quality Act (CEQA)

Under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of CEQA, Public Resources Code sections 21100 through 21177. The reclamation section of this permit is not, however, addressed by an NPDES permit, and is regulated under waste discharge requirements under state law only. That portion of the Order is exempt from CEQA pursuant to section 15301 of title 14 of the California Code of Regulations, which exempts from CEQA the permitting of existing public structures,

facilities, mechanical equipment, etc. involving negligible or no expansion of use beyond that existing at the time of the lead agency's determination.

C. State and Federal Regulations, Policies, and Plans

1. Water Quality Control Plans. The Regional Water Quality Control Board (Regional Water Board) adopted a *Water Quality Control Plan for the North Coast Region* (hereinafter Basin Plan) that designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. In addition, the Basin Plan implements State Water Resources Control Board (State Water Board) Resolution No. 88-63, which establishes State policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply (MUN). With total dissolved solids concentrations much greater than 3,000 mg/L, ocean waters meet an exception to State Water Board Resolution No. 88-63; and therefore, the MUN designation is not applicable to the ocean receiving water for this Discharger. Beneficial uses applicable to the Pacific Ocean and the ground water recharge area for discharges from the Facility are described in Table F-7 below.

Table F-7. Basin Plan Beneficial Uses for the Receiving Water

Discharge Point	Receiving Water	Beneficial Uses
001	Pacific Ocean	Existing: <ul style="list-style-type: none"> • Navigation (NAV) • Water Contact Recreation (REC-1) • Non-Contact Water Recreation (REC-2) • Commercial and Sport Fishing (COMM) • Area of Special Biological Significance (ASBS) • Wildlife Habitat (WILD) • Rare, Threatened or Endangered Species (RARE) • Migration of Aquatic Organisms (MIGR) • Spawning, Reproduction, and/or Early Development (SPWN) • Shellfish Harvesting (SHELL) • Marine Habitat (MAR) • Aquaculture (AQUA) Potential: <ul style="list-style-type: none"> • Industrial Service Supply (IND) • Industrial Process Supply (PRO)

Requirements of this Order implement the Basin Plan.

2. Thermal Plan. The State Water Board adopted a Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Water and Enclosed Bays and Estuaries of California (Thermal Plan) on May 18, 1972, and amended this plan on September 18, 1975. The Facility does not discharge thermal waste.

3. California Ocean Plan. The State Water Board adopted the *Water Quality Control Plan for Ocean Waters of California* (Ocean Plan) in 1972 and amended it in 1978,

1983, 1988, 1990, 1997, 2000, and 2005. The State Water Board adopted the latest amendment on April 21, 2005 and it became effective on February 14, 2006. The Ocean Plan is applicable, in its entirety, to point source discharges to the Pacific Ocean. The Ocean Plan identifies the following beneficial uses of ocean waters of the State.

Table F-8. Receiving Water Beneficial Uses Established by the Ocean Plan

Discharge Point	Receiving Water	Beneficial Uses
001	Pacific Ocean	<ul style="list-style-type: none"> • Water Contact and Non-Contact Recreation, including Aesthetic Enjoyment • Navigation • Commercial and Sport Fishing • Rare and Endangered Species • Marine Habitat • Shellfish Harvesting • Mariculture • Fish Migration • Fish Spawning • Preservation of Designated Areas of Special Biological Significance

In order to protect the beneficial uses, the Ocean Plan establishes water quality objectives and a program for implementation. Requirements of this Order implement the Ocean Plan.

4. **Alaska Rule.** On March 30, 2000, USEPA revised its regulation that specifies when new and revised state and tribal water quality standards (WQS) become effective for CWA purposes (40 CFR 131.21; 65 Fed. Reg. 24641 (April 27, 2000).) Under the revised regulation (also known as the Alaska Rule), new and revised standards submitted to USEPA after May 30, 2000, must be approved by USEPA before being used for CWA purposes. The final rule also provides that standards already in effect and submitted to USEPA by May 30, 2000, may be used for CWA purposes, whether or not approved by USEPA.
5. **Antidegradation Policy.** Section 131.12 requires that the state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution No. 68-16. Resolution No. 68-16 incorporates the federal antidegradation policy where the federal policy applies under federal law. Resolution No. 68-16 requires that existing water quality be maintained unless degradation is justified based on specific findings. The Regional Water Board's Basin Plan implements, and incorporates by reference, both the State and federal antidegradation policies. The permitted discharges are consistent with the antidegradation provision of section 131.12 and State Water Board Resolution No. 68-16.

6. Anti-Backsliding Requirements. Sections 402(o)(2) and 303(d)(4) of the CWA and federal regulations at title 40, Code of Federal Regulations²¹ section 122.44(l) prohibit backsliding in NPDES permits. These anti-backsliding provisions require that effluent limitations in a reissued permit must be as stringent as those in the previous permit, with some exceptions in which limitations may be relaxed.

D. Impaired Water Bodies on CWA 303(d) List

The USEPA approved the State's 2006 303(d) list of impaired water bodies on December 26, 2006. The coastal waters which are the receiving waters for this Discharger are not listed on the 303(d) list as being impaired.

E. Other Plans, Policies and Regulations

On October 5, 1983, with Resolution No. 83-81, the State Water Board approved an exception to the California Ocean Plan's prohibition regarding discharges to Areas of Special Biological Significance, thereby allowing continued discharges from the Facility to the Kings Range Conservation Area of Special Biological Significance. With the concurrence of the USEPA, the Regional and State Water Boards found that (1) the discharge of treated wastewater was not resulting in water quality impacts, and (2) there was no practical alternative to the continued discharge of treated and disinfected wastewater to the ASBS. The agencies determined that continued discharge in the ASBS should be permitted as long as no water quality impacts occur. Resolution No. 83-81 was adopted on October 5, 1983 and allowed an exception for the Facility's discharge to the ASBS provided that: The effluent is dechlorinated prior to discharge; the discharge is limited to the [then] current design capacity; effluent monitoring is performed; and periodic evaluations of the marine environment are conducted. These terms have been incorporated into this Order.

On February 3, 2009, the State Water Board adopted the Recycled Water Policy (State Water Board Resolution No. 2009-0011) for the purpose of increasing the use of recycled water from municipal wastewater sources in a manner that implements state and federal water quality laws. The Recycled Water Policy provides direction to the regional water boards regarding the appropriate criteria to be used in issuing permits for recycled water projects. The Recycled Water Policy became effective on May 14, 2009. Pertinent provisions and requirements of the policy have been incorporated into this Order to address conditions specific to the Discharger's recycled water discharge.

IV. RATIONALE FOR EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

The CWA requires point source dischargers to control the amount of conventional, non-conventional, and toxic pollutants that are discharged into the waters of the United States. The control of pollutants discharged is established through effluent limitations and other requirements in NPDES permits. There are two principal bases for effluent limitations in the Code of Federal Regulations: section 122.44(a) requires that permits include applicable technology-based limitations and standards; and section 122.44(d) requires that permits

²¹ All further statutory references are to title 40 of the Code of Federal Regulations unless otherwise indicated.

include water quality-based effluent limitations to attain and maintain applicable numeric and narrative water quality criteria to protect the beneficial uses of the receiving water.

A. Discharge Prohibitions

The discharge prohibitions established by the Order are based on requirements of the Basin Plan and the California Water Code, including its implementing regulations; State Water Board plans and policies; as well as prohibitions and conditions that were established by the previous permit for the Facility. Specific rationale for each discharge prohibition is discussed below.

1. **Discharge Prohibition III.A.** (The discharge of any waste not disclosed by the Discharger or not within the reasonable contemplation of the Regional Water Board is prohibited.)

This prohibition is retained from the previous Order (Order No. R1-2004-0013) and is based on the Basin Plan, and State Water Board Order WQO 2002-0012 regarding the petition of WDRs Order No. 01-072 for the East Bay Municipal Utility District and Bay Area Clean Water Agencies. In State Water Board Order No. WQO 2002-0012, the State Water Board found that this prohibition is acceptable in Orders, but should be interpreted to apply only to constituents that are either not disclosed by the Discharger, or are not reasonably anticipated to be present in the discharge but have not been disclosed by the Discharger. It specifically does not apply to constituents in the discharge that do not have “reasonable potential” to exceed water quality objectives.

The State Water Board has stated that the only pollutants not covered by this prohibition are those which were “disclosed to the Ordering and ... can be reasonably contemplated. [In re the Petition of East Bay Municipal Utilities District et al., (State Water Board, 2002) Order No. WQO 2002-0012, p. 24] In that Order, the State Water Board cited a case which held the Discharger is liable for discharge of pollutants not “within the reasonable contemplation of the permitting authority..., whether spills or otherwise,...” [Piney Run Preservation Assn. v. County Commissioners of Carroll County, Maryland (4th Cir. 2001) 268 F. 3d 255, 268.] Thus the State Water Board authority provides that, to be permissible, the constituent discharged (1) must have been disclosed by the Discharger and (2) can be reasonably contemplated by the Regional Water Board.

Whether or not the Discharger reasonably contemplates the discharge of a constituent is not relevant. What matters is whether the Discharger disclosed the constituent to the Regional Water Board or whether the presence of the pollutant in the discharge can otherwise be reasonably contemplated by the Regional Water Board at the time of Order adoption.

2. **Discharge Prohibition III.B.** (Creation of a pollution, contamination, or nuisance, as defined by Section 13050 of the California Water Code is prohibited.)

This prohibition is retained from the previous Order (Order No. R1-2003-0044) and is a restatement of California Health and Safety Code section 5411. It is a standard

condition/prohibition included in NPDES and waste discharge requirements adopted by the North Coast Regional Water Board.

3. **Discharge Prohibition III.C.** (The discharge of sludge is prohibited, except as authorized under VI.C.5.c of this Order (Sludge Disposal and Handling Requirements).)

This prohibition is retained from the previous Order (Order No. R1-2003-0044) and is based on restrictions on the disposal of sewage sludge found in federal regulations [Part 503 (Biosolids), Part 527 and Part 258] and Title 27 of the California Code of Regulations (CCR).

4. **Discharge Prohibition III.D.** (The discharge or reclamation use of untreated or partially treated waste from anywhere within the collection, treatment, or disposal systems is prohibited, except as provided for in Attachment D, Standard Provisions (Bypass).)

This prohibition has been retained from the previous Order (Order No. R1-2003-0044) and is based on the Basin Plan to protect beneficial uses of the receiving water from unpermitted discharges, and the intent of the CWC sections 13260 through 13264 relating to the discharge of waste to waters of the State without filing for and being issued an Order. This prohibition applies to spills not related to sanitary sewer overflows (SSOs) and other unauthorized discharges of wastewater within the collection, treatment, and disposal facilities. The discharge of untreated or partially treated wastewater from the collection, treatment, or disposal facility represents an unauthorized bypass pursuant to 40 CFR 122.41(m) or an unauthorized discharge which poses a threat to human health and/or aquatic life, and therefore is explicitly prohibited by this Order.

5. **Discharge Prohibition III.E.** (Any sanitary sewer overflow (SSO) that results in a discharge of untreated or partially treated wastewater to (a) waters of the State, (b) groundwater, or (c) land, that creates pollution, contamination, or nuisance, as defined in Water Code section 13050 (m) is prohibited.)

This prohibition is established by this Order. The prohibition applies to spills related to SSOs and is based on State standards, including section 13050 of the Water Code and the Basin Plan. This prohibition is consistent with the States' antidegradation policy as specified in State Water Board Resolution No. 68-16 (*Statement of Policy with Respect to Maintaining High Quality of Water in California*) in that the prohibition imposes conditions to prevent impacts to water quality, the degradation of water quality, negative effects on receiving water beneficial uses, and lessening of water quality beyond that prescribed in State Water Board or Regional Water Board plans and policies.

This prohibition is stricter than the prohibitions stated in State Water Board Order 2006-003-DWQ, Statewide General Waste Discharge Requirements for Sanitary Sewer Systems. Order No. 2006-0003-DWQ prohibits SSOs that result in the discharge of untreated or partially treated wastewater to waters of the United States and SSOs that cause a nuisance, compared to Prohibition III.E. of this Order, which

prohibits SSO discharges that create nuisance or pollution to waters of the State, groundwater, and land, which will provide a more complete protection of human health. The rationale for this more strict prohibition is because of the prevalence of high groundwater in the North Coast Region, and this Region's reliance on groundwater as a drinking water source.

6. **Discharge Prohibition III.F.** (The discharge of waste to land that is not owned by or under agreement to use by the Discharger is prohibited.)

This prohibition is retained from the previous Order (Order No. R1-2003-0044).

7. **Discharge Prohibition III.G.** (The discharge of recycled, filtered wastewater to a use area other than the golf course is prohibited.)

This prohibition is retained from the previous Order (Order No. R1-2003-0044).

8. **Discharge Prohibition III.H.** (The average dry weather flow through the Facility shall not exceed 0.17 mgd measured over a period of 30 consecutive days. Peak wet weather flows through the Facility shall not exceed 0.77 mgd.)

This prohibition is based on the engineering design and historic reliable treatment capacity of the WWTF. This prohibition limits the average daily dry weather flow to the dry weather design flow stated in the Report of Waste Discharge. This prohibition has been modified slightly from the previous Order, requiring the calculation of the average dry as a rolling 30-day average rather than as a monthly average as in the previous Order. A rolling 30-day average will more accurately indicate the average dry weather flow.

9. **Discharge Prohibition III.I.** (Discharge of any radiological, chemical, or biological warfare agent, or high-level radioactive waste into the ocean is prohibited.)

This prohibition is established by this Order and is based on the requirements of the Ocean Plan.

10. **Discharge Prohibition III.J.** (Discharge of sludge directly into the ocean or into a waste stream that discharges to the ocean is prohibited.)

This prohibition is newly established by the Order and is based on the Ocean Plan.

B. Technology-Based Effluent Limitations

1. Scope and Authority

Section 301(b) of the CWA and implementing USEPA permit regulations at section 122.44, title 40 of the Code of Federal Regulations, require that permits include conditions meeting applicable technology-based requirements at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must meet minimum federal technology-based requirements based on Secondary Treatment Standards at Part

133 and/ or Best Professional Judgment (BPJ) in accordance with Part 125, section 125.3.

At section 133.102 the Secondary Treatment Standards establish the following minimum level of effluent quality attainable by secondary treatment, which the Regional Water Board must include as effluent limitations in permits issued to POTWs.

Table. F-9. Secondary Treatment Standards from Federal Regulations

Parameter	Effluent Quality	
	30 Day Average	7 Day Average
BOD ₅	30 mg/L	45 mg/L
TSS	30 mg/L	45 mg/L
BOD ₅ and TSS	The 30 day average percent removal for BOD ₅ and TSS shall not be less than 85 percent.	
pH	6.0 – 9.0 at all times	

The State Water Board, in Table A of the Ocean Plan, has established technology-based requirements for suspended solids, grease and oil, turbidity and pH. Table A effluent limitations apply to POTWs, and also to industrial discharges for which Effluent Limitations Guidelines have not been established pursuant to Sections 301, 302, 304, or 306 of the federal CWA.

In addition, section 122.45(f) requires the establishment of mass-based effluent limitations for all pollutants limited in Orders, except for 1) pH, temperature, radiation, or other pollutants which cannot appropriately expressed by mass, and 2) when applicable standards and limitations are expressed in terms of other units of measure. Mass-based effluent limitations are based on the facility peak dry weather design flow of 0.17 mgd.

2. Applicable Technology-Based Effluent Limitations

Effluent discharged through Discharge Point 001 must meet Secondary Treatment Standards. Technology-based limitations established for Discharge Point 001 are summarized in the following table.

Table F-10. Summary of Technology-Based Effluent Limitations

Parameter	Units	Effluent Limitations				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
BOD ₅	mg/L	30	45	60	---	---
	lbs/day ^[a]	43	64	85	---	---
pH	s.u.	---	---	---	6.0	9.0
Total Suspended Solids (TSS)	mg/L	30	45	60	---	---
	lbs/day ^[a]	43	64	85	---	---
BOD ₅ and TSS	% Removal	85	---	---	---	---

Grease and Oil	mg/L	25	40	75	---	---
Settleable Solids	mL/L-hr	0.1	---	0.2	---	---
Turbidity	NTU	75	100	225	---	---

a. Discharge Point 001.

- (1) Numeric effluent limitations for BOD₅, TSS, including the percent removal requirement, and for pH are retained from the previous Order and reflect secondary treatment standards at Part 133. Mass-based limits are required pursuant to section 122.45(f) for the purpose of assuring that dilution is not used as a method of achieving the concentration limitations in the permit.
- (2) Numeric effluent limitations for turbidity are retained from the previous Order and are based in Table A of the Ocean Plan. Ocean Plan Table A effluent limitations for turbidity reflect the minimum level of treatment acceptable under the Plan, and define reasonable treatment and waste control technology. Mass-based limits are not applicable for turbidity.
- (3) Numeric effluent limitations for oil and grease are newly established by this Order, and are also based in Table A of the Ocean Plan. Ocean Plan Table A effluent limitations reflect the minimum level of treatment acceptable under the Plan, and define reasonable treatment and waste control technology. Mass-based limits for grease and oil are not included in this permit.
- (4) Effluent limitations for settleable solids have been retained from the previous Order. Settleable solids generally constitute 40 to 65 percent of the suspended solids in domestic wastewaters and are measured volumetrically by quiescent settling of a one liter sample for one hour in an Imhoff cone (and are therefore expressed as mL/L-hr). Method SM 2540F for the analysis of settleable solids describes a lower limit of measurement of settleable solids at 0.1 mL/L-hr, and therefore, the monthly average limitation established by this Order, reflects, in effect, a non-detectable (100 percent removal efficiency) level of settleable solids in the discharge. Secondary treatment should remove settleable solids to non-detect levels. Effluent limitations for this parameter are necessary to ensure efficient operation of the treatment facility in addition to ensuring protection of aquatic life from adverse impacts of settleable material in the discharge. Mass-based limits are not applicable for settleable solids.

C. Water Quality-Based Effluent Limitations (WQBELs)

1. Scope and Authority

Section 301(b) of the CWA and section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards. Section 122.44(d)(1)(i) mandates that permits include effluent limitations for all pollutants that are or may be discharged at

levels that have the reasonable potential to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard.

Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, water quality-based effluent limitations (WQBELs) must be established using: (1) USEPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in section 122.44(d)(1)(vi).

The process for determining reasonable potential and calculating WQBELs when necessary is intended to protect the designated uses of the receiving water as specified in the Basin Plan and the Ocean Plan, and achieve applicable water quality objectives and criteria that are contained in other state plans and policies, or any applicable water quality criteria.

2. Applicable Beneficial Uses and Water Quality Criteria and Objectives

- a. Beneficial uses established by the Basin Plan and Ocean Plan, applicable to the coastal receiving waters for discharges from the Shelter Cove Wastewater Treatment Facility, are described in the findings of the Order and in section III. C. 1 of this Fact Sheet. Water quality objectives, applicable to these receiving waters, are established by the Basin Plan and the Ocean Plan and include the water quality objectives for toxic pollutants established in Table B of the Ocean Plan.
- b. Basin Plan Water Quality Objectives. In addition to the specific water quality objectives indicated above, the Basin Plan contains narrative objectives for color, tastes and odors, floating material, suspended material, settleable material, oil and grease, biostimulatory substances, sediment, turbidity, pH, dissolved oxygen, bacteria, temperature, toxicity, pesticides, chemical constituents, and radioactivity that apply to inland surface waters, enclosed bays, and estuaries.
- c. California Ocean Plan. Water quality objectives applicable to discharges at Discharge Point 001 include the water quality objectives for toxic pollutants established in Table B of the Ocean Plan.

3. Determining the Need for WQBELs

- a. Non-Table B Water Quality Objectives
 - i. Total Coliform Bacteria. Effluent limitations for total coliform bacteria at Discharge Point 001, described below, conform to requirements contained in the California Code of Regulations, title 22, division 4, chapter 3, section 60301.225, for the reclamation use of disinfected secondary effluent. These are modified from the previous Order (Order No. R1-2003-0044), which required that no single sample exceeded an MPN of 230 organisms per 100 mL.

- The median concentration shall not exceed an MPN of 23 organisms per 100 mL in a calendar month, and
- In no single sample shall the concentration of total coliform bacteria exceed 240 organisms per 100 mL.

b. Reasonable Potential Analysis

Procedures for performing a Reasonable Potential Analysis (RPA) for ocean dischargers are described in Section III.C and Appendix VI of the Ocean Plan. In general, the procedure is a statistical method that projects an effluent data set while taking into account the averaging period of water quality objectives, the long term variability of pollutants in the effluent, limitations associated with sparse data sets, and uncertainty associated with censored data sets. The procedure assumes a lognormal distribution of the effluent data set, and compares the 95th percentile concentration at 95 percent confidence of each Table B pollutant, accounting for dilution, to the applicable water quality criterion. The RPA results in one of three following endpoints.

Endpoint 1 – There is “reasonable potential,” and a WQBEL and monitoring are required.

Endpoint 2 - There is no “reasonable potential.” WQBELs are not required, and monitoring is required at the discretion of the Regional Water Board.

Endpoint 3 - The RPA is inconclusive. Existing WQBELs are retained, and monitoring is required.

The State Water Resources Control Board has developed a reasonable potential calculator, which is available at <http://www.waterboards.ca.gov/plnspols/docs/oplans/rpcalc.zip>. The calculator (RPcalc 2.0) was used in conducting the RPA and considers several pathways in the determination of reasonable potential.

1. First Path

If available information about the receiving water or the discharge supports a finding of reasonable potential without analysis of effluent data, the Regional Water Board may decide that WQBELs are necessary after a review of such information. Such information may include: the facility or discharge type, solids loading, lack of dilution, history of compliance problems, potential toxic effects, fish tissue data, 303 (d) status of the receiving water, or the presence of threatened or endangered species or their critical habitat, or other information.

2. Second Path

If any pollutant concentration, adjusted to account for dilution, is greater than the most stringent applicable water quality objective, there is reasonable potential for that pollutant. For Table B pollutants, the adjusted pollutant concentration X is calculated using the equation $X = (C_e + D_m C_s) / (D_m + 1)$, where C_e is the applicable water quality objective, D_m is the minimum probable initial dilution expressed as parts seawater per part wastewater and C_s is the background seawater concentration from Table C of the Ocean Plan.

3. Third Path

If the effluent data contains 3 or more detected and quantified values (i.e., values that are at or above the minimum level (ML)), and all values in the data set are at or above the ML, a parametric RPA is conducted to project the range of possible effluent values. The 95th percentile concentration is determined at 95 percent confidence for each pollutant, and compared to the most stringent applicable water quality objective to determine reasonable potential. A parametric analysis assumes that the range of possible effluent values is distributed lognormally. If the 95th percentile value is greater than the most stringent applicable water quality objective, there is reasonable potential for that pollutant.

4. Fourth Path

If the effluent data contains 3 or more detected and quantified values (i.e., values that are at or above the ML), but at least one value in the data set is less than the ML, a parametric RPA is conducted according to the following steps.

- (1) If the number of censored values (those expressed as a “less than” value) account for less than 80 percent of the total number of effluent values, calculate the M_L (the mean of the natural log of transformed data) and S_L (the standard deviation of the natural log of transformed data) and conduct a parametric RPA, as described above for the Third Path.
- (2) If the number of censored values account for 80 percent or more of the total number of effluent values, conduct a non-parametric RPA, as described below for the Fifth Path. (A non-parametric analysis becomes necessary when the effluent data is limited, and no assumptions can be made regarding its possible distribution.)

5. Fifth Path

A non-parametric RPA is conducted when the effluent data set contains less than 3 detected and quantified values, or when the effluent data set contains 3 or more detected and quantified values but the number of censored values accounts for 80 percent or more of the total number of effluent values. A non-parametric analysis is conducted by ordering the data, comparing each result to the applicable water quality objective, and accounting for ties. The sample number is reduced by one for each tie, when the dilution-adjusted method

detection limit (MDL) is greater than the water quality objective. If the adjusted sample number, after accounting for ties, is greater than 15, the pollutant has no reasonable potential to exceed the water quality objective. If the sample number is 15 or less, the RPA is inconclusive, monitoring is required, and any existing effluent limits in the expiring permit are retained.

The following table presents results of the RPA, performed in accordance with procedures described by the Ocean Plan and summarized above, for the Shelter Cove Wastewater Treatment Facility. Here, the RPA was conducted using effluent monitoring data generated during a single monitoring event in November 2007.

For the RPA conducted for this permit renewal, pollutant concentrations were adjusted to account for the calculated initial dilution of 50 parts seawater per part wastewater. The adjustment for dilution is consistent with previous orders for this Facility and is not precluded by the Discharger's 1983 Ocean Plan exception (State Water Board Resolution No. 83-81). However, recent Ocean Plan exceptions granted by the State Water Board (for example, the 2007 exception for the Bodega Marine Laboratory) have required that a waste discharge meet water quality objectives for Table B pollutants at the end-of-the-pipe (i.e., with no adjustment for dilution.) Should the State Water Board revoke and re-issue the Discharger's Ocean Plan exception with direction to meet water quality objectives for Table B pollutants at the end-of-the-pipe, the RPA conducted for the renewed permit would not account for the minimum probable initial dilution currently granted for the discharge.

The RPA endpoint for each Table B pollutant is identified. As shown in the following table, the RPA commonly leads to Endpoint 3, meaning that the RPA is inconclusive, when a majority of the effluent data is reported as ND (not detected). In these circumstances, the Regional Water Board views the "inconclusive" result as an indication of no concern for a particular pollutant; however, additional monitoring will be required for those pollutants during the term of the reissued permit.

The RPA did not show "reasonable potential" for any pollutants, except total residual chlorine, where the effluent limitation of "non-detect" is retained from the previous permit. Reasonable potential was determined for total residual chlorine because the Discharger uses chlorine for effluent disinfection.

The existing permit contained effluent limitations for all Table B pollutants; however, due to the fact that no reasonable potential for these pollutants was demonstrated, these effluent limitations have not been retained. The RPA conducted as a part of this permit renewal is considered new information. If at any time, new monitoring data demonstrates any reasonable potential, the permit can be reopened and effluent limitations included.

Table F-11. RPA Results

Table B Pollutant	Most Stringent WQO (µg/L)	No. of Samples	No. of Non-Detects	Max Effluent Conc. ²² (µg/L)	RPA Result, Comment
Objectives for Protection of Marine Aquatic Life					
Ammonia (as N)	600	1	0	0.78	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Arsenic	8	1	0	2.9	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Cadmium	1	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Chlorinated Phenolics	1	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Chromium (VI)	2	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Copper	3	1	0	2.4	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Cyanide	1	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Endosulfan (total)	0.009	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Endrin	0.002	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
HCH	0.004	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Lead	2	1	0	0.02	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Mercury	0.04	1	0	0.0007	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Nickel	5	1	0	0.04	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Non-chlorinated Phenolics	30	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Selenium	15	1	0	0.008	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Silver	0.7	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Zinc	20	1	0	8.5	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Objectives for Protection of Human Health – Noncarcinogens					
1,1,1-Trichloroethane	540000	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
2,4-Dinitrophenol	4.0	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
2-Methyl-4,6-Dinitrophenol	220	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Acrolein	220	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Antimony	1200	1	0	0.004	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Bis(2-Chloroethoxy)Methane	4.4	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Bis(2-Chloroisopropyl)Ether	1200	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.

²² Expected concentration after complete mixing, pursuant to Appendix VI of the Ocean Plan,

Table B Pollutant	Most Stringent WQO (µg/L)	No. of Samples	No. of Non-Detects	Max Effluent Conc. ²² (µg/L)	RPA Result, Comment
Chlorobenzene	570	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Chromium (III)	190000	1	0	0.004	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Dichlorobenzenes	5100	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Diethyl Phthalate	33000	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Dimethyl Phthalate	820000	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Di-n-Butyl Phthalate	3500	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Ethylbenzene	4100	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Fluoranthene	15	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Hexachlorocyclopentadiene	58	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Nitrobenzene	4.9	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Thallium	2	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Toluene	85000	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Tributyltin	0.0088	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Objectives for Protection of Human Health – Carcinogens					
1,1,2,2-Tetrachloroethane	2.3	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
1,1,2-Trichloroethane	9.4	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
1,1-Dichloroethylene	0.9	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
1,2-Dichloroethane	28	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
1,2-Diphenylhydrazine	0.16	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
1,3-Dichloropropylene	8.9	---	---	---	No effluent data.
1,4 Dichlorobenzene	18	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
TCDD Equivalents	3.9E-9	1	0	0.2E-09	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
2,4,6-Trichlorophenol	0.29	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
2,4-Dinitrotoluene	2.6	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
3,3'-Dichlorobenzidine	0.0081	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Acrylonitrile	0.10	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Aldrin	2.2E-5	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Benzene	5.9	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.

Table B Pollutant	Most Stringent WQO (µg/L)	No. of Samples	No. of Non-Detects	Max Effluent Conc. ²² (µg/L)	RPA Result, Comment
Benzidine	6.9E-5	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Beryllium	0.033	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Bis(2-Chloroethyl)Ether	0.045	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Bis(2-Ethylhexyl)Phthalate	3.5	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Carbon Tetrachloride	0.90	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Chlordane	2.3E-5	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Chlorodibromomethane	8.6	1	0	0.008	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Chloroform	130	1	0	0.8	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
DDT (total)	0.00017	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Dichlorobromomethane	6.2	---	---	---	No effluent data.
Dieldrin	0.00004	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Halomethanes	130	---	---	---	No effluent data.
Heptachlor	0.00005	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Heptachlor Epoxide	0.00002	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Hexachlorobenzene	0.00021	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Hexachlorobutadiene	14	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Hexachloroethane	2.5	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Isophorone	730	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Methylene Chloride	450	1	0	0.006	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
N-Nitrosodimethylamine	7.3	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
N-Nitrosodi-n-Propylamine	0.38	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
N-Nitrosodiphenylamine	2.5	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
PAHs (total)	0.0088	1	0	0.00003	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
PCBs	1.9E-5	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Tetrachloroethylene	2.0	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Toxaphene	0.00021	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.
Trichloroethylene	27	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.

Table B Pollutant	Most Stringent WQO (µg/L)	No. of Samples	No. of Non-Detects	Max Effluent Conc. ²² (µg/L)	RPA Result, Comment
Vinyl Chloride	36	1	1	ND	Endpoint 3 – RPA is inconclusive. Less than 3 detects or greater than 80% ND.

Notes to Table 1:

ND indicates that the pollutant was not detected.

Minimum probable initial dilution for this Discharger is 50:1.

Maximum Effluent Concentration is expected concentration after complete mixing, in accordance with reasonable potential procedure in Appendix VI of the Ocean Plan.

Effluent data used for this RPA is from November 2007.

4. WQBEL Calculations

This section is not applicable. No WQBELs calculations are necessary.

5. Whole Effluent Toxicity (WET)

Effluent limitations for whole effluent, acute and chronic toxicity, protect the receiving water from the aggregate effect of a mixture of pollutants that may be present in effluent. There are two types of WET tests – acute and chronic. An acute toxicity test is conducted over a short time period and measures mortality. A chronic test is conducted over a longer period of time and may measure mortality, reproduction, and/or growth.

The Basin Plan establishes a narrative water quality objective for toxicity, requiring that all waters be maintained free of toxic substances in concentrations that are lethal to, or produce other detrimental responses in aquatic organisms. Detrimental responses may include, but are not limited to, decreased growth rate, decreased reproductive success of resident or indicator species, and/or significant alterations in population, community ecology, or receiving water biota.

The Discharger's chronic toxicity testing results collected during the term of the previous permit did not indicate toxic impacts from the discharge. The Discharger's report, entitled *Area of Special Biological Significant Receiving Water Report: Shelter Cove Wastewater Treatment Facility* (September 2008) indicated the effluent sampled during chronic toxicity monitoring conducted in May 2004 was slightly toxic with respect to *Macrocystis pyrifera* growth but not to its germination and was not toxic to *Mytilus sp.* or *Atherinops affini*. The report also stated that the November 2007 results indicated that the effluent was not toxic to any of the test species at the concentrations tested.

This Order does not contain WET limitations, but, in accordance with the Ocean Plan, establishes chronic monitoring requirements for effluent at Discharge Point 001. If the result of any chronic toxicity test exceeds the water quality objective, the Discharger must initiate accelerated monitoring as described in section V of the MRP. After accelerated monitoring, if conditions of chronic toxicity are found to persist, the Discharger will be required to conduct a Toxicity Reduction Evaluation (TRE), as described by the MRP. These requirements are retained from the previous permit.

This Order also retains the requirement for the Discharger to conduct a screening test using at least one vertebrate, invertebrate, and plant species. After the screening test is completed, monitoring can be reduced to the most sensitive species.

D. Final Effluent Limitations

1. Satisfaction of Anti-Backsliding Requirements

All effluent limitations in this Order are at least as stringent as the effluent limitations in the previous Order with the following exceptions. All effluent limitations for toxic pollutants, except total chlorine residual, are not retained by this Order at Discharge Point 001. The Ocean Plan was amended in 2005 to include a procedure for determining reasonable potential and establishing effluent limitations. Eliminating the effluent limitations from the previous permit that do not demonstrate reasonable potential meets the exception established at CWA 402(o)(2)(B)(i) to antibacksliding requirements. This exception states that a less stringent effluent limitation may be included in a reissued permit when information is available which was not available at the time of permit issuance.

2. Satisfaction of Antidegradation Policy

This Order does not establish an increase in effluent volume or pollutant concentration, and therefore is consistent with applicable antidegradation policy expressed by State Water Board Resolution No. 68-16 and NPDES regulations at section 131.12.

3. Stringency of Requirements for Individual Pollutants

This Order contains both technology-based and water quality-based effluent limitations for individual pollutants at Discharge Point 001. The technology-based effluent limitations consist of restrictions on BOD₅, TSS, settleable solids, oil and grease, turbidity, and pH. Restrictions on these pollutants are discussed in Section IV.B.2 of this Fact Sheet. In addition, this Order contains effluent limitations in addition to the minimum, federal technology-based requirements, necessary to meet water quality standards. These limitations are not more stringent than required by the CWA.

Water quality-based effluent limitations have been scientifically derived to implement water quality objectives that protect beneficial uses. Both the beneficial uses and the water quality objectives have been approved pursuant to federal law and are the applicable federal water quality standards. The scientific procedures for calculating the individual water quality-based effluent limitations are based on the Ocean Plan, which was approved by USEPA on February 14, 2006. All beneficial uses and water quality objectives contained in the Basin Plan were approved under state law and submitted to and approved by USEPA prior to May 30, 2000. Any water quality objectives and beneficial uses submitted to USEPA prior to May 30, 2000, but not approved by USEPA before that date, are nonetheless “applicable water quality standards for purposes of the CWA” pursuant to section 131.21(c)(1). Collectively,

this Order's restrictions on individual pollutants are no more stringent than required to implement the requirements of the CWA.

In addition, Water Code section 13263 requires that waste discharge requirements "implement any relevant water quality control plans that have been adopted and take into consideration the beneficial uses to be protected, the water quality objectives reasonably required for that purpose, other waste discharges, the need to prevent nuisance and the provisions of section 13241." These requirements apply to those portions of the permit that exceed the requirements of the federal Clean Water Act, including those requirements that are necessary to meet the technology-based effluent limits or the water quality-based effluent limits necessary to protect water quality objectives for surface waters set out in the Water Quality Control Plan for the North Coast Region (Basin Plan). (City of Burbank v. State Water Resources Control Board, 35 Cal. 4th 613, 627.) Here no portions of the permit exceed the requirements of the federal Clean Water Act.

E. Interim Effluent Limitations

Not applicable.

F. Land Discharge Specifications

Not applicable.

G. Reclamation Specifications

The Reclamation Specifications are established in this Order to conform to requirements contained in the California Code of Regulations, title 22, division 4, chapter 3 for the reclamation use of disinfected tertiary effluent. The Discharger is required to comply with applicable state and local requirements regarding the production and use of reclaimed wastewater, including requirements of Water Code sections 13500 – 13577 (Water Reclamation) and California Department of Public Health regulations at title 22, sections 60301 – 60357 of the California Code of Regulations (Water Recycling Criteria). Specific water reclamation requirements are enumerated in Attachment G to this Order. The requirement to comply with title 22 requirements is retained from the previous Order (Order No. R1-2003-0044).

Effluent limitations for BOD₅ and TSS included in this Order are consistent with tertiary standards for oxidized and filtered wastewater and are necessary to meet standards for disinfected tertiary recycled water as defined at California Code of Regulations, title 22, section 60301.230 for the use of recycled water used as irrigation water on unrestricted access golf courses. The previous Order included mass-based limitations for BOD₅ and TSS. Regional Water Board staff has considered the application of limits on pollutant loading for irrigation discharges to land and concluded that concentration-based limitations for BOD₅ and TSS alone are sufficient for demonstrating that the effluent is properly oxidized and mass-based effluent limitations are redundant. Accordingly, mass-based limitations for BOD₅ and TSS have been omitted from this Order for reclamation requirements.

Table F-12. Summary of Final Effluent Limitations Discharge Point 002

Parameter	Units	Effluent Limitations			Basis
		Average Monthly	Average Weekly	Maximum Daily	
BOD ₅	mg/L	10	15	20	PO and BPJ
pH	s.u.	Not less than 6.0 nor greater than 9.0			PO and BPJ
TSS	mg/L	10	15	20	PO and BPJ

California Code of Regulations, title 22, section 60304 also requires that recycled water used as irrigation water on unrestricted access golf courses meet disinfection and filtration effluent limitations associated with the disinfected tertiary recycled water standard. The median concentration effluent limitation for total coliform bacteria is a rolling 7-day median. The limitations for disinfection and filtration contained, respectively, in section 60301.230 and section 60301.320 are:

(a) Disinfected tertiary recycled water is filtered and subsequently disinfected wastewater that has been disinfected by a chlorine disinfection process following filtration that provides a CT (the product of total chlorine residual and modal contact time measure at the same point) value of not less than 450 mg-minutes per liter at all times with a modal contact time of at least 90 minutes, based on peak dry weather design flow; and

the median concentration of total coliform bacteria measured in the disinfected effluent does not exceed an MPN of 2.2 per 100 mL utilizing the bacteriological results of the last seven days for which analyses have been completed and the number of total coliform bacteria does not exceed an MPN of 23 per 100 mL in more than one sample in any 30 day period. No sample shall exceed an MPN of 240 total coliform bacteria per 100 mL.

(b) Filtered wastewater is oxidized wastewater that has been coagulated and passed through a filter bed at a rate that does not exceed five gallons per minute per square foot of surface area in mono, dual, or mixed medial gravity, upflow, or pressure filtration systems; and

whose turbidity does not exceed an average of 2 NTU within a 24-hour period; 5 NTU more than 5 percent of the time within a 24-hour period; and 10 NTU at any time.

H. Other Requirements

This section of the standardized permit is not applicable to the Humboldt County Resort Improvement District No. 1 Shelter Cove WWTF.

V. RATIONALE FOR RECEIVING WATER LIMITATIONS

A. Surface Water

CWA section 303(a-c) requires states to adopt water quality standards, including criteria where they are necessary to protect beneficial uses. The Regional Water Board adopted water quality criteria as water quality objectives in the Basin Plan. The Basin Plan states that “[t]he numerical and narrative water quality objectives define the least stringent standards that the Regional [Water] Board will apply to regional waters in order to protect the beneficial uses.” The Basin Plan includes numeric and narrative water quality objectives for various beneficial uses and water bodies. This Order contains Receiving Surface Water Limitations based on the Basin Plan numerical and narrative water quality objectives for biostimulatory substances, bacteria, chemical constituents, color, dissolved oxygen, floating material, oil and grease, pH, pesticides, radioactivity, sediment, settleable material, suspended material, tastes and odors, temperature, toxicity, and turbidity.

This Order also generally retains the ocean water receiving water limitations of the previous Order; however, these limitations have been supplemented and modified to reflect all applicable, general water quality objectives of the Ocean Plan (2005).

B. Groundwater

1. The beneficial uses of the underlying ground water are municipal and domestic supply, industrial service supply, industrial process supply, agricultural supply, and freshwater replenishment to surface waters.
2. State Water Board Resolution No. 68-16, requires, in part, that whenever the existing quality of water is better than the quality established in policies as of the date on which such policies become effective, such existing high quality water will be maintained until it is demonstrated to the state that any changes will be consistent with maximum benefit to the people of the state, will not unreasonably affect beneficial uses of such water, and will not result in water quality less than prescribed in the policies.

VI. RATIONALE FOR MONITORING AND REPORTING REQUIREMENTS

Section 122.48 requires that all NPDES permits specify requirements for recording and reporting monitoring results. Water Code sections 13267 and 13383 authorize the Regional Water Board to require technical and monitoring reports. The Monitoring and Reporting Program (MRP), Attachment E of this Order, establishes monitoring and reporting requirements to implement federal and state requirements. The following discussion provides the rationale for the monitoring and reporting requirements contained in the MRP for this facility.

A. Influent Monitoring

Influent monitoring requirements for flow, BOD₅, and TSS are retained from the previous permit and are necessary to determine compliance with the Order’s 85 percent removal requirement for these parameters.

Influent monitoring requirements are contained in Attachment E, Section III.A of the MRP.

B. Effluent Monitoring

Effluent monitoring requirements for Discharge Point 001 from the previous permit are retained for flow, BOD₅, TSS, settleable solids, pH, chlorine residual, total coliform bacteria, turbidity, and chronic toxicity, and are contained in Attachment E, Section IV of the MRP. These monitoring requirements are necessary to determine compliance with prohibitions and/or effluent limitations established in this Order.

This Order establishes annual effluent monitoring for all Ocean Plan Table B pollutants, except ammonia, copper, zinc, and chlorinated dibenzodioxins/dibenzofurans (TCDD Equivalents). Quarterly effluent monitoring is required for ammonia, copper, and zinc. For TCDD Equivalents, effluent monitoring is required twice per calendar year. An increased monitoring frequency (compared to the remaining Table B pollutants) is required for copper, zinc, and TCDD Equivalents because these pollutants were detected in the effluent at a concentration greater than the Ocean Plan water quality objective and the next permit may require that the discharge meet Ocean Plan water quality objectives without adjustment for minimum initial dilution. The increased monitoring frequency will generate a larger data set, resulting in a more statistically robust reasonable potential analysis for the next permit renewal. For ammonia, the increased monitoring frequency is necessary because ammonia is a common pollutant in municipal wastewater discharges and highly toxic to marine life in low concentrations.

Effluent monitoring requirements for Discharge Point 002 from the previous Order are retained for flow, BOD₅, TSS, pH, chlorine residual, and turbidity, and are contained in Attachment E, Section VII of the MRP. Effluent monitoring requirements are necessary to determine compliance with prohibitions and/or effluent limitations established in this Order.

Reporting requirements for recycled water production and use are necessary to demonstrate conformance with water reclamation specifications and applicable provisions of the State Water Board's Recycled Water Policy.

C. Whole Effluent Toxicity Testing Requirements

Monitoring requirements for chronic toxicity are established for discharges to the Pacific Ocean (Monitoring Location EFF-001) to determine compliance with the water quality objective for chronic toxicity. The toxicity monitoring requirements are included in the MRP pursuant to the Ocean Plan and are found in section V of the MRP.

D. Receiving Water Monitoring

1. Surface Water

Section VIII.A of the MRP requires the Discharger to demonstrate compliance with the receiving water limitation established in section V.A of the Order through completion of a physical, chemical, and biological survey of the outfall location; the survey is required once every 5 years.

2. Groundwater.

The MRP does not establish groundwater monitoring requirements.

E. Land Discharge Monitoring

Not applicable.

F. Other Monitoring Requirements

Section IX.D of the MRP requires the Discharger to inspect the outfall location to determine the structural integrity and operational status of the outfall structure at least once during the term of the permit. This requirement is required to demonstrate proper operation and maintenance of the POTW as required by section 122.4, and to ensure that the calculated minimum probable initial dilution is not compromised as a result of unanticipated structural or operational changes in the outfall structure.

VII. RATIONALE FOR PROVISIONS

A. Standard Provisions

1. Federal Standard Provisions.

Standard provisions, which apply to all NPDES permits in accordance with section 122.41, and additional conditions applicable to specified categories of permits in accordance with section 122.42, are provided in Attachment D. The Discharger must comply with all standard provisions and with those additional conditions that are applicable under section 122.42.

Section 122.41(a) (1) and (b - n) establish conditions that apply to all State-issued NPDES permits. These conditions must be incorporated into the permits either expressly or by reference. If incorporated by reference, a specific citation to the regulations must be included in the Order. Section 123.25(a) (12) allows the State to omit or modify conditions to impose more stringent requirements. In accordance with section 123.25, this Order omits federal conditions that address enforcement authority specified in sections 122.41(j) (5) and (k) (2) because the enforcement authority under the Water Code is more stringent. In lieu of these conditions, this Order incorporates by reference Water Code section 13387(e).

2. Regional Water Board Standard Provisions.

In addition to the Federal Standard Provisions (Attachment D), the Discharger shall comply with the Regional Water Board Standard Provisions provided in Standard Provisions VI.A.2.

- a. Order Provision VI.A.2.a identifies the State's enforcement authority under the Water Code, which is more stringent than the enforcement authority specified in the federal regulations [e.g. 40 CFR sections 122.41(j)(5) and (k)(2)].

- b. Order Provision VI.A.2.b requires the Discharger to notify Regional Water Board staff, orally and in writing, in the event that the Discharger does not comply or will be unable to comply with any Order requirement. This provision requires the Discharger to make direct contact with a Regional Water Board staff person.
- c. Order Provision VI.A.2.c requires the Discharger to provide written certification that it has notified the State Office of Emergency Services and the local health officer or directors of environmental health within 24 hours after becoming aware of an unauthorized discharge to a drainage channel or a surface water. The Discharger is also required to provide written documentation of the circumstances of the spill event within five (5) days, unless the Regional Water Board waives the confirmation.

B. Special Provisions

1. Reopener Provisions

Provision VI. C. 1 contains reopener provisions. The Regional Water Board may reopen the Order to modify Order conditions and requirements. Causes for modifications include demonstration that the Discharger is causing or significantly contributing to adverse impacts to water quality and/or beneficial uses of receiving waters; new interpretation of water quality objectives of the Basin Plan; or if effluent monitoring or other new information demonstrates reasonable potential for any pollutant or pollutant parameter with applicable water criteria established by the Ocean Plan or Basin Plan.

a. Standard Revisions (Special Provisions VI.C.1.a). Conditions that necessitate a major modification of a permit are described in section 122.62, which include the following:

- (1) When standards or regulations on which the permit was based have been changed by promulgation of amended standards or regulations or by judicial decision. Therefore, if revisions of applicable water quality standards are promulgated or approved pursuant to Section 303 of the CWA or amendments thereto, the Regional Water Board will revise and modify this Order in accordance with such revised standards.
- (2) When new information that was not available at the time of permit issuance would have justified different permit conditions at the time of issuance.

b. Reasonable Potential (Special Provisions VI.C.1.b). This provision allows the Regional Water Board to modify, or revoke and reissue this Order if present or future investigations demonstrate that the Discharger governed by this Permit is causing or contributing to excursions above any applicable priority pollutant criterion or objective, or adversely impacting water quality and/or the beneficial uses of receiving waters.

c. Whole Effluent Toxicity (Special Provisions VI.C.1.c). This Order requires the Discharger to investigate the causes of, and identify corrective actions to reduce

or eliminate effluent toxicity through a TRE. This Order may be reopened to include a numeric chronic toxicity limitation, a new acute toxicity limitation, and/or a limitation for a specific toxicant identified in the TRE.

- d. Ocean Plan Exception (Special Provisions VI.C.1.d).** This provision allows the Regional Water Board to modify, or revoke and reissue this Order if, as a result of a review by the State Water Board, the State Water Board decides to revoke or re-issue the 1983 exception to the Ocean Plan prohibition of discharges from the Facility to the Kings Range National Conservation Area ASBS.

DRAFT

2. Special Studies and Additional Monitoring Requirements

a. Toxicity Reduction Requirements (Special Provision VI. C. 2. a)

In addition to routine toxicity monitoring, Special Provision VI.C.2.a requires the Discharger to submit to the Regional Water Board an Initial Investigative TRE Work Plan for approval by the Executive Officer, to ensure the Discharger has a plan to immediately move forward with the initial tiers of a TRE, in the event effluent toxicity is encountered. The TRE is initiated by evidence of a pattern of toxicity demonstrated through the additional effluent monitoring provided as a result of an accelerated monitoring program.

TRE Guidance. The Discharger is required to prepare a TRE Work Plan in accordance with appropriate USEPA guidance. Numerous guidance documents are available, as identified below.

1. Toxicity Reduction Evaluation Guidance for Municipal Wastewater Treatment Plants, (EPA/833B-99/002), August 1999.
2. Generalized Methodology for Conducting Industrial TREs, (EPA/600/2-88/070), April 1989.
3. Methods for Aquatic Toxicity Identification Evaluations: Phase I Toxicity Characterization Procedures, Second Edition, EPA 600/6-91/005F, February 1991.
4. Toxicity Identification Evaluation: Characterization of Chronically Toxic Effluents, Phase I, EPA 600/6-91/005F, May 1992.
5. Methods for Aquatic Toxicity Identification Evaluations: Phase II Toxicity Identification Procedures for Samples Exhibiting acute and Chronic Toxicity, Second Edition, EPA 600/R-92/080, September 1993.
6. Methods for Aquatic Toxicity Identification Evaluations: Phase III Toxicity Confirmation Procedures for Samples Exhibiting Acute and Chronic Toxicity, Second Edition, EPA 600/R-92/081, September 1993.
7. Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms, Fifth Edition, EPA-821-R-02-012, October 2002.
8. Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms, Fourth Edition, EPA-821-R-02-013, October 2002.
9. Technical Support Document for Water Quality-based Toxics Control, EPA/505/2-90-001, March 1991

b. Photographic Survey of Intertidal Flora and Fauna

Provision VI.C.2.b is included in this Order to provide supporting information to determine impacts of the discharge from the Facility's ocean outfall on the Kings Range ASBS.

c. Analysis of Influent Flow and Treatment Capacity

Provision VI.C.2.c is included in this Order to provide supporting information to determine impacts of the discharge from the Facility's ocean outfall on the Kings Range ASBS.

3. Best Management Practices and Pollution Prevention

a. Pollution Minimization Program

Provision VI.C.3.a is included in this Order pursuant to section III. C. 9 of the Ocean Plan. A Pollutant Minimization Program is required when there is evidence that a toxic pollutant is present in effluent at a concentration greater than an applicable effluent limitation.

4. Construction, Operation, and Maintenance Specifications

Section 122.41 (e) requires proper operation and maintenance of permitted facilities to achieve compliance with permit conditions. An up-to-date operation and maintenance manual, as required by Section VI.C.4.a of the permit, is an integral part of a well-operated and maintained facility.

5. Special Provisions for Municipal Facilities (POTWs Only)

The Regional Water Board includes special provisions in all NPDES Orders for municipal wastewater treatment facilities regarding wastewater collection systems, sanitary sewer overflows, source control, sludge handling and disposal, operator certification, and adequate capacity. These provisions assure efficient and satisfactory operation of municipal wastewater collection and treatment systems.

a. Wastewater Collection Systems

- 1. Statewide General WDRs for Sanitary Sewer Systems.** The State Water Board issued General Waste Discharge Requirements for Sanitary Sewer Systems, Water Quality Order No. 2006-0003-DWQ (General Order) on May 2, 2006. The General Order requires public agencies that own or operate sanitary sewer systems with greater than one mile of pipes or sewer lines to enroll for coverage under the General Order. The General Order requires agencies to develop sanitary sewer management plans (SSMPs) and report all sanitary sewer overflows (SSOs), among other requirements and prohibitions.

Furthermore, the General Order contains requirements for operation and maintenance of collection systems and for reporting and mitigating sanitary sewer overflows. Inasmuch that the Discharger's collection system is part of the system that is subject to this Order, certain standard provisions are applicable as specified in Provisions, section VI.C.5. For instance, the 24-hour reporting requirements in this Order are not included in the General Order. The Discharger must comply with both the General Order and this Order. The Discharger and public agencies that are discharging wastewater into the facility were required to obtain enrollment for regulation under the General Order by December 1, 2006.

All NPDES permits for POTWs currently include federally required standard conditions to mitigate discharges [40 CFR 122.41(d)], to report non-compliance [40 CFR 122.41(1), (6), and (7)], and to properly operate and maintain facilities [40 CFR 122.41(e)]. This provision is consistent with these federal requirements.

2. **Sanitary Sewer Overflows and Sewage Spills.** General Order No. 2006-0003-DWQ includes a Reporting Program that requires the Discharger, beginning on May 2, 2007, to report SSOs to an online SSO database administered through the California Integrated Water Quality System (CIWQS) and telefax reporting when the online SSO database is not available. The goal of these provisions is to ensure appropriate and timely response by the Discharger to SSOs to protect public health and water quality.

The Order also includes provisions (Provision VI.C.5.(a)(2), and Attachment D subsections I.C., I.D., V.E., and V.H.) to ensure adequate and timely notifications are made to the Regional Water Board and appropriate local, state, and federal authorities in case of sewage spills. The Order established oral reporting limits for SSOs and sewage spills. The Discharger is not required to orally report SSOs or sewage spills less than 100 gallons, while SSOs and sewage spills greater than or equal to 100 gallons must be reported orally to the Regional Water Board. The minimum volume threshold for oral reporting is based on the fact that minor amounts of untreated or partially treated wastewater inevitably may escape during carefully executed routine operation and maintenance activities. Experience of Regional Water Board staff is that SSOs and sewage spills to land that are less than 100 gallons are not likely to have a material effect on the environment or public health. Larger volumes are indications of a lack of proper maintenance and due care, and pose more of a threat to the environment and public health. Regardless of the volume, all SSOs must be electronically reported pursuant to State Water Board Order No. 2006-0002-DWQ. The date, time, and location of sewage spills less than 100 gallons occurring within the WWTF or the disposal area should be recorded in the daily operator's log.

- b. Source Control (Provisions VI.C.5.b).** Because the average dry weather design flow of the Facility is less than 5.0 mgd, the Order does not require the Discharger to develop a pretreatment program that conforms to federal regulations. However, the Regional Water Board recognizes that some form of source control is prudent to ensure the efficient operation of the WWTF, the safety of City staff, and to ensure that pollutants do not pass through the treatment facility to impair beneficial uses of the receiving water.
- c. Sludge Disposal and Handling Requirements (Provisions VI.C.5.c).** The disposal or reuse of wastewater treatment screenings, sludges, or other solids removed from the liquid waste stream is regulated by Parts 257, 258, 501, and 503, and the State Water Board promulgated provisions of title 27, California Code of Regulations.

The discharge of biosolids through land application is not regulated under this Order. Instead, the Discharger is required to obtain coverage under the State Water Board Order No. 2004-0012-DWQ, General Waste Discharge Requirements for the Discharge of Biosolids to Land as a Soil Amendment in Agricultural, Silvicultural, Horticultural, and Land Reclamation Activities (General Order) or other WDRs issued by the Regional Water Board.

Sludge solids generated at the Facility are currently dewatered using a proprietary filter bag system. Sludge from the clarifiers is placed in filter bags that allow the liquid to escape while retaining the solids. After a period of drying, the bags containing sludge are taken to the Humboldt County solid waste transfer station for landfill disposal.

- d. Operator Certification (Provisions VI.C.5.d).** This provision requires the WWTF to be operated by supervisors and operators who are certified as required by title 23, California Code of Regulations, section 3680 and is retained from the previous permit.
- e. Adequate Capacity (Provisions VI.C.5.e).** The goal of this provision is to ensure appropriate and timely planning by the Discharger to ensure adequate capacity for the protection of public health and water quality. This provision is retained from the previous permit.

6. Other Special Provisions

- a. Storm Water.** For the control of storm water discharged from the site of the wastewater treatment plant, the Discharge shall seek coverage under the State Water Board's Water Quality Order 97-03-DWQ, if applicable.

7. Compliance Schedules

Not applicable.

VIII. PUBLIC PARTICIPATION

The California Regional Water Quality Control Board, North Coast Region (Regional Water Board) is considering the issuance of waste discharge requirements (WDRs) that will serve as a National Pollutant Discharge Elimination System (NPDES) permit for the Humboldt County Resort Improvement District No. 1 Shelter Cove Wastewater Treatment Facility. As a step in the WDR adoption process, the Regional Water Board staff has developed tentative WDRs. The Regional Water Board encourages public participation in the WDR adoption process.

A. Notification of Interested Parties

The Regional Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe waste discharge requirements for the discharge and has provided them with an opportunity to submit their written comments and recommendations. Notification was provided through posting in the **Press Democrat on September 24, 2009**

B. Written Comments

The staff determinations are tentative. Interested persons are invited to submit written comments concerning these tentative WDRs. Comments must be submitted either in person or by mail to the Executive Office at the Regional Water Board at the address above on the cover page of this Order.

To be fully responded to by staff and considered by the Regional Water Board, written comments should be received at the Regional Water Board offices by 5:00 p.m. on **October 22, 2009**

C. Public Hearing

The Regional Water Board will hold a public hearing on the tentative WDRs during its regular Board meeting on the following date and time and at the following location:

Date: **December 10, 2009**
Time: **8:30 a.m.**
Location: North Coast Regional Water Quality Control Board
5550 Skylane Boulevard, Suite A
Santa Rosa, California 95403

Interested persons are invited to attend. At the public hearing, the Regional Water Board will hear testimony, if any, pertinent to the discharge, WDRs, and permit. Oral testimony will be heard; however, for accuracy of the record, important testimony should be in writing.

Please be aware that dates and venues may change. Our Web address is http://www.waterboards.ca.gov/northcoast/board_info/board_meetings/ where you can access the current agenda for changes in dates and locations.

D. Waste Discharge Requirements Petitions

Any aggrieved person may petition the State Water Resources Control Board to review the decision of the Regional Water Board regarding the final WDRs. The petition must be submitted within 30 days of the Regional Water Board's action to the following address:

State Water Resources Control Board
Office of Chief Counsel
P.O. Box 100, 1001 I Street
Sacramento, CA 95812-0100

E. Information and Copying

The Report of Waste Discharge (RWD), related documents, tentative effluent limitations and special provisions, comments received, and other information are on file and may be inspected at the address above at any time between 8:30 a.m. and 4:45 p.m., Monday through Friday. Copying of documents may be arranged through the Regional Water Board by calling (707) 576-2220.

F. Register of Interested Persons

Any person interested in being placed on the mailing list for information regarding the WDRs and NPDES permit should contact the Regional Water Board, reference this facility, and provide a name, address, and phone number.

G. Additional Information

Requests for additional information or questions regarding this order should be directed to Charles Reed at (707) 576-2752.

ATTACHMENT G – WATER RECLAMATION REQUIREMENTS AND PROVISIONS

A. Water Reclamation Findings

1. In 1977, the State Water Board adopted Resolution No. 77-1, titled “Policy with Respect to Water Reclamation in California” (Resolution No. 77-1). Resolution No. 77-1, in part, encourages the use of recycled water in the state.
2. On February 3, 2009, the State Water Board adopted Resolution No. 2009-0011, titled “Adoption of a Policy for the Water Quality Control of Recycled Water” (Resolution No. 2009-0011). The goal of Resolution No. 2009-0011 is to increase the use of recycled water from municipal wastewater sources that meets the definition in Water Code section 13050(n).
3. The California Department of Public Health (CDPH), formerly the California Department of Health Services (DHS) has established statewide reclamation criteria in Chapter 3, Division 4, Title 22, California Code of Regulations (CCR), sections 60301 through 60355 (hereinafter Title 22) for the use of recycled water for irrigation, impoundments, cooling water, and other purposes. The CDPH has also established Guidelines for Use of Reclaimed Water. This Order (Order No. R1-2009-0094), including this Attachment (G), implements the Title 22 recycled water criteria.
4. In 1996, the State Water Board and CDPH set forth principles, procedures, and agreements to which the agencies committed themselves, relative to the use of recycled water in California, in a document titled Memorandum of Agreement between the Department of Health Services and the State Water Resources Control Board on the Use of Reclaimed Water (MOA). This Order is consistent with the MOA.
5. The Discharger is required to develop and keep updated an Engineering Report for the use of recycled water as required by section 60323 of Title 22. The Title 22 Engineering Report must be approved by CDPH and the Regional Water Board prior to delivery of disinfected, advanced treated effluent to any recycled water use site requiring tertiary effluent. The Title 22 Engineering Report shall describe how the Discharger will operate the treatment facilities and reclamation system to comply with all applicable rules and regulations, including Title 22 and this Order. The Title 22 Engineering Report shall also discuss the possibility of incidental runoff from recycled water use areas and describe measures the Discharger will take to minimize the potential for incidental runoff.
6. This Order authorizes the Discharger to reuse treated municipal wastewater that complies with effluent limitations and discharge specifications contained in section IV of the Order for uses that have been addressed in an approved Title 22 Engineering Report and for which recycled water user agreements have been negotiated.
7. Effluent Limitations included in Order No. R1-2009-0094 will assure compliance with requirements contained in Title 22 and the CDPH/State Water Board MOA.

8. The use of recycled water is exempt from the requirements of Title 23, CCR, section 2510, et. seq., (hereinafter Chapter 15) and Title 27, CCR, pursuant to section 2511(b) based on the following:
 - a. The Board is issuing individual waste discharge requirements regulating the recycled water discharge, and
 - b. The reclamation complies with the Basin Plan, and
 - c. The recycled water does not need to be managed according to 22 CCR, Division 4.5, Chapter 11, as a hazardous waste.
9. The Regional Water Board consulted with CDPH and the Humboldt County Health Department and considered any recommendations regarding public health aspects for this use of recycled water.

B. Water Reclamation Requirements

1. The use of recycled water shall not result in unreasonable waste of water.
2. The use of recycled water shall not create a condition of pollution or nuisance as defined in Water Code section 13050(m).
3. Recycled water shall not be applied to irrigation areas during periods when uncontrolled runoff may occur.
4. Recycled water shall be applied in such a manner so as not to exceed vegetative demand or field capacity.
5. Recycled water shall not be allowed to escape the recycled use area(s) in the form of surface runoff. [CCR Title 22, section 60310(e)] Practices to prevent the occurrence of incidental runoff shall include, but not limited to:
 - a. Implementation of an **Operations and Management Plan** that provides for detection of leaks (for example, from sprinkler heads), and correction within 72 hours of learning of the runoff, or prior to the release of 1,000 gallons, whichever occurs first;
 - b. Proper design and aim of sprinkler heads;
 - c. Refraining from application during precipitation events; and
 - d. Management of any ponds containing recycled water such that no discharge occurs unless the discharge is a result of a 25-year, 24-hour storm event or greater, and there is notification of the Regional Water Board Executive Officer of the discharge.
6. Direct or windblown spray, mist, or runoff from irrigation areas shall not enter dwellings, designated outdoor eating areas, food handling facilities, roadways,

or any other area where the public would be accidentally exposed to recycled water. [CCR Title 22, Section 60310(e)(2)]

7. Drinking water fountains shall be protected against contact with recycled water spray, mist, or runoff. [CCR Title 22, Section 60310(e)(3)]
8. There shall be no bypassing of untreated or partially treated wastewater from the recycled water plant or any intermediate processes to the point of use. [CCR Title 22, Section 60331]
9. All recycled water equipment, pumps, piping, valves, and outlets shall be appropriately marked to differentiate them from potable facilities.
10. The Discharger shall implement the requirements of the California Health and Safety Code (CHSC) section 116815 regarding the installation of purple pipe. CHSC section 116815, requires that "all pipes installed above or below the ground, on or after June 1, 1993, that are designed to carry recycled water, shall be colored purple or distinctively wrapped with purple tape." Section 116815 also contains exemptions that apply to municipal facilities that have established a labeling or marking system for recycled water used on their premises and for water delivered for agricultural use. The Discharger's July 2004 Title 22 Recycled Water Engineering Report states that the Discharger has not installed substantial piping in the recycled water distribution system since June 1, 1993. The report further states that (1) when repairs or additions are made, all pipes, above or below ground, are replaced with purple pipe, (2) any time buried pipes are exposed in the future, these will be marked with purple tape, and (3) existing agricultural irrigation converted to recycled water in the future won't necessarily utilize purple pipe. The Discharger shall continue to implement the requirements of Health and Safety Code section 116815 during the term of this Order.
11. The portions of the recycled water piping system that are in areas subject to access by the general public shall not include any hose bibbs. Only quick couplers that differ from those used on the potable water system shall be used on the portions of the recycled water piping system in areas subject to public access. [CCR Title 22, 60310(I)]
12. Cross-connections shall not occur between any recycled water system and any separate system conveying potable water. [22 CCR, Section 60310(h)] Supplementing recycled water with potable water shall not be allowed except through air gap separation [CCR Title 22, Section 30615].
13. All reservoirs and ponds storing wastewater or recycled water shall be adequately protected from erosion, washout, or flooding from a rainfall event having a predicted frequency of once in 100 years.
14. Disinfected tertiary recycled water shall not be irrigated within 50 feet of any domestic water supply well or domestic water supply surface intake, unless the

technical requirements specified in CCR Title 22, Section 60310(a) have been met and approved by CDPH.

15. The use of recycled water shall not cause degradation of any water supply.
16. Areas irrigated with recycled water shall be managed to prevent ponding and conditions conducive to the proliferation of mosquitoes and other disease vectors, and to avoid creation of a public nuisance or health hazard. Irrigation water shall infiltrate completely within a 24-hour period.
17. All areas where recycled water is used that are accessible to the public shall be posted with signs that are visible to the public, in a size no less than 4 inches high by 8 inches wide that include the following wording: 'RECYCLED WATER – DO NOT DRINK'. [CCR Title 22, Section 60310(g)] Each sign shall display an international symbol similar to that shown in CCR Title 22, Figure 60310-A. These warning signs shall be posted at least every 500 feet with a minimum of a sign at each corner and access road.
18. DHS Guidance Memo No. 2003-02: Guidance Criteria for the Separation of Water Mains and Non-Potable Pipelines provides guidance for the separation of new potable water mains and recycled water pipelines which shall be implemented as follows:
 - a. There shall be at least a four-foot horizontal separation between all pipelines transporting recycled water and those transporting disinfected tertiary recycled water and new potable water mains.
 - b. There shall be at least a one-foot vertical separation at crossings between all pipelines transporting recycled water and potable water mains, with the potable water main above the recycled water pipeline, unless approved by the CDPH.
 - c. All portions of the recycled water pipeline that cross under a potable water main shall be enclosed in a continuous sleeve.
 - d. Recycled water pipelines shall not be installed in the same trench as new water mains.
 - e. Where site conditions make it impossible to comply with the above conditions, any variation shall be approved by CDPH and comply with alternative construction criteria for separation between sanitary sewers and potable water mains as described in the CDPH document titled "Criteria for Separation of Water Mains and Sanitary Sewers", treating the recycled water line as if a sanitary sewer.
19. A minimum freeboard, consistent with pond design, but not less than two feet, shall be maintained under normal operating conditions in any reservoir or pond containing recycled water. When extraordinary operating conditions necessitate a freeboard of less than two feet, the Discharger will document the

variance in the monthly self-monitoring report. The report will include an explanation of the circumstances under which the variance is required, the estimated minimum freeboard during the extraordinary period, and any permit violations occurring as a result of the variance.

20. The use of recycled water for dust suppression shall only occur during periods of dry weather, shall be limited to periods of short duration, and shall be limited to areas under the control of the Discharger.
 - a. There shall be at least a four-foot horizontal separation between all pipelines transporting recycled water and those transporting disinfected tertiary recycled water and new potable water mains.
 - b. There shall be at least a one-foot vertical separation at crossings between all pipelines transporting recycled water and potable water mains, with the potable water main above the recycled water pipeline, unless approved by the CDPH.
 - c. All portions of the recycled water pipeline that cross under a potable water main shall be enclosed in a continuous sleeve.
 - d. Recycled water pipelines shall not be installed in the same trench as new water mains.
 - e. Where site conditions make it impossible to comply with the above conditions, any variation shall be approved by CDPH and comply with alternative construction criteria for separation between sanitary sewers and potable water mains as described in the CDPH document titled "Criteria for Separation of Water Mains and Sanitary Sewers", treating the recycled water line as if a sanitary sewer.