

State of California - The Resources Agency

GRAY DAVIS, Governor

# DEPARTMENT OF FISH AND GAME

http://www.dfg.ca.gov 4949 Viewridge Avenue San Diego, CA 92123 (858) 467-4201



October 7, 2003



BY FACSIMILE AND U.S. MAIL

Mr. Andrew Fecko
Division of Water Rights
State Water Resources Control Board
P.O. Box 2000
Sacramento, CA 95812-2000
Fax No.: (916) 341-5400

Draft Environmental Impact Report for the Consideration of Modifications to the Bureau of Reclamation's Water Right Permits 11308 and 11310 SCH # 2003081074, Santa Barbara County

Dear Mr. Fecko:

The Department of Fish and Game (Department), has reviewed the above referenced Draft Environmental Impact Report (DEIR) for impacts to biological resources. The following statements and comments have been prepared pursuant to the Department's authority as Trustee Agency with jurisdiction over natural resources affected by the project (CEQA Guidelines §15386) and pursuant to our authority as a Responsible Agency (CEQA Guidelines §15381) over those aspects of the proposed project that come under the purview of the Fish and Game Code Section 1600 et seq. In addition we are incorporating, by reference, comments submitted to the Cachuma Operation & Maintenance Board, dated September 30, 2003 (attached) to address issues involving Alternatives 3B and 3C (Loss of Oak Woodland Resulting From Cachuma Lake Surcharging).

The proposed project consists of potential modifications to the U.S. Bureau of Reclamation's (Reclamation) water right permits for the Cachuma Project (Order WR 94-5) to provide appropriate protection of downstream water rights and public trust resources on the Santa Ynez River. The Cachuma Project provides water to Cachuma Project Member Units for irrigation, domestic, municipal and industrial uses. Member Units consist of the City of Santa Barbara, Goleta Water District, Montecito Water District, Carpinteria Valley Water District, and the Santa Ynez River Water Conservation District. Permit conditions require Reclamation to release enough water to satisfy downstream users with senior rights to surface water and to maintain percolation of water from the stream channel, and not reduce natural recharge of

Mr. Andrew Fecko State Water Resources Control Board October 7, 2003 Page 2 of 7

groundwater from the Santa Ynez River. Potential adverse impacts from the project include, but are not limited to, the loss of oak woodland along the margin of Cachuma Lake, changes in riparian vegetation along the Santa Ynez River, and disruption of breeding bird behavior. Wildlife with the potential to be impacted by the project includes a long list of State and Federally listed and otherwise sensitive species of plants, animals, and communities, including the Federally Endangered southern steelhead (Oncorhynchus mykiss), the Federal and State Endangered southwestern willow flycatcher (Empidonax traillii extimus), the Federally Threatened and State Species of Special Concern California red-legged frog (Rana aurora draytonii), the State Species of Special Concern southwestern pond turtle (Clemmys marmorata pallida) and two-striped garter snake (thamnophis hammondii).

# **Project Scope**

The DEIR describes public trust resources for this project on page 3-4 of the document. This description limits the scope of the project to those resources found only at Cachuma Lake or downstream of Bradbury Dam. The SWRCB clarified the scope of the Cachuma Project water right hearing by reiterating that key issue 4a asks what terms, conditions, or recommendations contained in the Biological Opinion, if any, should be incorporated into Reclamation's permits (Letter from Peter Silva to Cachuma Hearing Service List, dated May 29, 2003). Since the Biological Opinion includes a conservation recommendation that Reclamation study effective passage for steelhead to spawning and rearing habitat upstream of Bradbury Dam, the SWRCB declared that it will allow parties to present evidence concerning whether Reclamation's permits should be modified to address impacts of Cachuma Project operations to public trust resources above Bradbury Dam, including evidence concerning requirements that would apply above the dam.

Based on the migratory nature of Steelhead Trout (SH), and the life cycle and habitat requirements of other aquatic and riparian species within the Santa Ynez river drainages the Department feels the DEIR should expand the area of project impact to include all fish and wildlife resources affected by the project. This area of impact would include the upper portion of the watershed as well as the lake and below the dam to the mouth.

Furthermore, the SWRCB has not defined what constitutes protection of public trust resources. The Department requested this clarification at the Pre-hearing Conference on May 13, 2003, and the Hearing Officer stated that the SWRCB would do this. Without this clear definition, the DEIR lacks the basis for making any determination as to whether or not any of the alternatives meet the stated objective of protection of public trust resources.

SCR SENIOR SFAF

Mr. Andrew Fecko State Water Resources Control Board October 7, 2003 Page 3 of 7

# Impacts to Southern Steelhead

Gibraltar Dam, completed in 1920, blocked access to much of the steelhead spawning habitat of the river and the Cachuma Project, including Bradbury Dam, completed in 1953, eliminated access to nearly all historic spawning and rearing habitat (McEwan and Jackson 1996). The remaining steelhead spawning and rearing habitat is reduced to approximately 10 miles of the mainstem Santa Ynez River and some habitat in tributaries below Bradbury Dam. Prior to the construction of Bradbury Dam both the U.S. Fish and Wildlife Service and the Department recommended that sufficient water be released below the dam to provide migration, spawning, and rearing flows for steelhead. In addition, trapping and holding facilities were recommended for salvage of adult steelhead migrating as far as the dam. However, these two recommendations were not included in the project because the water releases required to maintain a steelhead run would amount to about 33% of the firm yield and would impact the full allotments for domestic and irrigation purposes (CDFG 1975).

The Department's Steelhead Restoration and Management Plan for California (McEwan and Jackson 1996) affirms that the two most important long-term restoration recommendations for steelhead on the Santa Ynez River are: 1) a permanent flow regime from Bradbury Dam to restore the steelhead resource to a reasonable level and maintain it in good condition, and 2) to initiate a feasibility study for providing adult and juvenile passage around Bradbury Dam, followed by implementation of the recommendations accordingly. Nearly all historic spawning and rearing habitat is located upstream of Bradbury Dam, therefore blocked access is probably the most significant limiting factor for steelhead.

The pre-project mitigation recommendations and the 1996 restoration recommendations have not been adequately pursued and as a result steelhead in the Santa Ynez watershed have been nearly extirpated (CDFG 1975, McEwan and Jackson 1996). A consequence of this inaction and similar conditions in other southern California watersheds is the 1997 listing of southern steelhead as endangered under the federal Endangered Species Act (ESA). A result of this listing had been the development of the aforementioned Biological Opinion for the Cachuma Project and the definition of an ESU (Evolutionarily Significant Unit) for the species. The reference to the "ESU" should be deleted throughout the document since it refers to a distinct population segment that occurs over a much larger geographic area; not just the Santa Ynez River.

The effect of different downstream flow regimes under the various alternatives is described by Entrix (2000b) and is used in this DEIR. The reference for Entrix is not listed in the Reference section of the DEIR. This analysis uses a scoring system that assigns a higher score for flows that are more likely to provide more habitat and a lower score for flows that are likely to provide less habitat. The underlying assumption is that more habitat is better for steelhead. The DEIR should clarify how specific steelhead habitat attributes (e.g., water temperature, depth, velocity) would vary as a function of flow to demonstrate that steelhead and their habitat are

Mr. Andrew Fecko State Water Resources Control Board October 7, 2003 Page 4 of 7

protected by the proposed flow regime. Otherwise, the assumption that more habitat is equivalent to better habitat is not supported. In addition, the analysis relies on the jeopardy standard used in the biological opinion.

The analysis for fish passage in the lower reach uses a criterion of 25 cfs at the Alisal Road Bridge. It states that this is sufficient flow to pass critical riffles between the dam and the lagoon 92% of the time. Therefore, for suitable access to mainstem and tributary spawning habitat, there must be a sufficient number of days with flow at the Alisal Road Bridge greater than or equal to 25 cfs. The NMFS Biological Opinion states that 25 cfs is a minimum flow for passage (at 8 feet of contiguous wetted channel and ½ foot of depth), but does not provide "water depth and width that produce good migration habitat" (NMFS 2000).

The number of passage days used in the analysis is 14. Reclamation proposed in its biological assessment to supplement storm flows to ensure that there are approximately 14 days for migration. The statement in the DEIR that "NMFS considered 14 days of passage in a particular year to be an adequate passage opportunity (NMFS 2000), and therefore this was given a score of 5 (Table 4-41)" is inaccurate. The conclusion NMFS made was based on Reclamation's modeling results which showed that supplemental flows to assist steelhead migration would be applied in approximately 24% of the years and would double the amount of normal years when 14 or more consecutive days of migration would be available. The 14 days of fish passage is not per year, but per storm event in a given year. The Biological Opinion stated that based on the limited information available, 14 days of consecutive migration availability is likely to significantly increase successful migration by steelhead compared to recent operating conditions. However, migration opportunity below the dam will continue to be reduced over the life of the project when compared to natural conditions associated with the larger historic steelhead population in the Santa Ynez River. Therefore, a flow of 25 cfs for 14 or more days per storm event should be considered a minimum criterion for fish passage and should be scored in the lower end of the range, not at the highest.

The Highway 154 reach was selected as the index location for spawning and rearing habitat. The spawning flows range from 0 cfs (score = 0) to >30 cfs (score = 5). NMFS concluded that supplemental flows for migration may increase spawning habitat, but because of a lack of data, NMFS could not conclude that spawning habitat could be increased or decreased. Regardless of NMFS findings, the DEIR concludes that the alternatives would result in beneficial impacts (Page 4-100). The relationship between flow and spawning habitat quantity and quality needs to be determined.

The minimum long-term flow used in the biological assessment and Biological Opinion is 2.5 cfs and this flow is given a score of 3, middle of the scoring range. The Biological Opinion

Mr. Andrew Fecko State Water Resources Control Board October 7, 2003 Page 5 of 7

notes that flows between 0 and 2.5 cfs result in lethal dissolved oxygen levels and water temperatures. Therefore, as a minimum flow this should have been scored at the lowest end of the range.

The method of analysis and scoring system used in the DEIR is based on flow standards and location criteria that are scored too high given the information provided in the Biological Opinion. For the purpose of comparing the alternatives in the DEIR, the inflated results shouldn't make any difference (page 4-100 and 101). However, to determine whether or not any of the alternatives protect steelhead a comparison should be made between the proposed alternatives and pre-dam conditions.

# Impacts to Riparian Zones and Southwestern Willow Flycatcher from Downstream Releases

Water releases from Cachuma Lake via Bradbury Dam to enhance fish passage in the Santa Ynez River are considered, on page 4-132 of the DEIR, a beneficial impact to aquatic and terrestrial wildlife between the dam and the Alisal Road Bridge in Solvang. The Department has reservations about the depiction of this impact as beneficial.

One benefit identified in the DEIR of downstream releases could be to "...increase the vigor and extent of wetland and riparian vegetation along the river to Alisal Bridge." The Santa Barbara County Flood Control District (SBCFCD) implements a Routine Maintenance Plan which includes the Santa Ynez River and the removal or reduction of riparian vegetation in areas where it constitutes a threat of flooding. Any increase in vigor and extent of riparian vegetation in the Santa Ynez River above Alisal Bridge may therefore lead to initiation or intensification of riparian vegetation management by SBCFCD. This would constitute a foreseeable indirect effect of the proposed project as defined in CEQA Guidelines §15064(d), and as such should receive analysis in the DEIR to determine if the effect would be adverse.

Southwestern willow flycatchers (SWF) are known to nest in areas along the Lower Santa Ynez River which have potential to be affected by the proposed project. As stated on page 4-133 of the DEIR, "Releases from the ANA and BNA to recharge downstream groundwater basins have the potential to adversely affect willow flycatcher nesting." SWF sometimes build nests in vegetation growing directly over the river channel, sometimes as close as 0.5-1m above the surface of the water. A rise in water levels as little as 0.5m could therefore result in the destruction of occupied SWF nests. Although the DEIR does not anticipate an increase in flows along the reaches of river where SWF are known to nest, it was not clear to us how proposed releases might combine with natural flows to produce a rise in river water levels which could impact nesting SWF. An analysis of this issue should be included in the Sensitive Wildlife Species section of the DEIR. One method for avoiding possible negative impacts to nesting SWF would be to end water releases prior to May 20th of each year.

Mr. Andrew Fecko State Water Resources Control Board October 7, 2003 Page 6 of 7

# **Streambed Alteration Permitting**

This project will require issuance of a Streambed Alteration Agreement (SAA), under Section 1600, et seq. of the California Fish and Game Code prior to commencing work. You may call our South Coast Regional office at (858) 636-3160 to initiate the 1600 process. You may also obtain a Notification package for an SAA online by visiting the Department's website at <a href="http://www.dfg.ca.gov/1600/1600.html">http://www.dfg.ca.gov/1600/1600.html</a>. The Department emphasizes that in order to protect sensitive resources, substantial revisions to the proposed project may be required in the SAA.

# Proposed Alternatives

The DEIR, rather than describing one project and presenting alternatives, describes seven alternatives, without presenting any one alternative as the preferred project. Each alternative would result in at least one significant, unmitigable impact (Class I). The environmentally superior alternative, Alternative 3A, has the fewest environmental impacts, and the fewest Class I impacts. CEQA Guidelines §15021(a)(2) establishes a duty for public agencies to not approve a project if there are feasible alternatives or mitigation measures available that would substantially lessen any significant effects the project would have on the environment.

However, the DEIR limits the range of alternatives to those that address downstream water rights and public trust resources on the Santa Ynez River downstream of Bradbury Dam (Page 3-1). It does not include any alternatives that take into consideration the upstream public trust resources and none of the alternatives take into consideration the recommendations contained in the Biological Opinion and Fish Management Plan (FMP) for evaluation of fish passage at Bradbury Dam. The DEIR does not contain a range of reasonable alternatives that would satisfy the stated objective of protection of public trust resources.

All of the alternatives go no further than the flow related measures contained in the Biological Opinion. The jeopardy standard used in an ESA Section 7 consultation is not necessarily equivalent to the SWRCB responsibility to protect public trust resources. Jeopardy is defined as any action that would appreciably reduce the likelihood of both the survival and recovery of a listed species in the wild by reducing species reproduction, number or distribution (50 CFR § 402.02). The impacts of the alternatives on surface water hydrology are based on "target flows." The comparisons between the alternatives are based on the frequency of occurrence assuming these target flows are achieved. The DEIR should make this distinction clear.

The DEIR should include a comparison of the predicted surface water hydrology (using SYRHM) under Alternative 2 (current conditions) to actual surface water hydrology since September 2000 when the Biological Opinion was issued. This illustrates the value of the Santa

Mr. Andrew Fecko State Water Resources Control Board October 7, 2003 Page 7 of 7

8584674239

Ynez River Hydrologic Model (SYRHM) and the potential differences between predicted and actual hydrology. Providing this information would assist the SWRCB and trustee agencies in determining whether or not the protection of public trust resources is likely to occur under the various alternatives.

Thank you for this opportunity to provide comment. Should you have questions regarding this letter, please contact Ms. Mary Larson, Senior Biologist Specialist, at (562) 342-7186 for steelhead issues, and Mr. Martin Potter, Environmental Scientist at (805) 640-3677 for all other issues.

Sincerely.

C. F. Raysbrook Regional Manager

(Kayebraoh

#### Attachment

cc: MPotter; MWehtje; NLohmus; MCardenas; Mary Larson; Scott Morgan-SCH; Larry Week-NAFWB; Katie Perry-NAFWB; Harilee Branch-Gen'l Counsel office; CFR-Chron; HCP-Chron

mwehtje\SWRCB\_SantaYnezRiver EIR.doc

#### References:

California Department of Fish and Game. 1975. An assessment of federal water projects adversely affecting California's salmon and steelhead resources. Report. Series mandated by the Calif. State Legislature under Senate Concurrent Resolution No. 64. Rpt. No. 4, Cachuma Project. 4pp.

McEwan, D. and T. A. Jackson. 1996. Steelhead Restoration and Management Plan for California. California Department of Fish and Game.

National Marine Fisheries Service 2000. Biological Opinion issued to the U.S. Bureau of Reclamation for operation and maintenance of the Cachuma Project on the Santa Ynez River in Santa Barbara County, California. Dated September 11, 2000.

GRAY DAVIS, Governor



# State of California - The Resources Agency

DEPARTMENT OF FISH AND GAME http://www.dfg.ca.gov 4949 Viewridge Avenue San Diego, CA 92123 (858) 467-4201



September 30, 2003

#### BY FACSIMILE AND U.S. MAIL

Ms. Kate Rees, Project Manager Cachuma Operation & Maintenance Board 3301 Laurel Canyon Road Santa Barbara, CA 93105 Fax No.: 805-569-5825

> **Draft Environmental Impact Report for** The Lower Santa Ynez River Fish Management Plan and Cachuma Project Biological Opinion for Southern Steelhead Trout SCH # 2003071160, Santa Barbara County

#### Dear Ms. Rees:

The Department of Fish and Game (Department) has reviewed the Draft Environmental Impact Report (DEIR) for impacts to biological resources. The Cachuma Operation & Maintenance Board (COMB) proposes several management actions and projects to improve habitat conditions for the Federally Endangered southern steelhead (Oncorhynchus mykiss) and other aquatic species on the Santa Ynez River downstream of Bradbury Dam, in accordance with the Lower Santa Ynez River Fish Management Plan (FMP) and Cachuma Project Biological Opinion (BO). In addition to steelhead, wildlife with the potential to be impacted by the projects includes a long list of State and Federally listed and otherwise sensitive species of plants, animals, and communities, including the Federal and State Endangered southwestern willow flycatcher (Empidonax traillii extimus), the Federally Threatened and State Protected and Species of Special Concern California red-legged frog (Rana aurora draytonii), and the State Protected and Species of Special Concern southwestern pond turtle (Clemmys marmorata pallida) and two-striped garter snake (thamnophis hammondii).

The following statements and comments have been prepared pursuant to the Department's authority as Trustee Agency with jurisdiction over natural resources affected by the project (CEQA Guidelines §15386) and pursuant to our authority as a Responsible Agency (CEQA Guidelines §15381) over those aspects of the proposed project that come under the purview of the Fish and Game Code Section 1600 et seg.:

The Department supports the recommended management actions identified in the FMP and BO. While the actions identified in the DEIR are expected to produce positive benefits for steelhead in the lower Santa Ynez, the ongoing monitoring and adaptive management process outlined in the FMP and BO will refine these actions and progress should not end there. The Department sees the implementation of these management actions as a starting point with an expectation that there will be further studies of stream flows, passage barriers in the Santa Ynez. watershed and exploration of other habitat restoration actions that will further enhance the watershed and aid in the restoration of the steelhead population.

As a Program EIR, the DEIR describes some proposed actions and activities which do not contain a thorough analysis of impacts to sensitive species (e.g., California red-legged frog). Ms. Kate Rees September 30, 2003 Page 2 of 5

8584674239

The Department therefore assumes COMB will produce appropriate environmental documents in the future to address these issues, in accordance with the requirements for Program EIRs outlined in CEQA Guidelines §15168(c).

In addition, the DEIR overlaps with the DEIR recently released by the State Water Resources Control Board (SWRCB) that considers modifications to the U.S. Bureau of Reclamation's water right permits to protect public trust values and downstream water rights on the Santa Ynez River below Bradbury Dam. The upcoming water rights hearings, scheduled to begin on October 21, 2003, may result in changes to the amount and timing of water releases. Therefore, the range of alternatives evaluated in this DEIR would be expected to change. The Department recommends that the final EIR be delayed until after the SWRCB certifies its final EIR and that it incorporate any revisions to the USBR water right permits and any required fish habitat enhancement measures.

# Loss of Oak Woodland Resulting From Cachuma Lake Surcharging

The proposed additional Cachuma Lake surcharging (to support releases under the Fish MOU) will result in the gradual inundation and loss of 24.1 acres of oak woodland along the margins of the lake. The Oak Tree Restoration Program (OTRP) proposed to mitigate this loss involves oak tree replacement at an initial replacement ratio of 3 replacement trees for every tree iost (3:1), and a final ratio (after ten years) of 2 mature replacement trees for every tree lost (2:1).

The DEIR estimates 452 oak trees would be lost as the result of inundation of the root zone from take surcharging. One thousand, three hundred, fifty-two replacement trees would be planted initially (3:1), and monitored to assure long-term survival of 904 trees (2:1). The 3:1 initial planting ratio was derived from the observed oak tree mortality rate of about 33% during recent oak tree planting efforts at the Cachuma Lake County Park. About 78% of the trees (1,054) would be planted at the Park, identified as having areas in need of oak tree restoration. No sites were identified for planting the remaining 298 replacement trees. About two-thirds of the 1,054 Park replacement trees would be planted in areas of low oak-tree density (1-12 trees per acre), with the remainder planted in moderate density (2-24 trees per acre) and high density (> 25 trees per acre) areas.

Mitigation measure OK-1, on page 6-23 of the DEIR, states the OTRP would be designed to create new oak woodlands and enhance existing oak woodland in the Park. However, the description of the OTRP in the DEIR is limited to only discussing oak tree planting. The Department considers the oak woodland ground the lake lost as a result of the proposed project to have biological value beyond the individual trees. This value includes oak woodland understory vegetation of native shrubs and grasses. Oak woodland restoration therefore should include oak trees and understory species planted in appropriate soils and spaced appropriately, primarily in the low oak-tree density greas of the Park. We recommend the Department be given the opportunity to provide input and review the OTRP prior to its implementation. The OTRP should also be consistent with CEQA Guidelines §15126.4 (D) which requires discussion of significant effects caused by mitigation measures. Analysis of the location(s) of the OTRP sites is needed to determine if a mitigation measure would cause one or more significant effects in addition to those that would be caused by the project. For example, new woodland areas proposed in the OTRP may impact other habitats (such as grasslands).

We also are concerned with the lack of identification of oak tree replacement planting sites to accommodate all 1,352 proposed replacement trees. Because the Park has adequate space for 1,054 trees, and the target number of trees after 10 years is 904, we recommend the Ms. Kate Rees September 30, 2003 Page 3 of 5

OTRP include measures for nurturing oak trees to increase their survival rate beyond 68% (such as supplemental watering). We also recommend replacement trees that die be re-planted and monitored for 10 years to assure the target final mitigation ratio of 2:1. This would allow all replacement planting to occur in the Park and eliminate the need to find additional sites at some future time.

#### Hilton Creek Channel Extension

This action would improve habitat for steelhead and was presented in the DEIR at a programmatic level. We acknowledge, as stated on page 10-85 of the DEIR, the intention to produce a supplemental environmental report at some future date to address impacts resulting from this action, prior to its implementation.

The preliminary preferred alignment (Alternative B in the FMP) for the channel extension would result in the loss of an unknown amount of dense riparian forest. As stated on page D-3-10 of the Hilton Creek Enhancement Report (Appendix D of the FMP), "...trees adjacent to the proposed alignment support a heron rookery." The potential impact to this rookery was not discussed in the DEIR, and the supplemental document will have to address this and other potential significant effects, as required by CEQA Guidelines §15064(d).

# Impacts to Riparian Zones and Southwestern Willow Flycatcher from Downstream Releases

Water releases from Cachuma Lake via Bradbury Dam to enhance fish passage in the Santa Ynez River are proposed to occur during the period January to May, according to page 2-18 of the DEIR. COMB considers this, on page 5-72 of the DEIR, a beneficial impact to sensitive aquatic and terrestrial wildlife between the dam and the Alisal Road Bridge in Solvang (the DEIR anticipates that flow rates from proposed project releases will diminish with distance from the dam, and flow rates below Alisal Road will not be above the current condition.) The Department has reservations about the depiction of this impact as beneficial.

One benefit identified in the DEIR of downstream releases could be to "...increase the vigor and extent of wetland and riparian vegetation along the river to Alisal Bridge." The Santa Barbara County Flood Control District (SBCFCD) implements a Routine Maintenance Plan which includes the Santa Ynez River and the removal or reduction of riparian vegetation in areas where it constitutes a threat of flooding. Any increase in vigor and extent of riparian vegetation in the Santa Ynez River above Alisal Bridge may therefore lead to initiation or intensification of riparian vegetation management by SBCFCD. This would constitute a foreseeable indirect effect of the proposed project as defined in CEQA Guidelines §15064(d), and as such should receive analysis in the DEIR to determine if the effect would be adverse.

Southwestern willow flycatchers (SWF) are known to nest in areas along the Lower Santa Ynez River which have potential to be affected by the proposed project. SWF sometimes build nests in vegetation growing directly over the river channel, sometimes as close as 0.5-1m above the surface of the water. A rise in water levels as little as 0.5m could therefore result in the destruction of occupied SWF nests. Although the DEIR does not anticipate an increase in flows along the reaches of river where SWF are known to nest, it was not clear to us how proposed releases might combine with natural flows to produce a rise in river water levels which could impact nesting SWF. An analysis of this issue should be included in the Sensitive Wildlife Species section of the DEIR. One method for avoiding possible negative impacts to nesting SWF would be to end water releases prior to May 20<sup>th</sup> of each year.

Ms. Kate Rees September 30, 2003 Page 4 of 5

# Impacts to California Red-Legged Frog

California red-legged frog (Rana aurora draytonii) - The California red-legged frog (CRLF) is listed as threatened by the U.S. Fish and Wildlife Service (USFWS). The CRLF also is listed as a Protected Amphibian by the Department (Title 14 CCR, § 41). The project site is within the USFWS established range for CLRF. At this time the Department does not have descriptions of proposed fish passage enhancement projects or other proposed projects on tributaries of the Lower Santa Ynez River which may impact CRLF. We will therefore address the proposed project mitigation measures in a generic form with the understanding that as details become available in subsequent environmental documents, the Department biologist will develop specific mitigation measures for each.

In general, where impacts to CRLF are likely, mitigation and avoidance measures should include:

- At least 15 days prior to the onset of activities, the applicant shall submit the name(s) and credentials of the biologist who will conduct activities specific to the following measures.
   Project activities will not begin until COMB has received approval from the Department to conduct work.
- Two weeks prior to any activities, a Department-approved biologist shall survey the work site(s) according to USFWS protocols. If CRLF adults, tadpoles, or eggs are found, the approved biologist shall contact the Department. Only approved biologists are authorized to capture, handle, and monitor CRLF.
- COMB will implement best management practices as defined by the Regional Water Quality Control Board (San Luis Obispo Office).
- 4. To prevent access of adult CRLF to the work site(s), silt fencing will be placed along the perimeter of the work site(s). The silt fencing will be keyed into the ground approximately six inches. If screening the streamflow is required, the mesh size will be no larger than 0.2 inches (largest dimension). If CRLF tadpoles are identified upstream and in proximity of the work site(s), the angle of the screen to the streamflow will be such that water velocities will not impinge tadpoles onto the screen. To minimize screen failure, screens will be cleaned as required. COMB will notify the Department Biologist at telephone number 805.640.1852 prior to construction activities.
- If stream flows require screens to prevent fish passage, screens shall be constructed such that CRLF tadpoles will not become impinged on screen surfaces.

#### **Upper Basin Alternatives**

The description and evaluation of fish passage alternatives is cursory and may lead to false conclusions. Although achieving passage at Bradbury Dam is filled with challenges, providing passage at Bradbury will overcome "probably the most significant limiting factor for steelhead" in the basin (McEwan and Jackson 1996). With such a severity of need, these challenges should not be viewed as insurmountable obstacles. The DEIR does not adequately evaluate the actions in terms of benefits to the steelhead population. Furthermore, these sections of the DEIR did not include the full suite of passage options for consideration. Lastly, the institutional Concerns sections presume inflexibility on the part of the agencies that may not exist as specific alternatives are advanced in a credible process. Also note that Figure 10-1 (referenced on page 10-93) is not included in Appendix A or in the List of Figures.

Ms. Kate Rees September 30, 2003 Page 5 of 5

# Streambed Alteration Permitting

These projects will require issuance of Streambed Alteration Agreements (SAA), under Section 1600, et seq. of the California Fish and Game Code prior to commencing work. You may call our South Coast Regional office at (858) 636-3160 to initiate the 1600 process. You may also obtain a Notification package for an SAA online by visiting the Department's website at <a href="http://www.dfg.ca.gov/1600/1600.html">http://www.dfg.ca.gov/1600/1600.html</a>. The Department emphasizes that in order to protect sensitive resources, substantial revisions to the proposed project may be required in the SAA.

Thank you for this opportunity to provide comment. Should you have questions regarding this letter, please contact Ms. Mary Larson, Senior Biologist Specialist, at (562) 342-7186 for steelhead issues, and Mr. Maurice Cardenas, Fisheries Biologist, at (805) 640-1852 for all other matters.

Sincerely

C. F. Raysbrook Regional Manager

Williamed

cc: Mr. Martin Potter, Oisi

Ms. Morgan Wehtje, Camarillo

Ms. Natasha Lohmus, Santa Barbara

Mr. Maurice Cardenas, Santa Barbara

Ms. Mary Larson, Los Alamitos

CFR-Chron, HCP-Chron

Department of Fish and Game - South Coast Region

Mr. Scott Morgan

State Clearinghouse, Sacramento

Mr. Larry Week

Department of Fish and Game - NAFWB

Mr. Harliee Branch

Department of Fish and Game - Legal Office

sİ

Corresp\_HQ/LowerSantaYnez\_fixhmgmtplanEIR\_9-03