

STATE OF CALIFORNIA
CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY
STATE WATER RESOURCES CONTROL BOARD

DIVISION OF WATER RIGHTS

ORDER WR 2012-0023-DWR

In the Matter of Failure to File a Statement of Water Diversion and Use by

Sharon Freeman

SOURCE: Unnamed Stream tributary to Busch Creek, thence the Russian River

COUNTY: Mendocino County

Assistant Deputy Director James W. Kassel, Division of Water Rights, through authority delegated by the State Water Resources Control Board (State Water Board), hereby issues an Administrative Civil Liability Order (ACL Order) against Sharon Freeman (Freeman). On April 19, 2012, the Division of Water Rights issued an Administrative Civil Liability Complaint (ACL Complaint) against Freeman (Exhibit A, attached), which is hereby incorporated by reference as part of this Order.

THE STATE WATER BOARD, OR ITS DELEGEE, FINDS AS FOLLOWS:

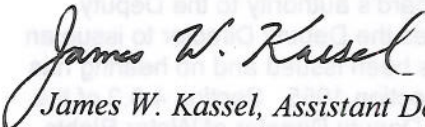
1. On April 19, 2012, the Assistant Deputy Director of the Division of Water Rights issued an ACL Complaint against Freeman, which proposes to collect \$1,000 from Freeman for a failure to file an Initial Statement of Water Diversion and Use (Statement) with the State Water Board for its diversion and use of water from a point of diversion, pursuant to California Water Code section 5107(c)(1). The ACL Complaint required Freeman to file a Statement within 30 days, and either request a hearing within 20 days of receipt of the ACL Complaint to contest imposition of the proposed liability or remit payment of the proposed liability. Freeman has not requested a hearing nor remitted payment of the proposed liability.
2. Pursuant to California Water Code section 7, the State Water Board is authorized to delegate authority to the Deputy Director of Water Rights. State Water Resources Control Board Resolution No. 2012-0029 (Resolution) delegates some of the State Water Board's authority to the Deputy Director of Water Rights. Section 4.9.2 of the Resolution authorizes the Deputy Director to issue an Order imposing Administrative Civil Liability when a Complaint has been issued and no hearing has been requested in the period provided by California Water Code section 1055. Section 4.9.2 of the Resolution allows this authority to be redelegated to the Assistant Deputy Director of Water Rights.
3. California Water Code section 5102 allows a person diverting water to designate an agent to file a Statement on his or her behalf. George C. Rau of Rau and Associates, Inc. is the authorized agent representing Sharon Freeman for Application 31504. On April 19, 2012, the ACL Complaint was sent via certified mail to Freeman and her agent, George C. Rau. By letter dated May 15, 2012, George C. Rau responded to the ACL Complaint by filing a Statement, signed by Freeman, with the Division. The Division later accepted Freeman's Statement. The May 15, 2012 response, however, did not include a request for a hearing or remit payment of the liability.

4. No hearing was requested within 20 days of issuance of the ACL Complaint in accordance with California Water Code Section 1055(b). California Water Code section 1055(c) and Resolution No. 2012-0029 authorize the Assistant Deputy Director to issue an ACL Order for \$1,000, the amount proposed in the April 19, 2012 ACL Complaint. Accordingly, the Assistant Deputy Director of Water Rights is authorized to issue this final ACL Order imposing liability.

IT IS HEREBY ORDERED, PURSUANT TO CALIFORNIA WATER CODE SECTIONS 1055 AND 5107, ON BEHALF OF THE STATE WATER BOARD THAT:

1. The Administrative Civil Liability Complaint attached hereto as Exhibit A is fully incorporated herein and made part of this Order.
2. In adopting this Order, the State Water Board, or its delegee, have considered all relevant circumstances, including but not limited to those specifically identified in the ACL Complaint, as required by California Water Code section 1055.3 in determining that Freeman shall be assessed the civil liability of \$1,000.
3. Administrative Civil Liability Orders issued under California Water Code section 1055 become effective and final upon issuance. Payment becomes due immediately after issuance of the Order. If Administrative Liabilities are not paid, California Water Code section 1055.4 allows the State Water Board to apply to the clerk of the appropriate court for a judgment to collect the Administrative Civil Liability imposed. Freeman must pay the outstanding liability of \$1,000 in four equal payments of \$250, starting within 30 days of the date of the Administrative Civil Liability Order and continuing every month thereafter until paid in full. If Freeman fails to comply with this agreed upon payment schedule, then the State Water Board, Division of Water Rights will seek a judgment with the Mendocino County Court for payment in full of the amount of the outstanding liability.
4. Fulfillment of Freeman's obligations under this Order constitutes full and final satisfaction liability for the alleged violation specifically identified in this Order.
5. The Assistant Deputy Director of the Division of Water Rights is authorized to seek recovery of the liability imposed, as authorized by California Water Code section 1055.4, or will refer this matter to the Office of Attorney General for further enforcement action if Freeman fails to comply with remitting payment of the full penalty within 30 days of the date of this Order.

STATE WATER RESOURCES CONTROL BOARD


James W. Kassel, Assistant Deputy Director
Division of Water Rights

Dated:

OCT 30 2012

STATE OF CALIFORNIA
CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY
STATE WATER RESOURCES CONTROL BOARD

ADMINISTRATIVE CIVIL LIABILITY COMPLAINT

In the Matter of Failure to File a Statement of Water Diversion and Use by

Sharon Freeman

SOURCE: Unnamed Stream tributary to Busch Creek, thence the Russian River

COUNTY: Mendocino County

YOU ARE HEREBY GIVEN NOTICE THAT:

1. California Water Code sections 5100-5107 establish a program requiring persons who divert water from a surface stream or a subterranean stream flowing through a known and definite channel, including impoundment of water in a reservoir (with a few limited exceptions), to file a Statements of Water Diversion and Use (Statement).
2. Sharon Freeman (Freeman) is alleged to have violated California Water Code section 5101, which states, in pertinent part:

Each person who, after December 31, 1965 diverts water shall file with the board, prior to July 1 of the succeeding year, a statement of his or her diversion and use . . .

3. California Water Code section 5107(c)(1) provides that the State Water Resources Control Board (State Water Board) may administratively impose civil liability in the amount of \$1,000 for the failure to file a Statement, plus \$500 per day for each additional day on which the violation continues if the person fails to file a Statement within 30 days after the State Water Board has called the violation to the attention of that person.
4. California Water Code section 1055, subdivision (a), provides that the Executive Director for the State Water Board may issue a complaint to any person or entity on which administrative civil liability (ACL) may be imposed. Pursuant to State Water Board Resolution 2007-0057, the Deputy Director for Water Rights is authorized to issue an order imposing an ACL when a complaint has been issued and no hearing has been requested within 20 days of receipt of the complaint. State Water Board Resolution 2007-0057 also authorizes redelegation of this authority from the Deputy Director for Water Rights to the Assistant Deputy Director for Water Rights. This authority has been redelegated.

ALLEGATIONS

5. On April 7, 2010, State Water Board, Division of Water Rights (Division) mailed a letter to all pending water right applicants with existing diversions notifying them of the new statutory reporting requirements. The April 7, 2010 letter is entitled "New Statutes for Statements of Water Diversion and Use that Affect Water Rights Applicants with Existing Water Diversions." The letter

informed recipients that the Division's records indicated they were a water rights applicant that was currently diverting water, and was therefore required to file a Statement with the State Water Board. Furthermore, the letter informed recipients that "Failure to file a Statement for each diversion that occurred after January 1, 2009 may be subject to monetary penalties of up to \$1000. After the State Water Board notifies a diverter of his/her failure to file, the diverter is allowed 30 days to file. If the diverter does not file, additional penalties of up to \$500 per day may be assessed." The letter was mailed to Freeman through her agent of record, Rau and Associates, at the address of record.

6. In December 2011, Division staff reviewed the list of recipients of the April 7, 2010 letter to determine which applicants had responded and filed a Statement with the State Water Board. Freeman did not file a Statement in response to the April 7, 2010 letter.
7. Freeman has a water rights application and a diversion that is subject to the filing requirements of California Water Code section 5101. Freeman is the applicant and signatory on pending water rights application (A031504) for Mendocino County Assessor's Parcel (APN) 172-160-03-00 and has a water diversion on the property. Property records review indicates that Freeman is the current owner of APN 172-160-03-00. In February 2012 Division staff reviewed Freeman's application (A031504) which indicates the water diversion project was completed in 1974. Water is being collected to storage in the onstream reservoir and according to the application diverted water is, or will be used, for recreation, fire protection, and stockwatering. Freeman's diversion works consist of an onstream dam that collects water to storage in an onstream reservoir. The reservoir has an approximate capacity of 49 acre-feet. Division staff also completed a detailed review of aerial photographs dated 2010, available from United States Department of Agriculture maps (Exhibit A) and the Redwood Valley United States Geological Survey Quadrangle, (originally compiled in 1953; revised from aerial photographs in 1987; edited in 1993) which provide supporting evidence that a water diversion is taking place on Freeman's property (Exhibit B). Division staff has concluded that Freeman is required to file a Statement with the State Water Board.
8. As of March 1, 2012, State Water Board records show that Freeman has not filed an Initial Statement. California Water Code section 5102 requires a separate Statement to be filed for each point of diversion. In January 2012, Division staff researched the Division's three Statement databases (Deficiency, Accepted and 2011-12 Statements) for a Statement filed by Freeman. The databases were searched using the primary owner's name, and/or other names listed in the application. Division staff also conducted a search in the Electronic Water Rights Information Management System (eWRIMS) for a Statement. No record of a Statement filed by Freeman was found in either search. On February 16, 2012, Division staff contacted the Division's Fee, Data, and Statement Management unit whose records show that Freeman had not submitted a Statement.
9. Freeman is subject to the requirements of California Water Code sections 5100-5107 and did not file an Initial Statement by March 1, 2012 with the State Water Board for either point of diversion. Failure to file a Statement is a violation of California Water Code section 5101. Freeman may be subject to additional administrative civil liability under California Water Code section 5107(c)(1) of up to \$500 per day if he does not file an Initial Statement within 30 days of the date of issuance of this ACL Complaint.

PROPOSED CIVIL LIABILITY

10. Freeman failed to submit the required Statement for her 2009 diversions by July 1, 2010, nor has Freeman subsequently filed any Statements for her continued diversions. The deadline for submittal was July 1, 2010. California Water Code section 5107(c)(1) provides that the State

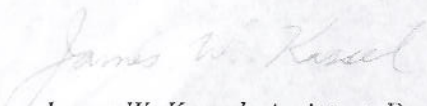
Water Board may administratively impose civil liability pursuant to section 1055 in an amount not to exceed \$1,000.

- 11. The potential maximum liability for the violations alleged is \$1,000.
- 12. In determining the appropriate amount of a civil liability, California Water Code section 1055.3 requires that the State Water Board consider all relevant circumstances.
- 13. Having taken into consideration all relevant circumstances, including but not limited to those specifically recited above, the Assistant Deputy Director for Water Rights recommends the imposition of \$ 1,000 in administrative civil liability (Proposed Liability).

RIGHT TO HEARING

- 14. Freeman may request a hearing on this matter before the State Water Board. Any such request for hearing must be received or postmarked within 20 days of the date that Freeman receives this complaint. (Water Code, sec. 1055, subd. (b).)
- 15. If Freeman requests a hearing, Freeman will have an opportunity to be heard and to contest the allegations in this complaint and the imposition of an ACL by the State Water Board. If a hearing is requested, separate notice setting the time and place for the hearing will be mailed not less than 10 days before the hearing date. The State Water Board may convene a settlement conference prior to noticing a hearing date.
- 16. If Freeman requests a hearing, the State Water Board will consider at the hearing whether to impose the civil liability, and if so, whether to adjust the proposed liability within the amount authorized by statute. Based on the evidence received at the hearing, the State Water Board may take any appropriate action in accordance with sections 100, 275, and 1050 et seq. of the California Water Code and/or its responsibilities under the public trust doctrine. Any State Water Board order imposing an ACL shall be final and effective upon issuance.
- 17. If Freeman does not remit the necessary Statement(s) and the proposed liability amount, nor request a hearing within 20 days of the date this complaint is received, then the State Water Board will issue a final ACL Order and seek recovery of the liability imposed as authorized by California Water Code section 1055.4.

STATE WATER RESOURCES CONTROL BOARD



James W. Kassel

James W. Kassel, Assistant Deputy Director
Division of Water Rights

Dated: APR 19 1997

SEARCHED	INDEXED	SERIALIZED	FILED
APR 19 1997	APR 19 1997	APR 19 1997	APR 19 1997
FEDERAL BUREAU OF INVESTIGATION			
U.S. DEPARTMENT OF JUSTICE			



OWNER SHARON FREEMAN
 SOURCE UNNAMED STREAM TRIBUTARY TO BUSCH CREEK
 COUNTY OF MENDOCINO
 IMAGERY SOURCE UNITED STATES DEPARTMENT OF AGRICULTURE NATIONAL AGRICULTURE IMAGERY PROGRAM
 IMAGERY DATE 2010

STATE OF CALIFORNIA
 CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY
STATE WATER RESOURCES CONTROL BOARD
DIVISION OF WATER RIGHTS
 APPLICATION NO. A031504
NON-PERMITTED RESERVOIR MAP

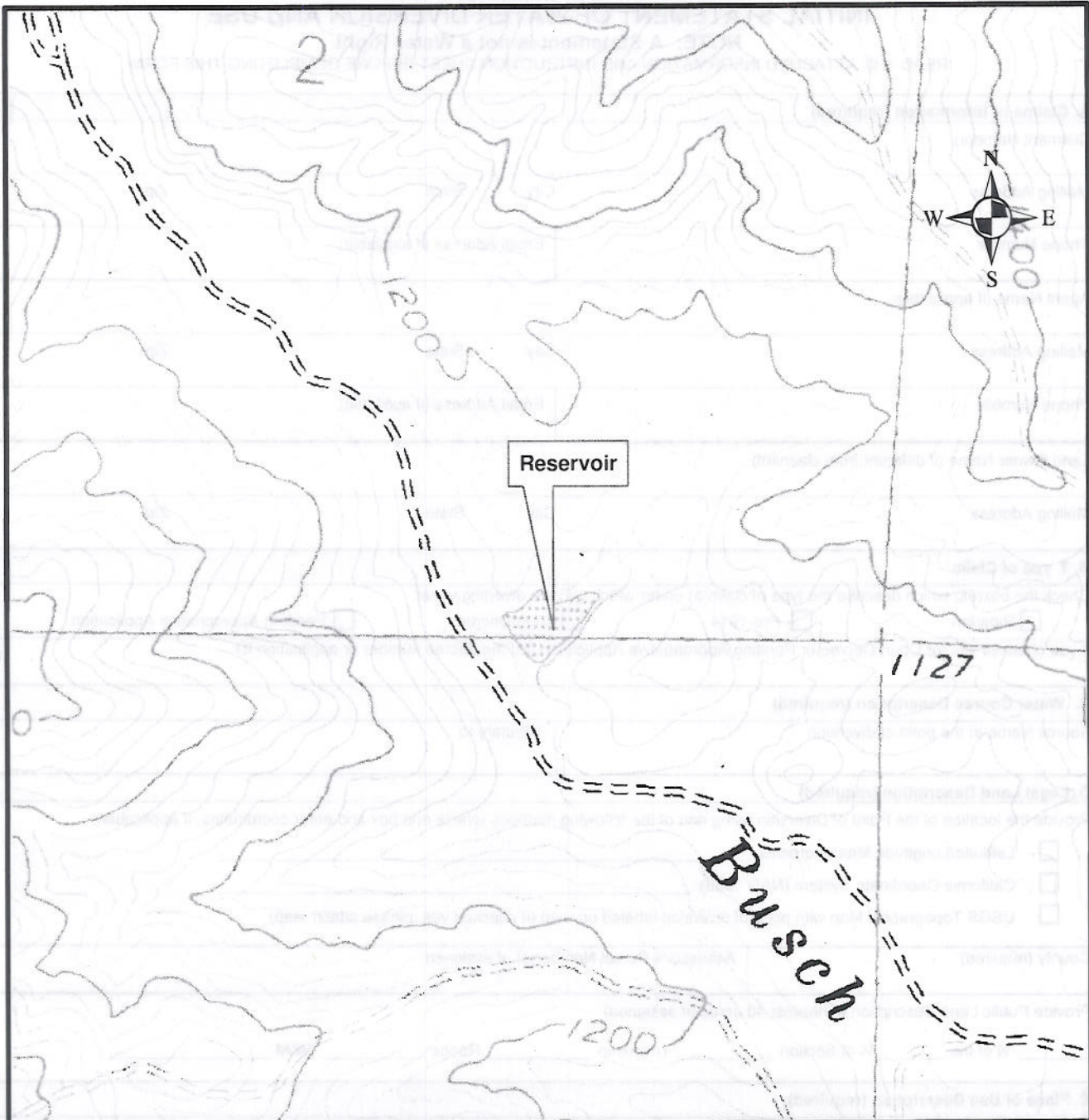
SCALE 1:6,000

DATE: 3/8/2012

DRAWN: K LW

CHECKED:

Note: This map does not constitute a public land survey as defined by California Business & Professions Code section 8726. It has been prepared for descriptive purposes only.



OWNER	SHARON FREEMAN	STATE OF CALIFORNIA CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY	
SOURCE	UNNAMED STREAM TRIBUTARY TO BUSCH CREEK	STATE WATER RESOURCES CONTROL BOARD DIVISION OF WATER RIGHTS	
COUNTY OF	MENDOCINO	APPLICATION NO. A031504	
IMAGERY SOURCE	USGS TOPOGRAPHIC MAPS REDWOOD VALLEY QUADRANGLE	NON-PERMITTED RESERVOIR MAP	
IMAGERY DATE	ORIGINAL COMPILED IN 1953; REVISED FROM AERIAL PHOTOGRAPHS IN 1987; AND EDITED IN 1993	DATE:	CHECKED:
	SCALE 1:6,000	3/8/2012	KLW

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